LC 4030 2023 Regular Session 2/6/23 (JAS/ps)

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SUMMARY

Makes technical changes to paid family and medical leave insurance program.

Provides circumstances under which Director of the Employment Department may dismiss request for hearing.

Authorizes director to disclose confidential information relating to paid family and medical leave program under certain circumstances.

Clarifies Employment Department's rulemaking authority regarding dispute resolution process for equivalent employer plans.

Excludes certain information related to final orders of department from requirement that information be maintained in digital format.

Modifies definition of "employee" to exclude certain elected officials and holders of public office. Clarifies that definition of "wages" does not mean employee contributions paid by employer.

Clarifies determination criteria for employee's place of performance for purposes of determining whether employee's wages are subject to provisions related to contributions and benefits.

Permits employer to allow employee to use all or portion of other paid leave to supplement paid family and medical leave benefits.

Clarifies that chapter relating to family and medical leave insurance benefits and contributions is not tax law subject to jurisdiction of tax court. Takes effect on 91st day following adjournment sine die.

1

A BILL FOR AN ACT

2 Relating to the family and medical leave insurance program; creating new

³ provisions; amending ORS 183.471, 305.410, 657B.010, 657B.015, 657B.030,

- 4 657B.090, 657B.150, 657B.175, 657B.210, 657B.400, 657B.410 and 657B.420;
- 5 and prescribing an effective date.

6 Be It Enacted by the People of the State of Oregon:

7 <u>SECTION 1.</u> Section 2 of this 2023 Act is added to and made a part

8 of ORS chapter 657B.

1 <u>SECTION 2.</u> (1) When a request for a hearing is made under this 2 chapter, the Director of the Employment Department may dismiss the 3 request or application for hearing if:

4 (a) The request for hearing is withdrawn by the requesting party;

(b) The matter is resolved by reversal or amendment of the decision
that is the subject of the hearing request;

7 (c) The request for hearing is filed prior to the date of the written
8 decision or written determination that is the subject of the hearing
9 request; or

(d) The request for hearing is made by a person who is not entitled
to a hearing or is not the authorized representative of a party who is
entitled to a hearing.

(2)(a) A dismissal by the director under subsection (1) of this section
is final unless the party whose request for hearing has been dismissed
files a request for hearing regarding the dismissal within 20 days after
the dismissal notice is sent electronically or mailed to the party's
last-known address.

(b) If the party files a timely request under paragraph (a) of this
subsection, the hearing regarding the dismissal shall be assigned to
an administrative law judge from the Office of Administrative
Hearings.

(c) The administrative law judge assigned under paragraph (b) of this subsection shall determine whether the dismissal was appropriately entered. If the dismissal was not appropriately entered, the administrative law judge shall decide the underlying issue upon which the hearing was requested.

27 **SECTION 3.** ORS 657B.090 is amended to read:

657B.090. (1) Family and medical leave insurance benefits are not payable
to a covered individual unless:

(a) The individual submits a claim to the Director of the Employment
 Department in the manner determined by the director by rule; and

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1 (b) The director has made a decision to allow or deny the claim under 2 ORS 657B.100.

3 (2) If the director has made a decision to allow the claim, the director 4 shall make a reasonable effort to issue the first payment of benefits to a 5 covered individual within two weeks after receiving the claim.

6 (3)(a) Benefits may be claimed for leave that is taken by a covered indi-7 vidual in increments that are equivalent to one work day or one work week 8 as those terms are defined by the director by rule.

9 (b) If a covered individual takes leave in increments that are equivalent 10 to one work day, benefits may be claimed for leave that occurs in noncon-11 secutive periods of leave [that, when combined, provide the minimum benefit 12 amount provided in ORS 657B.050].

13 (4) Benefit amounts, as determined under ORS 657B.050:

(a) Must be prorated to increments that are equivalent to one work day;and

16 (b) Must be paid in increments that are equivalent to one work week.

17 **SECTION 4.** ORS 657B.015 is amended to read:

18 657B.015. Family and medical leave insurance benefits are available to 19 any of the following during a period of family leave, medical leave or safe 20 leave:

21 (1) An eligible employee who:

(a) During the base year or alternate base year, as applicable, contributes
to the Paid Family and Medical Leave Insurance Fund established under
ORS 657B.430 in accordance with ORS 657B.150; and

(b) Submits a claim for benefits in accordance with the requirements under ORS 657B.090;

27 (2) A self-employed individual who:

(a)(A) Has earned at least \$1,000 in taxable income during the base
year; or

30 (B) Has not earned at least \$1,000 in taxable income during the base 31 year, but who has earned at least \$1,000 in taxable income during the

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1 alternate base year;

2 [(a)] (b) Elects coverage under ORS 657B.130; [and]

[(b)] (c) During the base year or alternate base year, as applicable, contributes to the Paid Family and Medical Leave Insurance Fund established
under ORS 657B.430 an amount determined by the Director of the Employment Department under ORS 657B.150; [or] and

7 (d) Submits a claim for benefits in accordance with the require8 ments under ORS 657B.090; or

9 (3) An employee of a tribal government, if:

(a)(A) The employee has earned at least \$1,000 in wages during the
 base year; or

(B) The employee has not earned at least \$1,000 in wages during the
base year, but has earned at least \$1,000 in wages during the alternate
base year;

[(a)] (b) The tribal government elects coverage for its employees under
 ORS 657B.130; [and]

[(b)] (c) During the base year or alternate base year, as applicable, the
employee and tribal government contribute to the Paid Family and Medical
Leave Insurance Fund established under ORS 657B.430 an amount determined
by the director under ORS 657B.150[.]; and

(d) Submits a claim for benefits in accordance with the require ments under ORS 657B.090.

23 **SECTION 5.** ORS 657B.150 is amended to read:

657B.150. (1)(a) Except as otherwise provided in subsections (3) and (4) of this section **and ORS 657B.210** (4), all employers and [*eligible*] employees shall contribute to the Paid Family and Medical Leave Insurance Fund established under ORS 657B.430.

(b) Contributions shall be paid by employers and employees as a percentage of a total rate determined by the Director of the Employment Department.

31 (c) The total rate may not exceed one percent of employee wages, up to

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1 a maximum of \$132,900 in wages.

2 (2)(a) Employer contributions shall be paid in an amount that is equal to
3 40 percent of the total rate determined by the director.

4 (b) An employer shall deduct employee contributions from the wages of 5 each employee in an amount that is equal to 60 percent of the total rate 6 determined by the director.

7 (3) When an employment agency is acting as an employer, the employer
8 contributions required under this section shall be the responsibility of the
9 employment agency.

(4)(a) Employers that employ fewer than 25 employees are not required
to pay the employer contributions under subsection (1) of this section.

(b) If an employer that employs fewer than 25 employees elects to pay the
employer contributions under subsection (1) of this section, the employer may
apply to receive a grant under ORS 657B.200.

(5) Notwithstanding subsection (1) of this section, an employer may elect
to pay the required employee contributions, in whole or in part, as an
employer-offered benefit.

(6) Subject to ORS 657B.130 (2) and (3), a self-employed individual who has elected coverage under ORS 657B.130 (1) shall contribute to the fund, at a rate that may not exceed one percent of the individual's taxable income as determined by the director by rule, for a period of not less than three years from the date that the election becomes effective.

(7) A tribal government that elects coverage under ORS 657B.130 and employees of the tribal government shall contribute to the fund in contribution amounts and at a rate that may not exceed one percent of employee wages, up to a maximum of \$132,900 in wages, as determined by the director by rule, for a period of not less than three years from the date that the election becomes effective.

(8) The director shall set rates for the collection of payroll contributions
consistent with subsection (1) of this section and in a manner such that:

31 (a) At the end of the period for which the rates are effective, the balance

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1 of moneys in the fund is an amount not less than six months' worth of 2 projected expenditures from the fund for performance of the functions and 3 duties of the director under this chapter; and

4 (b) The volatility of the contribution rates is minimized.

5 (9) For purposes of subsections (1)(c) and (7) of this section, the director 6 shall annually adjust the maximum amount of employee wages by the per-7 centage increase, if any, in the Consumer Price Index for All Urban Con-8 sumers, West Region (All Items), as published by the Bureau of Labor 9 Statistics of the United States Department of Labor, since the date of the 10 previous determination made under this subsection.

(10) The director shall determine on an annual basis the amount of payroll contributions, timing of payroll contributions and maximum employee contributions sufficient to finance the costs related to the provisions of this chapter.

(11) An employer shall hold any moneys collected under this section in
trust for the State of Oregon and for the payment thereof to the Department
of Revenue in the manner described in subsection (12) of this section.

(12)(a) An employer shall make and file a combined quarterly report of
wages earned and contributions paid under this section on a form prescribed
by the Department of Revenue.

(b) The report shall be filed with the Department of Revenue on or before the last day of the month following the quarter to which the report relates and shall be deemed received on the date of mailing.

(c) The report shall be accompanied by payment of any contributions due
under this section in a manner determined by the Department of Revenue
by rule.

(13) Moneys collected under this section shall be deposited in the Paid
Family and Medical Leave Insurance Fund established under ORS 657B.430.

(14)(a) If an employer ceases or discontinues operations or business, or sells out, exchanges or otherwise disposes of the business or stock of goods, any payroll contribution payable under this section is immediately due and

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payable, and the employer shall, within 10 calendar days, pay the payroll
contribution due. Any person who becomes a successor in interest to the
business is liable for the full amount of the unpaid payroll contribution.

4 (b) The director shall adopt rules for compliance with this chapter with 5 regard to contributions from an employer's successor in interest.

6 (15) Benefits may not be denied to a covered individual solely because an 7 employer failed to collect or remit the contributions required under this 8 section.

9 **SECTION 6.** ORS 657B.210 is amended to read:

10 657B.210. (1)(a) An employer may apply to the Director of the Employment 11 Department for approval of an employer-offered benefit plan that provides 12 family and medical leave insurance benefits to the employer's employees.

(b) An employer that seeks approval of a plan shall submit an application
to the director in the form and manner prescribed by the director by rule,
accompanied by an application fee not to exceed \$250.

(2) The director shall review and approve an application for a plan if thedirector finds that:

(a) The plan is made available to all employees who have been contin-uously employed with an employer for 30 days.

(b) The benefits afforded to employees covered under the plan are equal to or greater than the weekly benefits and the duration of leave that an eligible employee would qualify for under this chapter.

(3) An employer may make a plan available to employees who have been
employed by the employer for less than 30 days but in no event may an employer require an employee to have been employed by the employer for more
than 30 days to be eligible for coverage under the plan.

(4) Neither an employer that provides benefits under an approved plan
nor an employee covered under such a plan is required to make the contributions under ORS 657B.150.

30 (5)(a) An employer may assume all or a part of the costs related to a plan
 31 approved under this section.

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1 (b) If an employer assumes only part of the costs, the employer may de-2 duct employee contributions from the wages of employees to finance the costs 3 related to the plan, except that any contribution amounts deducted may not 4 exceed the amount that an [*eligible*] employee would otherwise be required 5 to contribute under ORS 657B.150.

6 (c) Employee contributions received or retained by an employer under this
7 subsection must be used for plan expenses and are not considered to be a
8 part of an employer's assets for any purpose.

9 (6) Any paid sick leave earned under ORS 653.606 is in addition to the 10 benefits made available under a plan that has been approved under this sec-11 tion.

(7) An employee who takes leave pursuant to a plan approved under this
section shall provide notice to an employer of such leave in the same manner
as provided in ORS 657B.040.

(8) A plan approved under this section shall remain in effect for a periodof not less than one year.

(9) Nothing in this section prohibits an employee who is otherwise eligible from applying for coverage under the program established under ORS
657B.340 or under a separate employer-offered plan that has been approved
under this section.

21 (10) The director shall adopt rules[:]

[(a) To prevent the payment of benefits in excess of 100 percent of an eligible employee's average weekly wage to an employee who is simultaneously covered under more than one employer-offered plan or who has additional coverage under the program established under ORS 657B.340; and]

[(b)] that require that the benefits made available to an eligible employee who is covered under more than one plan shall be prorated under each respective plan.

29 (11) An employer that offers a plan approved under this section shall:

30 (a) Be subject to the same requirements provided in ORS 657B.060 and
31 657B.070;

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1 (b) Maintain all reports, information and records relating to the plan, 2 including payroll and account records that document employee contributions 3 and expenses, in the manner established by the director by rule; and

4 (c) Provide written notice to employees that includes:

5 (A) Information about benefits available under the approved plan, in-6 cluding the duration of leave;

7 (B) The process for filing a claim to receive benefits under the plan;

8 (C) The process for employee deductions used to finance the costs of the 9 plan, if any;

10 (D) An employee's right to dispute a benefit determination in the manner 11 determined by the director under ORS 657B.420;

12 (E) The right to job protection and benefits continuation, if applicable; 13 and

(F) A statement that discrimination and retaliatory personnel actions against an employee for inquiring about the family and medical leave insurance program established under ORS 657B.340, giving notification of leave under the program, taking leave under the program or claiming family and medical leave insurance benefits are prohibited.

(12) Benefits received under this section are considered wages for pur poses of a wage claim under ORS chapter 652.

(13) An employer whose application for plan approval was denied by the
director under this section or terminated by the director under ORS 657B.220
may request review of the decision as provided in ORS 657B.410.

24 **SECTION 7.** ORS 657B.400 is amended to read:

657B.400. (1) Except as provided in subsections (2) to (7) and (10) of this section, all information in the records of the Employment Department or a third party administrator pertaining to the administration of this chapter:

(a) Is confidential and for the exclusive use and information of the Di rector of the Employment Department in administering this chapter;

31 (b) May not be used in any court action or in any proceeding pending in

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the court unless the director or the State of Oregon is a party to the action or proceeding or unless the action or proceeding concerns the establishment, enforcement or modification of a support obligation and support services are being provided by the Division of Child Support of the Department of Justice or the district attorney pursuant to ORS 25.080; and

6 (c) Is exempt from disclosure under ORS 192.311 to 192.478.

(2) The Employment Department may disclose information:

8 (a) To the extent necessary for the payment of benefits or collection
9 of contributions due under this chapter:

10 (A) To any claimant or employer; or

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(B) To a legal representative or other designee authorized by a
 claimant or employer in accordance with any rules adopted by the di rector regarding the receipt of confidential information on behalf of a
 claimant or employer.

(b) Upon request to the United States Attorney's Office. Under this 15 paragraph, the Employment Department may disclose an individual's 16 employment and wage information in response to a federal grand jury 17subpoena or for the purpose of collecting civil and criminal judgments 18 issued by a federal court, including restitution and special assessment 19 fees. The information disclosed is confidential and may not be used for 20any other purpose. The costs of disclosing information under this 21paragraph shall be paid by the United States Attorney's Office. 22

(3) At the discretion of the director and subject to an interagency
 agreement, the Employment Department may disclose, upon request,
 information:

(a) To state or local child support enforcement agencies enforcing
child support obligations for the purposes of establishing child support
obligations, locating individuals owing child support obligations and
collecting child support obligations from those individuals. The information disclosed is confidential and may not be used for any other
purpose. The costs of disclosing information under this paragraph

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1 shall be paid by the child support enforcement agency.

(b) To agencies participating in an income and eligibility verifica- $\mathbf{2}$ tion system for the purpose of verifying an individual's eligibility for 3 benefits, or the amount of benefits, under a state or federal program 4 for unemployment insurance, temporary assistance for needy families, 5medical assistance, supplemental nutrition assistance, Supplemental 6 Security Income, child support enforcement or Social Security. The 7 information disclosed is confidential and may not be used for any 8 other purpose. The costs of disclosing information under this para-9 graph shall be paid by the requesting agency. 10

(c) To officers and employees of the United States Department of 11 12Housing and Urban Development and to representatives of a state or local public housing agency for the purpose of determining an 13 individual's eligibility for benefits, or the amount of benefits, under a 14 housing assistance program. The information disclosed is confidential 15 16 and may not be used for any other purpose. The costs of disclosing information under this paragraph shall be paid by the requesting 17agency. 18

(4) At the discretion of the director and subject to an interagency
 agreement, the Employment Department may disclose information
 secured from employers:

(a) To state agencies, federal agencies, local government agencies, 22public universities listed in ORS 352.002 and the Oregon Health and 23Science University established under ORS 353.020, to the extent nec-24essary to properly carry out governmental planning, performance 25measurement, program analysis, socioeconomic analysis or policy 26analysis functions performed under applicable law and at the dis-27cretion of the director and subject to an interagency agreement. The 28information disclosed is confidential and may not be disclosed by the 29agencies or universities in any manner that would identify individuals, 30 claimants, employees or employers. If the information disclosed under 31

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this paragraph is not prepared for the use of the Employment Department, the costs of disclosing the information shall be paid by the agency or university requesting the information.

(b) As part of a geographic information system. Points on a map 4 may be used to represent economic data, including the location, em-5ployer size and industrial classification of businesses in Oregon. In-6 formation presented as part of a geographic information system may 7 not give specific details regarding a business's address, actual em-8 ployment or proprietary information. If the information disclosed un-9 der this paragraph is not prepared for the use of the Employment 10 Department, the costs of disclosing the information shall be paid by 11 12the party requesting the information.

(5) At the discretion of the director and subject to an interagency
 agreement, the Employment Department may disclose information
 received from an employer, an employee or a claimant:

(a) To public employees in the performance of their duties under
 state or federal laws relating to the payment of family and medical
 leave insurance benefits.

(b) Pursuant to an informed consent, received from the employer,
 employee or claimant, to disclose the information.

(c) To the Bureau of Labor and Industries for the purpose of per-21forming duties under ORS 279C.800 to 279C.870, 658.005 to 658.245 or 22658.405 to 658.511 or ORS chapter 652, 653 or 659A. The information 23disclosed may include the names and addresses of employers and em-24ployees, payroll data of employers and employees, and information 25obtained for an appeal from a determination under a plan approved 26under ORS 657B.210. The information disclosed is confidential and may 27not be used for any other purpose. If the information disclosed under 28this paragraph is not prepared for the use of the Employment De-29partment, the costs of disclosing the information shall be paid by the 30 31 bureau.

1 (d) To the Department of Revenue for the purpose of performing its duties under ORS 293.250 or under the revenue and tax laws of this $\mathbf{2}$ state and identifying potential identity theft and fraud. The informa-3 tion disclosed may include the names and addresses of employers and 4 employees, payroll data of employers and employees, and particulars, 5as defined in ORS 314.835. The information disclosed is confidential and 6 may not be disclosed by the Department of Revenue in any manner 7 that would identify an employer or employee except to the extent 8 necessary to carry out the department's duties under ORS 293.250 or 9 in auditing or reviewing any report or return required or permitted to 10 be filed under the revenue and tax laws administered by the depart-11 12 ment. The Department of Revenue may not disclose any information received to any private collection agency or for any other purpose. If 13 the information disclosed under this paragraph is not prepared for the 14 use of the Employment Department, the costs of disclosing the infor-15mation shall be paid by the Department of Revenue. 16

(e) To the Department of Consumer and Business Services for the 17 purpose of performing its duties under ORS chapters 654, 656 and 731. 18 The information disclosed may include, but is not limited to, the 19 name, address, number of employees and standard industrial classi-2021fication code of an employer and payroll data of employers and employees. The information disclosed is confidential and may not be 22disclosed by the Department of Consumer and Business Services in any 23manner that would identify an employer or employee except to the 24extent necessary to carry out the department's duties under ORS 25chapters 654, 656 and 731, including administrative hearings and court 26proceedings in which the Department of Consumer and Business Ser-27vices is a party. If the information disclosed under this paragraph is 28not prepared for the use of the Employment Department, the costs of 29 disclosing the information shall be paid by the Department of Con-30 sumer and Business Services. 31

(f) To the Construction Contractors Board for the purpose of performing its duties under ORS chapter 701. The information disclosed to the board may include the names and addresses of employers and status of their compliance with this chapter. If the information disclosed under this paragraph is not prepared for the use of the Employment Department, the costs of disclosing the information shall be paid by the board.

(g) To the Department of Transportation to assist the department 8 in carrying out its duties relating to collection of delinquent and liq-9 uidated debts, including taxes, under ORS 184.610 to 184.665, 184.670 to 10 184.733 and 805.263, ORS chapter 319 and the Oregon Vehicle Code, or 11 12in auditing or reviewing any report or return required or permitted to be filed under the revenue and tax laws administered by the depart-13 ment. The information disclosed may include the names and addresses 14 of employers and employees and payroll data of employers and em-15 ployees. The information disclosed is confidential and may not be dis-16 closed by the Department of Transportation in any manner that would 17 identify an employer or employee except to the extent necessary to 18 carry out the department's duties relating to collection of delinquent 19 and liquidated debts or in auditing or reviewing any report or return 2021required or permitted to be filed under the revenue and tax laws administered by the department. The Department of Transportation may 22not disclose any information received to any private collection agency 23or for any other purpose. If the information disclosed under this par-24agraph is not prepared for the use of the Employment Department, the 25costs of disclosing the information shall be paid by the Department 26of Transportation. 27

(h) To the Department of Human Services and the Oregon Health
Authority to assist the department and the authority in the collection
of debts that the department and the authority are authorized by law
to collect. The information disclosed may include the names and ad-

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1 dresses of employers and employees and payroll data of employers and employees. The information disclosed is confidential and may not be $\mathbf{2}$ disclosed by the Department of Human Services or the Oregon Health 3 Authority in any manner that would identify an employer or employee 4 except to the extent necessary for the collection of debts as described 5in this paragraph. The Department of Human Services and the Oregon 6 Health Authority may not disclose information received under this 7 paragraph to a private collection agency or use the information for a 8 purpose other than the collection of debts as described in this para-9 graph. If the information disclosed under this paragraph is not pre-10 pared for the use of the Employment Department, the costs of 11 12disclosing the information shall be paid by the Department of Human Services or the Oregon Health Authority. 13

(i) To the State Treasurer useful for the purpose of performing the State Treasurer's duties under ORS 98.302 to 98.436, 98.992, 113.235 and 116.253. The information disclosed is confidential and may not be used by the State Treasurer for any other purpose. If the information disclosed under this paragraph is not prepared for the use of the Employment Department, the costs of disclosing the information shall be paid by the State Treasurer.

[(2)] (6) At the discretion of the director and subject to an interagency agreement, the director may disclose information to a public official in the performance of the public official's official duties administering or enforcing laws within the public official's authority and to an agent or contractor of a public official. The public official shall agree to assume responsibility for misuse of the information by the public official's agent or contractor.

[(3)] (7) At the discretion of the director, the director may disclose information to a contractor pursuant to a contract for actuarial services. The contractor shall agree to assume responsibility for misuse of the information by the contractor's agent.

31 (8) Any officer appointed by or any employee of the director who

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discloses confidential information, except with the authority of the
director, pursuant to rules or as otherwise required by law, may be
disqualified from holding any appointment or employment with the
Employment Department.

(9) Any person or any officer or employee of an entity to whom in- $\mathbf{5}$ formation is disclosed by the Employment Department under this 6 section who divulges or uses the information for any purpose other 7 than that specified in the provision of law or agreement authorizing 8 the use or disclosure may be disqualified from performing any service 9 under contract or from holding any appointment or employment with 10 the state agency that engaged or employed that person, officer or 11 12employee. The Employment Department may immediately cancel or modify any information-sharing agreement with an entity when a 13 person or an officer or employee of that entity discloses confidential 14 information, other than as specified in law or agreement. 15

[(4)] (10) At the discretion of the director, the director may disclose information to an employee or officer within any division of the **Employment** Department as necessary to conduct research, compile aggregate data from the information received and any other purpose deemed necessary by the director to assist the director in carrying out the duties under this chapter or other duties under ORS chapter 657.

(11) The director may adopt any rules necessary to implement this
 section.

24 **SECTION 8.** ORS 657B.410 is amended to read:

657B.410. (1) The Director of the Employment Department shall establish
a process by which:

(a) An employer may request a hearing to obtain review of a final decision of the director regarding approval or denial of an employer's application
for approval of a plan under ORS 657B.210.

(b) A covered individual may request a hearing to obtain review of a final
 decision of the director regarding:

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1 (A) Approval or denial of a claim submitted to the director for payment 2 of family and medical leave insurance benefits;

(B) The weekly benefit amount payable to a covered individual as determined under ORS 657B.050; or

5 (C) Disqualification from the receipt of benefits including liability or re-6 payment of benefits as determined under ORS 657B.120.

7 (c) A self-employed individual or a tribal government may request
8 a hearing to review a final decision of the director regarding elective
9 coverage under ORS 657B.130.

10 (d) An employer may request:

(A) A review of a final decision of the director regarding employer
 contributions due under this chapter;

(B) A hearing regarding penalty determinations under ORS 657B.910
 or 657B.920; or

15 (C) A hearing to review a final decision of the director regarding a 16 grant described in ORS 657B.200.

(2) Notwithstanding ORS 183.315, the process established by the director
under this section shall comply with provisions for a contested case under
ORS chapter 183 and is subject to judicial review as provided in ORS 183.482.

(3)(a) Notwithstanding any other law, a party to a proceeding de-2021scribed under this section may authorize a legal representative or other person to represent the party in the proceeding in the manner 22prescribed by the director by rule. A legal representative or other 23person who is authorized to represent the party in the proceeding must 24comply with any procedures or process regarding such representation 25established by the department by rule, including, but not limited to, 26a rule establishing the maximum amount that the legal representative 27or other authorized person may charge for such representation. 28

(b) For purposes of this subsection, "person" includes individuals, corporations, associations, firms, partnerships, limited liability companies and joint stock companies, this state and the political subdi-

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1 visions of this state.

2 **SECTION 9.** ORS 657B.420 is amended to read:

657B.420. The Director of the Employment Department shall establish by rule a method to resolve disputes between employers and employees concerning coverage and benefits provided under a plan approved under ORS 657B.210 that may, as appropriate, employ the appeals process established under ORS 657B.410 to provide employers and employees an opportunity to obtain review of a determination by the director.

<u>SECTION 10.</u> ORS 657B.010, as amended by section 1, chapter 24, Oregon
Laws 2022, and section 29, chapter 83, Oregon Laws 2022, is amended to read:
657B.010. As used in this chapter:

(1) "Alternate base year" means the last four completed calendar quarterspreceding the benefit year.

(2) "Average weekly wage" means the amount calculated by the Employment Department as the state average weekly covered wage under ORS
657.150 (4)(e) as determined not more than once per year.

(3) "Base year" means the first four of the last five completed calendarquarters preceding the benefit year.

19 (4) "Benefits" means family and medical leave insurance benefits.

(5)(a) "Benefit year" means, except as provided in paragraph (b) of this subsection, a period of 52 consecutive weeks beginning on the Sunday immediately preceding the date on which family leave, medical leave or safe leave commences.

(b) "Benefit year" means, in the event that the 52-week period described in paragraph (a) of this subsection would result in an overlap of any quarter of the base year of a previously filed valid claim, a period of 53 consecutive weeks beginning on the Sunday immediately preceding the date on which family leave, medical leave or safe leave commences.

29 (6) "Child" means:

(a) A biological child, adopted child, stepchild or foster child of a covered
 individual or of the covered individual's spouse or domestic partner;

[18]

1 (b) A person who is or was a legal ward of a covered individual or of the 2 covered individual's spouse or domestic partner; or

3 (c) A person who is or was in a relationship of in loco parentis with a 4 covered individual or with the covered individual's spouse or domestic part-5 ner.

6 (7) "Claimant" means an individual who has submitted an applica-7 tion or established a claim for benefits.

8 [(7)] (8) "Contribution" or "contributions" means the money payments
9 made by any of the following under ORS 657B.150:

10 (a) An employer;

11 (b) An [*eligible*] employee;

12 (c) A self-employed individual;

13 (d) A tribal government; or

14 (e) An employee of a tribal government.

[(8)] (9) "Covered individual" means any one of the following who qualifies **under ORS 657B.015** to receive family and medical leave insurance benefits:

18 (a) An eligible employee;

19 (b) A self-employed individual; or

20 (c) An employee of a tribal government.

21 [(9)] (10) "Domestic partner" means an individual joined in a domestic 22 partnership.

[(10)] (11) "Domestic partnership" has the meaning given that term in
ORS 106.310.

[(11)] (12) "Eligible employee" means:

26 (a)(A) An employee who has earned at least \$1,000 in wages during the27 base year; or

(B) If an employee has not earned at least \$1,000 in wages during the base
year, an employee who has earned at least \$1,000 in wages during the alternate base year; and

31 (b) [Who may apply for] An employee to whom paid family and medical

[19]

1 leave insurance benefits may be available under ORS 657B.015.

[(12)] (13) "Eligible employee's average weekly wage" means an amount calculated by the Director of the Employment Department by dividing the total wages earned by an eligible employee during the base year by the number of weeks in the base year.

6 [(13)(a)] (14)(a) "Employee" means:

7 (A) An individual performing services for an employer for remuneration
8 or under any contract of hire, written or oral, express or implied.

9 (B) A home care worker as defined in ORS 410.600.

10 (b) "Employee" does not include:

11 (A) An independent contractor as defined in ORS 670.600.

(B) A participant in a work training program administered under a stateor federal assistance program.

14 (C) A participant in a work-study program that provides students in sec-15 ondary or postsecondary educational institutions with employment opportu-16 nities for financial assistance or vocational training.

(D) A railroad worker exempted under the federal Railroad UnemploymentInsurance Act.

19 (E) A volunteer.

20 (F) A judge as defined in ORS 260.005.

21 (G) A member of the Legislative Assembly.

22 (H) A holder of public office as defined in ORS 260.005.

[(14)(a)] (15)(a) "Employer" means any person that employs one or more employees working anywhere in this state or any agent or employee of such person to whom the duties of the person under this chapter have been delegated.

27 (b) "Employer" includes:

(A) A political subdivision of this state or any county, city, district, authority or public corporation, or any instrumentality of a county, city, district, authority or public corporation, organized and existing under law or charter;

[20]

1 (B) An individual;

2 (C) Any type of organization, corporation, partnership, limited liability 3 company, association, trust, estate, joint stock company or insurance com-4 pany;

5 (D) Any successor in interest to an entity described in subparagraph (C)
6 of this paragraph;

7 (E) A trustee, trustee in bankruptcy or receiver; or

8 (F) A trustee or legal representative of a deceased person.

9 (c) "Employer" does not include the federal government or a tribal gov-10 ernment.

[(15)] (16) "Employment agency" has the meaning given that term in ORS
658.005.

[(16)] (17) "Family and medical leave insurance benefits" means the wage replacement benefits that are available to a covered individual under ORS 657B.050 or under the terms of an employer plan approved under ORS 657B.210, for family leave, medical leave or safe leave.

17 [(17)(a)] (18)(a) "Family leave" means leave from work taken by a covered
18 individual:

(A) To care for and bond with a child during the first year after the
child's birth or during the first year after the placement of the child through
foster care or adoption; or

(B) To care for a family member with a serious health condition.

23 (b) "Family leave" does not mean:

24 (A) Leave described in ORS 659A.159 (1)(d);

25 (B) Leave described in ORS 659A.159 (1)(e); or

26 (C) Leave authorized under ORS 659A.093.

27 [(18)] (19) "Family member" means:

28 (a) The spouse of a covered individual;

(b) A child of a covered individual or the child's spouse or domesticpartner;

31 (c) A parent of a covered individual or the parent's spouse or domestic

[21]

1 partner;

2 (d) A sibling or stepsibling of a covered individual or the sibling's or
3 stepsibling's spouse or domestic partner;

4 (e) A grandparent of a covered individual or the grandparent's spouse or
5 domestic partner;

6 (f) A grandchild of a covered individual or the grandchild's spouse or
7 domestic partner;

8 (g) The domestic partner of a covered individual; or

9 (h) Any individual related by blood or affinity whose close association 10 with a covered individual is the equivalent of a family relationship.

11 [(19)] (20) "Medical leave" means leave from work taken by a covered 12 individual that is made necessary by the individual's own serious health 13 condition.

14 [(20)] (21) "Parent" means:

(a) A biological parent, adoptive parent, stepparent or foster parent of a
 covered individual;

17 (b) A person who was a foster parent of a covered individual when the 18 covered individual was a minor;

19 (c) A person designated as the legal guardian of a covered individual at 20 the time the covered individual was a minor or required a legal guardian;

(d) A person with whom a covered individual was or is in a relationshipof in loco parentis; or

(e) A parent of a covered individual's spouse or domestic partner who
meets a description under paragraphs (a) to (d) of this subsection.

[(21)] (22) "Safe leave" means leave taken for any purpose described in
 ORS 659A.272.

27 [(22)] (23) "Self-employed individual" means:

(a) An individual who has self-employment income as defined in section
1402(b) of the Internal Revenue Code as amended and in effect on December
31, 2021; or

31 (b) An independent contractor as defined in ORS 670.600.

[22]

[(23)] (24) "Serious health condition" has the meaning given that term in
 ORS 659A.150.

3 [(24)] (25) "Third party administrator" means a third party that enters 4 into an agreement with the Director of the Employment Department to im-5 plement and administer the paid family and medical leave program estab-6 lished under this chapter.

7 [(25)] (26) "Tribal government" has the meaning given that term in ORS
8 181A.940.

9 [(26)] (27)(a) "Wages" has the meaning given that term in ORS 657.105.

(b) "Wages" does not mean contribution amounts paid to the Paid
Family and Medical Leave Insurance Fund by an employer on behalf
of an employee under ORS 657B.150 (5).

13 **SECTION 11.** ORS 183.471 is amended to read:

14 183.471. (1) When an agency issues a final order in a contested case, the 15 agency shall maintain the final order in a digital format that:

16 (a) Identifies the final order by the date it was issued;

17 (b) Is suitable for indexing and searching; and

(c) Preserves the textual attributes of the document, including the manner
in which the document is paginated and any boldfaced, italicized or underlined writing in the document.

(2) The Oregon State Bar may request that an agency provide the Oregon State Bar, or its designee, with electronic copies of final orders issued by the agency in contested cases. The request must be in writing. No later than 30 days after receiving the request, the agency, subject to ORS 192.338, 192.345 and 192.355, shall provide the Oregon State Bar, or its designee, with an electronic copy of all final orders identified in the request.

(3) Notwithstanding ORS 192.324, an agency may not charge a fee for the
first two requests submitted under this section in a calendar year. For any
subsequent request, an agency may impose a fee in accordance with ORS
192.324 to reimburse the agency for the actual costs of complying with the
request.

[23]

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1 (4) For purposes of this section, a final order entered in a contested case 2 by an administrative law judge under ORS 183.625 (3) is a final order issued 3 by the agency that authorized the administrative law judge to conduct the 4 hearing.

5 (5) This section does not apply to final orders by default issued under 6 ORS 183.417 (3) or to final orders issued in contested cases by:

- 7 (a) The Department of Revenue;
- 8 (b) The State Board of Parole and Post-Prison Supervision;
- 9 (c) The Department of Corrections;
- 10 (d) The Employment Relations Board;
- 11 (e) The Public Utility Commission of Oregon;
- 12 (f) The Oregon Health Authority;
- 13 (g) The Land Conservation and Development Commission;
- 14 (h) The Land Use Board of Appeals;
- 15 (i) The Division of Child Support of the Department of Justice;

(j) The Department of Transportation, if the final order relates to the suspension, revocation or cancellation of identification cards, vehicle registrations, vehicle titles or driving privileges or to the assessment of taxes or stipulated settlements in the regulation of vehicle related businesses;

(k) The Employment Department or the Employment Appeals Board, if the
final order relates to benefits as defined in ORS 657.010 or benefits as defined in ORS 657B.010;

(L) The Employment Department, if the final order relates to an assessment of unemployment tax or to employer and employee contributions
under ORS 657B.150 for which a hearing was not held; or

26 (m) The Department of Human Services, if the final order was not related27 to licensing or certification.

28 **SECTION 12.** ORS 657B.175 is amended to read:

657B.175. (1) An employee's wages shall be used to make determinations
under this chapter if the wages are earned for service that is:

31 [(1) Performed entirely within this state; or]

1 [(2) Performed both within and outside this state, but the service performed 2 outside this state is incidental to the employee's service within the state.]

3 (a) Localized within this state; or

4 (b) Not localized within any state, but some of the service is per-5 formed within this state and:

6 (A) The base of operations is in this state or, if there is no base of 7 operations, the place from which the service is directed or controlled 8 is in this state; or

9 (B) The base of operations or place from which the service is di-10 rected or controlled is not in any state in which some part of the 11 service is performed, but the individual's residence is in this state.

12 (2) Service is localized within this state if it is:

13 (a) Performed entirely within this state; or

(b) Performed both within and outside this state, but the service
 performed outside this state is incidental to the employee's service
 within this state.

17 **SECTION 13.** ORS 657B.030 is amended to read:

657B.030. (1) Family and medical leave insurance benefits are in addition to any paid sick time under ORS 653.606, vacation leave or other paid leave earned by an employee.

(2) An employer may permit an employee to use **all or a portion of** paid sick time, vacation leave or any other paid leave earned by the employee in addition to receiving paid family and medical leave insurance benefits [*to replace an employee's wages up to 100 percent of the eligible employee's average weekly wage*] during a period of leave taken for family leave, medical leave or safe leave.

(3) In any week in which an employee is eligible to receive workers'
compensation or unemployment benefits under ORS chapter 656 or 657, the
employee is disqualified from receiving family and medical leave insurance
benefits.

31 **SECTION 14.** ORS 305.410 is amended to read:

[25]

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1 305.410. (1) Subject only to the provisions of ORS 305.445 relating to ju-2 dicial review by the Supreme Court and to subsection (2) of this section, the 3 tax court shall be the sole, exclusive and final judicial authority for the 4 hearing and determination of all questions of law and fact arising under the 5 tax laws of this state. For the purposes of this section, and except to the 6 extent that they preclude the imposition of other taxes, the following are not 7 tax laws of this state:

8 (a) ORS chapter 577 relating to Oregon Beef Council contributions.

9 (b) ORS 576.051 to 576.455 relating to commodity commission assessments.

10 (c) ORS chapter 477 relating to fire protection assessments.

(d) ORS chapters 731, 732, 733, 734, 737, 742, 743, 743A, 743B, 744, 746, 748
and 750 relating to insurance company fees and taxes.

13 (e) ORS chapter 473 relating to liquor taxes.

14 (f) ORS chapter 825 relating to motor carrier taxes.

(g) ORS chapter 319 relating to motor vehicle and aircraft fuel taxes and
the road usage charges imposed under ORS 319.885.

(h) ORS title 59 relating to motor vehicle and motor vehicle operators'license fees and ORS title 39 relating to boat licenses.

19 (i) ORS chapter 578 relating to Oregon Wheat Commission assessments.

20 (j) ORS chapter 462 relating to racing taxes.

21 (k) ORS chapter 657 relating to unemployment insurance taxes.

(L) ORS chapter 656 relating to workers' compensation contributions, as sessments or fees.

(m) ORS 311.420, 311.425, 311.455, 311.650, 311.655 and ORS chapter 312 relating to foreclosure of real and personal property tax liens.

(n) ORS 409.800 to 409.816 and 409.900 relating to long term care facility
 assessments.

(o) ORS chapter 657B relating to family and medical leave insurance
 benefits and contributions.

(2) The tax court and the circuit courts shall have concurrent jurisdiction
 to try actions or suits to determine:

[26]

1 (a) The priority of property tax liens in relation to other liens.

(b) The validity of any deed, conveyance, transfer or assignment of real
or personal property under ORS 95.060 and 95.070 (1983 Replacement Part)
or 95.200 to 95.310 where the Department of Revenue has or claims a lien or
other interest in the property.

6 (3) Subject only to the provisions of ORS 305.445 relating to judicial re-7 view by the Supreme Court, the tax court shall be the sole, exclusive and 8 final judicial authority for the hearing and determination of all questions 9 of law and fact concerning the authorized uses of the proceeds of bonded 10 indebtedness described in section 11 (11)(d), Article XI of the Oregon Con-11 stitution.

(4) Except as permitted under section 2, amended Article VII, Oregon
Constitution, this section and ORS 305.445, no person shall contest, in any
action, suit or proceeding in the circuit court or any other court, any matter
within the jurisdiction of the tax court.

SECTION 15. This 2023 Act takes effect on the 91st day after the date on which the 2023 regular session of the Eighty-second Legislative Assembly adjourns sine die.

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