

House Interim Committee On Early Childhood and Human Services

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Update on Temporary Lodging

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Every child has tremendous promise – And we have a **shared duty** to foster their potential.



Children do best in their family home

Child welfare systems should be a last resort









Temporary Lodging...

Is...

An emergency stop-gap until appropriate placement can be found.

A place where two staff supervise a single young person.

Rare. There were 4,672 total children in Child Welfare care as of Oct. 2023 and 26 of those experienced one day of temp. lodging (.005%).

Preventable. Approximately 75 percent of all children considered at-risk out of temporary lodging are kept out. Together, we can work to eliminate it.

Is not...

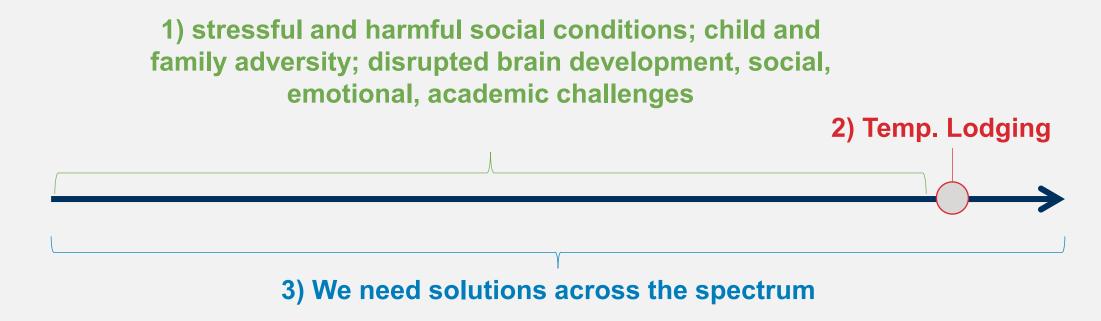
An appropriate placement option. It is only used when a placement can't be found.

A group home or foster home.

Common. It's used only in the most severe cases. However it is something many other Child Welfare Systems face.

Inevitable.

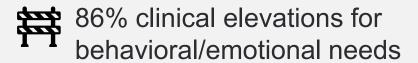
Understanding the full range of the issue



Temporary Lodging is the result of systemic barriers



They face mental and behavioral health barriers



Shortage of mental health services and residential treatment beds

Shortage of social workers, psychologists, licensed professional counselors

Children referred to Behavior Rehabilitation Services (BRS) & denied by any provider in 2023: **300**

OHA Ombuds report calls for improvements to children's behavioral health

Report calls for Oregon to address disparities that prevent children and youth from accessing life-saving behavioral health services

BY: BEN BOTKIN - JANUARY 3, 2024 6:51 PM







Families experiencing or facing homelessness are more likely to be involved with child welfare

- Health or safety risk to children posed by inadequate housing
- Physical abuse or neglect induced by the stress of parents experiencing homelessness
- Mental health and substance abuse problems can be exacerbated by homelessness
- Increased scrutiny of parents living in shelters



FAMILIES AT THE NEXUS OF HOUSING AND CHILD WELFARE

Amy Dworsky, Ph.D. Chapin Hall at the University of Chicago

November 2014

INTRODUCTION

Research on the relationship between housing and child welfare has consistently found a higher rate of child welfare system involvement among families that are homeless or otherwise precariously housed than among low income families with stable housing. Studies also show that housing problems are common among child welfare system involved families and can become a barrier to the reunification of children who have been placed in out-of-home care.²

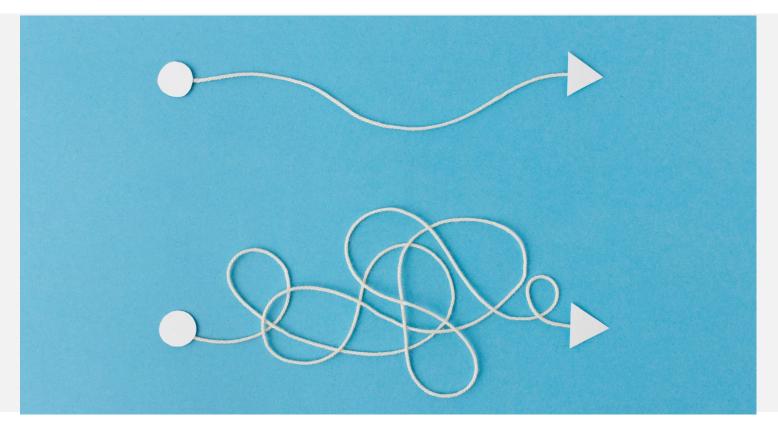
A growing awareness of the relationship between housing and child welfare has led to calls in recent years for interventions aimed at preventing homeless or otherwise precariously housed from entering the child welfare

Dworsky, A. (2014). Families at the Nexus of Housing and Child Welfare Washington, D.C.: First Focus. Retrieved from: https://firstfocus.org/wp-content/uploads/2014/12/Families-at-the-Nexus-of-Housing-and-Child-Welfare.pdf

Changing placements makes care coordination across various CCOs difficult

90%

children who enter temporary lodging are already enrolled with a CCO. All Children in Child Welfare care are eligible for the Oregon Health Plan.



Understanding the full range of the issue



A brief history of temp. lodging

2016-18
Lawsuit and settlement regarding the use of hotels for foster youth



2012
Capacity constraints increase children staying in ODHS



2020Court order requiredODHS to document stepsto avoid the use of hotels

2022
299 children kept out of temp lodging, but 112 still spent a night in one.





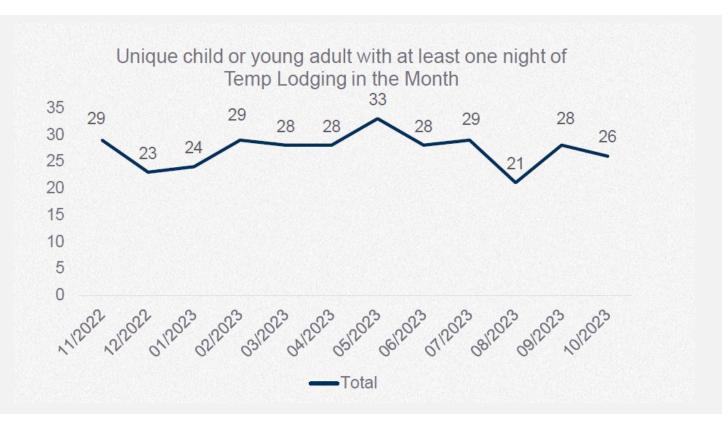
2023Dr. Marty Beyer appointed as Special Master to make recommendations for new court order.

Acuity levels within the child welfare population have increased along this timeline.

offices overnight

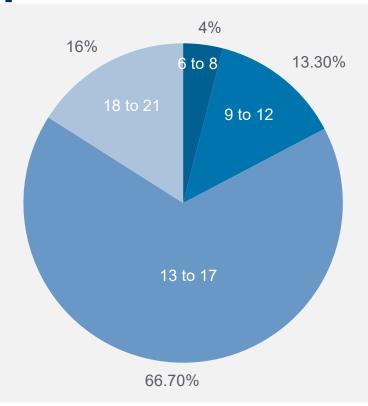
Total numbers by month

Over a recent 12-month period, an average of 25 young people a month experienced at least one night on temporary lodging.



Young people in temp. lodging are older than the rest of the child welfare population

More than 8/10 young people in temp. lodging are 13 or older.



Dr. Beyer Draft Study: Experiencing temp lodging

- Study looked at 15 youth ages 6-18 who were in hotels Jan-Feb 2023
- 4 left hotels directly to longterm placement.
- Children spent 1 night to 2-5 months in hotels
- Most had been denied by homes/programs due to suicidal or aggressive behaviors before hotel stay



"Wilder" is 11 and has struggled with neurological impairments from prenatal substance exposure, developmental delay, sexual abuse by his older brother and inconsistency by his caring mother. Agencies have responded to his different diagnoses independently, as if he were not a whole child with the combined needs of all his challenges.



Temp. lodging is a workforce issue as well

- Staff injuries, hospital stays and threats
- Staff diagnosed with PTSD and secondary traumatic stress
- Staff faced with circumstances beyond training and skillset



Temp. lodging is expensive: Average cost is \$2,981.54

Examples from District 2 (Multnomah County):



\$3131 night Two 24/hour ODHS staff.



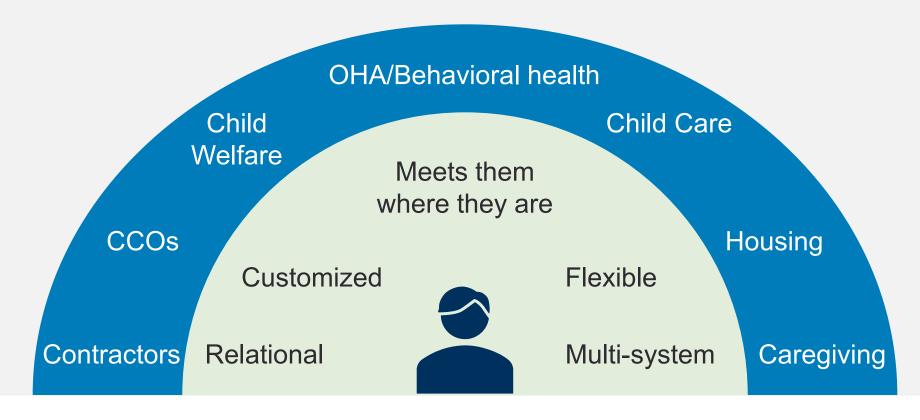
\$3,370/night 24/hour 1 ODHS staff. 1 contractor

Common expenses are:

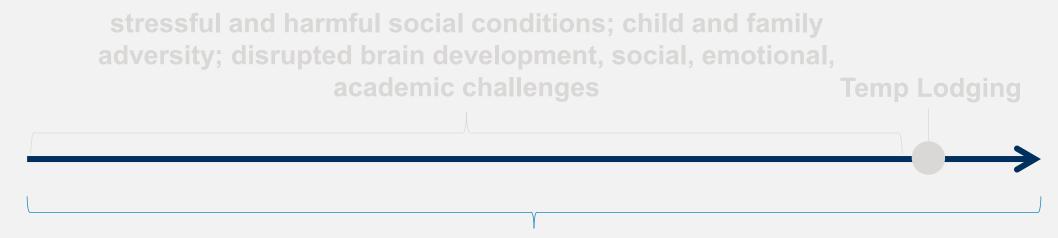
- Carpet cleaning
- Carpet replacement
- TV replacement
- Landscaping replacement
- Furniture replacement
- Appliance replacement
- Mattress replacement

Includes overtime, meals and rooms (room costs vary by location, figures above are averages)

There are a range of cross-system solutions



Understanding the full range of the issue



Part 3: We need solutions across the spectrum

Contractors assist with stabilization











Help children remain safely with <u>families</u>

Services:
overnight staff,
supervision,
skills training,
parent coaching

Assist child welfare staff

Higher cost:
Small staff-tochild ratio,
around the
clock services

Specialized skills

Contractors: Oversight



Oversight Actions

- ✓ Corrective Actions Plans
- ✓ Contract termination
- ✓ Contract assessments
- ✓ After Action Report

Contractors: Dynamic Life



After Action Report in progress

- Internal contract review Dec '23 March '24
- Initial themes after 6 individual interviews:
 - Contract Administration: Contracts are locally managed with limited central office visibility
 - Communication: Communication across people, offices, programs and systems is bifurcated
 - Accountability: Responsibility falls heavily on child welfare and local offices
 - Systemic: There are various points to apply "fixes" for all contracts



Our history may lead us toward solutions

Prior to the Children's System
Change of 2005, the children that
Child Welfare cared for had access
to safe and therapeutic programs
such as the Children's Receiving
Center and Assessment and
Stabilization programs.



24/7



Therapeutic settings

Children's
Receiving
center: 24/7
medical and
therapeutic
care

Assessment and Stabilization:
Secure facility with mental health professionals

Adequate and timely access to residential treatment



Discharge incorporates child and family supports and post-treatment services



Facility is close to the child's community



Flexible statutory requirements not more requirements

Community Supports



Safe, affordable Child care



Housing for children with complex needs



Coordinated Care and outpatient supports



Coordinated Care that includes housing for transition-age youth with complex needs



Timely access to flexible and robust outpatient supports and traumabased services

Temporary lodging is a symptom of larger system issue that requires collaborative solutions

We need partnership across health, education, child welfare systems and with leaders, providers, families, and advocates.















