



# Oregon

Tina Kotek, Governor

Department of Forestry  
State Forester's Office  
2600 State St  
Salem, OR 97310-1336  
[www.oregon.gov/ODF](http://www.oregon.gov/ODF)

November 3, 2025

Sen. Kate Lieber, Co-Chair  
Rep. Tawna Sanchez, Co-Chair  
Joint Committee on Ways and Means  
900 Court St. NE, H-178  
Salem, OR 97301

Re: Oregon Department of Forestry – Requested reduction options for 2025-27

Dear Co-Chairs,

The Oregon Department of Forestry's mission is to protect Oregon's forests, which we have been doing for more than a century. What started as a charge in 1911 to prevent forest fires and coordinate response when fires did start, soon expanded into implementation of forest policy from the Oregon Board of Forestry that called for increased forest protection, a forest nursery, insect control, and formation of state forests. This was the starting point for the broad portfolio of core business for the department today, including:

- Wildfire prevention and suppression on more than 16 million acres of forestland.
- Administration of the Forest Practices Act, a cornerstone of natural resource protection in Oregon.
- Active management of more than 735,000 acres of working forests to provide social, economic and environmental benefits to Oregonians, including funding for local services, habitat restoration, and outdoor recreation.
- Support and assistance for small forestland owners, urban and community forests, federal forest restoration and resiliency, forest health monitoring and preservation, and more.

ODF is funded with a mix of General Fund, Lottery Fund, Other Funds and Federal Funds. ODF's programs are funded through a network of public and private sources, including Other Funds revenue from timber sales, fire protection assessments and the Forest Products Harvest Tax. For the purposes of this exercise, the department's Legislatively Adopted Budget for 2025-27 includes \$166,206,481 General Fund and \$390,296,821 Other Funds. Overall, ODF's total budget for 2025-27 is 62.3% Other Funds, 25.6% General Fund, 11.8% Federal Funds, and 0.3% Lottery Fund.

The targets for the requested 5% reduction options are \$8,310,324 General Fund and \$19,514,841 in Other Funds. In completing this exercise, ODF leadership prioritized mitigating impacts to our core business by identifying reduction options that still preserve the funding needed to

perform the work at current service level and the people necessary to do that work. We focused on the following areas for reductions:

- One-time General Fund appropriations and Other Funds limitations for the 2025-27 biennium. While these appropriations to enhance existing programs are critical to addressing the ever-increasing threat from wildfire, their one-time nature means they are not required to perform at our current service level.
- Other Funds limitations without a corresponding match from another fund type to limit amplification of reductions. Unfortunately, this approach has a disproportionate impact to our state forests programs, as those are the only purely Other Funds operations in the agency.
- Other Funds limitations for which the agency has alternative options to accomplish the work. For example, there is a \$2.2 million capital improvements Other Funds limitation reduction option provided because Senate Bill 1067 bond funding limitation provides an alternate pathway for the agency to address capital improvement and deferred maintenance needs for the biennium.

Sincerely,



Kate Skinner  
Interim State Forester

Attachments:  
ODF reduction options  
ODF new and expanded programs

c:  
Board of Forestry  
Governor's Office  
Chief Financial Office  
Legislative Fiscal Office

Oregon Dept. of Forestry												
2025-27 Biennium												
2025-27 LAB					166,206,481	390,296,821	556,503,302					
First 2.5% Detail of Reductions to 2025-27 Legislatively Adopted Budget												
1	2	3	4	5	6	8	12	13	14	15	16	17
Priority (ranked most to least preferred)		Agency	SCR or Activity Initials	Program Unit/Activity Description	GF	OF	TOTAL FUNDS	Pos.	FTE	Gov. Reduction Target Yes / No	One-Time Yes / No	Describe the reduction and associated impact on services and outcomes. Please identify the source of Other Funds reductions.
Dept	Prgm/ Div											
1	1	629	050	PFA Adaptive Management Program	(871,095)		\$ (871,095)	0	0.00	Yes	Yes	This will limit the number of research projects for the PFA HCP and the biological goals and objectives. Adaptive management is a requirement of an HCP.
2	3	629	050	Landscape Resiliency		(1,112,766)	\$ (1,112,766)	0	0.00	No	No	Decrease in spending limitation for the Landscape Resiliency Program from revenues generated from Rainy Day Fund interest and Oral Nicotine Products Tax. This reduction will limit the number and size of wildfire risk reduction and other landscape resiliency projects the department can fund this biennium.
3	2	629	050	PFA Adaptive Management Program	(1,284,067)		\$ (1,284,067)	0	0.00	Yes	Yes	This will limit the number of research projects for the PFA HCP and the biological goals and objectives. Adaptive management is a requirement of an HCP.
4	6	629	050	PFA Adaptive Management Program	(924,838)		\$ (924,838)	0	0.00	No	Yes	This will limit the number of research projects for the PFA HCP and the biological goals and objectives. Adaptive management is a requirement of an HCP.
5	7	629	050	SFISH	(75,162)		\$ (75,162)	0	0.00	No	Yes	This will reduce the number of projects with environmental benefits to fish species addressed in the Private Forest Accord or reduce mitigation of risks to natural resources arising from the cosntruction, operation or maintenance of forest roads or related acitivities.
6	1	629	010	Forest Patrol		(1,000,000)	\$ (1,000,000)	0	0.00	No	No	This Special Payments expenditure limitation is within a transfer comp source group that is no longer needed and its removal would have minimal to no impact on services or outcomes.

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Priority (ranked most to least preferred)		Agency	SCR or Activity Initials	Program Unit/Activity Description	GF	OF	TOTAL FUNDS	Pos.	FTE	Gov. Reduction Target Yes / No	One-Time Yes / No	Describe the reduction and associated impact on services and outcomes. Please identify the source of Other Funds reductions.
Dept	Prgm/ Div											
7	2	629	010	Extraordinary Wildfire		(2,500,000)	\$ (2,500,000)	0	0.00	No	No	The limitation for large wildfire costs is requested at emergency boards post fire season so this would require a slightly higher request at that time
8	3	629	010	Forest Patrol	(1,000,000)		\$ (1,000,000)	0	0.00	No	Yes	The reduction would reduce completion of critical maintenance necessary to sustain the existing detection camera system. Without these repairs, the system’s performance will degrade, delaying detection of new fire starts and increasing response times. This could elevate the risk of larger, more costly wildfires and hinder future investments in expanding detection coverage statewide.
9	2	629	088	Capital Improvement		(2,200,000)	\$ (2,200,000)	0	0.00	No	No	Due to the availability of SB 1067 bond funding, the agency can utilize this limitation to address capital improvements and deferred maintenance needs for the current biennium. However, losing this limitation would significantly reduce the agency’s flexibility to manage unforeseen facilities-related expenses. It would eliminate the financial cushion currently in place, leaving only the resources necessary to complete already scheduled projects and limiting the agency’s ability to respond to emergent needs.
10	1	629	030	Forest Development		(2,944,655)	\$ (2,944,655)	0	0.00	No	Yes	Reduction to Services & Supplies for State Forests operations. This will remove the flexibility in how some core business is implemented and potentially be less efficient, but should not affect service delivery overall to Oregonians.
							\$ -					
				TOTAL	(4,155,162)	(9,757,421)	\$ (13,912,583)	0	0.00			

<b>Second 2.5% Detail of Reductions to 2025-27 Legislatively Adopted Budget</b>												
<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>	<b>8</b>	<b>12</b>	<b>13</b>	<b>14</b>	<b>15</b>	<b>16</b>	<b>17</b>

Oregon Dept. of Forestry												
2025-27 Biennium												
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First 2.5% Detail of Reductions to 2025-27 Legislatively Adopted Budget												
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	Dept											
Priority (ranked most to least preferred)		Agency	SCR or Activity Initials	Program Unit/Activity Description	GF	OF	TOTAL FUNDS	Pos.	FTE	Gov. Reduction Target Yes / No	One-Time Yes / No	Describe the reduction and associated impact on services and outcomes. Please identify the source of Other Funds reductions.
	Dept											
11	5	629	050	Landscape Resiliency		(673,690)	\$ (673,690)	0	0.00	No	No	Decrease in spending limitation for the Landscape Resiliency Program from revenues generated from Rainy Day Fund interest and Oral Nicotine Products Tax. This reduction will limit the number and size of wildfire risk reduction and other landscape resiliency projects the department can fund this biennium.
12	4	629	050	Landscape Resiliency	(1,291,176)		\$ (1,291,176)	0	0.00	No	Yes	One-time funding for the Landscape Resiliency Program. This reduction will limit the number and size of wildfire risk reduction and other landscape resiliency projects the department can fund this biennium.
13	1	629	010	Extraordinary Wildfire		(2,500,000)	\$ (2,500,000)	0	0.00	No	No	The limitation for large wildfire costs is requested at emergency boards post fire season so this would require a slightly higher request at that time
14	6	629	050	Landscape Resiliency	(1,569,710)		\$ (1,569,710)	0	0.00	No	Yes	One-time funding for the Landscape Resiliency Program. This reduction will limit the number and size of wildfire risk reduction and other landscape resiliency projects the department can fund this biennium.
15	2	629	010	Forest Patrol		(1,100,000)	\$ (1,100,000)	0	0.00	No	No	This Special Payments expenditure limitation is within a transfer comp source group that is no longer needed and its removal would have minimal to no impact on services or outcomes.

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2025-27 Biennium												
2025-27 LAB					166,206,481	390,296,821	556,503,302					
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Dept	Prgm/ Div											
16	2	629	088	Capital Improvement		(2,200,000)	\$ (2,200,000)	0	0.00	No	No	Due to the availability of SB 1067 bond funding, the agency can utilize this limitation to address capital improvements and deferred maintenance needs for the current biennium. However, losing this limitation would significantly reduce the agency’s flexibility to manage unforeseen facilities-related expenses. It would eliminate the financial cushion currently in place, leaving only the resources necessary to complete already scheduled projects and limiting the agency’s ability to respond to emergent needs.
17	2	629	030	Forest Development		(3,283,731)	\$ (3,283,731)	0	0.00	No	Yes	Reduction to Services & Supplies for State Forests operations. This will remove the flexibility in how some core business is implemented and potentially be less efficient, but should not affect service delivery overall to Oregonians.
18	4	629	010	Forest Patrol	(1,000,000)		\$ (1,000,000)	0	0.00	No	Yes	The reduction would reduce completion of critical maintenance necessary to sustain the existing detection camera system. Without these repairs, the system’s performance will degrade, delaying detection of new fire starts and increasing response times. This could elevate the risk of larger, more costly wildfires and hinder future investments in expanding detection coverage statewide.
19	5	629	010	Rangeland FPA (RFPA)	(294,276)		\$ (294,276)	0	0.00	No	No	The agency would be unable to maintain insurance coverage for RFPAs, forcing them to seek alternative funding or potentially discontinue their programs. This loss of coverage would undermine local wildfire protection capacity and could create significant concern among local legislators and community partners.
				TOTAL	(4,155,162)	(9,757,421)	\$ (13,912,583)	0	0.00			

<b>Target (5%)</b>	<b>(8,310,324)</b>	<b>(19,514,841)</b>	<b>(27,825,165)</b>
<b>Proposed Reduction Totals</b>	<b>(8,310,324)</b>	<b>(19,514,841)</b>	<b>(27,825,165)</b>
<b>Difference</b>	<b>0</b>	<b>-</b>	<b>0</b>

Oregon Dept. of Forestry												
2025-27 Biennium												
2025-27 LAB					166,206,481	390,296,821	556,503,302					
First 2.5% Detail of Reductions to 2025-27 Legislatively Adopted Budget												
1	2	3	4	5	6	8	12	13	14	15	16	17
Priority (ranked most to least preferred)		Agency	SCR or Activity Initials	Program Unit/Activity Description	GF	OF	TOTAL FUNDS	Pos.	FTE	Gov. Reduction Target Yes / No	One-Time Yes / No	Describe the reduction and associated impact on services and outcomes. Please identify the source of Other Funds reductions.

Reduction targets:

**Agency 62900 Oregon Dept. of Forestry**

	<b>General Fund</b>	<b>Lottery Fund</b>	<b>Other Funds</b>	<b>Total Funds</b>
2025-27 LAB	\$ 184,563,975	\$ 1,986,913	\$ 448,516,737	\$ 635,067,625
Debt Service	\$ (18,357,494)	\$ (1,986,913)	\$ (5,196,031)	\$ (25,540,438)
Cost of Issuance	\$ -	\$ -	\$ (374,947)	\$ (374,947)
Bond Proceeds	\$ -	\$ -	\$ (45,025,775)	\$ (45,025,775)
Federal as Other Funds	\$ -	\$ -	\$ (7,623,163)	\$ (7,623,163)
	<b>\$ 166,206,481</b>	<b>\$ -</b>	<b>\$ 390,296,821</b>	<b>\$ 556,503,302</b>
5% Reduction Target:	<b>\$ 8,310,324</b>	<b>\$ -</b>	<b>\$ 19,514,841</b>	<b>\$ 27,825,165</b>

**Exclusions:**

GF for Debt Service \$18,357,494  
LF for Debt Service: \$1,986,913  
OF for Debt Service \$5,196,031  
OF for bond Cost of Issuance \$374,947  
OF for bond-funded Airplane purchase \$12,000,000  
OF for bond-funded construction projects \$28,205,053  
OF for bond-funded deferred maintenance projects \$4,820,722  
Federal as Other Funds \$7,623,163  
The Federal Forest Restoration program in the Forest Resources Division receives Federal as Other from the US Forest Service

Agency Name (Acronym)      Oregon Department of Forestry (ODF)											
2025-27 Biennium											
Detail of Programs in the 2025-27 Legislatively Approved Budget that have been established or expanded since 2021-23											
1	2	3	4	5	6	7	9	13	14	15	16
Agency	SCR	Program Establishment / Expansion			Program Description	GF	OF	TOTAL FUNDS	Pos.	FTE	Implementation Status
		Biennium	Effective Date	Authorization							
629	8	21-23 (Pkg 161)		SB 5518	Implementing Shared Stewardship		882,498	\$ 882,498	3	3.00	Fully implemented
629	50	21-23 (Pkg 161)		SB 5518	Implementing Shared Stewardship	3,234,343	730,208	\$ 3,964,551	19	19.00	(SCR 040 merged with SCR 050 in 23-25); 9 LD positions are not included from original package.
629	8	21-23 (Pkg 101)		SB 5518	Fire Organizational Sustainability and Modernization		1,018,907	\$ 1,018,907	3	3.00	Fully implemented. See Note in cell F10.
629	10	21-23 (Pkg 101)		SB 5518	Fire Organizational Sustainability and Modernization	2,493,216	3,788,409	\$ 6,281,625	16	16.00	Fully implemented. See Note in cell F10.
629	50	21-23 (Pkg 101)		SB 5518	Fire Organizational Sustainability and Modernization	184,309		\$ 184,309	0	0.00	Fully implemented. See Note in cell F10.
629	8	21-23 (Pkg 171)		SB 5518	Firefighter Life Safety		292,619	\$ 292,619	1	1.00	Fully implemented
629	10	21-23 (Pkg 171)		SB 5518	Firefighter Life Safety	133,454		\$ 133,454	0	0.00	Fully implemented
629	20	21-23 (Pkg 171)		SB 5518	Firefighter Life Safety		390,749	\$ 390,749	1	1.00	Fully implemented
629	50	21-23 (Pkg 171)		SB 5518	Firefighter Life Safety	52,932		\$ 52,932	0	0.00	Fully implemented
629	8	21-23 (Pkg 172)		SB 5518	Diversity, Equity, & Inclusion		657,621	\$ 657,621	2	2.00	Fully implemented
629	10	21-23 (Pkg 172)		SB 5518	Diversity, Equity, & Inclusion	299,918		\$ 299,918	0	0.00	Fully implemented
629	50	21-23 (Pkg 172)		SB 5518	Diversity, Equity, & Inclusion	118,956		\$ 118,956	0	0.00	Fully implemented
629	8	21-23 (Pkg 173)		SB 5518	Administrative Modernization		1,277,603	\$ 1,277,603	4	4.00	Program has since been merged into other existing Admin programs
629	10	21-23 (Pkg 173)		SB 5518	Administrative Modernization	582,671		\$ 582,671	0	0.00	Program has since been merged into other existing Admin programs
629	50	21-23 (Pkg 173)		SB 5518	Administrative Modernization	231,104		\$ 231,104	0	0.00	Program has since been merged into other existing Admin programs
629	8	21-23 (Pkg 200)		SB 5518	MGO Recommendations		893,486	\$ 893,486	3	3.00	Fully implemented
629	10	21-23 (Pkg 200)		SB 5518	MGO Recommendations	407,488		\$ 407,488	0	0.00	Fully implemented
629	50	21-23 (Pkg 200)		SB 5518	MGO Recommendations	161,622		\$ 161,622			Fully implemented
629	10	21-23 (Pkg 811)		HB 5006	Rangeland positions	1,165,902		\$ 1,165,902	3	2.25	Fully implemented
629	50	21-23 (Pkg 811)		HB 5006	Positions for FPA	901,738	601,158	\$ 1,502,896	3	3.00	Fully implemented
629	8	21-23 (Pkg 813)		SB 762	Fire Capacity Expansion		1,487,890	\$ 1,487,890	4	4.00	Fully implemented
629	10	21-23 (Pkg 813)		SB 762	Fire Capacity Expansion	8,324,425	12,517,467	\$ 20,841,892	113	59.69	Fully implemented
629	20	21-23 (Pkg 813)		SB 762	Fire Capacity Expansion		740,438	\$ 740,438	2	2.00	Moved to OF in 25-27 Pkg 804
629	8	21-23 Feb Session (Pkg 4004)		SB 1501	Private Forests Accord		1,632,180	\$ 1,632,180	4	4.00	Fully implemented
629	50	21-23 Feb Session (Pkg 4004)		SB 1501	Private Forests Accord	19,177,851	4,043,546	\$ 23,221,397	43	43.00	GF includes Admin Prorate, Fully implemented.
629	50	23-25 (Pkg 090)		HB 5020	Small Woodland Grant Program	2,605,000		\$ 2,605,000	0	0.00	Fully implemented
629	50	23-25 (Pkg 106)		HB 5020	Private Forests Accord Development	1,542,160	145,880	\$ 1,688,040	0	0.00	Ongoing and support only. Removed one time elements. Fully implemented
629	50	23-25 (Pkg 108)		HB 5020	FFR Program Infrastructure		6,321,871	\$ 6,321,871	17	14.30	Fully implemented
629	10	23-25 (Pkg 813)		SB 80	Wildfire Hazard Map (Prescribed Fire Liability Program)	239,750		\$ 239,750	1	1.00	Fully Implemented
629	50	23-25 (Pkg 813)		HB3409	Community Green Infrastructure Grants Program	631,391		\$ 631,391	2	2.00	Fully implemented
629	8	25-27 (Pkg 104)		SB 5521	Workforce Development		325,848	\$ 325,848	1	1.00	Fully implemented

Agency Name (Acronym)      Oregon Department of Forestry (ODF)											
2025-27 Biennium											
Detail of Programs in the 2025-27 Legislatively Approved Budget that have been established or expanded since 2021-23											
1	2	3	4	5	6	7	9	13	14	15	16
Agency	SCR	Program Establishment / Expansion			Program Description	GF	OF	TOTAL FUNDS	Pos.	FTE	Implementation Status
		Biennium	Effective Date	Authorization							
629	10	25-27 (Pkg 104)		SB 5521	Workforce Development	(24,743)		\$ (24,743)	0	0.00	Fully implemented
629	20	25-27 (Pkg 801)		SB 5521	MMA Purchase Limitation		12,000,000	\$ 12,000,000	0	0.00	ONE TIME ONLY (currently under contract)
629	50	25-27 (Pkg 801)		SB 5521	Adaptive Management Program	4,500,000		\$ 4,500,000	0	0.00	ONE TIME ONLY
629	50	25-27 (Pkg 801)		SB 5521	SFISH	2,000,000	7,700,000	\$ 9,700,000	0	0.00	GF one time only. OF Continuing. Governor's Signing Letter
629	10	25-27 (Pkg 812)		HB 3349	Rangeland Protection Association Fund	1,000,000	1,000,000	\$ 2,000,000	0	0.00	GF one time only. OF Continuing.
629	50	25-27 (Pkg 811)		HB 5006	Landscape Resiliency	7,000,000	7,000,000	\$ 14,000,000	0	0.00	ONE TIME ONLY
629	10	25-27 (Pkg 811)		HB 5006	District Grazing Offset (HB 3940)	1,500,000		\$ 1,500,000	0	0.00	On going. Half committed in FY26, remainder committed for FY27
629	10	25-27 (Pkg 811)		HB 5006	Wildfire Cameras	4,000,000		\$ 4,000,000	0	0.00	ONE TIME ONLY
629	10	25-27 (Pkg 811)		HB 5006	Landowner Rate Offset (HB 3940)	7,500,000		\$ 7,500,000	0	0.00	ONE TIME ONLY. Fully implemented in FY26
								\$ -			
								\$ -			
				TOTAL		69,963,486	65,448,380	\$ 135,411,866	245	188.24	

Instructions

- Column (5) - Authorization should identify the source of the new program or program expansion, which could include enabling legislation, approved policy option package, or administrative establishment.
- Column (6) - Program description should include a summary of the program and the expansion (if applicable), including any partner state agencies.
- Column (16) - Current status of program implementation should be summarized, including any future budget requests anticipated upon full program implementation.