



**EXECUTIVE ORDER NO. 25-29**

**EXECUTIVE ORDER ON REDUCING GREENHOUSE GAS EMISSIONS AND  
ADVANCING OREGON'S CLEAN ENERGY FUTURE**

**WHEREAS**, Oregon faces increasing risks from climate change, including extreme weather events, wildfires, water scarcity, and rising energy costs, which threaten public health, safety, outdoor recreation, and economic stability; and

**WHEREAS**, affordable, abundant, and reliable clean energy is key to Oregon's economic future, and the state needs to deploy new energy infrastructure to enable sustained economic growth and to meet rising energy demands; and

**WHEREAS**, Oregon has adopted ambitious climate goals to reduce greenhouse gas emissions and transition to a clean energy economy, including targets established under House Bill 2021(2021) and other legislative and executive actions; and

**WHEREAS**, energy efficiency improvements across all sectors are among the most cost-effective strategies to reduce emissions and lower energy bills while maintaining economic productivity; and

**WHEREAS**, ensuring access to affordable, abundant, and reliable clean energy requires accelerated investment in electricity infrastructure, including renewable energy, energy storage, and grid modernization; and

**WHEREAS**, grid resilience is increasingly vital to support public safety in the face of climate-related disruptions, and investments in microgrids, battery storage, and grid hardening have a role to play in building greater resilience in Oregon's energy future; and

**WHEREAS**, Oregon can help reduce energy development costs and accelerate deployment of clean energy infrastructure needed to grow the economy by streamlining permitting, siting, and interconnection processes for clean energy projects; and

**WHEREAS**, public-private partnerships can mobilize investment, spur innovation, and create jobs that will be key to Oregon's growing clean energy economy; and

**WHEREAS**, a coordinated, statewide approach to planning and designating transmission corridors is essential to long-term infrastructure development that will support economic growth and ensure clean energy can be delivered efficiently and reliably to consumers.



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NOW, THEREFORE, IT IS HEREBY DIRECTED AND ORDERED:

**I. FOSTER THE TRANSITION TO A CLEAN ENERGY ECONOMY**

- 1. Prioritize Implementation of the Oregon Energy Strategy Pathways.** Executive branch agencies listed in Section II.1.a (“Agencies”) are directed to adopt and implement greenhouse gas reduction strategies and align their decisions, activities, and investments as appropriate to advance the five least-cost pathways identified in the Oregon Energy Strategy. As appropriate, agencies will modify or add to current work plans and performance indicators to track and report on implementation activities to achieve the following objectives:
  - a. Advance Energy Efficiency Across All Sectors.** Agencies shall take appropriate actions within existing authorities and budgets to align decisions, activities, and investments to increase cost-effective energy efficiency in new and existing buildings, including providing cost savings through retrofits of building appliances and equipment.
  - b. Support Investment in Clean Electricity Infrastructure.** Agencies shall take appropriate actions within their existing authorities to accelerate investment in and deployment of least-cost and least-risk renewable energy resources, energy storage, demand response, and grid infrastructure in order to maintain and expand access to affordable and reliable clean electricity for Oregon ratepayers.
  - c. Increase Strategic Electrification of Vehicles and Buildings.** Agencies shall take appropriate actions necessary within their existing authorities to align programs, decisions, and investments to advance the state’s interest in increasing cost-effective, strategic electrification of vehicles, buildings, and water heating systems while also supporting affordable and reliable energy for Oregon ratepayers.
  - d. Increase Supply and Use of Low-Carbon Fuels.** DEQ and the EQC shall evaluate the status and projected growth of the clean fuels market and update Oregon Clean Fuels Program rules to strengthen the Low-Carbon Fuels Standard (LCFS) to establish a reduction in carbon intensity of not less than 50% by 2040. DEQ is directed to evaluate the scope and stringency of the LCFS programs in neighboring states in proposing the new targets and



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propose additional rule revisions if needed to better align the Oregon Clean Fuels Program with those neighboring jurisdictions based on that evaluation. DEQ shall establish an agreed upon workplan within three months of this Order that sets forth a timeline for completing the required rulemaking.

- e. **Strengthen Resilience Across all Levels of the Energy System.** The PUC shall exercise its existing authority to evaluate and value grid resiliency benefits in electric utility resource planning processes. The PUC shall establish transparent criteria or processes for appropriately valuing the enhanced resiliency benefits from utility investments at all levels of the energy system, such as microgrids, energy storage, flexible loads, virtual power plant resources, and grid hardening, while also avoiding shifting costs from high-income ratepayers to energy burdened ratepayers.
2. **Get Clean Energy Projects Built.** Agencies are directed to develop and implement a coordinated, proactive approach to streamline land use and environmental reviews, siting and permitting, and interconnection processes for clean energy projects, energy storage, and associated transmission and distribution infrastructure, with particular focus on those that contribute to energy affordability and reliability. This includes but is not limited to the following initiatives:
    - a. **Reduce Barriers to Clean Energy Deployment.** The Oregon Department of Energy (ODOE), in coordination with the PUC and the Department of Land Conservation and Development (DLCD), shall inventory, assess, and analyze barriers to the permitting, construction and interconnection of clean energy projects and associated infrastructure. ODOE will recommend actions to overcome those barriers while balancing opportunities for public participation with the state's interest in accelerating deployment of clean energy infrastructure that benefits Oregon ratepayers. Recommended actions will be brought for discussion by ODOE to the Energy Facility Siting Council. ODOE will report its findings and recommendations to the Governor no later than September 1, 2026.
    - b. **Accelerate Clean Energy Deployment Through Oregon's Land Use Planning Framework.** The Department of Land Conservation and Development (DLCD) shall evaluate opportunities and barriers to clean energy development under Oregon's land use planning goals. DLCD will review existing rules and practices, including best practices from other



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jurisdictions, and recommend actions and rule changes as needed to accelerate deployment of clean energy resources and grid infrastructure needed to deliver reliability and clean energy to Oregon consumers. Recommended actions will be brought for discussion and direction by DLCD to the Land Conservation and Development Commission. DLCD will report its findings and recommendations to the Governor no later than July 1, 2026.

- c. **Streamline Clean Energy Siting.** Agencies identified in Section II.1.b of this Order shall evaluate and recommend actions to update siting and permitting processes to facilitate deployment of renewable energy, energy storage, and grid infrastructure needed to deliver reliable and affordable clean energy to Oregon consumers.
- i. Agencies shall evaluate existing authorities, rules, and practices to identify opportunities to streamline or increase the efficiency of siting and permitting processes within their jurisdiction for projects that:
    - 1. Benefit Oregon ratepayers and enable clean energy projects to interconnect onto the grid; and/or
    - 2. Involve upgrades to existing grid infrastructure and transmission expansion or co-location of renewable energy resources in existing rights of way.
  - ii. Where opportunities are found to exist, agencies shall recommend actions to:
    - 1. Streamline existing processes;
    - 2. Establish parallel paths that enable required studies, reviews, and approval processes to occur contemporaneously; and/or
    - 3. Facilitate or accelerate interconnections for projects that reduce emissions, improve reliability, and benefit Oregon ratepayers.
  - iii. Agencies shall bring recommended proposed actions for discussion with their Boards or Commissions and will report their findings and recommendations to the Governor no later than September 1, 2026.
- d. **Identify Pathways to Facilitate Development of Clean Energy Infrastructure.** PUC staff, in partnership with ODOE and the Governor's Office, shall convene utilities, key agency leaders, local permitting authorities, and other interested parties to review progress toward achieving HB 2021's clean energy targets and explore opportunities for public-private partnerships



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to facilitate development of clean energy infrastructure that is needed to achieve clean energy targets and will provide benefits to Oregon ratepayers.

- e. **Develop a Framework for Strategic Transmission Siting.** ODOE, in coordination with the PUC and the Governor's Office, shall undertake a process to evaluate and propose a framework to strategically accelerate:
    - i. Identification and designation of transmission corridors, including on public lands (state and federal);
    - ii. Streamlined partial siting and permitting approvals for future projects in those corridors or within existing transmission rights-of-way; and
    - iii. Targeting direct financial support for projects that are determined to benefit the public interest.
  - f. **Deploy Energy Storage.** To support grid reliability and resilience, this Order establishes a goal of deploying 8 gigawatts of energy storage capacity in Oregon by 2045.
- 3. Build a Resilient Clean Energy Economy:** Agencies listed in Section II.1.c of this Order shall align programs, decisions, and investments to advance the state's interest in growing a resilient clean energy economy that attracts and supports climate-friendly industries, creates jobs, and aligns with Oregon's climate goals. This includes but is not limited to the following initiatives:
- a. **Develop Public-Private Partnerships.** Agencies shall explore and prioritize opportunities for public-private partnerships to support development and deployment of clean energy technologies that align with Oregon's carbon-free energy and economic development priorities. Agencies will highlight those opportunities for the Governor's Office for review and consideration on a quarterly basis.
  - b. **Evaluate Emerging Clean Energy Technologies.** ODOE, DEQ, Business Oregon, the PUC, the Department of Geology and Mineral Industries (DOGAMI), and the Governor's Office, shall collaborate to identify and assess opportunities for advanced and emerging carbon-free energy technologies to play a role in Oregon's clean energy future; evaluate risks and barriers; and propose cross-agency frameworks to support development and deployment of advanced technologies that increase access to affordable, safe, and reliable clean energy. ODOE will report progress and key findings in its



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Biennial Energy Reports, including the Report that must be submitted to the legislature by December 1, 2026, and in each subsequent iteration of the Report.

**II. ACCOUNTABILITY, COORDINATION, AND PROGRESS ON IMPLEMENTATION**

**1. Executive Branch Agencies Subject to this Order.** Progress on the direction and commitments of this Order will take focused and coordinated planning and execution by Oregon's natural resource agencies and their respective Boards or Commissions.

**a.** The following state agencies are subject to the goals and directives outlined in Section I.1 of this Order:

- i.** Oregon Department of Administrative Services (DAS);
- ii.** Oregon Department of Energy (ODOE), including the Oregon Climate Action Commission and the Energy Facility Siting Council;
- iii.** Oregon Department of Environmental Quality (DEQ);
- iv.** Oregon Department of Land Conservation and Development (DLCD);
- v.** Oregon Department of Transportation (ODOT); and
- vi.** Oregon Public Utility Commission (PUC).

**b.** The following state agencies are subject to the goals and directives outlined in Section I.2.c of this Order:

- i.** Oregon Department of Energy (ODOE), including the Oregon Climate Action Commission and the Energy Facility Siting Council;
- ii.** Oregon Department of Environmental Quality (DEQ);
- iii.** Oregon Department of Geology and Mineral Industries (DOGAMI); and
- iv.** Oregon Public Utility Commission.

**c.** The following state agencies are subject to the goals and directives outlined in Section I.3 of this Order:

- i.** Business Oregon;
- ii.** Oregon Department of Energy (ODOE), including the Oregon Climate Action Commission;
- iii.** Oregon Department of Environmental Quality (DEQ);



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- iv. Oregon Department of Geology and Mineral Industries (DOGAMI); and
      - v. Oregon Public Utility Commission.
  - d. The following state agencies shall provide information and consultation to assist other agencies with the implementation of this Order as needed:
    - i. Business Oregon;
    - ii. Oregon Department of Fish and Wildlife (ODFW);
    - iii. Oregon Department of State Lands;
    - iv. Oregon Department of Transportation (ODOT);
    - v. Oregon Parks and Recreation Department; and
    - vi. Oregon Water Resources Department (OWRD).
- 2. **Reporting and Accountability.** State agencies must deliver transparent, accurate reporting on public programs, maintain accountability to citizens and stakeholders, and establish clear feedback loops that enable public input and demonstrate responsive government action.
  - a. **Agency plans.** Each of the following agencies shall develop (or incorporate into an existing planning process) a biennial plan that includes targets and metrics appropriate to the agency's intersection with this Order with the goal of focusing existing and new resources, programs and incentives to advance the goals and actions in Part I of this Order as applicable:
    - i. Oregon Department of Energy (ODOE), including the Oregon Climate Action Commission and the Energy Facility Siting Council;
    - ii. Oregon Department of Environmental Quality (DEQ); and
    - iii. Oregon Public Utility Commission (PUC).
  - b. **Public Feedback and Oversight.** Agencies will present their biennial plans to their respective board or commission for discussion, review, and comment at a public meeting where public testimony can be received.
  - c. **Recommendations for Governor's Recommended Budget.** Biennial plans will be developed on a schedule and in a format to inform the development of the Governor's Recommended Budget starting with the 2029-2031 Agency Request Budget biennial cycle. Actions for consideration for the development of the 2027-2029 Governor's Recommended Budget will be expedited as needed.



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- d. **Implementation Workplan.** Agencies shall immediately begin developing implementation timelines and pathways to comply with this Order.
3. **Coordination and Oversight of Implementation.** The Governor's Office will take a leadership role in advancing the efforts associated with this Order. It is the responsibility of each respective agency director to ensure appropriate coordination and implementation contemplated by this Order is integrated into agency programs and initiatives.
4. **Legislative & Public Engagement.** As requested, agencies shall provide updates and presentations on implementation work to relevant Boards, Commissions, Councils, Local Governments, Federal Agencies, and the Oregon State Legislature.
5. **Engagement with Oregon's Nine Federally Recognized Sovereign Tribal Governments.** The State, through the Governor's Office and the State Agencies, shall collaborate with Oregon's nine federally recognized sovereign tribal governments to build, sustain, and enhance relationships to find common ground in support of the implementation of this Order.

Done at Salem, Oregon, this 18<sup>th</sup> day of November, 2025.

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Tina Kotek  
GOVERNOR

ATTEST:

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Tobias Read  
SECRETARY OF STATE