

D R A F T

SUMMARY

Exempts from public disclosure personal information of employees and retirees maintained by retirement system operated by local government. Clarifies that personal information of employees and volunteers of public body is exempt from disclosure regardless of record in which information is maintained.

Declares emergency, effective on passage.

A BILL FOR AN ACT

1
2 Relating to public records; amending ORS 192.355; and declaring an emer-
3 gency.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** ORS 192.355, as amended by section 5, chapter 60, Oregon
6 Laws 2022, is amended to read:

7 192.355. The following public records are exempt from disclosure under
8 ORS 192.311 to 192.478:

9 (1) Communications within a public body or between public bodies of an
10 advisory nature to the extent that they cover other than purely factual ma-
11 terials and are preliminary to any final agency determination of policy or
12 action. This exemption shall not apply unless the public body shows that in
13 the particular instance the public interest in encouraging frank communi-
14 cation between officials and employees of public bodies clearly outweighs the
15 public interest in disclosure.

16 (2)(a) Information of a personal nature such as but not limited to that
17 kept in a personal, medical or similar file, if public disclosure would consti-
18 tute an unreasonable invasion of privacy, unless the public interest by clear

1 and convincing evidence requires disclosure in the particular instance. The
2 party seeking disclosure shall have the burden of showing that public dis-
3 closure would not constitute an unreasonable invasion of privacy.

4 (b) Images of a dead body, or parts of a dead body, that are part of a law
5 enforcement agency investigation, if public disclosure would create an un-
6 reasonable invasion of privacy of the family of the deceased person, unless
7 the public interest by clear and convincing evidence requires disclosure in
8 the particular instance. The party seeking disclosure shall have the burden
9 of showing that public disclosure would not constitute an unreasonable in-
10 vasion of privacy.

11 (3) Upon compliance with ORS 192.363, public body employee or volunteer
12 residential addresses, residential telephone numbers, personal cellular tele-
13 phone numbers, personal electronic mail addresses, driver license numbers,
14 employer-issued identification card numbers, emergency contact information,
15 Social Security numbers, dates of birth and other telephone numbers con-
16 tained in [*personnel*] records maintained by the public body that is the em-
17 ployer or the recipient of volunteer services. This exemption:

18 (a) Does not apply to the addresses, dates of birth and telephone numbers
19 of employees or volunteers who are elected officials, except that a judge or
20 district attorney subject to election may seek to exempt the judge's or dis-
21 trict attorney's address or telephone number, or both, under the terms of
22 ORS 192.368;

23 (b) Does not apply to employees or volunteers to the extent that the party
24 seeking disclosure shows by clear and convincing evidence that the public
25 interest requires disclosure in a particular instance pursuant to ORS 192.363;

26 (c) Does not apply to a substitute teacher as defined in ORS 342.815 when
27 requested by a professional education association of which the substitute
28 teacher may be a member; and

29 (d) Does not relieve a public employer of any duty under ORS 243.650 to
30 243.809.

31 (4) Information submitted to a public body in confidence and not other-

1 wise required by law to be submitted, where such information should rea-
2 sonably be considered confidential, the public body has obliged itself in good
3 faith not to disclose the information, and when the public interest would
4 suffer by the disclosure.

5 (5) Information or records of the Department of Corrections, including the
6 State Board of Parole and Post-Prison Supervision, to the extent that dis-
7 closure would interfere with the rehabilitation of a person in custody of the
8 department or substantially prejudice or prevent the carrying out of the
9 functions of the department, if the public interest in confidentiality clearly
10 outweighs the public interest in disclosure.

11 (6) Records, reports and other information received or compiled by the
12 Director of the Department of Consumer and Business Services in the ad-
13 ministration of ORS chapters 723 and 725 not otherwise required by law to
14 be made public, to the extent that the interests of lending institutions, their
15 officers, employees and customers in preserving the confidentiality of such
16 information outweighs the public interest in disclosure.

17 (7) Reports made to or filed with the court under ORS 137.077 or 137.530.

18 (8) Any public records or information the disclosure of which is prohib-
19 ited by federal law or regulations.

20 (9)(a) Public records or information the disclosure of which is prohibited
21 or restricted or otherwise made confidential or privileged under Oregon law.

22 (b) Subject to ORS 192.360, paragraph (a) of this subsection does not apply
23 to factual information compiled in a public record when:

24 (A) The basis for the claim of exemption is ORS 40.225;

25 (B) The factual information is not prohibited from disclosure under any
26 applicable state or federal law, regulation or court order and is not other-
27 wise exempt from disclosure under ORS 192.311 to 192.478;

28 (C) The factual information was compiled by or at the direction of an
29 attorney as part of an investigation on behalf of the public body in response
30 to information of possible wrongdoing by the public body;

31 (D) The factual information was not compiled in preparation for liti-

1 gation, arbitration or an administrative proceeding that was reasonably
2 likely to be initiated or that has been initiated by or against the public body;
3 and

4 (E) The holder of the privilege under ORS 40.225 has made or authorized
5 a public statement characterizing or partially disclosing the factual infor-
6 mation compiled by or at the attorney's direction.

7 (10) Public records or information described in this section, furnished by
8 the public body originally compiling, preparing or receiving them to any
9 other public officer or public body in connection with performance of the
10 duties of the recipient, if the considerations originally giving rise to the
11 confidential or exempt nature of the public records or information remain
12 applicable.

13 (11) Records of the Energy Facility Siting Council concerning the review
14 or approval of security programs pursuant to ORS 469.530.

15 (12) Employee and retiree address, telephone number and other nonfinan-
16 cial membership records and employee financial records maintained by the
17 Public Employees Retirement System pursuant to ORS chapters 238 and 238A
18 **or by another retirement system operated by a public body.**

19 (13) Records of or submitted to the State Treasurer, the Oregon Invest-
20 ment Council or the agents of the treasurer or the council relating to active
21 or proposed publicly traded investments under ORS chapter 293, including
22 but not limited to records regarding the acquisition, exchange or liquidation
23 of the investments. For the purposes of this subsection:

24 (a) The exemption does not apply to:

25 (A) Information in investment records solely related to the amount paid
26 directly into an investment by, or returned from the investment directly to,
27 the treasurer or council; or

28 (B) The identity of the entity to which the amount was paid directly or
29 from which the amount was received directly.

30 (b) An investment in a publicly traded investment is no longer active
31 when acquisition, exchange or liquidation of the investment has been con-

1 cluded.

2 (14)(a) Records of or submitted to the State Treasurer, the Oregon In-
3 vestment Council, the Oregon Growth Board or the agents of the treasurer,
4 council or board relating to actual or proposed investments under ORS
5 chapter 293 or 348 in a privately placed investment fund or a private asset
6 including but not limited to records regarding the solicitation, acquisition,
7 deployment, exchange or liquidation of the investments including but not
8 limited to:

9 (A) Due diligence materials that are proprietary to an investment fund,
10 to an asset ownership or to their respective investment vehicles.

11 (B) Financial statements of an investment fund, an asset ownership or
12 their respective investment vehicles.

13 (C) Meeting materials of an investment fund, an asset ownership or their
14 respective investment vehicles.

15 (D) Records containing information regarding the portfolio positions in
16 which an investment fund, an asset ownership or their respective investment
17 vehicles invest.

18 (E) Capital call and distribution notices of an investment fund, an asset
19 ownership or their respective investment vehicles.

20 (F) Investment agreements and related documents.

21 (b) The exemption under this subsection does not apply to:

22 (A) The name, address and vintage year of each privately placed invest-
23 ment fund.

24 (B) The dollar amount of the commitment made to each privately placed
25 investment fund since inception of the fund.

26 (C) The dollar amount of cash contributions made to each privately placed
27 investment fund since inception of the fund.

28 (D) The dollar amount, on a fiscal year-end basis, of cash distributions
29 received by the State Treasurer, the Oregon Investment Council, the Oregon
30 Growth Board or the agents of the treasurer, council or board from each
31 privately placed investment fund.

1 (E) The dollar amount, on a fiscal year-end basis, of the remaining value
2 of assets in a privately placed investment fund attributable to an investment
3 by the State Treasurer, the Oregon Investment Council, the Oregon Growth
4 Board or the agents of the treasurer, council or board.

5 (F) The net internal rate of return of each privately placed investment
6 fund since inception of the fund.

7 (G) The investment multiple of each privately placed investment fund
8 since inception of the fund.

9 (H) The dollar amount of the total management fees and costs paid on
10 an annual fiscal year-end basis to each privately placed investment fund.

11 (I) The dollar amount of cash profit received from each privately placed
12 investment fund on a fiscal year-end basis.

13 (15) The monthly reports prepared and submitted under ORS 293.761 and
14 293.766 concerning the Public Employees Retirement Fund and the Industrial
15 Accident Fund may be uniformly treated as exempt from disclosure for a
16 period of up to 90 days after the end of the calendar quarter.

17 (16) Reports of unclaimed property filed by the holders of such property
18 to the extent permitted by ORS 98.352.

19 (17)(a) The following records, communications and information submitted
20 to the Oregon Business Development Commission, the Oregon Business De-
21 velopment Department, the State Department of Agriculture, the Oregon
22 Growth Board, the Port of Portland or other ports as defined in ORS 777.005,
23 or a county or city governing body and any board, department, commission,
24 council or agency thereof, by applicants for investment funds, grants, loans,
25 services or economic development moneys, support or assistance including,
26 but not limited to, those described in ORS 285A.224:

27 (A) Personal financial statements.

28 (B) Financial statements of applicants.

29 (C) Customer lists.

30 (D) Information of an applicant pertaining to litigation to which the ap-
31 plicant is a party if the complaint has been filed, or if the complaint has not

1 been filed, if the applicant shows that such litigation is reasonably likely to
2 occur; this exemption does not apply to litigation which has been concluded,
3 and nothing in this subparagraph shall limit any right or opportunity
4 granted by discovery or deposition statutes to a party to litigation or po-
5 tential litigation.

6 (E) Production, sales and cost data.

7 (F) Marketing strategy information that relates to applicant's plan to
8 address specific markets and applicant's strategy regarding specific compet-
9 itors.

10 (b) The following records, communications and information submitted to
11 the State Department of Energy by applicants for tax credits or for grants
12 awarded under ORS 469B.256:

13 (A) Personal financial statements.

14 (B) Financial statements of applicants.

15 (C) Customer lists.

16 (D) Information of an applicant pertaining to litigation to which the ap-
17 plicant is a party if the complaint has been filed, or if the complaint has not
18 been filed, if the applicant shows that such litigation is reasonably likely to
19 occur; this exemption does not apply to litigation which has been concluded,
20 and nothing in this subparagraph shall limit any right or opportunity
21 granted by discovery or deposition statutes to a party to litigation or po-
22 tential litigation.

23 (E) Production, sales and cost data.

24 (F) Marketing strategy information that relates to applicant's plan to
25 address specific markets and applicant's strategy regarding specific compet-
26 itors.

27 (18) Records, reports or returns submitted by private concerns or enter-
28 prises required by law to be submitted to or inspected by a governmental
29 body to allow it to determine the amount of any transient lodging tax pay-
30 able and the amounts of such tax payable or paid, to the extent that such
31 information is in a form which would permit identification of the individual

1 concern or enterprise. Nothing in this subsection shall limit the use which
2 can be made of such information for regulatory purposes or its admissibility
3 in any enforcement proceedings. The public body shall notify the taxpayer
4 of the delinquency immediately by certified mail. However, in the event that
5 the payment or delivery of transient lodging taxes otherwise due to a public
6 body is delinquent by over 60 days, the public body shall disclose, upon the
7 request of any person, the following information:

8 (a) The identity of the individual concern or enterprise that is delinquent
9 over 60 days in the payment or delivery of the taxes.

10 (b) The period for which the taxes are delinquent.

11 (c) The actual, or estimated, amount of the delinquency.

12 (19) All information supplied by a person under ORS 151.485 for the pur-
13 pose of requesting appointed counsel, and all information supplied to the
14 court from whatever source for the purpose of verifying the financial eligi-
15 bility of a person pursuant to ORS 151.485.

16 (20) Workers' compensation claim records of the Department of Consumer
17 and Business Services, except in accordance with rules adopted by the Di-
18 rector of the Department of Consumer and Business Services, in any of the
19 following circumstances:

20 (a) When necessary for insurers, self-insured employers and third party
21 claim administrators to process workers' compensation claims.

22 (b) When necessary for the director, other governmental agencies of this
23 state or the United States to carry out their duties, functions or powers.

24 (c) When the disclosure is made in such a manner that the disclosed in-
25 formation cannot be used to identify any worker who is the subject of a
26 claim.

27 (d) When a worker or the worker's representative requests review of the
28 worker's claim record.

29 (21) Sensitive business records or financial or commercial information of
30 the Oregon Health and Science University that is not customarily provided
31 to business competitors.

1 (22) Records of Oregon Health and Science University regarding candi-
2 dates for the position of president of the university.

3 (23) The records of a library, including:

4 (a) Circulation records, showing use of specific library material by a
5 named person;

6 (b) The name of a library patron together with the address or telephone
7 number of the patron; and

8 (c) The electronic mail address of a patron.

9 (24) The following records, communications and information obtained by
10 the Housing and Community Services Department in connection with the
11 department's monitoring or administration of financial assistance or of
12 housing or other developments:

13 (a) Personal and corporate financial statements and information, includ-
14 ing tax returns.

15 (b) Credit reports.

16 (c) Project appraisals, excluding appraisals obtained in the course of
17 transactions involving an interest in real estate that is acquired, leased,
18 rented, exchanged, transferred or otherwise disposed of as part of the project,
19 but only after the transactions have closed and are concluded.

20 (d) Market studies and analyses.

21 (e) Articles of incorporation, partnership agreements and operating
22 agreements.

23 (f) Commitment letters.

24 (g) Project pro forma statements.

25 (h) Project cost certifications and cost data.

26 (i) Audits.

27 (j) Project tenant correspondence.

28 (k) Personal information about a tenant.

29 (L) Housing assistance payments.

30 (25) Raster geographic information system (GIS) digital databases, pro-
31 vided by private forestland owners or their representatives, voluntarily and

1 in confidence to the State Forestry Department, that is not otherwise re-
2 quired by law to be submitted.

3 (26) Sensitive business, commercial or financial information furnished to
4 or developed by a public body engaged in the business of providing electricity
5 or electricity services, if the information is directly related to a transaction
6 described in ORS 261.348, or if the information is directly related to a bid,
7 proposal or negotiations for the sale or purchase of electricity or electricity
8 services, and disclosure of the information would cause a competitive disad-
9 vantage for the public body or its retail electricity customers. This sub-
10 section does not apply to cost-of-service studies used in the development or
11 review of generally applicable rate schedules.

12 (27) Sensitive business, commercial or financial information furnished to
13 or developed by the City of Klamath Falls, acting solely in connection with
14 the ownership and operation of the Klamath Cogeneration Project, if the
15 information is directly related to a transaction described in ORS 225.085 and
16 disclosure of the information would cause a competitive disadvantage for the
17 Klamath Cogeneration Project. This subsection does not apply to cost-of-
18 service studies used in the development or review of generally applicable rate
19 schedules.

20 (28) Personally identifiable information about customers of a municipal
21 electric utility or a people's utility district or the names, dates of birth,
22 driver license numbers, telephone numbers, electronic mail addresses or So-
23 cial Security numbers of customers who receive water, sewer or storm drain
24 services from a public body as defined in ORS 174.109. The utility or district
25 may release personally identifiable information about a customer, and a
26 public body providing water, sewer or storm drain services may release the
27 name, date of birth, driver license number, telephone number, electronic mail
28 address or Social Security number of a customer, if the customer consents
29 in writing or electronically, if the disclosure is necessary for the utility,
30 district or other public body to render services to the customer, if the dis-
31 closure is required pursuant to a court order or if the disclosure is otherwise

1 required by federal or state law. The utility, district or other public body
2 may charge as appropriate for the costs of providing such information. The
3 utility, district or other public body may make customer records available
4 to third party credit agencies on a regular basis in connection with the es-
5 tablishment and management of customer accounts or in the event such ac-
6 counts are delinquent.

7 (29) A record of the street and number of an employee's address submitted
8 to a special district to obtain assistance in promoting an alternative to sin-
9 gle occupant motor vehicle transportation.

10 (30) Sensitive business records, capital development plans or financial or
11 commercial information of Oregon Corrections Enterprises that is not cus-
12 tomarily provided to business competitors.

13 (31) Documents, materials or other information submitted to the Director
14 of the Department of Consumer and Business Services in confidence by a
15 state, federal, foreign or international regulatory or law enforcement agency
16 or by the National Association of Insurance Commissioners, its affiliates or
17 subsidiaries under ORS 86A.095 to 86A.198, 697.005 to 697.095, 697.602 to
18 697.842, 705.137, 717.200 to 717.320, 717.900 or 717.905, ORS chapter 59, 723,
19 725 or 726, the Bank Act or the Insurance Code when:

20 (a) The document, material or other information is received upon notice
21 or with an understanding that it is confidential or privileged under the laws
22 of the jurisdiction that is the source of the document, material or other in-
23 formation; and

24 (b) The director has obligated the Department of Consumer and Business
25 Services not to disclose the document, material or other information.

26 (32) A county elections security plan developed and filed under ORS
27 254.074.

28 (33) Information about review or approval of programs relating to the
29 security of:

30 (a) Generation, storage or conveyance of:

31 (A) Electricity;

1 (B) Gas in liquefied or gaseous form;

2 (C) Hazardous substances as defined in ORS 453.005 (7)(a), (b) and (d);

3 (D) Petroleum products;

4 (E) Sewage; or

5 (F) Water.

6 (b) Telecommunication systems, including cellular, wireless or radio sys-
7 tems.

8 (c) Data transmissions by whatever means provided.

9 (34) The information specified in ORS 25.020 (8) if the Chief Justice of the
10 Supreme Court designates the information as confidential by rule under ORS
11 1.002.

12 (35)(a) Employer account records of the State Accident Insurance Fund
13 Corporation.

14 (b) As used in this subsection, “employer account records” means all re-
15 cords maintained in any form that are specifically related to the account of
16 any employer insured, previously insured or under consideration to be in-
17 sured by the State Accident Insurance Fund Corporation and any informa-
18 tion obtained or developed by the corporation in connection with providing,
19 offering to provide or declining to provide insurance to a specific employer.
20 “Employer account records” includes, but is not limited to, an employer’s
21 payroll records, premium payment history, payroll classifications, employee
22 names and identification information, experience modification factors, loss
23 experience and dividend payment history.

24 (c) The exemption provided by this subsection may not serve as the basis
25 for opposition to the discovery documents in litigation pursuant to applicable
26 rules of civil procedure.

27 (36)(a) Claimant files of the State Accident Insurance Fund Corporation.

28 (b) As used in this subsection, “claimant files” includes, but is not limited
29 to, all records held by the corporation pertaining to a person who has made
30 a claim, as defined in ORS 656.005, and all records pertaining to such a
31 claim.

1 (c) The exemption provided by this subsection may not serve as the basis
2 for opposition to the discovery documents in litigation pursuant to applicable
3 rules of civil procedure.

4 (37) Except as authorized by ORS 408.425, records that certify or verify
5 an individual's discharge or other separation from military service.

6 (38) Records of or submitted to a domestic violence service or resource
7 center that relate to the name or personal information of an individual who
8 visits a center for service, including the date of service, the type of service
9 received, referrals or contact information or personal information of a family
10 member of the individual. As used in this subsection, "domestic violence
11 service or resource center" means an entity, the primary purpose of which
12 is to assist persons affected by domestic or sexual violence by providing re-
13 ferrals, resource information or other assistance specifically of benefit to
14 domestic or sexual violence victims.

15 (39) Information reported to the Oregon Health Authority under ORS
16 431A.860, except as provided in ORS 431A.865 (3)(b), information disclosed
17 by the authority under ORS 431A.865 and any information related to disclo-
18 sures made by the authority under ORS 431A.865, including information
19 identifying the recipient of the information.

20 (40)(a) Electronic mail addresses in the possession or custody of an agency
21 or subdivision of the executive department, as defined in ORS 174.112, the
22 legislative department, as defined in ORS 174.114, a local government or lo-
23 cal service district, as defined in ORS 174.116, or a special government body,
24 as defined in ORS 174.117.

25 (b) This subsection does not apply to electronic mail addresses assigned
26 by a public body to public employees for use by the employees in the ordi-
27 nary course of their employment.

28 (c) This subsection and ORS 244.040 do not prohibit the campaign office
29 of the current officeholder or current candidates who have filed to run for
30 that elective office from receiving upon request the electronic mail addresses
31 used by the current officeholder's legislative office for newsletter distrib-

1 ution, except that a campaign office that receives electronic mail addresses
2 under this paragraph may not make a further disclosure of those electronic
3 mail addresses to any other person.

4 (41) Residential addresses, residential telephone numbers, personal cellu-
5 lar telephone numbers, personal electronic mail addresses, driver license
6 numbers, emergency contact information, Social Security numbers, dates of
7 birth and other telephone numbers of individuals currently or previously
8 certified or licensed by the Department of Public Safety Standards and
9 Training contained in the records maintained by the department.

10 (42) Personally identifiable information and contact information of veter-
11 ans as defined in ORS 408.225 and of persons serving on active duty or as
12 reserve members with the Armed Forces of the United States, National
13 Guard or other reserve component that was obtained by the Department of
14 Veterans' Affairs in the course of performing its duties and functions, in-
15 cluding but not limited to names, residential and employment addresses,
16 dates of birth, driver license numbers, telephone numbers, electronic mail
17 addresses, Social Security numbers, marital status, dependents, the character
18 of discharge from military service, military rating or rank, that the person
19 is a veteran or has provided military service, information relating to an ap-
20 plication for or receipt of federal or state benefits, information relating to
21 the basis for receipt or denial of federal or state benefits and information
22 relating to a home loan or grant application, including but not limited to
23 financial information provided in connection with the application.

24 (43) Business, commercial, financial, operational and research data and
25 information, including but not limited to pricing, intellectual property and
26 customer records, furnished to, developed by or generated in connection with
27 the ownership and operation of an unmanned aerial system test range, if
28 disclosure of the information would cause a competitive disadvantage to the
29 test range or its users.

30 (44) Personally identifiable information about a child under the age of 16
31 years that is submitted to the State Fish and Wildlife Commission or an

1 agent of the commission to obtain a license, tag or permit under the wildlife
2 laws.

3 (45) Proprietary information subject to a nondisclosure agreement that is
4 provided to the Oregon Broadband Office pursuant to section 4, chapter 60,
5 Oregon Laws 2022.

6 **SECTION 2. This 2023 Act being necessary for the immediate pres-**
7 **ervation of the public peace, health and safety, an emergency is de-**
8 **clared to exist, and this 2023 Act takes effect on its passage.**

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