

# ANALYSIS

## Housing and Community Services Department Expenditures and Outcomes

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**Analyst:** Michelle Deister

**Request:** Acknowledge receipt of a report from the Housing and Community Services Department on expenditures and commitments of funding and associated outcomes for the 2023-25 and 2025-27 biennia.

**Analysis:** The Housing and Community Services Department (HCSD) was directed by a budget note contained in SB 5511 (2023) to provide regular updates on resource expenditures and associated outcomes. The text of the budget note is as follows:

**Budget Note:** The Housing and Community Services Department is directed to maintain and update—at least semi-annually—data dashboards or other publicly accessible information that provides information on outcomes, and information on state investments provided to the Department. The information should include the amount of the state investment compared to how much of the investment has been spent down and should compare state investments to Department funding from other sources. The information should be available by program, date, county or region, and local service provider, as applicable. This information shall be available and maintained on the agency’s web site. At least once per year, the agency shall report to the Joint Committee on Ways and Means on progress to date in expending appropriated funds, and on related outcomes for homeownership, affordable rental housing and homeless services that include the number housing units funded and number of households served through the Department’s programs, as applicable.

The Legislative Fiscal Office analysis focuses on state investments of General Fund, Article XI-Q general obligation bond, and lottery bond proceeds in specific HCSD programs. A summary of legislative investments and corresponding expenditures, commitments and reservations (the latter defined as announced intended awards not yet under contract), unexpended funds, and expected investment outcomes is attached to this analysis.

### 2023-25 Expenditures and Outcomes

For the 2023-25 biennium, HCSD expended, committed, or reserved 92% of budgeted special payments supported by General Fund or lottery and Article XI-Q general obligation bond proceeds included in the attached summary. Unexpended funds for the 2023-25 biennium totaled \$112 million. Of this amount, \$101 million is associated with funds for which

expenditure authority is carried forward into the 2025-27 biennium for expenditures against existing or future commitments. Programs with uncommitted funds remaining at the end of the 2023-25 biennium include \$21,211 for the Elderly Rental Assistance Program; \$119,899 for shelter support through emergency shelter, project turnkey, or navigation centers; \$850,057 associated with tenant resources for services provided by the Oregon Law Center; \$2.3 million for services provided through the Oregon Eviction Diversion and Prevention (ORE-DAP) Program; \$2.8 million associated with shelter and rehousing efforts in areas designated by Executive Order 23-02 and the balance of state; \$4.4 million for permanent supportive housing rental assistance and service subsidies; and \$450,000 for predevelopment loans.

An estimated 89,520 households were served through programs administered by the Housing Stabilization Division in 2023-25, including eviction and homelessness prevention, shelter operations and bed creation, and matching funds for 698 individual development account holders.

All construction-related funds anticipated from bond proceeds for the Local Innovation and Fast Track (LIFT) Homeownership Program (\$520 million), permanent supportive housing (\$80 million), and affordable housing preservation (\$50 million) were committed to projects prior to June 30, 2025.

In the Project-Based Rental Assistance Division, \$80 million in Article XI-Q general obligation bond proceeds will help finance the creation of 279 new units of permanent supportive housing, while \$11.3 million General Fund will subsidize rental assistance and services to 532 units of permanent supportive housing. Twelve projects in the HCSD permanent supportive housing portfolio will be provided with resources to offset higher-than-anticipated costs for insurance, repairs, and operating expenses.

In the Home Ownership Division, \$7.5 million General Fund supported down payment assistance to 557 low-income home buyers. Foreclosure avoidance counseling was provided to 1,285 households, and 23 homes were repaired or replaced through the Manufactured Home Repair and Replacement Program. Down payment assistance in the amount of \$7.5 million was committed and anticipated to assist 557 households finance homes for purchase.

For the Multi-Family Rental Housing Division, HCSD expects to finance 1,950 new units with \$440 million in bond proceeds through the LIFT program. Affordable housing preservation funding of \$50 million will support the retention or rehabilitation of 361 affordable housing units. Four entities were awarded a total of \$20 million to develop capacity to create and support modular housing, and 15 affordable housing developers received loans from \$9.7 million General Fund approved for predevelopment expenses. Forty-nine units of community-based agricultural worker housing are anticipated to be produced from \$10 million

General Fund approved for the purpose; \$8 million is carried forward into the 2025-27 biennium due to the timing of expected expenses for the program.

### 2025-27 Expenditures and Outcomes

As of January 20, 2026, HCSD has committed, reserved, or expended 75% of funding for programs highlighted in the attached 2025-27 summary table.

For housing stability programs, HCSD has committed the majority of funds approved for shelter support, rehousing, Tribal housing assistance, and emergency housing assistance. HCSD expects to serve at least 99,021 households with \$441.2 million General Fund budgeted for distribution to local service delivery partners for housing stabilization programs.

For permanent supportive housing, \$55 million of \$80 million in approved proceeds from Article XI-Q general obligation bonds has been committed to projects; \$20 million is being held in reserve for use in executing Executive Order 26-01, which would set aside a portion of funds for units dedicated to those with behavioral health needs exiting from the Oregon State Hospital, and \$5 million has been held back for pairing with 9% low-income housing tax credits.

For the Home Ownership Division, HCSD will soon be committing \$100 million in LIFT program funding for the development of an estimated 500 homes for ownership; applications for this funding opened on February 2, 2026. Foreclosure prevention counseling funds have been largely committed and are assumed to assist 1,085 homeowners. The entire \$3.9 million General Fund made available for down payment assistance to low-income home buyers has been expended or committed and expected to help 288 homeowners purchase a home. Fifteen manufactured homes are anticipated to be repaired or replaced with the \$2 million General Fund included for the purpose in the legislatively adopted budget; 83% of this funding has been committed.

In the Multi-Family Rental Housing Division, \$426.5 million of \$440 million in bond proceeds for housing production financed through the LIFT program has been committed or reserved. The \$440 million in total funds is expected to finance 2,830 units of affordable housing. Affordable housing preservation efforts in 2025-27 are financed through \$50 million in lottery bond proceeds, \$38.3 million of which has been committed to financially stabilize projects in the HCSD portfolio. Of the \$24 million General Fund approved for the Senior and Disabled Housing Initiative in HB 3589 (2025), 23% has been committed or reserved, with the remainder expected to be committed to projects identified next biennium. In total, 64 units are assumed to be financed once funds are expended. Approved funding carried forward for community-based agricultural worker housing totaling \$8 million has been committed or reserved for

identified projects. No awards have been made from the Moderate-Income Revolving Loan Fund, established by SB 1537 in 2024.

**Recommendation:** The Legislative Fiscal Office recommends acknowledging receipt of the report.

## Addendum A

HOUSING AND COMMUNITY SERVICES DEPARTMENT						
Expenditures and Outcomes as of December 31, 2025						
Program	2023-25 Legislatively Approved Budget*	Fund Type	Expended	Committed or Reserved	Remaining	Households Served/Units Created**
<u>Housing Stabilization Division</u>						
Elderly Rental Assistance	\$1,450,146	GF	\$1,428,935	-	\$21,211	126
Emergency Housing Assistance (EHA)	\$29,363,032	GF	\$29,363,032	-	-	18,917
EHA – School Age Homelessness	\$5,000,000	GF	\$1,688,072	\$3,311,928	-	243
Shelter Support – Project Turnkey and Navigation Centers	\$88,887,732	GF	\$88,767,833	-	\$119,899	4,212
State Homeless Assistance Program	\$12,709,276	GF	\$12,709,276	-	-	24,377
Tribal Housing Stabilization – BAFI – NATO	\$10,000,000	GF	\$10,000,000	-	-	565
Tenant Resources – Oregon Law Center	\$6,000,000	GF	\$5,149,943	-	\$850,057	18,840
Tenant Resources – Seeding Justice	\$1,000,000	GF	\$1,000,000	-	-	-
Individual Development Account Program	\$5,000,000	GF	\$5,000,000	-	-	698
Homelessness Prevention (ORE-DAP, EPRR)	\$122,213,174	GF	\$119,873,766	-	\$2,339,408	16,973
Balance of State Shelter Rehousing and Services	\$26,135,000	GF	\$25,782,506	-	\$352,494	1,666/441
Executive Order 23-02 Shelter and Rehousing Services	\$169,600,000	GF	\$167,115,383	-	\$2,484,617	1,097/1,417
Rehousing (from \$39 million Special Purpose Appropriation)***	\$39,000,000	GF	\$16,051,919	\$8,948,081	\$14,000,000	1,806
<u>Project-Based Rental Assistance Division</u>						
Permanent Supportive Housing – Production	\$80,000,000	XI-Q	-	\$80,000,000	-	279
Permanent Supportive Housing – Rental Assistance and Services	\$15,696,550	GF	\$11,268,444	-	\$4,428,106	532
Permanent Supportive Housing – Risk Mitigation Fund***	\$4,000,000	GF	\$39,429	-	\$3,960,571	12
<u>Home Ownership Division</u>						
LIFT – Homeownership Production	\$80,000,000	XI-Q	-	\$80,000,000	-	400
LIFT – Subsidy	\$5,000,000	GF	\$2,625,646	\$2,374,354	-	
Affordable Home Loans (Down Payment Assistance) – NOAH	\$7,500,000	GF	\$7,500,000	-	-	
Down Payment Assistance	\$7,500,000	GF	-	\$7,500,000	-	557
Manufactured Home Repair and Replacement Program	\$2,500,000	GF	-	\$2,500,000	-	23

HOUSING AND COMMUNITY SERVICES DEPARTMENT						
Expenditures and Outcomes as of December 31, 2025						
Program	2023-25 Legislatively Approved Budget*	Fund Type	Expended	Committed or Reserved	Remaining	Households Served/Units Created**
Foreclosure Avoidance Counseling	\$2,500,000	GF	\$2,482,462	\$17,538	-	1,285
<u>Multi-Family Housing Division</u>						
LIFT – Multi-Family Production	\$440,000,000	XI-Q	\$122,891,905	\$317,108,095	-	1,950
Affordable Housing Preservation	\$50,000,000	LB	-	\$50,000,000	-	361
Modular Development Capacity	\$20,000,000	GF	\$20,000,000	-	-	4
Predevelopment Loans	\$9,700,000	GF	\$5,092,266	\$4,157,734	\$450,000	15
Community-Based Agricultural Worker Housing	\$10,000,000	GF	\$1,997,341	-	\$8,002,659	49
Loan Guarantee Program – NOAH	\$20,000,000	GF	\$20,000,000	-	-	NA
Housing Production Revolving Loan Program***	\$75,000,000	GF	-	-	\$75,000,000	TBD
<b>TOTAL 2023-25 BUDGETED SPECIAL PAYMENTS</b>	<b>\$1,345,754,910</b>		<b>\$677,828,158</b>	<b>\$555,917,730</b>	<b>\$112,009,022</b>	

\* Does not include ongoing agency administrative and staffing costs

\*\* Anticipated outcomes for expended and committed funding

\*\*\* Transferred to Other Funds for future commitments and expenditures

HOUSING AND COMMUNITY SERVICES DEPARTMENT						
Expenditures and Outcomes for the 2025-27 Biennium (as of January 20, 2026)						
Program	2025-27 Legislatively Approved Budget*	Fund Type	Expended	Committed or Reserved	Remaining	Households Served/Units Created***
<u>Housing Stabilization Division</u>						
Elderly Rental Assistance	\$1,511,052	GF	\$130,424	\$1,332,451	\$48,177	447
Emergency Housing Assistance (EHA)	\$29,554,279	GF	\$2,558,175	\$25,416,230	\$1,579,874	18,879
Eviction Prevention – ORE-DAP/EPRR/Legal Services	\$44,600,000	GF	-	-	\$44,600,000	8,867
Long-Term Rental Assistance	\$87,400,000	GF	\$43,700,000	-	\$43,700,000	1,607
Rehousing	\$50,300,000		-	\$50,300,000	-	1,400

HOUSING AND COMMUNITY SERVICES DEPARTMENT						
Expenditures and Outcomes for the 2025-27 Biennium (as of January 20, 2026)						
Program	2025-27 Legislatively Approved Budget*	Fund Type	Expended	Committed or Reserved	Remaining	Households Served/Units Created***
Shelter Support – Project Turnkey and Navigation Centers	\$204,543,652	GF	\$5,212,411	\$199,706,241	(\$375,000)	41,880
State Homeless Assistance Program	\$13,243,066	GF	\$585,586	\$12,657,480	-	25,941
Tribal Housing Stabilization – BAFI – NATO	\$10,000,000	GF	-	\$10,000,000	-	TBD
Rehousing (remaining expenditures from SPA)**	\$14,588,000	OF	\$2,647,077	\$11,940,923	-	276
<u>Project-Based Rental Assistance Division</u>						
Permanent Supportive Housing – Production	\$80,000,000	XI-Q	-	\$55,000,000	\$25,000,000	400
Permanent Supportive Housing – Rental Assistance and Services	\$33,531,338	GF	\$2,186,671	\$31,344,667	-	827
Permanent Supportive Housing – Risk Mitigation Fund**	\$2,000,000	OF	\$9,345	\$1,990,655	-	174
<u>Home Ownership Division</u>						
LIFT – Homeownership Production	\$100,000,000	XI-Q	-	-	\$100,000,000	500
Foreclosure Prevention	\$2,000,000	GF	-	\$1,950,000	\$50,000	1,085
Down Payment Assistance	\$3,900,000	GF	\$3,009,080	\$890,920	-	288
Manufactured Home Repair and Replacement Program	\$2,000,000	GF	\$44,850	\$1,617,424	\$337,726	15
Reducing Disparities in Homeownership	\$1,351,776	GF	-	\$1,351,776	-	800
<u>Multi-Family Housing Division</u>						
LIFT – Multi-Family Production	\$440,000,000	XI-Q	-	\$426,459,067	\$13,540,933	2,830
Affordable Housing Preservation	\$50,000,000	LB	\$8,498,128	\$41,501,872	-	3,148
Senior and Disabled Housing Development Initiative (HB 3589 [2025])	\$24,000,000	GF	-	\$5,400,000	\$18,600,000	64
Community-Based Agricultural Worker Housing**	-	GF	\$4,051,154	\$3,951,505	-	249
Housing Development Center, Inc., Direct Award	\$3,300,000	GF	-	-	\$3,300,000	NA
Moderate Income Revolving Loan Fund**	\$75,000,000	OF	-	-	\$75,000,000	TBD
<b>TOTAL 2025-27 BUDGETED SPECIAL PAYMENTS</b>	<b>\$1,272,823,163</b>		<b>\$72,632,901</b>	<b>\$882,811,211</b>	<b>\$325,381,710</b>	

\* Does not include ongoing agency administrative and staffing costs

\*\* Carried forward from 2023-25 biennium

\*\*\* Anticipated outcomes for funding approved in legislatively adopted budget





# Oregon Housing and Community Services Department Trombley

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**Request:** Report on data dashboards or other publicly accessible data providing information on outcomes related to state investments per a budget note related to Senate Bill 5511 (2023) by the Oregon Housing and Community Services Department.

**Recommendation:** Acknowledge receipt of the report.

**Discussion:** Senate Bill 5511 (2023), the budget bill for the Oregon Housing and Community Services Department (HCSD), was accompanied by a budget note directing the agency to report at least once a year to the Joint Committee on Ways and Means on the progress to date on expending funds and related outcomes for homeownership, affordable rental housing, and homeless services, which include the number of housing units funded and number of households served through HCSD programs.

As of December 31, 2025, HCSD had disbursed \$728,018,013 General Fund, \$209,209,816 Other Funds, \$149,527,187 Other Funds-Capital Construction, and \$242,357,324 Federal Funds from the agency's 2023-25 Legislatively Approved Budget (LAB).

Below is the HCSD update of expenditures and outcomes as of December 31, 2025, from funds in the agency's 2023-25 LAB:

## Housing Stabilization

For General Fund expenditures, HCSD disbursed \$559,869,152 to support and expand access to rent assistance, shelter services, and navigation centers. For rental assistance, HCSD disbursed \$29,363,032 for Emergency Housing Assistance (EHA), which supported 18,917 households, \$12,709,276 for the State Homelessness Assistance Program (SHAP), which supported 24,377 households and includes 546 households that were supported through Victim Service Providers (VSPs). To support access to Individual Development Accounts, \$5 million was disbursed for 698 people. For Permanent Supportive Housing (PSH), the PSH Rental Assistance and Services program disbursed \$11,268,444 and supported 469 people.

For Executive Order 23-02, \$25,782,506 General Fund from House Bill 5019 (2023) was disbursed for the Rural Continuum of Care Shelter, Rehousing and Services program for shelter services and supported rehousing 1,666 households and operating 441 shelter beds. For Executive Order 24-02, Homelessness Prevention Services, \$93,678,480 from Senate Bill 5511 (2023) and Senate Bill 1530 (2024) supported 16,973 households.

For Other Funds, a total of \$100,900,754 was disbursed to support shelter and rehousing programs. The Housing Choice Landlord Guarantee Program disbursed \$895,409 to 202 landlords. The Oregon Energy Assistance Program disbursed \$42,028,410, which supported 46,453 households.

For Federal Funds, the Low-income Home Energy Assistance Program (LIHEAP) disbursed \$60,692,060, which supported 64,626 households.

### Affordable Rental Housing

For General Fund expenditures, HCSD disbursed \$41,997,341, which supported a modular housing program, community-based agricultural worker housing program, and loan guarantee program. Currently, 49 units in one project have been built for the agricultural worker housing program and five projects are in the predevelopment stage.

For Other and Federal Funds , HCSD disbursed \$41,558,661 and \$28,722,129, respectively. The Other Funds expenditures included \$19,284,243 for the Housing Development Guarantee – Predevelopment & Trust Fund to provide support to 78 units. Federal Funds expenditures included \$11,444,207 to support the HOME Investment Partnership Program, which supports 88 households.

### Homeownership

For General Fund expenditures, HCSD disbursed \$11,231,707 in homeownership assistance. This included \$2,482,462 for the Foreclosure Avoidance Counseling program, which supported 1,351 people, and \$7,500,000 in affordable homeownership loans, which provided support to 50 people to purchase a home.

For Other Funds expenditures, HCSD disbursed a total of \$32,291,640. This included \$2,625,646 in the Downpayment Assistance to Culturally Responsive Organizations, which supported 161 homebuyers, and \$7,252,172 in the Downpayment Assistance with Flex Lending program to help 667 homebuyers. For Federal Funds, OHCS disbursed \$61,173,993 through the Homeowner Assistance Fund to support 3,908 households.

### Disaster Recovery & Resiliency

OHCS disbursed \$34,419,332 in bond funds to support housing construction projects. This includes \$23,944,027 to build 30 permanent units in Jackson County, and \$10,475,305 in the Wildfire Recovery program to support the construction of housing units supporting 922 households.



# Oregon

Tina Kotek, Governor

## Housing and Community Services

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January 21, 2026

Senator Kate Lieber, Co-Chair  
Representative Tawna Sanchez, Co-Chair  
Joint Ways and Means  
900 Court Street NE  
H-178 State Capitol  
Salem, OR 97301

Dear Co-Chairs:

### **Nature of the Request**

On July 27, 2023, [SB 5511](#), the Oregon Housing and Community Services Department biennial budget bill, was signed into law. The [SB 5511 Budget Report](#) for the bill included a Budget Note directing OHCS to “maintain and update – at least semi-annually – data dashboards or other publicly accessible information that provides information on outcomes, and information on state investments provided to the Department. The information should include the amount of the state investment compared to how much of the investment has been spent down and should compare state investments to Department funding from other sources. The information should be available by program, date, county or region, and local service provider, as applicable. This information shall be available and maintained on the agency’s web site. At least once per year, the agency shall report to the Joint Committee on Ways and Means on progress to date in expending appropriated funds, and on related outcomes for homeownership, affordable rental housing and homeless services that include the number housing units funded and number of households served through the Department’s programs, as applicable.”

### **Agency Action**

OHCS' role has evolved significantly over the past five years, transforming it into an agency that improves Oregonians' daily lives by advancing a broad housing-based agenda. This evolution has led to substantial changes in the agency's size, structure, and services. The 2023-25 biennium represented the largest agency budget in history, with the Legislature allocating \$1.14 billion during the 2023 Session and an additional \$212 million in 2024 to address housing and homelessness needs across the state. Due to the significant increase in resources and services expected from the agency, OHCS needed to take the necessary time to establish new programs and streamline processes. Now that those programs and processes are in place, OHCS can disburse funds more quickly than in previous biennia.

Through January 20, 2026, OHCS disbursed nearly all General Fund. Additionally, of the \$600 million in capital construction authorized in 2023-25, all LIFT affordable rental housing funds have been awarded for the creation of 1,950 units, all LIFT homeownership funds have been awarded for the creation of 524 homes, and all Permanent Supportive Housing funds have been awarded for the creation of 280 units.

### **Looking Ahead**

OHCS is continuing to administer its funds efficiently and effectively. Below is a high-level overview of implementation and related expectations for 2025-27.

### **Housing Stabilization Division (HSD)**

HSD received \$464.7M in state General Fund programmatic investments in the 2025-27 Legislative Adopted Budget (LAB); 99.6% of that funding is expended<sup>1</sup>, allocated<sup>2</sup>, or reserved<sup>3</sup>. HSD has contracted 60.6% the first year, and the remainder has intentionally been held back to be contracted in year 2 of the biennium. This funding will support an estimated 97,414 total households (HH). Overall, we expect these investments to serve at least 20,940 households per year in emergency shelter, prevent an estimated 8,867 HH evictions, rehouse at least 1,400 households, and serve 18,879 HH who need Emergency Housing Assistance.

Of note, with the passage and implementation of HB 3644 [2025], OHCS has been working to establish a Statewide Shelter Program under which all local and regional shelter providers will operate in a unified, interconnected manner. Regional Coordinators will be selected to administer shelter services in each area of the state. Regional Coordinators will receive an allocation of funds and submit a regional plan for OHCS approval that demonstrates how they will meet bed capacity and outcomes goals. Earlier this year, OHCS created an open, competitive Request for Applications (RFA) process for local agencies to apply to serve as Regional Coordinators. Applications are in the final stages of review and initial selections are expected in February of 2026.

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<sup>1</sup> Expended- means actual dollars spent

<sup>2</sup> Allocated- means a contractual obligation or grant agreement that lays out terms of spending with awardee or formula award.

<sup>3</sup> Reserved- final decision made on funds and moving to contracting finalization.

## **Affordable Rental Housing (ARH)**

In the 2025-27 LAB ARH received \$43.5M in new state General Fund investments, \$465M in Article 11Q Bonds, and \$50M of Lottery Revenue Bonds for Preservation. All capital development funds (\$525M) have been allocated and reserved to projects through the Oregon Centralized Application (ORCA) process. All General Fund investments for permanent supportive housing rental assistance and services subsidies have been reserved to projects.

OHCS created the ORCA in 2024, using feedback from partners across the state to streamline and foster an equitable process. Now, developers can apply for funding as soon as their project is ready for resources and evaluation, rather than waiting for competitive applications to open. The goal is to ensure more affordable housing is built when and where communities need it most. Because of the ORCA, the average time from legislative investment to the Oregon Housing Stability Council's approval and award is six times faster. As of September 2025, OHCS has committed most of the state's new housing investments to projects in the ORCA pipeline.

## **Homeownership (HO)**

The Homeownership Division continues to implement investments made. Success has led to requests for additional expenditure limitations to allow OHCS' lending team to disburse previously allocated payment assistance funds from the last biennium into the current one.

In the 2025-27 LAB HO received \$9.3M in new state General Fund investments, \$100M in Article 11Q Bonds, and \$2.5M of Lottery Revenue Bonds for Manufactured Park Preservation. 21% of general fund investments have already been expended, with the remaining 88% reserved. OHCS will release the NOFA for LIFT Homeownership and Preservation of Manufactured Dwelling Parks in February for allocations made during the 25-27 biennium. HB 3145 (2025) required \$25 million in LIFT funds to be set aside for factory-produced housing projects. OHCS is on track to have these projects identified for funding by May of 2026.

There is also \$3.9M in down payment assistance 100% is expended or already committed via contract or available to be drawn as down payment assistance paired with OHCS lending programs.

## **Disaster Recovery and Resilience (DRR)**

DRR didn't receive state investments in 2025-27, however the federally funded programs have increasingly ramped up following initial implementation. Successes have led to requests for additional expenditure limitations that allow the division to spend federal CDBG-DR funding more effectively and efficiently. As we move further into the biennium, additional work to get dollars out the door and into the hands of survivors and their communities is ongoing. DRR is also actively monitoring federal policymaking as debates over how to streamline program requirements take place.

### **Dashboards**

OHCS has been producing dashboards on the number of households served and units funded through our homeownership, affordable rental housing, and homeless services programs for several years, and has made the majority of those dashboards available to the public.

- The [Homeownership Dashboard](#) has been updated quarterly since 2017, with a new section on homeownership rates for racial and ethnic populations, following the passage of HB 2698 (2025).
- The [Affordable Rental Housing Funding Dashboard](#) has been updated annually since 2019.
- The agency's newest dashboard, the [OHCS Housing Instability Dashboard](#), displays data on OHCS-funded housing retention and homeless services programs.
- There is also public data available from Oregon's emergency homelessness response, including shelter bed creation, homelessness and eviction prevention, and rehousing activities:
  - Data for MAC groups are displayed on the [OHCS Emergency Homeless Response Dashboard](#).
  - Local Planning Groups in the Balance of State have data highlighted on the [OHCS Emergency Homeless Response BoS Dashboard](#).

All these dashboards are filterable by funding agencies. These numbers are subject to change as the agency continues to work with grantees to ensure accuracy.

### **Action Requested**

The Oregon Housing and Community Services Department requests acceptance of this report.

**Legislation Affected**

None.

Sincerely,

A handwritten signature in black ink, appearing to be the initials 'AB' with a stylized flourish.

Andrea Bell, Executive Director  
Oregon Housing and Community Services

cc: Amanda Beitel, Legislative Fiscal Office  
Michelle Deister, Legislative Fiscal Office  
Kate Nass, Chief Financial Office  
Tamara Brickman, Chief Financial Office



Housing Stabilization Division (Special Payments)									
Fund	Category	2025-27 LAB TOTAL (PROGRAMS WITH SPECIAL PAYMENTS)	2025-27 LAB SPECIAL PAYMENTS	SPECIAL PAYMENTS EXPENDED thru 10/31	SPECIAL PAYMENTS ALLOCATED	SPECIAL PAYMENTS RESERVATION	SPECIAL PAYMENTS REMAINING	EXPECTED HOUSEHOLDS SERVED	COMMENTS
GF	Eviction Prevention	44,600,000	\$ 44,600,000	\$ -	\$ 44,369,647	\$ -	\$ 230,353	8,867	These numbers include ORE-DAP/EPRR and Direct Legal Services to 700 HH. They do not include the planned 11,000 hotline calls for Tenant Legal Services.
	Emergency Housing Assistance	31,552,098	\$ 29,554,279	\$ 2,558,175	\$ 11,196,439	\$ 14,219,791	\$ 1,579,874	18,879	Year 1 is fully allocated and year 2 is reserved.
	Elderly Rental Assistance	1,619,578	\$ 1,511,052	\$ 130,424	\$ 609,991	\$ 722,460	\$ 48,177	447	
	Long-Term Rental Assistance GF trf to OF	87,400,000	\$ 87,400,000	\$43,700,000	\$ 43,700,000	\$ -	\$ -	See OF below	TRANSFER QTR 1 and QTR 2 10/01/2025 (See GF to OF corresponding amount)
	Rehousing	50,300,000	\$ 50,300,000	\$ -	\$ 150,000	\$ 50,150,000	\$ -	1,400	Allocations have been communicated to grantees, agreements are in final stages of execution with grantees.
	Maintaining Shelters One Time	102,459,326	\$ 102,271,826	\$ 4,626,825	\$ 97,645,001	\$ -	\$ -	20,940	Year 1 funds all allocated in grant agreements; agreements either executed or being finalized for execution
	Maintaining Shelters Ongoing until January 2034	102,459,326	\$ 102,271,826		\$ 3,000,000	\$ 99,271,826	\$ -	20,940	Year 2, \$3 million allocated in Year 1 grant agreements; RFA in process to allocate the Year 2 shelter operations funding to regions. HHs served may include duplicates from HHs served in the year one of the biennium.
	State Homeless Assistance Program	13,942,387	\$ 13,243,066	\$ 585,586	\$ 5,638,646	\$ 7,018,834	\$ -	25,941	Year 1 is allocated, year 2 is reserved.
	Tribal Funding	10,000,000	\$ 10,000,000	\$ -	\$ -	\$ 10,000,000	\$ -	TBD	Funds have been committed to Tribal Governments, allocations are being finalized. Additionally, the workplans for each Tribe are being finalized and we can provide updated outcome numbers once we have executed agreements.
	Senior & Disabled Housing Development Initiative \$23.5M GF trf to OF (Related to HB3589A)	24,000,000	\$ 23,500,000	\$11,750,000	\$ 11,750,000	\$ -	\$ -	NOT HSD	TRANSFER QTR 1 and QTR 2 10/01/2025. This will be administered by the ARH. \$10.4M OF in Special Pays
	Subtotal General Funds	468,332,715	\$ 464,652,049	\$63,351,010	\$ 218,059,724	\$181,382,911	\$ 1,858,404	97,414	
OF	Department of Environmental Quality Pass through Grant	6,400,000	\$ 5,486,500	\$ -	\$ 5,486,500	\$ -	\$ -	1,500 units	CERTA - Estimated \$4.5 million in reservations/awards in 25-27 biennium
	Emergency Housing Assistance	14,446,012	\$ 11,231,711	\$ 225,569	\$ 4,033,086	\$ 4,033,085	\$ 2,939,971	276 HH	The allocated and reserved funds include program funding to grantees, EHA discretionary, and operating reserves per OHCS fiscal policy. The Special Payments Allocated and Special Payment Reservation amounts reflect our updated projection of revenues for the biennium, which is lower by the amount of the Special Payments Remaining (\$2,939,971) than the amount in LAB.
	Executive Order Eviction Prevention	14,588,000	\$ 14,588,000	\$ 2,647,077	\$ 11,940,923	\$ -	\$ -	997 HH	There is additional other funds(cash) from the 23-25 biennium for this purpose that have been identified for expenses, allocated in 23-25. OHCS anticipates requesting Other Fund limitation at a future rebalance to honor those commitments during the 25-27 biennium. This number is an estimate of households to be served and there is a potential to see this number increase.
	Energy Conservation Helping Oregonians	42,500,333	\$ 40,191,239	\$ 1,876,485	\$ 21,353,144	\$ 16,961,610	-	1,100 units	There is additional other funds(cash) from the 23-25 biennium for this purpose that have been identified for expenses, allocated in 23-25. OHCS anticipates requesting Other Fund limitation at a future rebalance to honor those commitments during the 25-27 biennium. Some of these revenues will be earned in the biennium. Year 1 is allocated and Year 2 is reserved.
	Housing Choice Guarantee Program	98,464	\$ 94,826	\$ 220,661	\$ -	\$ -	(125,835)	TBD	This program does not have a set goal or number of households to be served during any given period of time. The program spenddown is dependent on the number of units that have costs incurred and or have damages above what the tenant deposit can cover. In 23-25 202 Housing Choice landlords received payments through this program.
	Housing Stabilization Program (TANF)	5,338,662	\$ 5,157,379	\$ 295,706	\$ 2,079,202	\$ 2,782,471	\$ -	1,000	These program funds are allocated from ODHS to OHCS with ODHS considering administering the program themselves
	Long-Term Rental Assistance GF trf into OF	87,400,000	\$ 87,400,000	\$ -	\$ 60,626,122	\$ 21,112,566	\$ 5,661,312	1,607	MAC baseline is allocated; BoS (\$19.8M) and OHA / HOPWA (\$1.3M) funds are reserved.
	Low Income Home Energy Assistance Program (Barclays)	1,205,539	\$ 1,205,539	\$ -	\$ 22,000	\$ 1,183,539	\$ -	-	This funding is the result of an Order approving stipulation and consent agreement. A federal court order assessed civil penalties against Barclays Bank the Defendants. A portion of the disgorgement funding must go to four states including Oregon to fund the LIHEAP program. This is flexible funding has been reserved intentionally to invest in LIHEAP program software development essential to the successful administration of the program. A one time payment of \$22K was provided to OHDC a new state wide LIHEAP provider this year to assist with training and start up costs for the agency.
	Oregon Energy Assistance	64,662,446	\$ 63,469,502	\$ 2,222,049	\$ 24,111,825	\$ 33,500,000	\$ 3,635,628	69,680 HH	More allocations are planned to be made in May 2026 due to increase annual allocations(HB 3792) totaling \$40 million.
	Oregon Multifamily Energy Program	6,871,139	\$ 4,979,499	\$ 170,046	\$ 4,809,453	\$ -	\$ -	4,500 units	ORMEP is a new development, major rehabilitation construction program that covers energy conservation measures such as new heating and appliances. These reservations are committed following a competitive process and are generally awarded within 3 years upon project completion.
	Rent Guarantee Program	111,749	\$ 111,467	\$ -	\$ -	\$ -	\$ 111,467	-	This program does not have a set goal or number of households to be served during any given period of time. The program spenddown is dependent on the number of unit that have costs incurred and or have damages above what the tenant deposit can cover.
	State Home Oil Weatherization	526,456	\$ 189,669	\$ 35,570	\$ -	\$ -	\$ 154,099	82 HH	
	Rent Assistance for Youth	1,800,000	\$ 1,800,000	\$ 2,341,022	\$ 1,708,977	\$ -	\$ (2,249,999)	125	This program is winding down and we only anticipate continuing to serve previously enrolled households. There is additional other funds(cash) from the 23-25 biennium for this purpose that have been identified for expenses, allocated in 23-25. OHCS anticipates requesting Other Fund limitation at a future rebalance to honor those commitments during the 25-27 biennium.
	Subtotal Other Funds	245,948,800	\$ 235,905,331	\$10,034,185	\$ 136,171,232	\$ 79,573,271	\$ 10,126,643	2,732	
FF	Community Services Block Grant	13,156,810	12,116,060	\$ 532,621	\$ 4,283,497	\$ 7,299,942	\$ -	261,200	Year 1 is allocated, year 2 is reserved. Estimate of households benefitting from the fund source is based on historical experience and will be adjusted as actuals become available.
	Continuum of Care	46,890	46,890	\$ -	\$ -	\$ -	\$ 46,890		No longer have this grant.
	Department of Energy BIL Grant			\$ 350,604	\$ 4,645,873	\$ 10,003,523	\$(15,000,000)	450 units	Asking for additional limitation due to oversite when requesting 2025-27 budget 15M
	Emergency Shelter Grants Program	4,188,736	3,907,128	\$ 112,001	\$ 143,309	\$ -	\$ 3,651,818	646HH	Current funds reflected in the spreadsheet are carry over from previous biennium and we do not have this fiscal years award/allocation. Once we have the new award we can update both the funds and the Expected HHs Served. FY26 award not yet signed. Also anticipate FY27 award as well.
	HOME Tenant-Based (aka Tenant-Based Rental Assistance)	2,734,159	2,536,994	\$ 453,896	\$ 2,989,415	\$ -	\$ (906,317)	311HH	Current funds reflected in the spreadsheet are carry over from previous biennium and we do not have this fiscal years award/allocation. Once we have the new award we can update both the funds and the Expected HHs Served. FY26 award not yet signed. Also anticipate FY27 award as well.
	Bonneville Power Administration Low-income Weatherization	3,764,735	3,468,582	\$ 42,108	\$ 1,620,339	\$ 1,806,135	\$ -	336 units	
	Federal Department of Energy (aka LIWAP)	6,682,956	5,608,281	\$ 93,582	\$ 4,498,212	\$ -	\$ 1,016,487	650 units	FY26 award fully allocated. Will likely get another award or amendment beginning 7/1/26
	Low-Income Home Energy Assistance Program - Energy Assistance (LIHEAP)	73,648,355	70,551,849	\$ 5,833,408	\$ 5,242,582	\$ 29,546,445	\$ 29,929,414	64,630 HH	FFY26 award fully allocated. Will likely get another award or amendment beginning 10/1/26.
	Low-Income Home Energy Assistance Program - Weatherization (LIHEAP WX)	11,602,764	10,731,400	\$ 988,393	\$ 1,862,008	\$ 5,372,079	\$ 2,508,920	1,000 units	FFY26 award fully allocated. Will likely get another award or amendment beginning 10/1/26.
	Community Services Block Grant/TANF	168,542	-						
	Subtotal Federal Funds	115,825,405	\$ 108,967,184	\$ 8,406,613	\$ 25,285,235	\$ 54,028,124	\$ 21,247,212	261,200	
	Totals	\$ 830,106,920	\$ 809,524,564	\$81,791,808	\$ 379,516,191	\$314,984,306	\$ 33,232,259	361,346	
	Check Total		809,524,564						
	Variance		\$ -						

Expended- means actual dollars spent

Allocated- means a contractual obligation or grant agreement that lays out terms of spending with awardee or formula award.

Reservation- final decision made on funds and moving to contracting finalization.





Home Ownership Division (Special Payments)									
Fund	Category	2025-27 LAB TOTAL (PROGRAMS WITH SPECIAL PAYMENTS)	2025-27 LAB SPECIAL PAYMENTS	SPECIAL PAYMENTS EXPENDED thru 10/31	SPECIAL PAYMENTS ALLOCATED	SPECIAL PAYMENTS RESERVATION	SPECIAL PAYMENTS REMAINING	EXPECTED HOUSEHOLDS SERVED	COMMENTS
GF	Down Payment Assistance-Flex GF trf to OF	\$ 3,900,000	\$ 3,900,000	\$ 1,950,000	\$ -	\$ 1,950,000	\$ -		Moved GF to dedicated OF account QTR 1 and QTR 2 *** 10/01/2025
	Housing Counseling/Foreclosure Avoidance	\$ 2,000,000	\$ 2,000,000	\$ -	\$ -	\$ 1,900,000	\$ 100,000	1086	\$1750 per client
	Racial Disparities Gap Closure	\$ 2,307,483	\$ 1,351,776	\$ -	\$ -	\$ 1,351,776	\$ -	800	Expecting 16 grantees, at least 50 HH served/reached per grantee. Expecting new obligations by Spring 2026
	Manufactured Homes Preservation Fund GF to OF trf	\$ 2,000,000	\$ 2,000,000	\$ -	\$ -	\$ 1,000,000	\$ 1,000,000	0	No program funds expended, program is on hold
	Subtotal General Funds	\$ 10,207,483	\$ 9,251,776	\$ 1,950,000	\$ -	\$ 6,201,776	\$ 1,100,000	1886	
OF	Construction Excise Tax	\$ 1,085,764	\$ 1,085,764	\$ 701,892	\$ 1,437,646	\$ -	\$ (1,053,774)	29	There is additional other funds(cash) from the 23-25 biennium for this purpose that have been identified for expenses, allocated in 23-25. OHCS anticipates requesting Other Fund limitation at a future rebalance to honor those commitments during the 25-27 biennium. Outcome numbers assume \$37k/homebuyer.
	Down Payment Assistance w Flex Lending Program GF trf to OF	3,900,000	\$ 3,900,000	\$ 3,009,080	\$ 1,595,847	\$ -	\$ (704,927)		There are additional other funds(cash) from the 23-25 biennium for this purpose that have been identified for expenses, allocated in 23-25. OHCS anticipates requesting Other Fund limitation at a future rebalance to honor those commitments during the 25-27 biennium. To calculate outcomes, we assume \$2,248,650 program dollars allocated to repair activities at \$25k per repair and \$9,244,360 in program dollars allocated to downpayment assistance at \$37k per homebuyer.
	Home Owner Assistance Program	\$ 13,136,121	\$ 11,888,482	\$ 3,048,560	\$ 8,944,219	\$ 2,000,000	\$ (2,104,297)	340	There is additional other funds(cash) from the 23-25 biennium for this purpose that have been identified for expenses, allocated in 23-25. OHCS anticipates requesting Other Fund limitation at a future rebalance to honor those commitments during the 25-27 biennium. To calculate outcomes, we assume \$2,248,650 program dollars allocated to repair activities at \$25k per repair and \$9,244,360 in program dollars allocated to downpayment assistance at \$37k per homebuyer.
	Housing Development Incubator Program			\$ 124,976	\$ 21,145,325	\$ 200,000	\$ (21,470,301)	72	This is for 72 homes, and supplements homes funded by LIFT. Requesting additional limitation for carry forward \$24,415,521
	Manufactured Homes Preservation Fund GF trf to OF	\$ 2,000,000	\$ 2,000,000	\$ 44,850	\$ 417,424	\$ 1,200,000	\$ 337,726	15	MHPF expended funds are 23-25 funds, no 25-27 funds have been expended, 15 HH expected to be served with 25-27 MHPF
	Lottery Revenue Bonds for Preservation - Manufactured Park	\$ 2,500,000	\$ 2,500,000	\$ -	\$ -	\$ 2,500,000	\$ -	56	Funds will be allocated through a NOFA to be release in Q1 2026. We expect that they will be allocated quickly. Assumes \$45k per space preserved.
	Marinas & Manufactured Comm Resource Center	\$ 1,310,101	\$ 453,710	\$ 6,048	\$ 287,470	\$ -	\$ 160,192	0	Funds support Manufactured & Marina Community Resource Center
	Subtotal Other Funds	\$ 23,931,986	\$ 21,827,956	\$ 6,935,406	\$ 33,827,931	\$ 5,900,000	\$ (24,835,381)	512	
	Homeownership Assistance Fund	\$ 4,363,971	\$ 4,364,000	\$ 1,300	\$ 642,974	\$ 584,235	\$ 3,135,491	522	\$600k for foreclosure avoidance counseling and remaining funds out through servicers, assuming an average of \$21,000 per homeowner.
	Neighborhood Stabilization Programs	\$ 926,183	\$ 822,552	\$ -	\$ 1,332,213	\$ 908,092	\$ (1,417,753)	76	We have a total of \$1,599,634.24 in returned NSP 1, 2, and 3 funds that we have reserved for two grantees. We reserved \$766,106.67 in NSP 1 funds for City of Medford. Remaining NSP 1, 2, 3 funds are reserved for Clackamas County. We need increased spending authority for the grantees to use the funds.
FF	Preservation and Re-Enhancement Initiative for Community Enhancement Grant HO	\$ 6,875,000	\$ 5,000,000	\$ -	\$ -	\$ -	\$ 5,000,000	112	Assumes 20 home replacements at \$135k each and 92 home repairs at \$25k each.
	Subtotal Federal Funds	\$ 12,165,154	\$ 10,186,552	\$ 1,300	\$ 1,975,187	\$ 1,492,327	\$ 6,717,738	710	
Totals		\$ 46,304,623	\$ 41,266,284	\$ 8,886,706	\$ 35,803,118	\$ 13,594,103	\$ (17,017,643)	3108	
		Check Total	41,266,284						
		Variance	\$ -						

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Allocated- means a contractual obligation or grant agreement that lays out terms of spending with awardee or formula award.  
Reservation- final decision made on funds and moving to contracting finalization.

Disaster Recovery and Resilience (Special Payments)									
Fund	Category	2025-27 LAB TOTAL (PROGRAMS WITH SPECIAL PAYMENTS)	2025-27 LAB SPECIAL PAYMENTS	SPECIAL PAYMENTS EXPENDED thru 10/31	SPECIAL PAYMENTS ALLOCATED	SPECIAL PAYMENTS RESERVATION	SPECIAL PAYMENTS REMAINING	EXPECTED HOUSEHOLDS SERVED	COMMENTS
OF									
	Disaster Recovery & Resiliency	\$ 8,000,000	\$ 7,309,722	\$ 1,001,690	\$ 2,815,683	\$ 294,349	\$ 3,198,000		We may need remaining limitation for a contract in the amount of \$4,825,336, for a loan that may be repaid this biennium. Will know close to the end of the biennium.
	Subtotal Other Funds	\$ 8,000,000	\$ 7,309,722	\$ 1,001,690	\$ 2,815,683	\$ 294,349	\$ 3,198,000	\$ -	
FF									
	Federal Funds Totals	167,385,940	\$ 144,485,419	\$ 7,115,057	\$ 146,820,009	\$ -	\$ (9,449,647)		Requesting additional limitation for the carry forward and expected spend for this grant of 58M
	Subtotal Federal Funds	\$ 167,385,940	\$ 144,485,419	\$ 7,115,057	\$ 146,820,009	\$ -	\$ (9,449,647)	\$ -	
	Totals	\$ 175,385,940	\$ 151,795,141	\$ 8,116,747	\$ 149,635,692	\$ 294,349	\$ (6,251,647)	\$ -	
Check Total		151,795,141							
Variance		\$ -							

Expended- means actual dollars spent  
Allocated- means a contractual obligation or grant agreement that lays out terms of spending with awardee or formula award.  
Reservation- final decision made on funds and moving to contracting finalization.