

# DRAFT

## SUMMARY

Digest: Says that a person may not get money or an item of value for helping another person get a veteran’s benefit except as federal or state law allows. Gives a person a right to sue another person for breaking the law. Takes effect 91 days after the session ends. (Flesch Readability Score: 62.4).

Prohibits receiving compensation for performing certain services for or on behalf of an applicant or a claimant for a veteran’s benefit except as provided in applicable federal or state law. Punishes a violation of the Act as an unlawful practice under the Unlawful Trade Practices Act.

Takes effect on the 91st day following adjournment sine die.

## A BILL FOR AN ACT

1  
2 Relating to compensation for services performed in connection with a claim  
3 for a veteran’s benefit; creating new provisions; amending ORS 646.608;  
4 and prescribing an effective date.

5 **Be It Enacted by the People of the State of Oregon:**

### **SECTION 1. (1) As used in this section:**

7 (a) **“Beneficiary” has the meaning given that term in ORS 408.010.**

8 (b) **“Compensation” means money, a financial benefit or an item  
9 of value.**

10 (c) **“Unreasonable fee” means a fee that does not meet the criteria  
11 for reasonableness set forth in 38 C.F.R. 14.636(e), as in effect on the  
12 effective date of this 2025 Act.**

13 (d) **“Veteran” means an individual who falls within either of the  
14 following classes:**

15 (A) **A veteran as defined in 5 U.S.C. 2108, as in effect on the effec-  
16 tive date of this 2025 Act; or**

1 (B) A veteran as defined in ORS 407.087.

2 (e) “Veteran’s benefit” means a program, service, commodity,  
3 function, status or other benefit that is available solely to veterans,  
4 eligibility for which:

5 (A) The United States Department of Veterans Affairs, the United  
6 States Department of Defense or another federal agency determines  
7 in accordance with applicable federal laws and regulations; or

8 (B) The Department of Veterans’ Affairs determines under ORS  
9 chapters 406, 407 and 408.

10 (2)(a) A person may not:

11 (A) Receive compensation, except in strict accordance with this  
12 section or applicable federal law, for:

13 (i) Preparing, presenting or prosecuting an application for a  
14 veteran’s benefit on behalf of a veteran or beneficiary;

15 (ii) Advising, consulting with, assisting or representing a veteran  
16 or beneficiary in obtaining or making an application for a veteran’s  
17 benefit or in appealing a notice of initial decision on a claim for a  
18 veteran’s benefit; or

19 (iii) Referring a veteran or beneficiary to another person who per-  
20 forms a service or function described in sub-subparagraph (i) or (ii)  
21 of this subparagraph.

22 (B) Guarantee, either directly or by implication, to another person  
23 that a veteran or beneficiary is certain to receive a specific veteran’s  
24 benefit or a specific level, percentage or amount of a veteran’s benefit;  
25 or

26 (C) Receive an excessive or unreasonable fee for a service or func-  
27 tion described in this paragraph.

28 (b) The prohibitions described in paragraph (a) of this subsection  
29 apply to applications or claims for a veteran’s benefit that is available  
30 under ORS chapter 407 or 408 to the extent that an applicant or a  
31 claimant is eligible to receive a service or function described in para-

1 **graph (a)(A)(i) or (ii) of this subsection at no charge from the De-**  
2 **partment of Veterans' Affairs or from a person that performs the**  
3 **service or function under a delegation of authority from the depart-**  
4 **ment. A person may not charge an excessive or unreasonable fee in**  
5 **return for performing a service or function described in paragraph**  
6 **(a)(A)(i) or (ii) of this subsection even if the person may receive com-**  
7 **ensation for performing the service or function because the service**  
8 **or function is not otherwise available to the applicant or claimant at**  
9 **no charge.**

10 **(3) A person that in return for compensation performs a service or**  
11 **function described in subsection (2)(a)(A) of this section shall specify**  
12 **the terms and conditions of the transaction in a written agreement**  
13 **signed by all parties to the agreement. The agreement must adhere to**  
14 **the criteria set forth in 38 C.F.R. 14.636(g).**

15 **(4) A violation of this section is an unlawful practice under ORS**  
16 **646.608.**

17 **SECTION 2.** ORS 646.608, as amended by section 6, chapter 410, Oregon  
18 Laws 2023, is amended to read:

19 646.608. (1) A person engages in an unlawful practice if in the course of  
20 the person's business, vocation or occupation the person does any of the  
21 following:

22 (a) Passes off real estate, goods or services as the real estate, goods or  
23 services of another.

24 (b) Causes likelihood of confusion or of misunderstanding as to the  
25 source, sponsorship, approval, or certification of real estate, goods or ser-  
26 vices.

27 (c) Causes likelihood of confusion or of misunderstanding as to affiliation,  
28 connection, or association with, or certification by, another.

29 (d) Uses deceptive representations or designations of geographic origin in  
30 connection with real estate, goods or services.

31 (e) Represents that real estate, goods or services have sponsorship, ap-

1 proval, characteristics, ingredients, uses, benefits, quantities or qualities that  
2 the real estate, goods or services do not have or that a person has a spon-  
3 sorship, approval, status, qualification, affiliation, or connection that the  
4 person does not have.

5 (f) Represents that real estate or goods are original or new if the real  
6 estate or goods are deteriorated, altered, reconditioned, reclaimed, used or  
7 secondhand.

8 (g) Represents that real estate, goods or services are of a particular  
9 standard, quality, or grade, or that real estate or goods are of a particular  
10 style or model, if the real estate, goods or services are of another.

11 (h) Disparages the real estate, goods, services, property or business of a  
12 customer or another by false or misleading representations of fact.

13 (i) Advertises real estate, goods or services with intent not to provide the  
14 real estate, goods or services as advertised, or with intent not to supply  
15 reasonably expectable public demand, unless the advertisement discloses a  
16 limitation of quantity.

17 (j) Makes false or misleading representations of fact concerning the rea-  
18 sons for, existence of, or amounts of price reductions.

19 (k) Makes false or misleading representations concerning credit avail-  
20 ability or the nature of the transaction or obligation incurred.

21 (L) Makes false or misleading representations relating to commissions or  
22 other compensation to be paid in exchange for permitting real estate, goods  
23 or services to be used for model or demonstration purposes or in exchange  
24 for submitting names of potential customers.

25 (m) Performs service on or dismantles any goods or real estate if the  
26 owner or apparent owner of the goods or real estate does not authorize the  
27 service or dismantling.

28 (n) Solicits potential customers by telephone or door to door as a seller  
29 unless the person provides the information required under ORS 646.611.

30 (o) In a sale, rental or other disposition of real estate, goods or services,  
31 gives or offers to give a rebate or discount or otherwise pays or offers to pay

1 value to the customer in consideration of the customer giving to the person  
2 the names of prospective purchasers, lessees, or borrowers, or otherwise  
3 aiding the person in making a sale, lease, or loan to another person, if  
4 earning the rebate, discount or other value is contingent upon an event oc-  
5 ccurring after the time the customer enters into the transaction.

6 (p) Makes any false or misleading statement about a prize, contest or  
7 promotion used to publicize a product, business or service.

8 (q) Promises to deliver real estate, goods or services within a certain pe-  
9 riod of time with intent not to deliver the real estate, goods or services as  
10 promised.

11 (r) Organizes or induces or attempts to induce membership in a pyramid  
12 club.

13 (s) Makes false or misleading representations of fact concerning the of-  
14 fering price of, or the person's cost for real estate, goods or services.

15 (t) Concurrent with tender or delivery of any real estate, goods or ser-  
16 vices, fails to disclose any known material defect or material nonconformity.

17 (u) Engages in any other unfair or deceptive conduct in trade or com-  
18 merce.

19 (v) Violates any of the provisions relating to auction sales, consignment  
20 sales, auctioneers, consignees or auction marts under ORS 698.640, whether  
21 in a commercial or noncommercial situation.

22 (w) Manufactures mercury fever thermometers.

23 (x) Sells or supplies mercury fever thermometers unless the thermometer  
24 is required by federal law, or is:

25 (A) Prescribed by a person licensed under ORS chapter 677; and

26 (B) Supplied with instructions on the careful handling of the thermometer  
27 to avoid breakage and on the proper cleanup of mercury should breakage  
28 occur.

29 (y) Sells a thermostat that contains mercury, unless the thermostat is la-  
30 beled in a manner to inform the purchaser that mercury is present in the  
31 thermostat and that the thermostat may not be disposed of until the mercury

1 is removed, reused, recycled or otherwise managed to ensure that the mer-  
2 cury does not become part of the solid waste stream or wastewater. For  
3 purposes of this paragraph, “thermostat” means a device commonly used to  
4 sense and, through electrical communication with heating, cooling or venti-  
5 lation equipment, control room temperature.

6 (z) Sells or offers for sale a motor vehicle manufactured after January 1,  
7 2006, that contains mercury light switches.

8 (aa) Violates the provisions of ORS 803.375, 803.385 or 815.410 to 815.430.

9 (bb) Violates ORS 646A.070 (1).

10 (cc) Violates any requirement of ORS 646A.030 to 646A.040.

11 (dd) Violates the provisions of ORS 128.801 to 128.898.

12 (ee) Violates ORS 646.883 or 646.885.

13 (ff) Violates ORS 646.569 or 646A.374.

14 (gg) Violates the provisions of ORS 646A.142.

15 (hh) Violates ORS 646A.360.

16 (ii) Violates ORS 646.553 or 646.557 or any rule adopted pursuant thereto.

17 (jj) Violates ORS 646.563.

18 (kk) Violates ORS 759.680 or any rule adopted pursuant thereto.

19 (LL) Violates the provisions of ORS 759.705, 759.710 and 759.720 or any  
20 rule adopted pursuant thereto.

21 (mm) Violates ORS 646A.210 or 646A.214.

22 (nn) Violates any provision of ORS 646A.124 to 646A.134.

23 (oo) Violates ORS 646A.095.

24 (pp) Violates ORS 822.046.

25 (qq) Violates ORS 128.001.

26 (rr) Violates ORS 646A.800 (2) to (4).

27 (ss) Violates ORS 646A.090 (2) to (5).

28 (tt) Violates ORS 87.686.

29 (uu) Violates ORS 646A.803.

30 (vv) Violates ORS 646A.362.

31 (ww) Violates ORS 646A.052 or any rule adopted under ORS 646A.052 or

1 646A.054.

2 (xx) Violates ORS 180.440 (1) or 180.486 (1).

3 (yy) Commits the offense of acting as a vehicle dealer without a certifi-  
4 cate under ORS 822.005.

5 (zz) Violates ORS 87.007 (2) or (3).

6 (aaa) Violates ORS 92.405 (1), (2) or (3).

7 (bbb) Engages in an unlawful practice under ORS 646.648.

8 (ccc) Violates ORS 646A.365.

9 (ddd) Violates ORS 98.853, 98.854, 98.856 or 98.858.

10 (eee) Sells a gift card in violation of ORS 646A.276.

11 (fff) Violates ORS 646A.102, 646A.106 or 646A.108.

12 (ggg) Violates ORS 646A.430 to 646A.450.

13 (hhh) Violates a provision of ORS 744.318 to 744.384.

14 (iii) Violates a provision of ORS 646A.702 to 646A.720.

15 (jjj) Violates ORS 646A.530 30 or more days after a recall notice, warning  
16 or declaration described in ORS 646A.530 is issued for the children's product,  
17 as defined in ORS 646A.525, that is the subject of the violation.

18 (kkk) Violates a provision of ORS 697.612, 697.642, 697.652, 697.662,  
19 697.682, 697.692 or 697.707.

20 (LLL) Violates the consumer protection provisions of the Servicemembers  
21 Civil Relief Act, 50 U.S.C. 3901 et seq., as in effect on January 1, 2010.

22 (mmm) Violates a provision of ORS 646A.480 to 646A.495.

23 (nnn) Violates ORS 646A.082.

24 (ooo) Violates ORS 646.647.

25 (ppp) Violates ORS 646A.115.

26 (qqq) Violates a provision of ORS 646A.405.

27 (rrr) Violates ORS 646A.092.

28 (sss) Violates a provision of ORS 646.644.

29 (ttt) Violates a provision of ORS 646A.295.

30 (uuu) Engages in the business of, or acts in the capacity of, an immi-  
31 gration consultant, as defined in ORS 9.280, in this state and for compen-

1 sation, unless federal law authorizes the person to do so or unless the person  
2 is an active member of the Oregon State Bar.

3 (vvv) Violates ORS 702.012, 702.029 or 702.054.

4 (www) Violates ORS 646A.806.

5 (xxx) Violates ORS 646A.810 (2).

6 (yyy) Violates ORS 443.376.

7 (zzz) Violates a provision of ORS 646A.770 to 646A.787.

8 (aaaa) Violates ORS 815.077.

9 **(bbbb) Violates section 1 of this 2025 Act.**

10 (2) A representation under subsection (1) of this section or ORS 646.607  
11 may be any manifestation of any assertion by words or conduct, including,  
12 but not limited to, a failure to disclose a fact.

13 (3) In order to prevail in an action or suit under ORS 336.184 and 646.605  
14 to 646.652, a prosecuting attorney need not prove competition between the  
15 parties or actual confusion or misunderstanding.

16 (4) An action or suit may not be brought under subsection (1)(u) of this  
17 section unless the Attorney General has first established a rule in accord-  
18 ance with the provisions of ORS chapter 183 declaring the conduct to be  
19 unfair or deceptive in trade or commerce.

20 (5) Notwithstanding any other provision of ORS 336.184 and 646.605 to  
21 646.652, if an action or suit is brought under subsection (1)(xx) of this section  
22 by a person other than a prosecuting attorney, relief is limited to an in-  
23 junction, and the prevailing party may be awarded reasonable attorney fees.

24 **SECTION 3. This 2025 Act takes effect on the 91st day after the date**  
25 **on which the 2025 regular session of the Eighty-third Legislative As-**  
26 **sembly adjourns sine die.**

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