House Bill 2290

Introduced and printed pursuant to House Rule 12.00. Presession filed (at the request of Governor Kate Brown for Employment Department)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Authorizes Department of Revenue to disclose information to Employment Department for purpose of administering paid family and medical leave insurance program. Requires employers to report total amounts of employee contributions with payment to Department of Revenue and to report employee contributions annually. Includes program eligibility determination in purposes for which county supervisory authority must submit defendant information to Director of Employment Department.

Becomes operative August 1, 2023.

Declares emergency, effective on passage.

A BILL FOR AN ACT

Relating to information sharing for purposes of administration of Employment Department programs; creating new provisions; amending ORS 137.924, 314.840 and 657B.150; and declaring an emergency.

Be It Enacted by the People of the State of Oregon:

SECTION 1. ORS 314.840 is amended to read:

314.840. (1) The Department of Revenue may:

(a) Furnish any taxpayer, representative authorized to represent the taxpayer under ORS 305.239 or person designated by the taxpayer under ORS 305.193, upon request of the taxpayer, representative or designee, with a copy of the taxpayer's income tax return filed with the department for any year, or with a copy of any report filed by the taxpayer in connection with the return, or with any other information the department considers necessary.

(b) Publish lists of taxpayers who are entitled to unclaimed tax refunds.

(c) Publish statistics so classified as to prevent the identification of income or any particulars contained in any report or return.

(d) Disclose a taxpayer's name, address, telephone number, refund amount, amount due, Social Security number, employer identification number or other taxpayer identification number to the extent necessary in connection with collection activities or the processing and mailing of correspondence or of forms for any report or return required in the administration of any local tax under ORS 305.620 or any law imposing a tax upon or measured by net income.

(2) The department also may disclose and give access to information described in ORS 314.835 to:

(a) The Governor of the State of Oregon or the authorized representative of the Governor with respect to an individual who is designated as being under consideration for appointment or reappointment to an office or for employment in the office of the Governor. The information disclosed shall be confined to whether the individual:

(A) Has filed returns with respect to the taxes imposed by ORS chapter 316 for those of not

NOTE: Matter in boldfaced type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in boldfaced type.

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more than the three immediately preceding years for which the individual was required to file an
Oregon individual income tax return.

(B) Has failed to pay any tax within 30 days from the date of mailing of a deficiency notice or
otherwise respond to a deficiency notice within 30 days of its mailing.

(C) Has been assessed any penalty under the Oregon personal income tax laws and the nature
of the penalty.

(D) Has been or is under investigation for possible criminal offenses under the Oregon personal
income tax laws. Information disclosed pursuant to this paragraph shall be used only for the purpose
of making the appointment, reappointment or decision to employ or not to employ the individual in
the office of the Governor.

(b) An officer or employee of the Oregon Department of Administrative Services duly authorized
or employed to prepare revenue estimates, or a person contracting with the Oregon Department of
Administrative Services to prepare revenue estimates, in the preparation of revenue estimates re-
quired for the Governor's budget under ORS 291.201 to 291.224, or required for submission to the
Emergency Board or the Joint Interim Committee on Ways and Means, or if the Legislative As-
sembly is in session, to the Joint Committee on Ways and Means, and to the Legislative Revenue
Officer or Legislative Fiscal Officer under ORS 291.342, 291.348 and 291.445. The Department of
Revenue shall disclose and give access to the information described in ORS 314.835 for the purposes
of this paragraph only if:

(A) The request for information is made in writing, specifies the purposes for which the request
is made and is signed by an authorized representative of the Oregon Department of Administrative
Services. The form for request for information shall be prescribed by the Oregon Department of
Administrative Services and approved by the Director of the Department of Revenue.

(B) The officer, employee or person receiving the information does not remove from the premises
of the Department of Revenue any materials that would reveal the identity of a personal or corpo-
rate taxpayer.

(c) The Commissioner of Internal Revenue or authorized representative, for tax administration
and compliance purposes only.

(d) For tax administration and compliance purposes, the proper officer or authorized representa-
tive of any of the following entities that has or is governed by a provision of law that meets the
requirements of any applicable provision of the Internal Revenue Code as to confidentiality:

(A) A state;

(B) A city, county or other political subdivision of a state;

(C) The District of Columbia; or

(D) An association established exclusively to provide services to federal, state or local taxing
authorities.

(e) The Multistate Tax Commission or its authorized representatives, for tax administration and
compliance purposes only. The Multistate Tax Commission may make the information available to
the Commissioner of Internal Revenue or the proper officer or authorized representative of any
governmental entity described in and meeting the qualifications of paragraph (d) of this subsection.

(f) The Attorney General, assistants and employees in the Department of Justice, or other legal
representative of the State of Oregon, to the extent the department deems disclosure or access
necessary for the performance of the duties of advising or representing the department pursuant to
ORS 180.010 to 180.240 and the tax laws of the state.

(g) Employees of the State of Oregon, other than of the Department of Revenue or Department

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of Justice, to the extent the department deems disclosure or access necessary for such employees
to perform their duties under contracts or agreements between the department and any other de-
partment, agency or subdivision of the State of Oregon, in the department’s administration of the
tax laws.

(h) Other persons, partnerships, corporations and other legal entities, and their employees, to
the extent the department deems disclosure or access necessary for the performance of such others’
duties under contracts or agreements between the department and such legal entities, in the
department’s administration of the tax laws.

(i) The Legislative Revenue Officer or authorized representatives upon compliance with ORS
173.850. Such officer or representative shall not remove from the premises of the department any
materials that would reveal the identity of any taxpayer or any other person.

(j) The Department of Consumer and Business Services, to the extent the department requires
such information to determine whether it is appropriate to adjust those workers’ compensation
benefits the amount of which is based pursuant to ORS chapter 656 on the amount of wages or
earned income received by an individual.

(k) Any agency of the State of Oregon, or any person, or any officer or employee of such agency
or person to whom disclosure or access is given by state law and not otherwise referred to in this
section, including but not limited to the Secretary of State as Auditor of Public Accounts under
Article VI, section 2, of the Oregon Constitution; the Department of Human Services pursuant to
ORS 412.094; the Division of Child Support of the Department of Justice and district attorney re-
garding cases for which they are providing support enforcement services under ORS 25.080; the
State Board of Tax Practitioners, pursuant to ORS 673.710; and the Oregon Board of Accountancy,
pursuant to ORS 673.415.

(L) The Director of the Department of Consumer and Business Services to determine that a
person complies with ORS chapter 656 and the Director of the Employment Department to determine
that a person complies with ORS [chapter 657] chapters 657 and 657B, the following employer in-
formation:

(A) Identification numbers.

(B) Names and addresses.

(C) Inception date as employer.

(D) Nature of business.

(E) Entity changes.

(F) Date of last payroll.

(m) The Director of the Oregon Health Authority to determine that a person has the ability to
pay for care that includes services provided by the Oregon State Hospital, or the Oregon Health
Authority to collect any unpaid cost of care as provided by ORS chapter 179.

(n) Employees of the Employment Department, to the extent the Department of Revenue deems
disclosure or access to information on a combined tax report filed under ORS 316.168 is necessary
to performance of their duties in administering the tax imposed by ORS chapter 657 and the family
and medical leave insurance program under ORS chapter 657B, and for the purpose of verifying
the income of individuals in the administration and enforcement of ORS chapters 657
and 657B.

(o) The State Fire Marshal to assist the State Fire Marshal in carrying out duties, functions and
powers under ORS 453.307 to 453.414, the employer or agent name, address, telephone number and
standard industrial classification, if available.
(p) Employees of the Department of State Lands or State Treasurer for the purposes of returning unclaimed property and identifying, locating and publishing lists of taxpayers entitled to unclaimed refunds under ORS 98.302 to 98.436.

(q) In addition to the disclosure allowed under ORS 305.225, state or local law enforcement agencies to assist in the investigation or prosecution of the following criminal activities:

(A) Mail theft of a check, in which case the information that may be disclosed shall be limited to the stolen document, the name, address and taxpayer identification number of the payee, the amount of the check and the date printed on the check.

(B) The counterfeiting, forging or altering of a check submitted by a taxpayer to the Department of Revenue or issued by the Department of Revenue to a taxpayer, in which case the information that may be disclosed shall be limited to the counterfeit, forged or altered document, the name, address and taxpayer identification number of the payee, the amount of the check, the date printed on the check and the altered name and address.

(r) The United States Postal Inspection Service or a federal law enforcement agency, including but not limited to the United States Department of Justice, to assist in the investigation of the following criminal activities:

(A) Mail theft of a check, in which case the information that may be disclosed shall be limited to the stolen document, the name, address and taxpayer identification number of the payee, the amount of the check and the date printed on the check.

(B) The counterfeiting, forging or altering of a check submitted by a taxpayer to the Department of Revenue or issued by the Department of Revenue to a taxpayer, in which case the information that may be disclosed shall be limited to the counterfeit, forged or altered document, the name, address and taxpayer identification number of the payee, the amount of the check, the date printed on the check and the altered name and address.

(s) The United States Financial Management Service, for purposes of facilitating the offsets described in ORS 305.612.

(t) A municipal corporation of this state for purposes of assisting the municipal corporation in the administration of a tax of the municipal corporation that is imposed on or measured by income, wages or net earnings from self-employment. Any disclosure under this paragraph may be made only pursuant to a written agreement between the Department of Revenue and the municipal corporation that ensures the confidentiality of the information disclosed.

(u) A consumer reporting agency, to the extent necessary to carry out the purposes of ORS 314.843.

(v) The Public Employees Retirement Board, to the extent necessary to carry out the purposes of ORS 238.372 to 238.384, and to any public employer, to the extent necessary to carry out the purposes of ORS 237.635 (3) and 237.637 (2).

(w) The Secretary of State for the purpose of initiating or supporting a recommendation under ORS 60.032 (3) or 63.032 (3) to administratively dissolve a corporation or limited liability company that the Director of the Department of Revenue determines has failed to comply with applicable tax laws of the state.

(x)(A) A multijurisdictional information sharing organization formed with oversight by the Internal Revenue Service to combat identity theft and fraud, if the Department of Revenue is a member of the organization; and

(B) Tax preparation software vendors that are members of an organization described in subparagraph (A) of this paragraph, if information described in ORS 314.835 is shared for the purpose of
investigating industry leads of potential identity theft or fraud.

(y) The State Treasurer, for the purpose of providing employer responses, as indicated on annual withholding reports submitted to the Department of Revenue, about whether an employer offers a qualified retirement savings plan as listed in ORS 178.215.

(z) The Oregon 529 Savings Board, for the purpose of facilitating the establishment of accounts by personal income taxpayers under ORS 178.335 within the Oregon 529 Savings Network through the use of income tax return forms.

(3)(a) Each officer or employee of the department and each person described or referred to in subsection (2)(a), (b), (f) to (L), (n) to (q) or (w) of this section to whom disclosure or access to the tax information is given under subsection (2) of this section or any other provision of state law, prior to beginning employment or the performance of duties involving such disclosure or access, shall be advised in writing of the provisions of ORS 314.835 and 314.991, relating to penalties for the violation of ORS 314.835, and shall as a condition of employment or performance of duties execute a certificate for the department, in a form prescribed by the department, stating in substance that the person has read these provisions of law, that the person has had them explained and that the person is aware of the penalties for the violation of ORS 314.835.

(b) The disclosure authorized in subsection (2)(r) of this section shall be made only after a written agreement has been entered into between the Department of Revenue and the person described in subsection (2)(r) of this section to whom disclosure or access to the tax information is given, providing that:

(A) Any information described in ORS 314.835 that is received by the person pursuant to subsection (2)(r) of this section is confidential information that may not be disclosed, except to the extent necessary to investigate or prosecute the criminal activities described in subsection (2)(r) of this section;

(B) The information shall be protected as confidential under applicable federal and state laws; and

(C) The United States Postal Inspection Service or the federal law enforcement agency shall give notice to the Department of Revenue of any request received under the federal Freedom of Information Act, 5 U.S.C. 552, or other federal law relating to the disclosure of information.

(4) The Department of Revenue may recover the costs of furnishing the information described in subsection (2)(L), (m) and (o) to (q) of this section from the respective agencies.

SECTION 2. ORS 657B.150 is amended to read:

657B.150. (1)(a) Except as otherwise provided in subsections (3) and (4) of this section, all employers and eligible employees shall contribute to the Paid Family and Medical Leave Insurance Fund established under ORS 657B.430.

(b) Contributions shall be paid by employers and employees as a percentage of a total rate determined by the Director of the Employment Department.

(c) The total rate may not exceed one percent of employee wages, up to a maximum of $132,900 in wages.

(2)(a) Employer contributions shall be paid in an amount that is equal to 40 percent of the total rate determined by the director.

(b) An employer shall deduct employee contributions from the wages of each employee in an amount that is equal to 60 percent of the total rate determined by the director.

(3) When an employment agency is acting as an employer, the employer contributions required under this section shall be the responsibility of the employment agency.
(4)(a) Employers that employ fewer than 25 employees are not required to pay the employer contributions under subsection (1) of this section.

(b) If an employer that employs fewer than 25 employees elects to pay the employer contributions under subsection (1) of this section, the employer may apply to receive a grant under ORS 657B.200.

(5) Notwithstanding subsection (1) of this section, an employer may elect to pay the required employee contributions, in whole or in part, as an employer-offered benefit.

(6) Subject to ORS 657B.130 (2) and (3), a self-employed individual who has elected coverage under ORS 657B.130 (1) shall contribute to the fund, at a rate that may not exceed one percent of the individual’s taxable income as determined by the director by rule, for a period of not less than three years from the date that the election becomes effective.

(7) A tribal government that elects coverage under ORS 657B.130 and employees of the tribal government shall contribute to the fund in contribution amounts and at a rate that may not exceed one percent of employee wages, up to a maximum of $132,900 in wages, as determined by the director by rule, for a period of not less than three years from the date that the election becomes effective.

(8) The director shall set rates for the collection of payroll contributions consistent with subsection (1) of this section and in a manner such that:

(a) At the end of the period for which the rates are effective, the balance of moneys in the fund is an amount not less than six months’ worth of projected expenditures from the fund for performance of the functions and duties of the director under this chapter; and

(b) The volatility of the contribution rates is minimized.

(9) For purposes of subsections (1)(c) and (7) of this section, the director shall annually adjust the maximum amount of employee wages by the percentage increase, if any, in the Consumer Price Index for All Urban Consumers, West Region (All Items), as published by the Bureau of Labor Statistics of the United States Department of Labor, since the date of the previous determination made under this subsection.

(10) The director shall determine on an annual basis the amount of payroll contributions, timing of payroll contributions and maximum employee contributions sufficient to finance the costs related to the provisions of this chapter.

(11) An employer shall hold any moneys collected under this section in trust for the State of Oregon and for the payment thereof to the Department of Revenue in the manner described in subsection (12) of this section.

(12)(a) An employer shall make and file a combined quarterly report of wages earned and contributions paid under this section on a form prescribed by the Department of Revenue.

(b) The report shall be filed with the Department of Revenue on or before the last day of the month following the quarter to which the report relates and shall be deemed received on the date of mailing.

(c) The report shall be accompanied by payment of any contributions due under this section [in a manner determined] and by a combined tax and assessment payment coupon prescribed by the Department of Revenue [by rule].

(13) An employer shall report the total annual contributions withheld for all employees with the annual filing required under ORS 316.202.

[(13)] (14) Moneys collected under this section shall be deposited in the Paid Family and Medical Leave Insurance Fund established under ORS 657B.430.
[(14)(a)] (15)(a) If an employer ceases or discontinues operations or business, or sells out, exchanges or otherwise disposes of the business or stock of goods, any payroll contribution payable under this section is immediately due and payable, and the employer shall, within 10 calendar days, pay the payroll contribution due. Any person who becomes a successor in interest to the business is liable for the full amount of the unpaid payroll contribution.

(b) The director shall adopt rules for compliance with this chapter with regard to contributions from an employer’s successor in interest.

[(15)(b)] (16) Benefits may not be denied to a covered individual solely because an employer failed to collect or remit the contributions required under this section.

SECTION 3. ORS 137.924 is amended to read:

137.924. When a defendant is committed to the supervisory authority of the county pursuant to ORS 137.124, the supervisory authority shall forward the name, date of birth and Social Security number of the defendant to:

(1) The Director of the Employment Department for purposes of making a determination of eligibility under ORS 657.155 and 657B.015;

(2) The Director of the Oregon Health Authority, or the director’s designee, for the purposes of suspending any medical assistance as defined in ORS 414.025; and

(3) The Director of Human Services, or the director’s designee, for the purposes of suspending any public assistance as defined in ORS 411.010.

SECTION 4. The amendments to ORS 137.924, 314.840 and 657B.150 by sections 1 to 3 of this 2023 Act become operative on August 1, 2023.

SECTION 5. This 2023 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2023 Act takes effect on its passage.