# House Bill 3368

Sponsored by Representatives OWENS, HELM

#### **SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Directs Water Resources Department to produce state of water resources report and basin water assessments.

Directs Legislative Policy and Research Office to report on water policy and management.

Directs Water Resources Commission to arrange for independent audit.

Directs department to temporarily pause consideration of certain applications and requests. Directs department to develop and maintain water allocation and accounting tool.

Appropriates moneys from General Fund to department for purposes related to water resources report, basin water assessments, basin programs and water allocation and accounting tool.

Appropriates moneys from General Fund to State Department of Fish and Wildlife for purposes

related to water resources report and basin water assessments.

Appropriates moneys from General Fund to Department of Environmental Quality for purposes

related to water resources report and basin water assessments. Appropriates moneys from General Fund to State Department of Agriculture for purposes re-

lated to water resources report and basin water assessments. Appropriates moneys from General Fund to Oregon State University for purposes related to

water resources report and basin water assessments.

Appropriates moneys from General Fund to Oregon State University, for use by university's Environmental and Natural Resources Law Center, for purposes related to water resources report and basin water assessments.

Declares emergency, effective on passage.

### A BILL FOR AN ACT

Relating to water; creating new provisions; amending ORS 536.300, 536.310, 536.340, 536.350, 536.360, 536.370, 536.380, 536.390, 536.400, 540.510, 540.520, 540.524 and 540.530; repealing ORS 536.315; and declaring an emergency.

Be It Enacted by the People of the State of Oregon:

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# WATER RESOURCES REPORT AND BASIN WATER ASSESSMENTS

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**SECTION 1.** ORS 536.300 is amended to read:

536.300. (1) As used in this section: 10

- (a) "Basin" means a hydrologic area determined by the Water Resources Commission and defined by rule.
- (b) "Basin plan" means a document describing proposed actions to be taken by the Water Resources Department and other entities to understand and meet in-stream and out-ofstream needs in a basin.
- (c) "Basin program" means a set of department policies, activities, projects, programs, investments, rules related to the basin program and other direction for implementing statewide policies and basin-level actions that, when implemented in an integrated and coordinated way, enable the department and other entities to meet in-stream and out-of-stream needs.
  - (d) "Consumptive use" means a use of water that withdraws water from a stream or

**NOTE:** Matter in **boldfaced** type in an amended section is new: matter [italic and bracketed] is existing law to be omitted. New sections are in **boldfaced** type.

aquifer and results in a loss of water due to evaporation or transpiration or a transfer of the water out of a basin.

- [(1)] (2) The [Water Resources Commission] department shall [proceed as rapidly as possible to] continuously study[: Existing] water resources of this state[; means and methods of conserving and augmenting such water resources; existing and contemplated needs and uses of water for domestic, municipal, irrigation, power development, industrial, mining, recreation, wildlife, and fish life uses and for pollution abatement, all of which are declared to be beneficial uses, and all other related subjects, including drainage, reclamation, floodplains and reservoir sites.] to:
- (a) Ensure a water supply sufficient to meet the needs of existing and future beneficial uses of water; and
  - (b) Adequately manage the state's available water resources.
- (3) The department shall periodically produce a state of water resources report that includes basin assessments for all basins of this state, which must characterize the department's understanding of basin water budgets, including the availability of surface and ground water to meet current and future in-stream and out-of-stream water needs.
- (4) The state of water resources report and basin assessments must describe, at minimum:
  - (a) Water supply from all sources.

- (b) The amount of water legally allocated and the estimated water diverted and used, by sector of use and source.
- (c) Where and when water is fully or over appropriated and evidence of any over appropriation.
- (d) An overview of the Oregon history of regulating surface and ground water sources and the nature of complaints filed with the department.
- (e) An estimate of shortfalls during droughts on record for each basin, for in-stream and out-of-stream uses.
- (f) Any gaps in information that limit the department's ability to provide a full accounting of current water supply or demand or the extent of appropriation for in-stream and out-of-stream uses, including:
  - (A) Known or potential unresolved claims to water.
  - (B) Tribal claims to water.
- (C) The extent to which in-stream flow studies performed by the Department of Environmental Quality, the State Department of Fish and Wildlife and the State Parks and Recreation Department identify in-stream needs.
- (g) Drinking water supply needs, as well as drinking water supply and demand-related opportunities to meet the needs, based on consultation with drinking water supply providers and the Oregon Health Authority.
- (h) Water supply needs to maintain the current level of agricultural production and anticipated increases in agricultural production, as well as water supply and demand-related opportunities to meet the needs, based on consultation with Oregon State University and the State Department of Agriculture.
- (i) Water supply needs to support fish and wildlife, abate pollution, promote water quality and support recreation, as well as water supply and demand-related opportunities to meet the needs, based on consultation with the Department of Environmental Quality, the State Department of Fish and Wildlife and the State Parks and Recreation Department.

- (j) Water supply needs for other beneficial uses of water, including beneficial uses of water by industry, by livestock, for navigation, for storage and for hydropower.
- (k) Anticipated changes to water use and availability resulting from climate change, population change, land use change and other relevant factors.
- (L) The data, methods and assumptions used to develop the report and basin assessments.
- (m) Any other information determined by the Water Resources Department to be useful in formulating basin plans or basin program rules.
- (5) The department shall append to the report and basin assessments a vulnerability and resilience assessment that evaluates:
- (a) Anticipated changes in surface and ground water supply and demand under possible future climate change and population growth scenarios in each basin.
  - (b) The vulnerability and resilience of various water use sectors under the scenarios.
  - (6) The department:

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- (a) Shall update the report and basin assessments at least every 10 years.
- (b) Shall strive to avoid duplication of efforts and to integrate and coordinate development of the report and basin assessments with other complementary processes.
  - (c) Shall use the report and basin assessments to inform:
  - (A) Updates to the integrated state water resources strategy described in ORS 536.220.
- 20 (B) Basin plans, basin programs and basin program rules.
- 21 (C) Any basin-scale water planning efforts.
  - (D) The development of place-based integrated water resources strategies.
  - (d) Shall ensure that information used to develop the report and basin assessments is accessible to the public.
  - (e) Shall presume, when developing basin assessments, that ground water is hydraulically connected to surface water unless:
    - (A) The best available scientific information demonstrates no hydraulic connection; or
  - (B) Basin program rules include basin-specific policies regarding hydraulic connectivity of surface and ground water resources.
    - (f) Shall use available basin-specific information and policies.
  - (g) Shall use the best available scientific information to develop the report and basin assessments.
  - (h) Shall summarize additional information or studies that are needed to adequately characterize basin-specific issues, if the department identifies critical gaps in existing water resources information.
    - (i) May contract for production of the report or basin assessments.
  - (j) Shall develop a plan for prioritizing and sequencing the development of, and updates to, basin assessments.
  - [(2)] (7) Based upon [said studies and after an opportunity to be heard has been given to all other state agencies which may be concerned] the basin assessments and any other relevant information or publications, in consultation with affected agencies and basin stakeholders, the [commission] department shall progressively formulate [an integrated, coordinated program for the use and control of all the water resources of this state and issue statements thereof.] basin plans that describe:
    - (a) Basin-specific water resources goals and priorities.

- (b) A summary of current and projected conditions.
- (c) Potential methods to conserve and augment available water supplies to address known or anticipated water supply shortfalls and meet the existing and contemplated needs and uses of water for domestic, municipal, irrigation, power development, industrial, mining, recreation, navigation, conservation, above and below ground water storage, fish and wildlife and pollution abatement, which are all declared to be beneficial uses, including:
  - (A) Water conservation opportunities.
- (B) Above and below ground water storage opportunities.
  - (C) Water reuse opportunities.

- (D) Water sharing opportunities.
  - (E) Other opportunities to increase water supply or reduce water demand.
- (d) Basin-specific considerations for a mitigation program or for water rights transactions such as transfers.
- (e) Potential actions to conserve or curtail water use during water shortages and the triggers for implementing the conservation or curtailment.
- (f) The processes by which potential actions described in this subsection were evaluated, including a description of any criteria used.
- (g) Actions the department proposes to take, under the department's existing authority, to achieve basin-specific goals.
- (h) Actions recommended by the department that others may voluntarily undertake to achieve basin-specific goals.
  - (i) Proposed changes to basin program rules.
  - (j) Needed water studies, water data or water monitoring.
- (k) A strategy, including how to identify metrics or indicators, to monitor progress toward basin goals and adapt basin plans as needed to ensure achievement of the goals.
- (L) Any other information determined by the department to be necessary or useful to understanding or achieving basin-specific water resource goals.
- (8) To assist with implementing the provisions of subsection (7) of this section, the department may convene a committee to advise on developing basin plans.
- (9) Components of basin plans that are not enforceable under department authority will be voluntary unless included or referenced in basin program rules or other rules.
  - (10) The commission:
- (a) Shall adopt, and periodically review and update, basin program rules to reflect the findings of basin assessments and include implementable and enforceable provisions of basin plans, consistent with the commission's authority and applicable provisions of ORS chapter 183.
- (b) May establish requirements under basin program rules for consideration by the department under ORS 540.510 (1)(a), 540.520 (7) or 540.530 (1)(a) or (b).
- [(3)] (11) The commission may adopt or amend a basin program **rule** only after holding at least one public hearing in the affected [river] basin. After the commission [itself] conducts one public hearing in [the affected river] **a** basin, the commission may delegate to the Water Resources Director the authority to conduct additional public hearings in the affected [river] basin.
- (12) A person may petition the commission to use a collaborative problem solving process when adopting or amending a basin program rule, consistent with the provisions of ORS 183.502.

- (13) If a basin assessment indicates that water in a basin or portions of a basin is over appropriated, the commission shall:
- (a) Instruct the department not to accept water right applications that will contribute to further over appropriation of water in the basin or portions of the basin, unless a mitigation program is established by rule or a department-approved mitigation agreement is in effect.
- (b) Update the basin program rules for the basin in accordance with the basin assessments, subject to the requirements of subsection (11) of this section.
  - (c) Classify or reclassify sources of water supply accordingly, as described in ORS 536.340.
- (d) Notwithstanding ORS 536.031, instruct the department to process applications received using updated basin program rules for the basin.
- (e) Declare by rule that the basin is an active water management area and is subject to the requirements described in ORS 540.435 (1) or a voluntary agreement with water users, as described in ORS 540.435 (2)(b).
- (f) Develop basin-specific considerations for use by the department when considering future water rights transactions, including mitigation and transfers, and include the considerations in basin program rules for the basin, consistent with the provisions of ORS 540.505 to 540.585.
- (g) Initiate or support planning efforts to address problems associated with over appropriation and identify goals and actions for sustainably managing available water resources under current and future climate conditions.
- (14) If a basin assessment indicates that water in a basin or portions of a basin is fully appropriated, the commission shall:
- (a) Instruct the department not to accept water right applications that will contribute to over appropriation of water in the basin or portions of the basin, unless a mitigation program is established by rule or a department-approved mitigation agreement is in effect.
- (b) Update the basin program rules for the basin in accordance with the basin assessments, subject to the requirements of subsection (11) of this section.
  - (c) Classify or reclassify sources of water supply accordingly, as described in ORS 536.340.
- (d) Notwithstanding ORS 536.031, instruct the department to process applications received using updated basin program rules for the basin.
- (e) Develop basin-specific considerations for use by the department when considering future water rights transactions, including mitigation and transfers, and include the considerations in basin program rules for the basin, consistent with the provisions of ORS 540.505 to 540.585.
- (15) If a basin assessment indicates that water in a basin or portions of a basin is not over or fully appropriated and water may be available for new consumptive uses, the commission shall declare by rule that the department will continue processing water rights applications for the basin or portions of the basin, after considering the following:
- (a) Whether to withdraw a percentage of the total available water in the basin or a portion of the basin, consistent with the requirements of ORS 536.410, to protect water rights and the public interest and to buffer against the potential impacts of climate change and future droughts.
- (b) Whether additional information, study or action is needed to address uncertainties regarding current and future water supply, water use and water availability for in-stream

and out-of-stream uses, including for resolution of outstanding claims for water.

- (c) Whether continuing to appropriate water for new consumptive uses is likely to injure existing water users or exacerbate known water conflicts or shortages.
- (d) Whether to develop a basin plan before making additional decisions about allocating water in the basin or portions of the basin, to ensure that the public interest is considered.
- (e) Whether to classify or reclassify sources of water supply accordingly, as described in ORS 536.340.
- (16) The commission shall establish an integrated, coordinated statewide program and basin program that consist of statewide policies, basin program rules and other program direction for implementing statewide policies and basin-level actions.
- (17) In formulating the programs described in subsection (16) of this section, the commission shall consider the declarations of policy described in ORS 536.310.
- (18) The programs described in subsection (16) of this section must conform with statements of water resources policy adopted by the commission.
- (19) The commission shall coordinate updates to the state of water resources report and basin assessments with updates to the integrated state water resources strategy described in ORS 536.220.

**SECTION 2. The Water Resources Commission shall:** 

(1) On or before December 31, 2024:

- (a) Produce an initial basin assessment for each basin in this state that describes:
- 21 (A) The Water Resources Department's understanding of the information described in 22 ORS 536.300 (4)(a) to (g).
  - (B) The data, methods and assumptions used to develop the initial basin assessments.
  - (C) Any other information determined by the department to be necessary or useful for updating basin program rules as described in ORS 536.300.
  - (b) Report in the manner described in ORS 192.245 to a committee or interim committee of the Legislative Assembly related to water on:
  - (A) Progress in implementing the amendments to ORS 536.300 by section 1 of this 2023 Act.
    - (B) The initial basin assessments for each basin.
    - (C) How information collected by the water allocation and accounting tool described in section 7 of this 2023 Act will be used in the state of water resources report and basin assessments described in ORS 536.300.
    - (D) Progress in implementing section 1, chapter 608, Oregon Laws 2021, and how information resulting from implementation of the requirements of section 1, chapter 608, Oregon Laws 2021, will be used to inform the state of water resources report, basin assessments and the water allocation and accounting tool described in section 7 of this 2023 Act.
    - (E) The commission's plan for prioritizing and sequencing updates to basin program rules.
    - (F) Any issues preventing the commission or department from implementing the requirements of ORS 536.300 or section 6 or 7 of this 2023 Act.
      - (2) On or before December 31, 2027:
  - (a) Update basin program rules, as described in ORS 536.300, to reflect the best available information.
    - (b) Develop a plan for prioritizing and sequencing updates to basin program rules.

(3) On or before \_\_\_\_, produce the full state of water resources report and basin assessments described in ORS 536.300.

## REVIEW OF WATER POLICIES AND MANAGEMENT

- SECTION 3. (1) On or before June 30, 2024, the Legislative Policy and Research Office shall report, in the manner described in ORS 192.245, to a committee or interim committee of the Legislative Assembly related to water on how the state can improve water policies to increase clarity and integration among existing statutes, reduce duplication or address conflicting policies and better use the integrated state water resources strategy, basin assessments, basin plans, basin programs and basin program rules to:
- (a) Achieve the policy objectives set forth in ORS 536.220, 536.231, 536.235, 536.238, 536.241, 536.300 and 536.310.
  - (b) Meet current and future in-stream and out-of-stream water needs.
  - (2) The report must include:
  - (a) A thorough review of relevant statutes and rules.
  - (b) A comparative analysis of relevant approaches in other states.
  - (c) An assessment of water policy in this state.
  - (d) Recommendations to improve integration and coordination of water management.
  - (e) Other policy and funding recommendations.
- (3) To produce the report described in subsection (1) of this section, the Legislative Policy and Research Office shall work with water law experts at the University of Oregon Environmental and Natural Resources Law Center.
- <u>SECTION 4.</u> (1) The Water Resources Commission shall arrange for an independent audit of the processes by which the commission and the Water Resources Department make decisions, to be completed on or before June 30, 2024.
- (2) The audit should follow up on findings and recommendations from the 2016 Secretary of State's audit of the Water Resources Department and the 2022 Secretary of State's water advisory report.
- (3) Based on the results of the audit, on or before December 31, 2027, the commission shall develop and implement an action plan to improve internal processes and update rules as needed.
  - SECTION 5. Sections 3 and 4 of this 2023 Act are repealed on January 2, 2029.

### PROCESSING OF WATER RIGHTS APPLICATIONS

- <u>SECTION 6.</u> (1) Notwithstanding ORS 536.031, until any updates to basin program rules for specific basins required by ORS 536.300 (10) have been completed, the Water Resources Commission issues an order stating otherwise, or January 1, 2029, whichever occurs first:
- (a) The Water Resources Department shall pause consideration of an application under ORS 537.140 received after the effective date of this 2023 Act.
- (b) The department shall pause consideration of a request under ORS 537.336 received after the effective date of this 2023 Act.
- (c) The department shall pause consideration of a request under ORS 537.356 received after the effective date of this 2023 Act.

- (d) The department shall pause consideration of an application under ORS 537.615 received after the effective date of this 2023 Act.
- (2) The department shall annually notify an applicant or requester described in subsection (1) of this section of the status of the application or request.
  - (3) Notwithstanding any contrary provision of law or rule:
- (a) A request received under ORS 537.336 for which consideration is paused under subsection (1)(b) of this section shall receive a priority date based on the effective date of this 2023 Act.
- (b) A request received under ORS 537.356 for which consideration is paused under subsection (1)(c) of this section shall receive a priority date based on the date the request is received.
- (c) A holder of a water right with an undeveloped portion of the water right may delay development of the undeveloped portion of the water right until the commission has produced basin water assessments under ORS 536.300 (3) and made any updates described in ORS 536.300 (13) or (14), without any legal or regulatory consequence for the delay.
- (d) When the department resumes processing applications and requests described in subsection (1) of this section, the processing must be consistent with updated rules.
- (4) This section does not apply to existing water rights, water uses described in ORS 537.141 or water rights applications received before the effective date of this 2023 Act.
- (5) The commission may establish exceptions to the provisions of subsection (1) of this section to protect public health or safety.

# WATER ALLOCATION AND ACCOUNTING TOOL

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<u>SECTION 7.</u> (1) The Water Resources Department shall develop and maintain a publicly available water allocation and accounting tool that uses up-to-date information to show:

- (a) Estimated water supply and use.
- (b) Where and when water may be available for appropriation.
- (2) In implementing this section, the department:
- (a) Shall include surface and ground water.
- (b) Shall include in-stream and out-of-stream uses.
- (c) Shall consider the hydraulic connectivity of surface and ground water.
- (d) May incorporate anticipated future water availability and demand information.
- (e) Shall update the tool no less than every 10 years to reflect best available information and current conditions.
  - (f) Shall coordinate updates of the tool with the completion of basin assessments.
  - (g) May contract for development, maintenance or updating of the tool.
- (h) Shall make publicly available with the tool a report describing the data, methods and assumptions used to develop the tool.
- (i) Shall develop and implement a plan to ground truth the tool within water basins across the state.
- (j) Shall refine the tool as needed to reflect water basin-specific hydrological and water use information.

## SECTION 8. ORS 540.510 is amended to read:

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540.510. (1)(a) Except as provided in subsections (2) to (8) of this section, all water used in this state for any purpose shall remain appurtenant to the premises upon which it is used and no change in use or place of use of any water for any purpose may be made without compliance with the provisions of ORS 540.520 and 540.530. However, the holder of any water use subject to transfer may, upon compliance with the provisions of ORS 540.520 and 540.530, change the use and place of use, the point of diversion or the use of the water without losing priority of the right, unless the Water Resources Department determines that the change would contravene a requirement established under a basin program rule, pursuant to ORS 536.300 (10). A district may change the place of use in the manner provided in ORS 540.572 to 540.580 in lieu of the method provided in ORS 540.520 and 540.530. When an application for change of the use or place of use for a primary water right is submitted in accordance with this section, the applicant also shall indicate whether the land described in the application has an appurtenant supplemental water right or permit. If the applicant also intends to transfer the supplemental water right or permit, the applicant also shall include the information required under ORS 540.520 (2) for the supplemental water right or permit. If the applicant does not include the supplemental water right or permit in the transfer application, the [Water Resources] department shall notify the applicant that the supplemental water right or permit will be canceled before the department issues the order approving the transfer of the primary water right, unless within 30 days the applicant modifies the application to include the supplemental water right or permit or withdraws the application. The department may approve the transfer of the supplemental water right or permit in accordance with the provisions of ORS 540.520 and 540.530. The department shall not approve the transfer of a supplemental water right or permit if the transfer would result in enlargement of the original water right or injury to an existing water right or would contravene a requirement established under a basin program rule, pursuant to ORS 536.300 (10). If the department approves the transfer of the primary water right but does not approve the transfer of the supplemental water right or permit, the department shall notify the applicant of the department's intent to cancel that portion of the supplemental water right or permit described in the transfer application before the department issues the primary water right transfer order, unless the applicant withdraws the transfer application within 90 days.

- (b) A holder of a water right certificate that authorizes the storage of water may change the type of use identified in the water right certificate, as described in paragraph (a) of this subsection, without losing priority of the right.
- (2) Subject to the limitations in ORS 537.490, any right to the use of conserved water allocated by the Water Resources Commission under ORS 537.470 may be severed from the land and transferred or sold after notice to the commission as required under ORS 537.490.
- (3)(a) Any water used under a permit or certificate issued to a municipality, or under rights conferred by ORS 538.410 to 538.450, or under the registration system set forth in ORS 537.132, may be applied to beneficial use on lands to which the right is not appurtenant if:
- (A) The water is applied to lands which are acquired by annexation or through merger, consolidation or formation of a water authority, so long as the rate and use of water allowed in the original certificate is not exceeded;
- (B) The use continues to be for municipal purposes and would not interfere with or impair prior vested water rights; or
- (C) The use is authorized under a permit granted under ORS 468B.050 or 468B.053 and for which a reclaimed water registration form has been filed under ORS 537.132.

- (b) As used in this subsection, "municipality" means a city, a port formed under ORS 777.005 to 777.725, 777.915 to 777.953 and 778.010, a domestic water supply district formed under ORS chapter 264, a water supplier as defined in ORS 448.115 or a water authority formed under ORS chapter 450.
- (4) Pursuant to the provisions of ORS 540.570 or 540.585, any water used under a permit or certificate issued to a district may be applied to beneficial use on lands within the district to which the right is not appurtenant.
- (5) The relocation of a point of diversion as necessary to follow the movements of a naturally changing stream channel does not constitute a change in point of diversion for purposes of ORS 540.520 if:
- (a) The diversion point stays within 500 feet of the point of diversion on record with the Water Resources Department;
- (b) The change does not move the diversion point upstream or downstream beyond the diversion point of another appropriator; and
- (c) The diversion is provided with a proper fish screen, if requested by the State Department of Fish and Wildlife.
- (6) In the event that government action results in or creates a reasonable expectation of a change in the surface level of a surface water source that impairs or threatens to impair access to a point of diversion authorized by a water right permit, certificate or decree, the owner of the water right may change the point of diversion or add an additional point of diversion in accordance with the provisions of this section in lieu of complying with the requirements of ORS 540.520 and 540.530. Before changing the point of diversion, the water right owner shall provide written notice of the proposed change to the Water Resources Department. Within 15 days after receipt of such notice, the department shall provide notice by publication in the department's public notice of water right applications. Within 60 days after the department receives notice from the owner, the Water Resources Director, by order, shall approve the change unless the director finds the changes will result in injury to other existing water rights. All other terms and conditions of the water right shall remain in effect.
- (7) The sale or lease of the right to the use of conserved water under ORS 537.490 does not constitute a change of use or a change in the place of use of water for purposes of ORS 540.520.
- (8) Ground water applied to an exempt use as set forth in ORS 537.141 or 537.545 may be subsequently applied to land for irrigation purposes under ORS 537.141 (1)(i) or 537.545 (1)(g) without application for a change in use or place of use under this section.

# **SECTION 9.** ORS 540.520 is amended to read:

- 540.520. (1)(a) Except when the application is made under ORS 541.327 or when an application for a temporary transfer is made under ORS 540.523, if the holder of a water use subject to transfer for irrigation, domestic use, manufacturing purposes, or other use, for any reason desires to change the place of use, the point of diversion, or the use made of the water, an application to make such change, as the case may be, shall be filed with the Water Resources Department.
- (b) A holder of a water right certificate that authorizes the storage of water may change the type of use identified in the water right certificate, as described in this section.
  - (2) The application required under subsection (1) of this section shall include:
  - (a) The name of the owner;

- (b) The previous use of the water;
- (c) A description of the premises upon which the water is used;
- 45 (d) A description of the premises upon which it is proposed to use the water;

(e) The use that is proposed to be made of the water;

- (f) The reasons for making the proposed change; and
- (g) Evidence that the water has been used over the past five years according to the terms and conditions of the owner's water right certificate or that the water right is not subject to forfeiture under ORS 540.610.
- (3) If the application required under subsection (1) of this section is necessary to allow a change in a water right pursuant to ORS 537.348, is necessary to complete a project funded under ORS 541.932, or is approved by the State Department of Fish and Wildlife as a change that will result in a net benefit to fish and wildlife habitat, the department, at the discretion of the Water Resources Director, may waive or assist the applicant in satisfying the requirements of subsection (2)(c) and (d) of this section. The assistance provided by the department may include, but need not be limited to, development of an application map.
- (4) If the application is to change the point of diversion, the transfer shall include a condition that the holder of the water right provide a proper fish screen at the new point of diversion, if requested by the State Department of Fish and Wildlife.
- (5) Upon the filing of the application the department shall give notice by publication in a newspaper having general circulation in the area in which the water rights are located, for a period of at least two weeks and not less than one publication each week. The notice shall include the date on which the last notice by publication will occur. The cost of the publication shall be paid by the applicant in advance to the department. In applications for only a change in place of use or for a change in the point of diversion of less than one-fourth mile, and where there are no intervening diversions between the old diversion of the applicant and the proposed new diversion, no newspaper notice need be published. The department shall include notice of such applications in the weekly notice published by the department.
- (6) Within 30 days after the last publication of a newspaper notice of the proposed transfer or the mailing of the department's weekly notice, whichever is later, any person may file, jointly or severally, with the department, a protest against approval of the application.
- (7) The department may deny an application under this section if the department determines that approving the application would contravene a requirement under a basin program rule, pursuant to ORS 536.300 (10).
- [(7)] (8) If a timely protest is filed, or in the opinion of the Water Resources Director a hearing is necessary to determine whether the proposed changes as described by the application would result in injury to existing water rights or contravene a requirement under a basin program rule, pursuant to ORS 536.300 (10), the department shall hold a hearing on the matter. Notice and conduct of the hearing shall be under the provisions of ORS chapter 183, pertaining to contested cases, and shall be held in the area where the rights are located unless all parties and persons who filed a protest under this subsection stipulate otherwise.
- [(8)] (9) An application for a change of use under this section is not required if the beneficial use authorized by the water use subject to transfer is irrigation and the owner of the water right uses the water for incidental agricultural, stock watering and other uses related to irrigation use, so long as there is no increase in the rate, duty, total acreage benefited or season of use.
- [(9)] (10) A water right transfer under subsection (1) of this section is not required for a general industrial use that was not included in a water right certificate issued for a specific industrial use if:
  - (a) The quantity of water used for the general industrial use is not greater than the rate allowed

[11]

in the original water right and not greater than the quantity of water diverted to satisfy the authorized specific use under the original water right;

- (b) The location where the water is to be used for general industrial use was owned by the holder of the original water right at the time the water right permit was issued; and
- (c) The person who makes the change in water use provides the following information to the Water Resources Department:
  - (A) The name and mailing address of the person using water under the water right;
  - (B) The water right certificate number;

- (C) A description of the location of the industrial facility owned by the holder of the original water right at the time the water right permit was issued; and
  - (D) A description of the general industrial use to be made of the water after the change.

**SECTION 10.** ORS 540.530 is amended to read:

540.530. (1)(a) If, after hearing or examination, the Water Resources Commission finds that a proposed change can be effected without injury to existing water rights or contravention of a requirement under a basin program rule, pursuant to ORS 536.300 (10), the commission shall make an order approving the transfer and fixing a time limit within which the approved changes may be completed.

- (b) If, after hearing or examination, the commission finds that a proposed change in point of diversion cannot be effected without injury to existing water rights or contravention of a requirement under a basin program rule, pursuant to ORS 536.300 (10), upon receipt by the commission of an affidavit consenting to the change from every holder of an affected water right, the commission may make an order approving the transfer and fixing a time limit within which the approved changes may be completed.
- (c) If, after hearing or examination, the commission finds that a proposed change in point of diversion cannot be effected without injury to an in-stream water right granted pursuant to a request under ORS 537.336 or an in-stream water right created pursuant to ORS 537.346 (1), the Water Resources Department may consent to the change only upon a recommendation that the department do so from the agency that requested the in-stream water right. The agency that requested the in-stream water right may recommend that the department consent to the change only if the change will result in a net benefit to the resource consistent with the purposes of the in-stream water right.
- (d)(A) If an in-stream water right would be injured by a proposed change under paragraph (c) of this subsection, the department shall obtain a recommendation from the agency that requested the in-stream water right. If the recommendation of the agency is to consent to the change, the department shall provide public notice of the recommendation and, consistent with state laws regarding cooperation with Indian tribes in the development and implementation of state agency programs that affect tribes or rights and privileges of tribes, the department shall consult with affected Indian tribes.
- (B) The recommendation of an agency under this paragraph must be in writing and, if the recommendation is to consent to the change, must describe the extent of the injury to the in-stream water right, the effect on the resource and the net benefit that will occur as a result of the proposed change. The recommendation may include any proposed conditions that are necessary to ensure that the proposed change will be consistent with the recommendation.
- (C) In determining whether a net benefit will result from the proposed change, the recommendation of an agency must include an analysis of the cumulative impact of any previous changes under paragraphs (b) and (c) of this subsection that allow injury to the affected in-stream water right.

[12]

- (D) A person may comment on the recommendation of an agency. The comment must be in writing and must be received by the department within 30 days after publication of notice under this paragraph. If a written comment received by the department requests a meeting on the proposed change, the department and the agency that requested the in-stream water right shall hold a joint public meeting within 90 days of the receipt of the comment requesting a meeting.
- (e)(A) If, after review of public comments and consultation with the agency that requested the in-stream water right, the agency that requested the in-stream water right does not withdraw its recommendation to consent to the change, the department may approve the change consistent with the requirements of paragraphs (b) and (c) of this subsection.
- (B) An order approving a change under paragraph (c) of this subsection shall include written findings on the extent of the injury to the in-stream water right, the effect on the resource and the net benefit that will occur as a result of the change. The order shall include any conditions necessary to ensure that the change will be consistent with the findings and ensure that the change will result in a continued net benefit to the resource consistent with the purposes of the in-stream water right.
- (C) In determining whether a net benefit will result from the change, the order of the department must include an analysis of the cumulative impact of any previous changes approved under paragraphs (b) and (c) of this subsection that allow injury to the affected in-stream water right.
- (f) The time allowed by the commission for completion of an authorized change under paragraphs (a) to (e) of this subsection may not be used when computing a five-year period of nonuse under the provisions of ORS 540.610 (1).
- (2)(a) If a certificate covering the water right has been previously issued, the commission shall cancel the previous certificate or, if for an irrigation district, the commission may modify the previous certificate and, when proper proof of completion of the authorized changes has been filed with the commission, issue a new certificate or, if for an irrigation district, modify the previous certificate, preserving the previously established priority of rights and covering the authorized changes. If only a portion of the water right covered by the previous certificate is affected by the changes, a separate new certificate may be issued to cover the unaffected portion of the water right.
- (b) If the change authorized under subsection (1) of this section is necessary to allow a change in a water right pursuant to ORS 537.348, is necessary to complete a project funded under ORS 541.932, or is approved by the State Department of Fish and Wildlife as a change that will result in a net benefit to fish and wildlife habitat, the Water Resources Department, at the discretion of the Water Resources Director, may waive or assist the applicant in satisfying any of the proof of completion requirements of paragraph (a) of this subsection. The assistance provided by the department may include, but need not be limited to, development of a final proof survey map and claim of beneficial use.
- (3) Upon receiving notification of the merger or consolidation of municipal water supply entities, or the formation of a water authority under ORS chapter 450, the commission shall cancel the previous certificates of the entities replaced by the merger, consolidation or formation and issue a new certificate to the newly formed municipality or water authority. The new certificate shall preserve the previously established priority of rights of the replaced entities and shall allow beneficial use of the water on any lands acquired in the merger, consolidation or formation.

# APPROPRIATIONS

SECTION 11. In addition to and not in lieu of any other appropriation, there is appropriated to the Water Resources Department, for the biennium beginning July 1, 2023, out of the General Fund, the amount of \$\_\_\_\_\_\_, which may be expended for purposes described in ORS 536.300 and section 7 of this 2023 Act.

SECTION 12. In addition to and not in lieu of any other appropriation, there is appropriated to the State Department of Fish and Wildlife, for the biennium beginning July 1, 2023, out of the General Fund, the amount of \$\_\_\_\_\_\_, which may be expended for purposes described in ORS 536.300.

SECTION 13. In addition to and not in lieu of any other appropriation, there is appropriated to the Department of Environmental Quality, for the biennium beginning July 1, 2023, out of the General Fund, the amount of \$\_\_\_\_\_\_, which may be expended for purposes described in ORS 536.300.

SECTION 14. In addition to and not in lieu of any other appropriation, there is appropriated to the State Department of Agriculture, for the biennium beginning July 1, 2023, out of the General Fund, the amount of \$\_\_\_\_\_\_, which may be expended for purposes described in ORS 536.300.

SECTION 15. In addition to and not in lieu of any other appropriation, there is appropriated to Oregon State University, for the biennium beginning July 1, 2023, out of the General Fund, the amount of \$\_\_\_\_\_\_, which may be expended for purposes described in ORS 536.300.

SECTION 16. In addition to and not in lieu of any other appropriation, there is appropriated to Oregon State University, for distribution to the university's Environmental and Natural Resources Law Center, for the biennium beginning July 1, 2023, out of the General Fund, the amount of \$\_\_\_\_\_\_, which may be expended for purposes described in section 3 of this 2023 Act.

#### CONFORMING AMENDMENTS

**SECTION 17.** ORS 536.310 is amended to read:

536.310. In formulating the [water resources program under ORS 536.300 (2)] programs described in ORS 536.300 (16), the Water Resources Commission shall take into consideration the purposes and declarations enumerated in ORS 536.220 and also the following additional declarations of policy:

- (1) Existing rights, established duties of water, and relative priorities concerning the use of the waters of this state and the laws governing the same are to be protected and preserved subject to the principle that all of the waters within this state belong to the public for use by the people for beneficial purposes without waste;
- (2) It is in the public interest that integration and coordination of uses of water and augmentation of existing supplies for all beneficial purposes be achieved for the maximum economic development thereof for the benefit of the state as a whole;
- (3) That adequate and safe supplies be preserved and protected for human consumption, while conserving maximum supplies for other beneficial uses;
- (4) Multiple-purpose impoundment structures are to be preferred over single-purpose structures; upstream impoundments are to be preferred over downstream impoundments. The fishery resource of this state is an important economic and recreational asset. In the planning and construction of

impoundment structures and milldams and other artificial obstructions, due regard shall be given to means and methods for its protection;

- (5) Competitive exploitation of water resources of this state for single-purpose uses is to be discouraged when other feasible uses are in the general public interest;
- (6) In considering the benefits to be derived from drainage, consideration shall also be given to possible harmful effects upon ground water supplies and protection of wildlife;
- (7) The maintenance of minimum perennial streamflows sufficient to support aquatic life, to minimize pollution and to maintain recreation values shall be fostered and encouraged if existing rights and priorities under existing laws will permit;
- (8) Watershed development policies shall be favored, whenever possible, for the preservation of balanced multiple uses, and project construction and planning with those ends in view shall be encouraged;
- (9) Due regard shall be given in the planning and development of water recreation facilities to safeguard against pollution;
- (10) It is of paramount importance in all cooperative programs that the principle of the sovereignty of this state over all the waters within the state be protected and preserved, and such cooperation by the commission shall be designed so as to reinforce and strengthen state control;
- (11) Local development of watershed conservation, when consistent with sound engineering and economic principles, is to be promoted and encouraged;
- (12) When proposed uses of water are in mutually exclusive conflict or when available supplies of water are insufficient for all who desire to use them, preference shall be given to human consumption purposes over all other uses and for livestock consumption, over any other use, and thereafter other beneficial purposes in such order as may be in the public interest consistent with the principles of chapter 707, Oregon Laws 1955, under the existing circumstances; and
- (13) Notwithstanding any other provision of this section, when available supplies of water are insufficient in the South Umpqua River to provide for both the needs of human consumption pursuant to a municipal water right and the maintenance of previously established minimum streamflows, preference shall be given to the municipal needs if the municipality adopts and enforces an ordinance restricting use of the water so obtained to direct human consumption uses.

# SECTION 18. ORS 536.340 is amended to read:

536.340. (1) Subject at all times to existing rights and priorities to use waters of this state, the Water Resources Commission:

(a) May[, by a water resources statement referred to in ORS 536.300 (2),] classify and reclassify the lakes, streams, underground reservoirs or other sources of water supply in this state as to the highest and best use and quantities of use thereof for the future in aid of an integrated and balanced program for the benefit of the state as a whole. The commission may so classify and reclassify portions of any such sources of water supply separately. Classification or reclassification of sources of water supply as provided in this subsection has the effect of restricting the use and quantities of use thereof to the uses and quantities of uses specified in the classification or reclassification, and no other uses or quantities of uses except as approved by the commission under ORS 536.370 to 536.390 or as accepted by the commission under ORS 536.295. Restrictions on use and quantities of use of a source of water supply resulting from a classification or reclassification under this subsection shall apply to the use of all waters of this state affected by the classification or reclassification, and shall apply to uses listed in ORS 537.545 that are initiated after the classification or reclassification that imposes the restriction.

[15]

- (b) Shall diligently enforce laws concerning cancellation, release and discharge of excessive unused claims to waters of this state to the end that such excessive and unused amounts may be made available for appropriation and beneficial use by the public.
- (c) May, [by a water resources statement referred to in ORS 536.300 (2) and] subject to the preferential uses named in ORS 536.310 (12), prescribe preferences for the future for particular uses and quantities of uses of the waters of any lake, stream or other source of water supply in this state in aid of the highest and best beneficial use and quantities of use thereof. In prescribing such preferences the commission shall give effect and due regard to the natural characteristics of such sources of water supply, the adjacent topography, the economy of such sources of water supply, the economy of the affected area, seasonal requirements of various users of such waters, the type of proposed use as between consumptive and nonconsumptive uses and other pertinent data.
- (2) In classifying or reclassifying a source of water supply or prescribing preferences for the future uses of a source of water supply under subsection (1) of this section, the commission shall:
- (a) Comply with the requirements set forth in the Water Resources Department coordination program developed pursuant to ORS 197.180; and
- (b) Cause notice of the hearing held under ORS 536.300 [(3)] (11) to be published in a newspaper of general circulation once each week for two successive weeks in each county:
- (A) In which waters affected by the action of the commission under subsection (1) of this section are located; or
  - (B) That is located within the basin under consideration.
- (3) Before beginning any action under subsection (2) of this section that would limit new ground water uses that are exempt under ORS 537.545 from the requirement to obtain a water right, the commission shall:
- (a) Review the proposed action to determine whether the proposal is consistent with ORS 537.780;
  - (b) Provide an opportunity for review by:

- (A) Any member of the Legislative Assembly who represents a district where the proposed action would apply; and
  - (B) Any interim committee of the Legislative Assembly responsible for water-related issues; and
- (c) Receive and consider a recommendation on the proposal from the ground water advisory committee appointed under ORS 536.090.

# SECTION 19. ORS 536.315 is repealed.

# SECTION 20. ORS 536.350 is amended to read:

536.350. The Water Resources [Commission] Department shall deliver a copy of [each water resources statement referred to] the state of water resources report described in ORS 536.300 [(2)] to each state agency or public corporation of this state [which] that may be concerned with or [which] that may carry on activities likely to affect the use or control of the water resources of this state. Each state agency or public corporation of this state [which] that receives a copy of [a water resources statement] the state of water resources report shall give to the [commission] department a receipt for the [water resources statement] state of water resources report. A copy of [any such statement] the state of water resources report duly certified by the Water Resources Director to be a full, true and correct copy shall be received in evidence in any court in the state and if the certificate recites that a copy of the [statement] state of water resources report was delivered to a particular state agency or public corporation of this state, it shall be presumed that the same was actually delivered as stated in the certificate.

[16]

**SECTION 21.** ORS 536.360 is amended to read:

536.360. In the exercise of any power, duty or privilege affecting the water resources of this state, every state agency or public corporation of this state shall give due regard to the [statements] state of water resources report of the Water Resources [Commission] Department and shall conform thereto. No exercise of any such power, duty or privilege by any such state agency or public corporation which would tend to derogate from or interfere with the [state water resources policy] state of water resources report shall be lawful.

**SECTION 22.** ORS 536.370 is amended to read:

536.370. (1) No exercise by any state agency or public corporation of this state [which] that has received a copy of [a state water resources statement] the state of water resources report as provided in ORS 536.350, of any power, duty or privilege, including the promulgating or undertaking of any order, rule, regulation, plan, program, policy, project or any other activity, which would in any way conflict with the [state water resources policy as set forth in the statement] state of water resources report, shall be effective or enforceable until approved by the Water Resources Commission as provided in subsection (2) of this section.

- (2) The exercise of any power, duty or privilege referred to in subsection (1) of this section shall be deemed approved by the commission if:
  - (a) The commission grants its approval as provided in ORS 536.390; or
- (b) The commission does not notify the state agency or public corporation within 30 days after the filing of the notification as provided in ORS 536.380 (1) of the intention of the commission to review the proposed exercise of the power, duty or privilege; or
  - (c) The commission grants its approval as provided in ORS 536.380 (4).

SECTION 23. ORS 536.380 is amended to read:

536.380. (1) Except as otherwise provided in ORS 536.390, whenever any state agency or public corporation of this state [which] that has received a copy of [a state water resources statement] the state of water resources report as provided in ORS 536.350, proposes to exercise any power, duty or privilege referred to in ORS 536.370 (1), it shall first file with the Water Resources Commission a notification of the proposed exercise. The notification shall be in such form and shall contain a description of the proposed exercise and such other information as the commission may require. The notification shall be a public record in the office of the commission.

- (2) Within 30 days after the filing of the notification as provided in subsection (1) of this section, the commission shall notify the state agency or public corporation of the intention of the commission to review the proposed exercise of the power, duty or privilege, if:
  - (a) The commission, in its discretion, determines that a review should be undertaken; or
- (b) A protest against the proposed exercise is filed with the commission within 25 days after the filing of the notification as provided in subsection (1) of this section by any person, state agency or public corporation of this state or agency of the federal government.
- (3) The commission, in its discretion, may hold a public hearing on the proposed exercise of the power, duty or privilege. The commission shall determine the time and place of the public hearing, and shall give written notice thereof to the state agency or public corporation whose proposed exercise of a power, duty or privilege is being reviewed and to each protestant under subsection (2)(b) of this section, if any, at least 10 days prior to the hearing. Notice of the hearing shall also be published in at least one issue each week for at least two consecutive weeks prior to the hearing in a newspaper of general circulation published in each county in which the proposed exercise of the power, duty or privilege is to take place or be effective.

[17]

(4) After the commission has notified the state agency or public corporation of the intention of the commission to review the proposed exercise of the power, duty or privilege as provided in subsection (2) of this section, the commission shall undertake the review and proceed therewith with reasonable diligence. At the conclusion of the review the commission shall make a determination approving the proposed exercise, approving the proposed exercise subject to conditions specified in the determination or disapproving the proposed exercise. A copy of the determination by the commission shall be delivered to the state agency or public corporation whose proposed exercise of a power, duty or privilege was reviewed and to each protestant under subsection (2)(b) of this section, if any.

#### **SECTION 24.** ORS 536.390 is amended to read:

536.390. The Water Resources Commission may enter into agreements or provide by orders, rules or regulations whereby it approves the exercise of any one or more of the powers, duties or privileges referred to in ORS 536.370 (1) by a state agency or public corporation of this state [which] that has received a copy of [a state water resources statement] the state of water resources report as provided in ORS 536.350, without the filing of the notification as provided in ORS 536.380 (1). Each agreement, order, rule or regulation shall specifically provide for the modification or revocation thereof at the discretion of the commission and upon reasonable notice to the state agency or public corporation, and may contain such other conditions, limitations or requirements as the commission, in its discretion, may require to insure the accomplishment of the purposes of the state water resources policy.

#### **SECTION 25.** ORS 536.400 is amended to read:

536.400. (1) As used in subsection (2) of this section, "violation" means any exercise or attempt to exercise by any state agency or public corporation of this state [which] that has received a copy of [a state water resources statement] the state of water resources report as provided in ORS 536.350, of any power, duty or privilege which would in any way conflict with the [state water resources statement] state of water resources report, without the approval of the Water Resources Commission as provided in ORS 536.370 (2).

(2) The commission[,] may apply to the circuit court of the county in which a violation is alleged to exist for the restraining by appropriate process of the commission or continuation of a violation, or for the enforcement by appropriate process of compliance with ORS 536.370 to 536.390.

# SECTION 26. ORS 540.524 is amended to read:

- 540.524. (1) Notwithstanding ORS 540.510 or 540.670, upon approval of an application submitted to the Water Resources Department, the holder of both a primary water right originating from a surface water source and a supplemental water right permit or certificate originating from a ground water source may substitute the use of the supplemental water right for the primary water right. A substitution may not be made under this subsection if the use of the supplemental water right results in an enlargement or expansion of the primary water right. This subsection does not authorize a change in place of use, type of use, point of diversion or point of appropriation.
- (2) An application required under subsection (1) of this section shall be submitted on forms provided by the department. The department may request additional information if necessary to assist with the injury evaluation. Each application shall be submitted with the fee described in ORS 536.050 (1)(s).
- (3) Upon receiving an application under subsection (1) of this section, the department shall provide notice, accept protests and conduct hearings on protests in the manner described in ORS 540.520 (5), (6) and [(7)] (8).

[18]

SECTION 27. The unit captions used in this 2023 Act are provided for the convenience of the reader and do not become part of the statutory law of this state or express any legislative intent in the enactment of this 2023 Act.

## EFFECTIVE DATE

SECTION 28. This 2023 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2023 Act takes effect on its passage.