SB 528 A STAFF MEASURE SUMMARY

Senate Committee On Judiciary

Minority Report

Carrier: Sen. Linthicum

Action Date: 04/03/23

Action: Do pass with different amendments and rescind subsequent referral to Ways and

Means. (Printed A-Eng.) Minority

Fiscal: Fiscal impact issued **Revenue:** No revenue impact

Report Signers: Sen. Dennis Linthicum, Sen. Kim Thatcher

Prepared By: Amie Fender-Sosa, LPRO Analyst

Meeting Dates: 1/26, 3/29, 4/3

WHAT THE MEASURE DOES:

Directs the Oregon Criminal Justice Commission (CJC) in consultation with disability rights advocates, to study the provisions of Senate Bill 528 -2 (2023) and directs the CJC to submit a report to the Legislative Assembly by January 1, 2024. Specifies contents of the report. Repeals Act on January 2, 2024. Takes effect on 91st day following adjournment sine die.

ISSUES DISCUSSED:

- Senate Bill 578 (2021) relating to due process rights of respondents in guardianship petitions
- Office of Public Defense Services (OPDS) implemented a pilot program
- OPDS has been partnering with Disability Rights Oregon (DRO) to provide these services; measure would allow
 OPDS to contract with DRO to administer the program as well
- 75 dollars per hour is not worth the time it takes to apply for
- Measure should focus on getting attorneys to rural areas
- Types of data the Oregon Judicial Department can collect from pleadings
- Concerns about lack of specificity and definitions

EFFECT OF AMENDMENT:

Replaces the measure.

BACKGROUND:

Guardianship is a protective proceeding created by state law in which a court gives a person or entity the duty and power to make decisions for another person. The appointment of a guardian or conservator occurs after a petition is filed and a court finds that the person who is the subject of the proceedings lacks capacity to make decisions on their own behalf. Guardianship may be limited, but frequently removes significant decision-making authority from the person and gives it to the guardian. The guardian may be making determinations on housing, daily activity, health care treatment, and finances.

SB 578 (2021) created a pilot program to provide counsel for proposed protected persons or persons already under guardianship when the person requests counsel, an objection is made or filed, the court visitor recommends counsel, or the court deems the person needs counsel. If the estate of the person cannot pay the attorney fees for representation, then costs of representation are at state expense through the Office of Public Defense Services. The measure also set up a reporting requirement that included the number of protective proceedings initiated, the number of respondents for whom counsel was appointed, and the aggregate number of hours counsel spent representing people under the program.

Senate Bill 528 -2 (2023) directs the director of public defense services to contract with the designated advocacy system (which is currently Disability Rights Oregon) to provide legal services to respondents and protected persons in protective proceedings and to provide education services to courts and visitors regarding the rights of

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respondents and protected persons to court-appointed counsel in protective proceedings.

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