HB 2128-4 (LC 302) 3/7/23 (CMT/ps)

Requested by HOUSE COMMITTEE ON JUDICIARY (at the request of Representative Jason Kropf)

## PROPOSED AMENDMENTS TO HOUSE BILL 2128

On page 1 of the printed bill, line 3, after "323.803" delete the rest of the line and insert ", 323.806 and 323.807; and repealing section 25, chapter 801, Oregon Laws 2003.".

4 Delete lines 5 through 28 and delete pages 2 through 12 and insert:

5 **"SECTION 1.** ORS 323.803 is amended to read:

6 "323.803. (1) Cigarette smoking presents serious public health concerns to 7 the State of Oregon and to the people of the State of Oregon. The Surgeon 8 General has determined that smoking causes lung cancer, heart disease and 9 other serious diseases, and that there are hundreds of thousands of tobacco-10 related deaths in the United States each year. These diseases most often do 11 not appear until many years after the person in question begins smoking.

"(2) Cigarette smoking also presents serious financial concerns for this state. Under certain health care programs, the State of Oregon may have a legal obligation to provide medical assistance to eligible persons for health conditions associated with cigarette smoking, and those persons may have a legal entitlement to receive such medical assistance.

"(3) Under those health care programs, the State of Oregon pays millions
 of dollars each year to provide medical assistance for persons for health
 conditions associated with cigarette smoking.

20 "(4) It is the policy of the State of Oregon that financial burdens imposed 21 on this state by cigarette smoking be borne by tobacco product manufacturers rather than by this state [to the extent that such manufacturers either determine to enter into a settlement with the State of Oregon or are found culpable by the courts]. Tobacco product manufacturers that have settled with this state pay the State of Oregon millions of dollars each year. Other tobacco product manufacturers do not make direct payments to this state.

"(5) On November 23, 1998, leading United States tobacco product manufacturers entered into a settlement agreement, entitled the 'Master Settlement Agreement,' with the State of Oregon. The Master Settlement Agreement obligates those manufacturers, in return for a release of past, present and certain future claims against them as described in the Master Settlement:

"(a) To pay substantial sums to the State of Oregon (tied in part to their
volume of sales);

15 "(b) To fund a national foundation devoted to the interests of public 16 health; and

"(c) To make substantial changes in their advertising and marketing
 practices and corporate culture, with the intention of reducing underage
 smoking.

"[(6) It would be contrary to the policy of the State of Oregon if those to-20bacco product manufacturers who determine not to enter into such a settlement 21could use a resulting cost advantage to derive large, short-term profits in the 22years before liability may arise without ensuring that this state will have an 23eventual source of recovery from them if they are proven to have acted culpably. 24It is thus in the interest of the State of Oregon to require that such manufac-25turers establish a reserve fund to guarantee a source of compensation and to 26prevent such manufacturers from deriving large, short-term profits and then 27becoming judgment-proof before liability may arise.] 28

29 "(6) The State of Oregon owes its public health obligations equally 30 to all persons in this state who smoke, regardless of the brand of cigarette smoked or the status of the tobacco product manufacturer un der the Master Settlement Agreement.

"(7) It is consistent with the policy of the State of Oregon to require tobacco product manufacturers that have not entered into a settlement with this state to pay directly to this state an amount that is intended to:

7 "(a) Prevent the manufacturers from deriving large, short-term
8 profits and then becoming judgment-proof;

9 "(b) Require the manufacturers to assume the health care costs
10 imposed on this state by cigarette smoking;

"(c) Increase the retail prices of cigarettes sold by the manufacturers, thereby reducing smoking rates, particularly among youth, as consistent with this state's policy of discouraging youth smoking; and "(d) Serve as partial compensation for the financial burdens imposed on this state by cigarette smoking.

<sup>16</sup> **"SECTION 2.** ORS 323.806 is amended to read:

"323.806. (1) Any tobacco product manufacturer selling cigarettes to consumers within the State of Oregon (whether directly or through a distributor,
retailer or similar intermediary or intermediaries) after October 23, 1999,
shall do one of the following:

"(a) Become a Participating Manufacturer (as that term is defined in
section II(jj) of the Master Settlement Agreement) and generally perform its
financial obligations under the Master Settlement Agreement; or

"(b)(A) Satisfy the equity assessment required under section 8 of this 25 2023 Act and place into a qualified escrow fund by April 15 of the year fol-26 lowing the year in question the following amounts (as such amounts are 27 adjusted for inflation):

<sup>28</sup> "(i) For 1999, \$0.0094241 per unit sold after October 23, 1999.

<sup>29</sup> "(ii) For 2000, \$0.0104712 per unit sold.

<sup>30</sup> "(iii) For each of the years 2001 and 2002, \$0.0136125 per unit sold.

1 "(iv) For each of the years 2003 through 2006, \$0.0167539 per unit sold.

"(v) For [2007 and each year thereafter] each of the years 2007 through
2023, \$0.0188482 per unit sold.

"(B) A tobacco product manufacturer that places funds into escrow pursuant to subparagraph (A) of this paragraph shall receive the interest or
other appreciation on such funds as earned. Such funds themselves shall be
released from escrow only under the following circumstances:

8 "(i) To pay a judgment or settlement on any released claim brought 9 against such tobacco product manufacturer by the State of Oregon or any 10 releasing party located or residing in this state. Funds shall be released 11 from escrow under this sub-subparagraph in the order in which they were 12 placed into escrow and only to the extent and at the time necessary to make 13 payments required under such judgment or settlement;

"(ii) To pay an equity assessment required under section 8 of this
 2023 Act;

"[(*ii*)] (iii) To the extent that a tobacco product manufacturer establishes 16 that the amount it was required to place into escrow on account of units sold 17 in Oregon in a particular year was greater than the Master Settlement 18 Agreement payments, as determined pursuant to section IX(i) of that agree-19 ment after final determination of all adjustments, that the manufacturer 20would have been required to make on account of such units sold had it been 21a Participating Manufacturer (as that term is defined in the Master Settle-22ment Agreement), the excess shall be released from escrow and revert back 23to such tobacco product manufacturer; or 24

<sup>25</sup> "[(*iii*)] (**iv**) To the extent not released from escrow under sub-<sup>26</sup> subparagraph [(*i*) or (*ii*)] (**i**), (**ii**) or (**iii**) of this subparagraph, funds shall <sup>27</sup> be released from escrow and revert back to such tobacco product manufac-<sup>28</sup> turer 25 years after the date on which they were placed into escrow.

<sup>29</sup> "(C) Each tobacco product manufacturer that elects to place funds into <sup>30</sup> escrow pursuant to this paragraph shall annually certify to the Attorney

General that it is in compliance with this paragraph. The Attorney General may bring a civil action on behalf of the State of Oregon against any tobacco product manufacturer that fails to place into escrow the funds required under this paragraph. Any tobacco product manufacturer that fails in any year to place into escrow the funds required under this paragraph shall:

6 "(i) Be required within 15 days to place such funds into escrow as shall 7 bring such manufacturer into compliance with this paragraph. The court, 8 upon a finding of a violation of this paragraph, may impose a civil penalty 9 to be paid to the General Fund of this state in an amount not to exceed five 10 percent of the amount improperly withheld from escrow per day of the vio-11 lation and in a total amount not to exceed 100 percent of the original amount 12 improperly withheld from escrow;

"(ii) In the case of a knowing violation, be required within 15 days to 13 place such funds into escrow as shall bring such manufacturer into compli-14 ance with this paragraph. The court, upon a finding of a knowing violation 15of this paragraph, may impose a civil penalty to be paid to the General Fund 16 of this state in an amount not to exceed 15 percent of the amount improperly 17 withheld from escrow per day of the violation and in a total amount not to 18 exceed 300 percent of the original amount improperly withheld from escrow; 19 and 20

"(iii) In the case of a second knowing violation, be prohibited from selling cigarettes to consumers within the State of Oregon (whether directly or through a distributor, retailer or similar intermediary or intermediaries) for a period not to exceed two years. Each failure to make an annual deposit required under this section shall constitute a separate violation.

"(2) In the case of units sold that are cigarettes manufactured outside the
United States and imported into the United States by an importer:

"(a) Importers shall be jointly and severally liable with the tobacco
product manufacturer of the cigarettes for the escrow deposits required under subsection (1)(b)(A) of this section;

"(b) Importers may be sued under subsection (1)(b)(C) of this section to the same extent as the tobacco product manufacturer, and shall be subject to all of the same civil penalties, remedies or other relief that may be awarded against the tobacco product manufacturer of the cigarettes as provided in subsection (1)(b)(C) of this section;

6 "(c) If the importer fails or refuses within 15 days of the Attorney 7 General's written demand to deposit the funds into escrow for which it is 8 jointly and severally liable under paragraph (a) of this subsection, all ciga-9 rettes imported into the United States by the importer shall constitute 10 contraband cigarettes as defined in ORS 323.010 and shall be subject to sei-11 zure and forfeiture as provided under ORS 323.248; and

"(d) A nonparticipating manufacturer located outside the United States that conducts business in this state shall provide to the Attorney General on a form prescribed by the Attorney General a declaration from each importer that imports the cigarettes of the nonparticipating manufacturer intended for sale in this state stating that the importer accepts liability pursuant to subsection (1)(b)(A) of this section and consents to the jurisdiction of the courts of this state for the purposes of enforcing this section.

"SECTION 3. ORS 323.806, as amended by section 22, chapter 801, Oregon
Laws 2003, and section 3, chapter 687, Oregon Laws 2017, is amended to read:
"323.806. (1) Any tobacco product manufacturer selling cigarettes to consumers within the State of Oregon (whether directly or through a distributor,
retailer or similar intermediary or intermediaries) after October 23, 1999,
shall do one of the following:

"(a) Become a Participating Manufacturer (as that term is defined in
 section II(jj) of the Master Settlement Agreement) and generally perform its
 financial obligations under the Master Settlement Agreement; or

"(b)(A) Satisfy the equity assessment required under section 8 of this
2023 Act and place into a qualified escrow fund by April 15 of the year following the year in question the following amounts (as such amounts are

1 adjusted for inflation):

2 "(i) For 1999, \$0.0094241 per unit sold after October 23, 1999.

<sup>3</sup> "(ii) For 2000, \$0.0104712 per unit sold.

4 "(iii) For each of the years 2001 and 2002, \$0.0136125 per unit sold.

<sup>5</sup> "(iv) For each of the years 2003 through 2006, \$0.0167539 per unit sold.

"(v) For [2007 and each year thereafter] each of the years 2007 through
2023, \$0.0188482 per unit sold.

8 "(B) A tobacco product manufacturer that places funds into escrow pur-9 suant to subparagraph (A) of this paragraph shall receive the interest or 10 other appreciation on such funds as earned. Such funds themselves shall be 11 released from escrow only under the following circumstances:

"(i) To pay a judgment or settlement on any released claim brought against such tobacco product manufacturer by the State of Oregon or any releasing party located or residing in this state. Funds shall be released from escrow under this sub-subparagraph in the order in which they were placed into escrow and only to the extent and at the time necessary to make payments required under such judgment or settlement;

## "(ii) To pay an equity assessment required under section 8 of this 2023 Act;

"[(*ii*)] (*iii*) To the extent that a tobacco product manufacturer establishes 20that the amount it was required to place into escrow [in a particular year 21was greater than this state's allocable share of the total payments that such 22manufacturer would have been required to make in that year under the Master 23Settlement Agreement (as determined pursuant to section IX(i)(2) of the Master 24Settlement Agreement, and before any of the adjustments or offsets described 25in section IX(i)(3) of that agreement other than the inflation adjustment)] on 26account of units sold in Oregon in a particular year was greater than 27the Master Settlement Agreement payments, as determined pursuant 28to section IX(i) of that agreement after final determination of all ad-29 justments, that the manufacturer would have been required to make 30

on account of such units sold had it been a Participating Manufacturer
(as that term is defined in the Master Settlement Agreement), the excess
shall be released from escrow and revert back to such tobacco product manufacturer; or

5 "[(*iii*)] (**iv**) To the extent not released from escrow under sub-6 subparagraph [(*i*) or (*ii*)] (**i**), (**ii**) or (**iii**) of this subparagraph, funds shall 7 be released from escrow and revert back to such tobacco product manufac-8 turer 25 years after the date on which they were placed into escrow.

9 "(C) Each tobacco product manufacturer that elects to place funds into 10 escrow pursuant to this paragraph shall annually certify to the Attorney 11 General that it is in compliance with this paragraph. The Attorney General 12 may bring a civil action on behalf of the State of Oregon against any tobacco 13 product manufacturer that fails to place into escrow the funds required un-14 der this paragraph. Any tobacco product manufacturer that fails in any year 15 to place into escrow the funds required under this paragraph shall:

"(i) Be required within 15 days to place such funds into escrow as shall bring such manufacturer into compliance with this paragraph. The court, upon a finding of a violation of this paragraph, may impose a civil penalty to be paid to the General Fund of this state in an amount not to exceed five percent of the amount improperly withheld from escrow per day of the violation and in a total amount not to exceed 100 percent of the original amount improperly withheld from escrow;

"(ii) In the case of a knowing violation, be required within 15 days to 23place such funds into escrow as shall bring such manufacturer into compli-24ance with this paragraph. The court, upon a finding of a knowing violation 25of this paragraph, may impose a civil penalty to be paid to the General Fund 26of this state in an amount not to exceed 15 percent of the amount improperly 27withheld from escrow per day of the violation and in a total amount not to 28exceed 300 percent of the original amount improperly withheld from escrow; 29 and 30

"(iii) In the case of a second knowing violation, be prohibited from selling cigarettes to consumers within the State of Oregon (whether directly or through a distributor, retailer or similar intermediary or intermediaries) for a period not to exceed two years. Each failure to make an annual deposit required under this section shall constitute a separate violation.

6 "(2) In the case of units sold that are cigarettes manufactured outside the 7 United States and imported into the United States by an importer:

8 "(a) Importers shall be jointly and severally liable with the tobacco 9 product manufacturer of the cigarettes for the escrow deposits required un-10 der subsection (1)(b)(A) of this section;

"(b) Importers may be sued under subsection (1)(b)(C) of this section to the same extent as the tobacco product manufacturer, and shall be subject to all of the same civil penalties, remedies, or other relief that may be awarded against the tobacco product manufacturer of the cigarettes as provided in subsection (1)(b)(C) of this section;

"(c) If the importer fails or refuses within 15 days of the Attorney General's written demand to deposit the funds into escrow for which it is jointly and severally liable under paragraph (a) of this subsection, all cigarettes imported into the United States by the importer shall constitute contraband cigarettes as defined in ORS 323.010 and shall be subject to seizure and forfeiture as provided under ORS 323.248; and

"(d) A nonparticipating manufacturer located outside the United States that conducts business in this state shall provide to the Attorney General on a form prescribed by the Attorney General a declaration from each importer that imports the cigarettes of the nonparticipating manufacturer intended for sale in this state stating that the importer accepts liability pursuant to subsection (1)(b)(A) of this section and consents to the jurisdiction of the courts of this state for the purposes of enforcing this section.

"SECTION 4. ORS 323.806, as amended by section 22, chapter 801, Oregon
 Laws 2003, section 3, chapter 687, Oregon Laws 2017, and sections 2 and 3

1 of this 2023 Act, is amended to read:

"323.806. (1) Any tobacco product manufacturer selling cigarettes to consumers within the State of Oregon (whether directly or through a distributor,
retailer or similar intermediary or intermediaries) after October 23, 1999,
shall do one of the following:

6 "(a) Become a Participating Manufacturer (as that term is defined in 7 section II(jj) of the Master Settlement Agreement) and generally perform its 8 financial obligations under the Master Settlement Agreement; or

9 "(b)(A) [Satisfy the equity assessment required under section 8 of this 2023 10 Act and] Place into a qualified escrow fund by April 15 of the year following 11 the year in question the following amounts (as such amounts are adjusted 12 for inflation):

13 "(i) For 1999, \$0.0094241 per unit sold after October 23, 1999.

<sup>14</sup> "(ii) For 2000, \$0.0104712 per unit sold.

<sup>15</sup> "(iii) For each of the years 2001 and 2002, \$0.0136125 per unit sold.

<sup>16</sup> "(iv) For each of the years 2003 through 2006, \$0.0167539 per unit sold.

"(v) For [each of the years 2007 through 2023] 2007 and each year
thereafter, \$0.0188482 per unit sold.

"(B) A tobacco product manufacturer that places funds into escrow pursuant to subparagraph (A) of this paragraph shall receive the interest or other appreciation on such funds as earned. Such funds themselves shall be released from escrow only under the following circumstances:

"(i) To pay a judgment or settlement on any released claim brought against such tobacco product manufacturer by the State of Oregon or any releasing party located or residing in this state. Funds shall be released from escrow under this sub-subparagraph in the order in which they were placed into escrow and only to the extent and at the time necessary to make payments required under such judgment or settlement;

29 "[(ii) To pay an equity assessment required under section 8 of this 2023 30 Act;]

"[(*iii*)] (ii) To the extent that a tobacco product manufacturer establishes 1 that the amount it was required to place into escrow on account of units sold  $\mathbf{2}$ in Oregon in a particular year was greater than the Master Settlement 3 Agreement payments, as determined pursuant to section IX(i) of that agree-4 ment after final determination of all adjustments, that the manufacturer  $\mathbf{5}$ would have been required to make on account of such units sold had it been 6 a Participating Manufacturer (as that term is defined in the Master Settle-7 ment Agreement), the excess shall be released from escrow and revert back 8 to such tobacco product manufacturer; or 9

"[(*iv*)] (**iii**) To the extent not released from escrow under subsubparagraph [(*i*), (*ii*) or (*iii*)] (**i**) or (**ii**) of this subparagraph, funds shall be released from escrow and revert back to such tobacco product manufacturer 3 25 years after the date on which they were placed into escrow.

"(C) Each tobacco product manufacturer that elects to place funds into escrow pursuant to this paragraph shall annually certify to the Attorney General that it is in compliance with this paragraph. The Attorney General may bring a civil action on behalf of the State of Oregon against any tobacco product manufacturer that fails to place into escrow the funds required under this paragraph. Any tobacco product manufacturer that fails in any year to place into escrow the funds required under this paragraph shall:

"(i) Be required within 15 days to place such funds into escrow as shall bring such manufacturer into compliance with this paragraph. The court, upon a finding of a violation of this paragraph, may impose a civil penalty to be paid to the General Fund of this state in an amount not to exceed five percent of the amount improperly withheld from escrow per day of the violation and in a total amount not to exceed 100 percent of the original amount improperly withheld from escrow;

"(ii) In the case of a knowing violation, be required within 15 days to place such funds into escrow as shall bring such manufacturer into compliance with this paragraph. The court, upon a finding of a knowing violation of this paragraph, may impose a civil penalty to be paid to the General Fund of this state in an amount not to exceed 15 percent of the amount improperly withheld from escrow per day of the violation and in a total amount not to exceed 300 percent of the original amount improperly withheld from escrow; and

6 "(iii) In the case of a second knowing violation, be prohibited from selling 7 cigarettes to consumers within the State of Oregon (whether directly or 8 through a distributor, retailer or similar intermediary or intermediaries) for 9 a period not to exceed two years. Each failure to make an annual deposit 10 required under this section shall constitute a separate violation.

"(2) In the case of units sold that are cigarettes manufactured outside the
United States and imported into the United States by an importer:

"(a) Importers shall be jointly and severally liable with the tobacco
 product manufacturer of the cigarettes for the escrow deposits required un der subsection (1)(b)(A) of this section;

"(b) Importers may be sued under subsection (1)(b)(C) of this section to the same extent as the tobacco product manufacturer, and shall be subject to all of the same civil penalties, remedies, or other relief that may be awarded against the tobacco product manufacturer of the cigarettes as provided in subsection (1)(b)(C) of this section;

"(c) If the importer fails or refuses within 15 days of the Attorney General's written demand to deposit the funds into escrow for which it is jointly and severally liable under paragraph (a) of this subsection, all cigarettes imported into the United States by the importer shall constitute contraband cigarettes as defined in ORS 323.010 and shall be subject to seizure and forfeiture as provided under ORS 323.248; and

"(d) A nonparticipating manufacturer located outside the United States that conducts business in this state shall provide to the Attorney General on a form prescribed by the Attorney General a declaration from each importer that imports the cigarettes of the nonparticipating manufacturer intended for sale in this state stating that the importer accepts liability
pursuant to subsection (1)(b)(A) of this section and consents to the jurisdiction of the courts of this state for the purposes of enforcing this section.

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"SECTION 4a. ORS 323.807 is amended to read:

"323.807. (1) Notwithstanding the provisions of ORS 323.806 (2)(b), a tobacco product manufacturer that elects to place funds into a qualified escrow
fund pursuant to ORS 323.806 (1)(b) may assign to the state the tobacco
product manufacturer's interest in any funds in the qualified escrow fund.

"(2) An assignment executed pursuant to subsection (1) of this section is 9 permanent and irrevocable and applies to all moneys in the qualified escrow 10 fund established for the benefit of the state, including all moneys deposited 11 into the qualified escrow fund before the tobacco product manufacturer exe-12 cutes the assignment, all moneys deposited into the qualified escrow fund 13 after the tobacco product manufacturer executes the assignment and any in-14 terest or other appreciation earned on any moneys in the qualified escrow 15fund. 16

"(3) The parties to a qualified escrow agreement may amend the agreement for the purposes of executing an assignment pursuant to subsection (1)
of this section.

"(4) An assignment executed pursuant to subsection (1) of this section must be in writing and be signed by the assignee and the assignor or by an authorized agent or representative thereof. An assignment that is duly executed becomes enforceable after a copy of the assignment is delivered to the Attorney General and the financial institution where the qualified escrow fund is maintained.

"(5) Notwithstanding the provisions of ORS 323.806 (1)(b), funds assigned
to the state shall be deposited in the [*Tobacco Settlement Funds Account es- tablished pursuant to ORS 293.537*] Oregon Health Authority Fund established under ORS 413.101 and shall be used for expenses of the
Oregon Health Plan.

1 "(6) Nothing in this section operates to:

"(a) Waive the right of the state to bring a claim against a tobacco product manufacturer as described in ORS 323.806 (2)(b), except that any funds assigned to the state under this section shall be credited on a dollarfor-dollar basis against any judgment or settlement described in ORS 323.806 (2)(b); or

"(b) Relieve a tobacco product manufacturer from any obligation or duty
imposed pursuant to ORS 180.400 to 180.455 or 323.800 to 323.807.

9 "(7) The Attorney General may adopt rules necessary to implement this 10 section.

11 "(8) A financial institution in which a qualified escrow fund is maintained may file a petition in circuit court for an order authorizing a transfer of 12 funds in the qualified escrow fund to the state. The petition must state the 13 factual and legal bases for the relief sought. The financial institution shall 14 serve the petition on the Attorney General at the time the petition is filed. 15The court may order the transfer of funds in the fund to the [Tobacco 16 Settlement Funds Account] Oregon Health Authority Fund pursuant to 17 this section. 18

"SECTION 5. Section 25, chapter 801, Oregon Laws 2003, is repealed.
"SECTION 6. (1) The amendments to ORS 323.806 by section 4 of this
2023 Act become operative 31 days after entry of a final judgment that
invalidates the amendments to ORS 323.806 by sections 2 and 3 of this
2023 Act.

"(2) If a court enters a final judgment described in subsection (1)
 of this section, the Attorney General shall notify the Legislative
 Counsel of the judgment and the date of the judgment.

<sup>27</sup> "<u>SECTION 7.</u> Section 8 of this 2023 Act is added to and made a part <sup>28</sup> of ORS 323.800 to 323.807.

<sup>29</sup> "<u>SECTION 8.</u> (1) Except for a Participating Manufacturer, as that <sup>30</sup> term is defined in the Master Settlement Agreement, that is generally performing its financial obligations under the Master Settlement
 Agreement, a tobacco product manufacturer is liable for an equity
 assessment for units sold within the State of Oregon after October 23,
 1999.

5 "(2) For units sold in each of the following years, the equity as-6 sessment is as follows (as such amounts are adjusted for inflation):

7 "(a) For 1999, \$0.0094241 per unit sold after October 23, 1999.

8 **"(b) For 2000, \$0.0104712 per unit sold.** 

9 "(c) For each of the years 2001 and 2002, \$0.0136125 per unit sold.

10 "(d) For each of the years 2003 through 2006, \$0.0167539 per unit sold.

11 "(e) For 2007 and each year thereafter, \$0.0188482 per unit sold.

"(3)(a) This section is intended to recover cigarette-related health 12 care costs incurred by the State of Oregon for cigarettes sold in this 13 state after October 23, 1999. For sales years that occurred prior to the 14 effective date of this 2023 Act, the Attorney General shall provide 15written notice of the amount of the tobacco product manufacturer's 16 equity assessment liability under subsection (1) of this section. At the 17 Attorney General's discretion, the notice may include assessments for 18 one or more sales years. The tobacco product manufacturer shall 19 cause the assessed amount to be remitted to this state within 30 days 20of the date of the notice. 21

"(b) For sales years that occur after the effective date of this 2023 22Act, each tobacco product manufacturer that is liable for an equity 23assessment shall annually certify to the Attorney General that it is in 24compliance with this paragraph and remit the required equity assess-25ment to this state by April 15 of the year following the sales year at 26issue. Tobacco product manufacturers have a continuing obligation to 27submit amended certificates of compliance if their sales or payment 28information changes. 29

30 "(c) The Attorney General may issue amended notices of equity

assessment if additional units sold are discovered through audit or
otherwise. The tobacco product manufacturer shall cause the assessed
amount to be remitted to this state within 30 days of the date of the
amended notice.

<sup>5</sup> "(d) Any amounts recovered under this section are the property of <sup>6</sup> the state, and this section creates no cause or right of action in any <sup>7</sup> party except the State of Oregon. Amounts recovered under this sec-<sup>8</sup> tion shall be deposited in the Oregon Health Authority Fund estab-<sup>9</sup> lished under ORS 413.101 and shall be used for expenses of the Oregon <sup>10</sup> Health Plan.

11 "(e) Nothing in this section operates to:

12 "(A) Waive the right of the state to bring a claim against a tobacco 13 product manufacturer, except that any funds paid to the state under 14 this section shall be credited on a dollar-for-dollar basis against any 15 such judgment or settlement; or

"(B) Relieve a tobacco product manufacturer from any obligation
 or duty imposed pursuant to ORS 180.400 to 180.455 or any other pro vision of Oregon law.

"(f) A tobacco product manufacturer may seek and receive a credit 19 or refund of equity assessment payments to the extent that the to-20bacco product manufacturer establishes that the amount of the equity 21assessment paid on account of units sold in Oregon in a particular 22year was greater than the Master Settlement Agreement payments, 23as determined pursuant to section IX(i) of that agreement after final 24determination of all adjustments, that the manufacturer would have 25been required to make an account of such units sold, had it been a 26Participating Manufacturer, as that term is defined in the Master 27Settlement Agreement. A tobacco product manufacturer may seek a 28credit or refund within one year after the due date of the assessment. 29 "(4) The Attorney General may bring a civil action on behalf of the 30

State of Oregon against any tobacco product manufacturer that fails to remit the amounts due under subsection (1) of this section. In addition to recovering the equity assessment, the Attorney General shall be entitled to reasonable attorney fees, costs and expenses incurred in prosecuting the action and any appeal. Attorney fees, costs and expenses recovered under this subsection shall be deposited in the Tobacco Enforcement Fund established under ORS 180.205.

8 "(5)(a) The court, upon a finding of a violation of subsection (1) of 9 this section, may impose a civil penalty upon the tobacco product 10 manufacturer to be paid to the General Fund of this state in an 11 amount not to exceed five percent of the amount improperly withheld 12 per day of the violation and in a total amount not to exceed 100 per-13 cent of the original amount improperly withheld.

"(b) The court, upon a finding of a knowing violation of subsection (1) of this section, may impose a civil penalty upon the tobacco product manufacturer to be paid to the General Fund of this state in an amount not to exceed 15 percent of the amount improperly withheld per day of the violation and in a total amount not to exceed 300 percent of the original amount improperly withheld.

"(c) In the case of a second knowing violation of subsection (1) of this section, the tobacco product manufacturer shall be prohibited from selling cigarettes to consumers within the State of Oregon (whether directly or through a distributor, retailer or similar intermediary or intermediaries) for a period not to exceed two years. Each failure to make a payment required under this section shall constitute a separate violation.

"(6) In the case of units sold that are cigarettes manufactured
outside the United States and imported into the United States by an
importer:

30 "(a) Importers shall be jointly and severally liable with the tobacco

product manufacturer of the cigarettes for the equity assessments re quired under subsection (1) of this section;

"(b) Importers may be sued under subsection (4) of this section to the same extent as the tobacco product manufacturer, and shall be subject to all of the same civil penalties, remedies or other relief that may be awarded against the tobacco product manufacturer of the cigarettes as provided in subsection (4) of this section;

"(c) If the importer fails or refuses within 15 days of the Attorney 8 General's written demand to remit the equity assessment for which it 9 is jointly and severally liable under paragraph (a) of this subsection, 10 all cigarettes imported into the United States by the importer shall 11 constitute contraband cigarettes as defined in ORS 323.010 and shall 12 be subject to seizure and forfeiture as provided under ORS 323.248; and 13 "(d) A nonparticipating manufacturer located outside the United 14 States that conducts business in this state shall provide to the Attor-15ney General on a form prescribed by the Attorney General a declara-16 tion from each importer that imports the cigarettes of the 17 nonparticipating manufacturer intended for sale in this state stating 18 that the importer accepts liability pursuant to subsection (1) of this 19 section and consents to the jurisdiction of the courts of this state for 20the purposes of enforcing this section. 21

## <sup>22</sup> "<u>SECTION 9.</u> ORS 180.415 is amended to read:

"180.415. In the certification required by ORS 180.410 (1), a nonparticipating manufacturer shall further certify:

"(1) That the nonparticipating manufacturer and, if applicable, the nonparticipating manufacturer's importer are registered to do business in the State of Oregon or have appointed a resident agent for service of process and provided notice of the appointment as required by ORS 180.430.

"(2) That the nonparticipating manufacturer[:] has made all required
equity assessment payments.

"[(a) Has established and continues to maintain a qualified escrow fund;
 and]

<sup>3</sup> "[(b) Has executed a qualified escrow agreement that has been reviewed and <sup>4</sup> approved by the Attorney General and that governs the qualified escrow fund. <sup>5</sup> The Attorney General shall adopt rules defining the form and content of a <sup>6</sup> model escrow agreement. A nonparticipating manufacturer that executes the <sup>7</sup> model escrow agreement is deemed to have satisfied the requirement that it use <sup>8</sup> a form of escrow agreement that has been reviewed and approved by the At-<sup>9</sup> torney General.]

10 "[(3)(a) The name, address and telephone number of the financial institu-11 tion where the nonparticipating manufacturer has established the qualified 12 escrow fund required by ORS 323.806;]

"[(b) The account number of the qualified escrow fund and any subaccount
 number for the State of Oregon;]

"[(c)] (3)(a) The amount the nonparticipating manufacturer [placed in the qualified escrow fund] has paid as equity assessments for cigarettes sold in Oregon during the preceding calendar year, the amount and date of each [deposit] payment and evidence or verification as may be deemed necessary by the Attorney General to confirm the amounts and dates; and

"[(d)] (b) The amount and date of any withdrawal of funds the nonparticipating manufacturer made at any time from [*the qualified escrow fund or from any other*] **any** qualified escrow fund into which the nonparticipating manufacturer ever made escrow payments pursuant to ORS 323.806 or section 8 of this 2023 Act.

25 "(4) That the nonparticipating manufacturer has posted a bond in ac-26 cordance with ORS 180.416.

"(5) That all shipments or sales made within or into this state by the nonparticipating manufacturer or its importer are made to a distributor of cigarettes licensed under ORS 323.105 or a distributor of tobacco products licensed under ORS 323.530.

## <sup>1</sup> **"SECTION 10.** ORS 180.416 is amended to read:

"180.416. (1) A nonparticipating manufacturer shall post a bond for the
benefit of the state, in accordance with this section, which is conditioned
on the nonparticipating manufacturer fully complying with the [escrow] obligations of ORS 323.806 or section 8 of this 2023 Act.

6 "(2) The bond must be posted at least 10 days in advance of each calendar 7 quarter as a condition to the nonparticipating manufacturer and its brand 8 families being included in the state directory for that quarter. The amount 9 of the bond must be the greater of:

10 "(a) The greatest required escrow **or equity assessment payment** 11 amount due from the nonparticipating manufacturer or its predecessor for 12 any of the 12 preceding calendar quarters; or

13 "(b) \$25,000.

"(3) If a nonparticipating manufacturer that posted a bond has failed to 14 make or have made on its behalf deposits or payments equal to the full 15amount owed for a quarter within 15 days following the due date for the 16 quarter, the Attorney General may execute upon the bond in the amount 17 equal to any remaining amount [of the escrow] due, including any applicable 18 penalties or other charges allowable by law. Amounts the Attorney General 19 collects on a bond shall be deposited into the General Fund for the benefit 20of the state and shall reduce the amount [of escrow] due from the nonpar-21ticipating manufacturer in the dollar amount collected. [Escrow] Obligations 22above the amount collected on the bond remain due from the nonparticipat-23ing manufacturer and any importer liable as provided in ORS 323.806 or 24section 8 of this 2023 Act. 25

"(4) The bond required under this section must be a good and sufficient bond executed by a surety company licensed and authorized to do business in Oregon and shall be conditioned to pay the escrow requirements as well as any penalties or other charges under this chapter.

30 "(5) The Attorney General may promulgate rules necessary to implement

1 this section including acceptable forms and types of bonds.

<sup>2</sup> **"SECTION 11.** ORS 180.425 is amended to read:

"180.425. (1) The Attorney General shall develop and make available for public inspection a directory listing all tobacco product manufacturers that have provided current and accurate certifications conforming to the requirements of ORS 180.410 and 180.415 and all brand families that are listed in the certifications.

"(2) The Attorney General may not include or retain in the directory the 8 9 name or brand families of any nonparticipating manufacturer that fails to provide the required certification or whose certification the Attorney Gen-10 eral determines is not in compliance with ORS 180.410 and 180.415, unless 11 the Attorney General has determined that the violation has been cured to 12 the satisfaction of the Attorney General. The Attorney General shall adopt 13 rules defining the criteria by which the Attorney General will exercise the 14 discretion granted by this subsection. 15

"(3) The Attorney General may not include or retain in the directory a
 nonparticipating manufacturer or a brand family if the Attorney General
 concludes that:

"(a) Any [escrow] payment required from the nonparticipating manufacturer pursuant to ORS 323.806 or section 8 of this 2023 Act for any period for any brand family, whether listed or not listed by the nonparticipating manufacturer, has not been fully paid [into a qualified escrow fund governed by a qualified escrow agreement that has been approved by the Attorney General]; or

"(b) Any outstanding final judgment, including interest thereon, for a violation of ORS 323.806 or section 8 of this 2023 Act has not been fully satisfied for the brand family or the nonparticipating manufacturer.

"(4) The Attorney General shall update the directory in order to correct mistakes and to add or remove a tobacco product manufacturer or a brand family to keep the directory in conformity with the requirements of this section. The Attorney General shall update the directory with new brand families upon receipt of an annual or supplemental certification listing new brand families if the Attorney General determines that the annual or supplemental certification is in compliance with the requirements of ORS 180.410 and 180.415. The Attorney General shall make the determination about compliance within 45 days of receipt of the certification.

7 "(5) The Attorney General shall:

8 "(a) Create and maintain a list of persons, including but not limited to 9 tobacco product manufacturers and distributors, that are interested in re-10 ceiving electronic mail notifications of changes in the directory developed 11 under this section;

"(b) Develop a registration form to be completed by persons interested in receiving electronic mail notification of changes in the directory developed under this section that are not otherwise required by ORS 180.435 (4) or rules adopted under ORS 180.445 or 180.450 to submit their electronic mail addresses to the Attorney General; and

"(c) Immediately upon making any change in the directory developed under this section, send electronic mail notices of the change to all persons on the list created under this subsection.

20 "SECTION 12. ORS 180.435 is amended to read:

"180.435. (1) Not later than 20 days after the end of each calendar quarter, 21and more frequently if so directed by the Attorney General, a distributor 22shall report such information as the Attorney General requires to facilitate 23compliance by tobacco product manufacturers with this section and ORS 24180.410, 180.415, 180.420, 180.430 and 180.440, and with rules adopted under 2526 ORS 180.445 and 180.450. The information shall include, but need not be limited to, a list by brand family of the total number of cigarettes or, in the 27case of roll-your-own tobacco, the equivalent stick count for which the dis-28tributor affixed stamps or otherwise paid the tax due during the previous 29 calendar quarter. 30

"(2) A distributor shall maintain for a period of five years all invoices and documentation of sales of cigarettes manufactured by nonparticipating manufacturers and any other information relied upon in reporting to the Attorney General under subsection (1) of this section. The distributor shall make the invoices and other documentation available to the Attorney General upon request.

"(3)(a) The Attorney General may compel by subpoena the production of any books, papers, records or other information required to be maintained under subsection (2) of this section and may require any person to appear and provide testimony pertinent to the information described in subsection (2) of this section. The subpoena shall have the same force and effect and be served in the same manner as in a civil action in the circuit court.

"(b) If a person fails to produce any books, papers, records or other in-13 formation required to be produced, fails to appear or testify about a matter 14 for which testimony may be compelled or otherwise fails to comply with a 15subpoena issued under this subsection, the Attorney General may apply to 16 the circuit court of the county in which the person to whom the subpoena 17 was issued resides or may be found. The application shall be for an order 18 requiring the person to comply with the demand or request of the Attorney 19 General. The application shall be made by ex parte motion. The order of the 20court shall require the person against whom the order is directed to comply 21with the request or demand of the Attorney General within 10 days after the 22service of the order, or such further time as the court may grant, or to jus-23tify the failure to comply with the order within that time. 24

"(c) Failure to comply with an order under this subsection shall constitute contempt of court. The remedy provided under this paragraph shall be
in addition to any other remedy provided by law.

"(4) A distributor shall provide the Attorney General with an electronic
mail address so that the Attorney General may notify the distributor of the
information required under subsections (1) and [(8)] (7) of this section.

"(5) The Attorney General and the Department of Revenue may share with 1 each other information received under ORS 180.400 to 180.455, ORS chapter  $\mathbf{2}$ 323 and corresponding rules, and may share such information with federal, 3 state or local agencies for purposes of enforcement of ORS 180.400 to 180.455, 4 ORS chapter 323 and corresponding rules, or the corresponding laws of other  $\mathbf{5}$ states and with the data clearinghouse or similar entity established pursuant 6 to a settlement agreement between the State of Oregon and the participating 7 manufacturers, and with any parties necessary to effectuate the terms of the 8 9 settlement agreement.

"[(6) The Attorney General may at any time require a nonparticipating manufacturer to produce proof from the financial institution in which the nonparticipating manufacturer has established a qualified escrow fund for the purpose of compliance with ORS 323.806 of the amount of moneys in the fund, exclusive of interest, the amount and date of each deposit and the amount and date of each withdrawal from the fund.]

"[(7)] (6) The Attorney General shall, upon request of a nonparticipating 16 manufacturer whose compliance with [escrow] equity assessment require-17 ments is at issue, provide the manufacturer with copies of all documents 18 upon which any proposed addition to the [escrow] equity assessment is 19 based. Documents required to be provided under this subsection include, but 20are not necessarily limited to, reports under this section from distributors. 21The information provided to the manufacturer under this subsection may not 22include information about brand families or products of any tobacco product 23manufacturer other than the one to whom the information is provided. The 24information may be used only for the purpose of determining the appropriate 25amount of [escrow] equity assessment deposits. 26

"[(8)] (7) The Attorney General may require a distributor or a tobacco product manufacturer to submit any additional information, including, but not limited to, samples of the packaging and labeling of each brand family, to enable the Attorney General to determine whether a tobacco product manufacturer is in compliance with this section and ORS 180.410, 180.415,
180.420, 180.430 and 180.440 and with rules adopted under ORS 180.445 and
180.450.

4 "SECTION 13. ORS 180.445 is amended to read:

"180.445. (1) To promote compliance with the provisions of ORS 180.410,  $\mathbf{5}$ 180.415, 180.420, 180.430, 180.435 and 180.440, the Attorney General may adopt 6 rules requiring a nonparticipating manufacturer to make the *[escrow* 7 deposits] equity assessment payments required by ORS 323.806 or section 8 8 of this 2023 Act in quarterly installments during the year in which the 9 sales covered by the deposits are made. The Attorney General may require 10 a nonparticipating manufacturer to produce information sufficient to enable 11 the Attorney General to determine the adequacy of the amount of the in-12 stallment [*deposit*] **payment**. 13

"(2) If the Attorney General adopts rules requiring a nonparticipating 14 manufacturer to make [escrow deposits] payments in quarterly installments, 15the rules may also provide that a nonparticipating manufacturer that has 16 been in continuous compliance for one year with ORS 180.410, 180.415, 17 180.420, 180.430, 180.435, 180.440 and 323.806 and section 8 of this 2023 Act 18 may make [escrow deposits] payments required by ORS 323.806 or section 19 8 of this 2023 Act in annual payments during the second and subsequent 20years in which deposits are required. 21

"<u>SECTION 14.</u> The amendments to ORS 180.415, 180.416, 180.425,
180.435 and 180.445 by sections 9 to 13 of this 2023 Act apply to certifications submitted under ORS 180.410 on or after January 1, 2025.".

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