SB 610 A STAFF MEASURE SUMMARY

Senate Committee On Human Services

Action Date: 04/03/23

Action: Do pass with amendments. Refer to Ways and Means by prior reference. (Printed A-Eng).

Vote: 4-1-0-0

Yeas: 4 - Gelser Blouin, Manning Jr, Prozanski, Weber

Nays: 1 - Robinson

Fiscal: Fiscal impact issued **Revenue:** No revenue impact

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Meeting Dates: 2/27, 4/3

WHAT THE MEASURE DOES:

Establishes Food for All Oregonians Program (program) in the Department of Human Services (DHS). Directs DHS to create one application process for federally funded and state-funded nutrition assistance by using the existing Supplemental Nutrition Assistance Program (SNAP) infrastructure and electronic benefit transfer delivery system. Makes benefit amounts from program equal to SNAP benefits and based on household size. Permits eligible individuals who are excluded from receiving SNAP when they are a part of a household that is receiving SNAP, to receive the amount that would have been their share of the household's SNAP benefit. Excludes the individual's income, resources, and deductible expenses when determining the amount of SNAP benefits for the other members of the household who qualify for SNAP. Specifies eligibility, reporting, verification, and application requirements for the Food for All Oregonians Program. Directs DHS to convene an advisory group to oversee SNAP. Permits advisory group members to be compensated and reimbursed for expenses related to advisory group duties. Permits applicants or recipients of public assistance to file a grievance anonymously with DHS. Prohibits DHS to apply eligibility restrictions based on immigration status. Prohibits government or private agencies that contract with DHS or administer the Food for All Oregonians Program to disclose applicant and recipient information for the purpose of enforcing immigration laws. Assigns responsibility to OHA for statewide outreach, education, and engagement strategies for the Food for All Oregonians Program and directs OHA to collaborate with a work group to evaluate and implement strategies. Directs OHA to develop and administer a grant program to fund organizations and community-based groups to deliver culturally specific and targeted outreach, application assistance, and navigation for the Food for All Oregonians Program. Directs DHS to provide guidance and technical assistance to OHA to administer the Food for All Oregonians Program. Directs DHS to begin accepting applications and issuing benefits for the Food for All Oregonians Program by January 1, 2025. Permits DHS to prioritize the rollout of the program if necessary to not exceed funds appropriated for the Food for All Oregonians Program and requires notification to OHA for purposes of outreach, education, and engagement. Declares emergency, effective on passage.

ISSUES DISCUSSED:

- 62,000 individuals excluded from food assistance based on immigration status
- Families in need of food assistance and rates of food insecurity in Oregon
- Impacts of food insecurities on minorities, BIPOC communities, and immigrants
- USDA study on Supplemental Nutrition Assistance Program (SNAP) spending and community support

EFFECT OF AMENDMENT:

Adds Compacts of Free Association (COFA) citizens as eligible to participate in the Food for All Oregonians Program (program) in the Department of Human Services (DHS). Removes requirement to integrate program into the federal Supplemental Nutrition Assistance Program (SNAP) application process. Removes requirement for DHS

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to conduct statewide outreach, education and engagement on the program and coordinate outreach with the Oregon Health Authority (OHA). Removes requirement for DHS to fund organizations and community-based groups to deliver culturally specific and targeted outreach, application assistance, and navigation. Directs DHS to create one application process for federally funded and state-funded nutrition assistance by using the existing SNAP infrastructure and electronic benefit transfer delivery system. Makes benefit amounts from program equal to SNAP benefits and based on household size. Permits eligible individuals who are excluded from receiving SNAP when they are a part of a household that is receiving SNAP, to receive the amount that would have been their share of the household's SNAP benefit. Excludes the individual's income, resources and deductible expenses when determining the amount of SNAP benefits for the other members of the household who qualify for SNAP. Specifies eligibility, reporting, verification, and application requirements for the Food for All Oregonians Program. Caps total assistance received by Food for All Oregonians for a household to not exceed the SNAP benefit amount if all members qualify for SNAP. Prohibits government or private agencies that administer the Food for All Oregonians Program to disclose applicant information for immigration enforcement purposes. Assigns responsibility to OHA for statewide outreach, education, and engagement strategies for the Food for All Oregonians Program and directs OHA to collaborate with a work group to evaluate and implement strategies. Directs OHA to develop and administer a grant program to fund organizations and community-based groups to deliver culturally specific and targeted outreach, application assistance, and navigation for the Food for All Oregonians Program. Directs DHS to provide guidance and technical assistance to OHA to administer the Food for All Oregonians Program. Directs DHS to begin accepting applications and issuing benefits for the Food for All Oregonians Program by January 1, 2025. Permits DHS to prioritize the rollout of the program if necessary to not exceed funds appropriated for the Food for All Oregonians Program and requires notification to OHA for purposes of outreach, education, and engagement.

BACKGROUND:

The United States Department of Agriculture's (USDA) Supplemental Nutrition Assistance Program (SNAP) provides food benefits and education on food preparation and nutrition to low-income households. Benefits are issued on an Electronic Benefit Transfer (EBT) card, also called an Oregon Trail Card. It can be used like a debit card to buy eligible food in authorized retail food stores. Eligibility is based mostly on monthly income. That includes earned income from work, as well as unearned income such as social security, disability, child support and more. For most Oregonians, resources such as a house, car, or money in the bank do not count against eligibility. Oregon residents may be able to get SNAP if they are working, receiving unemployment, or attending school. To be eligible for this benefit program, applicants must be a resident of the state of Oregon and meet one of the following requirements: 1) have a current bank balance (savings and checking combined) under \$2,001, or 2) have a current bank balance (savings and checking combined) under \$3,001 who share their household with one of the following: a person or persons age 60 and over or a person with a disability (a child, your spouse, a parent, or themselves). There are a few groups of people that have additional considerations when applying for SNAP. Immigration status affects SNAP eligibility. Currently six states (California, Connecticut, Illinois, Maine, Minnesota, and Washington) offer state food assistance programs to certain noncitizens who are ineligible for SNAP. These states use the existing SNAP infrastructure to deliver a SNAP-like benefit to immigrants, which is provided by and administered with state funds according to a Food Research & Action Center report (2021).