Oregon State Police

Joint Committee on Ways and Means
Subcommittee on Public Safety
Oregon State Police

OUR MISSION:
To serve all people with a priority of safeguarding life, property, and natural resources by building upon a diverse, professional, and trustworthy workforce.

We are a diverse agency comprised of 1,502 public safety professionals:
- 766 police sworn
- 736 professional staff
Bend Safeway Shooting (8.28.2022)

More than 44 OSP members involved from across the state and multiple divisions, including:

- Patrol Division
- Criminal Division
- Fish and Wildlife Division
- Forensics Division
- State Medical Examiner
- CJIS – Firearms Unit (FICS)
- CJIS – Criminal History Unit (CCH)
## Community Support: Regional Events

### World Athletics Championships (7.15-24.2022)

- 1,700+ Athletes
- 179 Nations
- 146,000+ attendees
- 18+ million viewers (U.S. viewers)
- Approximately 40 federal, state, local, and private agencies/departments
  - Months of planning and coordination
  - 563 Reported Incidents
  - 84 Law Enforcement related
Trooper Vacancies

- Average Monthly Vacancies = 86
- Average Monthly Separations = 4 (Troopers + Sergeants)
- 26 Troopers Eligible to Retire in 2021-23 Biennium
  - 145 during the next 10 years

*Based on vacant LAB positions as of 2/28/2023.
Trooper preventive enforcement efforts aren’t able to be sustained.

- Low officer availability
  - Minimal staffing numbers
  - Vacancies
- Oregon fatality rate is now trending above national rate.
  - Speed
  - DUII-related
    - Oregon is above national rate
- Traffic accidents leading cause of death in Oregon for people aged 1-24, in combined years 2001-2020 (CDC, WISQARS database).
OSP Notable Actions:

OSP Patrol Activities Dashboard (Public Access)

OSP Patrol Activities Dashboard (Public Facing)

Forensic Request Dashboard (Public Facing)

Statewide Sexual Assault Management System (SAFE Kit)

Medical Examiner Forensic Anthropologist

Oregon Crime Reporting Dashboard (Public Facing)
OSP Notable Actions:

- **Oregon Critical Events**
  - 4/2020
  - 7/2020
  - 10/2020
  - 1/2021
  - 4/2021
  - 7/2021
  - 10/2021
  - 1/2022
  - 4/2022
  - 7/2022
  - 10/2022

- **2021-26 OSP Strategic Roadmap Plan**

- **Sworn Recruitment Team**
  - 4/2021
  - 7/2021
  - 10/2021
  - 4/2022
  - 7/2022
  - 10/2022

- **Health, Wellness & Resiliency Unit**

- **Diversity, Equity & Inclusion Unit**

- **Inclusion Team Strategic Planning**

- **Accreditation Process**
  - 1/2020
  - 12/2022

- **Data Governance Program**
Moving Forward

Focus Areas / Goals

- Increase Recruiting Effectiveness
- Improve Employee Retention and Availability
- Continue to Gain Operational Efficiencies
- Enhance Customer Service
- Meet Public Safety Mandates

Key Strategies

Diversity, Equity, Inclusion

Health, Wellness, Resiliency

Ballot Measure 114

Infrastructure
Key Performance Measures: Agency Overview

3 Green KPMs
- Traffic Lane Clearance Rate
- Major Crimes Resolved within 12 months
- Fingerprint Turnaround Time

6 Red KPMs
- Fatal Crash Reduction
- Ignition Interlock Device Compliance
- Angler and Hunter Contacts
- Illegal Harvest Detections
- Drug Trafficking Organization Disruptions
- Forensics Turnaround Time

1 Yellow KPM
- Customer Satisfaction
2023-25 Governor’s Recommended Budget: $638,289,442 Total Funds – by Fund Type

- **General Fund** $414,740,824 (65.0%)
- **Federal Funds** $14,113,696 (2.2%)
- **Lottery Funds** $10,561,965 (1.7%)
- **Other Funds** $133,980,034 (21.0%)
- **Other Funds Capital Construction** $43,598,186 (6.8%)
- **General Fund Debt Service** $21,294,737 (3.3%)

Total Funds: $638,289,442
2023-25 Governor’s Recommended Budget: $638,289,442 Total Funds – by Budget Category

- Personal Services: $425,840,035 (66.7%)
- Services & Supplies: $109,635,047 (17.2%)
- Capital Outlay: $24,734,327 (3.9%)
- Special Payments: $13,187,110 (2.1%)
- Debt Service: $21,294,737 (3.3%)
- Capital Construction: $43,598,186 (6.8%)
2023-25 Governor’s Recommended Budget: $638,289,442 Total Funds – by Division

- Patrol: $214,712,592 (33.7%)
- Agency Support: $67,388,865 (10.6%)
- Admin Services: $32,261,187 (5.1%)
- Capital Construction: $43,598,186 (6.8%)
- Debt Service: $21,294,737 (3.3%)
- Gaming: $14,664,547 (2.3%)
- Fish & Wildlife: $62,631,891 (9.8%)
- Criminal: $53,659,407 (8.4%)
- Forensics: $60,037,729 (9.4%)
- Medical Examiner: $11,078,096 (1.7%)
- Criminal Justice Information: $56,962,205 (8.9%)

Total: $638,289,442
## Governor’s Recommended Budget: Current Service Level Reductions

<table>
<thead>
<tr>
<th>Reduction</th>
<th>GF/LF Amount</th>
<th>Position/FTE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pkg 070 - Revenue Shortfall</td>
<td>($500,251)</td>
<td>(7/7.00)</td>
</tr>
<tr>
<td>Pkg 090 - Analyst Adjustments</td>
<td>($1,798,196)</td>
<td></td>
</tr>
<tr>
<td>Pkg 091 - Additional Analyst Adjustments</td>
<td>($25,596,189)</td>
<td></td>
</tr>
<tr>
<td>Pkg 092 - Statewide AG Adjustments</td>
<td>($52,083)</td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>($27,946,719)</strong></td>
<td><strong>(7/7.00)</strong></td>
</tr>
</tbody>
</table>
### Policy Option Packages: Governor’s Recommended Budget

<table>
<thead>
<tr>
<th>Package #</th>
<th>Description</th>
<th>Total Funds</th>
<th># of Positions / FTE</th>
</tr>
</thead>
<tbody>
<tr>
<td>POP 100</td>
<td>Police Accountability &amp; Wellness Support</td>
<td>$1,348,938</td>
<td>6 / 3.50</td>
</tr>
<tr>
<td>POP 101</td>
<td>IT Lifecycle Replacement &amp; Support</td>
<td>$3,971,000</td>
<td>0</td>
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<tr>
<td>POP 102</td>
<td>Capital Construction - Springfield/Eugene/CP</td>
<td>$48,645,007</td>
<td>0</td>
</tr>
<tr>
<td>POP 109</td>
<td>Firearms Unit (FICS) Staffing</td>
<td>$2,977,957</td>
<td>17 / 17.00</td>
</tr>
<tr>
<td>POP 118</td>
<td>Fish and Wildlife Staffing</td>
<td>$177,837</td>
<td>1 / 1.00</td>
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<tr>
<td>POP 119</td>
<td>Fish and Wildlife Aircraft and Guardian</td>
<td>$2,100,000</td>
<td>0</td>
</tr>
<tr>
<td>POP 120</td>
<td>American Rescue Plan Act Limitation</td>
<td>$2,500,000</td>
<td>0</td>
</tr>
<tr>
<td>POP 122</td>
<td>Firearms Unit (FICS) Investigators</td>
<td>$1,200,000</td>
<td>5 / 4.40</td>
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</tbody>
</table>
## Proposed Legislative Concepts

<table>
<thead>
<tr>
<th>Bill #</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>SB952</td>
<td>• Allows for the expanded release of information regarding adult sex offenders to public agencies.</td>
</tr>
<tr>
<td>SB953</td>
<td>• Updates language in ORS 146 to better clarify State Medical Examiner roles, responsibilities, and authority regarding autopsies.</td>
</tr>
<tr>
<td>HB3392</td>
<td>• Allows law enforcement agencies to post disposal of abandoned property notices via the Internet.</td>
</tr>
</tbody>
</table>
The Patrol Division serves as a rural patrol and provides uniform police services on Oregon’s transportation system, while assisting local communities and law enforcement.

**Patrol Services Division Programs**

- Crash Reconstruction
- Criminal Apprehension Patrol Enforcement
- Drug Recognition Expert
- Impaired Driving
- Ignition Interlock Device
- Evidence Program
- Honor Guard
- K-9 Program
- Mobile Response Team
- SWAT Program
- Tow Program
In 2022, OSP trained police officers in 18 of 36 Oregon counties (highlighted blue) to be new Drug Recognition Experts to investigate drug impaired driving.

OSP in conjunction with the American Legion, hosted a Law Enforcement Career Camp at Camp Rilea with High School aged students interested in careers in Law Enforcement.

Oregon Missing and Murdered Native Person workgroup (stars on map), Not Invisible Act Federal Commission.
### Patrol Services Division: Priorities

Protect people and property and improve community livability through:

<table>
<thead>
<tr>
<th>Patrol Division Statistics for 2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Traffic Enforcement - Routine Stops:</td>
</tr>
<tr>
<td>• Calls for Service:</td>
</tr>
<tr>
<td>• Crash Investigations:</td>
</tr>
<tr>
<td>• Responding to Driving Complaints:</td>
</tr>
<tr>
<td>• Rendering Aide to Citizens - Motor Assists:</td>
</tr>
<tr>
<td>• Arrests/Criminal Charges by Patrol Division staff:</td>
</tr>
<tr>
<td>• Assistance rendered to other Law Enforcement Agencies:</td>
</tr>
</tbody>
</table>
Patrol Services Division: Operational Efficiencies & Successes

- Maximizing efficiency of staffing/schedules using demand for service data.
  - Makes best use of resources per office based on data related to peak demand.
- Reduction in the background investigation workload on sworn staff through process evaluation/re-organization.
  - Significant cost savings.
  - Decreased diversion from primary responsibilities.
- Successful implementation and testing of GNSS RECON mapping technology.
  - Increased capabilities.
  - Reduction in on-scene set up and capture time.
# Patrol Services Division: Operational Efficiencies & Successes

<table>
<thead>
<tr>
<th></th>
<th>Quantity</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cocaine</td>
<td>241.06 lbs</td>
</tr>
<tr>
<td>Heroin</td>
<td>83.84 lbs</td>
</tr>
<tr>
<td>Methamphetamine</td>
<td>522.01 lbs</td>
</tr>
<tr>
<td>Marijuana</td>
<td>6,815.5 lbs</td>
</tr>
<tr>
<td>Fentanyl Pills</td>
<td>665,378 pills</td>
</tr>
<tr>
<td>Fentanyl Powder</td>
<td>34 lbs</td>
</tr>
<tr>
<td>Firearms</td>
<td>29</td>
</tr>
<tr>
<td>Currency Seized</td>
<td>$1,020,391</td>
</tr>
</tbody>
</table>

**Total K9 Applications = 350**
Patrol Services Division: Key Performance Measure #1

Target: 5.06 Fatal Crashes on state-owned highways per 1 billion VMT

KPM #1: Achieve Fatal Crash Rate per 1 Billion VMT

Status:
- 0% - 5% from Target
- 6% - 14% from Target
- 15% + from Target
Patrol Services Division: Key Performance Measure #2

Target: 80% Crashes Cleared 90 minutes or less

KPM #2: Lane Blocking Crashes Cleared within 90 Minutes

- Actual % of Lane Clearance Rate
- Target % of Lane Clearance Rate

- Target: 80% Crashes Cleared 90 minutes or less
Patrol Services Division: Key Performance Measure #3

Target: 50% Compliance Rate

KPM #3: Increase Percentage of IID Compliance

- Actual % of IID Compliance Rate
- Target % of IID Compliance Rate

Status:
- 0% - 5% from Target
- 6% - 14% from Target
- 15% + from Target
Patrol Services Division:
2023-25 Governor’s Budget

General Fund
$196,833,819
91.7%

Other Funds
$17,435,583
8.1%

Federal Funds
$443,190
0.2%

All Funds = $214,712,592
Patrol Services Division: Budget Drivers

- Fuel Costs
- Recruit schools / vacancies
- Unforeseen complex incidents
- Vehicles
- Improvements in equipment and infrastructure
The Fish and Wildlife Division ensures sustainable fish and wildlife resources and protects environmental and cultural assets.
Marine Fisheries Team provides enforcement of coastal fisheries. Comprised of 1 Sergeant and 7 Troopers from Astoria to Gold Beach.

- Enforce regulations and provide education to industry fisheries that economically generated approximately $558 million to the statewide economy in 2019.

- Commercial Dungeness Crab fishery economically contributed an estimated $285 million to Oregon in 2017.
Fish and Wildlife Division: Priorities

- Through Education, Engagement and Enforcement:
  - Protect fish and wildlife resources for future generations.
  - Ensure sustainable commercial fisheries.
  - Protect Oregon’s environment and natural resources.
- Work collaboratively with partner agencies to protect Oregon’s natural resources.
- Provide rural law enforcement services.
- Protect Oregon’s residents and visitors participating in outdoor recreational activities.
Fish and Wildlife Division: Operational Efficiencies & Successes

Fish and Wildlife K-9 Program:
- Expanded program in 2023
  - “Buck” – Springfield
  - “Scout” – Bend
- Locating Evidence
  - Illegal taken fish and wildlife
  - Spent shell casings
  - Tracking F&W violators
- Public Relations
  - Kids, Sport and Conservation Groups
Fish and Wildlife Division: Operational Efficiencies & Successes

- S.T.A.T.S
  - Web Application for Time/Activity Tracking
    - Ease of use by staff
    - Accurate and timely data
    - Monitor priorities/Contracts
    - Angler/hunter contacts
    - Illegal harvest tracking
- Future Development
  - Greater management oversight
    - Supervisory approval added
  - Integration with other OSP Systems/Databases
Fish and Wildlife Division: Key Performance Measure #4

Target: 85,000 Hunter and Angler Contacts Annually

![Diagram showing Key Performance Measure #4: Achieve Target of Angler | Hunter Contacts. The chart includes actual numbers of contacts for each year from 2017 to 2022, along with the target numbers. The status is indicated by color coding for different percentage ranges from 0% - 5% from Target, 6% - 14% from Target, and 15% + from Target.]
Fish and Wildlife Division: Key Performance Measure #5

Target: 2,000 Illegal Harvest Detections Annually

KPM #5: Achieve Target of Illegal Harvest Detections

Status:
- 0% - 5% from Target
- 6% - 14% from Target
- 15% + from Target
Fish and Wildlife Division: 2023-25 Governor’s Budget

All Funds = $62,631,891

- **General Fund**: $12,295,645 (19.6%)
- **Lottery Funds**: $10,561,965 (16.9%)
- **Other Funds**: $36,697,910 (58.6%)
- **Federal Funds**: $3,076,371 (4.9%)
Fish and Wildlife Division: Budget Drivers

- Personnel Costs
- Capital Equipment Purchases:
  - Trucks
  - Airplane and Boat Replacements
Oregon State Police
Criminal Investigation Division
The Criminal Division provides investigative support and assistance to OSP divisions, state agencies and local law enforcement.

Criminal Investigation Division Programs

- Arson
- Drug Enforcement
- Explosives
- Homicide Investigation Tracking System
- Missing Person Clearinghouse
- Investigative Support Unit
- Major Crimes
- Digital Forensic Unit
Child Abuse Cases (CAC):
- 742 in Josephine County (54% of all OSP CAC cases)

Major Crimes Section (MCS):
- 842 cases in Josephine County (29% of all OSP MCS cases)

Marijuana Enforcement:
- August 2021: worker death led to search of 1,300+ acre site where 200,000 plants found
  - 130 workers living in squalid conditions onsite
Criminal Investigation Division: Priorities

Protect people and property through investigations and partnerships in:

- Major Crime Teams.
- Child abuse investigations.
- State institution investigations.
- Public integrity crime investigations.
- Examining and analyzing digital evidence.
- Threat assessments and counter terrorism.
- Disrupting drug trafficking and illicit drug production.
- Reducing and deterring arson/explosive related crimes.
Criminal Investigation Division: Operational Efficiencies & Successes

- Digital Forensics Unit (DFU)
  - July 2021 DFU was established.
  - One Sergeant and three detectives work statewide on cases that include murder, officer involved shootings, sexual assaults, drug trafficking, etc.
  - One sergeant and one detective assigned to NW Regional Computer Forensics Lab in collaboration with the FBI in Portland.
  - One detective assigned to the Southern Oregon High Tech Crimes Task Force in Medford.
  - One detective assigned to Deschutes County Digital Forensics Lab in Bend.
Criminal Investigation Division: Key Performance Measure #6

Target: 95% of Investigations Resolved within 12 months

Status: 94% - 97% of MCT cases resolved within 12 months
Criminal Investigation Division: Key Performance Measure #7

Target: Disrupt or Dismantle 45 DTO’s annually (beginning in 2022)

Status: 0% - 5% from Target 6% - 14% from Target 15% + from Target
Criminal Investigation Division: 2023-25 Governor’s Budget

General Fund
$34,686,021
64.6%

Other Funds
$18,057,348
33.7%

Federal Funds
$916,038
1.7%

All Funds = $53,659,407
Criminal Investigation Division: Budget Drivers

- 24/7 criminal investigation callouts.
- Complex criminal investigations.
  - Responded to 120 major crimes statewide in 2021.
- Increased calls for service in distressed counties.
  - 1,373 child abuse cases were assessed or investigated in 2021.
    - 1,268 were reported in the Southwest Region.
    - 742 in Josephine County.
Oregon State Police
Forensic Services Division
The Forensic Services Division is the sole provider of most forensic science services in Oregon, and seeks to provide timely and accurate scientific, technical, and investigative services in support of the criminal justice system.
The most rural half of counties (blue) account for approximately 10% of the total population of Oregon.

31% of Forensic Crime scene responses are to these counties.

Maintaining adequate facilities and sufficient staffing levels in the smaller laboratories is critical to providing rural counties with equitable forensic services.
Forensic Services Division: Priorities

- Conduct or assist with crime scene processing.
- Provide investigative leads.
- Identify or exclude suspects.
- Perform chemical/toxicology analysis.
- Train criminal justice partners.
- Disrupt drug trafficking and production.
- Support justice system by providing expert testimony.
Forensic Services Division: Operational Efficiencies & Successes

- Reduced average DNA processing time from 13 days in 2020 to 8 days in 2022.
- Number of DNA CODIS hits has increased by 27% since 2020.
- Brought High Throughput Property Crime (HTPC) DNA analysis online for all agencies in 2021.
- Began providing regular training at DPSST regarding proper evidence identification, collection and submission.
- Operational shift from lab-specific teams to division-wide teams.
- Started the foundational steps to transition to drugs in blood toxicology.

### DNA Processing Time (Days)

<table>
<thead>
<tr>
<th>Year</th>
<th>2020</th>
<th>2021</th>
<th>2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>13.18</td>
<td>9.71</td>
<td>7.94</td>
</tr>
</tbody>
</table>

### CODIS Hits

<table>
<thead>
<tr>
<th>Year</th>
<th>2020</th>
<th>2021</th>
<th>2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>703</td>
<td>784</td>
<td>892</td>
</tr>
</tbody>
</table>
Forensic Services Division: Operational Efficiencies & Successes

- Increased Division transparency with online dashboards.
- Improved hiring practice workflows to reduce vacancy time.
- Expanded use of digital note taking.
- Began project to upload manuals to public website in order to streamline discovery and public records.
- Concentrated/centralized disciplines:
  - Ante-mortem Tox into PDX.
  - Blood Alcohol Tox into Springfield.
Forensic Services Division: Key Performance Measure #8

Target: 74% of requests completed within 30 days or less

KPM #8: Forensic Analytical Request Turnaround Time

Status:
Forensic Services Division:
Key Performance Measure #8 (Proposed)

Proposal: Extend Target Range through 2037, culminating at 80% Turnaround Time
Main Drivers of the Forensic KPM

- Four disciplines account for more than 80% of all completed requests.
  - DNA, Biology, Toxicology, Drug Chemistry.
- Bulk of vacancies since 2020 have been in these disciplines.
- DNA analysis is 5 days quicker than in 2020, but the amount of time cases are waiting before work is initiated has almost tripled (36 days in 2020 to 98 days in 2022).
  - Seven DNA vacancies during biennium.
  - 21% increase in DNA submissions between 2021 and 2022.
- In 2019, Toxicology accounted for 33% of all requests, but made up 50% in 2022.
- Quick and simple drug cases are no longer being submitted. In 2019, Drug analysis accounted for 31% of all requests, but made up only 10% in 2022.
Changes to Drug Chemistry

Ballot Measure 110 impacts

- 68% reduction in number of drug submissions in 2022, as compared to 2020.
- Doesn’t equate to an additional 68% more capacity because the remaining casework is larger and/or more complex.
- In 2019, average drug analyst completed 0.85 requests per hour, but in 2022 they completed 0.51 (40% reduction) because small, simple casework is no longer being submitted.

Other factors

- Fentanyl submission increase of 467% since 2019.
  - Additional time-consuming safety precautions and analytical time.
- Some reduction in submission numbers likely related to pandemic related changes within various law enforcement agencies.
- Enough additional capacity to allow us to transfer one Drug Chemist Position to Toxicology unit and begin cross training.
Forensic Services Division: Recent Trends in Drug Chemistry KPM

Percent of Drug Requests Completed within 30 Days

- JAN-21: 34%
- FEB-21: 23%
- MAR-21: 20%
- APR-21: 29%
- MAY-21: 33%
- JUN-21: 30%
- JUL-21: 18%
- AUG-21: 26%
- SEP-21: 18%
- OCT-21: 24%
- NOV-21: 28%
- DEC-21: 30%
- JAN-22: 30%
- FEB-22: 36%
- MAR-22: 42%
- APR-22: 39%
- MAY-22: 41%
- JUN-22: 50%
- JUL-22: 53%
- AUG-22: 53%
- SEP-22: 55%
- OCT-22: 55%
- NOV-22: 55%
- DEC-22: 71%

71%
Forensic Services Division: 2023-25 Governor’s Budget

All Funds = $60,037,729

- General Fund: $55,615,301 (92.6%)
- Federal Funds: $4,001,932 (6.7%)
- Other Funds: $420,496 (0.7%)
Forensic Services Division: Budget Drivers

- Personnel costs
- Supplies and instrumentation
- Facilities
- Overtime
- Continuous scientific training (given and received)
- Accreditation
The Oregon State Medical Examiner Office is the sole provider of forensic pathology services in Oregon and seeks to provide professional, timely, consistent, and compassionate death investigation services.

**State Medical Examiner Responsibilities**

- Death Certification
- Court Testimony
- Consultation
- Child Fatality Reviews
- Mass Fatality Planning
- Informing the public health
- Communication with families
- Coordination with organ procurement organizations
- Postmortem Examinations (Autopsies)
What do State Medical Examiner Services Provide?

**Autopsies:**
- Potential to inform public health agencies by statistical reporting and tracking of trends.
- Informs healthcare decisions of surviving family members.

**Death Certification:**
- Timely and accurate death certification helps grieving families achieve closure by establishing specific cause of death.
- Detailed death certificates aid public health data collection.
- Death certificates are necessary for estate management and disposition planning.

**Administrative functions:**
- Providing medical examiner reports to families.
- Managing communication with external partners, including district attorneys, law enforcement officials, and public health agencies.

**Mass Fatality Planning**
- Supports state disaster readiness by participating in workgroups and providing subject matter expertise.
State Medical Examiner: Priorities

Protect people and property through investigations and partnerships:

- Accurate and timely determination of cause and manner of death in medical examiner cases.
- Identify 100% of decedents in medical examiner jurisdiction.
- Provide objective, scientific death investigation services statewide to maintain the public trust.
- Participation in public health programs.
- Equitable distribution of resources statewide.

Challenges:

- Inconsistent case reporting and documentation.
- No State Medical Examiner presence east of the Cascades.
- Very low autopsy capacity relative to size of Oregon’s population.
- Underdeveloped medical examiner infrastructure.
- Recruitment challenges.
- Law enforcement focus of the medical examiner system.
Technical Supervision of County Programs:
- Best practice recommendations.
- Subject matter expertise.
- Consultation on difficult cases.
- Collection of statewide mortality data.

Barriers:
- State Medical Examiner does not employ death investigators and so cannot collect information directly.
- County supervision is limited by small staff and high caseloads.
- Most death investigation is performed on a part-time basis.
- Lack of recognition of public health role of medical examiners.
State Medical Examiner: Autopsies performed

**Post-Mortem Examinations (% of Cases)**

- **Portland Metro**: 23%
- **Other Counties**: 8%
Medical examiner caseload is expanding rapidly

- 2019: 4,759
- 2020: 5,424 (+14%)
- 2021: 6,542 (+21%)

A physician has some involvement in about 70% of all ME cases, even when an autopsy is not performed:

- Consultation
- Communication with family, law enforcement, or MDIs.
- Interpretation of toxicology and ancillary studies.
- Amendments to death certificates.
Workload: Chief Medical Examiner

- In 2022:
  - Total cases: 1,056
    - External examinations: 222
    - Autopsies: 269
    - 565 additional death certificates filed
  - Autopsy equivalents: 400
Scientific Working Group for Medicolegal Death Investigation

- Expected number of autopsies for Oregon: 4,200.
- An autopsy rate of 50% (3,271 autopsies).
- National Association of Medical Examiners Recommendations:
  - 250 autopsy equivalents per forensic pathologist is preferred.
  - Absolute maximum: 325 autopsy equivalents per forensic pathologist.
- Autopsy capacity at the State Medical Examiner’s primary facility: 1,000 autopsies.
  - Actual capacity is much lower due to large administrative burden for each physician.
Workload: Examinations (2018-2021)

- **2018**:
  - Autopsy: 659
  - External: 571
  - Limited: 2.4

- **2019**:
  - Autopsy: 864
  - External: 571
  - Limited: 41

- **2020**:
  - Autopsy: 1027
  - External: 588
  - Limited: 71

- **2021**:
  - Autopsy: 1047
  - External: 759
  - Limited: 5
Emerging Trends: Deaths due to Drug Toxicity

Year-over-Year (monthly avg):

- 2019: 52
- 2020: 71
- 2021: 103
  - 98% increase over 2019
  - 45% increase over 2020
Autopsy Performance in Drug Deaths

<table>
<thead>
<tr>
<th>Year</th>
<th>% of Autopsies</th>
</tr>
</thead>
<tbody>
<tr>
<td>2019</td>
<td>37%</td>
</tr>
<tr>
<td>2020</td>
<td>35%</td>
</tr>
<tr>
<td>2021</td>
<td>26%</td>
</tr>
</tbody>
</table>
Emerging Trends: Homicides

Year-over-Year (monthly avg):
- 2019: 12
- 2020: 14
- 2021: 20
  - 67% increase over 2019
  - 43% increase over 2020
State Medical Examiner:
2023-25 Governor’s Budget

General Fund
$10,761,955
97.1%

Other Funds
$316,141
2.9%

All Funds = $11,078,096
State Medical Examiner: Budget Drivers

- COVID-19 Impacts:
  - Increase in overdose deaths and homicides during quarantine.
  - Increase in population.
  - Increases in overdose deaths.
  - Increases in homicides.
  - Equipment replacement and upgrades.
  - Unidentified decedents.
  - Historical lack of investment in the medical examiner program.

Selected Deaths due to Drug Toxicity

<table>
<thead>
<tr>
<th></th>
<th>2018</th>
<th>2019</th>
<th>2020</th>
<th>2021</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fentanyl alone</td>
<td>12</td>
<td>28</td>
<td>87</td>
<td>160</td>
</tr>
<tr>
<td>Methamphetamine alone</td>
<td>160</td>
<td>160</td>
<td>194</td>
<td>260</td>
</tr>
<tr>
<td>Fentanyl + Methamphetamine</td>
<td>2</td>
<td>3</td>
<td>26</td>
<td>91</td>
</tr>
<tr>
<td>Fentanyl + other drugs</td>
<td>121</td>
<td>141</td>
<td>96</td>
<td>141</td>
</tr>
<tr>
<td>Methamphetamine + other drugs</td>
<td>121</td>
<td>145</td>
<td>86</td>
<td>130</td>
</tr>
</tbody>
</table>
Looking Ahead: Emerging Demands

- Increased focus on deaths due to drug toxicity.
  - Public health surveillance.
  - Drug overdose prosecutions.
- Increasing prominence of genetic studies as a diagnostic tool.
  - Sudden cardiac death.
  - Familial thoracic aortic aneurysms.
- Data sharing and interoperability of information systems.
  - HL7-FHIR (fast healthcare interoperability resources).
Looking Ahead: Goals

- Continue work within the Human Identification Program.
- Seek accreditation through National Association of Medical Examiners.
- Plan for regionalization of state medical examiner services.
- Specialized staff to audit cases and manage statistical tracking metrics.
- Greater participation in public health surveillance programs.
Oregon State Police
Public Safety Services Bureau
Public Safety Services Bureau

Rebecca David | Captain Adam Turnbo

Central Records
Coral Smith

Dispatch Centers
Rebecca Carney | Sean Joyce

Technology Services
Dr. Richard Appleyard

Criminal Justice Information Services
Wendy Landers
Multiple PSSB functions serve communities statewide and beyond:

- SafeOregon – School Safety Tipline.
- Statewide dispatch services.
- Enforcement records and public records.
- Fingerprint based regulatory background services for employment (i.e., teachers, nurses, in-home care providers, etc.).

Ensures vulnerable persons and communities are safe from persons with disqualifying offenses.
Central Records processes an average of 950 requests each month for public records, subpoenas, discovery, and media inquiries.

Central Records Division Programs

- Records Request Unit
- Law Enforcement Records Management Systems
- Crime Reporting Unit
- School Safety Tip Line
Central Records: Operational Efficiencies & Successes

- Records Management System Upgrade
- Laserfiche System Upgrade
- SafeOregon - School Safety Tip-Line:
  - 9,928 tips received
  - 95% of Oregon schools enrolled
- 2021-22 Annual Report available at www.SafeOregon.com
Central Records:
2023-25 Governor’s Budget

General Fund
$3,406,551
100.0%

All Funds = $3,406,551
The Dispatch Centers provide statewide 24/7 communication support of Oregon State Police operations and our public safety partners.
Dispatch Centers: Operational Efficiencies & Successes

- Bi-Annual enhancements to Computer Aided Dispatch Mapping solution for dispatch and patrol.
- Redundant Fiber Path/Network Infrastructure (connects both Dispatch Centers).
- Bi-directional Computer Aided Dispatch functionality with multiple public safety entities and ODOT.
- Merged with statewide OR-Alert program.
  - AMBER Alerts
- Participation in statewide Oregon Information Technology and Telecommunications Regional Resiliency Assessment Program (RRAP).

<table>
<thead>
<tr>
<th>Event Category</th>
<th>2021</th>
<th>2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>Calls for Service</td>
<td>178,049</td>
<td>161,578</td>
</tr>
<tr>
<td>Crashes</td>
<td>23,260</td>
<td>21,616</td>
</tr>
<tr>
<td>Routine Contacts</td>
<td>138,044</td>
<td>148,136</td>
</tr>
<tr>
<td><strong>Annual Subtotals:</strong></td>
<td><strong>339,353</strong></td>
<td><strong>331,330</strong></td>
</tr>
</tbody>
</table>
Dispatch Centers: 2023-25 Governor’s Budget

All Funds = $24,362,971

General Fund
$23,297,352
95.6%

Other Funds
$1,065,619
4.4%
The Technology Services Division delivers technology, applications and IT services in support of the Oregon State Police’s mission.
Since 1997, Modernized 2019
Over 280 million transactions 2022
Over 1 billion queries processed
Required Uptime 99.9%

Since 2013, version upgrade underway
1.8M person, 1.7M vehicle, 342K property/evidence records
Uptime 99.9%

Since 1996, Modernization underway
Average 342,191 transactions a year
Uptime 99.9%

Since 1991, Replaced 2012, Modernization planning underway
331,000 Events Annually
Uptime 99.9%

Since 1998, version upgrade underway
1.8M articles of evidence
Uptime 99.9%

Since 1989, Modernization underway
32K person, 79K vehicle records
Uptime 99.9%
Technology Services: Operational Efficiencies & Successes

- Deployed M365 Teams Messaging and Video conferencing.
- Video conferencing systems deployed in GHQ conference rooms.
- IT Security Enhancements:
  - Multi-factor Authentication and Mobile VPN.
  - MDT Security updates.
- COBAN body-worn cameras deployment to all sworn personnel.
- Patrol Grant tracking updates.
- CAD Mapping updates.
Technology Services: 2023-25 Governor’s Budget

General Fund
$12,078,900
81.2%

Other Funds
$2,798,426
18.8%

All Funds = $14,877,326
Criminal Justice Information Services (CJIS)

**CJIS Services**
- Automated Biometric Information Systems
- Computerized Criminal History
- Firearms Instant Check System
- Law Enforcement Data Systems
- Permit-to-Purchase Unit (BM 114)
- Regulatory Background Unit
- Sex Offender Registration

The CJIS Division is Oregon’s sole-source repository for statewide criminal offender information and the exchange of law enforcement/criminal justice records nationally.
CJIS Division: Operational Efficiencies & Successes

LEDS 20/20

- Ongoing modernization of programs and systems within CJIS
  - Phase 4.1 Gun Check will replace legacy FICS unit systems.
  - Phase 6.1 Sex Offender Registry will replace legacy SOR unit systems.
- Additional functionality for Rapback:
  - Voluntary fingerprint retention program to reduce frequency of employment background checks by an individual.
  - Allows ongoing notifications to agencies for individuals with subsequent criminal activity which could impact vulnerable persons.
CJIS Division:
LEDS 20/20 Project Status Report

**LEDS 20/20 Project**
(Quarterly QA Report #20 Rating)
December 2022

**SCOPE/QUALITY:** Green

**SCHEDULE:** Red

**BUDGET:** Green

**Medium Risk**

The LEDS 20/20 Project was rated across 42 Quality Standards for this report:

- There were 6 Red areas identified
- There were 7 Amber areas identified
- There were 29 Green areas identified

**Rating Guide**
- Red = Strong Alert, i.e., High Risk
- Amber = Use Caution, i.e., Medium Risk
- Green = Acceptable to Excellent, i.e., Low Risk
CJIS Division: Key Performance Measure #9

Target: 4-day turnaround for manual cards

KPM #9: Criminal Justice Information Services (CJIS) Turnaround Time: Manual Cards

- Actual Manual Turnaround - Days
- Manual Turnaround Target - Days

Status:
- 0% - 5% from Target
- 6% - 14% from Target
- 15% + from Target

<table>
<thead>
<tr>
<th>Year</th>
<th>Actual Turnaround</th>
<th>Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>2017</td>
<td>4.6</td>
<td>4</td>
</tr>
<tr>
<td>2018</td>
<td>2.8</td>
<td>4</td>
</tr>
<tr>
<td>2019</td>
<td>2.3</td>
<td>4</td>
</tr>
<tr>
<td>2020</td>
<td>12.6</td>
<td>4</td>
</tr>
<tr>
<td>2021</td>
<td>1.2</td>
<td>4</td>
</tr>
<tr>
<td>2022</td>
<td>2.0</td>
<td>4</td>
</tr>
</tbody>
</table>
CJIS Division: Key Performance Measure #9

Target: 2-hour turnaround for automated cards

KPM #9: Criminal Justice Information Services (CJIS) Turnaround Time: Automated Cards

<table>
<thead>
<tr>
<th>Year</th>
<th>Actual Automated Turnaround - Days</th>
<th>Automated Turnaround Target - Days</th>
</tr>
</thead>
<tbody>
<tr>
<td>2017</td>
<td>1.40</td>
<td>2.00</td>
</tr>
<tr>
<td>2018</td>
<td>1.70</td>
<td>2.00</td>
</tr>
<tr>
<td>2019</td>
<td>2.24</td>
<td>2.00</td>
</tr>
<tr>
<td>2020</td>
<td>2.55</td>
<td>2.00</td>
</tr>
<tr>
<td>2021</td>
<td>0.76</td>
<td>2.00</td>
</tr>
<tr>
<td>2022</td>
<td>0.70</td>
<td>2.00</td>
</tr>
</tbody>
</table>

Status: 
- Blue bar: Actual Automated Turnaround - Days
- Orange square: Automated Turnaround Target - Days
CJIS Division:
2023-25 Governor’s Budget

All Funds = $56,962,205
Ballot Measure 114 was voted into law by the people of Oregon in November 2022.

- As of 3/20/2023, due to state and federal litigation, the law is not in effect.
- Since Fall 2022, OSP has been analyzing, preparing and implementing all or some of the various measure components (pending the outcomes of the current litigation).

Areas of continued work:

- Engagement with partner agencies (permit agents) to refine and improve workflows.
- Identify requirements of new technology systems needed.
- Hire selected staff required to establish new Permit-to-Purchase Program.
- Work with DAS and Legislature for needed funding.
Public Safety Services Bureau: Budget Drivers

- Infrastructure and Technology:
  - Improved security and system modernization.
  - Addressing increased demand for services.
  - Policy and law changes impacting services and programs.
  - Recruiting and retaining necessary workforce to meet demands.
Gaming Enforcement Division

Gaming Enforcement
Captain Tim Fox

Lottery Security
Lieutenant Jesse Orosco

Tribal Gaming
Lieutenant Kevin Markey

Oregon State Athletic Commission
Dave Hagen
Protect the Fairness, Integrity, Security, and Honesty (FISH) of gaming in Oregon.

8 Tribal Casinos
- Supports tribal healthcare, education, housing, and environmental protections.

Approximately 1,700 Traditional and 2,100 Video Lottery retailers.
- Supports economic development, public education, state parks, veteran services, and environmental protections.
The Lottery Security Section provides dedicated investigative and regulatory support to the Oregon State Lottery to ensure and oversee all physical, logical, and regulatory security related to the lottery’s retailer network and its state-operated lottery games.

**Lottery Security Priorities**

- Retailer Background Checks
- Regulatory Compliance
- Criminal Investigations
- Winning Ticket Security Requirements
Lottery Security Section: Operational Highlights

Collaborative Regulatory Assurance between OSP and Oregon Lottery:

- **Vendor Backgrounds:** 363
- **Retail Backgrounds:** 844
- **Retail Compliance Inspections:** 1,443
- **Regulatory Investigations:** 35
- **Retailer Integrity Checks:** 25
Tribal Gaming Section

**Tribal Gaming Priorities**

- Compact Compliance Requirements
- Class III Gaming Accounting, Auditing, and Reporting
- Gaming Facilities Surveillance and Security
- Gaming Integrity
- Controls for Sensitive Items
- Game Technology and Networks

Ensure that all Class 3 Tribal Gaming activities are conducted with Fairness, Integrity, Security, and Honesty.
Tribal Gaming Security: Operational Highlights

2022 Tribal Gaming Criminal Investigation Types:

- Cheating
- Forgery / Identity Theft
- Background employee licensing reviews
- Vendor Backgrounds
Oregon State Athletic Commission

OSAC Priorities

- Regulatory Monitoring of Unarmed Combat Sports
- Regulatory Monitoring of Entertainment Wrestling
- Promote Health and Safety Best Practices

The Commission, through the Administrator, regulate all unarmed combat sports and entertainment wrestling to include licensing, medical clearance, officials’ training and direction, event regulation, and other regulatory duties.
### Oregon State Athletic Commission: Operational Highlights

<table>
<thead>
<tr>
<th></th>
<th>2020</th>
<th>2021</th>
<th>2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>Entertainment Wrestling</td>
<td>30</td>
<td>5</td>
<td>78</td>
</tr>
<tr>
<td>Mix Martial Arts (MMA)</td>
<td>2</td>
<td>2</td>
<td>14</td>
</tr>
<tr>
<td>MMA under UMMAF Sanctioning</td>
<td>0</td>
<td>1</td>
<td>3</td>
</tr>
<tr>
<td>Boxing</td>
<td>0</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td><strong>Yearly Subtotals:</strong></td>
<td>32</td>
<td>8</td>
<td>96</td>
</tr>
</tbody>
</table>
Gaming Enforcement Division: 2023-25 Governor’s Budget

All Funds = $14,664,547

- Lottery Security: $8,039,276 (55%)
- Tribal Gaming: $4,712,843 (32%)
- OSAC: $581,944
- Vendor: 4%
- Investigations: $1,330,484 (9%)
Gaming Enforcement Division: Budget Drivers

- Infrastructure and Technology
  - Improved security and system modernization
  - Growth of industry requiring more system capacity
  - Maintaining necessary workforce numbers and training to meet industry demands and changes
Administrative Services Division

Administrative Services

Agency Services
Shannon Thompson

Business Services
Sharon Domaschofsky

Financial Services
Jenny Cribbs

Technology Services
Dr. Richard Appleyard
Administrative Services Division
2023-25 Governor’s Recommended Budget

Total Funds = $32,261,187

- General Fund: $24,888,617 (77%)
- Other Fund: $6,853,533 (21%)
- Federal Fund: $519,037 (2%)
Administrative Services Program Areas:
2023-25 Governor’s Recommended Budget

Total Funds = $32,261,187
Agency Services

- Diversity, Equity, and Inclusion
- Recruiting & Training
- Human Resources
- Professional Standards
- Payroll
- Health, Wellness & Resiliency

To support the Department’s mission through hiring, training, and providing employees holistic support to enable them to thrive in their career.
Business Services

The Business Services Section procures and manages the physical assets and services of the Department in support of its mission.

- Contracts & Procurement Services
- Facilities Management & Stockroom
- Capital Construction
- Fleet Services
Capital Construction Projects

- Central Point Area Command
- Springfield Area Command
- Eugene Forensic Lab | Medical Examiner Office
The Financial Services Section is the steward of the financial assets of the Department in support of its mission.

- Budget Services Unit
- Accounting Services Unit
- Grant Management Unit
Agency Financial Overview
Agency Budget Highlights

- 9 Budgetary Divisions
- 65+ Unique Programs and Sections
- Largest Change: State Fire Marshal stand-alone agency – operative July 1, 2023
- Capital Construction - Facility Planning
- Health, Wellness and Resiliency
2023-25 Governor’s Recommended Budget
Total Funds – by Division: $638,289,442

- Total Funds = $47,201,928
- Patrol, $214,712,592, 34%
- Fish & Wildlife; $62,631,891, 10%
- Gaming, $14,664,547, 2%
- Forensics; $60,037,729, 9%
- Criminal; $53,659,407, 8%
- Admin Services; $32,261,187, 5%
- Medical Examiner; $11,078,096, 2%
- Criminal Justice Information; $56,962,205, 9%
- Agency Support; $67,388,865, 11%
- Capital Construction; $43,598,186, 7%
- Debt Service; $21,294,737, 3%
Oregon State Police

Closing Remarks