Requested by Senator CAMPOS

PROPOSED AMENDMENTS TO SENATE BILL 610

- In line 2 of the printed bill, after "services" insert "; creating new pro-
- visions; amending ORS 430.388, 430.389 and 430.390 and section 76, chapter
- 3 70, Oregon Laws 2024; and declaring an emergency".
- 4 Delete lines 4 through 8 and insert:
- 5 "SECTION 1. The Advisory Board on Behavioral Health Resource
- 6 Networks is established within the Oregon Health Authority. The
- 7 board shall consist of:
- 8 "(a) 13 voting members appointed by the Governor, as follows:
- 9 "(A) Two members of the Oversight and Accountability Council.
- 10 "(B) Two community mental health program directors.
- 11 "(C) Two local health officials.
- "(D) One county representative.
- "(E) Two representatives of the authority, including one manager
- 14 with expertise in addiction treatment, recovery and prevention and
- one harm reduction and public health strategist with experience in
- 16 responding to opioid misuse.
- 17 "(F) Two representatives of private nonprofit behavioral health
- 18 provider organizations.
- 19 "(G) Two adult members with lived experience of substance use
- 20 disorder.

21

"(b) Two nonvoting members from the Legislative Assembly, one

- appointed by the President of the Senate and one appointed by the Speaker of the House of Representatives.
- "(2)(a) The board shall adopt by rule a formula for the equitable distribution of grants and funding awarded under ORS 430.389.
- 5 "(b) The board shall post to its website any public comment that is 6 received by the board regarding the formula adopted under this sec-7 tion.
- 8 "(3) The board members shall annually elect a chairperson from 9 among its members.
 - "(4) A majority of the voting members of the board constitutes a quorum for the transaction of business.
 - "(5) The term of office of each member of the board is four years, but a member serves at the pleasure of the appointing authority. Vacancies shall be filled by the appointing authority by appointment for the unexpired term. A member shall hold the member's office until the appointment of a successor. A member is eligible for reappointment.
- "(6) The board shall meet at times and places specified by the call
 of the chairperson or of a majority of the voting members of the
 board.
- 20 "(7) The authority shall provide staff support to the board.
- "SECTION 2. (1) No later than June 1, 2029, the Advisory Board on Behavioral Health Resource Networks established under section 1 of this 2025 Act shall adopt the formula described in section 1 of this 2025 Act.
- "(2) Until the board's formula takes effect, the Oregon Health Authority shall distribute grants and funding awarded under ORS 430.389 according to the following formula:
- 28 "(a) \$500,000 per year in base funding shall be distributed to each 29 grantee.
- 30 "(b) Except as provided in paragraph (c) of this subsection, addi-

11

12

13

14

15

- tional funds shall be distributed to each grantee according to the 1 health and demographic indicator allocations used in the most recent 2 version of the formula established under ORS 431.380. 3
- "(c)(A) No grantee may receive more than a 19.6 percent increase 4 or decrease in annual average funding under this subsection compared with the annual average funding that the grantee received for the 6 three years preceding the effective date of this 2025 Act. 7
 - "(B) If a grantee's award under paragraphs (a) and (b) of this subsection would result in an increase in annual average funding of more than 19.6 percent, the excess funds shall be redistributed evenly to the other grantees, except that no grantee shall receive less than \$500,000.
 - "(d) If the total amount of grants and funding distributed under this section exceeds \$106,837,500 per year:
 - "(A) The additional funds shall be distributed evenly among any grantees for which the average annual funding under paragraphs (a) to (c) of this subsection is less than the average annual funding that the grantee received for the three years preceding the effective date of this 2025 Act up to the point that a grantee's funding is restored to the grantee's prior level of average annual funding; and
 - "(B) Any remaining funds shall be distributed evenly among all grantees according to the health and demographic indicator allocations used in the most recent version of the formula established under ORS 431.380.
 - "(3)(a) The Division of Audits of the office of the Secretary of State shall conduct an audit, as provided in ORS 430.392, of any grants and funding awarded according to the formula under subsection (2) of this section to determine whether the grants and funding are being utilized according to the priorities specified in ORS 430.389.
- "(b) The division shall report its findings and recommendations to 29 the interim committees of the Legislative Assembly related to behav-30

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

- ioral health, in the manner provided in ORS 192.245, no later than
- 2 September 15, 2028.
- **"SECTION 3.** ORS 430.388 is amended to read:
- 4 "430.388. (1) The Oversight and Accountability Council is established for
- 5 the purpose of overseeing the implementation of the Behavioral Health Re-
- 6 source Networks pursuant to ORS 430.389.
- 7 "(2) The members of the council shall be qualified individuals with expe-
- 8 rience in substance use treatment and other addiction services and consist
- 9 of:
- "(a) At least one member from each of the following categories appointed
- by the [director] **Director of the Oregon Health Authority**:
- 12 "(A) A representative of the Oregon Health Authority, Health Systems
- 13 Division Behavioral Health Services as a nonvoting member;
- 14 "(B) Three members of communities that have been disproportionately
- impacted by arrests, prosecution or sentencing for conduct that has been
- 16 classified or reclassified as a Class E violation;
- "(C) A physician specializing in addiction medicine;
- 18 "(D) A licensed clinical social worker;
- "(E) An evidence-based substance use treatment provider;
- 20 "(F) A harm reduction services provider;
- 21 "(G) A person specializing in housing services for people with substance
- 22 use or a diagnosed mental health condition;
- 23 "(H) An academic researcher specializing in drug use or drug policy;
- "(I) At least two people who suffered or suffer from substance use;
- 25 "(J) At least two recovery peers;
- 26 "(K) A mental or behavioral health care provider;
- "(L) A representative of a coordinated care organization; [and]
- 28 "(M) A person who works for a nonprofit organization that advocates for
- 29 persons who experience or have experienced substance use; and
 - "(N) A community mental health program director, or the director's

designee, from one urban county, one rural county and one frontier county; and

- 3 "(b) The Director of the Alcohol and Drug Policy Commission or the 4 director's designated staff person, as an ex officio nonvoting member.
- "(3) The [director] **Director of the Oregon Health Authority** shall appoint an executive director who shall report to and be responsible for the duties assigned by the director of the division within the authority that is responsible for behavioral health in consultation with the council.
- 9 "(4) A quorum consists of a majority of the members of the council.
 - "(5) The term of office for a member of the council is four years. Members are eligible for reappointment. If there is a vacancy for any cause, the director shall make an appointment to become immediately available for the unexpired term plus two years, but not more than a total of four years.
 - "(6)(a) To the extent permissible by law, a member of the council performing services for the council may receive compensation from the member's employer for time spent performing services as a council member.
 - "(b) If a member of the council is not compensated by the member's employer as set forth in paragraph (a) of this subsection, that member shall be entitled to compensation and expenses as provided in ORS 292.495.
 - "(7) Members of the council are subject to and must comply with the provisions of ORS chapter 244, including ORS 244.045 (4), 244.047, 244.120 and 244.130.
 - "SECTION 4. ORS 430.389, as amended by section 68, chapter 70, Oregon Laws 2024, is amended to read:
- "430.389. (1)(a) The Oversight and Accountability Council shall approve grants and funding provided by the Oregon Health Authority in accordance with this section to implement Behavioral Health Resource Networks and increase access to community care. A Behavioral Health Resource Network is an entity or collection of entities that individually or jointly provide some or all of the services described in subsection (2)(e) of this section.

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- "(b) The authority shall distribute grants and funding awarded under this section according to the formula adopted by the Advisory
 Board on Behavioral Health Resource Networks under section 1 of this
 2025 Act.
- 5 "(2)(a) The authority shall establish an equitable:
- "(A) Process for applying for grants and funding by agencies or organizations, whether government or community based, to establish Behavioral Health Resource Networks for the purposes of immediately screening the acute needs of individuals with substance use, including those who also have a mental illness, and assessing and addressing any ongoing needs through ongoing case management, harm reduction, treatment, housing and linkage to other care and services.
 - "(B) Evaluation process to assess the effectiveness of Behavioral Health Resource Networks that receive grants or funding.
 - "(b) Recipients of grants or funding must be licensed, certified or credentialed by the state, including certification under ORS 743A.168 (9), or meet criteria prescribed by rule by the authority under ORS 430.390. A recipient of a grant or funding under this subsection may not use the grant or funding to supplant the recipient's existing funding.
 - "(c) The council and the authority shall ensure that residents of each county have access to all of the services described in paragraph (e) of this subsection.
 - "(d) Applicants for grants and funding may apply individually or jointly with other network participants to provide services in one or more counties.
 - "(e) A network must have the capacity to provide the following services and any other services specified by the authority by rule but no individual participant in a network is required to provide all of the services:
 - "(A) Screening by certified addiction peer support or wellness specialists or other qualified persons designated by the council to determine a client's need for immediate medical or other treatment to determine what acute care

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

- is needed and where it can be best provided, identify other needs and link
- 2 the client to other appropriate local or statewide services, including treat-
- 3 ment for substance use and coexisting health problems, housing, employment,
- 4 training and child care. Networks shall provide this service 24 hours a day,
- 5 seven days a week, every calendar day of the year through a telephone line
- 6 or other means. Networks may rely on the statewide telephone hotline es-
- 7 tablished by the authority under ORS 430.391 for telephone screenings during
- 8 nonbusiness hours such as evenings, weekends and holidays. Notwithstand-
- 9 ing paragraph (c) of this subsection, only one grantee in each network within
- 10 each county is required to provide the screenings described in this subpara-
- 11 graph.

14

- "(B) Comprehensive behavioral health needs assessment, including a sub-
- 13 stance use screening by a certified alcohol and drug counselor or other cre
 - dentialed addiction treatment professional. The assessment shall prioritize
- the self-identified needs of a client.
- 16 "(C) Individual intervention planning, case management and connection
- 17 to services. If, after the completion of a screening, a client indicates a desire
- 18 to address some or all of the identified needs, a case manager shall work
- 19 with the client to design an individual intervention plan. The plan must ad-
- 20 dress the client's need for substance use treatment, coexisting health prob-
- 21 lems, housing, employment and training, child care and other services.
- 22 "(D) Ongoing peer counseling and support from screening and assessment
 - through implementation of individual intervention plans as well as peer
- outreach workers to engage directly with marginalized community members
- 25 who could potentially benefit from the network's services.
- 26 "(E) Assessment of the need for, and provision of, mobile or virtual out-
- 27 reach services to:
- 28 "(i) Reach clients who are unable to access the network; and
- 29 "(ii) Increase public awareness of network services.
- "(F) Harm reduction services and information and education about harm

- 1 reduction services.
- 2 "(G) Low-barrier substance use treatment.
- 3 "(H) Transitional and supportive housing for individuals with substance 4 use.
- "(f) If an applicant for a grant or funding under this subsection is unable to provide all of the services described in paragraph (e) of this subsection, the applicant may identify how the applicant intends to partner with other entities to provide the services, and the authority and the council may facilitate collaboration among applicants.
- "(g) All services provided through the networks must be evidenceinformed, trauma-informed, culturally specific, linguistically responsive, person-centered and nonjudgmental. The goal shall be to address effectively the client's substance use and any other social determinants of health.
- "(h) The networks must be adequately staffed to address the needs of people with substance use within their regions as prescribed by the authority by rule, including, at a minimum, at least one person in each of the following categories:
- "(A) Alcohol and drug counselor certified by the authority or other credentialed addiction treatment professional;
- 20 "(B) Case manager;

- "(C) Addiction peer support specialist certified by the authority;
- 22 "(D) Addiction peer wellness specialist certified by the authority;
- 23 "(E) Recovery mentor, certified by the Mental Health and Addiction 24 Certification Board of Oregon or its successor organization; and
- 25 "(F) Youth support specialist certified by the authority.
- "(i) Verification of a screening by a certified addiction peer support specialist, wellness specialist or other person in accordance with paragraph (e)(A) of this subsection shall promptly be provided to the client by the entity conducting the screening. If the client executes a valid release of information, the entity shall provide verification of the screening to the

- 1 authority or a contractor of the authority and the authority or the
- 2 authority's contractor shall forward the verification to any entity the client
- 3 has authorized to receive the verification.
- 4 "(3)(a) If moneys remain in the Drug Treatment and Recovery Services
- 5 Fund after the council has committed grants and funding to establish be-
- 6 havioral health resource networks serving every county in this state, the
- 7 council shall authorize grants and funding to other agencies or organiza-
- 8 tions, whether government or community based, and to the nine federally
- 9 recognized tribes in this state and service providers that are affiliated with
- the nine federally recognized tribes in this state to increase access to one
- or more of the following:
- "(A) Low-barrier substance use treatment that is evidence-informed,
- 13 trauma-informed, culturally specific, linguistically responsive, person-
- 14 centered and nonjudgmental;
- 15 "(B) Peer support and recovery services;
- 16 "(C) Transitional, supportive and permanent housing for persons with
- 17 substance use;
- 18 "(D) Harm reduction interventions including, but not limited to, overdose
- 19 prevention education, access to short-acting opioid antagonists, as defined in
- 20 ORS 689.800, and sterile syringes and stimulant-specific drug education and
- outreach; or
- 22 "(E) Incentives and supports to expand the behavioral health workforce
- to support the services delivered by behavioral health resource networks and
- 24 entities receiving grants or funding under this subsection.
- 25 "(b) A recipient of a grant or funding under this subsection may not use
- 26 the grant or funding to supplant the recipient's existing funding.
- 27 "(4) In awarding grants and funding under subsections (1) and (3) of this
- 28 section, the council shall:
- "(a) [Distribute grants and funding] Consider the ability of the appli-
- 30 **cant** to ensure access to:

- "(A) **Services for** historically underserved populations; and
- 2 "(B) Culturally specific and linguistically responsive services.
- 3 "(b) Consider any inventories or surveys of currently available behavioral 4 health services.
- 5 "(c) Consider available regional data related to the substance use treat-6 ment needs and the access to culturally specific and linguistically responsive 7 services in communities in this state.
- 8 "(d) Consider the needs of residents of this state for services, supports and 9 treatment at all ages.
 - "(5) The council shall require any government entity that applies for a grant to specify in the application details regarding subgrantees and how the government entity will fund culturally specific organizations and culturally specific services. A government entity receiving a grant must make an explicit commitment not to supplant or decrease any existing funding used to provide services funded by the grant.
 - "(6) In determining grants and funding to be awarded, the council may consult the comprehensive addiction, prevention, treatment and recovery plan established by the Alcohol and Drug Policy Commission under ORS 430.223 and the advice of any other group, agency, organization or individual that desires to provide advice to the council that is consistent with the terms of this section.
 - "(7) Services provided by grantees, including services provided by a Behavioral Health Resource Network, shall be free of charge to the clients receiving the services. Grantees in each network shall seek reimbursement from insurance issuers, the medical assistance program or any other third party responsible for the cost of services provided to a client and grants and funding provided by the council or the authority under this section may be used for copayments, deductibles or other out-of-pocket costs incurred by the client for the services.
 - "(8) Subsection (7) of this section does not require the medical assistance

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

- program to reimburse the cost of services for which another third party is responsible in violation of 42 U.S.C. 1396a(25).
- "(9) The council shall post to its website any public comment that is received by the council regarding Behavioral Health Resource Networks.
- **"SECTION 5.** ORS 430.390 is amended to read:
- "430.390. (1)(a) The Oregon Health Authority shall adopt rules that establish a grant application process, a process to appeal the denial of a grant and general criteria and requirements for the Behavioral Health Resource Networks and the grants and funding required by ORS 430.389, including rules requiring recipients of grants and funding to collect and report information necessary for the Secretary of State to conduct the financial and performance audits required by ORS 430.392.
 - "(b) When adopting or amending rules under this subsection, the authority shall convene an advisory committee in accordance with ORS 183.333 in which members of the Oversight and Accountability Council compose a majority of the membership.
 - "(2) The council shall have and retain the authority to oversee the Behavioral Health Resource Networks established under ORS 430.389 and approve **applications for** the grants and funding under ORS 430.389.
 - "(3) The authority shall administer and provide all necessary support to ensure the implementation of ORS 430.383 to 430.390 and 430.394, and that recipients of grants or funding comply with all applicable rules regulating the provision of behavioral health services.
 - "(4)(a) The authority, in consultation with the council and the Advisory Board on Behavioral Health Resource Networks established under section 1 of this 2025 Act, may enter into interagency agreements to ensure proper distribution of funds for the grants required by ORS 430.389.
- 29 "(b) The authority shall encourage and take all reasonable measures to 30 ensure that grant recipients cooperate, coordinate and act jointly with one

15

16

17

18

19

20

21

22

23

24

25

26

27

- another to offer the services described in ORS 430.389.
- "(c) The authority shall post to the authority's website, at the time a grant or funding is awarded:
- 4 "(A) The name of the recipient of the grant or funding;
- 5 "(B) The names of any subgrantees or subcontractors of the recipient of 6 the grant or funding; and
- 7 "(C) The amount of the grant or funding awarded.
- 8 "(5) The authority shall provide requested technical, logistical and other 9 support to the council to assist the council with the council's duties and 10 obligations.
- "(6) The Department of Justice shall provide legal services to the council if requested to assist the council in carrying out the council's duties and obligations.
- "SECTION 6. Section 76, chapter 70, Oregon Laws 2024, is amended to read:
 - "Sec. 76. (1) As used in this section, 'deflection program' means a collaborative program between law enforcement agencies and behavioral health entities that assists individuals who may have substance use disorder, another behavioral health disorder or co-occurring disorders, to create community-based pathways to treatment, recovery support services, housing, case management or other services.
 - "(2) The Oregon Behavioral Health Deflection Program is established within the Improving People's Access to Community-based Treatment, Supports and Services Grant Review Committee established under ORS 430.234. The program consists of grants awarded by the committee to counties and federally recognized tribal governments to fund deflection programs.
- 27 "(3)(a) The purpose of the program described in this section is to:
- "(A) Address the need for more deflection programs to assist individuals whose behavioral health conditions, including substance use disorder, lead to interactions with law enforcement, incarceration, conviction and other

17

18

19

20

21

22

23

24

25

1 engagement with the criminal justice system.

9

10

11

12

13

14

15

16

17

18

19

20

21

22

- "(B) Track and report data concerning deflection program outcomes in order to determine the best practices for deflection programs within this state.
- 5 "(b) ORS 430.230 to 430.236 do not apply to the program described in this section.
- 7 "(4)(a) The committee shall develop a grant application process for 8 awarding grants under this section.
 - "(b) An application for a grant under this section may be submitted by a county or the designee of a county, or by a tribal government or designee of a tribal government. Only one application per county may be submitted, but the application may request funding multiple programs within a county.
 - "(c) Prior to submitting an application for a grant under this section, the applicant shall coordinate with all partners of the development and administration of the proposed deflection program to ensure that the partners have the resources necessary to implement the deflection program. The partners shall include at least a district attorney, a law enforcement agency, a community mental health program established under ORS 430.620 and a provider from a Behavioral Health Resource Network established under ORS 430.389. Partners may also include a treatment provider, a local mental health authority, a tribal government, a peer support organization, a court or a local government body.
 - "(d) An application for a grant under this section must contain:
- 24 "(A) A description of the coordination with program partners required by 25 paragraph (c) of this subsection that has occurred;
- "(B) A description of the individuals who would be eligible for the program and what qualifies as a successful outcome, formulated in cooperation with the program partners described in paragraph (c) of this subsection;
- "(C) A description of how the program for which the applicant is seeking funding is culturally and linguistically responsive, trauma-informed and

- 1 evidence-based;
- 2 "(D) A description of a plan to address language access barriers when
- 3 communicating program referral options and program procedures to non-
- 4 English speaking individuals; and
- 5 "(E) A description of how the program coordinator will communicate with
- 6 program partners concerning persons participating in the program and any
- 7 other matter necessary for the administration of the program.
- 8 "(5) To be eligible for funding under this section, a deflection program:
- 9 "(a) Must be coordinated by or in consultation with a community mental
- 10 health program, a local mental health authority or a federally recognized
- 11 tribal government;
- "(b) Must have a coordinator with the following program coordinator
- 13 duties:
- "(A) Convening deflection program partners as needed for the operation
- of the program;
- "(B) Managing grant program funds awarded under this section; and
- "(C) Tracking and reporting data required by the Oregon Criminal Justice
- 18 Commission under section 37, chapter 70, Oregon Laws 2024 [of this 2024
- 19 Act];
- 20 "(c) Must involve the partners described in subsection (4)(c) of this sec-
- 21 tion; and
- "(d) May involve a partnership with one or more of the following entities:
- 23 "(A) A first responder agency other than a law enforcement agency;
- 24 "(B) A community provider;
- 25 "(C) A treatment provider;
- 26 "(D) A community-based organization;
- 27 "(E) A case management provider;
- 28 "(F) A recovery support services provider; or
- "(G) Any other individual or entity deemed necessary by the program co-
- ordinator to carry out the purposes of the deflection program, including in-

- 1 dividuals with lived experience with substance use disorder, a behavioral
- 2 health disorder or co-occurring disorders.
- "(6) During a grant application period established by the committee, the
- 4 maximum proportion of grant funds available to an applicant shall be de-
- 5 termined as follows:
- 6 "(a) The proportion of grant funds available to an applicant other than
- 7 a tribal government shall be determined based on the [county formula share
- 8 employed by the Oversight and Accountability Council established under ORS
- 9 430.388] formula for distributing grants and funding awarded under
- ORS 430.389, but an applicant may not receive less than \$150,000.
- "(b) The committee shall determine the proportion of funds available to an applicant that is a federally recognized tribal government.
- "(7)(a) Grant funds awarded under this section may be used for:
- 14 "(A) Deflection program expenses including but not limited to law
- 15 enforcement employees, deputy district attorneys and behavioral health
- 16 treatment workers, including peer navigators and mobile crisis and support
- 17 services workers.
- 18 "(B) Behavioral health workforce development.
- "(C) Capital construction of behavioral health treatment infrastructure.
- "(b) Notwithstanding paragraph (a) of this subsection, the committee may
- 21 award planning grants for the development of deflection programs.
- "(c) The committee may allocate up to three percent of program funds to
- 23 support grantee data collection and analysis or evaluation of outcome
- 24 measures.
- 25 "(8) The Oregon Criminal Justice Commission shall provide staff support
- 26 to the grant program.
- 27 "(9) The committee and the commission may adopt rules to carry out the
- 28 provisions of this section.
- "SECTION 7. Section 2 of this 2025 Act is repealed on January 2,
- 30 **2030.**

"SECTION 8. Section 2 of this 2025 Act applies to grants and fund-1 ing awarded on or after the effective date of this 2025 Act. 2

"SECTION 9. This 2025 Act being necessary for the immediate 3 preservation of the public peace, health and safety, an emergency is declared to exist, and this 2025 Act takes effect on its passage.".

6

4