

House Bill 4017

Introduced and printed pursuant to House Rule 12.00. Presession filed (at the request of House Interim Committee on Rules for Electronic Security Association)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**. The statement includes a measure digest written in compliance with applicable readability standards.

Digest: The Act permits certain campaign money to be used for security costs. (Flesch Readability Score: 60.7).

Provides that amounts received as contributions by a candidate, principal campaign committee of a candidate and principal campaign committee of a holder of public office may be used for specified security-related expenses.

Provides that a candidate or holder of public office may convert to personal use specified items obtained as security-related expenses after the candidate or holder of public office is no longer a candidate or holder of public office. Provides that the conversion to personal use of specified security-related expenses is not a gift for the purposes of government ethics laws.

Declares an emergency, effective on passage.

1 A BILL FOR AN ACT

2 Relating to use of campaign contributions; amending ORS 244.020 and 260.407; and declaring an
3 emergency.

4 Be It Enacted by the People of the State of Oregon:

5 **SECTION 1.** ORS 260.407 is amended to read:

6 260.407. (1)(a) Except as provided in paragraph (b) of this subsection, amounts received as contributions by a candidate, the principal campaign committee of a candidate or the principal campaign committee of a holder of public office may be:

9 (A) Used to defray any expenses incurred in connection with the recipient's duties as a holder
10 of public office;

11 (B) Transferred to any national, state or local political committee of any political party;

12 (C) Contributed to any organization described in section 170(c) of the Internal Revenue Code
13 or to any charitable corporation as defined in ORS 128.620; [or]

14 (D) **Used for purposes of reasonable security-related expenses, including security and
15 alarm systems and monitoring services for a candidate, holder of public office or the family
16 of a candidate or holder of public office, when the security-related expenses arise from the
17 candidate or holder of public office being a candidate or holder of public office; or**

18 [(D)] (E) Used for any other lawful purpose.

19 (b) Amounts received as contributions by a candidate, the principal campaign committee of a candidate for public office or the principal campaign committee of a holder of public office may not
20 be:
21

22 (A) **Except as provided in this subparagraph**, converted by any person to any personal use
23 other than to defray any expenses incurred in connection with the person's duties as a holder of
24 public office or to repay to a candidate any loan the proceeds of which were used in connection
25 with the candidate's campaign[.]. **Security and alarm systems obtained for purposes of rea-**

NOTE: Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted.
New sections are in **boldfaced** type.

1 **sonable security-related expenses under subsection (1)(a)(D) of this section may be converted**
2 **to personal use by the candidate or holder of public office after the candidate or holder of**
3 **public office is no longer a candidate or holder of public office.**

4 (B) Except as provided in this subparagraph, used to pay any money award as defined in ORS
5 18.005 included as part of a judgment in a civil or criminal action or any civil penalty imposed by
6 an agency as defined in ORS 183.310 or by a local government as defined in ORS 174.116. Contribu-
7 tions described in this paragraph may be used to pay a civil penalty imposed under this chapter,
8 a civil penalty imposed for campaign finance violations by a provision of a county charter or ordi-
9 nance, a civil penalty imposed for campaign finance violations by a city charter or ordinance, or a
10 civil penalty imposed by any charter or ordinance provision adopted under the authority of ORS
11 260.163, except that contributions described in this subsection may not be used to pay a civil penalty
12 imposed for a violation of this section or ORS 260.409 or an equivalent provision of a county or city
13 charter or ordinance[;].

14 (C) Except as provided in this subparagraph, used to pay any legal expenses incurred by the
15 candidate or public official in any civil, criminal or other legal proceeding or investigation that re-
16 lates to or arises from the course and scope of the duties of the person as a candidate or public
17 official. Contributions described in this paragraph may be used to pay legal expenses incurred by
18 the candidate or public official in connection with a legal proceeding brought under ORS chapters
19 246 to 260, a campaign finance provision of a county charter or ordinance, a campaign finance pro-
20 vision of a city charter or ordinance, or any charter or ordinance provision adopted under the au-
21 thority of ORS 260.163, except that contributions described in this subsection may not be used to
22 pay legal expenses incurred in connection with a proceeding brought under this section or ORS
23 260.409 or an equivalent provision of a county or city charter or ordinance[; or].

24 (D) Used to make payments in connection with a nondisclosure agreement relating to workplace
25 harassment. A nondisclosure agreement made in violation of this subparagraph is void and may not
26 be enforced by a court of this state.

27 (2)(a) Except as provided in paragraph (b) of this subsection, amounts received as contributions
28 by a political committee that is not a principal campaign committee may be:

29 (A) Used to repay to the political committee any loan the proceeds of which were used in con-
30 nection with the campaign;

31 (B) Transferred to any national, state or local political committee of any political party;

32 (C) Contributed to any organization described in section 170(c) of the Internal Revenue Code
33 or to any charitable corporation as defined in ORS 128.620; or

34 (D) Used for any other lawful purpose.

35 (b) Amounts received as contributions by the political committee may not be:

36 (A) Converted by any person to any personal use[;].

37 (B) Except as provided in this subparagraph, used to pay any money award as defined in ORS
38 18.005 included as part of a judgment in a civil or criminal action or any civil penalty imposed by
39 an agency as defined in ORS 183.310 or by a local government as defined in ORS 174.116. Contribu-
40 tions described in this subsection may be used to pay a civil penalty imposed under this chapter,
41 a civil penalty imposed for campaign finance violations by a provision of a county charter or ordi-
42 nance, a civil penalty imposed for campaign finance violations by a city charter or ordinance, or a
43 civil penalty imposed by any charter or ordinance provision adopted under the authority of ORS
44 260.163, except that contributions described in this subsection may not be used to pay a civil penalty
45 imposed for a violation of this section or ORS 260.409 or an equivalent provision of a county or city

1 charter or ordinance[;].

2 (C) Except as provided in this subparagraph, used to pay any legal expenses incurred by a
3 treasurer or director of a political committee in any civil, criminal or other legal proceeding or in-
4 vestigation that relates to or arises from the course and scope of the duties of the person as a
5 treasurer or director. Contributions described in this subsection may be used to pay legal expenses
6 incurred by a treasurer or director in connection with a legal proceeding brought under ORS
7 chapters 246 to 260, a campaign finance provision of a county charter or ordinance, a campaign fi-
8 nance provision of a city charter or ordinance, or any charter or ordinance provision adopted under
9 the authority of ORS 260.163, except that contributions described in this subsection may not be used
10 to pay legal expenses incurred in connection with a proceeding brought under this section or ORS
11 260.409 or an equivalent provision of a county or city charter or ordinance[; or].

12 (D) Used to make payments in connection with a nondisclosure agreement relating to workplace
13 harassment. A nondisclosure agreement made in violation of this subparagraph is void and may not
14 be enforced by a court of this state.

15 (3)(a) Except as provided in paragraph (b) of this subsection, amounts received as contributions
16 by a chief petitioner or treasurer of a petition committee may be:

17 (A) Used to repay to the chief petitioner any loan the proceeds of which were used in con-
18 nection with the initiative, referendum or recall petition;

19 (B) Transferred to any national, state or local political committee of any political party;

20 (C) Contributed to any organization described in section 170(c) of the Internal Revenue Code
21 or to any charitable corporation as defined in ORS 128.620; or

22 (D) Used for any other lawful purpose.

23 (b) Amounts received as contributions by a chief petitioner or treasurer of a petition committee
24 may not be:

25 (A) Converted by any person to any personal use[;].

26 (B) Except as provided in this subparagraph, used to pay any money award as defined in ORS
27 18.005 included as part of a judgment in a civil or criminal action or any civil penalty imposed by
28 an agency as defined in ORS 183.310 or by a local government as defined in ORS 174.116. Contribu-
29 tions described in this subsection may be used to pay a civil penalty imposed under this chapter,
30 a civil penalty imposed for campaign finance violations by a provision of a county charter or ordi-
31 nance, a civil penalty imposed for campaign finance violations by a city charter or ordinance, or a
32 civil penalty imposed by any charter or ordinance provision adopted under the authority of ORS
33 260.163, except that contributions described in this subsection may not be used to pay a civil penalty
34 imposed for a violation of this section or ORS 260.409 or an equivalent provision of a county or city
35 charter or ordinance[;].

36 (C) Except as provided in this subparagraph, used to pay any legal expenses incurred by a chief
37 petitioner or the treasurer of a petition committee in any civil, criminal or other legal proceeding
38 or investigation that relates to or arises from the course and scope of the duties of the person as a
39 chief petitioner or treasurer. Contributions described in this subsection may be used to pay legal
40 expenses incurred by a chief petitioner or treasurer in connection with a legal proceeding brought
41 under ORS chapters 246 to 260, a campaign finance provision of a county charter or ordinance, a
42 campaign finance provision of a city charter or ordinance, or any charter or ordinance provision
43 adopted under the authority of ORS 260.163, except that contributions described in this subsection
44 may not be used to pay legal expenses incurred in connection with a proceeding brought under this
45 section or ORS 260.409 or an equivalent provision of a county or city charter or ordinance[; or].

1 (D) Used to make payments in connection with a nondisclosure agreement relating to workplace
 2 harassment. A nondisclosure agreement made in violation of this subparagraph is void and may not
 3 be enforced by a court of this state.

4 (4) As used in this section:

5 (a) "Contribution" and "expenditure" include a contribution or expenditure to or on behalf of
 6 an initiative, referendum or recall petition.

7 (b) "Funds donated" means all funds, including but not limited to gifts, loans, advances, credits
 8 or deposits of money that are donated for the purpose of supporting the activities of a holder of
 9 public office. "Funds donated" does not mean funds appropriated by the Legislative Assembly or
 10 another similar public appropriating body or personal funds of the office holder donated to an ac-
 11 count containing only those personal funds.

12 (c) "Public office" does not include national or political party office.

13 (d) "Workplace harassment" means conduct that constitutes discrimination prohibited by ORS
 14 659A.030, including conduct that constitutes sexual assault as defined in ORS 181A.323.

15 **(5) As used in subsection (1)(a)(D) of this section, "family" includes the spouse and any
 16 child, parent, grandparent, brother, half-brother, sister, or half-sister of the candidate or
 17 holder of public office, and any spouse of the child, parent, grandparent, brother, half-
 18 brother, sister or half-sister. "Family" does not include any family member described in this
 19 subsection of the spouse of the candidate or holder of public office.**

20 **SECTION 2.** ORS 244.020 is amended to read:

21 244.020. As used in this chapter, unless the context requires otherwise:

22 (1) "Actual conflict of interest" means any action or any decision or recommendation by a per-
 23 son acting in a capacity as a public official, the effect of which would be to the private pecuniary
 24 benefit or detriment of the person or a relative or member of the household of the person, or any
 25 business with which the person or a relative or member of the household of the person is associated,
 26 unless the pecuniary benefit or detriment arises out of circumstances described in subsection (13)
 27 of this section.

28 (2) "Business" means any corporation, partnership, proprietorship, firm, enterprise, franchise,
 29 association, organization, self-employed individual and any other legal entity operated for economic
 30 gain but excluding any income-producing not-for-profit corporation that is tax exempt under section
 31 501(c) of the Internal Revenue Code with which a public official or a relative or member of the
 32 household of the public official is associated only as a member or board director or in a
 33 nonremunerative capacity.

34 (3) "Business with which the person is associated" means:

35 (a) Any private business or closely held corporation of which the person or a relative or member
 36 of the household of the person is a director, officer, owner or employee, or agent or any private
 37 business or closely held corporation in which the person or a relative or member of the household
 38 of the person owns or has owned stock, another form of equity interest, stock options or debt in-
 39 struments worth \$1,000 or more at any point in the preceding calendar year;

40 (b) Any publicly held corporation in which the person or a relative or member of the household
 41 of the person owns or has owned \$100,000 or more in stock or another form of equity interest, stock
 42 options or debt instruments at any point in the preceding calendar year;

43 (c) Any publicly held corporation of which the person or a relative or member of the household
 44 of the person is a director or officer; or

45 (d) For public officials required to file a statement of economic interest under ORS 244.050, any

1 business listed as a source of income as required under ORS 244.060 (3).

2 (4) "Candidate" means an individual for whom a declaration of candidacy, nominating petition
3 or certificate of nomination to public office has been filed or whose name is printed on a ballot or
4 is expected to be or has been presented, with the individual's consent, for nomination or election to
5 public office.

6 (5) "Development commission" means any entity that has the authority to purchase, develop,
7 improve or lease land or the authority to operate or direct the use of land. This authority must be
8 more than ministerial.

9 (6) "First Partner" means the spouse or domestic partner of the Governor, or an individual who
10 primarily has a personal relationship with the Governor as determined by the Oregon Government
11 Ethics Commission by rule. "First Partner" encompasses any alternative title that the Governor may
12 publicly substitute for "First Partner," including, but not limited to, "First Lady," "First Husband"
13 or "First Spouse."

14 (7)(a) "Gift" means something of economic value given to a public official, a candidate or a rel-
15 ative or member of the household of the public official or candidate:

16 (A) Without valuable consideration of equivalent value, including the full or partial forgiveness
17 of indebtedness, which is not extended to others who are not public officials or candidates or the
18 relatives or members of the household of public officials or candidates on the same terms and con-
19 ditions; or

20 (B) For valuable consideration less than that required from others who are not public officials
21 or candidates.

22 (b) "Gift" does not mean:

23 (A) Contributions as defined in ORS 260.005.

24 (B) Gifts from relatives or members of the household of the public official or candidate.

25 (C) An unsolicited token or award of appreciation in the form of a plaque, trophy, desk item,
26 wall memento or similar item, with a resale value reasonably expected to be less than \$25.

27 (D) Informational or program material, publications or subscriptions related to the recipient's
28 performance of official duties.

29 (E) Admission provided to or the cost of food or beverage consumed by a public official, a rel-
30 ative of the public official accompanying the public official, a member of the household of the public
31 official accompanying the public official or a staff member of the public official accompanying the
32 public official, at a reception, meal or meeting held by an organization when the public official re-
33 presents state government as defined in ORS 174.111, a local government as defined in ORS 174.116
34 or a special government body as defined in ORS 174.117.

35 (F) Reasonable expenses paid by any unit of the federal government, a state or local government,
36 a Native American tribe that is recognized by federal law or formally acknowledged by a state, a
37 membership organization to which a public body as defined in ORS 174.109 pays membership dues
38 or a not-for-profit corporation that is tax exempt under section 501(c)(3) of the Internal Revenue
39 Code, for attendance at a convention, fact-finding mission or trip, conference or other meeting if the
40 public official is scheduled to deliver a speech, make a presentation, participate on a panel or rep-
41 resent state government as defined in ORS 174.111, a local government as defined in ORS 174.116
42 or a special government body as defined in ORS 174.117.

43 (G) Contributions made to a legal expense trust fund established under ORS 244.209 for the
44 benefit of the public official.

45 (H) Reasonable food, travel or lodging expenses provided to a public official, a relative of the

1 public official accompanying the public official, a member of the household of the public official ac-
2 companying the public official or a staff member of the public official accompanying the public offi-
3 cial, when the public official is representing state government as defined in ORS 174.111, a local
4 government as defined in ORS 174.116 or a special government body as defined in ORS 174.117:
5 (i) On an officially sanctioned trade-promotion or fact-finding mission; or
6 (ii) In officially designated negotiations, or economic development activities, where receipt of the
7 expenses is approved in advance.
8 (I) Food or beverage consumed by a public official acting in an official capacity:
9 (i) In association with the review, approval, execution of documents or closing of a borrowing,
10 investment or other financial transaction, including any business agreement between state govern-
11 ment as defined in ORS 174.111, a local government as defined in ORS 174.116 or a special govern-
12 ment body as defined in ORS 174.117 and a private entity or public body as defined in ORS 174.109;
13 (ii) While engaged in due diligence research or presentations by the office of the State Treasurer
14 related to an existing or proposed investment or borrowing; or
15 (iii) While engaged in a meeting of an advisory, governance or policy-making body of a corpo-
16 ration, partnership or other entity in which the office of the State Treasurer has invested moneys.
17 (J) Waiver or discount of registration expenses or materials provided to a public official or
18 candidate at a continuing education event that the public official or candidate may attend to satisfy
19 a professional licensing requirement.
20 (K) Expenses provided by one public official to another public official for travel inside this state
21 to or from an event that bears a relationship to the receiving public official's office and at which
22 the official participates in an official capacity.
23 (L) Food or beverage consumed by a public official or candidate at a reception where the food
24 or beverage is provided as an incidental part of the reception and no cost is placed on the food or
25 beverage.
26 (M) Entertainment provided to a public official or candidate or a relative or member of the
27 household of the public official or candidate that is incidental to the main purpose of another event.
28 (N) Entertainment provided to a public official or a relative or member of the household of the
29 public official where the public official is acting in an official capacity while representing state
30 government as defined in ORS 174.111, a local government as defined in ORS 174.116 or a special
31 government body as defined in ORS 174.117 for a ceremonial purpose.
32 (O) Anything of economic value offered to or solicited or received by a public official or candi-
33 date, or a relative or member of the household of the public official or candidate:
34 (i) As part of the usual and customary practice of the person's private business, or the person's
35 employment or position as a volunteer with a private business, corporation, partnership,
36 proprietorship, firm, enterprise, franchise, association, organization, not-for-profit corporation or
37 other legal entity operated for economic value; and
38 (ii) That bears no relationship to the public official's or candidate's holding of, or candidacy for,
39 the official position or public office.
40 (P) Reasonable expenses paid to a public school employee for accompanying students on an ed-
41 ucational trip.
42 (Q) **Security and alarm systems obtained for purposes of reasonable security-related ex-**
43 **penses under ORS 260.407 (1)(a)(D) that are converted to personal use in accordance with**
44 **ORS 260.407 (1)(b)(A).**
45 (8) "Honorarium" means a payment or something of economic value given to a public official in

1 exchange for services upon which custom or propriety prevents the setting of a price. Services in-
2 clude, but are not limited to, speeches or other services rendered in connection with an event.

3 (9) "Income" means income of any nature derived from any source, including, but not limited to,
4 any salary, wage, advance, payment, dividend, interest, rent, honorarium, return of capital,
5 forgiveness of indebtedness, or anything of economic value.

6 (10) "Legislative or administrative interest" means an economic interest, distinct from that of
7 the general public, in:

8 (a) Any matter subject to the decision or vote of the public official acting in the public official's
9 capacity as a public official; or

10 (b) Any matter that would be subject to the decision or vote of the candidate who, if elected,
11 would be acting in the capacity of a public official.

12 (11) "Member of the household" means any person who resides with the public official or can-
13 didate.

14 (12) "Planning commission" means a county planning commission created under ORS chapter 215
15 or a city planning commission created under ORS chapter 227.

16 (13) "Potential conflict of interest" means any action or any decision or recommendation by a
17 person acting in a capacity as a public official, the effect of which could be to the private pecuniary
18 benefit or detriment of the person or a relative or member of the household of the person, or a
19 business with which the person or the relative or member of the household of the person is associ-
20 ated, unless the pecuniary benefit or detriment arises out of the following:

21 (a) An interest or membership in a particular business, industry, occupation or other class re-
22 quired by law as a prerequisite to the holding by the person of the office or position.

23 (b) Any action in the person's official capacity which would affect to the same degree a class
24 consisting of all inhabitants of the state, or a smaller class consisting of an industry, occupation or
25 other group including one of which or in which the person or a relative or member of the household
26 of the person, or a business with which the person or the relative or member of the household of
27 the person is associated, is a member or is engaged.

28 (c) Membership in or membership on the board of directors of a nonprofit corporation that is
29 tax-exempt under section 501(c) of the Internal Revenue Code.

30 (14) "Public office" has the meaning given that term in ORS 260.005.

31 (15) "Public official" means the First Partner and any person who, when an alleged violation
32 of this chapter occurs, is serving the State of Oregon or any of its political subdivisions or any other
33 public body as defined in ORS 174.109 as an elected official, appointed official, employee or agent,
34 irrespective of whether the person is compensated for the services.

35 (16) "Relative" means:

36 (a) The spouse, parent, stepparent, child, sibling, stepsibling, son-in-law or daughter-in-law of the
37 public official or candidate;

38 (b) The parent, stepparent, child, sibling, stepsibling, son-in-law or daughter-in-law of the spouse
39 of the public official or candidate;

40 (c) Any individual for whom the public official or candidate has a legal support obligation;

41 (d) Any individual for whom the public official provides benefits arising from the public official's
42 public employment or from whom the public official receives benefits arising from that individual's
43 employment; or

44 (e) Any individual from whom the candidate receives benefits arising from that individual's em-
45 ployment.

1 (17) "Statement of economic interest" means a statement as described by ORS 244.060 or 244.070.

2 (18) "Zoning commission" means an entity to which is delegated at least some of the discretionary authority of a planning commission or governing body relating to zoning and land use matters.

5 **SECTION 3. This 2026 Act being necessary for the immediate preservation of the public**
6 **peace, health and safety, an emergency is declared to exist, and this 2026 Act takes effect**
7 **on its passage.**

8