HB 2980-2 (LC 2513)4/3/23 (ASD/ps)

Requested by Representative MARSH

## PROPOSED AMENDMENTS TO **HOUSE BILL 2980**

1	On page 1 of the printed bill, delete lines 4 through 29 and delete pages
2	2 through 7 and insert:
3	"SECTION 1. As used in sections 1 to 12 of this 2023 Act:
4	"(1) 'Assessor,' 'tax collector' and 'treasurer' mean the individual
5	filling that county office so named or any county officer performing
6	the functions of the office under another name.
7	"(2) 'County tax officers' and 'tax officers' mean the assessor, tax
8	collector and treasurer of a county.

- "(3) 'Eligible costs' means the following costs associated with an 9 eligible housing project: 10
- "(a) System development charges; 11
- "(b) Predevelopment costs; 12
- "(c) Construction costs; 13

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- "(d) Site-specific infrastructure; and 14
- "(e) Land write-downs. 15
  - "(4) 'Eligible housing project' means a project to construct housing, or to convert a building from a nonresidential use to housing, that is:
- "(a) If for-sale property, a single-family dwelling, middle housing 18 as defined in ORS 197.758 or a multifamily dwelling affordable at initial 19 sale to households with an annual income not greater than 120 percent 20 of the area median income; or 21

- 1 "(b) If rental property:
- 2 "(A) Middle housing as defined in ORS 197.758;
- 3 "(B) A multifamily dwelling;
- 4 "(C) An accessory dwelling unit as defined in ORS 215.501; or
- 5 "(D) Any other form of affordable housing or moderate income 6 housing.
- "(5) 'Eligible housing project property' means the taxable real and personal property constituting the improvements of an eligible housing project.
- "(6) 'Fire district taxes' means property taxes levied by fire districts
  within whose territory all or a portion of eligible housing project
  property is located.
- "(7) 'Nonexempt property' means property other than eligible housing project property in the tax account that includes the eligible housing project property.
- 16 "(8) 'Nonexempt taxes' means the ad valorem property taxes as-17 sessed on nonexempt property.
- 18 "(9) 'Sponsoring jurisdiction' means:
- 19 "(a)(A) A city with respect to eligible housing projects located 20 within the city boundaries; or
- "(B) A county with respect to eligible housing projects located in urban unincorporated areas of the county; or
- 23 "(b) The governing body of a city or county described in paragraph
  24 (a) of this subsection.
- "SECTION 2. (1) A sponsoring jurisdiction may adopt by ordinance or resolution a program under which the sponsoring jurisdiction awards grants to developers for eligible costs.
- 28 "(2) The ordinance or resolution shall set forth:
- 29 "(a) The kinds of eligible housing projects for which a developer 30 may seek a grant under the program;

- "(b) Any definition of 'affordable housing' or 'moderate income housing' the sponsoring jurisdiction intends to apply to eligible housing projects; and
- "(c) Any eligibility requirements to be imposed on projects and developers in addition to those required under sections 1 to 12 of this 2023 Act.
- 7 "(3) A grant award:
- "(a) May not exceed the maximum principal amount of the loan to
  which the grant award relates, as determined under section 7 (2)(a)
  of this 2023 Act, made to a sponsoring jurisdiction under section 4 of
  this 2023 Act.
- "(b) May include reimbursement for eligible costs incurred for up to 12 months preceding the date on which the eligible housing project received local site approval.
- "(4) Eligible housing project property for which a developer receives a grant for eligible costs may not be granted any exemption, partial exemption or special assessment of ad valorem property taxes other than the exemption granted under section 8 of this 2023 Act.
- "SECTION 3. (1)(a) A sponsoring jurisdiction that adopts a grant program pursuant to section 2 of this 2023 Act shall prescribe an application process, including forms and deadlines, by which developers of eligible housing projects may apply for a grant.
- 23 "(b) An application for a grant must include, at a minimum:
- 24 "(A) A description of the eligible housing project;
- 25 "(B) An itemized description of the eligible costs for which the 26 grant is sought;
- 27 "(C) The amount of the grant sought;
- 28 "(D) The proposed schedule for completion of the eligible housing 29 project;
- 30 "(E) A project pro forma on a form provided to the sponsoring ju-

- risdiction by the Oregon Business Development Department that demonstrates that the project is economically feasible only with the grant moneys; and
- "(F) Any other information, documentation or attestation that the sponsoring jurisdiction considers necessary or convenient for the application review process.
- 7 "(c) Applications shall be reviewed on a first-come, first-served ba-8 sis.
- 9 "(2)(a) Within 30 days following the receipt of an application from 10 a developer, the sponsoring jurisdiction shall:
  - "(A) Review the application;

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- "(B) Request that the county tax officers provide to the sponsoring jurisdiction and the department the information necessary to making the determinations under section 7 (2) of this 2023 Act;
- "(C) Use the information provided under subparagraph (B) of this paragraph to determine, under section 7 (2)(a) of this 2023 Act, the maximum principal amount of a loan that may be made to the sponsoring jurisdiction under section 4 of this 2023 Act;
- 19 "(D) Review and revise, if appropriate, the maximum grant amount 20 for which the eligible housing project is eligible; and
  - "(E)(i) Recommend approval of the application as submitted;
- "(ii) Recommend approval for a grant amount other than the amount sought in the application; or
  - "(iii) Reject the application.
- 26 "(b) The sponsoring jurisdiction may consult with the developer 26 about the application, and the developer, after such consultation, may 27 amend the application on or before a deadline set by the sponsoring 28 jurisdiction.
  - "(3) The sponsoring jurisdiction shall:
  - "(a) Forward recommended applications to the Oregon Business

- 1 Development Department for review under section 4 of this 2023 Act;
- 2 and

- 3 "(b) Notify applicants of:
- 4 "(A) The sponsoring jurisdiction's recommendations; and
- 5 "(B) The further review of applications by the department under section 4 of this 2023 Act.
- 7 "SECTION 4. (1)(a) The Oregon Business Development Department
- 8 shall develop a program to make loans to sponsoring jurisdictions to
- 9 fund grants made under the sponsoring jurisdiction's grant program
- adopted pursuant to section 2 of this 2023 Act.
- 11 "(b) The loans shall be interest free for a term not to exceed 10 12 years.
- "(2) Within 30 days following the receipt of a recommended application forwarded by the sponsoring jurisdiction under section 3 (3) of this 2023 Act, the department shall:
- 16 "(a) Review the recommended application for:
- "(A) Compliance with the provisions of sections 1 to 12 of this 2023

  18 Act; and
- 19 "(B) The accuracy of the amounts computed under section 7 (2) of 20 this 2023 Act;
- 21 "(b) Make a final decision to:
- 22 "(A) Approve the application;
- 23 "(B) Approve the application for a grant amount other than the 24 amount recommended by the sponsoring jurisdiction; or
  - "(C) Reject the application; and
- 26 "(c) Notify the sponsoring jurisdiction and each applicant of the 27 department's final decision.
- 28 "(3) For each application the department approves, the department 29 shall:
- 30 "(a) Enter into a loan agreement with the sponsoring jurisdiction

- in the amount of the grant approved for the application; and
- "(b) Pay to the sponsoring jurisdiction the loan proceeds out of the Housing Project Revolving Loan Fund established under section 12 of this 2023 Act.
- "(4) In addition to the payment made under subsection (3)(b) of this section, the department shall pay out of the fund, with respect to each loan:
  - "(a) An amount equal to one percent of the loan proceeds to the sponsoring jurisdiction to reimburse the sponsoring jurisdiction for the costs of administering the grant program, other than the costs of tax administration;
  - "(b) An amount equal to one percent of the loan proceeds to the county that is the sponsoring jurisdiction, or the county in which the city that is the sponsoring jurisdiction is situated, to reimburse the county for the costs of the tax administration of the grant program by the county tax officers; and
- "(c) A reimbursement to the department for its actual costs incurred in administering sections 1 to 12 of this 2023 Act.
- 19 "(5) The department may adopt any rule it considers necessary or 20 convenient for administering sections 1 to 12 of this 2023 Act.
  - "SECTION 5. (1)(a) Upon entering into a loan agreement with the Oregon Business Development Department under section 4 of this 2023 Act, a sponsoring jurisdiction shall offer a grant agreement to each developer whose application was approved including a grant award in an amount equal to the loan proceeds received by the sponsoring jurisdiction for the eligible housing project to which the grant agreement relates.
  - "(b) The rejection of an application and the amount of a grant award may not be appealed, but a developer may reapply for a grant at any time within the stated deadlines of the grant program for the

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- same or another eligible housing project.
- "(c) The grant agreement shall contain such terms as are:
- 3 "(A) Approved by the department;

- 4 "(B) Required under sections 1 to 12 of this 2023 Act;
- 5 "(C) Agreed to by the sponsoring jurisdiction and the developer; and
- 6 "(D) Included by the sponsoring jurisdiction to enforce the 7 affordability provisions of the grant agreement.
- "(2) Upon entering into a grant agreement with a developer, a sponsoring jurisdiction shall adopt an ordinance or resolution setting forth the details of the eligible housing project that is the subject of the agreement, including, but not limited to:
  - "(a) A description of the eligible housing project;
  - "(b) An itemized description of the eligible costs;
- 14 "(c) The amount and terms of the grant award;
- "(d) Written notice that the eligible housing project property is exempt from property taxation in accordance with section 8 of this 2023 Act; and
- "(e) A statement declaring that the grant has been awarded in response to the housing needs of communities within the sponsoring jurisdiction.
- "(3) As soon as practicable after the ordinance or resolution required under subsection (2) of this section becomes effective, the sponsoring jurisdiction shall distribute the loan proceeds received from the department under section 4 (3)(b) of this 2023 Act to the developer as the grant moneys awarded under this section.
- "(4) The sponsoring jurisdiction shall forward a copy of the grant agreement, the ordinance or resolution and any other material the sponsoring jurisdiction considers important to the Oregon Business Development Department and the tax officers of the county in which the eligible housing project is located.

- "SECTION 6. (1) Repayment of loans made under section 4 of this 2 2023 Act shall begin, in accordance with section 9 of this 2023 Act, after 3 completion of the eligible housing project funded by the grant to which 4 the loan relates.
- 5 "(2)(a) The sponsoring jurisdiction shall determine the date of 6 completion of an eligible housing project.
- "(b)(A) If an eligible housing project is completed before July 1 of the assessment year, repayment shall begin with the property tax year that begins on July 1 of the assessment year.
  - "(B) If an eligible housing project is completed on or after July 1 of the assessment year, repayment shall begin with the property tax year that begins on July 1 of the following assessment year.
  - "(c) After making the determination under paragraph (b) of this subsection, the sponsoring jurisdiction shall notify the Oregon Business Development Department and the county tax officers of the determination.
- "(3) A loan shall remain outstanding until the loan is repaid in full.

  "SECTION 7. (1) Upon receipt of the information requested from

  county tax officers under section 3 (2)(a)(B) of this 2023 Act, the

  sponsoring jurisdiction shall:
  - "(a) For the property tax year in which a grant application is received under section 3 of this 2023 Act:
    - "(A) Determine the amount of property taxes assessed against the tax account that includes the eligible housing project property; and
  - "(B) Subtract the amount of fire district taxes from the amount determined under subparagraph (A) of this paragraph.
- 27 "(b) For the first property tax year for which the completed eligible 28 housing project property is estimated to be taken into account:
- 29 "(A) Determine the estimated amount of property taxes that will 30 be assessed against the tax account; and

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- "(B) Subtract the estimated amount of fire district taxes from the amount determined under subparagraph (A) of this paragraph.
- "(2)(a) The maximum principal amount of a loan made to a sponsoring jurisdiction under section 4 of this 2023 Act and the amount of a grant award made to a developer under section 5 of this 2023 Act out of the loan proceeds shall equal, for each respective eligible housing project, the product of:
- "(A) The increment that results from subtracting the amount determined under subsection (1)(a) of this section from the amount determined under subsection (1)(b) of this section; and
  - "(B) The term of the loan.

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- "(b) The amount of the annual fee charged to a developer under section 9 of this 2023 Act for the first year shall equal the difference determined under paragraph (a)(A) of this subsection.
- "(c) As soon as practicable after determining amounts under this subsection, the sponsoring jurisdiction shall provide written notice to the Oregon Business Development Department and the county tax officers certifying the amounts.
- "SECTION 8. (1) Upon receipt of the copy of a grant agreement and ordinance or resolution from the sponsoring jurisdiction under section 5 (4) of this 2023 Act, the assessor of the county in which the eligible housing project property is located shall:
- "(a) Exempt the eligible housing project property in accordance with this section;
- 25 "(b) Assess and tax the nonexempt property in the tax account as 26 other similar property is assessed and taxed; and
- "(c) Submit a written report to the sponsoring jurisdiction and the Oregon Business Development Department setting forth the assessor's estimate of the amount of:
  - "(A) The real market value of the exempt eligible housing project

1 property; and

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- "(B) The property taxes on the exempt eligible housing project property that would have been collected if the property were not exempt.
- "(2)(a) The exemption shall first apply to the property tax year that immediately succeeds the effective date of the ordinance or resolution adopted by the sponsoring jurisdiction under section 5 (2) of this 2023 Act.
- 9 "(b) The eligible housing project property shall be disqualified from 10 the exemption on the earliest of:
- "(A) July 1 of the property tax year immediately succeeding the date on which the loan that relates to the eligible housing project is repaid in full;
- "(B) The date on which foreclosure proceedings are commenced as provided by law for delinquent taxes assessed on the nonexempt property;
- 17 "(C) The date on which the annual fee imposed on the developer 18 under section 9 of this 2023 Act becomes delinquent; or
- 19 "(D) The date on which a condition specified in section 11 (1) of this 20 2023 Act occurs.
  - "(c) After the eligible housing project property has been disqualified from the exemption under this subsection, the property shall be assessed and taxed as other similar property is assessed and taxed.
  - "(3) For each tax year that the eligible housing project property is exempt from taxation, the assessor shall enter a notation on the assessment roll stating:
    - "(a) That the property is exempt under this section; and
- "(b) The presumptive number of property tax years for which the exemption is granted, which shall be the term of the loan agreement relating to the eligible housing project.

- "SECTION 9. (1)(a) The developer whose eligible housing project property has been granted exemption under section 8 of this 2023 Act shall pay an annual fee in repayment of the loan made under section 4 of this 2023 Act with respect to the eligible housing project.
- "(b) The fee shall be payable for the lesser of 10 consecutive property tax years or until the loan is retired as determined under section 6 (3) of this 2023 Act.
- "(2)(a) The amount of the fee for the first property tax year that the loan is outstanding shall be the amount determined under section 7 (2)(b) of this 2023 Act.
  - "(b) For each subsequent property tax year, the amount of the fee shall be 103 percent of the amount of the fee for the preceding property tax year.
  - "(3)(a) The sponsoring jurisdiction shall provide written notice to the Oregon Business Development Department of each fee amount that will be due from developers with respect to eligible housing projects located in the sponsoring jurisdiction.
  - "(b) Not later than July 15 of each property tax year during which any loan remains outstanding, the department shall aggregate by county all notices that the department has received under this subsection and section 7 (2) of this 2023 Act on or after July 16 of the previous property tax year and notify the tax officers of each county of the total and individual amounts of annual fees related to eligible housing projects located in the county for the current assessment year.
- 26 "(4)(a) The assessor shall place on the tax statement of each tax 27 account that includes exempt eligible housing project property:
- "(A) The values and taxes assessed on the nonexempt property; and
  (B) The amount of the fee imposed on the developer with respect
  to the eligible housing project property.

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- "(b) The treasurer shall distribute the total aggregate fee moneys to the department.
- 3 "(5) The department shall:

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- "(a) Estimate the amount of fire district taxes that would have been collected on eligible housing project property if the property were not exempt;
  - "(b) Distribute the amounts determined under paragraph (a) of this subsection to the respective fire districts out of the fee moneys; and
  - "(c) Deposit the net fee moneys in the Housing Project Revolving Loan Fund established under section 12 of this 2023 Act in repayment of the loans to which the fees relate.
    - "(6) The sponsoring jurisdiction may repay any loan early.
  - "(7) Property taxes assessed on nonexempt property shall be distributed in the same manner as other property taxes are distributed.
  - "SECTION 10. (1) Not later than August 1 of each year in which a grant agreement entered into under section 5 of this 2023 Act is in effect, the developer that is party to the agreement shall submit a report to the sponsoring jurisdiction and the Oregon Business Development Department that contains:
  - "(a) The status of the construction or conversion of the eligible housing project property, including an estimate of the date of completion;
    - "(b) An itemized description of the uses of the grant moneys; and
  - "(c) Any information the sponsoring jurisdiction or the department considers important for evaluating the eligible housing project and the developer's performance under the terms of the grant agreement.
  - "(2) Not later than September 15 of each year in which a grant agreement is in effect, the department shall submit, in the manner required under ORS 192.245, a report summarizing the information received from developers pursuant to subsection (1) of this section, and

- the repayment status of all outstanding loans, to the interim committees of the Legislative Assembly related to housing.
- "SECTION 11. (1)(a) A developer that received a grant award under section 5 of this 2023 Act shall become liable for immediate payment to the Oregon Business Development Department of the outstanding annual fee payments imposed under section 9 of this 2023 Act for the remaining term of the loan to which the fee relates if:
- "(A) The developer has not completed the eligible housing project within three years following the date on which the grant moneys were distributed to the developer;
  - "(B) The eligible housing project changes substantially from the project for which the developer's application was approved such that the project would not have been eligible for the grant; or
  - "(C) The developer has not complied with a requirement specified in the grant agreement.
  - "(b) The sponsoring jurisdiction may, in its sole discretion, extend the date on which the eligible housing project must be completed.
  - "(2) The county tax officers shall distribute amounts collected under this section in the same manner as annual fee payments are distributed under section 9 of this 2023 Act.
  - "(3) Any and all amounts required to be paid under this section shall be considered to be liquidated and delinquent, and the Oregon Business Development Department shall assign such amounts to the Department of Revenue for collection as provided in ORS 293.250.
  - "(4) If the sponsoring jurisdiction or the Oregon Business Development Department discovers that a developer willfully made a false statement or misrepresentation or willfully failed to report a material fact to obtain a grant, the Oregon Business Development Department may add to the amount the developer is obligated to pay a penalty not to exceed 20 percent of the amount of the grant so obtained, plus any

- applicable interest and fees associated with the Department of Revenue's costs of collection.
- 3 "(5) Subject to ORS 293.250, all amounts paid to the Oregon Busi-
- 4 ness Development Department or the Department of Revenue under
- 5 this section, including award amounts, penalties, interest, fees and
- 6 any other charges, shall be transferred to the Housing Project Re-
- 7 volving Loan Fund established under section 12 of this 2023 Act in re-
- 8 payment of the loans to which the fees relate.
- 9 "SECTION 12. (1) The Housing Project Revolving Loan Fund is es-
- 10 tablished in the State Treasury, separate and distinct from the General
- 11 Fund. Interest earned by the Housing Project Revolving Loan Fund
- 12 shall be credited to the fund.
- 13 "(2) Moneys in the Housing Project Revolving Loan Fund shall
- 14 consist of:
- 15 "(a) Amounts appropriated or otherwise transferred or credited to
- 16 the fund by the Legislative Assembly;
- 17 "(b) Fee payments received by the Oregon Business Development
- 18 Department under section 9 of this 2023 Act;
- 19 "(c) Earnings received on moneys in the fund; and
- 20 "(d) Other moneys or proceeds of property from any public or pri-
- vate source that are transferred, donated or otherwise credited to the
- 22 fund.
- 23 "(3) Moneys in the Housing Project Revolving Loan Fund are con-
- 24 tinuously appropriated to the Oregon Business Development Depart-
- 25 ment for the following purposes:
- 26 "(a) Making loans to sponsoring jurisdictions under section 4 of this
- 27 **2023 Act**;
- 28 "(b) Reimbursing costs to sponsoring jurisdictions and counties
- 29 payable under section 4 (4)(a) and (b) of this 2023 Act; and
- 30 "(c) Reimbursing the actual costs incurred by the department pay-

able under section 4 (4)(c) of this 2023 Act.

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"(4) Moneys in the Housing Project Revolving Loan Fund at the end of a biennium shall be retained in the fund and used for the purposes set forth in subsection (3) of this section.

"SECTION 13. There is appropriated to the Oregon Business Development Department, for the biennium beginning July 1, 2023, out of the General Fund, the amount of \$300,000,000, for deposit in the Housing Project Revolving Loan Fund established under section 12 of this 2023 Act, to be used for the purpose of carrying out the provisions of sections 1 to 12 of this 2023 Act.

"SECTION 14. This 2023 Act takes effect on the 91st day after the date on which the 2023 regular session of the Eighty-second Legislative Assembly adjourns sine die.".

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