Opportunity Grant Contributions Auctioned Income Tax Credit

Joint Committee on Tax Expenditures
LRO | 3/24/2023



Opportunity Grant Auctioned Credit

- Oregon Opportunity Grant: Oregon's largest state-funded need-based grant program for college students https://www.oregon.gov/highered/research/Pages/state-financial-aid-data.aspx
- Purpose of Credit: Establish an additional funding source for Opportunity Grant program, resulting in net increase in funding
 - Secondary purpose: work around SALT limitations
- Taxpayers purchase tax credits sold at auction held by Department of Revenue
- Proceeds of tax credit auction deposited into Opportunity Grant Fund
- Tax credits sold in \$500 increments, minimum auction bid price of \$450 (90% of credit face value)
- Non-refundable credit, 3-year carryforward
- Maximum \$14 million in credits sold at auction per fiscal year



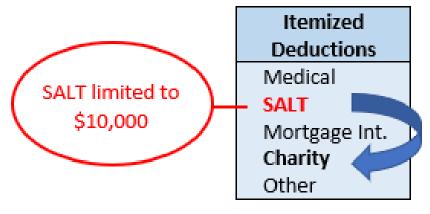
Opportunity Grant Auctioned Credit

Tax Credit Auction Process





SALT Limit Workaround



Incentive to recategorize from SALT to charitable donation, if above \$10K

SALT Workaround

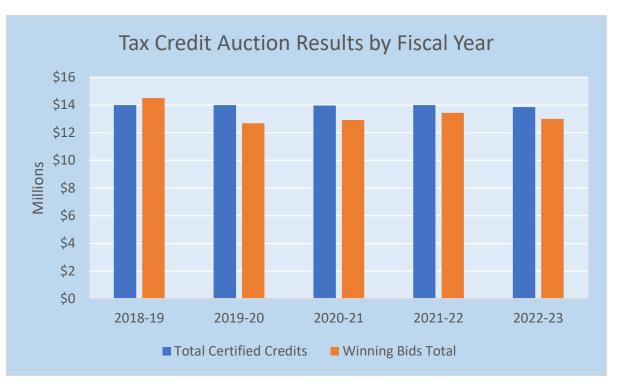
- Proposed IRS rules in August, 2018 (became final in 2019) eliminated this SALT workaround.
- Value of credit now subtracted from deductible charitable contribution



Auction Results

| Opportunity Grant Tax Credit Auction Results, by Fiscal Year (\$'s in Millions) | | | | | | |
|---|---------|-------------------------------------|---------------|---------------|---------------|--|
| | | Auctions Post IRS Rule Modification | | | | |
| | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 2022-23 | |
| Total Certified Credits | \$14.0 | \$14.0 | \$14.0 | \$14.0 | \$14.0 | |
| Winning Bids Total | \$14.6 | \$12.7 | \$13.0 | \$13.5 | \$13.2 | |
| Admin. Costs | \$0.1 | \$0.1 | \$0.1 | \$0.1 | \$0.1 | |
| Net Auction Proceeds | \$14.5 | \$12.7 | \$12.9 | \$13.4 | \$13.1 | |
| Proceeds per \$ of Credit Cert. | \$1.04 | <i>\$0.91</i> | <i>\$0.92</i> | <i>\$0.96</i> | <i>\$0.94</i> | |

- In 2022-23, two auctions held, one in December (\$13.8M) and second in February for remaining credits
- Both auctions combined sold all but \$16,500 of available \$14M in credits

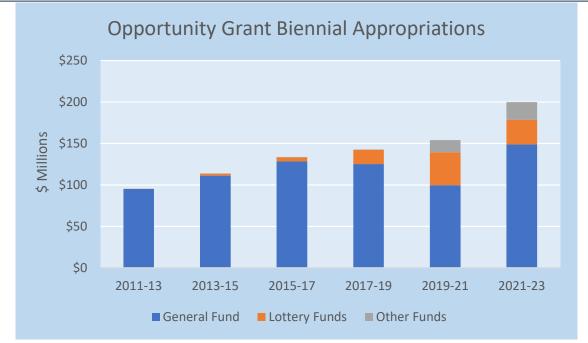




Opportunity Grant Funding

Auction proceeds - part of "Other"

| | Opportunity Grant Biennial Appropriations by Funding Source | | | | | | | |
|---|---|--------------|---------------|---------------|---------------|---------------|---------------|--|
| • | Fund Source | Actuals | Actuals | Actuals | Actuals | Actuals | Approved | |
| | | 2011-13 | 2013-15 | 2015-17 | 2017-19 | 2019-21 | 2021-23 | |
| | General Fund | \$95,139,260 | \$111,206,740 | \$128,349,485 | \$125,217,521 | \$99,657,416 | \$148,878,818 | |
| | Lottery Funds | \$240 | \$2,546,223 | \$4,951,069 | \$17,302,488 | \$39,670,215 | \$29,820,982 | |
| | Other Funds | \$0 | \$158,459 | \$402,364 | \$163,213 | \$14,814,721 | \$21,300,200 | |
| | Total | \$95,139,500 | \$113,911,422 | \$133,702,918 | \$142,683,222 | \$154,142,352 | \$200,000,000 | |

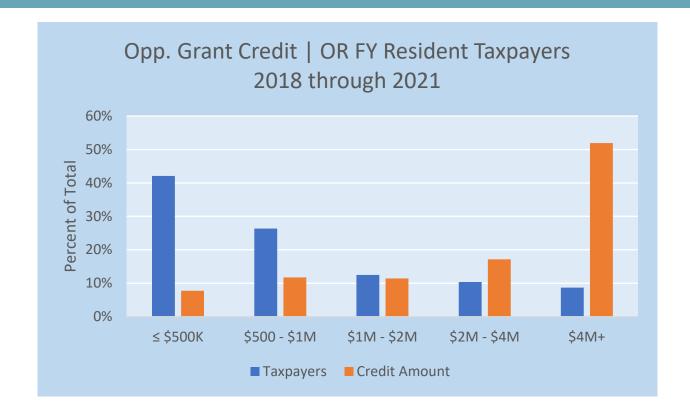




Taxpayers Claiming the Credit

| Opp. Grant OR FY Resident Personal Inc. Taxpayers TYs 2018 - 2021 | | | | | | |
|---|--------|---------|---------------|---------|-----------|--|
| | Тахра | yers | Credit Amount | | | |
| AGI | | Pct. of | \$'s in | Pct. of | Avg. | |
| | Number | Total | Millions | Total | Claimed | |
| ≤ \$500K | 276 | 42% | \$4.0 | 8% | \$14,458 | |
| \$500 - \$1M | 173 | 26% | \$6.0 | 12% | \$34,856 | |
| \$1M - \$2M | 82 | 13% | \$5.9 | 11% | \$71,350 | |
| \$2M - \$4M | 68 | 10% | \$8.8 | 17% | \$129,568 | |
| \$4M+ | 57 | 9% | \$26.6 | 52% | \$467,203 | |
| Total | 656 | 100% | \$51.3 | 100% | \$78,220 | |

Note: Includes preliminary tax year 2021 data



Legislative Revenue Office https://www.oregonlegislature.gov/lro 503-986-1266



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