# House Bill 2168

Sponsored by Representatives SMITH DB, WRIGHT (Presession filed.)

### **SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.** 

Prohibits both ballot envelopes mailed by county clerks to electors and ballot return identification envelopes used by electors from containing outward identifier, including but not limited to numeric code, that would allow person to know political party affiliation of elector.

#### A BILL FOR AN ACT

Relating to ballot envelopes; amending ORS 253.065 and 254.470.

## Be It Enacted by the People of the State of Oregon:

**SECTION 1.** ORS 254.470 is amended to read:

- 254.470. (1) The Secretary of State by rule shall establish requirements and criteria for the designation of places of deposit for the ballots cast in an election. The rules shall also specify the dates and times the places of deposit must be open and the security requirements for the places of deposit. At a minimum, the places designated under this section shall be open on the date of the election for a period of eight or more hours, but must be open until at least 8 p.m. At each place of deposit designated under this section, the county clerk shall prominently display a sign stating that the location is an official ballot drop site.
- (2)(a)(A) Except as provided in paragraphs (b) to (d) of this subsection, the county clerk shall mail by nonforwardable mail an official ballot with a return identification envelope and a secrecy envelope not sooner than the 20th day before the date of an election and not later than the 14th day before the date of the election, to each active elector of the electoral district as of the 21st day before the date of the election.
- (B) A ballot envelope used by the county clerk to mail a ballot to an active elector under this paragraph may not contain any outward identifier, including but not limited to a numeric code, that would allow a person to know the political party affiliation, if any, of the active elector receiving the ballot.
- (C) A return identification envelope mailed to an active elector under this paragraph may not contain any outward identifier, including but not limited to a numeric code, that would allow a person to know the political party affiliation, if any, of the active elector returning the ballot.
- (b) If the county clerk determines that an active elector of the electoral district as of the 21st day before the date of the election does not receive daily mail service from the United States Postal Service, the county clerk shall mail by nonforwardable mail an official ballot with a return identification envelope and a secrecy envelope to the elector not sooner than the 20th day before the date of an election and not later than the 18th day before the date of the election.
- (c) In the case of ballots to be mailed to addresses outside this state to electors who are not military or overseas electors, the county clerk may mail the ballots not sooner than the 29th day

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- (d) The county clerk is not required to mail a secrecy envelope under this subsection if the Secretary of State has approved a different procedure under ORS 254.458 that provides substantially the same degree of secrecy.
  - (3) For an election held on the date of a primary election:
- (a) The county clerk shall mail the official ballot of a major political party to each elector who is registered as being affiliated with the major political party as of the 21st day before the date of the election.
- (b) The county clerk shall mail the official ballot of a major political party to an elector not affiliated with any political party if the elector has applied for the ballot as provided in this subsection and that party has provided under ORS 254.365 for a primary election that admits electors not affiliated with any political party.
- (c) An elector not affiliated with any political party who wishes to vote in the primary election of a major political party shall apply to the county clerk in writing. The application must be completed, signed and submitted by the elector electronically, in person or by mail, in a manner determined by the secretary by rule and must indicate which major political party ballot the elector wishes to receive. Except for electors described in subsection (4) of this section, and subject to ORS 247.203, the application must be received by the county clerk not later than 5 p.m. of the 21st day before the date of the election.
- (d) If the primary election ballot includes city, county or nonpartisan offices or measures, the county clerk shall mail to each elector who is not eligible to vote for party candidates a ballot limited to those offices and measures for which the elector is eligible to vote.
- (4)(a) For each elector who updates a voter registration after the deadline in ORS 247.025, the county clerk shall make the official ballot, the return identification envelope and the secrecy envelope available either by mail or at the county clerk's office or at another place designated by the county clerk. An elector to whom this subsection applies must request a ballot from the county clerk.
- (b) The county clerk is not required to make available a secrecy envelope under this subsection if the Secretary of State has approved a different procedure under ORS 254.458 that provides substantially the same degree of secrecy.
  - (5) The ballot shall contain the following warning:

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Any person who, by use of force or other means, unduly influences an elector to vote in any particular manner or to refrain from voting is subject to a fine.

38 (6)(a) Upon receipt of any ballot described in this section, the elector shall mark the ballot, sign the return identification envelope supplied with the ballot and comply with the instructions provided 39

- with the ballot. (b) The elector may return the marked ballot to the county clerk by United States mail or by depositing the ballot at the office of the county clerk, at any place of deposit designated by the county clerk or at any location described in ORS 254.472 or 254.474.
  - (c) The ballot must be returned in the return identification envelope.
  - (d) Subject to paragraph (e) of this subsection, if a person returns a ballot for an elector, the

person shall deposit the ballot in a manner described in paragraph (b) of this subsection not later than two days after receiving the ballot.

- (e) If the elector deposits the ballot at the office of the county clerk, at any place of deposit designated by the county clerk or at any location described in ORS 254.472 or 254.474, the ballot must be received at the office of the county clerk, at the designated place of deposit or at any location described in ORS 254.472 or 254.474 not later than the end of the period determined under subsection (1) of this section on the date of the election. If the elector returns the ballot by mail:
- (A) The ballot must be received at the office of the county clerk not later than the end of the period determined under subsection (1) of this section on the date of the election; or
  - (B) The ballot must:

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- (i) Have a postal indicator showing that the ballot was mailed not later than the date of the election; and
- (ii) Be received at the office of the county clerk not later than seven calendar days after the date of the election.
- (f) If a county clerk receives a marked ballot for an elector who does not reside in the clerk's county, the ballot shall be forwarded to the county clerk of the county in which the elector resides not later than the eighth day after the election.
  - (7) The following shall appear on the return identification envelope:
  - (a) Space for the elector to sign the envelope.
- (b) A notice designed by rule by the Secretary of State, in consultation with the county clerks, explaining that by signing the ballot the elector is attesting under penalty of perjury that the ballot was mailed no later than the date of the election.
- (c) A summary of the applicable penalties for knowingly making a false statement, oath or affidavit under the election laws.
- (8) If the elector returns the ballot by mail, and a postal indicator is not present or legible, the ballot shall be considered to be mailed on the date of the election and may be counted if the ballot is received no later than seven calendar days after the election.
- (9) An elector may obtain a replacement ballot if the ballot is destroyed, spoiled, lost or not received by the elector. Replacement ballots shall be issued and processed as described in this section and ORS 254.480. The county clerk shall keep a record of each replacement ballot provided under this subsection. Notwithstanding any deadline for mailing ballots in subsection (2) of this section, a replacement ballot may be mailed, made available in the office of the county clerk or made available at one central location in the electoral district in which the election is conducted. The county clerk shall designate the central location. A replacement ballot need not be mailed after the fifth day before the date of the election.
  - (10) A ballot shall be counted only if:
  - (a) It is returned in the return identification envelope;
- (b) The envelope is signed by the elector to whom the ballot is issued, unless a certified statement is submitted under ORS 254.431; and
  - (c) The signature is verified as provided in subsection (11) of this section.
- (11) The county clerk shall verify the signature of each elector on the return identification envelope with the signature on the elector's registration record, according to the procedure provided by rules adopted by the Secretary of State. If the county clerk determines that an elector to whom a replacement ballot has been issued has voted more than once, the county clerk shall count only one ballot cast by that elector.

- (12) At 8 p.m. on election day, electors who are at the county clerk's office, a place of deposit designated under subsection (1) of this section or any location described in ORS 254.472 or 254.474 and who are in line waiting to vote or deposit a voted ballot shall be considered to have begun the act of voting.
- (13)(a)(A) Except as provided in subparagraph (B) of this paragraph, the name of the Secretary of State may not appear in the secretary's official capacity on the return identification envelope or on any instructions or materials included with the ballot if the secretary is a candidate in the election for which the ballot is printed.
- (B) This paragraph does not prohibit the name of the Secretary of State from appearing in the secretary's official capacity in the voters' pamphlet.
- (b) The name of the county clerk or other filing officer may not appear in the official capacity of the county clerk or filing officer on the return identification envelope or on any instructions or materials included with the ballot if the county clerk or filing officer is a candidate in the election for which the ballot is printed.
  - (c) As used in this subsection, "filing officer" has the meaning given that term in ORS 254.165.
- (14) As used in this section, "postal indicator" means a postmark or other indicator on a mailed ballot, identified by the Secretary of State by rule, that demonstrates the date or time at which a ballot was mailed.

## SECTION 2. ORS 253.065 is amended to read:

253.065. (1) For electors with mailing addresses outside this state, the county clerk shall deliver a ballot:

- (a) Not later than the 45th day before the election to each military or overseas elector; and
- (b) Not sooner than the 29th day before the election to each absent elector with a mailing address outside this state who is not a military or overseas elector.
- (2) The clerk shall deliver with the ballot instructions for marking and returning the ballot, a return identification envelope and, if used, a secrecy envelope. Except as provided in subsection (3) of this section, the return identification envelope must contain:
  - (a) Space for the elector to sign the envelope.
- (b) A notice designed by rule by the Secretary of State, in consultation with the county clerks, explaining that by signing the ballot the elector is attesting under penalty of perjury that the ballot was mailed no later than the date of the election.
- (c) A summary of the applicable penalties for knowingly making a false statement, oath or affidavit under the election laws.
- (3) For a military or overseas elector as defined in ORS 253.501, the return identification envelope provided under subsection (2) of this section must contain:
- (a) Any information that a military or overseas elector is required to sign under the federal Help America Vote Act of 2002 (P.L. 107-252) or other federal law;
  - (b) Space for the elector to sign; and
- (c) To the extent not required under paragraph (a) of this subsection, a notice designed by rule by the Secretary of State that ensures that any military or overseas elector who returns a ballot by mail makes a legally binding assertion that the ballot was mailed no later than the date of the election.
- (4)(a) A ballot envelope used by the county clerk to mail a ballot to an elector under this section may not contain any outward identifier, including but not limited to a numeric code, that would allow a person to know the political party affiliation, if any, of the elector re-

ceiving the ballot.

- (b) A return identification envelope mailed to an elector under this section may not contain any outward identifier, including but not limited to a numeric code, that would allow a person to know the political party affiliation, if any, of the elector returning the ballot.
- [(4)] (5) An absent elector may obtain a replacement ballot if the ballot delivered under this section is destroyed, spoiled, lost or not received by the elector. The county clerk shall keep a record of each replacement ballot provided under this subsection.
- [(5)] (6) A replacement ballot provided under subsection [(4)] (5) of this section may be mailed or shall be made available in the office of the county clerk.
- [(6)] (7) If the county clerk determines that an absent elector to whom a replacement ballot has been issued at the request of the elector has voted more than once, the county clerk shall count only the first ballot received by the clerk and provide the elector's name to the Secretary of State for further review. If the county clerk is required to reissue ballots due to a change on the ballot for any reason, that ballot shall be counted in lieu of any previous ballot issued unless:
  - (a) Only the original ballot was voted and returned; or
- (b) The county clerk issued a supplemental ballot that is not a complete replacement of the original ballot.