

ANALYSIS

Item 8: Department of Emergency Management Security Enhancements for Nonprofits

Analyst: Steve Robbins

Request: Approve, retroactively, the submission of a federal grant application to the U.S. Department of Homeland Security, Federal Emergency Management Agency, in the amount of \$3,382,536 to provide funding for physical security enhancements and activities to nonprofit organizations at high risk of terrorist attack.

Analysis: The Nonprofit Security Grant Program (NSGP) has two categories of available funding, a state program, which provides a direct allocation to states, and the Urban Area Security Initiative (UASI), which is a competitive program that is dedicated to the high-threat and high-density urban areas. In Oregon, only the Portland Metro Region qualifies for this UASI category.

The Oregon Department of Emergency Management (ODEM) will apply for \$2,250,000 as a direct allocation through the state program and apply for another \$1,132,536 through the competitive UASI program, where individual nonprofit subrecipients are restricted to a maximum of \$200,000 per site, and a total maximum award of \$600,000 per organization per state. There are no state match requirements for either category of available funding. Sufficient Federal Funds expenditure limitation is already included in the agency's current service level budget. Federal terms and conditions of the grant have been reviewed by the Oregon Department of Justice and no concerns currently exist over the agency's ability to comply.

The grant opportunity closed on August 11, 2025, and the Department submitted the required 10-day notice to the legislature on August 4, 2025. The grant's period of performance is September 1, 2025, through August 31, 2028.

Recommendation: The Legislative Fiscal Office recommends that the Joint Interim Committee on Ways and Means approve the request.

Request: Retroactive authorization to apply for a \$3,382,536 Nonprofit Security Grant from the Federal Emergency Management Agency.

Recommendation: Approve the request.

Discussion: The Oregon Department of Emergency Management (OEM) requests retroactive authorization to apply for a grant of \$3.4 million from the Federal Emergency Management Agency (FEMA). The grant would be used to provide funding for non-profit organizations statewide to increase security and prevent domestic extremism and terrorism.

Of the \$3.4 million requested, OEM would retain five percent (\$0.2 million) for management and administration of the grant. The remaining 95 percent would be pass-through funds split between Urban Area Funding for the Portland Metro Region (\$1.1 million) and statewide funding (\$2.1 million). OEM was notified of the grant on July 28, 2025, provided a 10-day letter to the legislature on August 1, 2025, and the application deadline was August 11, 2025. The anticipated performance period for this grant is September 2025 through August 2028.

FEMA's Nonprofit Security Grant Program is a frequent grantor of funds to OEM and has been renewed multiple times. As such, OEM does not anticipate a need for additional Federal Funds expenditure limitation, and the grant does not require a state match. FEMA has agreed to exempt this grant from the 2025 standard terms and conditions regarding participation in statewide immigration enforcement.



Oregon

Tina Kotek, Governor

Oregon Department of Emergency Management

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August 25, 2025

The Honorable Senator Kate Lieber, Co-Chair
The Honorable Representative Tawna Sanchez, Co-Chair
Interim Joint Committee on Ways and Means
900 Court Street NE, H-178
Salem, OR 97301

Dear Senator Lieber and Representative Sanchez:

Nature of the Request

The Oregon Department of Emergency Management (OEM) requests retroactive authorization to apply for a nonprofit security grant in the amount of \$3,382,536 from the Federal Emergency Management Agency (FEMA) of the Department of Homeland Security. This grant would be used to provide funding for physical security enhancements and other security-related activities to nonprofit organizations that are at high risk of a terrorist or other extremist attack.

Agency Action

The mission of OEM is to lead collaborative state-wide efforts to organize and facilitate assistance for local jurisdictions in an emergency and to protect, mitigate, prepare for, respond to, and recover from emergencies or disasters regardless of cause. FEMA provides an allocation for nonprofits in the Metropolitan Statistical Area, a high-threat, high-density Urban Area (Oregon's Portland Metro Region) and an allocation to nonprofits outside the urban area. These funds build, sustain, and deliver the capabilities necessary to prevent, prepare for, protect against, and respond to acts of terrorism. The allocation amount to the Portland Metro Region is \$755,024, however states are encouraged to submit up to 150% of their Urban Area allocation in funding requests. The Urban Area program is competitive nationwide among all Urban Area projects. OEM will request up to \$1,132,536 in Urban Area Funding. The allocation for the statewide program is not competitive and is set at \$2,250,000. This funding is dedicated to the management and reduction of terrorism in the state. Some key points of this program are as follows:

- Award will come through OEM as the State Administering Agency (SAA)
- There is no match requirement
- Period of Performance is 09/01/2025 – 08/31/2028
- OEM will retain 5% Management and Administration (M&A) (\$169,126.80) to fund costs directly related to grant administration
- Subrecipients will receive 95% of pass-through funds projects in accordance with the grant guidelines
 - \$1,075,909.20 Urban Area
 - \$2,137,500 Statewide

The funding is required to go through OEM, as the SAA. The Nonprofit Security Grant Program (NSGP) also seeks to integrate the preparedness activities of nonprofit organizations with broader state and local preparedness efforts. The NSGP is a competitive grant program intended to provide federal funding for physical security enhancements and other security-related activities to nonprofit organizations that are at risk of terrorist attack. Historically, the program has funded projects including security cameras, access control equipment, and other physical security enhancements.

OEM was notified of the grant on July 28, 2025. The grant application deadline was August 11, 2025. This grant is 100% funded by FEMA and has no match requirement. As this is a grant renewal, OEM has sufficient federal expenditure limitation.

Action Requested

OEM respectfully requests retroactive authorization to apply for the NSGP grant.

Thank you for your consideration of this request.

Best regards,



Erin McMahon
Director

**Revised per DAS' feedback 08.27.2025