Corporatization in Health Care

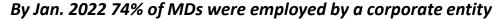
November 6, 2023 Hayden Rooke-Ley, JD

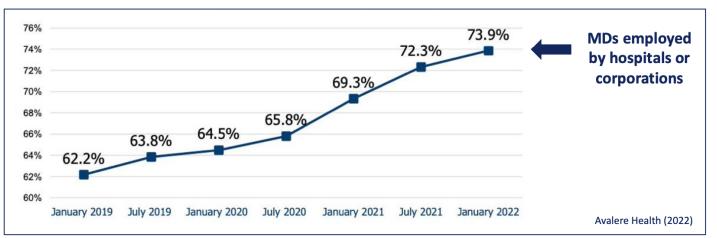
Slide credits: Sirui Song, MD, PhD, Harvard Medical School; Jane Zhu, MD, MPP, OHSU

Changes in Corporate Ownership

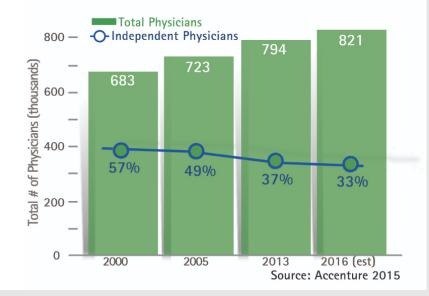
Types of Corporate Ownership

- **1.** Hospitals and Hospital Systems
- 2. "Other" Corporate Entities
 - Private Equity
 - Insurance companies (e.g., UnitedHealth)
 - Retailers (e.g., Amazon, Walgreens)

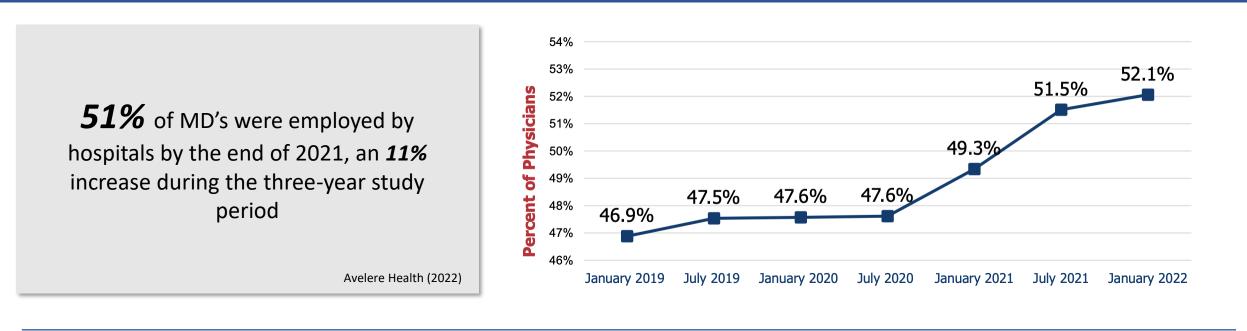


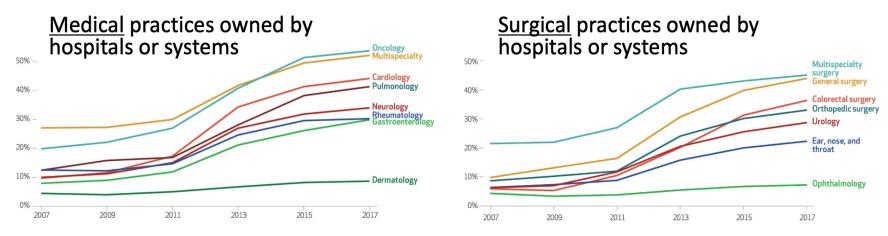


Independent U.S. Physicians: A Swiftly Shrinking Segment Only 1 in 3 doctors will be independent by end of 2016, Accenture finds



Hospitals: Vertical Consolidation

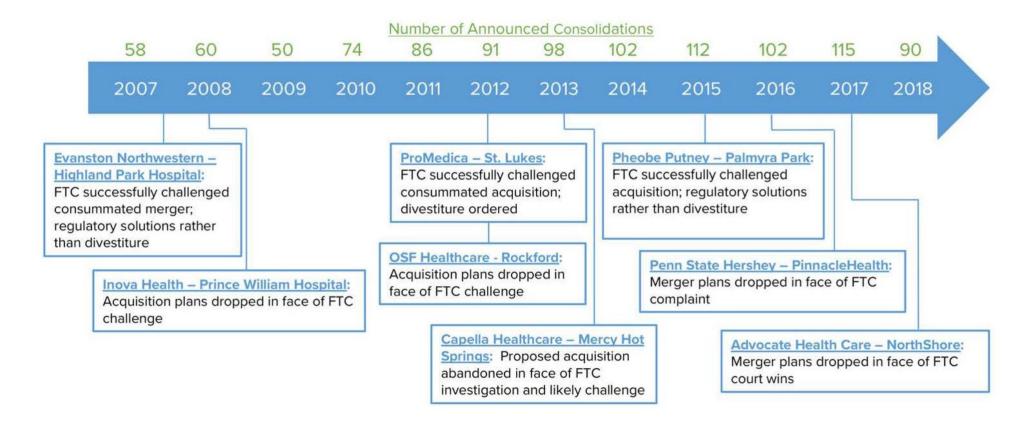




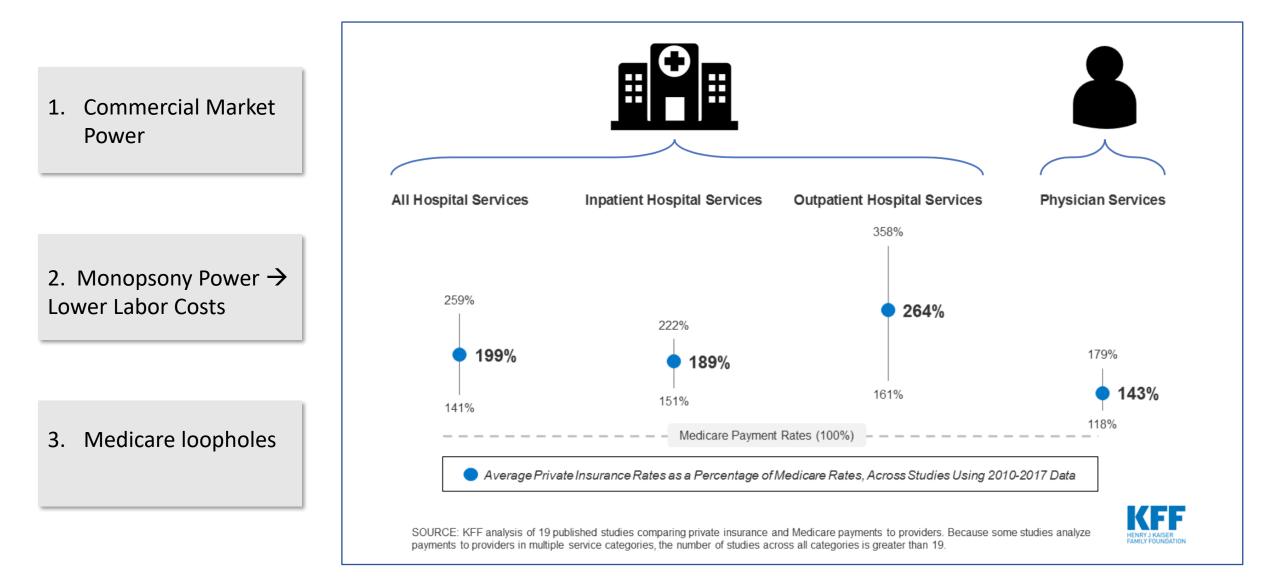
Nikpay, Richards, Penson (Health Affairs 2018)

Hospitals: Horizontal Consolidation

A decade of successful within-market hospital merger challenges by the FTC, but very few mergers have been challenged.



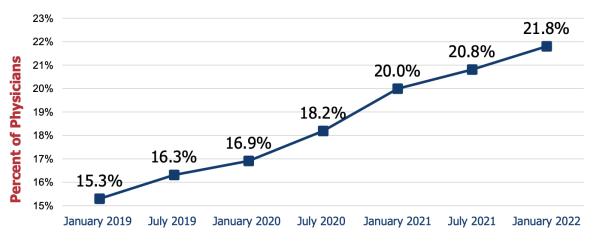
Causes and Consequences of Hospital Consolidation



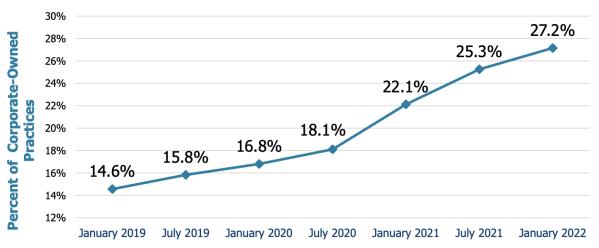
"Other" Corporate Entities (PE, Insurance, retail)

As of 2022, **21.8%** of physicians were employed by "other" corporate entities, a **43% increase** over a three-year period As of 2022, **27.2%** of physician practices were owned by corporate entity, an **86% increase** compared to the three years prior to 2022

PERCENT OF U.S. PHYSICIANS EMPLOYED BY CORPORATE ENTITIES IN 2019-21



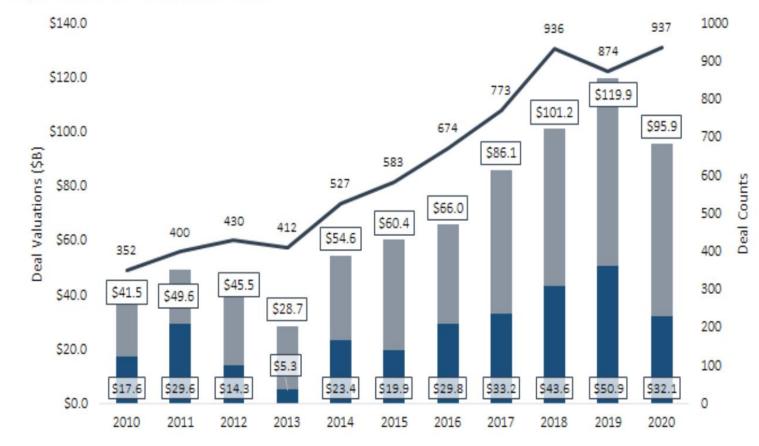
PERCENT OF U.S. PHYSICIAN PRACTICES OWNED BY CORPORATE ENTITIES IN 2019-21



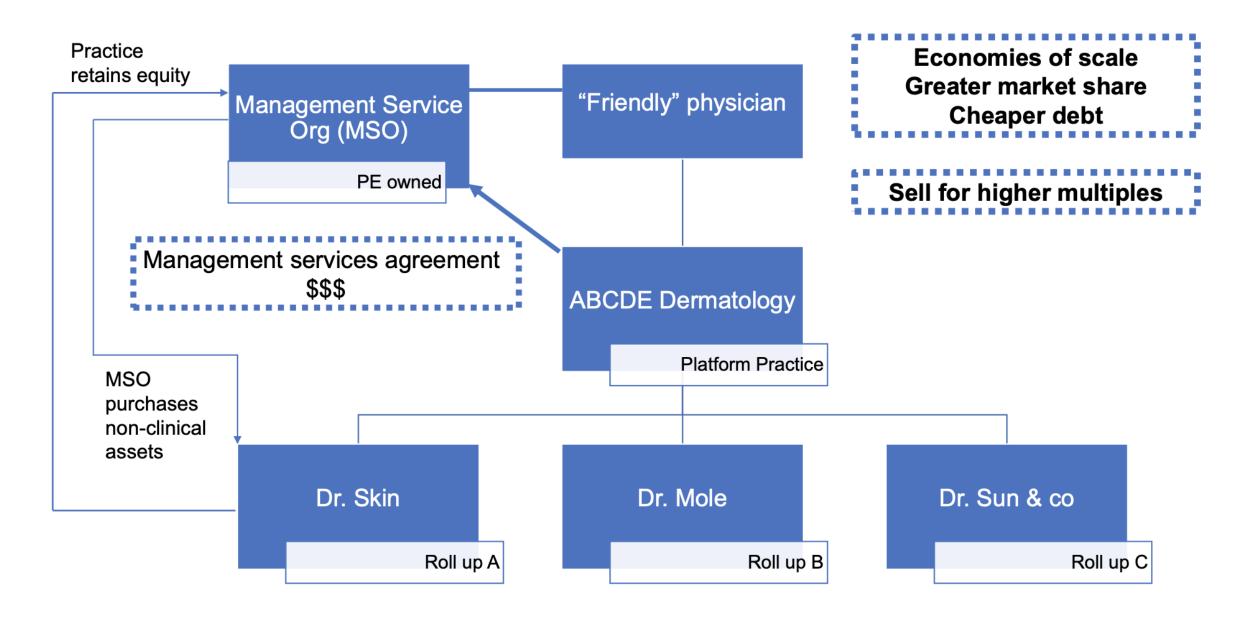
Private Equity Over Time

- PE capital investment in health care grew from \$5 billion in 2000 to \$100 billion in 2018
- The total value of health care deals between 2010-2020 was \$750 billion
- Physician practice acquisitions grew from 39 to 221 deals annually 2010-2019 (1,283 deals in total the decade)

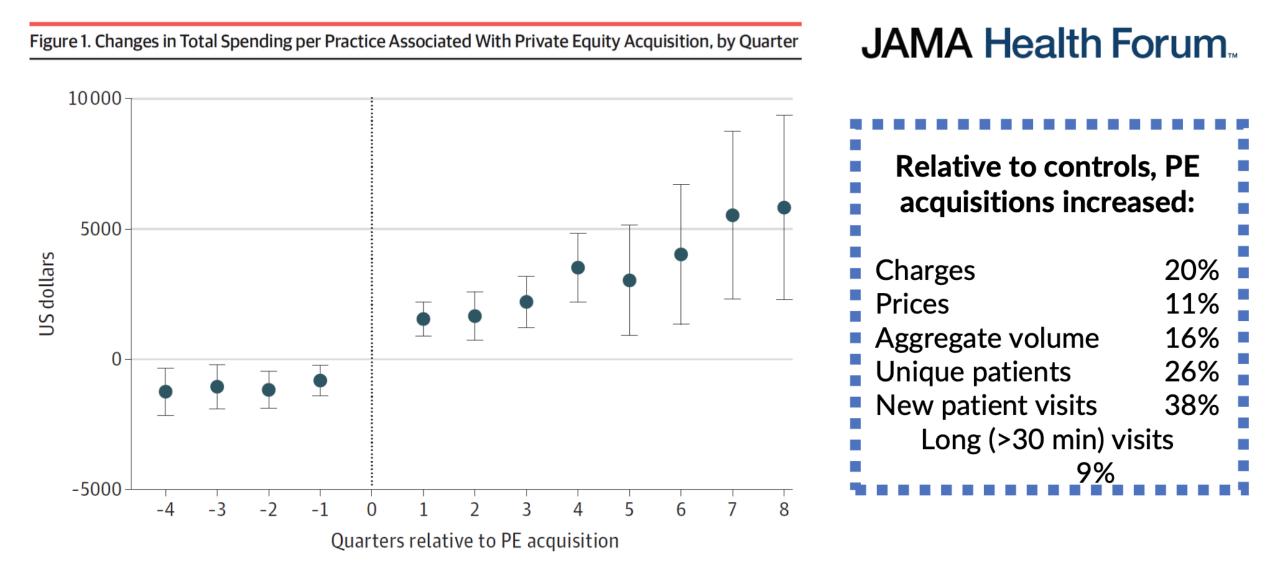
Figure 1. Total PE Deals in Healthcare^{*} – Reported Deal Value, Estimated Deal Value, and Reported Deal Count, 2010-2020



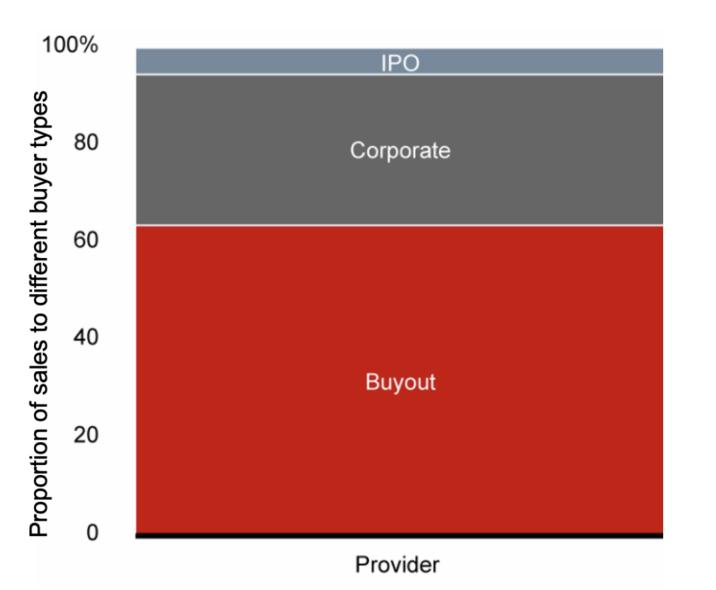
Empire Building by Roll-Up



Acquisitions of MD Practices $\rightarrow \uparrow$ Spending, Charges, Prices, Volume



"All Roads Lead to Optum"



~65% of sold to other PE firms

~20% sold to corporate entities (e.g., Optum, CVS, Amazon)

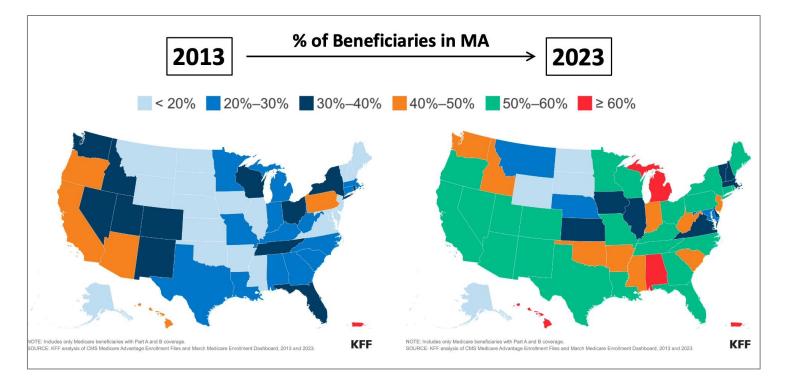
~5-10% go public

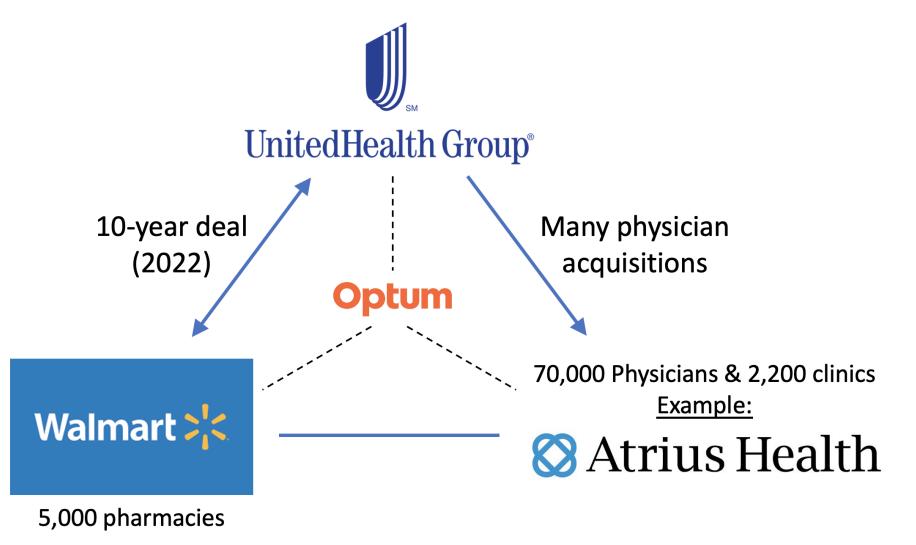
Bain Global Private Equity Report 2020

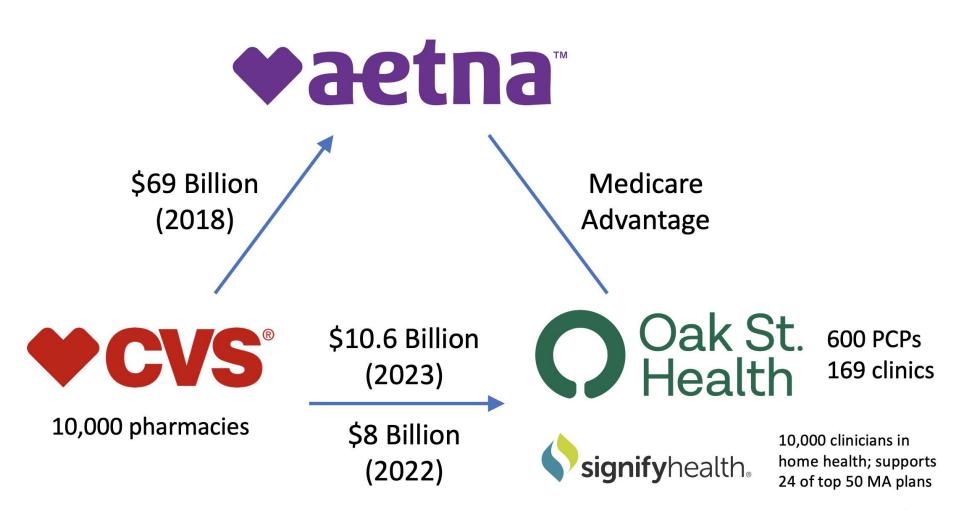
Insurance Companies and Retailers

Rise of Capitation-based Financing

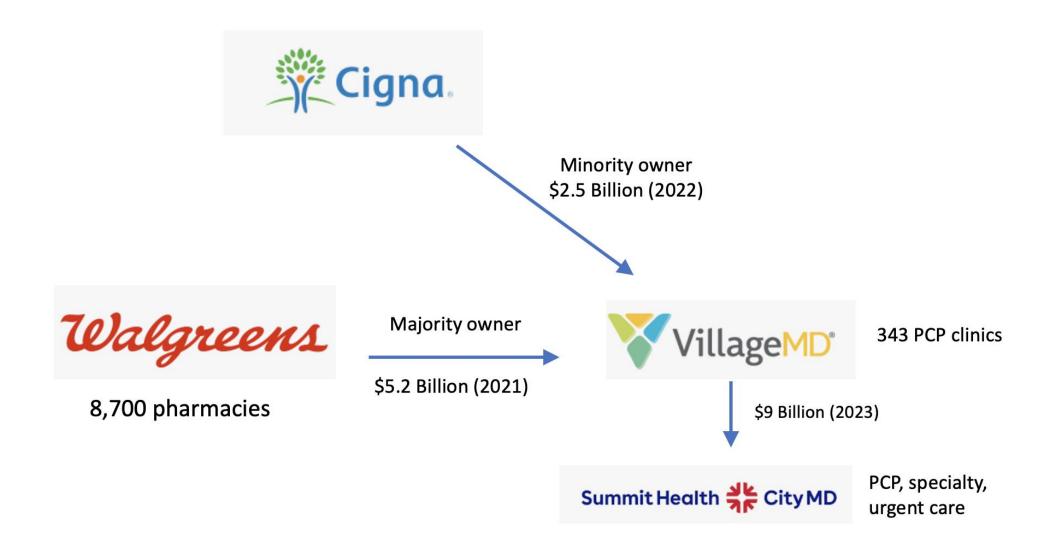
- Medicare Advantage
- Traditional Medicare (ACOs, Direct Contracting)
- Medicaid Privatization

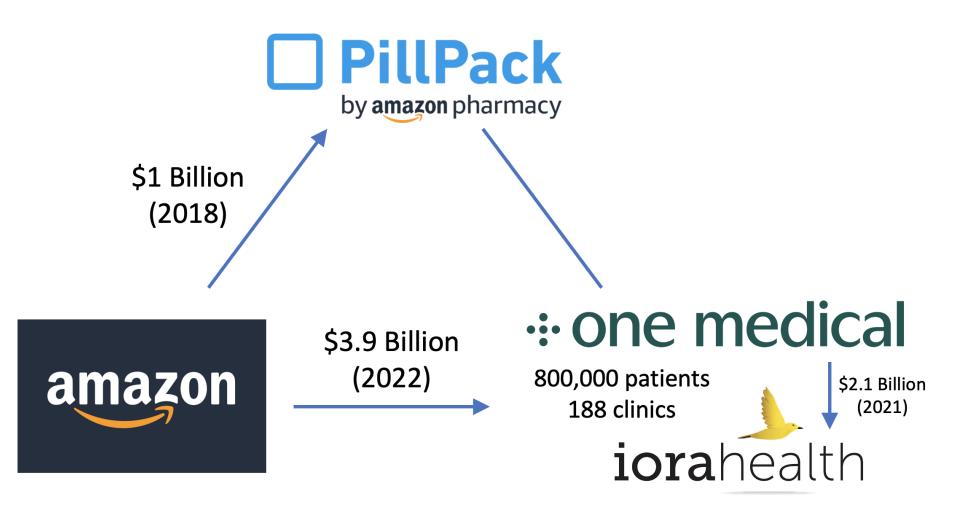






Song Z, under review

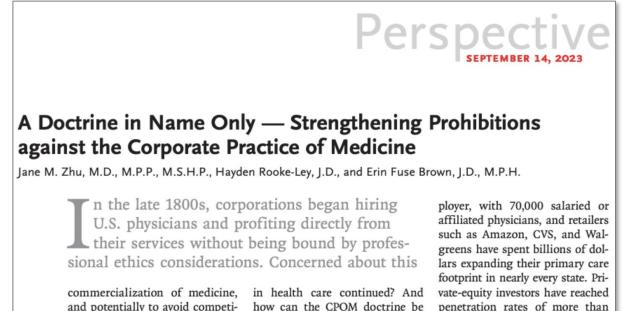




Song Z, under review

The Corporate Practice of Medicine Doctrine

- The Corporate Practice of Medicine (CPOM) doctrine generally bans unlicensed lay entities from owning, employing, or controlling medical practices
- CPOM ban dates back to the 1800s; rooted in concerns about the commercialization of medicine and the tension between business interest and the ethical obligations of practicing medicine
- Stems from the prohibition on the unlicensed practice of medicine.
- Source of CPOM doctrine includes state statutes, common law, administrative actions (AG opinions, Medical Board decisions)

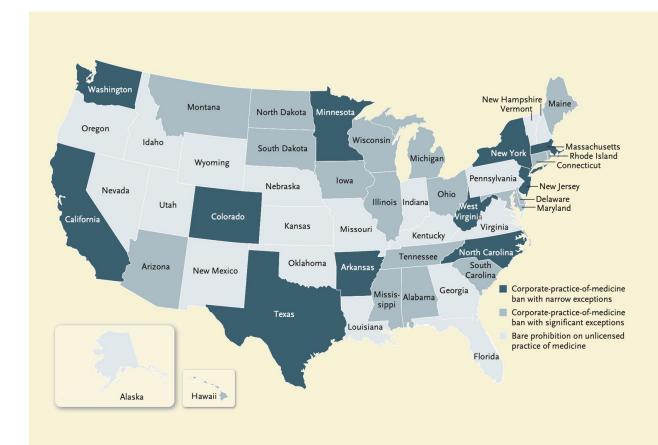


Weakening of CPOM in Recent Decades

- States began to weaken the CPOM ban beginning in the 1970s, coinciding with the "managed care" revolution
- Physician ownership of corporate structures relaxed
 - Professional Corporations (PCs)
 - Limited Liability Companies

and Partnerships (LLCs & LLPs)

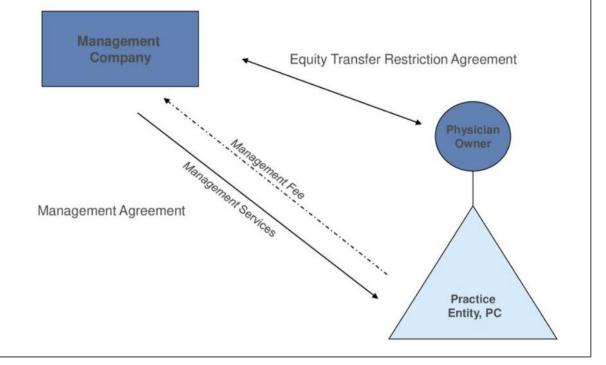
- Express exemptions for certain types of providers
 - E.g., HMOs and hospitals
- Corporations began to "contract around" CPOM bans to exert de facto control over a medical practice they did not formally own



Corporate Control Via Contracting

- **MSO Model**: Corporate-owned management services organization (MSO) contracts to run the PC
- Friendly PC Model: Corporate investor selects a "friendly physician" to run, and often to exclusively own, the practice's PC
- Ways in which corporate owner exerts control
 - Requiring stock restriction agreements, non-competes, gag clauses;
 - Purchasing practice assets;
 - Hiring and terminating physicians and clinical staff;
 - Setting work schedules, terms of employment, compensation, and staffing levels;
 - Dictating the volume of encounters and controlling diagnostic coding decisions;
 - Establishing clinical standards and protocols; requiring performance standards for physicians
 - Making policies for billing and collection
 - Controlling payer contracting

"Friendly PC" Structure



American Health Law Association Presentation (2017)

CPOM Ban in Oregon Today

The Oregon Supreme Court recognized a CPOM ban in 1947 in *Sisemore*; still good law today



But the CPOM ban has been weakened over time...

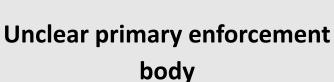
- Corporate structures permitted
 - Professional Corporations (majority MD ownership required)
 - Limited Liability Corporations and Partnerships (majority MD ownership not required)
- Express exemptions
 - Hospitals and other health care "facilities" (1975 AG opinion)
- Contracting around the CPOM
 - "MSO" Model
 - "Friendly PC" Model

Oregon's Enforcement of CPOM



Lax and uncertain enforcement

• Two enforcement cases since 1940s



• AG or Medical Board?

 	
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Difficult structure, contractual terms, and compliance of corporate MSO and Friendly PC arrangements

- Consider private enforcement (e.g., by employee or competitor)
- Allow insiders to function as private attorneys general to enhance enforcement