HB 2854-1 (LC 3197) 2/8/23 (DFY/ps)

Requested by Representative EVANS

PROPOSED AMENDMENTS TO HOUSE BILL 2854

1 On page 1 of the printed bill, delete lines 5 through 30 and delete pages 2 2 through 4 and insert:

³ **"SECTION 1.** ORS 401.025 is amended to read:

4 "401.025. As used in this chapter:

"(1) 'Emergency' means a human created or natural event or circumstance
that causes or threatens widespread loss of life, injury to person or property,
human suffering or financial loss, including but not limited to:

"(a) Fire, wildfire, explosion, flood, severe weather, landslides or mud 8 slides, drought, earthquake, volcanic activity, tsunamis or other oceanic 9 phenomena, spills or releases of oil or hazardous material as defined in ORS 10 466.605, contamination, utility or transportation emergencies, disease, blight, 11 infestation, civil disturbance, riot, sabotage, acts of terrorism and war; and 12 "(b) A rapid influx of individuals from outside this state, a rapid mi-13 gration of individuals from one part of this state to another or a rapid dis-14 placement of individuals if the influx, migration or displacement results from 15the type of event or circumstance described in paragraph (a) of this sub-16 section. 17

"(2) 'Emergency service agency' means an organization within a local government that performs essential services for the public's benefit before, during or after an emergency, such as law enforcement, fire control, health, medical and sanitation services, public works and engineering, public infor1 mation and communications.

"(3) 'Emergency services' means activities engaged in by state and local $\mathbf{2}$ government agencies to prepare for an emergency and to prevent, minimize, 3 respond to or recover from an emergency, including but not limited to coor-4 dination, preparedness planning, training, interagency liaison, fire fighting, $\mathbf{5}$ oil or hazardous material spill or release cleanup as defined in ORS 466.605, 6 law enforcement, medical, health and sanitation services, engineering and 7 public works, search and rescue activities, warning and public information, 8 damage assessment[,] and administration and fiscal management[, and those 9 measures defined as 'civil defense' in 50 U.S.C. app. 2252]. 10

"(4) 'Local government' has the meaning given that term in ORS 174.116.
"(5) 'Major disaster' means any event defined as a 'major disaster' under
42 U.S.C. 5122(2).

"(6) 'Special government body' has the meaning given that term in
 ORS 174.117.

"(7) 'State-declared emergency' means an emergency that is the
 subject of a declaration of a state of emergency under this chapter.

"SECTION 2. ORS 401.534 and 401.536 and sections 3 and 4 of this
2023 Act are added to and made a part of ORS chapter 401.

²⁰ "<u>SECTION 3.</u> (1) The Oregon Public Assistance Grant Account is ²¹ established as an account in the Oregon Disaster Response Fund. The ²² account consists of moneys appropriated by the Legislative Assembly ²³ for deposit in the account and any other moneys deposited into the ²⁴ account pursuant to law.

"(2) Moneys in the account are continuously appropriated to the
 Oregon Department of Emergency Management for:

"(a) Providing grants to local governments, special government
bodies, federally recognized Indian tribes and nonprofit organizations
to repair or replace critical infrastructure or restore economic centers
impacted by state-declared emergencies that are not federally declared

1 disasters;

"(b) Providing grants to local governments, special government
bodies, federally recognized Indian tribes and nonprofit organizations
to match federal moneys available through the Federal Emergency
Management Agency's Public Assistance Program to repair or replace
public facilities and infrastructure following state-declared emergencies that are federally declared disasters; and

8 "(c) Providing funding to state agencies and nonprofit organizations 9 for emergency response activities, including emergency protective 10 measures and debris removal, performed at the direction of the de-11 partment:

"(A) During state-declared emergencies that are not federally de clared disasters; and

"(B) Following state-declared emergencies that are federally de clared disasters, to match federal moneys available through the Fed eral Emergency Management Agency's Public Assistance Program.

"(3) The department may adopt rules necessary for the adminis tration of this section.

19 "SECTION 4. (1) The Oregon Individual Assistance Grant Account 20 is established as an account in the Oregon Disaster Response Fund. 21 The account consists of moneys appropriated by the Legislative As-22 sembly for deposit in the account and any other moneys deposited into 23 the account pursuant to law.

"(2) Moneys in the account are continuously appropriated to the
 Oregon Department of Emergency Management for:

"(a) Providing grants to individuals and households for basic emer gency assistance costs following state-declared emergencies that are
 not federally declared disasters;

"(b) Providing grants to individuals and households who are ineli gible or otherwise unable to apply for federal individual assistance

disaster grants for basic emergency assistance costs following state declared emergencies that are federally declared disasters;

"(c) Providing crisis counseling services, disaster case management
 and legal services relating to state-declared emergencies to individuals
 and households;

6 "(d) Providing grants to locally established long-term recovery
7 groups following state-declared emergencies; and

8 "(e) Paying costs associated with the coordination and distribution
9 of assistance described in this section.

"(3) The department may adopt rules necessary for the adminis tration of this section.

"(4) As used in this section, 'basic emergency assistance costs' in cludes shelter, transportation, repairs and other immediate needs fol lowing an emergency.

¹⁵ "SECTION 5. ORS 401.534 is amended to read:

¹⁶ "401.534. (1) The Oregon Disaster Response Fund is established in the ¹⁷ State Treasury, separate and distinct from the General Fund. Moneys re-¹⁸ ceived from federal grants for disaster response efforts shall be deposited ¹⁹ into the Oregon Disaster Response Fund. Moneys in the fund are contin-²⁰ uously appropriated to the Oregon Department of Emergency Management ²¹ to be used to:

"(a) Help state agencies and local government units with immediate disaster response and recovery efforts related to federally declared disasters in
this state or state-declared emergencies; and

25 "(b) Implement long-term hazard mitigation measures after a federally 26 declared disaster in this state or a state-declared emergency during the 27 period of immediate recovery from the disaster or emergency.

"(2) The Oregon Disaster Response Fund may receive gifts, grants, be quests, endowments and donations from public and private sources for pur poses related to the fund.

HB 2854-1 2/8/23 Proposed Amendments to HB 2854 "(3) The department shall adopt rules for the disbursement of moneysfrom the Oregon Disaster Response Fund.

"(4) If there are expenditures from the Oregon Disaster Response Fund,
the Director of the Oregon Department of Emergency Management shall report to the Emergency Board, or to the Legislative Assembly if it is in session, on:

7 "(a) The nature and severity of the disaster or emergency;

8 "(b) The actual and projected deposits into the fund;

9 "(c) The sources of actual and projected expenditures from the fund;

10 "(d) The nature of in-kind donations received; and

11 "(e) The rationale for expenditures and allocation of payments to state 12 agencies and local government units.

"(5) Following the final expenditure for a particular disaster or emergency, the director shall issue a final report to the Emergency Board, or to the Legislative Assembly if it is in session. The report must include an aggregate description of the factors described in subsection (4) of this section.

"SECTION 6. ORS 401.536, as amended by section 5, chapter 76, Oregon
 Laws 2022, is amended to read:

"401.536. (1) The Oregon Local Disaster Assistance Loan and Grant Account is established as an account in the Oregon Disaster Response Fund. The account consists of moneys appropriated by the Legislative Assembly and any other moneys deposited into the account pursuant to law.

"(2) Moneys in the account are continuously appropriated to the Oregon
Department of Emergency Management for:

"(a) Providing loans to qualified recipients to match, either in full or in
part, moneys from federal programs for federally declared disaster relief that
require a match;

"(b) Providing loans and grants to qualified recipients, for the purpose
of paying costs incurred by qualified recipients in response to federally declared disasters;

HB 2854-1 2/8/23 Proposed Amendments to HB 2854 "(c) Providing loans and grants to qualified recipients for the purposes of paying costs incurred by qualified recipients in response to disasters that are not federally declared disasters, as determined by the Legislative Assembly, if all loans and grants provided under paragraphs (a) and (b) of this subsection have been repaid, fulfilled or otherwise satisfied and moneys remain in the account; and

"(d) Subject to subsection (5) of this section, paying the department's expenses for administering loans made from the account under paragraph (a)
of this subsection.

"(3) Loans made under subsection (2)(b) or (c) of this section shall be repaid pursuant to such terms and conditions as may be established by the Oregon Department of Administrative Services. Loans made under subsection (2)(b) or (c) of this section may be interest free, or bear interest at a rate established by the Oregon Department of Administrative Services. Amounts repaid on loans made under subsection (2)(b) or (c) of this section shall be deposited in the General Fund.

"(4) The Oregon Department of Emergency Management shall deposit into
the account any amounts repaid on loans made under subsection (2)(a) of this
section.

"(5) The department may not charge the account more than five percent 20of the maximum amount in the account during a biennium for administrative 21expenses attributable to a loan made under subsection (2)(a) of this section. 22"(6) An applicant may apply to the department for a loan under sub-23section (2)(a) of this section. The department shall consider the application, 24make a recommendation and submit the application and recommendation to 25the Local Disaster Assistance Review Board established under subsection (7) 26of this section. 27

"(7) The department shall establish a Local Disaster Assistance Review
Board to:

30 "(a) Review the recommendations of the department regarding loans under

HB 2854-1 2/8/23 Proposed Amendments to HB 2854 1 subsection (2)(a) of this section;

2 "(b) Approve, by a majority vote of members, the amount of any loan 3 under subsection (2)(a) of this section; and

"(c) Approve, by a majority vote of members, the terms and conditions of
any loan under subsection (2)(a) of this section.

6 "(8) The review board shall include:

"(a) Three members of county governing bodies, with at least one member
representing a county from east of the crest of the Cascade Mountains, with
membership determined by the Association of Oregon Counties;

"(b) Three members of city governing bodies, with at least one member representing a city from east of the crest of the Cascade Mountains, with membership determined by the League of Oregon Cities;

13 "(c) A representative of the office of the State Treasurer;

14 "(d) A representative of the department;

"(e) A representative of school districts, with membership determined by
 the Oregon School Boards Association;

"(f) A representative of special districts, with membership determined by
the Special Districts Association of Oregon;

"(g) A representative of the Oregon Department of Administrative Ser vices; and

"(h) Two additional members determined jointly by the department, the
 Association of Oregon Counties and the League of Oregon Cities.

"(9) The Oregon Department of Emergency Management shall adopt rules
 establishing:

25 "(a) A loan application process and application forms for loans under 26 subsection (2)(a) of this section;

"(b) Reasonable financial terms and conditions for loans under subsection
(2)(a) of this section, including interest and the repayment of the loans;

"(c) Eligibility requirements for applicants for loans under subsection
(2)(a) of this section;

"(d) The maximum amount an applicant for a loan under subsection (2)(a)
of this section may receive;

"(e) The methodology the department will use for charging the account
for administrative expenses; and

"(f) Procedures for submission of recommendations to the review board for
loans under subsection (2)(a) of this section.

7 "(10) The department shall provide staff support for the review board.

8 "(11) As used in this section, 'qualified recipient' means a local govern-9 ment, [as defined in ORS 174.116,] a school district or another entity that 10 meets eligibility criteria for post-disaster grants offered by the Federal 11 Emergency Management Agency.".

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