HB 2513-1 (LC 1278) 3/24/23 (LHF/ps)

Requested by Representative NOSSE

# PROPOSED AMENDMENTS TO HOUSE BILL 2513

- In line 2 of the printed bill, after "drugs" insert "; creating new pro-
- visions; and amending ORS 430.342, 430.383, 430.384, 430.387, 430.388, 430.389,
- 3 430.390, 430.391 and 430.392".
- Delete lines 4 through 8 and insert:
- **"SECTION 1.** ORS 430.342 is amended to read:
- 6 "430.342. (1) The governing body of each county or combination of coun-
- 7 ties in a mental health administrative area, as designated by the Alcohol and
- 8 Drug Policy Commission, shall:
- 9 "(a) Appoint a local planning committee for alcohol and drug prevention
- 10 and treatment services; or

- "(b) Designate an already existing body to act as the local planning
- 12 committee for alcohol and drug prevention and treatment services.
- "(2) The committee shall coordinate with local Behavioral Health Re-
- source Networks, described in ORS 430.389, to identify needs and estab-
- 15 lish priorities for alcohol and drug prevention and treatment services that
- best suit the needs and values of the community and shall report its findings
- to the Oregon Health Authority, the governing bodies of the counties served
- by the committee and the budget advisory committee of the commission.
- "(3) Members of the local planning committee shall be representative of
- 20 the geographic area and shall be persons with interest or experience in de-
- veloping alcohol and drug prevention and treatment services. The member-

- ship of the committee shall include a number of minority members which reasonably reflects the proportion of the need for prevention, treatment and
- 3 rehabilitation services of minorities in the community.
  - **"SECTION 2.** ORS 430.383 is amended to read:

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- 5 "430.383. (1)(a) The people of Oregon find that drug addiction and over-6 doses are a serious problem in Oregon and that Oregon needs to expand ac-7 cess to drug treatment.
- 8 "(b) The people of Oregon further find that a health-based approach to 9 addiction and overdose is more effective, humane and cost-effective than 10 criminal punishments. Making people criminals because they suffer from 11 addiction is expensive, ruins lives and can make access to treatment and 12 recovery more difficult.
  - "(2)(a) The purpose of the Drug Addiction Treatment and Recovery Act of 2020 is to make screening, health assessment, treatment and recovery services for drug addiction available to all those who need and want access to those services and to adopt a health approach to drug addiction by removing criminal penalties for low-level drug possession.
  - "(b) It is the policy of the State of Oregon:
- "(A) That screening, health assessment, treatment and recovery services for drug addiction are available to all those who need and want access to those services; and
  - "(B) To encourage treatment and recovery for people struggling with substance use disorder.
  - "(3) The provisions of [chapter 2, Oregon Laws 2021] **430.383 to 430.390**, shall be interpreted consistently with the findings, purposes and policy objectives stated in this section and shall not be limited by any policy set forth in Oregon law that could conflict with or be interpreted to conflict with the purposes and policy objectives stated in this section.
- "(4) As used in ORS 430.383 to 430.390, 'recovery' means a process of change through which individuals improve their health and

### wellness, live a self-directed life and strive to reach their full potential.

- **"SECTION 3.** ORS 430.384 is amended to read:
- 3 "430.384. (1) The Drug Treatment and Recovery Services Fund is estab-
- 4 lished in the State Treasury, separate and distinct from the General Fund.
- 5 Interest earned by the Drug Treatment and Recovery Services Fund shall be
- 6 credited to the fund.
- 7 "(2) The Drug Treatment and Recovery Services Fund shall consist of:
- 8 "(a) Moneys deposited into the fund pursuant to ORS 305.231;
- 9 "(b) Moneys appropriated or otherwise transferred to the fund by the 10 Legislative Assembly;
- "(c) Moneys allocated from the Oregon Marijuana Account, pursuant to ORS 475C.726 (3)(b);
- 13 "(d) Moneys allocated from the Criminal Fine Account pursuant to ORS 14 137.300 (4); and
- "(e) All other moneys deposited into the fund from any source.
- 16 "(3) Moneys in the fund shall be continuously appropriated to the Oregon 17 Health Authority for the purposes set forth in ORS 430.389.
- "(4)(a) Pursuant to subsection (2)(b) of this section, the Legislative Assembly shall appropriate or transfer to the fund an amount sufficient to fully fund the grants program required by ORS 430.389.
- "(b) The total amount deposited and transferred into the fund shall not be less than \$57 million for the first year [chapter 2, Oregon Laws 2021, is] ORS 430.383 to 430.390 are in effect.
- "(c) In each subsequent year, the minimum transfer amount set forth in paragraph (b) of this subsection shall be increased by not less than the sum of:
- "(A) \$57 million multiplied by the percentage, if any, by which the monthly averaged U.S. City Average Consumer Price Index for the 12 consecutive months ending August 31 of the prior calendar year exceeds the monthly index for the fourth quarter of the calendar year 2020; and

- "(B) The annual increase, if any, in moneys distributed pursuant to ORS 475C.726 (3)(b).
- **"SECTION 4.** ORS 430.387 is amended to read:
- 4 "430.387. The Oregon Health Authority shall cause the moneys in the
- 5 Drug Treatment and Recovery Services Fund to be distributed as follows:
- "(1)(a)] (1) An amount necessary for **the** administration of ORS 430.388
- 7 to 430.390 [not to exceed four percent of the moneys deposited into the fund in
- 8 any biennium.]
- 9 "[(b) The amounts necessary for administration described in paragraph (a)
- of this subsection do not include expenditures], excluding amounts neces-
- 11 sary to establish and maintain the telephone hotline described in ORS
- 12 430.391 (1).

- "(2) After the distribution set forth in subsection (1) of this section, the
- 14 remaining moneys in the fund shall be distributed to the grants program as
- 15 set forth in ORS 430.389.
  - **"SECTION 5.** ORS 430.388 is amended to read:
- "430.388. [(1)(a)] (1) The [Director of the Oregon Health Authority shall
- 18 establish an] Oversight and Accountability Council is established for the
- 19 purpose of [determining how funds will be distributed to grant applicants and
- 20 to oversee] overseeing the implementation of the Behavioral Health Resource
- Networks pursuant to ORS 430.389. [The council shall be formed on or before
- 22 February 1, 2021.]
- "(b)] (2) The [council] members of the council shall [consist of] be
- 24 qualified individuals with experience in substance use disorder treatment and
- other addiction services[. The council shall] and consist of:
- 26 "(a) At least one member from each of the following categories [only]
- 27 appointed by the director:
- 28 "(A) A representative of the Oregon Health Authority, Health Systems
- 29 Division Behavioral Health Services as a nonvoting member;
- 30 "(B) Three members of communities that have been disproportionately

- 1 impacted by arrests, prosecution or sentencing for conduct that has been
- 2 classified or reclassified as a Class E violation;
- 3 "(C) A physician specializing in addiction medicine;
- 4 "(D) A licensed clinical social worker;
- 5 "(E) An evidence-based substance use disorder provider;
- 6 "(F) A harm reduction services provider;
- 7 "(G) A person specializing in housing services for people with substance
- 8 use disorder or a diagnosed mental health condition;
- 9 "(H) An academic researcher specializing in drug use or drug policy;
- "(I) At least two people who suffered or suffer from substance use disorder;
- "(J) At least two recovery peers;
- "(K) A mental or behavioral health care provider;
- "(L) A representative of a coordinated care organization; and
- "(M) A person who works for a nonprofit organization that advocates for
- 16 persons who experience or have experienced substance use disorder; and
- "[(N)] (**b**) The Director of the Alcohol and Drug Policy Commission or the director's designated staff person, as [a] an ex officio nonvoting member.
- "(3) The director shall appoint an executive director who shall report to and be responsible for the duties assigned by the director of the division within the authority that is responsible for behavioral health.
- 23 "[(2)] (4) A quorum consists of [two-thirds] a majority of the members of the council[, rounded up to the next odd number of members].
- 25 "[(3)] (5) The term of office for a member of the council is four years.
- 26 [Vacancies shall be appointed for the unexpired term.] Members are eligible
- 27 for reappointment. If there is a vacancy for any cause, the director
- 28 shall make an appointment to become immediately available for the
- 29 unexpired term plus two years, but not more than a total of four
- 30 years.

- "[(4)(a)] (6)(a) To the extent permissible by law, a member of the council performing services for the council may receive compensation from the member's employer for time spent performing services as a council member.
- "(b) If a member of the council is not compensated by the member's employer as set forth in paragraph (a) of this subsection, that member shall be entitled to compensation and expenses as provided in ORS 292.495.
- "[(5)] (7) Members of the council are subject to and must comply with the provisions of ORS chapter 244, including ORS 244.045 (4), 244.047, 244.120 and 244.130.
- "SECTION 6. (1) Notwithstanding the terms of office specified in ORS 430.388, eight members currently serving on the Oversight and Accountability Council shall be reappointed for two-year terms at the end of their current terms, including:
- "(a) At least one member from each category described in ORS 430.388 (2)(a)(B), (2)(a)(I) and (2)(a)(J); and
  - "(b) Others chosen by lot.

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- "(2) The successors to the members who are reappointed to twoyear terms shall be appointed to four-year terms.
  - **"SECTION 7.** ORS 430.389 is amended to read:
- "430.389. (1) The Oversight and Accountability Council shall oversee [and approve] grants and funding provided by the Oregon Health Authority in accordance with this section to implement Behavioral Health Resource Networks and increase access to community care[, as set forth below]. A Behavioral Health Resource Network is an entity or collection of entities that individually or jointly provide some or all of the services described in subsection (2)(d) of this section.
  - "(2)(a) [The Oversight and Accountability Council, in consultation with]
    The [Oregon Health] authority[,] shall [provide] establish an equitable:
- "(A) Process for applying for grants and funding [to] by agencies or organizations, whether government or community based, to establish Behav-

- 1 ioral Health Resource Networks for the purposes of immediately screening
- 2 the acute needs of [people who use drugs] individuals with substance use
- 3 disorders, including those who also have a mental disorder, and as-
- 4 sessing and addressing any ongoing needs through ongoing case management,
- 5 harm reduction, treatment, housing and linkage to other care and services.
  - "(B) Evaluation process to assess the effectiveness of Behavioral Health Resource Networks that receive grants or funding; and
    - "(C) Process for terminating grants.

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- "(b) Recipients of grants or funding [to provide substance use disorder treatment or services] must be licensed, certified or credentialed by the state, including certification under ORS 743A.168 (8), or meet criteria prescribed by rule by the [Oversight and Accountability Council] authority under ORS 430.390. A recipient of a grant or funding under this subsection may not use the grant or funding to supplant the recipient's existing funding.
- "[(b)] (c) The council and the authority shall ensure that residents of each county have access to all of the services described in paragraph [(d)] (e) of this subsection.
- "[(c)] (d) Applicants for grants and funding may apply individually or jointly with other network participants to provide services in one or more counties.
  - "[(d)] (e) A network must have the capacity to provide the following services and any other services specified by the [council] authority by rule but no individual participant in a network is required to provide all of the services:
  - "(A) Screening by certified addiction peer support or wellness specialists or other qualified persons designated by the council to determine a client's need for immediate medical or other treatment to determine what acute care is needed and where it can be best provided, identify other needs and link the client to other appropriate local or statewide services, including treatment for substance abuse and coexisting health problems, housing, employ-

- 1 ment, training and child care. Networks shall provide this service 24 hours
- 2 a day, seven days a week, every calendar day of the year through a tele-
- 3 **phone line or other means**. Notwithstanding paragraph [(b)] (c) of this
- 4 subsection, only one grantee in each network within each county is required
- 5 to provide the screenings described in this subparagraph.
- 6 "(B) Comprehensive behavioral health needs assessment, including a sub-
- 7 stance use disorder screening by a certified alcohol and drug counselor or
- 8 other credentialed addiction treatment professional. The assessment shall
- 9 prioritize the self-identified needs of a client.
- "(C) Individual intervention planning, case management and connection
- to services. If, after the completion of a screening, a client indicates a desire
- 12 to address some or all of the identified needs, a case manager shall work
- with the client to design an individual intervention plan. The plan must ad-
- 14 dress the client's need for substance use disorder treatment, coexisting
- 15 health problems, housing, employment and training, child care and other
- 16 services.

- 17 "(D) Ongoing peer counseling and support from screening and assessment
- 18 through implementation of individual intervention plans as well as peer
- outreach workers to engage directly with marginalized community members
- 20 who could potentially benefit from the network's services.
- "(E) Assessment of the need for, and provision of, mobile or virtual out-
- 22 reach services to:
  - "(i) Reach clients who are unable to access the network; and
- 24 "(ii) Increase public awareness of network services.
- 25 "(F) Harm reduction services and information and education about harm
- 26 reduction services.
- 27 "(G) Low-barrier substance use disorder treatment.
- 28 "(H) Transitional and supportive housing for individuals with substance
- 29 use disorders.
- "[(e)] (f) If an applicant for a grant or funding under this subsection is

- unable to provide all of the services described in paragraph [(d)] (e) of this 1 subsection, the applicant may identify how the applicant intends to partner 2 with other entities to provide the services, and the Oregon Health Authority 3
- and the council may facilitate collaboration among applicants. 4
- "[(f)] (g) All services provided through the networks must be evidence-5
- informed, trauma-informed, culturally specific, linguistically responsive, 6
- person-centered and nonjudgmental. The goal shall be to address effectively 7
- the client's substance use and any other social determinants of health. 8
- "[(g)] (h) The networks must be adequately staffed to address the needs 9 of people with substance use disorders within their regions as prescribed by 10 the [council] authority by rule, including, at a minimum, at least one person 11
- qualified by the [Oregon Health] authority in each of the following catego-12 ries:
- "(A) Certified alcohol and drug counselor or other credentialed addiction 14 treatment professional; 15
- "(B) Case manager; and 16

- "(C) Certified addiction peer support or wellness specialist. 17
- "(h)] (i) Verification of a screening by a certified addiction peer support 18 specialist, wellness specialist or other person in accordance with [subsection 19 (2)(d)(A) of this section paragraph (e)(A) of this subsection shall promptly 20 be provided to the client by the entity conducting the screening. If the client 21 executes a valid release of information, the entity shall provide verification 22 of the screening to the [Oregon Health] authority or a contractor of the au-23 thority and the authority or the authority's contractor shall forward the 24 verification to the court, in the manner prescribed by the Chief Justice of 25 the Supreme Court, to satisfy the conditions for dismissal under ORS 153.062 26 or 475.237. 27
- "(3)(a) If moneys remain in the Drug Treatment and Recovery Services 28 Fund after the [council] authority has committed grants and funding to es-29 tablish behavioral health resource networks serving every county in this 30

- state, the [council] authority shall provide grants and funding to other
- 2 agencies or organizations, whether government or community based, and to
- 3 the nine federally recognized tribes in this state and service providers that
- 4 are affiliated with the nine federally recognized tribes in this state to in-
- 5 crease access to one or more of the following:
- 6 "(A) Low-barrier substance use disorder treatment that is evidence-
- 7 informed, trauma-informed, culturally specific, linguistically responsive,
- 8 person-centered and nonjudgmental;
- 9 "(B) Peer support and recovery services;
- "(C) Transitional, supportive and permanent housing for persons with substance use disorder;
- "(D) Harm reduction interventions including, but not limited to, overdose prevention education, access to naloxone hydrochloride and sterile syringes and stimulant-specific drug education and outreach; or
- "(E) Incentives and supports to expand the behavioral health workforce to support the services delivered by behavioral health resource networks and entities receiving grants or funding under this subsection.
- 18 "(b) A recipient of a grant or funding under this subsection may not use 19 the grant or funding to supplant the recipient's existing funding.
- "(4) In awarding grants and funding under subsections (2) and (3) of this section, the [council] **authority** shall:
- 22 "(a) Distribute grants and funding to ensure access to:
- 23 "(A) Historically underserved populations; and
- 24 "(B) Culturally specific and linguistically responsive services.
- "(b) Consider any inventories or surveys of currently available behavioral health services.
- "(c) Consider available regional data related to the substance use disorder treatment needs and the access to culturally specific and linguistically responsive services in communities in this state.
  - "(d) Consider the needs of residents of this state for services, supports and

1 treatment at all ages.

- "(5) The [council] authority shall require any government entity that applies for a grant to specify in the application details regarding subgrantees and how the government entity will fund culturally specific organizations and culturally specific services. A government entity receiving a grant must make an explicit commitment not to supplant or decrease any existing funding used to provide services funded by the grant.
- "(6) In determining grants and funding to be awarded, the [council] authority may consult the comprehensive addiction, prevention, treatment and recovery plan established by the Alcohol and Drug Policy Commission under ORS 430.223 and the advice of any other group, agency, organization or individual that desires to provide advice [to the council] that is consistent with the terms of this section.
  - "(7) Services provided by grantees, including services provided by a Behavioral Health Resource Network, shall be free of charge to the clients receiving the services. Grantees in each network shall seek reimbursement from insurance issuers, the medical assistance program or any other third party responsible for the cost of services provided to a client and grants and funding provided by the [council or the] authority under subsection (2) of this section may be used for copayments, deductibles or other out-of-pocket costs incurred by the client for the services.
  - "(8) Subsection (7) of this section does not require the medical assistance program to reimburse the cost of services for which another third party is responsible in violation of 42 U.S.C. 1396a(25).

#### **"SECTION 8.** ORS 430.390 is amended to read:

"430.390. (1)(a) [On or before September 1, 2021, the Oversight and Accountability Council] **The Oregon Health Authority** shall adopt rules that establish general criteria and requirements for the Behavioral Health Resource Networks and the grants and funding required by ORS 430.389, including rules requiring recipients of grants and funding to collect and report

- information necessary for the Secretary of State to conduct the financial and performance audits required by ORS 430.392.
- "[(b) The council shall from time to time adopt such rules, and amend and revise rules the council has adopted, as the council deems proper and necessary for the administration of chapter 2, Oregon Laws 2021, and the performance of the council's work.]
  - "(b) When adopting or amending rules under this subsection, the authority shall convene an advisory committee in accordance with ORS 183.333 that includes two or more members of the Oversight and Accountability Council.
  - "(2) [On and after July 1, 2021,] The council shall have and retain the authority to [implement and] oversee the Behavioral Health Resource Networks established under ORS 430.389 and the grants and funding under ORS 430.389.
- "(3) The [Oregon Health] authority shall [administer and provide all necessary support to] ensure the implementation of [chapter 2, Oregon Laws 2021] ORS 430.383 to 430.390, and that recipients of grants or funding comply with all applicable rules regulating the provision of behavioral health services.
- "(4)(a) The authority, in consultation with the council, may enter into interagency agreements to ensure proper distribution of funds for the grants required by ORS 430.389.
- 23 "(b) The authority shall encourage and take all reasonable measures to 24 ensure that grant recipients cooperate, coordinate and act jointly with one 25 another to offer the services described in ORS 430.389.
- 26 "(c) The authority shall post to the authority's website, at the time a 27 grant or funding is awarded:
- 28 "(A) The name of the recipient of the grant or funding;
- 29 "(B) The names of any subgrantees or subcontractors of the recipient of 30 the grant or funding; and

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- "(C) The amount of the grant or funding awarded.
- "(5) The authority shall provide requested technical, logistical and other support to the council to assist the council with the council's duties and obligations.
- 5 "(6) The Department of Justice shall provide legal services to the council 6 if requested to assist the council in carrying out the council's duties and 7 obligations.

## 8 **"SECTION 9.** ORS 430.391 is amended to read:

- 9 "430.391. (1) [Not later than February 1, 2021,] The Oregon Health Au-10 thority shall establish a Behavioral Health Resource Network statewide 11 telephone hotline to:
- "(a) Provide screenings under ORS 430.389 (2)(d) to any resident in this state by certified addiction peer support or wellness specialists, as defined by the authority by rule, or other qualified persons designated by the Oversight and Accountability Council;
  - "(b) Assess a caller's need for immediate medical care or other treatment and determine what acute care is needed and where it can be provided;
    - "(c) Identify other needs of the caller; and

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- "(d) Link the caller to other appropriate local or statewide services, including treatment for substance abuse and other coexisting health problems, housing, employment, training and child care.
- "(2) The telephone hotline shall be staffed 24 hours a day, seven days a week, every calendar day of the year. Following a screening, at the request of a caller, the telephone hotline shall promptly provide the verification set forth in ORS 430.389 (2)(h).

#### **"SECTION 10.** ORS 430.392 is amended to read:

"430.392. (1) The Division of Audits of the office of the Secretary of State shall conduct performance audits and financial reviews as provided in this section, regarding the uses of the Drug Treatment and Recovery Services Fund and the effectiveness of the fund in achieving the purposes of the fund

- and the policy objectives of ORS 430.383. Recipients of grants or funds under
- 2 ORS 430.389 shall keep accurate books, records and accounts that are subject
- 3 to inspection and audit by the division.
- 4 "(2) [No later than two years after the completion of an audit or financial
- 5 review,] The division shall monitor and report on the progress in imple-
- 6 menting any recommendations made in the audit or financial review. The
- 7 division shall follow up on recommendations as part of recurring audit work
- 8 or as an activity separate from other audit activity. When following up on
- 9 recommendations, the division may request from the appropriate agency evi-
- 10 dence of implementation.
- "(3) The audits set forth in this section shall be conducted pursuant to
- the provisions of ORS chapter 297, except to the extent any provision of ORS
- chapter 297 conflicts with any provision of ORS 293.665 and 305.231 and
- 430.383 to 430.390, in which case the provisions of ORS 293.665 and 305.231
- and 430.383 to 430.390 shall control.
- "(4) No later than December 31, 2023, the division shall perform a:
- "(a) Real-time audit, as prescribed by the division, which shall include an
- assessment of the relationship between the Oversight and Accountability
- 19 Council and the Oregon Health Authority, the relationship between the
- 20 council and recipients of grants or funding and the structural integrity of
- 21 ORS 293.665 and 305.231 and 430.383 to 430.390, including but not limited to
- 22 assessing:
- 23 "(A) Whether the organizational structure of the council contains con-
- 24 flicts or problems.
- 25 "(B) Whether the rules adopted by the council are clear and functioning
- 26 properly.
- 27 "(C) Whether the council has sufficient authority and independence to
- 28 achieve the council's mission.
- 29 "(D) Whether the authority is fulfilling the authority's duties under ORS
- 30 430.384, 430.387, 430.388, 430.390 and 430.391.

- "(E) Whether there are conflicts of interest in the process of awarding grants or funding.
- 3 "(F) Whether there are opportunities to expand collaboration between the 4 council and state agencies.
- 5 "(G) Whether barriers exist in data collection and evaluation mechanisms.
- 6 "(H) Who is providing the data.
- 7 "(I) Other areas identified by the division.
- 8 "(b) Financial review, which shall include an assessment of the following:
- "[(A) The functioning of the grants and funding systems between the council, the authority and recipients of grants or funding, including by gathering information on who is receiving what grants and funding, the process of applying for the grants and funding and whether that process is conducive to obtaining qualified applicants and applicants from communities of color.]
- "[(B)] (A) Whether grants and funding are going to organizations that are culturally responsive and linguistically specific, including an assessment of:
- "(i) The barriers that exist for grant and funding applicants who are Black, Indigenous or People of Color.
- "(ii) The applicants that were denied and why.
- 20 "(iii) Whether grants and other funding are being disbursed based on the 21 priorities specified in ORS 430.389.
- "(iv) For government entities receiving grants or funding under ORS 430.389, the government entities' subgrantees and whether the governmental entity supplanted or decreased any local funding dedicated to the same services after receiving grants or funds under ORS 430.389.
- "[(v) Whether the authority has stayed within its administrative spending cap.]
- 28 "[(vi)] (v) What proportion of grants or funds received by grantees and others under ORS 430.389, was devoted to administrative costs.
- "(C)] (B) The organizations and agencies receiving grants or funding

- 1 under ORS 430.389 and:
- "(i) Which of the organizations and agencies are Behavioral Health Resource Network entities.
- 4 "(ii) The amount each organization and agency received.
- 5 "(iii) The total number of organizations and agencies that applied for 6 grants or funding.
- 7 "(iv) The amount of moneys from the fund that were used to administer 8 the programs selected by the council.
- 9 "(v) The moneys that remained in the Drug Treatment and Recovery 10 Services Fund after grants and funding were disbursed.
- "[(vi) A performance assessment of each grant or funding recipient.]
- "[(D) Other areas identified by the division.]
- 13 "(5) No later than December 31, [2024] **2025**, the division shall conduct a performance audit, which must include an assessment of the following:
- "(a) All relevant data regarding the implementation of ORS 153.062 and 430.391, including demographic information on individuals who receive citations subject to ORS 153.062 and 430.391 and whether the citations resulted in connecting the individuals with treatment.
- 19 "(b) The functioning of:

- "(A) Law enforcement and the courts in relation to Class E violation citations;
  - "(B) The telephone hotline operated by the authority; and
- 23 "(C) Entities providing verification of screenings under ORS 430.389.
- "(D) The grants and funding systems between the council, the authority and recipients of grants or funding, including by gathering information about which entities are receiving grants or funding and what the grants or funding are used for, the process of applying for grants or funding and whether the process is conducive to obtaining qualified applicants for grants or funding who are from communities of color.

- "(c) Disparities shown by demographic data and whether the citation data reveals a disproportionate use of citations in communities most impacted by the war on drugs.
- "(d) Whether ORS 153.062, 430.389 and 430.391 reduce the involvement in the criminal justice system of individuals with substance use disorder.
- "(e) Training opportunities provided to law enforcement officials
  regarding services that are available and how to connect individuals
  to the services.
- 9 "(f) The efficacy of issuing citations as a method of connecting in-10 dividuals to services.
  - "(g) The role of the implementation of ORS 430.383 to 430.390 in reducing overdose rates.
- "[(e)] (h) Outcomes for individuals receiving treatment and other social services under ORS 430.389, including, but not limited to, the following:
- 15 "(A) Whether access to care increased since December 3, 2020, and, if data 16 is available, whether, since December 3, 2020:
- "(i) The number of drug and alcohol treatment service providers intreased.
- "(ii) The number of culturally specific providers increased.
- "[(iii) Overdose rates have decreased.]

- "[(iv)] (iii) Access to harm reduction services has increased.
- "[(v)] (iv) More individuals are accessing treatment than they were before December 3, 2020.
- "[(vi)] (v) Access to housing for individuals with substance use disorder has increased.
- 26 "(B) Data on Behavioral Health Resource Networks and recipients of 27 grants and funding under ORS 430.389, including:
- "(i) The outcomes of each network or recipient, including but not limited to the number of clients with substance use disorder receiving services from each network or recipient, the average duration of client participation and

1 client outcomes.

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- "(ii) The number of individuals seeking assistance from the network or recipients who are denied or not connected to substance use disorder treatment and other services, and the reasons for the denials.
- "(iii) The average time it takes for clients to access services and fulfill their individual intervention plan and the reason for any delays, such as waiting lists at referred services.
- "(iv) Whether average times to access services to which clients are referred, such as housing or medically assisted treatment, have decreased over time since December 3, 2020.
- "(v) Demographic data on clients served by Behavioral Health Resource Networks, including self-reported demographic data on race, ethnicity, gender and age.
  - "(i) Each recipient of a grant or funding.
  - "(j) Other areas identified by the division for ascertaining best practices for overdose prevention.
  - "(6) [After the initial audit and financial review under subsection (4) of this section,] The division shall conduct periodic performance audits and financial reviews pursuant to the division's annual audit plan and taking into consideration the risks of the program.
- "SECTION 11. ORS 430.392, as amended by section 10 of this 2023 Act, is amended to read:
- "430.392. (1) The Division of Audits of the office of the Secretary of State shall conduct performance audits and financial reviews as provided in this section, regarding the uses of the Drug Treatment and Recovery Services Fund and the effectiveness of the fund in achieving the purposes of the fund and the policy objectives of ORS 430.383. Recipients of grants or funds under ORS 430.389 shall keep accurate books, records and accounts that are subject to inspection and audit by the division.
  - "(2) The division shall monitor and report on the progress in implement-

- 1 ing any recommendations made in the audit or financial review. The division
- 2 shall follow up on recommendations as part of recurring audit work or as
- an activity separate from other audit activity. When following up on recom-
- 4 mendations, the division may request from the appropriate agency evidence
- 5 of implementation.
- 6 "(3) The audits set forth in this section shall be conducted pursuant to
- 7 the provisions of ORS chapter 297, except to the extent any provision of ORS
- 8 chapter 297 conflicts with any provision of ORS 293.665 and 305.231 and
- 9 430.383 to 430.390, in which case the provisions of ORS 293.665 and 305.231
- 10 and 430.383 to 430.390 shall control.
- "[(4) No later than December 31, 2023, the division shall perform a:]
- "[(a) Real-time audit, as prescribed by the division, which shall include an
- assessment of the relationship between the Oversight and Accountability
- 14 Council and the Oregon Health Authority, the relationship between the council
- and recipients of grants or funding and the structural integrity of ORS 293.665
- and 305.231 and 430.383 to 430.390, including but not limited to assessing:
- "[(A) Whether the organizational structure of the council contains conflicts
- 18 or problems.]
- "[(B) Whether the rules adopted by the council are clear and functioning
- 20 properly.]
- "[(C) Whether the council has sufficient authority and independence to
- 22 achieve the council's mission.]
- "[(D) Whether the authority is fulfilling the authority's duties under ORS
- 24 430.384, 430.387, 430.388, 430.390 and 430.391.]
- 25 "[(E) Whether there are conflicts of interest in the process of awarding
- 26 grants or funding.]
- "[(F) Whether there are opportunities to expand collaboration between the
- 28 council and state agencies.]
- " (G) Whether barriers exist in data collection and evaluation
- 30 *mechanisms*.]

- "[(H) Who is providing the data.]
- 2 "[(I) Other areas identified by the division.]
- 3 "[(b) Financial review, which shall include an assessment of the 4 following:]
- 5 "[(A) Whether grants and funding are going to organizations that are cul-
- 6 turally responsive and linguistically specific, including an assessment of:]
- "[(i) The barriers that exist for grant and funding applicants who are
- 8 Black, Indigenous or People of Color.]
- 9 "[(ii) The applicants that were denied and why.]
- "[(iii) Whether grants and other funding are being disbursed based on the priorities specified in ORS 430.389.]
- "[(iv) For government entities receiving grants or funding under ORS
- 13 430.389, the government entities' subgrantees and whether the governmental
- 14 entity supplanted or decreased any local funding dedicated to the same services
- 15 after receiving grants or funds under ORS 430.389.]
- "[(v) What proportion of grants or funds received by grantees and others
- 17 under ORS 430.389, was devoted to administrative costs.]
- "[(B) The organizations and agencies receiving grants or funding under ORS 430.389 and:]
- "[(i) Which of the organizations and agencies are Behavioral Health Re-21 source Network entities.]
- "[(ii) The amount each organization and agency received.]
- 23 "[(iii) The total number of organizations and agencies that applied for 24 grants or funding.]
- 25 "[(iv) The amount of moneys from the fund that were used to administer the 26 programs selected by the council.]
- "[(v) The moneys that remained in the Drug Treatment and Recovery Services Fund after grants and funding were disbursed.]
- "[(5) No later than December 31, 2025, the division shall conduct a performance audit, which must include an assessment of the following:]

- "[(a) All relevant data regarding the implementation of ORS 153.062 and
- 2 430.391, including demographic information on individuals who receive cita-
- 3 tions subject to ORS 153.062 and 430.391 and whether the citations resulted
- 4 in connecting the individuals with treatment.]
- 5 "[(b) The functioning of:]
- 6 "[(A) Law enforcement and the courts in relation to Class E violation ci-
- 7 tations;]
- 8 "[(B) The telephone hotline operated by the authority; and]
- 9 "[(C) Entities providing verification of screenings under ORS 430.389.]
- "[(D) The grants and funding systems between the council, the authority and recipients of grants or funding, including by gathering information about
- which entities are receiving grants or funding and what the grants or funding
- 13 are used for, the process of applying for grants or funding and whether the
- 14 process is conducive to obtaining qualified applicants for grants or funding
- 15 who are from communities of color.]
- "[(c) Disparities shown by demographic data and whether the citation data
- 17 reveals a disproportionate use of citations in communities most impacted by the
- 18 war on drugs.]
- 19 "[(d) Whether ORS 153.062, 430.389 and 430.391 reduce the involvement in
- 20 the criminal justice system of individuals with substance use disorder.]
- "[(e) Training opportunities provided to law enforcement officials regarding
- 22 services that are available and how to connect individuals to the services.]
- 23 "[(f) The efficacy of issuing citations as a method of connecting individuals
- 24 to services.]
- 25 "[(g) The role of the implementation of ORS 430.383 to 430.390 in reducing
- 26 overdose rates.]
- "[(h) Outcomes for individuals receiving treatment and other social services
- under ORS 430.389, including, but not limited to, the following:]
- "[(A) Whether access to care increased since December 3, 2020, and, if data
- is available, whether, since December 3, 2020:]

- 1 "[(i) The number of drug and alcohol treatment service providers
- 2 increased.]
- "[(ii) The number of culturally specific providers increased.]
- 4 "[(iii) Access to harm reduction services has increased.]
- "[(iv) More individuals are accessing treatment than they were before De-
- 6 cember 3, 2020.]
- "[(v) Access to housing for individuals with substance use disorder has
- 8 increased.]
- 9 "[(B) Data on Behavioral Health Resource Networks and recipients of
- 10 grants and funding under ORS 430.389, including:]
- "[(i) The outcomes of each network or recipient, including but not limited
- 12 to the number of clients with substance use disorder receiving services from
- 13 each network or recipient, the average duration of client participation and
- 14 client outcomes.]
- "[(ii) The number of individuals seeking assistance from the network or
- 16 recipients who are denied or not connected to substance use disorder treatment
- 17 and other services, and the reasons for the denials.]
- "[(iii) The average time it takes for clients to access services and fulfill
- 19 their individual intervention plan and the reason for any delays, such as
- 20 waiting lists at referred services.]
- "[(iv) Whether average times to access services to which clients are referred,
- 22 such as housing or medically assisted treatment, have decreased over time since
- 23 December 3, 2020.]
- "[(v) Demographic data on clients served by Behavioral Health Resource
- Networks, including self-reported demographic data on race, ethnicity, gender
- 26 and age.]
- "[(i) Each recipient of a grant or funding.]
- 28 "[(j) Other areas identified by the division for ascertaining best practices
- 29 for overdose prevention.]
- "[(6)] (4) The division shall conduct periodic performance audits and fi-

- nancial reviews pursuant to the division's annual audit plan and taking into
- 2 consideration the risks of the program.
- "SECTION 12. The amendments to ORS 430.392 by section 11 of this
   2023 Act become operative on January 2, 2026.
- "SECTION 13. Section 14 is added to and made a part of ORS 430.383
  to 430.390.
- "SECTION 14. If approved by the Oversight and Accountability
  Council, the Oregon Health Authority may implement an education
  campaign to inform the public about the availability of Behavioral
  Health Resource Networks, the statewide hotline described in ORS
  430.391 and any other information the authority believes would benefit
  the public in accessing behavioral health services.

"SECTION 15. Section 14 becomes operative on July 1, 2025.".