

ANALYSIS

Item 7: Department of Emergency Management Homeland Security

Analyst: Steve Robbins

Request: Approve, retroactively, the submission of a federal grant application to the U.S. Department of Homeland Security, Federal Emergency Management Agency, in the amount of \$11,065,992 for the Homeland Security Grant Program.

Analysis: The Homeland Security Grant Program (HSGP) is designed to support the management and reduction of terrorism in the state. The Oregon Department of Emergency Management (ODEM) has successfully applied for this grant in prior years, utilizing initial funds for state, local, tribal, and territorial emergency management agencies to support two programs.

The State Homeland Security Program (SHSP) assists state, local and tribal efforts to build, sustain, and deliver the capabilities necessary to prevent, prepare for, protect against, and respond to acts of terrorism. The Urban Area Security Initiative (UASI) does the same, but specifically to assist high-threat, high-density urban area efforts in Oregon's Portland Metro Region.

ODEM serves as the State Administrative Agency to apply for and receive this grant and will utilize 5% of the available funding, or \$533,300, for grant administration. 80% of the grant award will be passed through to subrecipients and the remaining 15%, or \$1,659,899, will be allocated for state-level projects. There is no match requirement. If awarded, the agency may need to return to the legislature for additional Federal Funds expenditure limitation and an additional review of all federal terms and conditions will be necessary to ensure the agency's ability to comply.

The grant was announced August 1, 2025, and the application deadline was August 15, 2025, and the agency submitted the required 10-day letter requesting retroactive approval on August 5, 2025. The grant's period of performance is from September 1, 2025, through August 31, 2028.

Recommendation: The Legislative Fiscal Office recommends that the Joint Interim Committee on Ways and Means approve the request.

Request: Retroactive authorization to apply for a \$11,065,992 Homeland Security Grant from the Federal Emergency Management Agency.

Recommendation: Approve the request.

Discussion: The Oregon Department of Emergency Management (OEM) requests retroactive authorization to apply for a Homeland Security Grant of \$11.1 million from the Federal Emergency Management Agency (FEMA). The grant would be used to assist with state, local, tribal, and territorial efforts to build, sustain, and deliver the capabilities necessary to prevent, prepare for, protect against, and respond to acts of terrorism. The Homeland Security Grant Program is divided into two programs: 1) the State Homeland Security Program supports state, local, and tribal efforts in all phases regarding an act of terrorism; 2) the Urban Area Security Initiative specifically supports high-threat, high-density urban area efforts in the same way.

Of the \$11.1 million requested, OEM would retain five percent (\$0.6 million) for management and administration of the grant. Subrecipients would receive 80 percent as pass-through funds (\$8.9 million), and OEM would hold the remaining 15 percent (\$1.7 million) for statewide projects in accordance with grant guidelines. OEM was notified of this grant on July 28, 2025, provided a 10-day letter to the legislature on August 5, 2025, and the application deadline was August 15, 2025. The anticipated performance period for this grant is September 2025 through August 2028.

There is no state match requirement, though OEM may need to return to the legislature to request additional Federal Funds expenditure limitation if the grant is received. While this is a grant renewal, the available allocation is higher than in previous years. The grant award is also subject to FEMA's 2025 standard terms and conditions, including the requirement that OEM and any subrecipients participate in statewide immigration enforcement. OEM is working to meet the grant terms and conditions while upholding obligations under Oregon law and policy direction from the Governor and Legislature.



Oregon

Tina Kotek, Governor

Oregon Department of Emergency Management

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August 25, 2025

The Honorable Senator Kate Lieber, Co-Chair
The Honorable Representative Tawna Sanchez, Co-Chair
Interim Joint Committee on Ways and Means
900 Court Street NE, H-178
Salem, OR 97301

Dear Senator Lieber and Representative Sanchez:

Nature of the Request

The Oregon Department of Emergency Management (OEM) requests retroactive authorization to apply for a Homeland Security grant in the amount of \$11,065,992 from the Federal Emergency Management Agency (FEMA) of the Department of Homeland Security. This grant would be used to assist with state, local, tribal, and territorial (SLTT) efforts to build, sustain, and deliver the capabilities necessary to prevent, prepare for, protect against, and respond to acts of terrorism.

Agency Action

The mission of OEM is to lead collaborative state-wide efforts to organize and facilitate assistance for local jurisdictions in an emergency and to protect, mitigate, prepare for, respond to, and recover from emergencies or disasters regardless of cause. This funding is dedicated to the management and reduction of terrorism in the state. Some key points of this program are as follows:

- Award will come through OEM as the State Administering Agency (SAA)
- There is no match requirement
- Period of Performance 09/01/2025 - 08/31/2028
- A 5% Management and Administration (M&A) (\$553,299.60) will be maintained by OEM
- Subrecipients will receive 80% of pass through funds and OEM will retain 20% for statewide projects in accordance with the grant guidelines

The funding is required to go through OEM, as the SAA. The Homeland Security Grant Program (HSGP) is broken down into two programs. The State Homeland Security Program (SHSP) and the Urban Area Security Initiative (UASI). SHSP assists state, local, and tribal efforts to build, sustain, and deliver the capabilities necessary to prevent, prepare for, protect against, and respond to acts of terrorism. The SHSP program funds projects including the Threat Hazard Identification Risk Assessment and Stakeholder Preparedness Review, Chemical, Biological, Radiological, Nuclear, and Explosives (CBRNE) incident equipment and interoperable communications equipment. UASI assists high-threat, high-density Urban Area efforts (Oregon's Portland Metro Region) to build, sustain, and deliver the capabilities necessary to prevent, prepare for, protect against, and respond to acts of terrorism. The UASI program supports the Regional Disaster Preparedness Organization in the Portland Metro area.

OEM was notified of the grant on July 28, 2025, with the notice being amended multiple times (the latest notice was dated August 1, 2025). The grant application deadline was August 15, 2025. This grant is 100% funded by FEMA and has no match requirement. This is a grant renewal, however the allocation is higher than previous years. The agency is assessing if it may need to return to the legislature for additional federal funds expenditure limitation.

Action Requested

OEM respectfully requests retroactive authorization to apply for the HSGP grant.

Thank you for your consideration of this request.

Best regards,

A handwritten signature in black ink, appearing to read 'Em', followed by a horizontal line.

Erin McMahon
Director

**Revised per DAS' feedback 08.27.2025