

HB 4154 STAFF MEASURE SUMMARY

House Committee On Education

Prepared By: Ellen O'Brien, LPRO Analyst

Meeting Dates: 2/9, 2/11

WHAT THE MEASURE DOES:

The measure requires school district reports of average daily membership to include pupil-level attendance data, disaggregated by student group. It requires the Oregon Department of education (ODE) to publish attendance data four times per year. The provisions first apply to the 2026-2027 school year, and the measure takes effect on July 1, 2026.

Fiscal impact: May have fiscal impact, but no statement yet issued

Revenue impact: May have revenue impact, but no statement yet issued

ISSUES DISCUSSED:

EFFECT OF AMENDMENT:

No amendment.

BACKGROUND:

For the purposes of calculating average daily membership (ADM), schools report cumulative [membership](#) data four times per year. ODE's annual [Attendance and Absenteeism](#) report is currently generated from the data reported by school districts in the third reporting period ending in May. Membership reports are primarily used in allocating money from the State School Fund; data from the second reporting period and the annual cumulative report produce state school fund estimates and final calculations, respectively.

ODE administrative rule requires school districts to report enrollment, attendance, and membership within 15 days of the end of each collection period and to retain student attendance records for at least two years (OAR 581-023-0006).

In the 2024-2025 school year, the Oregon Department of Education (ODE) reported that 66.5 percent of students were regular attenders, or students who attended at least 90 percent of classes. Prior to the Covid-19 pandemic, for 2018-2019 school year, ODE reported that 79.6 percent of all students were regular attenders.

Quarterly attendance data was one of the recommendations of the 2023-2025 [chronic absenteeism interim workgroup](#), led by Rep. Hoa Nguyen and Sen. Suzanne Weber. House Bill 3199 (2025) required the Legislative Policy and Research Office to study statewide attendance initiatives and attendance data and to submit a report by September 30, 2026. It also required ODE to convene an advisory committee by May 31, 2026, and submit a final report, including policy recommendations, to the State Board of Education by February 15, 2027.