Legislative Fiscal Office

Oregon State Capitol 900 Court Street NE, H-178 Salem, Oregon 97301 503-986-1828



Senator Elizabeth Steiner, Senate Co-Chair Representative Tawna Sanchez, House Co-Chair

Joint Committee on Ways and Means

Senator Fred Girod, Senate Co-Vice Chair Representative David Gomberg, House Co-Vice Chair Representative Greg Smith, House Co-Vice Chair

Amanda Beitel, Legislative Fiscal Officer
Tom MacDonald, Deputy Legislative Fiscal Officer (Budget)
Paul Siebert, Deputy Legislative Fiscal Officer (Audit/IT)

To: General Government Subcommittee

From: Kim To, Legislative Fiscal Office

Date: March 27, 2023

Subject: SB 5508 – Employment Relations Board

Work Session Recommendations

Employment Relations Board – Agency Totals

	2019-21 Actual	2021-23 Legislatively Approved	2023-25 Current Service Level	2023-25 LFO Recommended
General Fund	2,816,655	3,350,085	3,493,480	3,386,733
Other Funds	2,330,083	2,649,723	2,763,130	2,683,819
Total Funds	5,146,738	5,999,808	6,256,610	6,070,552
Positions	13	13	13	13
FTE	13.00	13.00	13.00	13.00

Attached are the recommendations from the Legislative Fiscal Office (LFO) for the Employment Relations Board (ERB).

The 2023-25 LFO recommended budget for the Employment Relations Board is 13 positions (13.00 FTE) and \$6,070,552 total funds. This is a \$70,744, or 1.2%, increase from the 2021-23 legislatively approved budget of \$5,999,808 total funds, and a \$186,058, or 3%,decrease from the current service level.

The 2023-25 LFO recommended budget includes:

- \$215,068 total funds reduction in facilities rental expenditures to reflect savings realized from moving the agency from a privately owned building in October of 2022 to the state-owned General Services Building.
- \$17,989 total funds increase to cover the reclassification of the State Conciliator
 position as part of The Oregon Management Project (TOMP) to align the state's
 Principal Executive Manager (PEM) classification and compensation category for
 management with the private sector.

• \$11,021 total funds increase to cover the reclassification of the agency's Administrative Specialist 2 (AS2) position to align with the expanded responsibilities of the position.

Adjustments to Current Service Level

See attached "Work Session Presentation Report."

Note: Statewide adjustments and six-year capital construction expenditures are not included in these recommendations. Any needed adjustments will be made in end of session bills.

Accept LFO Recommendation:

MOTION: I move the LFO recommendation to SB 5508. (VOTE)

OR

Change LFO Recommendation:

MOTION: I move the LFO recommendation to SB 5508, with modifications. (VOTE)

Performance Measures

See attached "Legislatively Proposed 2023-25 Key Performance Measures."

Accept LFO Recommendation:

MOTION: I move the LFO recommendation on Key Performance Measures. (VOTE)

OR

Change LFO Recommendation:

MOTION: I move the LFO recommendation on Key Performance Measures, with modifications. (VOTE)

Recommended Changes

LFO recommends a budget of \$3,386,733 General Fund, \$2,683,819 Other Funds, and 13 positions (13.00 FTE), which is reflected in the -1 amendment.

MOTION: I move adoption of the -1 amendment to SB 5508. (VOTE)

Final Subcommittee Action

LFO recommends that SB 5508, as amended by the -1 amendment, be moved to the Ways and Means Full Committee.

MOTION: I move SB 5508, as amended, to the Full Committee with a do pass recommendation. (VOTE)

<u>Carriers</u>		
- II o . III		
Full Committee:		
House Floor:		
Senate Floor:		

Agency Number: 11500

LFO102 - Work Session Presentation Report 2023-25 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 11500-000-00-00-00000 Employment Relations Board

							<u> </u>		ationic Board
	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2021-23 Agy. Leg. Adopted	3,257,926		- 2,577,311				- 5,835,237	13	13.00
2021-23 Ebds, SS & Admin Act	92,159		72,412				- 164,571	-	-
Ways & Means Actions	-							-	-
2021-23 Leg Approved Budget	3,350,085		- 2,649,723				- 5,999,808	13	13.00
2021-23 Leg Approved Budget (Base)	3,350,085		- 2,649,723				- 5,999,808	13	13.00
Summary of Base Adjustments	142,866		- 112,256				- 255,122	-	-
2023-25 Base Budget	3,492,951		2,761,979				- 6,254,930	13	13.00
010: Non-PICS Pers Svc/Vacancy Factor	(32,863)		- (25,821)				(58,684)	-	-
030: Inflation & Price List Adjustments	33,392		- 26,972				- 60,364	-	-
2023-25 Current Service Level	3,493,480		- 2,763,130				- 6,256,610	13	13.00
Adjusted 2023-25 Current Service Level	3,493,480		- 2,763,130				- 6,256,610	13	13.00
Total LFO Recommended Packages	(106,747)		- (79,311)				- (186,058)	-	-
2023-25 Legislative Actions	3,386,733		- 2,683,819				- 6,070,552	13	13.00
Net change from 2021-23 Leg Approved Budget	36,648		- 34,096				- 70,744	-	-
Percent change from 2021-23 Leg Approved Budget	1.1%	0.0%	1.3%	0.0%	0.0%	0.0%	1.2%	0.0%	0.0%
Net change from 2023-25 Adj Current Service Level	(106,747)		- (79,311)				- (186,058)	-	-
Percent change from 2023-25 Adj Current Service Level	(3.1%)	0.0%	(2.9%)	0.0%	0.0%	0.0%	(3.0%)	0.0%	0.0%

Agency Number: 11500

Version: L - 01 - LFO Analyst Recommended

Cross Reference: 11500-030-00-00-00000

Administration

LFO102

LFO102 - Work Session Presentation Report 2023-25 Biennium

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2021-23 Agy. Leg. Adopted	1,716,722	-	1,346,275	-	-		3,062,997	5	5.00
2021-23 Ebds, SS & Admin Act	39,783	-	31,333	-	. <u>-</u>	-	71,116	-	
Ways & Means Actions	-	-	-	-	-	-	-	-	
2021-23 Leg Approved Budget	1,756,505	-	1,377,608	-	· -	-	3,134,113	5	5.00
2021-23 Leg Approved Budget (Base)	1,756,505	-	1,377,608	-		-	- 3,134,113	5	5.00
Summary of Base Adjustments	57,478	-	45,090	-	-	-	102,568	-	
2023-25 Base Budget	1,813,983	-	1,422,698	-	· -		3,236,681	5	5.00
010: Non-PICS Pers Svc/Vacancy Factor	(14,372)	-	(11,318)	-	-	-	(25,690)	-	
030: Inflation & Price List Adjustments	30,243	-	23,364	-	-	-	53,607	-	
2023-25 Current Service Level	1,829,854	-	1,434,744	-			3,264,598	5	5.00
Adjusted 2023-25 Current Service Level	1,829,854	-	1,434,744	-			3,264,598	5	5.00
Total LFO Recommended Packages	(123,000)	-	(92,068)	-			(215,068)	-	
2023-25 Legislative Actions	1,706,854	-	1,342,676	-			3,049,530	5	5.00
Net change from 2021-23 Leg Approved Budget	(49,651)	-	(34,932)	-	-	-	(84,583)	-	
Percent change from 2021-23 Leg Approved Budget	(2.8%)	0.0%	(2.5%)	0.0%	0.0%	0.0%	(2.7%)	0.0%	0.0%
Net change from 2023-25 Adj Current Service Level	(123,000)	-	(92,068)	-		-	(215,068)	-	
Percent change from 2023-25 Adj Current Service Level	(6.7%)	0.0%	(6.4%)	0.0%	0.0%	0.0%	(6.6%)	0.0%	0.0%

Employment Relations Board

LFO Analyst Recommended

LFO102 - Work Session Presentation Report 2023-25 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 11500-030-00-00-00000

Administration

Agency Number: 11500

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	-----------------	------------------	-------------	------------------	---------------------------	--------------------------------	-------------	-----------	----------------------------------

Package 090 Analyst Adjustments

<u>Package Description</u> This package reduces the agency's rent expenses. The agency moved from a privately owned building in October 2022 to the state-owned General Services Building. This reduction reflects adjustments for 2023-25 facilities rent costs.

LFO Recommendation

LFO Recommended (123,000) - (92,068) - - - (215,068) -

03/21/23 3:50 PM Page 3 of 8

LFO102 - Work Session Presentation Report

LFO102

Version: L - 01 - LFO Analyst Recommended Cross Reference: 11500-040-00-00-00000 Mediation

Agency Number: 11500

LFO102 - Work Session Presentation Report 2023-25 Biennium

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2021-23 Agy. Leg. Adopted	733,409		- 581,320				1,314,729	4	3.50
2021-23 Ebds, SS & Admin Act	24,530		- 19,240				43,770	-	-
Ways & Means Actions	-						-	-	-
2021-23 Leg Approved Budget	757,939	•	600,560				1,358,499	4	3.50
2021-23 Leg Approved Budget (Base)	757,939		- 600,560				1,358,499	4	3.50
Summary of Base Adjustments	12,366		9,750			-	22,116	-	-
2023-25 Base Budget	770,305		- 610,310				1,380,615	4	3.50
010: Non-PICS Pers Svc/Vacancy Factor	(9,661)		(7,591)			-	(17,252)	-	-
030: Inflation & Price List Adjustments	1,610		1,478			-	3,088	-	-
2023-25 Current Service Level	762,254	•	604,197				1,366,451	4	3.50
Adjusted 2023-25 Current Service Level	762,254		604,197				1,366,451	4	3.50
Total LFO Recommended Packages	13,160		- 10,339				23,499	-	-
2023-25 Legislative Actions	775,414		614,536				1,389,950	4	3.50
Net change from 2021-23 Leg Approved Budget	17,475		- 13,976	,		-	31,451	-	-
Percent change from 2021-23 Leg Approved Budget	2.3%	0.0%	2.3%	0.0%	0.0%	0.0%	2.3%	0.0%	0.0%
Net change from 2023-25 Adj Current Service Level	13,160		- 10,339				23,499	-	-
Percent change from 2023-25 Adj Current Service Level	1.7%	0.0%	1.7%	0.0%	0.0%	0.0%	1.7%	0.0%	0.0%

Page 4 of 8

LFO102 - Work Session Presentation Report LFO102

Employment Relations Board

LFO Analyst Recommended

LFO102 - Work Session Presentation Report 2023-25 Biennium

Version: L - 01 - LFO Analyst Recommended

Cross Reference: 11500-040-00-00-00000

Agency Number: 11500

Mediation

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	-----------------	------------------	-------------	------------------	---------------------------	--------------------------------	-------------	-----------	----------------------------------

Package 100 Manager 3 TOMP Adjustment

<u>Package Description</u> The State Conciliator position was part the Principal Executive Manager (PEM) classification and compensation category that was converted into new classifications as part of The Oregon Management Project (TOMP) to align management positions in the state with the private sector. This package provides funding to align the State Conciliator salary with this reclassification.

LFO Recommendation

LFO Recommended 10,074 - 7,915 - - - 17,989 -

03/21/23 3:50 PM Page 5 of 8

LFO102 - Work Session Presentation Report

LFO102

Employment Relations Board

LFO Analyst Recommended

LFO102 - Work Session Presentation Report 2023-25 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 11500-040-00-00-00000

Agency Number: 11500

Mediation

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	-----------------	------------------	-------------	------------------	---------------------------	--------------------------------	-------------	-----------	----------------------------------

Package 101 Administrative Specialist 2 Reclass

<u>Package Description</u> This package provides funding to reclassify the agency's Administrative Specialist 2 (AS 2) position to align with the expanded responsibilities of the position. These expanded responsibilities include: (1) assistance with planning, development, promotion, and evaluation of statewide conferences, training and education programs; (2) coordinating and assisting in leading constituent-based task forces and committees; and (3) assistance with the development and evaluation of proposals for legislative and agency rules changes as they relate to new programs.

LFO Recommendation

LFO Recommended 3,086 - 2,424 - - - 5,510 -

03/21/23 3:50 PM Page 6 of 8

LFO102 - Work Session Presentation Report

LFO102

Agency Number: 11500

LFO102 - Work Session Presentation Report 2023-25 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 11500-050-00-00-00000

Hearings

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2021-23 Agy. Leg. Adopted	807,795		649,716				- 1,457,511	4	4.50
2021-23 Ebds, SS & Admin Act	27,846	-	21,839	-			49,685	-	-
Ways & Means Actions	-	-	-	-			. <u>-</u>	-	-
2021-23 Leg Approved Budget	835,641	-	671,555	-	· -		- 1,507,196	4	4.50
2021-23 Leg Approved Budget (Base)	835,641	-	671,555	-			- 1,507,196	4	4.50
Summary of Base Adjustments	73,022	-	57,416	-			130,438	-	-
2023-25 Base Budget	908,663		728,971				- 1,637,634	4	4.50
010: Non-PICS Pers Svc/Vacancy Factor	(8,830)	-	(6,912)	-			- (15,742)	-	-
030: Inflation & Price List Adjustments	1,539	-	2,130	-			3,669	-	-
2023-25 Current Service Level	901,372		724,189				1,625,561	4	4.50
Adjusted 2023-25 Current Service Level	901,372		724,189				- 1,625,561	4	4.50
Total LFO Recommended Packages	3,093		2,418				- 5,511	-	-
2023-25 Legislative Actions	904,465		726,607				1,631,072	4	4.50
Net change from 2021-23 Leg Approved Budget	68,824	-	55,052	-			- 123,876	-	-
Percent change from 2021-23 Leg Approved Budget	8.2%	0.0%	8.2%	0.0%	0.0%	0.0%	8.2%	0.0%	0.0%
Net change from 2023-25 Adj Current Service Level	3,093	-	2,418	-			- 5,511	-	-
Percent change from 2023-25 Adj Current Service Level	0.3%	0.0%	0.3%	0.0%	0.0%	0.0%	0.3%	0.0%	0.0%

LFO Analyst Recommended

LFO102 - Work Session Presentation Report 2023-25 Biennium

Version: L - 01 - LFO Analyst Recommended

Cross Reference: 11500-050-00-00-00000

Agency Number: 11500

Hearings

Package 101 Administrative Specialist 2 Reclass

<u>Package Description</u> This package provides funding to reclassify the agency's Administrative Specialist 2 (AS 2) position to align with the expanded responsibilities of the position. These expanded responsibilities include: (1) assistance with planning, development, promotion, and evaluation of statewide conferences, training and education programs; (2) coordinating and assisting in leading constituent-based task forces and committees; and (3) assistance with the development and evaluation of proposals for legislative and agency rules changes as they relate to new programs.

LFO Recommendation

LFO Recommended 3,093 - 2,418 - - 5,511 -

03/21/23 3:50 PM Page 8 of 8

LFO102 - Work Session Presentation Report

Legislatively Proposed 2023 - 2025 Key Performance Measures

Published: 3/4/2023 3:21:22 PM

Agency: Employment Relations Board

Mission Statement:

The mission of the Employment Relations Board is to resolve disputes concerning labor and employment relations.

Legislatively Proposed KPMs	Metrics	Agency Request	Last Reported Result	Target 2024	Target 2025
Union representation - Average number of days to resolve a petition for union representation when a contested case hearing is not required.		Approved	47	60	60
2. Recommended orders - Average number of days for an Administrative Law Judge to issue a recommended order after the record in a contested case hearing is closed.		Approved	101	100	100
3. Final Board orders - Average number of days from submission of a case to the Board until issuance of a final order.		Approved	24	50	50
4. Mediation effectiveness - Percentage of contract negotiations disputes that are resolved by mediation for strike-permitted employees.		Approved	94%	95%	95%
5. Appeals - Percentage of Board Orders which are reversed on appeal.		Approved	0%	5%	5%
6. Mediation effectiveness - Percentage of contract negotiations disputes that are resolved by mediation for strike-prohibited employees.		Approved	100%	85%	85%
7. Customer Satisfaction - Percent of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall, timeliness, accuracy, helpfulness, expertise, and availability of information.	Expertise	Approved	100%	95%	95%
	Helpfulness		97%	95%	95%
	Accuracy		95%	95%	95%
	Timeliness		97%	95%	95%
	Overall		97%	95%	95%
	Availability of Information		92%	95%	95%

LFO Recommendation:

The Legislative Fiscal Office recommends approval of the proposed Key Performance Measures and targets.

SubCommittee Action: