LC 2324 2025 Regular Session 12/2/24 (JLM/ps)

DRAFT

SUMMARY

Digest: The Act changes some rules for criminal cases. (Flesch Readability Score: 71.8).

Establishes a time limit on when a district attorney may submit an indictment to the grand jury on a pending case when a trial date has been scheduled.

Authorizes the use of grand jury recordings to challenge the indorsement of an indictment "a true bill."

Requires the district attorney to file a motion for admission of evidence seized pursuant to a warrantless search.

Authorizes the court to modify the release decision after ordering preventative pretrial detention if circumstances have changed.

Authorizes the court to enter a judgment for a Class A violation when a person is convicted of a misdemeanor.

A BILL FOR AN ACT
Relating to criminal procedure; creating new provisions; and amending ORS
132.270, 132.330, 133.673, 133.693, 135.240 and 153.008.
Be It Enacted by the People of the State of Oregon:
INDICTMENT AND USE OF GRAND JURY RECORDINGS
SECTION 1. ORS 132.330 is amended to read:
132.330. (1) The district attorney may submit an indictment to the grand

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jury in any case when the district attorney has good reason to believe that 10 a crime has been committed which is triable within the county. 11

(2) Notwithstanding subsection (1) of this section, when the de-12 fendant has been arraigned on a charging instrument and a trial date 13

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1 has been scheduled, the district attorney may not submit an
2 indictment to the grand jury concerning the pending case unless the
3 submission occurs at least 10 days before the trial date.

4 **SECTION 2.** ORS 132.270 is amended to read:

5 132.270. (1) Audio recordings and the notes or report of a shorthand re-6 porter produced pursuant to ORS 132.250 and 132.260 are confidential and 7 may not be released except as described in this section.

8 (2) When an indictment resulting from grand jury proceedings is indorsed 9 "a true bill," the audio recording or the notes or report of a shorthand re-10 porter of the grand jury proceedings may be released only in the following 11 manner:

(a) The prosecuting attorney may access a copy of the audio recordingor the notes or report of a shorthand reporter at any time.

14 (b) When the defendant has been arraigned on the indictment and is re-15 presented by an attorney, the district attorney shall:

(A) Provide a copy to the defense attorney of all audio recordings, or the notes or report of a shorthand reporter, related to an indictment after 10 days have passed since the defendant's arraignment on the indictment and no motion described in subsection (4) of this section has been filed; or

(B) Provide a copy of the audio recordings, or the notes or report of a shorthand reporter, to the defense attorney in accordance with the court's ruling on the motion described in subsection (4) of this section, if a motion has been filed.

(c) Unless the court orders otherwise for good cause shown, the prose-24cuting attorney and the defense attorney may not copy, disseminate or re-25publish the audio recording, the notes or report of a shorthand reporter, or 26a transcript prepared from the audio recording, notes or report, released 27pursuant to this subsection, except to provide a copy to an agent of the 28prosecuting attorney or defense attorney for the limited purpose of case 29preparation. Unless a court orders otherwise for good cause shown, in con-30 sulting with the defendant the defense attorney may not disclose to the de-31

1 fendant:

2 (A) Any personal identifiers of a victim, witness or grand juror obtained 3 from the audio recording, report, notes or transcript; or

4 (B) Any portion of the audio recording, report, notes or transcript that 5 contains any personal identifiers of a victim, witness or grand juror.

6 (d) The defense attorney may not provide a copy of the audio recording,
7 notes or report, or a transcript prepared from the audio recording, notes or
8 report, to the defendant.

(e) When the defendant has been arraigned but is not represented by an 9 attorney, the defendant may request by motion that the court issue an order 10 allowing the defendant access to review the contents of the audio recording 11 12or the notes or report of the shorthand reporter. A copy of the motion must be provided to the prosecuting attorney. The prosecuting attorney may re-13 quest a hearing on the motion within 10 days after receiving a copy. At the 14 hearing, or in response to receiving the motion, the court shall appoint 15 16 counsel for the defendant for the limited purpose of reviewing the audio recording, notes or report and may set reasonable conditions on the review of 17the audio recording, notes or report. 18

(3)(a) When a grand jury inquires into the conduct of a public servant as
defined in ORS 162.005 for acts occurring in the performance of the public
servant's duties, and an indictment resulting from the grand jury proceedings
is indorsed "not a true bill":

(A) The public servant or the prosecuting attorney may file a motion re-23questing a court order releasing all or a portion of a transcript of the grand 24jury proceedings. A copy of the motion must be served on the opposing party. 25In deciding whether to issue such an order, the court shall determine 26whether the public interest in disclosure outweighs the interest in main-27taining the secrecy of the grand jury proceedings. If the court orders dis-28closure, the court may set reasonable conditions on copying, disseminating 29or republishing the transcript. 30

31 (B) A member of the public may file a motion requesting a court order

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1 for production and release of a transcript of the grand jury proceedings. A copy of the motion must be served on the prosecuting attorney and the public $\mathbf{2}$ servant's attorney, or the public servant if the public servant is not repres-3 ented by an attorney. The person filing the motion is responsible for the cost 4 of producing the transcript and a court order for production and release of 5the transcript must be conditioned on receipt of payment. In deciding 6 whether to issue such an order, the court shall determine whether the public 7 interest in disclosure outweighs the interest in maintaining the secrecy of 8 the grand jury proceedings. If the court orders disclosure, the court may set 9 reasonable conditions on copying, disseminating or republishing the tran-10 script. 11

12 (b) The release of any transcript under this subsection may not include:

13 (A) The release of any personal identifiers of a victim or witness; or

(B) The release of the name or any personal identifiers of a grand juror.
(4)(a) A motion for a protective order concerning an audio recording, the
notes or report of a shorthand reporter or a transcript of grand jury pro-

17 ceedings may be filed as follows:

(A) The prosecuting attorney may file a motion for a protective order within 10 days after the defendant's arraignment on the indictment. The motion may be filed on behalf of a victim or a witness. The prosecuting attorney shall inform the victim of the ability to seek a protective order.

(B) The prosecuting attorney may file a motion for a protective order within 10 days after receiving a motion described in subsection (2)(e) of this section.

(C) The prosecuting attorney, the public servant who is the subject of an indictment indorsed "not a true bill" or the public servant's attorney may file a motion for a protective order within 10 days of receiving a motion described in subsection (3)(a) of this section.

(b) If the motion for a protective order requests that a portion of the audio recording, notes, report or transcript be redacted, the motion must be accompanied by a specific description, including the date and time, of the

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1 portion of the audio recording, notes, report or transcript to be redacted.

(c) In response to a motion filed under this subsection, the court may
order that the access of the person requesting release to a copy of the audio
recording, notes, report or transcript be denied, restricted or deferred, or may
make any other order, upon a finding of substantial and compelling circumstances. In deciding whether to grant the motion and enter a protective order
under this paragraph, the court may consider the following:

8 (A) Protection of witnesses and others from physical harm, threats of
9 harm, bribes, economic interference, reprisal and other forms of intimidation;
10 (B) Maintenance of secrecy regarding informants, as required for effective
11 investigation of criminal activity;

(C) Confidential information recognized under law, including the protection of confidential relationships and privileges and the contents of confidential records unrelated to a crime alleged in the indictment; and

15 (D) Any other relevant considerations.

(d) The court may permit the evidence of substantial and compelling circumstances described in paragraph (c) of this subsection to be made in the
form of a written statement to be inspected by the court only or by oral
testimony given on the record.

(5)(a) Except as provided in paragraph (b) of this subsection, when grand jury proceedings do not result in an indictment indorsed as either "a true bill" or "not a true bill," the audio recording or notes or report of the shorthand reporter produced pursuant to ORS 132.250 and 132.260 may not be disclosed or released.

(b) When subsequent grand jury proceedings occur inquiring into the same criminal episode as the grand jury proceedings described in paragraph (a) of this subsection, and the subsequent proceedings result in an indictment indorsed as "a true bill," the prosecuting attorney shall provide notice to the person charged in the indictment of the occurrence of the earlier grand jury proceedings. After the person is arraigned on the indictment and the time period described in subsection (2)(b) of this section has passed, the audio

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recording or the notes or report of the shorthand reporter produced during
the earlier grand jury proceedings may be obtained in the manner set forth
in subsection (2) of this section.

4 (c) As used in this subsection, "criminal episode" has the meaning given
5 that term in ORS 131.505.

6 (6) The district attorney of each county may establish a fee for the cost 7 of providing a copy of any audio recording, or the notes or report of a 8 shorthand reporter, of a grand jury proceeding to a person requesting a copy 9 under this section.

10 (7) An audio recording, the notes or report of a shorthand reporter or a 11 transcript of a grand jury proceeding obtained pursuant to this section and 12 ORS 132.250 and 132.260:

(a) May not be used as evidence in any subsequent proceeding, except as
permitted under ORS 40.375, 40.380, 40.450, 40.460 or 40.465.

[(b) May not be used to challenge the indorsement of an indictment "a true
bill" or the proceedings that led to the indorsement.]

[(c)] (b) May be used as evidence in a prosecution for perjury or false
swearing committed by a witness while giving testimony during the grand
jury proceeding or during trial.

[(*d*)] (c) May be used as evidence in a proceeding for contempt of court against a person alleged to have violated the terms of a court order concerning the audio recording, notes, report or transcript.

[(e)] (d) May be submitted to the court and used as evidence for a hearing
on a protective order described in subsection (4) of this section.

(8) The release of audio recordings, shorthand reporter notes or reports
or transcripts of grand jury proceedings under this section does not affect
discovery obligations under ORS 135.805 to 135.873.

28 (9) As used in this section:

29 (a) "Personal identifiers" means:

30 (A) In relation to a witness or a grand juror, the person's address, tele-31 phone number, driver license, vehicle registration information, Social Secu-

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rity number, date of birth and the identifying number of the person's
 depository account at a financial institution, as defined in ORS 706.008, or
 credit card account.

4 (B) In relation to a victim, the victim's address, electronic mail address, 5 telephone number, driver license, vehicle registration information, Social 6 Security number, date of birth, any user names or other identifying infor-7 mation associated with the victim's social media accounts and the identifying 8 number of the victim's depository account at a financial institution, as de-9 fined in ORS 706.008, or credit card account.

10 (b) "Social media" has the meaning given that term in ORS 659A.330.

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12 USE OF EVIDENCE SEIZED DURING A WARRANTLESS SEARCH 13

14 **SECTION 3.** ORS 133.673 is amended to read:

15 133.673. (1)(a) Objections to use in evidence of things seized in violation 16 of any of the provisions of ORS 133.525 to 133.703 shall be made by a motion 17 to suppress which shall be heard and determined by any department of the 18 trial court in advance of trial.

(b) Notwithstanding paragraph (a) of this subsection, if the district attorney intends to rely at trial on evidence seized as the result of a warrantless search, the district attorney shall file a motion requesting the admission of the evidence. The motion shall be heard by any department of the trial court in advance of trial, and at the hearing, the prosecution has the burden of proving by a preponderance of the evidence the validity of the search.

(2) A motion to suppress which has been denied may be renewed, in the
 discretion of the court, on the ground of newly discovered evidence, or as the
 interests of justice require.

29 **SECTION 4.** ORS 133.693 is amended to read:

30 133.693. (1) Subject to the provisions of subsection (2) of this section, in 31 any proceeding on a motion to suppress evidence the moving party shall be

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entitled to contest, by cross-examination or offering evidence, the good faith,
 accuracy and truthfulness of the affiant with respect to the evidence pre sented to establish probable cause for search or seizure.

4 (2) If the evidence sought to be suppressed was seized by authority of a
5 search warrant, the moving party shall be allowed to contest the good faith,
6 accuracy and truthfulness of the affiant as to the evidence presented before
7 the issuing authority only upon supplementary motion, supported by affida8 vit, setting forth substantial basis for questioning such good faith, accuracy
9 and truthfulness.

10 (3) In any proceeding under subsection (2) of this section, the moving 11 party shall have the burden of proving by a preponderance of the evidence 12 that the evidence presented before the issuing authority was not offered in 13 good faith, was not accurate and was not truthful.

[(4) Where the motion to suppress challenges evidence seized as the result of a warrantless search, the burden of proving by a preponderance of the evidence the validity of the search is on the prosecution.]

[(5)] (4) The court shall determine whether, under applicable law, any
 inaccuracy, untruthfulness or lack of good faith requires suppression.

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PREVENTATIVE PRETRIAL DETENTION

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22 **SECTION 5.** ORS 135.240 is amended to read:

135.240. (1) Except as provided in subsections (2) and (4) of this section,
a defendant shall be released in accordance with ORS 135.230 to 135.290.

(2)(a) When the defendant is charged with murder, aggravated murder or
treason, release shall be denied when the proof is evident or the presumption
strong that the person is guilty.

(b) When the defendant is charged with murder or aggravated murder and the proof is not evident nor the presumption strong that the defendant is guilty, the court shall determine the issue of release as provided in subsection (4) of this section. In determining the issue of release under sub-

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section (4) of this section, the court may consider any evidence used in
 making the determination required by this subsection.

3 (3) The magistrate may conduct such hearing as the magistrate considers
4 necessary to determine whether, under subsection (2) of this section, the
5 proof is evident or the presumption strong that the person is guilty.

6 (4)(a) When the defendant is charged with a violent felony, release shall
7 be denied if the court finds:

8 (A) Except when the defendant is charged by indictment, that there is 9 probable cause to believe that the defendant committed the crime; and

10 (B) By clear and convincing evidence, that there is a danger of physical 11 injury or sexual victimization to the victim or members of the public by the 12 defendant while on release.

(b) If the defendant wants to have a hearing on the issue of release, the
defendant must request the hearing at the time of arraignment in circuit
court. If the defendant requests a release hearing, the court must hold the
hearing within five days of the request.

(c) At the release hearing, unless the state stipulates to the setting of
security or release, the court shall make the inquiry set forth in paragraph
(a) of this subsection. The state has the burden of producing evidence at the
release hearing subject to ORS 40.015 (4).

(d) The defendant may be represented by counsel and may present evidence on any relevant issue. However, the hearing may not be used for purposes of discovery.

(e) If the court determines that the defendant is eligible for release in
accordance with this subsection, the court shall set security or other appropriate conditions of release.

(f) When a defendant who has been released violates a condition of re-lease and the violation:

(A) Constitutes a new criminal offense, the court shall cause the defendant to be taken back into custody and shall order the defendant held pending
trial without release.

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1 (B) Does not constitute a new criminal offense, the court may order the 2 defendant to be taken back into custody and may order the defendant held 3 pending trial or may make a new release decision.

(g) If circumstances concerning the defendant's release change at
any time after the court makes the finding described in paragraph (a)
of this subsection, the court, upon request by the district attorney or
the defendant, may modify the release decision.

8 (5) For purposes of this section, "violent felony" means a felony offense 9 in which there was an actual or threatened serious physical injury to the 10 victim, or a felony sexual offense.

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- MISDEMEANOR REDUCTION TO VIOLATION
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<u>SECTION 6.</u> Section 7 of this 2025 Act is added to and made a part
 of ORS 161.705 to 161.737.

SECTION 7. (1) Notwithstanding ORS 161.545, and except as provided in subsection (3) of this section, the court may enter judgment of conviction for a Class A violation and make disposition accordingly when:

20 (a) A person is convicted of any misdemeanor; and

(b) The court, considering the nature and circumstances of the offense and the history and character of the defendant, believes that a
violation conviction is appropriate.

(2) The entry of judgment of conviction for a Class A violation under this section may be made at the time of conviction, and the court
shall clearly denominate the offense as a Class A violation in the
judgment.

(3) A court may not treat misdemeanors created under ORS 811.540
 or 813.010 as violations under the provisions of this section.

30 **SECTION 8.** ORS 153.008 is amended to read:

153.008. (1) Except as provided in subsection (2) of this section, an offense

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1 is a violation if any of the following apply:

2 (a) The offense is designated as a violation in the statute defining the 3 offense.

4 (b) The statute prescribing the penalty for the offense provides that the 5 offense is punishable by a fine but does not provide that the offense is 6 punishable by a term of imprisonment. The statute may provide for punish-7 ment in addition to a fine as long as the punishment does not include a term 8 of imprisonment.

9 (c) The offense is created by an ordinance of a county, city, district or 10 other political subdivision of this state with authority to create offenses, and 11 the ordinance provides that violation of the ordinance is punishable by a fine 12 but does not provide that the offense is punishable by a term of 13 imprisonment. The ordinance may provide for punishment in addition to a 14 fine as long as the punishment does not include a term of imprisonment.

(d) The prosecuting attorney has elected to treat the offense as a violation
for purposes of a particular case in the manner provided by ORS 161.566.

(e) The court has elected to treat the offense as a violation for purposesof a particular case in the manner provided by ORS 161.568.

(f) The court has entered a judgment for a violation under section
7 of this 2025 Act.

(2) Conviction of a violation does not give rise to any disability or legal
 disadvantage based on conviction of a crime.

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APPLICABILITY

26 <u>SECTION 9.</u> (1) Section 7 of this 2025 Act and the amendments to 27 ORS 132.270, 132.330, 133.673, 133.693 and 153.008 by sections 1 to 4 and 28 8 of this 2025 Act apply to criminal proceedings initiated on or after 29 the effective date of this 2025 Act.

30 (2) The amendments to ORS 135.240 by section 5 of this 2025 Act 31 apply to criminal proceedings initiated before, on or after the effective

1	date of this 2025 Act.
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3	CAPTIONS
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5	SECTION 10. The unit and section captions used in this 2025 Act
6	are provided only for the convenience of the reader and do not become
7	part of the statutory law of this state or express any legislative intent
8	in the enactment of this 2025 Act.
9	