House Bill 2811

Sponsored by Representatives VALDERRAMA, REYNOLDS, GRAYBER; Representative PHAM K, Senators DEMBROW, JAMA (at the request of Daniel Hauser) (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Creates refundable child tax credit based upon percentage of federal child tax care credit, as applicable to tax years beginning on or after January 1, 2021, and before January 1, 2022. Applies to tax years beginning on or after January 1, 2024, and before January 1, 2030.

Directs Department of Revenue, in collaboration with Department of Human Services, to make installment payments to personal income taxpayers of estimated amount of majority of child care credit.

Applies to tax years beginning on or after next January 1 following receipt of federal approval necessary to exclude installment payments from benefit eligibility determinations, and before January 1, 2030.

Takes effect on 91st day following adjournment sine die.

A BILL FOR AN ACT

2 Relating to a child tax care credit; creating new provisions; amending ORS 314.840 and 316.502; and

3 prescribing an effective date.

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Be It Enacted by the People of the State of Oregon: 4

SECTION 1. Section 2 of this 2023 Act is added to and made a part of ORS chapter 315.

6 SECTION 2. (1) In addition to any other credit available for purposes of ORS chapter 316, an eligible resident individual shall be allowed a credit against the tax otherwise due under 7 ORS chapter 316 for the tax year in an amount equal to 10 percent of the child tax credit 8 9 allowable to the individual for the same tax year under section 24 of the Internal Revenue Code, as amended and in effect on March 30, 2021, and as applicable to tax years beginning 10 on or after January 1, 2021, and before January 1, 2022. 11

12 (2) An eligible nonresident individual shall be allowed the credit computed in the same manner and subject to the same eligibility requirements as the credit allowed a resident by 13 subsection (1) of this section. However, the credit shall be prorated using the proportion 14 provided in ORS 316.117. 15

(3) If a change in the tax year of a taxpayer occurs as described in ORS 314.085, or if the 16 Department of Revenue terminates the taxpayer's taxable year under ORS 314.440, the credit 17allowed by this section shall be prorated or computed in a manner consistent with ORS 18 314.085. 19

(4) If a change in the status of a taxpayer from resident to nonresident or from nonres-20 ident to resident occurs, the credit allowed by this section shall be determined in a manner 2122 consistent with ORS 316.117.

23(5) If the amount allowable as a credit under this section, when added to the sum of the 24 amounts allowable as payment of tax under ORS 316.187 or 316.583, other tax prepayment 25amounts and other refundable credit amounts, exceeds the taxes imposed by ORS chapters 26 314 and 316 for the tax year after application of any nonrefundable credits allowable for

purposes of ORS chapter 316 for the tax year, the amount of the excess shall be refunded to 1 2 the taxpayer as provided in ORS 316.502.

(6) The Department of Revenue may adopt rules for purposes of this section, including 3 but not limited to rules relating to proof of eligibility, the furnishing of information regarding 4 the federal child tax credit claimed by the taxpayer for the tax year and policies and guide-5 lines for the determination of the amount of credit allowed under subsection (1) of this sec-6 7 tion.

8 (7) Refunds attributable to the child tax credit allowed under this section do not bear 9 interest.

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SECTION 3. (1) The Department of Revenue, in collaboration with the Department of Human Services, shall distribute in monthly installments advance payments of the tax credit 11 12 allowed under section 2 of this 2023 Act. The Department of Human Services shall:

13 (a) Distribute to eligible taxpayers an amount equal to the taxpayer's estimated credit for the tax year during which payments begin, reduced by an amount, established by the 14 15 Department of Human Services by rule, not to exceed 20 percent of the total credit.

16(b) Allow taxpayers to opt out of receipt of advance payments for first year of availability of credit, and annually thereafter, upon filing of the taxpayer's tax return. Taxpayers who 17 18 subsequently opt out will not receive ongoing advance payments as provided in subsection (7) of this section. 19

(2)(a) Not later than March 30 of the year in which this section becomes operative under 20section 6 of this 2023 Act, the Department of Revenue shall provide to the Department of 2122Human Services a list of taxpayers for the tax year ending on the preceding December 31:

23(A) Who have filed a tax return on or before March 1 of the current year;

(B) Who have claimed a credit under section 2 of this 2023 Act; and

(C) Whose returns have been sufficiently processed by the Department of Revenue for 25the list to include the items described in paragraph (b) of this subsection. 26

27(b) The list required under paragraph (a) of this subsection shall include, for each tax-28payer:

(A) The amount of credit allowed to the taxpayer; and 29

30 (B) The taxpayer's name, address and tax identification number.

31 (3) Not later than two weeks after receiving the list from the Department of Revenue, the Department of Human Services shall provide notice, as described in subsection (6) of this 32section, to the individuals described in subsection (2) of this section that they are eligible to 33 34 receive advance payments as described in this section.

35 (4) Not later than April 30 of the year in which this section becomes operative under section 6 of this 2023 Act, the Department of Human Services shall provide in electronic 36 37 format to the Department of Revenue the names and tax identification numbers of, and the 38 monthly disbursement amounts to, all taxpayers who have elected to receive advance payments for that year. 39

40 (5)(a) Beginning in July of the year in which this section becomes operative under section 6 of this 2023 Act, the Department of Human Services shall make six equal consecutive 41 monthly payments to each eligible taxpayer. These monthly payments combined shall total 4250 percent of the amount described in subsection (1) of this section. The remaining 50 per-43 cent shall be distributed to the taxpayer by the Department of Revenue in the following year, 44 upon the taxpayer's claiming of a credit for the tax year under section 2 of this 2023 Act on 45

1 the taxpayer's return, but shall be subject to the reconciliation provided in section 4 (1) of

2 this 2023 Act.

(b) Beginning in January of the year immediately following the year in which this section 3 becomes operative under section 6 of this 2023 Act, and in each subsequent year, the De-4 partment of Human Services shall make 12 equal consecutive monthly payments to each el-5 igible taxpayer. These advance payments shall be based on the taxpayer's child tax credit for 6 the prior year. For the first six months of the year, the monthly payment amounts under 7 this paragraph shall equal the monthly payment amounts for the final six months of the 8 9 previous year. This amount shall be reconciled and modified, if necessary, for the final six months of the year, based upon information received by the Department of Revenue, in-10 cluding information on the taxpayer's return. 11

12(6) The notice required under subsection (3) of this section shall include an explanation 13 that the child tax credit payments shall be made in installments beginning in July of the current year, in compensation for expenses made in the current year and that participation 14 15 shall require the taxpayer to claim the credits on the corresponding tax return and provide 16supporting documentation if requested by the Department of Revenue. The notice shall inform the taxpayer that the payments made under this section shall be in lieu of allowance 17 18 of the credit upon filing for the current tax year and that the taxpayer may choose each year 19 whether to receive advance payments.

20(7) On or before March 1 of each year, any taxpayer who is currently receiving payments under this section may notify the Department of Human Services that the taxpayer no longer 2122wishes to receive advance payments. This notice shall take the form prescribed by the De-23partment of Human Services. The Department of Human Services shall discontinue, as of April 1 of the current year, payments to taxpayers who provide this notice and shall notify 2425the Department of Revenue of this discontinuation. A taxpayer who has provided notice may not receive any further installment payments. As soon as practicable, the Department of 2627Revenue shall review and reconcile the taxpayer's return, as provided in section 4 of this 2023 Act. 28

(8) In each year beginning after the year in which this section becomes operative under section 6 of this 2023 Act, the Department of Human Services and the Department of Revenue shall share the information described in subsections (2) to (5) of this section and shall adhere to the dates prescribed in subsections (2) to (5) of this section.

(9) The Department of Human Services may not consider payments made under this
 section as income when determining eligibility for:

35 (a) Temporary assistance for needy families under ORS 412.006;

36 (b) Medical assistance provided pursuant to 42 U.S.C. 1396u-1; or

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(c) The Supplemental Nutrition Assistance Program under ORS 411.806 to 411.845.

(10) The Department of Human Services and the Department of Revenue shall by rule
 establish policies and procedures for the distribution of advance payments as provided in this
 section and section 4 of this 2023 Act.

41 <u>SECTION 4.</u> (1) The Department of Revenue, in reviewing the personal income tax re-42 turns of taxpayers receiving advance payments as described in section 3 of this 2023 Act 43 shall:

(a) Confirm that, for the tax year during which payments began as provided under sec tion 3 of this 2023 Act, the taxpayer has claimed a credit under section 2 of this 2023 Act;

(b) Reconcile the amounts claimed under paragraph (a) of this subsection against the 1 amounts disbursed under section 3 of this 2023 Act; and 2

(c) Determine whether there is a difference in amount claimed versus amount disbursed 3 and assess a deficiency against the taxpayer or provide a refund. 4

(2) If a taxpayer who has received advance payments under section 3 of this 2023 Act does 5 not claim a credit under section 2 of this 2023 Act, or does not provide sufficient substanti-6 ation of eligibility for the claimed amount, the Department of Revenue shall notify the tax-7 payer of any overpayment attributable to the installment payments made under section 3 of 8 9 this 2023 Act.

(3) Upon notification by the Department of Revenue, the Department of Human Services 10 shall discontinue payments to taxpayers under section 3 of this 2023 Act if the Department 11 12 of Revenue discovers that the taxpayer:

(a) Has moved out of this state since initially receiving payments under section 3 of this 13 2023 Act; 14

15 (b) Has changed or is likely to change tax filing status; or

(c) Is not reasonably likely to qualify for the tax credit under section 2 of this 2023 Act 16 for the upcoming tax year. 17

18 (4) Except as otherwise provided in this section and section 2 of this 2023 Act or where the context requires otherwise, the provisions of ORS chapters 305 and 314 as to the audit 19 and examination of returns, periods of limitation, determination of and notices of deficien-20cies, assessments, collections, liens, delinquencies, claims for refund and refunds, confer-2122ences, appeals to the Oregon Tax Court, stays of collection pending appeal, confidentiality 23of returns and the penalties relative thereto, and the procedures relating thereto, apply to the determinations of taxes, penalties and interest under this section and section 2 of this 24252023 Act.

SECTION 5. The Child Tax Credit Program Fund is established in the State Treasury, 2627separate and distinct from the General Fund. Interest earned by the Child Tax Credit Program Fund shall be credited to the fund. Moneys in the fund are continuously appropriated 28to the Department of Human Services for the purpose of making advance payments under 2930 section 3 of this 2023 Act.

31 SECTION 6. (1) The Department of Human Services shall seek, from the United States Department of Health and Human Services and the United States Department of Agriculture, 32any federal approval necessary to exclude the installment payments described in section 3 33 34 of this 2023 Act, in determining eligibility for temporary assistance for needy families under ORS 412.006, medical assistance provided pursuant to 42 U.S.C. 1396u-1 and the Supplemental 35 Nutrition Assistance Program under ORS 411.806 to 411.845. 36

37 (2) The Department of Human Services shall immediately notify, in writing, the Legislative Counsel Committee upon receipt of any necessary approval or the denial of approval 38 under subsection (1) of this section. 39

(3) Sections 3 and 4 of this 2023 Act and the amendments to ORS 314.840 by section 8 of 40 this 2023 Act become operative on the January 1 following receipt of the necessary federal 41 approval under subsection (1) of this section. 42

SECTION 7. ORS 316.502, as amended by section 13, chapter 115, Oregon Laws 2022, is 43 amended to read: 44

316.502. (1) The net revenue from the tax imposed by this chapter, after deducting refunds and 45

1 amounts described in ORS 285B.630 and 285C.635, shall be paid over to the State Treasurer and held

2 in the General Fund as miscellaneous receipts available generally to meet any expense or obligation

3 of the State of Oregon lawfully incurred.

4 (2) A working balance of unreceipted revenue from the tax imposed by this chapter may be re-5 tained for the payment of refunds, but such working balance shall not at the close of any fiscal year 6 exceed the sum of \$1 million.

7 (3) Moneys are continuously appropriated to the Department of Revenue to make:

8 (a) The refunds authorized under subsection (2) of this section; and

9 (b) The refund payments in excess of tax liability authorized under ORS 315.174, 315.262, 315.264,

315.266 and 316.090 and section 3, chapter 589, Oregon Laws 2021, and section 8, chapter 115,
Oregon Laws 2022, and section 2 of this 2023 Act.

12 **SECTION 8.** ORS 314.840 is amended to read:

13 314.840. (1) The Department of Revenue may:

(a) Furnish any taxpayer, representative authorized to represent the taxpayer under ORS 305.239
or person designated by the taxpayer under ORS 305.193, upon request of the taxpayer, representative or designee, with a copy of the taxpayer's income tax return filed with the department for
any year, or with a copy of any report filed by the taxpayer in connection with the return, or with
any other information the department considers necessary.

19 (b) Publish lists of taxpayers who are entitled to unclaimed tax refunds.

(c) Publish statistics so classified as to prevent the identification of income or any particulars
 contained in any report or return.

(d) Disclose a taxpayer's name, address, telephone number, refund amount, amount due, Social
Security number, employer identification number or other taxpayer identification number to the extent necessary in connection with collection activities or the processing and mailing of correspondence or of forms for any report or return required in the administration of any local tax under ORS
305.620 or any law imposing a tax upon or measured by net income.

(2) The department also may disclose and give access to information described in ORS 314.835to:

(a) The Governor of the State of Oregon or the authorized representative of the Governor with
 respect to an individual who is designated as being under consideration for appointment or reap pointment to an office or for employment in the office of the Governor. The information disclosed
 shall be confined to whether the individual:

(A) Has filed returns with respect to the taxes imposed by ORS chapter 316 for those of not
more than the three immediately preceding years for which the individual was required to file an
Oregon individual income tax return.

(B) Has failed to pay any tax within 30 days from the date of mailing of a deficiency notice or
 otherwise respond to a deficiency notice within 30 days of its mailing.

(C) Has been assessed any penalty under the Oregon personal income tax laws and the natureof the penalty.

(D) Has been or is under investigation for possible criminal offenses under the Oregon personal
income tax laws. Information disclosed pursuant to this paragraph shall be used only for the purpose
of making the appointment, reappointment or decision to employ or not to employ the individual in
the office of the Governor.

(b) An officer or employee of the Oregon Department of Administrative Services duly authorized
 or employed to prepare revenue estimates, or a person contracting with the Oregon Department of

Administrative Services to prepare revenue estimates, in the preparation of revenue estimates required for the Governor's budget under ORS 291.201 to 291.224, or required for submission to the Emergency Board or the Joint Interim Committee on Ways and Means, or if the Legislative Assembly is in session, to the Joint Committee on Ways and Means, and to the Legislative Revenue Officer or Legislative Fiscal Officer under ORS 291.342, 291.348 and 291.445. The Department of Revenue shall disclose and give access to the information described in ORS 314.835 for the purposes of this paragraph only if:

8 (A) The request for information is made in writing, specifies the purposes for which the request 9 is made and is signed by an authorized representative of the Oregon Department of Administrative 10 Services. The form for request for information shall be prescribed by the Oregon Department of 11 Administrative Services and approved by the Director of the Department of Revenue.

(B) The officer, employee or person receiving the information does not remove from the premises
of the Department of Revenue any materials that would reveal the identity of a personal or corporate taxpayer.

(c) The Commissioner of Internal Revenue or authorized representative, for tax administrationand compliance purposes only.

(d) For tax administration and compliance purposes, the proper officer or authorized representative of any of the following entities that has or is governed by a provision of law that meets the
requirements of any applicable provision of the Internal Revenue Code as to confidentiality:

20 (A) A state;

21 (B) A city, county or other political subdivision of a state;

22 (C) The District of Columbia; or

(D) An association established exclusively to provide services to federal, state or local taxing
 authorities.

(e) The Multistate Tax Commission or its authorized representatives, for tax administration and
compliance purposes only. The Multistate Tax Commission may make the information available to
the Commissioner of Internal Revenue or the proper officer or authorized representative of any
governmental entity described in and meeting the qualifications of paragraph (d) of this subsection.
(f) The Attorney General, assistants and employees in the Department of Justice, or other legal
representative of the State of Oregon, to the extent the department deems disclosure or access
necessary for the performance of the duties of advising or representing the department pursuant to

32 ORS 180.010 to 180.240 and the tax laws of the state.

(g) Employees of the State of Oregon, other than of the Department of Revenue or Department of Justice, to the extent the department deems disclosure or access necessary for such employees to perform their duties under contracts or agreements between the department and any other department, agency or subdivision of the State of Oregon, in the department's administration of the tax laws.

(h) Other persons, partnerships, corporations and other legal entities, and their employees, to
the extent the department deems disclosure or access necessary for the performance of such others'
duties under contracts or agreements between the department and such legal entities, in the
department's administration of the tax laws.

(i) The Legislative Revenue Officer or authorized representatives upon compliance with ORS
173.850. Such officer or representative shall not remove from the premises of the department any
materials that would reveal the identity of any taxpayer or any other person.

45 (j) The Department of Consumer and Business Services, to the extent the department requires

1 such information to determine whether it is appropriate to adjust those workers' compensation

2 benefits the amount of which is based pursuant to ORS chapter 656 on the amount of wages or 3 earned income received by an individual.

(k) Any agency of the State of Oregon, or any person, or any officer or employee of such agency 4 or person to whom disclosure or access is given by state law and not otherwise referred to in this 5 section, including but not limited to the Secretary of State as Auditor of Public Accounts under 6 Article VI, section 2, of the Oregon Constitution; the Department of Human Services pursuant to 7 ORS 412.094 and section 3 of this 2023 Act; the Division of Child Support of the Department of 8 9 Justice and district attorney regarding cases for which they are providing support enforcement services under ORS 25.080; the State Board of Tax Practitioners, pursuant to ORS 673.710; and the 10 Oregon Board of Accountancy, pursuant to ORS 673.415. 11

12 (L) The Director of the Department of Consumer and Business Services to determine that a 13 person complies with ORS chapter 656 and the Director of the Employment Department to determine 14 that a person complies with ORS chapter 657, the following employer information:

15 (A) Identification numbers.

16 (B) Names and addresses.

17 (C) Inception date as employer.

18 (D) Nature of business.

19 (E) Entity changes.

20 (F) Date of last payroll.

(m) The Director of the Oregon Health Authority to determine that a person has the ability to
pay for care that includes services provided by the Oregon State Hospital, or the Oregon Health
Authority to collect any unpaid cost of care as provided by ORS chapter 179.

(n) Employees of the Employment Department to the extent the Department of Revenue deems
disclosure or access to information on a combined tax report filed under ORS 316.168 is necessary
to performance of their duties in administering the tax imposed by ORS chapter 657.

(o) The State Fire Marshal to assist the State Fire Marshal in carrying out duties, functions and
 powers under ORS 453.307 to 453.414, the employer or agent name, address, telephone number and
 standard industrial classification, if available.

(p) Employees of the Department of State Lands or State Treasurer for the purposes of returning
 unclaimed property and identifying, locating and publishing lists of taxpayers entitled to unclaimed
 refunds under ORS 98.302 to 98.436.

(q) In addition to the disclosure allowed under ORS 305.225, state or local law enforcement
 agencies to assist in the investigation or prosecution of the following criminal activities:

35 (A) Mail theft of a check, in which case the information that may be disclosed shall be limited 36 to the stolen document, the name, address and taxpayer identification number of the payee, the 37 amount of the check and the date printed on the check.

(B) The counterfeiting, forging or altering of a check submitted by a taxpayer to the Department of Revenue or issued by the Department of Revenue to a taxpayer, in which case the information that may be disclosed shall be limited to the counterfeit, forged or altered document, the name, address and taxpayer identification number of the payee, the amount of the check, the date printed on the check and the altered name and address.

43 (r) The United States Postal Inspection Service or a federal law enforcement agency, including
44 but not limited to the United States Department of Justice, to assist in the investigation of the fol45 lowing criminal activities:

1 (A) Mail theft of a check, in which case the information that may be disclosed shall be limited 2 to the stolen document, the name, address and taxpayer identification number of the payee, the 3 amount of the check and the date printed on the check.

4 (B) The counterfeiting, forging or altering of a check submitted by a taxpayer to the Department 5 of Revenue or issued by the Department of Revenue to a taxpayer, in which case the information 6 that may be disclosed shall be limited to the counterfeit, forged or altered document, the name, ad-7 dress and taxpayer identification number of the payee, the amount of the check, the date printed 8 on the check and the altered name and address.

9 (s) The United States Financial Management Service, for purposes of facilitating the offsets de-10 scribed in ORS 305.612.

(t) A municipal corporation of this state for purposes of assisting the municipal corporation in the administration of a tax of the municipal corporation that is imposed on or measured by income, wages or net earnings from self-employment. Any disclosure under this paragraph may be made only pursuant to a written agreement between the Department of Revenue and the municipal corporation that ensures the confidentiality of the information disclosed.

(u) A consumer reporting agency, to the extent necessary to carry out the purposes of ORS314.843.

(v) The Public Employees Retirement Board, to the extent necessary to carry out the purposes
of ORS 238.372 to 238.384, and to any public employer, to the extent necessary to carry out the
purposes of ORS 237.635 (3) and 237.637 (2).

(w) The Secretary of State for the purpose of initiating or supporting a recommendation under ORS 60.032 (3) or 63.032 (3) to administratively dissolve a corporation or limited liability company that the Director of the Department of Revenue determines has failed to comply with applicable tax laws of the state.

(x)(A) A multijurisdictional information sharing organization formed with oversight by the Internal Revenue Service to combat identity theft and fraud, if the Department of Revenue is a member of the organization; and

(B) Tax preparation software vendors that are members of an organization described in subpar agraph (A) of this paragraph, if information described in ORS 314.835 is shared for the purpose of
 investigating industry leads of potential identity theft or fraud.

(y) The State Treasurer, for the purpose of providing employer responses, as indicated on annual
withholding reports submitted to the Department of Revenue, about whether an employer offers a
qualified retirement savings plan as listed in ORS 178.215.

(z) The Oregon 529 Savings Board, for the purpose of facilitating the establishment of accounts
by personal income taxpayers under ORS 178.335 within the Oregon 529 Savings Network through
the use of income tax return forms.

37 (3)(a) Each officer or employee of the department and each person described or referred to in 38 subsection (2)(a), (b), (f) to (L), (n) to (q) or (w) of this section to whom disclosure or access to the tax information is given under subsection (2) of this section or any other provision of state law, 39 prior to beginning employment or the performance of duties involving such disclosure or access, 40 shall be advised in writing of the provisions of ORS 314.835 and 314.991, relating to penalties for the 41 violation of ORS 314.835, and shall as a condition of employment or performance of duties execute 42a certificate for the department, in a form prescribed by the department, stating in substance that 43 the person has read these provisions of law, that the person has had them explained and that the 44 person is aware of the penalties for the violation of ORS 314.835. 45

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1 (b) The disclosure authorized in subsection (2)(r) of this section shall be made only after a 2 written agreement has been entered into between the Department of Revenue and the person de-3 scribed in subsection (2)(r) of this section to whom disclosure or access to the tax information is 4 given, providing that:

5 (A) Any information described in ORS 314.835 that is received by the person pursuant to sub-6 section (2)(r) of this section is confidential information that may not be disclosed, except to the ex-7 tent necessary to investigate or prosecute the criminal activities described in subsection (2)(r) of 8 this section;

(B) The information shall be protected as confidential under applicable federal and state laws;

10 and

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11 (C) The United States Postal Inspection Service or the federal law enforcement agency shall 12 give notice to the Department of Revenue of any request received under the federal Freedom of In-13 formation Act, 5 U.S.C. 552, or other federal law relating to the disclosure of information.

(4) The Department of Revenue may recover the costs of furnishing the information described
 in subsection (2)(L), (m) and (o) to (q) of this section from the respective agencies.

16 <u>SECTION 9.</u> (1) Section 2 of this 2023 Act applies to tax years beginning on or after 17 January 1, 2024, and before January 1, 2030.

18 (2) Sections 3 and 4 of this 2023 Act apply to tax years beginning on or after the January

19 1 following the operative date specified in section 6 of this 2023 Act, and before January 1,

20 2030, and first apply to disbursements made in calendar years beginning after the operative 21 date specified in section 6 of this 2023 Act, and before January 1, 2030.

22 <u>SECTION 10.</u> This 2023 Act takes effect on the 91st day after the date on which the 2023 23 regular session of the Eighty-second Legislative Assembly adjourns sine die.

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