





Oregon Rural Electric Cooperative Association

February 22, 2023

Chair Pam Marsh Vice Chair Bobby Levy Vice Chair Emerson Levy House Committee on Climate, Energy & Environment 900 Court Street NW Salem, Oregon 97301

RE: Concerns with HB 3166, Relating to programs that support home energy efficiency.

Dear Chair Marsh, Vice Chair Bobby Levy, Vice Chair Emerson Levy, and Members of the Committee:

Oregon Municipal Electric Utilities Association (OMEU) is made up of eleven municipally owned and operated electric utilities. The Oregon People's Utility District Association (OPUDA) includes all of Oregon's six PUDs. The Oregon Rural Electric Cooperative Association (ORECA) represents 18 electric cooperatives. As consumer-owned utilities (COUs) we are directly accountable to the people we serve through our city councils and local governing boards. Our rates are not-forprofit and set to cover the costs of service, not to earn a rate of return for investors.

COUs appreciate the sponsors' interest in ensuring that Oregon is poised to take advantage of the new funding coming from the Federal Inflation Reduction Act (IRA), specifically the Homes Energy Performance-Based, Whole-House Rebates (HOMES) and the High Efficiency-Electric Home Rebate (HEEHR) programs.

COUs get most of our power supply from the Bonneville Power Administration (BPA). As required by the Northwest Power Act, BPA must acquire all cost-effective conservation before buying the output of any new power plants. The Northwest Power & Conservation Council develops a 20-year, least-cost power plan which sets targets for energy efficiency. Based on this plan, BPA establishes a public power conservation target that must be met through the implementation efforts of the region's COUs. Our ratepayers fund these conservation programs as part of our BPA power rates. Selecting from a menu of measures meeting specifications approved by BPA, each COU offers incentives tailored to local needs and designed to achieve the greatest energy savings.

COUs have successful and robust energy efficiency (EE) offerings. We make our existing EE programs very easy for customers to access. For low-income customers, often 100% of the costs are paid. We'd be concerned about a top-down approach that might impose new hurdles to take advantage of additional Federal incentives. We want to retain a simple, seamless process.

While we are awaiting Federal guidance from USDOE and considering how best to tap into these new funding opportunities, COUs want to ensure that whatever mechanisms are used can be easily layered with existing local programs. For example, in COU territories, we will need to ensure that there is bidirectional communication about the specifications for eligible efficiency measures so that IRA-funded measures can also count toward BPA's conservation target and, based on savings achieved, be factored into future calculations of the region's conservation target. As stewards of public and ratepayer funds, we will also want to avoid recipients being awarded more than 100% of total project costs through the combining of incentives. Based on Federal incentives, COUs may want to pivot our ratepayer-funded EE offerings to cover efficiency measures that may not be addressed by the Federal programs.

We are not convinced that a statewide program is the right solution and it would be unfortunate to lock something into statute that is overly complex, duplicative, or may not work. However, we are committed to working with the sponsors to develop an approach that realizes the vast existing utility network that is in place. We need to talk about how to leverage existing channels for deployment and consider how best to partner with the State—with our shared aim of enhancing deployment of Federal EE throughout the state of Oregon.

We are beginning conversations on this topic with our utility EE experts, BPA, the Energy Trust of Oregon and others. At this stage of program implementation, there are many unknowns. However, COUs pledge to develop an approach that can work for all of Oregon.

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