LEGISLATIVE POLICY AND RESEARCH OFFICE

OREGON STATE LEGISLATURE 900 COURT STREET, NE SALEM, OR 97301

https://www.oregonlegislature.gov/lpro



October 24, 2025

TO: Joint Interim Committee on Ways and Means Co-Chair Senator Kate Lieber Co-Chair Representative Tawna Sanchez

RE: 2025-27 Agency Reduction Options

Dear Co-Chairs Senator Kate Lieber and Representative Tawna Sanchez:

The Legislative Policy and Research Office (LPRO) was established by <u>Senate Bill</u> <u>1569</u> (2016) to provide centralized professional, nonpartisan research, policy analysis, and committee management services for the Legislative Assembly (<u>ORS 173.605</u>). LPRO supports Oregonians in engaging with lawmakers and the legislative process by providing language access services and coordinating public engagement and testimony for legislative committees.

On October 1, 2025, Legislative Fiscal Officer Amanda Beitel directed LPRO to identify a 5% budget reduction target for the 2025-2027 biennium and to describe the new and expanded programs and services within the office since 2021.

# **Proposed Reduction Options**

Statute requires legislative and judicial branch agencies to retain any remaining General Fund balances, typically referred to as reversions, from the previous biennium for the payment of expenses for the next biennium. To mitigate the impact of General Fund reductions on core services and positions, legislative branch agencies have prioritized utilizing these anticipated reversions from the 2023-25 biennium to help achieve the reduction targets.

After accounting for new investments for the 2025-2027 biennium, LPRO is projected to have unspent General Fund of \$1,301,533 from the 2023-25 biennium.



To achieve the 5% reduction target, which totals \$1,202,908, LPRO proposes utilizing a portion of the total projected reserve. To accomplish the initial 2.5% reduction for 2025-26, LPRO proposes using \$601,454 of projected unspent General Fund. Prioritizing the use of reversions allows LPRO to continue to meet the agency's core mission and maintain our core services: providing professional, nonpartisan staffing, analysis, and research that support and inform the policymaking process, and ensuring meaningful access on behalf of the Legislative Assembly to the legislative process for all Oregonians. See attached Excel file for additional details on the proposed options.

# **New and Expanded Programs**

LPRO has created two new programs since July 1, 2021: (1) Language Access Services, and (2) the LPRO Fellowship. The Language Access Services program was established at the direction and request of the Presiding Officers in 2021 and was affirmed through legislative investments in the 2021 legislative session. The LPRO Fellowship was created in 2022 through an investment in 2021 by the Legislative Assembly. The two programs are **fully implemented**.

## Language Access Services

The Language Access Services program provides meaningful access to the legislative process for individuals who communicate using languages other than English. Oregon is the second state to establish a Language Access Program within the legislative branch. Although the program staff are housed in LPRO, the program serves the **entire branch**, including all legislative committees and the 90 members and their staff. Services include the following:

- Simultaneous American Sign Language (ASL) interpretation, in-person and remote, for Oregonians who are deaf or hard of hearing to engage with members and legislative proceedings, including committee hearings and floor sessions.
- **Spoken language interpretation** for individuals to testify in a public meeting, or any interpretation for meetings with legislators in languages other than English.
- **Translation services** of legislative documents, testimonies, member newsletters, and communication between legislators and their constituents.

The **2021-23 legislatively adopted budget** (<u>link</u>) included two investments by the legislature to support the creation of the Language Access Services program through Policy Option Package 801 (<u>link</u>):

 \$1.2 million investment for contracted services to improve access for the deaf and hard of hearing community and establishment of an ASL Coordinator position (0.92 FTE).



 \$454,530 to support language access through the establishment of two permanent positions (2.00 FTE), including a Language Access Coordinator to develop and implement a plan to provide language access services and a Spanish Language Interpreter to provide in-house Spanish language interpretation and translation.

The **2023-25 legislatively adopted budget** (<u>link</u>) for LPRO included the following investment:

 \$522,126 General Fund to establish one permanent full-time Spanish Interpreter (0.88 FTE) and one permanent full-time American Sign Language Interpreter (0.88 FTE) to meet an increasing demand for language access services.

The **2025-2027 legislatively adopted budget** for LPRO included Policy Option Package 801 (link):

\$237,534 General Fund to support two positions (1.21 FTE): a permanent full-time Language Access Administrative Assistant (0.88 FTE) to assist with scheduling of necessary interpretation services during session and interim meetings, and a <a href="mailto:session-only">session-only</a> Spanish Language Interpreter (0.33 FTE) position to provide interpreter services during session.

## The LPRO Fellowship

The LPRO Fellowship provides early-career policy professionals with exposure to Oregon's state legislative process, experience performing the functions of a nonpartisan Legislative Analyst, and mentorship to support professional growth. The LPRO Fellowship is a 12-month limited-duration position designed for a recent graduate of a Master's, Ph.D., J.D., or professional program in public policy. Since its implementation, LPRO has successfully supported three fellows over the past three years.

The 2021-23 legislatively adopted budget (<u>link</u>) was the legislature's initial investment in creating the Fellow program through Policy Option Package 801 (<u>link</u>):\$160,810 for the establishment of an LPRO Fellowship position (0.75 FTE) to function similarly to a graduate student internship and offer exposure to the legislative process, while providing an opportunity for early-career candidates and a pipeline for Legislative Analysts.

The **2023-25 and 2025-27 legislatively adopted budgets** have included continued funding to support the Fellow.



LPRO is committed to its statutory responsibilities of delivering professional, legislative research, policy analysis, and committee services that improve the policymaking process and provide access for all Oregonians. The Language Access Services and LPRO Fellow programs exemplify our commitment to professional growth and public involvement in the legislative process. I invite you to ask any questions and encourage you to contact me to learn more about these programs and their impact on the work of the Legislative Assembly and the people of Oregon.

Sincerely,

Wisty Freeman

Misty Mason Freeman, Director

Legislative Policy and Research Office

Misty.Freeman@Oregonlegislature.gov

Phone Number (503) 986-1484

Legislative Policy and Research Office (LPRO)																	
2025-27 Biennium																	
	2025-27 LAB 24,058,157 24,058,157																
Detail of Reductions to 2025-27 Legislatively Adopted Budget           1         2         3         4         5         6         7         8         9         10         11         12         13         14         15         16         17													47				
Pric		3	4	5	6	/	8	9	10	11		12	13	14	15	16	1/
(ranked most to least preferred)  Dept Prgm/Div		SCR or Activity Initials	Program Unit/Activity Description	GF	LF	OF	NL-OF	FF	NL-FF	TOTAL FUNDS		Pos.	FTE	Gov. Reduction Target Yes / No	Vec / No		
Adm	Adm	LPRO	100	2023-25 Reversions	601,454						\$	601,454	0	0.00	N/A	Yes	Statute allows legislative branch agencies to retain to unspent General Fund. LPRO is projected to have General Fund totaling \$1,301,533 from the 2023-25 biennium after investments in the 2025-27 legislatively adopted budget. LPRO proposes utilizing a portion to meet a 2.5% reduction target of \$601,454.
Adm	Adm	LPRO	100	2023-25 Reversions	601,454						\$	601,454	0	0.00	N/A	Yes	An additional \$601,454 of unspent General Fund represents the additional 2.5% reduction target to achieve a cumulative 5% GF reduction target.
											\$	-					
											\$	-					
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				TOTAL	1,202,908	-	-	-	-	_	\$	1,202,908	0	0.00			1

 Target (5%)
 1,202,908

 Difference
 0

2025-27 LAB - LPRO Reduction Options 11/3/2025

### Legislative Policy and Research Office (LPRO)

### 2025-27 Biennium

Detail of Programs in the 2025-27 Legislatively Approved Budget that have been established or expanded since 2021-23															
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
Agency	SCR	Program Establishment / Expansion													
		Biennium	Effective Date	Authorization	Program Description	GF	LF	OF	NL-OF	FF	NL-FF	TOTAL FUNDS	Pos.	FTE	Implementation Status
LPRO		2021-23		Presiding Officers' direction, reaffirmed in Legislative Branch budget, HB 5016 (2021); interpreter positions added in SB 5516 (2023); admin assistant and session interpreter added in HB 5016 (2025)	Language Access Services Program: providing meaningful access to the legislative process for people who communication in a language other than English. Includes interpretation and translation services.	2,541,863						\$ 2,541,863	7	6.21	Fully implemented
LPRO		2021-23		HB 5016 (2021)	LPRO Fellowship: continuously appropriated 12-month, limited duration position for one recent graduate to provide early career policy professionals with exposure to Oregon's legislative process.	246,815						\$ 253,002	1	1.00	Fully implemented
												\$ -			
												\$ -			
												\$ -			
				TOTAL		2,788,678	-	-	-	-	_	\$ 2,794,865	8	7.21	

#### Instructions

Column (5) - Authorization should identify the source of the new program or program expansion, which could include enabling legislation, approved policy option package, or administrative establishment.

Column (6) - Program description should include a summary of the program and the expansion (if applicable), including any partner state agencies.

Column (16) - Current status of program implementation should be summarized, including any future budget requests anticipated upon full program implementation.