



Legislative Fiscal Office
 82nd Oregon Legislative Assembly
 2024 Regular Session

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Bill Title: Relating to offshore wind energy development; declaring an emergency.

Government Unit(s) Affected: Department of Land Conservation and Development, Public Utility Commission, Department of Energy, Bureau of Labor and Industries, Special Districts Association of Oregon

Summary of Fiscal Impact

2023-25 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Department of Land Conservation and Development	\$ 998,072	\$ -	\$ -	\$ -	\$ 998,072	2	1.16
Bureau of Labor and Industries	\$ 199,192	\$ -	\$ -	\$ -	\$ 199,192	4	1.00
Total Fiscal Impact	\$ 1,197,264	\$ -	\$ -	\$ -	\$ 998,072	6	2.16

2025-27 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Department of Land Conservation and Development	\$ 629,707	\$ -	\$ -	\$ -	\$ 629,707	2	2.00
Bureau of Labor and Industries	\$ 584,482	\$ -	\$ -	\$ -	\$ 584,482	4	3.00
Total Fiscal Impact	\$ 1,214,189	\$ -	\$ -	\$ -	\$ 1,214,189	6	5.00

Measure Description

This measure declares a state policy to support engagement between offshore wind developers and impacted organizations, communities, and tribes. The Department of Land Conservation and Development (DLCD) is to support engagement efforts between entities impacted by offshore wind energy development by creating an Offshore Wind Roadmap and assess the state enforceable policies that may be used in the federal consistency review of offshore wind energy actions off the Oregon coast.

This measure requires a developer or contractor involved in the construction, operation, or maintenance of certain offshore wind energy projects to participate as a training agent, as defined in ORS 660.010, in an apprenticeship program registered with the State Apprenticeship and Training Council where at least 15% of the work hours of each apprenticeable occupation is performed by apprentices. The developer or contractor must fulfill other standards, including those related to employee wages and benefits, prior compliance with certain occupational laws, purchase of materials produced in the United States, workforce development agreements, and other requirements.

Fiscal Analysis

The fiscal impact is anticipated to be \$1.2 million General Fund in both the 2023-25 and 2025-27 biennium.

Department of Land Conservation and Development

DLCD costs are anticipated to total \$998,072 General Fund in the 2023-25 biennium and \$629,707 General Fund in the 2025-27 biennium. DLCD would hire two permanent, full-time Planner 3 and 4 positions (both 0.58 FTE in the 2023-25 biennium and 1.00 FTE in the 2025-27 biennium) to develop the Offshore Wind Roadmap and support federal consistency review.

In addition to the costs of the positions and position-related services and supplies, DLCD costs are anticipated to include one-time expenses of \$549,000 in the 2023-25 biennium related to developing the Offshore Wind Roadmap and assessing policy. The expenses include contract facilitator services, as well as costs for outreach, publicity, and public meetings. Rulemaking in support of this measure is expected to have a minimal fiscal impact.

Bureau of Labor and Industries

The Bureau of Labor and Industries (BOLI) costs are anticipated to total \$199,192 General Fund in the 2023-25 biennium and \$584,482 General Fund in the 2025-27 biennium to hire four permanent positions to support the new apprenticeship program, compliance enforcement, and public records administration. An Apprenticeship Representative (0.25 FTE in 2023-25 and 0.50 FTE in 2025-27) will assist in development of the new apprenticeship program and ongoing program compliance. A Compliance Specialist 1 (0.25 FTE in 2023-25 and 1.00 FTE in 2025-27) will respond to additional requests related to prevailing wage coverage determinations and a Compliance Specialist 3 (0.25 FTE in 2023-25 and 1.00 FTE in 2025-27) will serve as an Administrative Prosecutor for the projected increase in prevailing wage violations and cases. Lastly, an Administrative Specialist 2 (0.25 FTE in 2023-25 and 0.50 FTE in 2025-27) will administer the expected increase in public records requests from developers and contractors that are required to demonstrate a history of material compliance with federal and state wage and hour laws.

Other entities

This measure is anticipated to have no or minimal impact for the Public Utility Commission, Oregon Department of Energy, and special districts.

Relevant Dates

The measure declares an emergency and takes effect on passage.

DLCD is to report on the roadmap and federal consistency review work to the interim committees of the Legislative Assembly related to marine renewable energy and coastal resources by September 1, 2025.