Requested by Senator FINDLEY

## PROPOSED AMENDMENTS TO SENATE BILL 870

- In line 2 of the printed bill, after "buildings" insert "; and declaring an emergency".
- 3 After line 2, insert:
- 4 "Whereas policies that encourage energy efficiency have been extremely
- 5 successful in reducing energy use, avoiding costly investment in new gener-
- 6 ating capacity, lowering customer energy bills and reducing air pollution and
- 7 greenhouse gas emissions; and
- 8 "Whereas the Oregon 2022 biennial energy report states that achieving
- 9 energy efficiency in existing buildings is critical for reducing greenhouse gas
- 10 emissions that result from constructing and operating buildings in this state;
- 11 and
- "Whereas studies by the Northwest Power and Conservation Council and
- by individual Oregon utilities repeatedly show that efficiency is the region's
- largest, cheapest and lowest-risk energy resource and that without improve-
- ments in efficiency the region would have needed to invest in additional
- 16 generation capacity fueled by natural gas; and
- "Whereas the Northwest Power and Conservation Council forecasts that,
- with an aggressive new energy efficiency policy, the region can potentially
- meet 100 percent of the electricity load growth over the next 20 years and
- 20 that efficiency improvements can approach the size of the region's
- 21 hydropower system as an energy resource; and

- "Whereas energy efficiency investments that reduce energy use in buildings also improve indoor air quality, provide more comfortable homes and workplaces, lower tenant energy bills and otherwise improve the quality
- 4 of life for residents of this state; and
- "Whereas the United States Department of Energy states in a 2017 energy and employment report that firms that provide energy efficiency goods and services created more than 65,000 jobs in this state, more than two-thirds of which are in construction, and that the number of jobs continues to grow;
- 9 and
- "Whereas buildings represent the second-largest source of greenhouse gas emissions in this state, the Legislative Assembly therefore:
- "(1) Finds that the state has an interest in maximizing the full potential
  of energy efficiency standards, incentives to retrofit existing buildings, and
  utility programs and building codes to keep energy costs low and to meet
  statutory goals for increased building efficiency and reduced greenhouse gas
  emissions; and
- "(2) Declares that the intent of this 2023 Act is to:
- "(a) Provide incentives and regulations that encourage greater source energy efficiency in existing and new buildings, including source energy efficiency in building design and operations and in source energy delivery and use;
- 22 "(b) Establish energy performance standards for existing large commercial 23 buildings; and
- "(c) Enhance access to commercial building source energy consumption data to assist with monitoring progress toward meeting energy performance standards; now, therefore,".
- Delete lines 4 through 9 and insert:
- "SECTION 1. As used in sections 1 to 8 of this 2023 Act:
- 29 "(1) 'Agricultural building' has the meaning given that term in ORS 455.315.

- "(2) 'Conditional compliance' means a temporary method that a 1
- building owner can use to demonstrate that the building owner has 2
- implemented required source energy use reduction strategies when the 3
- building owner cannot demonstrate full compliance with a required 4
- source energy use intensity target. 5
- "(3) 'Covered commercial building' means a tier 1 building or a tier 6 2 building. 7
- "(4) 'Eligible building owner' means: 8
- "(a) An owner of a tier 1 building that must comply with the 9 standard established in section 2 of this 2023 Act: or 10
- "(b) An owner of tier 2 building. 11
- "(5) 'Energy' means: 12
- "(a) Electricity, including electricity that is delivered through the 13 electric grid and electricity that is generated at a building site using 14 solar or wind energy resources; 15
- "(b) Natural gas; 16
- "(c) Steam, hot water or chilled water used for heating or cooling; 17
- "(d) Propane; 18
- "(e) Fuel oil; 19
- "(f) Wood; 20
- "(g) Coal; or 21
- "(h) Any other fuel that meets a covered commercial building's 22 energy load. 23
- "(6) 'Greenhouse gas' has the meaning given that term in ORS 24 468A.210. 25
- "(7)(a) 'Gross floor area' means the total number of square feet of 26 a building, measured from the exterior surfaces of a building's fixed 27 enclosing walls, including all floor space used as offices, lobbies, 28 restrooms, equipment storage areas, mechanical rooms, break rooms 29 and elevator shafts.
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- "(b) 'Gross floor area' does not include bays or docks outside the building.
- "(8) 'Net energy use' means the sum of metered and bulk fuel energy that enters a building, multiplied by the national average source energy conversion factors set forth in ASHRAE Standard 90.1, minus the sum of metered energy that leaves the building.
- "(9) 'Savings-to-investment ratio' means the ratio of the total 7 present value of savings to the total present value of costs to imple-8 9 ment an energy conservation measure or water conservation measure, in which the numerator of the ratio is the present value of net savings 10 in energy or water or in maintenance costs not related to fuel use or 11 water use that are attributable to the energy conservation measure 12 or water conservation measure and the denominator of the ratio is the 13 present value of the net increase in investment and replacement costs, 14 less the salvage value, of the energy conservation or water conserva-15 tion measure. 16
  - "(10) 'Semiheated space' means an enclosed space within a covered commercial building that is heated by a heating system with an output the Department of Consumer and Business Services specifies in an applicable specialty code.
  - "(11) 'Source energy use intensity' means a measurement that weather normalizes a building's source energy use relative to the building's size, calculated by dividing the total net source energy the building consumes in one year by the building's gross floor area, excluding any parking garage, and that is reported in thousands of British thermal units per square foot per year.
- "(12) 'Source energy use intensity target' means a net energy use source intensity that complies with the standard set forth in section 29 2 of this 2023 Act.
  - "(13) 'Tier 1 building' means a building, other than a school, in

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- which the sum of gross floor area for hotel, motel and nonresidential
- 2 use equals or exceeds 35,000 square feet, excluding any parking garage.
- 3 "(14)(a) 'Tier 2 building' means:
- 4 "(A) A building with gross floor area, excluding any parking garage,
- 5 that equals or exceeds 35,000 square feet and that is used as a multi-
- 6 family residential building, a hospital, a school, a dormitory or a uni-
- 7 versity building; or
- 8 "(B) A building in which the sum of gross floor area for hotel, motel
- 9 and nonresidential use exceeds 20,000 square feet but does not exceed
- 10 35,000 square feet, excluding any parking garage.
  - "(b) 'Tier 2 building' does not include:
- 12 "(A) A school; or

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- 13 "(B) A covered commercial building that is classified as a tier 1 14 building.
  - "(15) 'Unconditioned space' means an enclosed space within a covered commercial building that is not:
  - "(a) Heated by a heating system or cooled by a cooling system with output capacities the Department of Consumer and Business Services specifies in an applicable specialty code; or
  - "(b) Indirectly heated or cooled in accordance with standards the department specifies in an applicable specialty code.
  - "(16) 'Weather normalized' means a method for modifying a building's source energy use intensity in a specific year to account for deviations from the building's source energy use intensity as the source energy use intensity ordinarily occurs during a year in which the weather does not fluctuate substantially or vary as a consequence of extreme weather events.
  - "SECTION 2. (1)(a) Not later than December 31, 2024, the State Department of Energy, in consultation with the Department of Consumer and Business Services, shall adopt rules that use the American Na-

- 1 tional Standards Institute's standards for Energy Efficiency in Exist-
- 2 ing Buildings (ANSI/ASHRAE/IES Standard 100) as an initial model for
- 3 specifying an energy performance standard for covered commercial
- 4 buildings. In rulemaking proceedings to adopt or update rules under
- 5 this paragraph, the State Department of Energy shall disclose the
- 6 sources of information, including the model described in this para-
- 7 graph and any peer-reviewed science, that the department relies on in
- 8 developing or updating the energy performance standard. The depart-
- 9 ment shall update the energy performance standard not later than
- July 1, 2029, and by the same month and day in each successive period
- of five years.
- 12 "(b) The energy performance standard described in paragraph (a)
- of this subsection must:
- 14 "(A) Comply with the requirements of sections 1 to 3 of this 2023
- 15 **Act**;
- 16 "(B) Seek to maximize reductions in greenhouse gas emissions from
- 17 covered commercial buildings;
- 18 "(C) Include source energy use intensity targets that apply to spe-
- 19 cific types of buildings; and
- 20 "(D) Provide for methods to achieve conditional compliance with
- 21 an applicable source energy use intensity target, which must, at a
- 22 minimum, require:
- 23 "(i) Preparing an energy management plan;
- 24 "(ii) Developing a program for building operations and maintenance
- 25 that aims at achieving the applicable source energy use intensity tar-
- 26 **get**;
- 27 "(iii) Making investments in energy use efficiency measures that
- 28 aim at achieving the applicable source energy use intensity target; and
- 29 "(iv) Submitting to energy use audits, which may be based upon or
- 30 linked to ASHRAE Standard 211 audits.

- "(2)(a) In adopting the energy performance standard described in subsection (1) of this section, the department:
- **"(A) Shall:**

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- "(i) Develop source energy use intensity targets that are not more stringent than the average source energy use intensity for each covered commercial building occupancy classification, adjusting as necessary for a covered commercial building's unique energy-using features;
- "(ii) Consider, for the purpose of establishing source energy use intensity targets, regional and local data that identifies building energy use, such as existing benchmarking data from the Energy Star program established under 42 U.S.C. 6294a;
  - "(iii) Consider, for the purpose of establishing the energy performance standard, federal and local programs that relate to energy efficiency standards, aligning where possible requirements under the energy performance standard to avoid duplicative work by regulators and eligible building owners;
- "(iv) Develop source energy use intensity targets for two or more climate zones that represent energy use in a year with normal weather;
  - "(v) Develop source energy use intensity targets that exclude energy delivered through electric vehicle supply equipment; and
    - "(vi) Adopt a conditional compliance method that:
  - "(I) Requires eligible building owners of covered commercial buildings that do not meet a source energy intensity use target to take action to reduce energy use; and
- "(II) Specifies investment criteria that meet the requirements set forth in paragraph (b) of this subsection and that ensure progress toward meeting the source energy use intensity target; and
- 30 **"(B) May:**

- "(i) Consider building occupancy classifications set forth in 2 ANSI/ASHRAE/IES Standard 100 and the United States Environmental
- 3 Protection Agency's Energy Star portfolio manager; and
- "(ii) Base source energy use intensity targets for recently constructed covered commercial buildings on statewide energy codes that were in effect at the time the covered commercial building was constructed.
- "(b)(A) Investment criteria the department specifies as part of a conditional compliance method under paragraph (a) of this subsection must:
  - "(i) Ensure that an eligible building owner meets the covered commercial building's source energy use intensity target by implementing energy efficiency measures identified in energy use audits; and
  - "(ii) Except as provided in subparagraph (B) of this paragraph, require an eligible building owner to implement an optimized bundle of energy efficiency measures that provide maximum energy savings without resulting in a savings-to-investment ratio of less than 1.0 or require the eligible building owner to achieve the source energy use intensity target by means of an implementation plan that:
  - "(I) Is based on an energy use audit and life-cycle cost analysis from ANSI/ASHRAE/IES Standard 100 that accounts for the period during which a bundle of energy efficiency measures provide savings;
  - "(II) Reflects the eligible building owner's net costs of implementing energy efficiency measures, excluding any costs that utility or government grants cover;
- "(III) Allows an exclusion of energy efficiency measures that do not pay back the cost of the energy efficiency measure over the useful life of the energy efficiency measure;
- 29 "(IV) Allows an exclusion of energy efficiency measures that are 30 excluded under subparagraph (B) of this paragraph; and

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- "(V) Allows for phased implementation in which an eligible building owner need not replace a system or equipment before the useful life of the system or equipment ends.
- "(B) An eligible building owner need not meet an energy efficiency requirement that would compromise the historical integrity of a covered commercial building that:
- 8 "(i) Is listed on a state or national register of historic places;
  - "(ii) Is designated as an historic property under a state or local statute, ordinance, rule or other legislative act or a survey conducted under a statute, ordinance, rule or other legislative act;
  - "(iii) Is certified as a contributing resource within a historic district that is listed on a national register or is locally designated as a historic district; or
  - "(iv) A state historic preservation officer or the keeper of the national register of historic places has determined in an opinion or certification is eligible to be listed on the national or state register of historic places either as an individual building or as a building that contributes to a historic district.
  - "(3) The department shall create a database of eligible building owners and covered commercial buildings that are subject to the requirements of sections 1 to 3 of this 2023 Act based on records the department obtains from each county assessor and on other information available to the department.
  - "(4)(a) Not later than July 1, 2025, the department shall notify eligible building owners of the requirement to comply with the provisions set forth for tier 1 buildings in sections 1 to 3 of this 2023 Act.
  - "(b) The department may approve an eligible building owner's use of a conditional compliance method in lieu of full compliance with a source energy use intensity target if the department determines that

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the eligible building owner has the capacity to take the actions and make the investments required under the conditional compliance method and otherwise qualifies to use the conditional compliance method.

"SECTION 3. (1) An eligible building owner of a tier 1 building shall report to the State Department of Energy concerning the eligible building owner's compliance with the energy performance standard described in section 2 of this 2023 Act. The eligible building owner shall submit the report in accordance with the schedule specified in subsection (4) of this section and shall submit a new report at the end of every successive five-year period. Each report the eligible building owner submits must include documentation that demonstrates that:

- "(a) The tier 1 building's weather normalized source energy use intensity during the previous calendar year is less than or equal to the applicable source energy use intensity target;
- "(b) The eligible building owner is taking actions and making investments in accordance with a conditional compliance method the department approved; or
- "(c) The tier 1 covered commercial building is exempt from an energy performance standard that otherwise would apply to the tier 1 building because:
- "(A) The tier 1 building did not have a certificate of occupancy or temporary certificate of occupancy during all of the 12 months that preceded the date on which the eligible building owner's report is due;
- "(B) The tier 1 building did not have an actual rate of occupancy that exceeded 50 percent of the tier 1 building's capacity during all of the 12 months that preceded the date on which the eligible building owner's report is due;
- 29 "(C) The sum of the tier 1 building's gross floor area, minus un-30 conditioned spaces and semiheated spaces, is less than 35,000 square

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- "(D) The primary use for the tier 1 building is manufacturing or another industrial use, as defined in accordance with the following use designations of the International Building Code:
- 5 "(i) Factory group F; or
- 6 "(ii) High hazard group H;
- 7 "(E) The tier 1 building is an agricultural building; or
- "(F) The eligible building owner or the tier 1 building has undergone or is undergoing financial hardship, as measured in accordance with the following criteria:
  - "(i) Within the 24 months that precede the date on which the eligible building owner's report is due, a city or county listed the tier 1 building on the city's or county's annual tax lien sale list because of arrears in property taxes or water or wastewater charges;
- 15 "(ii) A court appointed receiver controls the tier 1 building because 16 of financial distress;
- "(iii) A financial institution owns the tier 1 building because of a borrower's default;
- "(iv) Within the 24 months that precede the date on which the eligible building owner's report is due, the eligible building owner acquired the tier 1 building by means of a deed in lieu of foreclosure;
- 22 "(v) The tier 1 building has a senior mortgage that is subject to a 23 notice of default; or
- 24 "(vi) Other criteria that the department specifies by rule as indic-25 ative of financial hardship.
- "(2) The department shall develop methods and procedures for administering reports that eligible building owners of tier 1 buildings submit to the department under subsection (1) of this section.
- 29 "(3) The department shall provide a support program to eligible 30 building owners of covered commercial buildings that includes, at a

- minimum, information and periodic training, technical assistance and telephone and electronic mail support that will assist eligible building owners in complying with the energy performance standard, applicable
- source energy use intensity targets and reporting requirements under sections 1 to 3 of this 2023 Act.
- "(4) An eligible building owner must comply with the energy performance standard adopted under section 2 of this 2023 Act by the following dates:
  - "(a) If the eligible building owner's tier 1 building has a gross floor area of 200,000 square feet or more, not later than June 1, 2028;
- "(b) If the eligible building owner's tier 1 building has a gross floor area of 90,000 square feet or more but less than 200,000 square feet, not later than June 1, 2029; and
  - "(c) If the eligible building owner's tier 1 building has a gross floor area of 35,000 square feet or more but less than 90,000 square feet, not later than June 1, 2030.
  - "(5)(a) The department shall notify an eligible building owner of a tier 1 building of a failure to comply with sections 1 to 3 of this 2023 Act if the eligible building owner fails to:
  - "(A) Submit the report described in subsection (1) of this section by the date required or in a form and manner the department requires;
  - "(B) Meet the energy performance standard or an applicable source energy use intensity target or, in lieu of meeting the standard or target, fails to obtain the department's approval to use a conditional compliance method;
- 26 "(C) Provide accurate reporting that meets the requirements of 27 sections 1 to 3 of this 2023 Act; or
- "(D) Demonstrate as provided in subsection (1)(c) of this section that the eligible building owner is exempt from an otherwise applicable energy performance standard.

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- "(b) In the notice described in paragraph (a) of this subsection, the department may specify a date by which the eligible building owner of a tier 1 building must correct the failure the department identified in the notice. In addition, the department shall specify the date by which the eligible building owner's failure to comply or failure to correct a lack of compliance will subject the eligible building owner to a civil penalty under subsection (6) of this section.
  - "(c) At an eligible building owner's request, the department shall cite the specific legal authority upon which the department relied as a basis for issuing a notice to the eligible building owner under paragraph (a) of this subsection.
  - "(6)(a) The department may impose a civil penalty as provided in ORS 183.745 upon an eligible building owner of a tier 1 building to which the department issued a notice under subsection (5) of this section if the department determines that the eligible building owner:
  - "(A) Has not complied with the requirement set forth in the notice or has not corrected a lack of compliance by the date for correction that the department specifies in the notice; or
- "(B) Otherwise violated a provision of sections 1 to 3 of this 2023

  Act or a rule the department adopted under sections 1 to 3 of this 2023

  Act.
  - "(b) A civil penalty the department imposes under paragraph (a) of this subsection may not exceed \$5,000 plus an amount for the duration of a continuing violation, which may not exceed a daily amount that the department calculates by multiplying one dollar per year per square foot of gross floor area of the tier 1 building that is the subject of the department's notice.
  - "(c) The department shall deposit the proceeds of any civil penalty the department imposes and collects under this subsection into the State Department of Energy Account established under ORS 469.120

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- and shall allocate the proceeds for the purpose of administering the department's energy efficiency programs.
- "SECTION 4. (1) In addition to the energy performance standard the

  State Department of Energy adopts in accordance with section 2 of

  this 2023 Act, the department shall adopt rules to implement sections

  1 to 3 of this 2023 Act. The rules must:
- "(a) Ensure timely, accurate and complete reporting of compliance with the requirements of sections 1 to 3 of this 2023 Act from all tier buildings;
  - "(b) Enable the department to effectively enforce the energy performance standard and source energy use intensity targets established under sections 1 to 3 of this 2023 Act;
  - "(c) Provide means for affected eligible building owners of tier 1 buildings to appeal decisions and enforcement actions of the department that affect the eligible building owner; and
  - "(d) Ensure that an eligible building owner of a tier 1 building is responsible for paying the costs of compliance with sections 1 to 3 of this 2023 Act.
  - "(2) Before adopting rules under this section, the department shall establish and consult an advisory committee that includes representatives of eligible building owners, tenants of covered commercial buildings, public utilities, organizations with experience in designing or implementing energy efficiency programs, local governments, an environmental organization that the Governor specifies, the Oregon chapter of the American Institute of Architects, the Oregon Home Builders Association, the Building Owners and Managers Association of Oregon, organizations that focus on environmental justice and other stakeholders the department identifies as needing representation. The department shall consult with the advisory committee before amending rules the department adopts under this section.

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"SECTION 5. At the request of the State Department of Energy, each county assessor in this state shall provide information from existing records data that the department requires to implement sections 1 to 3 of this 2023 Act, including about covered commercial buildings within the county. The Department of Consumer and Business Services shall compensate each county assessor for the cost of providing the information required under this section.

"SECTION 6. The State Department of Energy shall report not later than January 15, 2025, and by the same month and day in each succeeding year until 2035, to the Governor and to committees of the Legislative Assembly related to the environment concerning the implementation of the energy performance standard established under section 2 of this 2023 Act. The report must include information about the department's adoption of the ANSI/ASHRAE/IES Standard 100 as the department's initial model for the energy performance standard, the financial impact the standard has had on eligible building owners of tier 1 buildings, the amount of any incentives the department provided for compliance and any other information that is relevant to the department's implementation of sections 1 to 3 of this 2023 Act.

"SECTION 7. (1) Sections 1 to 3 of this 2023 Act do not require an eligible building owner to take action to comply with sections 1 to 3 of this 2023 Act:

- "(a) If the eligible building owner owns a tier 2 building; or
- "(b) Before the State Department of Energy adopts an energy performance standard under section 2 of this 2023 Act, if the eligible building owner owns a tier 1 building.
- "(2) The department may offer incentives for eligible building owners to voluntarily comply with, or for early compliance with, ANSI/ASHRAE/IES Standard 100 or the energy performance standard the department establishes under section 2 of this 2023 Act.

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- "SECTION 8. (1) The State Department of Energy by rule shall establish a program to pay incentives to eligible building owners that implement ANSI/ASHRAE/IES Standard 100 or the energy performance standard described in section 2 of this 2023 Act for covered com-
- 4 and standard described in section 2 of this 2020 feet for covered com-
- 5 mercial buildings before adoption and implementation is mandatory.
- 6 The program must provide for:
  - "(a) An application process;

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- 8 "(b) Standards by which the department may qualify an eligible 9 building owner to receive, or disqualify an eligible building owner from 10 receiving, an incentive payment;
  - "(c) A method for verifying a covered commercial building's energy consumption with the eligible building owner and the electric utility, gas company or thermal energy company that supplies energy to the covered commercial building for the purpose of qualifying the eligible building owner to receive an incentive payment;
    - "(d) A process for calculating the amount of any incentive payment;
  - "(e) An administrative process by which an eligible building owner may appeal the department's decision to qualify or disqualify the eligible building owner or the department's determination of the amount of an incentive payment; and
  - "(f) A process for authorizing incentive payments and notifying eligible building owners and persons that administer incentive payments of the department's authorization.
  - "(2) To qualify for an incentive payment, an eligible building owner must report to the department in accordance with section 3 of this 2023 Act by the deadlines and for a period of time the department specifies by rule. In addition:
- "(a) The eligible building owner must own a tier 1 building that is or will become subject to the requirements of sections 1 to 3 of this 2023 Act;

- "(b) The tier 1 building must have a baseline source energy use in-1 tensity that exceeds an applicable source energy use intensity target  $\mathbf{2}$ by at least 15 source energy use intensity units; and 3
- "(c) The eligible building owner must comply with any other re-4 quirements the department specifies by rule.
  - "(3)(a) Subject to subsection (4)(b) of this section and paragraph (c) of this subsection, an eligible building owner that applies and qualifies for an incentive payment may receive as an incentive payment eighty-five cents per square foot of gross floor area, excluding any parking garage, unconditioned space or semiheated space, for the eligible building owner's tier 1 building.
    - "(b) The department may authorize incentive payments to an eligible building owner that owns a tier 2 multifamily residential building and that enters into a binding agreement not to displace tenants from the multifamily residential building.
  - "(c) The department may authorize an incentive payment only if funds are available for the payment and contingent upon an eligible building owner's compliance with the requirements of this section and any rules the department adopts to govern incentive payments.
  - "(4)(a) Before qualifying an eligible building owner to receive an incentive payment under this section, the department shall review the eligible building owner's application and verify any report the eligible building owner must provide under section 3 of this 2023 Act and any energy consumption the department must measure for the purposes of the qualification. If the department determines that an eligible building owner qualifies for an incentive payment, the department shall certify the qualification to the eligible building owner.
- "(b) The department may not certify an eligible building owner as 28 qualified for an incentive payment if the incentive payment would ex-29 ceed \$\_\_\_\_\_. 30

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"(5) Not later than September 30, 2026, and by the same month and day every two years thereafter, the department shall report to interim committees of the Legislative Assembly related to energy concerning the operations and results of the incentive program the department establishes under this section. The report must include recommendations for aligning the incentive program with greenhouse gas emission reduction goals that meet or exceed the goals specified in ORS 468A.205.

"SECTION 9. This 2023 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2023 Act takes effect on its passage."