# **B-Engrossed** Senate Bill 1561

Ordered by the Senate February 29 Including Senate Amendments dated February 15 and February 29

Sponsored by Senator STEINER, Representative HELM, Senator DEMBROW, Representatives BOICE, MARSH; Senators FINDLEY, GOLDEN, HANSELL, JAMA, PATTERSON, PROZANSKI, SMITH DB, TAYLOR, WOODS, Representatives DEXTER, GAMBA, HARTMAN, HOLVEY, LEVY B, LIVELY, NELSON, NOSSE, OWENS, PHAM H, PHAM K (Presession filed.)

#### SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure. The statement includes a measure digest written in compliance with applicable readability standards.

Digest: This Act creates a council and funds to distribute and invest money from a legal settlement. (Flesch Readability Score: 63.6).

Establishes the Environmental Restoration Council. Directs the council to establish programs to distribute moneys from the Monsanto settlement.

Establishes the Oregon Environmental Restoration Fund.

Establishes the State Agency Program Fund.

Establishes the Disproportionately Impacted Community Fund.

Establishes the Tribal Nation Natural Resource Program Fund.

Declares an emergency, effective on passage.

## A BILL FOR AN ACT

Relating to the administration of moneys received from the Monsanto settlement; creating new 2

provisions; repealing ORS 466.445 and 466.447; and declaring an emergency. 3

Be It Enacted by the People of the State of Oregon: 4

5 SECTION 1. (1) It is the intent of the Legislative Assembly in enacting sections 1 to 12 of this 2024 Act to: 6

7 (a) Establish the Oregon Environmental Restoration Fund in the State Treasury, consisting of moneys paid to the state from the Monsanto Settlement Agreement; 8

9 (b) Provide for the investment of settlement funds and for the expenditure of earnings from those investments in an equitable, transparent and accountable manner; and 10

(c) Ensure that, consistent with the terms of the Monsanto Settlement Agreement, 11 earnings are used to supplement efforts by recognized tribal governments, executive branch 12 agencies and disproportionately impacted communities for environmental remediation or 13 restitutionary projects or purposes having a nexus with environmental harms to air, water, 14 soil or other natural resources or human health caused by environmental contamination, 15

particularly the presence of PCB. 16

(2) It is the intent of the Legislative Assembly that projects or purposes for which allo-17 cations or transfers made under sections 1 to 12 of this 2024 Act be consistent with the 18 terms of the Monsanto Settlement Agreement. 19

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SECTION 2. As used in sections 1 to 12 of this 2024 Act:

(1) "Disproportionately impacted community" means communities that have been dis-21proportionately impacted by PCB or other contaminants or that have been historically 22

underrepresented in public processes regarding environmental laws or policies and as further 1 defined by the Environmental Restoration Council by rule under section 7 of this 2024 Act. 2 (2) "Monsanto Settlement Agreement" means the settlement agreement between the 3 State of Oregon and Monsanto Company, Pharmacia LLC and Solutia, Inc., effective De-4 cember 15, 2022, and any modifications thereto. 5 (3) "PCB" has the meaning given that term in ORS 466.505. 6 SECTION 3. (1) The Oregon Environmental Restoration Fund is established in the State 7 Treasury, separate and distinct from the General Fund. The Oregon Environmental Resto-8 9 ration Fund consists of: 10 (a) Proceeds from the Monsanto Settlement Agreement; 11 (b) Moneys transferred to the fund by the Legislative Assembly; and 12(c) Other amounts deposited in the fund from any other public or private source. 13 (2) Moneys in the Oregon Environmental Restoration Fund are continuously appropriated to the Oregon Watershed Enhancement Board to be expended, consistent with the terms of 14 15 the Monsanto Settlement Agreement, for the following purposes: (a) To pay the expenses of the board and the Environmental Restoration Council incurred 16 in the administration of sections 1 to 12 of this 2024 Act; and 17 18 (b) To carry out section 4 of this 2024 Act. (3) Moneys in the Oregon Environmental Restoration Fund shall be invested as provided 19 in ORS 293.701 to 293.857 and the earnings from such investments shall be credited to the 20fund. 2122(4) The Oregon Watershed Enhancement Board shall administer the Oregon Environ-23mental Restoration Fund. (5) In addition to services provided as the investment officer for the Oregon Investment 94 Council under ORS 293.716, the State Treasurer shall provide accounting services specific to 25the Oregon Environmental Restoration Fund. 2627SECTION 4. (1) The Environmental Restoration Council shall, based on the advice of the State Treasurer, establish a long-term distribution policy for the Oregon Environmental 28Restoration Fund that seeks to maintain a stable real asset value over time while providing 2930 for the transfers described in subsections (3) and (4) of this section. 31 (2) No later than December 1 of each year, the Environmental Restoration Council shall determine the amounts that shall be transferred from the Oregon Environmental Restora-32tion Fund by the Oregon Watershed Enhancement Board for the purposes of subsections (3) 33 34 and (4) of this section. The amounts to be transferred shall be based on the balance of the Oregon Environmental Restoration Fund at the end of the prior fiscal year. 35(3) First, the board shall transfer from the Oregon Environmental Restoration Fund the 36 37 amount reasonably necessary to cover the costs of the board and the Environmental Resto-38 ration Council in the administration of sections 1 to 12 of this 2024 Act. The amount transferred under this subsection may not exceed 0.25 percent of the Oregon Environmental 39 Restoration Fund balance at the end of the prior fiscal year, unless a greater amount is ap-40 proved by the Environmental Restoration Council. 41

(4) Second, the board shall transfer from the Oregon Environmental Restoration Fund
the amount determined pursuant to the long-term distribution policy developed under subsection (1) of this section, to be allocated as follows:

45 (a) Fifty percent shall be transferred to the State Agency Program Fund established un-

der section 10 of this 2024 Act; 1 2 (b) Twenty-five percent shall be transferred to the Disproportionately Impacted Community Fund established under section 11 of this 2024 Act; and 3 (c) Twenty-five percent shall be transferred to the Tribal Nation Natural Resource Pro-4 gram Fund established under section 12 of this 2024 Act.  $\mathbf{5}$ SECTION 5. (1) The Environmental Restoration Council is established in the Oregon 6 Watershed Enhancement Board. The council consists of 11 members as follows: 7 (a) The Governor or the Governor's designee. 8 9 (b) The Director of the Department of Environmental Quality or the director's designee. (c) The State Fish and Wildlife Director or the director's designee. 10 11 (d) The Director of the Oregon Health Authority or the director's designee. 12(e) The Attorney General or the Attorney General's designee. (f)(A) Six members, appointed by the Governor, who have expertise and a demonstrated 13 interest in environmental remediation and the impacts from contamination to water, air or 14 15 land on people or the environment. The Governor shall endeavor to appoint members with complimentary expertise under this paragraph. 16 (B) Of the members appointed under this paragraph, at least two must possess scientific 1718 expertise with the environmental or human health impacts of PCB or other similar substances in the environment. 19 (C) Council members appointed under subparagraph (B) of this paragraph need not reside 20in Oregon. 2122(g) A member of the Senate appointed by the President of the Senate to be a nonvoting 23advisory member of the council. (h) A member of the House of Representatives appointed by the Speaker of the House 94 of Representatives to be a nonvoting advisory member of the council. 25(2) The term of office of each member of the council appointed by the Governor is four 2627years, but a member serves at the pleasure of the Governor. A member is eligible for reappointment but may not serve more than two consecutive terms. If there is a vacancy for 28any cause, the Governor shall make an appointment to become immediately effective for the 2930 unexpired term. 31 (3) Each legislative member serves at the pleasure of the appointing authority and may serve as long as the member remains in the chamber of the Legislative Assembly from which 3233 the member was appointed. 34 (4) The Governor shall appoint a member of the council to serve as chairperson. 35(5) A majority of the voting members of the council constitutes a quorum for the trans-36 action of business. 37 (6) The council shall meet annually at the time and place specified by the chairperson or 38 of a majority of the members of the council. The council may meet at other times and places as determined by the chairperson or a majority of the members of the council. 39 (7) The Oregon Watershed Enhancement Board shall provide staff support to the council. 40 The board may enter into agreements with other state agencies to provide additional staff 41 support to the council. 42 (8)(a) The council may create advisory committees as necessary to advise the council on 43 carrying out the functions of the council. 44 (b) The council may appoint to an advisory committee any person that the council de-45

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1 termines possesses expertise or information that may assist the council in the performance 2 of its duties.

(9)(a) Voting members of the council, and members of an advisory committee appointed
under subsection (8) of this section who are not members of the council, may be reimbursed
for actual and necessary travel and other expenses incurred by the member in the performance of official duties in the same manner and amount as provided by ORS 292.495.

7 (b) Members of the council who are members of the Legislative Assembly are entitled to 8 payment of compensation and expenses as provided in ORS 171.072, payable from funds ap-9 propriated to the Legislative Assembly.

(10) The council shall submit a report each biennium to the Governor and the Legislative Assembly in the manner provided by ORS 192.245. The report must describe the purposes for which moneys expended from the State Agency Program Fund established under section 10 of this 2024 Act, the Disproportionately Impacted Community Fund established under section 11 of this 2024 Act and the Tribal Nation Natural Resource Program Fund established under section 12 of this 2024 Act were used and the outcomes achieved by funding recipients.

(11) In accordance with the provisions of ORS chapter 183, the council may adopt rules
 necessary for the administration of the laws that the council is charged with administering.
 SECTION 6. (1) The Environmental Restoration Council shall establish by rule procedures

and criteria for approving allocations to state agencies that have a nexus with the projects and purposes described in the Monsanto Settlement Agreement from the State Agency Program Fund established under section 10 of this 2024 Act.

(2)(a) Allocations approved by the council under this section must be for projects or
 purposes that are consistent with the terms of the Monsanto Settlement Agreement and the
 strategic priorities established under section 9 of this 2024 Act.

(b) Allocations may be used to supplement existing programs or projects but may not be
 used to supplant moneys available from any other source.

(c) Allocations may be used as matching funds for federal moneys or moneys available
 from any other source.

29 (3) Rules adopted under this section shall include but need not be limited to:

30 (a) Procedures for soliciting and reviewing applications from state agencies;

(b) Criteria for projects or purposes funded by allocations, including desired outcomes;
 and

(c)(A) A requirement that each agency that receives an allocation from the State Agency
 Program Fund biennially report on the amount of allocated funds expended by the agency
 and the outcome of those expenditures.

36 (B) Reporting requirements:

(i) Must be developed after consultation with state agencies likely to receive proposed
 allocations under this section; and

(ii) As far as practicable, must be consistent with reporting requirements adopted under
 sections 7 and 8 of this 2024 Act.

(4) The Oregon Watershed Enhancement Board shall allocate amounts from the State
 Agency Program Fund established under section 10 of this 2024 Act at the direction of the
 council, in accordance with rules adopted by the council under this section.

44 <u>SECTION 7.</u> (1) The Environmental Restoration Council shall establish by rule a program 45 to provide grants to public or private nonprofit entities to carry out projects that benefit

B-Eng. SB 1561 disproportionately impacted communities. Rules adopted under this section shall include but 1 need not be limited to: 2 (a) Procedures for soliciting and reviewing applications from public or private nonprofit 3 entities; 4 5 (b) Eligibility criteria for nonprofit entities; (c) Eligible purposes for which grants may be awarded; 6 (d) Guidelines for collaborations or partnerships between multiple entities; and 7 (e)(A) Reporting requirements for grant recipients. 8 9 (B) Reporting requirements: (i) Must be developed after consultation with nonprofit entities likely to receive grants 10 under this section; and 11 12(ii) As far as practicable, be consistent with reporting requirements adopted under sections 6 and 8 of this 2024 Act. 13 (2) Grants awarded under this section: 14 (a) Must be awarded for projects or purposes that are consistent with the terms of the 15 Monsanto Settlement Agreement and the strategic priorities established under section 9 of 16 this 2024 Act. 17 18 (b) May be used to supplement existing programs or projects but may not be used to supplant moneys available from any other source. 19 (c) May be used as matching funds for federal moneys or moneys available from any 20other source. 21 22(3) The council may contract with a third-party entity to implement and serve as the administrator of the grant program established under this section. 23(4) Grants awarded under this section shall be paid out of the Disproportionately Im-94 pacted Community Fund established under section 11 of this 2024 Act by the Oregon 25Watershed Enhancement Board in accordance with rules adopted by the council under this 2627section. SECTION 8. (1) The Environmental Restoration Council shall establish by rule procedures 28for the transfer of moneys from the Tribal Nation Natural Resource Program Fund estab-2930 lished under section 12 of this 2024 Act to federally recognized Indian tribes in this state at 31 the beginning of each biennium. 32(2) Transfers made pursuant to this section: (a) Must be for projects or purposes consistent with the terms of the Monsanto Settle-33 34 ment Agreement. (b) Must be made in equal amounts to each of the nine federally recognized Indian tribes 35in this state, unless a different proportion is provided for by the council by rule, consistent 36 37 with recommendations of the Commission on Indian Services. (c) May be used to supplement existing programs or projects but may not be used to 38 supplant moneys available from any other source. 39 (d) May be used as matching funds for federal moneys or moneys available from any 40

(3)(a) Rules adopted under this section shall include, but need not be limited to, a requirement that each federally recognized Indian tribe that receives a transfer from the
Tribal Nation Natural Resource Program Fund biennially report on the amount of funds expended by the tribe and the outcome of those expenditures.

other source.

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1 (b) Reporting requirements:

2 (A) Must be developed after consultation with tribal governments; and

(B) As far as practicable, must be consistent with reporting requirements adopted under
 sections 6 and 7 of this 2024 Act.

5 (4) The Oregon Watershed Enhancement Board shall transfer amounts from the Tribal 6 Nation Natural Resource Program Fund established under section 12 of this 2024 Act in ac-7 cordance with rules adopted under this section.

8 <u>SECTION 9.</u> (1) The Environmental Restoration Council, in consultation with state 9 agencies described in section 6 (1) of this 2024 Act and the Environmental Justice Council, 10 shall establish strategic priorities for amounts expended from the State Agency Program 11 Fund established under section 10 of this 2024 Act and the Disproportionately Impacted 12 Community Fund established under section 11 of this 2024 Act. Before adopting strategic 13 priorities, the Environmental Restoration Council shall compile and review relevant data or 14 other scientific information.

(2) Strategic priorities may include guidelines for distributing amounts on an annual or
 biennial basis, and for committing to funding projects for more than one biennium, as ap propriate for facilitating program outcomes and continuity.

(3) Priorities established under this section are not subject to the requirements of ORS
 chapter 183.

(4) The council may only establish or amend priorities under this section after a public
 hearing and an opportunity for public comment.

22 <u>SECTION 10.</u> (1) The State Agency Program Fund is established in the State Treasury, 23 separate and distinct from the General Fund. Interest earned by the fund shall be credited 24 to the fund.

(2) Moneys in the State Agency Program Fund consist of moneys transferred to the fund
 under section 4 of this 2024 Act and moneys deposited or transferred into the fund from any
 other public or private source.

(3) Moneys in the State Agency Program Fund are continuously appropriated to the
 Oregon Watershed Enhancement Board for the purpose of making allocations in amounts
 and for durations approved by the Environmental Restoration Council under section 6 of this
 2024 Act. To facilitate program outcomes and continuity, moneys in the fund may be committed for funding state agency projects or programs for multiple biennia.

(4) At the close of each biennium, any amounts in the State Agency Program Fund that
 are unexpended, unobligated and not subject to any conditions shall revert to the Oregon
 Environmental Restoration Fund established under section 3 of this 2024 Act.

(5) The Oregon Watershed Enhancement Board shall administer the State Agency Pro gram Fund.

38 <u>SECTION 11.</u> (1) The Disproportionately Impacted Community Fund is established in the
 39 State Treasury, separate and distinct from the General Fund. Interest earned by the fund
 40 shall be credited to the fund.

(2) Moneys in the Disproportionately Impacted Community Fund consist of moneys
 transferred to the fund under section 4 of this 2024 Act and moneys deposited or transferred
 into the fund from any other public or private source.

44 (3) Moneys in the Disproportionately Impacted Community Fund are continuously ap 45 propriated to the Oregon Watershed Enhancement Board for the purpose of providing grants

1 under section 7 of this 2024 Act, as directed by the Environmental Restoration Council.

2 (4) At the close of each biennium, any amounts in the Disproportionately Impacted 3 Community Fund that are unexpended, unobligated and not subject to any conditions shall 4 revert to the Oregon Environmental Restoration Fund established under section 3 of this 5 2024 Act.

(5) The Oregon Watershed Enhancement Board shall administer the Disproportionately
 7 Impacted Community Fund.

8 <u>SECTION 12.</u> (1) The Tribal Nation Natural Resource Program Fund is established in the 9 State Treasury, separate and distinct from the General Fund. Interest earned by the fund 10 shall be credited to the fund.

(2) Moneys in the Tribal Nation Natural Resource Program Fund consist of moneys
 transferred to the fund under section 4 of this 2024 Act and moneys deposited or transferred
 into the fund from any other public or private source.

(3) Moneys in the Tribal Nation Natural Resource Program Fund are continuously ap propriated to the Oregon Watershed Enhancement Board for the purpose of making trans fers to federally recognized Indian tribes under section 8 of this 2024 Act.

(4) At the close of each biennium, any amounts in the Tribal Nation Natural Resource
 Program Fund that are unexpended, unobligated and not subject to any conditions shall re vert to the Oregon Environmental Restoration Fund established under section 3 of this 2024
 Act.

(5) The Oregon Watershed Enhancement Board shall administer the Tribal Nation Na tural Resource Program Fund.

23 <u>SECTION 13.</u> Notwithstanding section 4 of this 2024 Act, the Environmental Restoration 24 Council shall first determine the amounts to be transferred under section 4 of this 2024 Act 25 no later than December 1, 2025.

26 <u>SECTION 14.</u> Notwithstanding the term of office specified in section 5 (2) of this 2024 Act, 27 of the members of the Environmental Restoration Council first appointed by the Governor 28 under section 5 (1)(e) of this 2024 Act:

29 (1) Two shall serve a term of two years; and

30 (2) Two shall serve a term of three years.

31 SECTION 15. No later than September 15, 2073, the Environmental Restoration Council shall submit a report to the interim committees of the Legislative Assembly related to the 32environment in the manner provided by ORS 192.245. The report must evaluate and make 33 34 recommendations as to whether the long-term distribution strategy developed by the council under section 4 of this 2024 Act should continue to seek to maintain a stable real asset value 35over time, notwithstanding the amendments to section 4 of this 2024 Act by section 16 of this 36 37 2024 Act, or whether the distribution strategy should seek to distribute amounts from the 38 Oregon Environmental Restoration Fund so that no balance remains in the fund after a period of 50 years. 39

40 **SECTION 16.** Section 4 of this 2024 Act is amended to read:

41 Sec. 4. (1) The Environmental Restoration Council shall, based on the advice of the State 42 Treasurer, establish a long-term distribution policy for the Oregon Environmental Restoration Fund 43 that [seeks to maintain a stable real asset value over time while providing] provides for the transfers 44 described in subsections (3) and (4) of this section.

45 (2) No later than December 1 of each year, the Environmental Restoration Council shall deter-

1 mine the amounts that shall be transferred from the Oregon Environmental Restoration Fund by the

2 Oregon Watershed Enhancement Board for the purposes of subsections (3) and (4) of this section.

3 The amounts to be transferred shall be based on the balance of the Oregon Environmental Resto-

4 ration Fund at the end of the prior fiscal year.

(3) First, the board shall transfer from the Oregon Environmental Restoration Fund the amount 5 reasonably necessary to cover the costs of the board and the Environmental Restoration Council in 6 the administration of sections 1 to 12 of this 2024 Act. The amount transferred under this subsection 7 may not exceed 0.25 percent of the Oregon Environmental Restoration Fund balance at the end of 8 9 the prior fiscal year, unless a greater amount is approved by the Environmental Restoration Council. (4) Second, the board shall transfer from the Oregon Environmental Restoration Fund the 10 amount determined pursuant to the long-term distribution policy developed under subsection (1) of 11 12 this section, to be allocated as follows:

(a) Fifty percent shall be transferred to the State Agency Program Fund established under sec tion 10 of this 2024 Act;

(b) Twenty-five percent shall be transferred to the Disproportionately Impacted Community Fund
 established under section 11 of this 2024 Act; and

(c) Twenty-five percent shall be transferred to the Tribal Nation Natural Resource Program
 Fund established under section 12 of this 2024 Act.

<u>SECTION 17.</u> The amendments to section 4 of this 2024 Act by section 16 of this 2024 Act
 become operative on January 1, 2075.

21 <u>SECTION 18.</u> (1) For the biennium ending June 30, 2025, the Oregon Department of Ad-22 ministrative Services shall distribute moneys in the Polychlorinated Biphenyls Remediation 23 and Restitution Account established under ORS 466.447 as described in subsection (2) of this 24 section.

(2) There is allocated for the biennium ending June 30, 2025, from the Polychlorinated
Biphenyls Remediation and Restitution Account, the amount of \$5,000,000, to the Oregon
Watershed Enhancement Board to implement sections 1 to 12 of this 2024 Act.

28 <u>SECTION 19.</u> Notwithstanding ORS 466.447, the Oregon Department of Administrative 29 Services shall transfer all moneys in the Polychlorinated Biphenyls Remediation and 30 Restitution Account established under ORS 466.447, except for the amount allocated under 31 section 18 (2) of this 2024 Act, to the Oregon Environmental Restoration Fund established 32 under section 3 of this 2024 Act, to be expended for the purposes described in section 3 of this 33 2024 Act.

<u>SECTION 20.</u> The Polychlorinated Biphenyls Remediation and Restitution Account established under ORS 466.447 is abolished. Any moneys remaining in the account on the operative date of this section shall be transferred to the Oregon Environmental Restoration Fund established under section 3 of this 2024 Act.

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**SECTION 21. ORS 466.445 and 466.447 are repealed.** 

39 <u>SECTION 22.</u> Section 20 of this 2024 Act and the repeal of ORS 466.445 and 466.447 by
 40 section 21 of this 2024 Act become operative on January 2, 2026.

41 <u>SECTION 23.</u> Notwithstanding any other law limiting expenditures, the limitation on 42 expenditures established by section 7 (1), chapter 603, Oregon Laws 2023, for the biennium 43 ending June 30, 2025, as the maximum limit for payment of expenses from fees, moneys or 44 other revenues, including Miscellaneous Receipts but excluding lottery funds and federal 45 funds, collected or received by the Oregon Watershed Enhancement Board, for operations,

is increased by \$1,322,956, to carry out the provisions of sections 1 to 12 of this 2024 Act.

<u>SECTION 24.</u> Notwithstanding any other law limiting expenditures, the limitation on expenditures established by section 1 (1), chapter 365, Oregon Laws 2023, for the biennium ending June 30, 2025, as the maximum limit for payment of expenses from fees, moneys or other revenues, including Miscellaneous Receipts but excluding lottery funds and federal funds, collected or received by the State Treasurer, for administrative services, is increased by \$175,221, to carry out the provisions of sections 1 to 12 of this 2024 Act.

SECTION 25. Notwithstanding any other law limiting expenditures, the limitation on 8 9 expenditures established by section 2 (3), chapter 452, Oregon Laws 2023, for the biennium ending June 30, 2025, as the maximum limit for payment of expenses from fees, moneys or 10 other revenues, including Miscellaneous Receipts, the proceeds of bonds for the Orphan Site 11 12 Account and federal funds from congestion mitigation and air quality grants, drinking water protection, laboratory accreditation and woodstove grants and for smoke monitoring labora-13 tory services, but excluding lottery funds and federal funds not described in section 2, chap-14 15 ter 452, Oregon Laws 2023, collected or received by the Department of Environmental 16 Quality, for land quality, is increased by \$141,727, to carry out the provisions of sections 1 to 12 of this 2024 Act. 17

18 SECTION 26. Notwithstanding any other law limiting expenditures, the limitation on 19 expenditures established by section 2 (7), chapter 590, Oregon Laws 2023, for the biennium 20ending June 30, 2025, as the maximum limit for payment of expenses from fees, moneys or other revenues, including Miscellaneous Receipts and including federal funds from the Pacific 2122Coastal Salmon Recovery Fund, but excluding lottery funds and federal funds not described 23in section 2, chapter 590, Oregon Laws 2023, collected or received by the State Department of Fish and Wildlife, for the Habitat Division, is increased by \$137,568, to carry out the pro-24 25visions of sections 1 to 12 of this 2024 Act.

26 <u>SECTION 27.</u> This 2024 Act being necessary for the immediate preservation of the public 27 peace, health and safety, an emergency is declared to exist, and this 2024 Act takes effect 28 on its passage.

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