

## ANALYSIS

### Item 20: Housing and Community Services Department Shelter and Rehousing Investments

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**Analyst:** Michelle Deister

**Request:** Acknowledge receipt of a report from the Housing and Community Services Department on shelter and rehousing investments pursuant to a budget note in HB 5019 (2023).

**Analysis:** In January 2023, Governor Kotek issued Executive Order 23-02 declaring a state of emergency in areas of the state that have experienced an increase in unsheltered homelessness of 50% or more since 2017. The declaration took effect January 10, 2023, and will remain in effect until January 10, 2024, unless rescinded or renewed by the Governor. The Legislature adopted HB 2001 and HB 5019 early in the 2023 session to implement policy changes and provide \$158.9 million in General Fund resources for state and local entities to address the emergency declaration and related issues in both the 2021-23 and 2023-25 biennia. In particular, HB 5019 appropriated \$129.2 million General Fund to the Housing and Community Services Department (HCSD), net of \$30.6 million that was repurposed from HCSD's 2021-23 budget, for a 12-month period crossing both 2021-23 and 2023-25, including \$26.1 million for efforts in areas not meeting the Executive Order's emergency criteria. To continue these investments through the remaining months of the 2023-25 biennium, the Legislature subsequently approved an increase of \$111.2 million General Fund in SB 5511 (2023), HCSD's primary budget bill, later in the session.

A budget note adopted as part of HB 5019 provided the following direction to HCSD:

*The Housing and Community Services Department will report quarterly to the Joint Committee on Ways and Means and House and Senate policy committees relating to housing through June 30, 2025 with information on resources and outcomes related to investments in shelter and rehousing pursuant to HB 5019. Reports shall include the following:*

- *The amount of funding awarded to each continuum of care region.*
- *Targets and actual outcomes for each continuum of care region, including:*
  - *the number of new emergency shelter beds created;*
  - *the number of unsheltered homeless families rehoused and the duration of their rehousing (to measure housing retention);*
  - *the number of households whose homelessness was prevented; and*
  - *information on contracts with individual service delivery partners including funding amounts, services provided, timelines for service delivery, and outcomes achieved.*

The first quarterly report was published June 15, 2023, and chronicled early organizing efforts, plan summaries, and adoption of progress milestones of Multi-Agency Coordinating (MAC) groups responsible for planning and coordinating efforts to shelter and rehouse persons experiencing homelessness with funds provided through HB 5019. The September 2023 report updates allocation amounts, goals, and milestones for each Continuum of Care (CoC, includes results on shelter and rehousing efforts through July 31, 2023, and reports Oregon Eviction Diversion and Prevention (OREDAP) homelessness prevention allocations to Community Action Agencies. HCSD has developed the Emergency Homelessness Response website, which was not operational at the date of this writing but is

set to launch later in September. The website will consist of dashboards intended to provide information and progress updates on communities' response to unsheltered homelessness. A separate data dashboard will be created to show progress in the Balance of State (Rural) Oregon Continuum of Care regions that did not meet the emergency criteria defined by Executive Order 23-02.

The Legislative Fiscal Office notes the following regarding the September 2023 quarterly report:

- The report only references funds allocated to MAC groups to date, and allocation of homeless prevention funding allocated to date in HB 5019.
- Funds for emergency homelessness response and homeless prevention included in SB 5511 are not included, as they have not yet been allocated. In future reports, the total dollars available to deploy and sustain these efforts will be important for the agency to reference to ensure both accountability, transparency, and maintenance of effort.
- Because it has not yet been allocated, the report does not address a \$39 million special purpose appropriation to the Emergency Board established in SB 5506 for longer term rental assistance to Oregonians rehoused through these efforts, beyond the initial goal of 1,200.
- Detailed expenditure information related to the \$3 million General Fund included in HB 5019 for the landlord guarantee program is not included in the report, and HCSD is withholding an additional \$3 million in funding to address gaps or supplement plans in the event MAC groups will have additional capacity to rehouse individuals over and above their stated goal or be able to realize shelter creation goals.

The following summarizes the reported amounts available for shelter and rehousing efforts and associated goals by Continuum of Care and Balance of State areas:

<b>Shelter &amp; Rehousing</b>	<b>HB 5019 Amount</b>	<b>Shelter Bed Goal</b>	<b>Rehousing Goal</b>
<i>HB 5019 Total for EO 23-02 Designees</i>	<u>\$ 85,200,000</u>	<u>600</u>	<u>1,200</u>
Regional Allocations:			
OR 500 - Eugene/Springfield/Lane Co CoC	\$ 15,514,697	230	247
OR 501 -Portland/Gresham/Multnomah CoC	\$ 18,168,728	138	275
OR 502 - Medford/Ashland Jackson CoC	\$ 8,802,686	67	133
OR 503 - Central Oregon CoC	\$ 13,874,565	111	161
OR 504 - Salem/Marion, Polk Counties CoC	\$ 10,410,019	79	158
OR 506 - Hillsboro/Beaverton/Washington Co CoC	\$ 7,994,011	61	121
OR 507 - Clackamas County CoC	\$ 4,435,294	0	130
Exec Order areas subtotal	\$ 79,200,000	686	1,225
Unallocated - Landlord Guarantee Fund, and Contingency	\$ 6,000,000		
<b>Total</b>	<b>\$ 85,200,000</b>		
<i>Balance of State - HB 5019 Total</i>	<u>\$ 26,135,000</u>	<u>100</u>	<u>450</u>
Regional Allocations:			
Baker, Grant, Union, & Wallowa counties	\$ 1,210,754	0	33
Benton County	\$ 2,441,683	50	31
Clatsop County	\$ 3,836,732	58	-
Columbia County	\$ 867,453	0	20
Coos County	\$ 1,927,819	8	32
Curry County	\$ 594,904	0	14
Douglas County	\$ 1,423,672	0	34
Gilliam, Morrow, Umatilla & Wheeler counties	\$ 2,120,476	25	40
Harney and Malheur counties	\$ 1,270,412	0	34
Hood River, Sherman, & Wasco counties	\$ 1,915,012	34	29
Josephine County	\$ 2,038,720	16	31
Klamath & Lake counties	\$ 1,458,458	0	38
Lincoln County	\$ 856,179	70	16
Linn County	\$ 1,978,934	30	32
Tillamook County	\$ 769,405	20	12
Yamhill County	\$ 1,324,386	14	21
Subtotal	\$ 26,034,999	325	417
Landlord Guarantee Fund Allocation	\$ 100,001		
<b>Total</b>	<b>\$ 26,135,000</b>		

Data for actual results by Continuums of Care in terms of shelter beds and rehousing is only available through July 31, 2023. As of that time period, MAC groups had collectively met 3% of the statewide goal for rehousing, and 13% of the goal for creation of new shelter beds.

A total of \$33.6 million was made available for homelessness prevention through the Oregon Eviction Diversion and Prevention (OREDAP) and Eviction Prevention Rapid Response (EPRR) programs in HB 5019. Of the total, 80% (\$26.8 million) was directed to be allocated to OREDAP. The number of assisted households represents unduplicated households. A summary of these allocations is as follows:

<b>Homeless Prevention through OREDAP EPRR</b>		<b>Amount</b>	<b>Households Assisted Goal</b>
Total available (HB 5019)		\$ 33,600,000	7,000
<b>OREDAP - Allocations to CAA's (80% of total)</b>		<b>\$ 26,880,000</b>	
Jackson Co	ACCESS	\$ 1,479,412	385
Washington Co	Community Action	\$ 2,584,964	673
Umatilla, Gilliam, Morrow, Wheeler	CAPECO	\$ 459,476	120
Clatsop, Columbia and Tillamook	CAT	\$ 742,181	193
Baker, Grant, Union and Wallowa	CCNO	\$ 359,479	94
Clackamas	CCSD	\$ 1,883,236	490
Malheur and Harney	CINA	\$ 270,028	70
Lincoln, Linn, Benton	CSC	\$ 1,772,158	461
Klamath, Lake, Curry	KLCAS	\$ 766,727	200
Lane	LCHHS	\$ 2,843,772	741
Hood River, Sherman, Wasco	MCCAC	\$ 284,838	74
Marion and Polk	MWVCAA	\$ 2,560,310	667
Multnomah	MCDHS- Youth & Fam	\$ 5,474,036	1,426
Crook Deschutes, Jefferson	Neighbor Impact	\$ 1,358,798	354
Oregon Human Dev. Corp	OHDC	\$ 1,607,860	419
Douglas, Josephine and Coos	UCAN	\$ 1,898,806	494
Yamhill	YCAP	\$ 533,920	139
<b>Subtotal</b>		<b>\$ 26,880,001</b>	<b>7,000</b>
<b>EPRR Amount Available (20% of total)</b>		<b>\$ 6,720,000</b>	<b>Households Assisted</b>
Spent to date		\$ 111,000	45
Remaining amount		\$ 6,609,000	

The agency's report also includes an appendix of MAC group subgrantees, along with associated allocations for specific services. At the time of this analysis, seven MAC groups had collectively subcontracted a total of \$53.8 million to local service providers for the following services:

- Emergency Shelter - \$32.7 million
- Rehousing Assistance - \$17.2 million
- Outreach - \$2.1 million
- Prevention - \$1.8 million

**Recommendation:** The Legislative Fiscal Office recommends that the Joint Interim Committee on Ways and Means acknowledge receipt of the report.

## Oregon Housing and Community Services Department Brickman

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**Request:** Report on resources and outcomes related to investments in shelter and rehousing per a Budget Note in House Bill 5019 (2023).

**Recommendation:** Acknowledge receipt of the report.

**Discussion:** The Oregon Housing and Community Services Department (OHCS) is submitting a report per the following Budget Note contained in the Department's budget report for House Bill 5019 (2023).

### **Budget Note**

The Housing and Community Services Department will report quarterly to the Joint Committee on Ways and Means and House and Senate policy committees relating to housing through June 30, 2025, with information on resources and outcomes related to investments in shelter and rehousing pursuant to HB 5019. Reports shall include the following:

- The amount of funding awarded to each continuum of care region.
- Targets and actual outcomes for each continuum of care region, including:
  - the number of new emergency shelter beds created;
  - the number of unsheltered homeless families rehoused and the duration of their rehousing (to measure housing retention);
  - the number of households whose homelessness was prevented; and
  - information on contracts with individual service delivery partners including funding amounts, services provided, timelines for service delivery, and outcomes achieved.

OHCS intends to publish the report on September 15, 2023, and launch a data dashboard and website in September 2023. Early in the 2023 Legislative Session, House Bill 5019 and House Bill 2001 were passed into law providing funds to support emergency efforts outlined in Executive Order 23-02 and meet certain goals in designated emergency areas, and for the Balance of State (Rural) Continuum of Care (CoC) by June 30, 2025. House Bill 5019 and House Bill 2001 provided funding and resources to the agency for implementation starting in the latter part of the 2021-23 biennium and for the first six months of the 2023-25 biennium. OHCS received additional funding to provide resources for the remainder of the 2025-27 biennium, in several bills passed during the latter part of the 2023 Legislative Session. The goals established by Executive Order 23-02 and to be achieved by January 10, 2024, are:

- Prevent 8,750 households from becoming homeless statewide,
- Rehouse at least 1,200 unsheltered households in the emergency areas designated in the Executive Order, and

- Add 600 low-barrier shelter beds in emergency area.

In late April 2023, OHCS began working with regional Multi-Agency Coordination (MAC) Groups identified by region in the EO and announced final decisions for the distribution of funding for emergency areas designated under Executive Order 23-02. The identified MACs are:

1. Eugene/Springfield/Lane County CoC
2. Portland/Gresham/Multnomah County CoC
3. Medford/Ashland/Jackson County CoC
4. Central Oregon CoC
5. Salem/Marion, Polk Counties CoC
6. Hillsboro/Beaverton/Washington County CoC
7. Clackamas County CoC

The remainder or balance of State (Rural) CoC is comprised of all areas in the state not specifically identified in the emergency areas listed above. The following tables provide information regarding the funding allocation and progress for the specific areas listed in the EO.

#### MAC Shelter Support and Rehousing Efforts Final Allocation

Eugene/Springfield/Lane County CoC	\$15,514,697
Portland/Gresham/Multnomah County CoC	\$18,168,728
Medford/Ashland/Jackson County CoC	\$ 8,802,686
Central Oregon CoC	\$13,874,565
Salem/Marion, Polk Counties CoC	\$10,410,019
Hillsboro/Beaverton/Washington County CoC	\$ 7,994,011
Clackamas County CoC	\$ 4,435,294
<b>TOTAL</b>	<b>\$79,200,00</b>

#### MAC Rehousing Goals and Progress

Region	Rehousing Goal	Households Rehoused by July 31, 2023
Eugene/Springfield/Lane County Coc	247	18
Portland/Gresham/Multnomah County CoC	275	0
Medford/Ashland/Jackson County CoC	133	2
Central Oregon CoC	161	4
Salem/Marion, Polk Counties CoC	158	11
Hillsboro/Beaverton/Washington County CoC	121	5
Clackamas County CoC	130	0
<b>TOTAL</b>	<b>1,225</b>	<b>40</b>

For rehousing efforts, the households served as of July 31, 2023, represents three percent of the goal. This marks progress through the first quarter of work, in which plans had to be developed prior to making any funding distributions for the last quarter of the 2021-23 biennium, with House Bill 5019 (2023) becoming effective on March 29, 2023. Additional, quarterly reports will provide updates on activities and progress

toward meeting the Executive Order goal deadline of January 10, 2024, for which the Department has been given five quarters to complete.

### MAC Shelter Bed Creation Goals and Progress

Region	Shelter Bed Goal	Shelter Beds Created by July 31, 2023
Eugene/Springfield/Lane County CoC	230	0
Portland/Gresham/Multnomah County CoC	138	0*
Medford/Ashland/Jackson County CoC	67	13
Central Oregon CoC	111	60
Salem/Marion, Polk Counties CoC	79	15
Hillsboro/Beaverton/Washington County CoC	61	0**
Clackamas County CoC***	0	0
<b>TOTAL</b>	<b>686</b>	<b>88</b>

\*A new shelter opened in Portland in July 2023, providing 138 safe rest pods. Due to reporting lags, the information was not captured in the dataset.

\*\*A new shelter opened in Cornelius on August 30, providing 30 safe rest pods.

\*\*\*The state did not award shelter funds to Clackamas County. The county submitted a plan, which was determined to be unlikely to create the required amount of shelter beds. Additionally, county leadership rejected state funding for a shelter site to be created under Project Turnkey. However, the county will continue to participate in rehousing efforts and the Oregon Eviction Diversion and Prevention (ORE-DAP) program.

The number of new shelter beds of new shelter beds created by July 31, 2023, represents approximately 13 percent of the goal. This marks progress through the first quarter of work. Additional quarterly reports will provide updates on activities and progress.

### Balance of State Rural CoC (Rural CoC)

For the 2023-25 biennium, OHCS received \$26.14 million to address homelessness in the Rural CoC. To be more inclusive of providers in addition to Community Action Agencies (CAA), OHCS determined that establishing Local Planning Groups (LPG) would be the best option for the Rural CoC to develop the required proposal for a single community plan with an identified lead entity for the region to be submitted to OHCS by July 21, 2023. Local communities divided into 16 LPGs and designated leads to build consensus and approach planning more equitably and efficiently. A region had the opportunity to identify several entities if there was limited capacity to manage subgrants within the region. The following table identifies the LPGs:

Benton County	Josephine County
Baker, Grant, Union, Wallowa Counties	Klamath, Lake Counties
Clatsop County	Lincoln County
Columbia County	Malheur, Harney Counties
Coos County	Tillamook County (HB 4123 Planning Group)
Curry County	Gilliam, Morrow, Umatilla, Wheeler Counties
Douglas County	Yamhill County
Hood River, Sherman, Wasco Counties	Linn County

OHCS received 29 shelter project proposals totaling over \$37 million from rural communities throughout the state for which OHCS can provide a portion of funding

from the \$26.14 million received from the 2023 Legislature. OHCS, in collaboration with the Association of Oregon Counties, the League of Oregon Cities, and the Rural Oregon CoC, discussed the shelter projects. OHCS staff assessed regional plans and will be supporting LPGs throughout the duration of their planning process. OHCS has identified LPGs who would benefit from additional technical assistance to support capacity in the region. On September 12, 2023, the following LPGs were awarded funds for rehousing efforts.

<b>Local Planning Groups</b>	<b>Amount (millions)</b>	<b>Goal (new shelter beds/# of households to rehouse)</b>
Baker, Grant, Union, Wallowa Counties	\$1.2	Rehouse 33 households
Benton County	\$2.4	Add 50 shelter beds/rehouse 31
Clatsop County	\$3.8	Add 80 shelter beds/rehouse 33
Columbia County	\$0.9	Rehouse 20 households
Coos County	\$1.9	Add 8 shelter beds/rehouse 32
Curry County	\$0.6	Rehouse 14 households
Douglas County	\$1.4	Rehouse 34 households
Gilliam, Morrow, Umatilla, Wheeler Co.	\$2.1	Add 25 shelter beds/rehouse 40
Harney, Malheur Counties	\$1.3	Rehouse 34 households
Hood River, Sherman, Wasco Counties	\$19	Add 34 shelter beds/rehouse 29
Josephine County	\$2.0	Add 16 shelter beds/rehouse 31
Klamath, Lake Counties	\$1.4	Rehouse 38 households
Lincoln County	\$0.9	Add 70 shelter beds/rehouse 16
Linn County	\$1.9	Add 30 shelter beds/rehouse 32
Tillamook County	\$0.8	Add 20 shelter beds/rehouse 12
Yamhill County	\$1.3	Add 14 shelter beds/rehouse 21

### **Statewide Homelessness Prevention (SHP)**

With respect to Statewide Homelessness Prevention, OHCS received a total of \$33.6 million to prevent 8,750 evictions by January 10, 2024, and to support statewide homelessness prevention efforts. OHCS is deploying the funds through two pre-existing: the Oregon Eviction Diversion and Prevention (ORE-DAP) Program and the Eviction Prevention Rapid Response (EPRR) Program, with 80 percent of funding being delivered through ORE-DAP and 20 percent through EPRR.

### **Oregon Eviction Diversion and Prevention (ORE-DAP)**

ORE-DAP assists Oregonians with low incomes at risk of eviction or homelessness. ORE-DAP is administered by CAAs and/or their subgrantees provide local rental and partner with additional providers for additional eviction and housing-related resources, such as legal services and other wraparound interventions to support households facing eviction. The expectation of this program, having received 80 percent of the SHP funding, is to support housing in Oregon by preventing 7,000 evictions. A total of \$26.8 million has been awarded to over 15 entities, and as of July 31, 2023, 1,334 households have been served. This number of households served represents 20 percent of the goal for this program as July 31, 2023. This marks progress through the first quarter of work, in which plans had to be developed prior to making any funding distributions for the last quarter of the 2021-23 biennium. Additional, quarterly reports will provide updates on



activities and progress toward meeting the Executive Order goal deadline of January 10, 2024.

### **Eviction Prevention Rapid Response (EPRR)**

For the EPRR program, OHCS provides rapid response resources, in partnership with the Oregon Law Center's Eviction Defense Project, for pending evictions and other housing stability supports such as legal services and case management. In response to a pending eviction in conjunction with other housing stability supports, such as legal services and case management. A total of \$6.7 million is dedicated to SHP through the EPRR program with the goal of preventing evictions for 1,750 Oregonians statewide. Through July 31, 2023, over \$111,000 has been spent to support 45 households. The funds spent represents two percent of the funding available and the number of households served through July 31, 2023, equals approximately three percent of the goal for number Oregonians prevented from being evicted.

This marks progress through the first quarter of work, in which plans had to be developed prior to making any funding distributions for the last quarter of the 2021-23 biennium. Additional quarterly reports will provide updates on activities and progress.



August 21, 2023

Senator Elizabeth Steiner, Co-Chair  
Representative Tawna Sanchez, Co-Chair  
Joint Committee On Ways and Means  
900 Court Street NE  
H-178 State Capitol  
Salem, OR 97301

Dear Co-Chairs:

### **Nature of the Request**

Signed into law in March of 2023, [House Bill 5019](#) allocated \$158,856,981 in General Fund resources to Oregon Housing and Community Services (OHCS) and repurposed \$30,623,741 in funds previously allocated to the agency. The Budget Report for the bill included a Budget Note directing OHCS to “*report quarterly to the Joint Committee on Ways and Means and House and Senate policy committees relating to housing through June 30, 2025 with information on resources and outcomes related to investments in shelter and rehousing pursuant to HB 5019. Reports shall include the following:*

- *The amount of funding awarded to each continuum of care region.*
- *Targets and actual outcomes for each continuum of care region, including:*
  - *the number of new emergency shelter beds created;*
  - *the number of unsheltered homeless families rehoused and the duration of their rehousing (to measure housing retention);*
  - *the number of households whose homelessness was prevented; and*
  - *information on contracts with individual service delivery partners including funding amounts, services provided, timelines for service delivery, and outcomes achieved.”*

### **Agency Action**

#### Background

On Jan. 10, 2023, Governor Tina Kotek declared a state of emergency due to unsheltered homelessness in designated areas across Oregon through [Executive Order 23-02](#). Governor Kotek also proposed three actionable goals to be achieved by January 10, 2024:

1. Prevent 8,750 households from becoming homeless statewide;
2. Add 600 low-barrier shelter beds in emergency areas as designated in Executive 23-02;
3. Rehouse at least 1,200 unsheltered households in emergency areas designated in Executive 23-02.

The Oregon State Legislature then acted swiftly in partnership with Governor Kotek and passed [House Bill 5019](#) and [House Bill 2001](#) to fund and support the emergency response efforts outlined in Executive Order 23-02, in addition to supporting emergency response efforts in the Balance of State Continuum of Care (CoC), with additional goals to be achieved by June 30, 2025:

1. Add 100 low-barrier shelter beds in the Balance of State Continuum of Care;
2. Rehouse at least 450 unsheltered households in the Balance of State Continuum of Care.

Additional information below outlines the shelter bed creation and rehousing efforts underway in both areas designated in Executive 23-02 and the Balance of State Continuum of Care, in addition to statewide homelessness prevention efforts.

Shelter and Rehousing in Areas Designed in Executive Order 23-02

Understanding that a state of emergency had been declared in January 2023 for regions designated in Executive Order 23-02, the Oregon Legislature released a portion of House Bill 5019 funds to OHCS for the 2021-2023 biennium. Those funds allowed emergency response efforts to begin sooner, without local communities having to wait months for the start of the 2023-25 biennium to receive funding.

OHCS and Oregon Department of Emergency Management (ODEM) began emergency response efforts immediately and have worked with each Continuum of Care (CoC) region to establish a Multi-Agency Coordination (MAC) Group, which provides interagency management planning, coordination, and operational leadership to provide strategic coordination, identify resources, and manage goals. Once formed, each MAC group created a locally-driven community plan outlining their goals for rehousing and creating new shelter beds and their strategies to meet them.

Announced in late April 2023, final decisions around funding amounts distributed to emergency areas designated in Executive 23-02 were based on many factors, including the amount allocated in House Bill 5019, funding requests, details laid out in the community plans, an assessment of readiness to achieve the goals, and a detailed funding formula that took unsheltered homelessness, poverty, and severe rent burden of low-income households into account.

The table below includes shelter bed creation and rehousing goals, and House Bill 5019 funding allocation amounts for each emergency area designated in Executive 23-02:

<b>Region</b>	<b>Shelter Bed Creation Goal</b>	<b>Rehousing Goal</b>	<b>Final Allocation</b>
OR-500 - Eugene/Springfield/Lane County CoC	230	247	\$15,514,697
OR-501 - Portland/Gresham/Multnomah County CoC	138	275	\$18,168,728

OR-502 - Medford, Ashland/Jackson County CoC	67	133	\$8,802,686
OR-503 - Central Oregon CoC	111	161	\$13,874,565
OR-504 - Salem/Marion, Polk Counties CoC	79	158	\$10,410,019
OR-506 - Hillsboro/Beaverton/Washington County CoC	61	121	\$7,994,011
OR-507 - Clackamas County CoC	0	130	\$4,435,294

Through the early summer of 2023, MAC groups selected subgrantees and service providers to complete the work outlined in their community plans. OHCS is currently providing technical assistance and other support to MAC groups and their local communities at large with problem solving, shelter siting, barrier removal, and more. The agency has contracted with technical assistance providers who are supporting each region as they work toward achieving the goals outlined above.

Shelter and Rehousing in the Balance of State Continuum of Care (CoC)

To accomplish the specific outcomes outlined in House Bill 5019 for the Balance of State Continuum of Care, OHCS opted to require Local Planning Groups to be established throughout the Balance of State CoC. This approach was intentionally aligned with the structure of the [House Bill 4123](#) Pilot Communities created in 2022, which required communities to create coordinated local offices to respond to homelessness at the local level.

OHCS worked with local elected leadership, coordinated by the Association of Oregon Counties and League of Oregon Cities, to support the establishment of 16 Local Planning Groups, which include members such as Community Action Agencies (CAAs), culturally specific organizations, culturally responsive organizations, cities, counties, and other critical partners.

House Bill 5019 Balance of State funding was released to OHCS in July 2023, upon the start of the new biennium and included a longer timeline to achieve outcomes, with a deadline of June 30, 2025.

By July 21, 2023, Local Planning Groups (LPG) were required to submit a single proposal with an identified lead entity that OHCS would fund for the region. LPGs had the potential to identify several entities if there was limited capacity to manage subgrants in the region. OHCS was heartened to see 29 shelter projects came in from rural communities across the state, though legislative resources can support less than half of these sites. OHCS, in collaboration with Association of Oregon Counties, League of Oregon Cities, and the Rural Oregon Continuum of Care, discussed the shelter projects. OHCS staff assessed regional plans and will be supporting LPGs throughout the duration of their planning process. OHCS will has identified LPGs who would benefit from additional technical assistance to support capacity in the region. In the next few weeks, formula funding regional plan and other decisions will be made and communicated

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to partners. During the planning process for LPGs, OHCS staff met with groups approximately twenty times and held four Balance of State office hours. Groups also received technical assistance from consulting firm ICF. This engagement supported LPGs with guidance as they strategically developed their local plans.

Additional information about the status of Local Planning Groups will be available in OHCS' full quarterly report to be submitted to the Interim Joint Committee on Ways & Means, Senate Interim Committee on Housing and Development, and House Interim Committee on Housing and Homelessness on September 15, 2023.

### Statewide Homelessness Prevention

In order to prevent 8,750 evictions by January 10, 2024, House Bill 5019 allocated a total of \$33.6 million to support statewide homelessness prevention efforts. These funds are being deployed through two pre-existing, successful programs: the Oregon Eviction Diversion and Prevention (ORE-DAP) Program and the Eviction Prevention Rapid Response (EPRR) Program, with 80% of funding being delivered through ORE-DAP and 20% through EPRR.

The Oregon Eviction Diversion and Prevention (ORE-DAP) Program utilizes its funding towards expenditures and interventions to assist Oregonians with low incomes at risk of eviction or homelessness. This program was launched in 2021 and is administered by CAAs statewide. Through ORE-DAP, CAAs and/or their subgrantees provide local rental assistance while partnering with providers of other critical eviction and housing-related resources, such as legal services and other wraparound interventions, to support households facing eviction.

The Eviction Prevention Rapid Response (EPRR) Program was created in anticipation of increased eviction activity due to the expiration of safe harbor deadlines during the height of the COVID-19 pandemic. EPRR, in partnership with the Oregon Law Center's [Eviction Defense Project](#), provides rapid resources in response to a pending eviction in conjunction with other housing stability supports, like legal services and case management.

Both programs are currently operating and more information on outcomes to date will be available in OHCS' full quarterly report to be submitted to the Interim Joint Committee on Ways & Means, Senate Interim Committee on Housing and Development, and House Interim Committee on Housing and Homelessness on September 15, 2023.

### **Action Requested**

The Oregon Housing and Community Services Department requests acceptance of this report with acknowledgement that the department will provide a full report, including outcomes to date, on September 15, 2023.

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**Legislation Affected**

None.

Sincerely,

A handwritten signature in black ink, appearing to be the initials 'AB' with a stylized flourish.

Andrea Bell, Executive Director  
Oregon Housing and Community Services

cc: Amanda Beitel, Legislative Fiscal Office  
Michelle Deister, Legislative Fiscal Office  
Kate Nass, Chief Financial Office  
Tamara Brickman, Chief Financial Office

# Emergency Homelessness Response | Quarterly Report

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Sept. 15, 2023





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## Introduction

Oregon's acute lack of affordable housing has rapidly increased unsheltered homelessness across large areas of the state. The humanitarian crisis on the streets of nearly every community across Oregon continues to take a toll on individuals and families who have been unable to keep pace with rising costs, stagnant wages, and personal crises. The COVID-19 Pandemic has only exacerbated the underlying structural factors that drive homelessness in Oregon. We see more members of the public, especially communities of color, people with disabilities, and those who live in rural communities, falling into homelessness than ever before. Our economies and communities are stronger when everyone's basic needs are met.

Every investment we make in solutions towards decreasing unsheltered homelessness is tied to the long-term health of our state. The rising disparities in who experiences housing instability and homelessness have also caused leaders across Oregon to reevaluate our approaches to serving those in need, looking to build on strategies designed by the communities who are most impacted rather than one-size-fits-all approaches that have failed to turn the tide on the persistent disparities in our system, especially amongst communities of color.

On her first full day in office, Governor Tina Kotek issued three Executive Orders that each seek to spur rapid action, helping to address homelessness and housing instability and their root causes. [Executive Order \(EO\) 23-02](#) declared a state of emergency in Continuum of Care regions, which had increased unsheltered homelessness by 50% or greater since 2017. This order is reflective of our broader, shared goal of making meaningful progress on this humanitarian crisis.

In alignment with the Executive Orders, Governor Kotek also proposed three actionable goals to be achieved by Jan. 10, 2024:

1. Prevent 8,750 households from becoming homeless statewide.
2. Add 600 low-barrier shelter beds in emergency areas.
3. Rehouse at least 1,200 unsheltered households in emergency areas.

Oregon Housing and Community Services (OHCS) and Oregon Department of Emergency Management (ODEM) began planning the Emergency Homelessness Response immediately by hosting listening sessions in each region identified in Executive Order 23-02. These sessions allowed the agencies to share detailed information with local partners, answer questions about key elements of the Executive Order, and, most importantly, hear about the local community's concerns and challenges.

Several statewide themes emerged from the listening sessions related to the financial aspect of the executive order, including barriers related to procurement, the timing of funding delivery, the needs for long term investments, administrative costs, and the need for flexible funds to cover the costs of the service delivery organizations. Communities wanted to build on what works locally and shared the urgent need for more behavioral health and wraparound services.

The Oregon State Legislature acted swiftly in partnership with Governor Kotek. It passed [House Bill 5019](#) and [House Bill 2001](#) to fund and support the emergency response efforts outlined in Executive Order 23-02, in addition to supporting emergency response efforts in regions not included in the original emergency declaration.

Through concerted, focused efforts from state and local government, as well as the critical service delivery partners throughout the state, Oregon is poised to begin making meaningful progress in reducing the number of people who experience homelessness each day.

We do this work centering the following shared values:

1. **Accountability:** We will be clear-sighted about the need to have measurable results, transparency, and accountability to reach the goals laid out for the funding.
2. **Equity:** Our work must be centered around the communities that have experienced the greatest impact from the housing crisis. The data about who is disproportionately impacted will drive our investments, local plans, and strategies.
3. **Partnership:** A complex problem like homelessness must be solved with everyone at the table and supporting locally driven solutions. We will act out of a concrete and tangible orientation that all partners must share power and work toward solutions collaboratively.
4. **Innovation:** We cannot keep doing the same things and expecting different results; we must work toward innovative, creative solutions that are tailored to the community they are intended to serve.

## Website and data dashboard

OHCS is developing the Emergency Homelessness Response website and an interactive data dashboard that displays progress on Oregon's Emergency Homelessness Response goals. We anticipate these will both launch in the coming weeks. Information for both will be shared with Legislative partners upon launch.

The Emergency Homelessness Response website will be pivotal in fostering public transparency to the Emergency Homelessness Response effort. By providing a centralized online platform, the Legislature, partners, and the public will be able to access information, progress updates, and comprehensive data related to this effort. This transparency not only builds trust but will also empower our partners with the tools needed to understand the allocation of resources and track the impact of this work. The website will enable Oregonians to stay informed and understand how the state is collectively working toward a shared goal of decreasing unsheltered homelessness.



The interactive data dashboard will allow OHCS and local communities to clearly demonstrate progress on Oregon's Emergency Homelessness Response goals. The dashboard will not display real-time data but will show activities performed the month before being shared with OHCS.

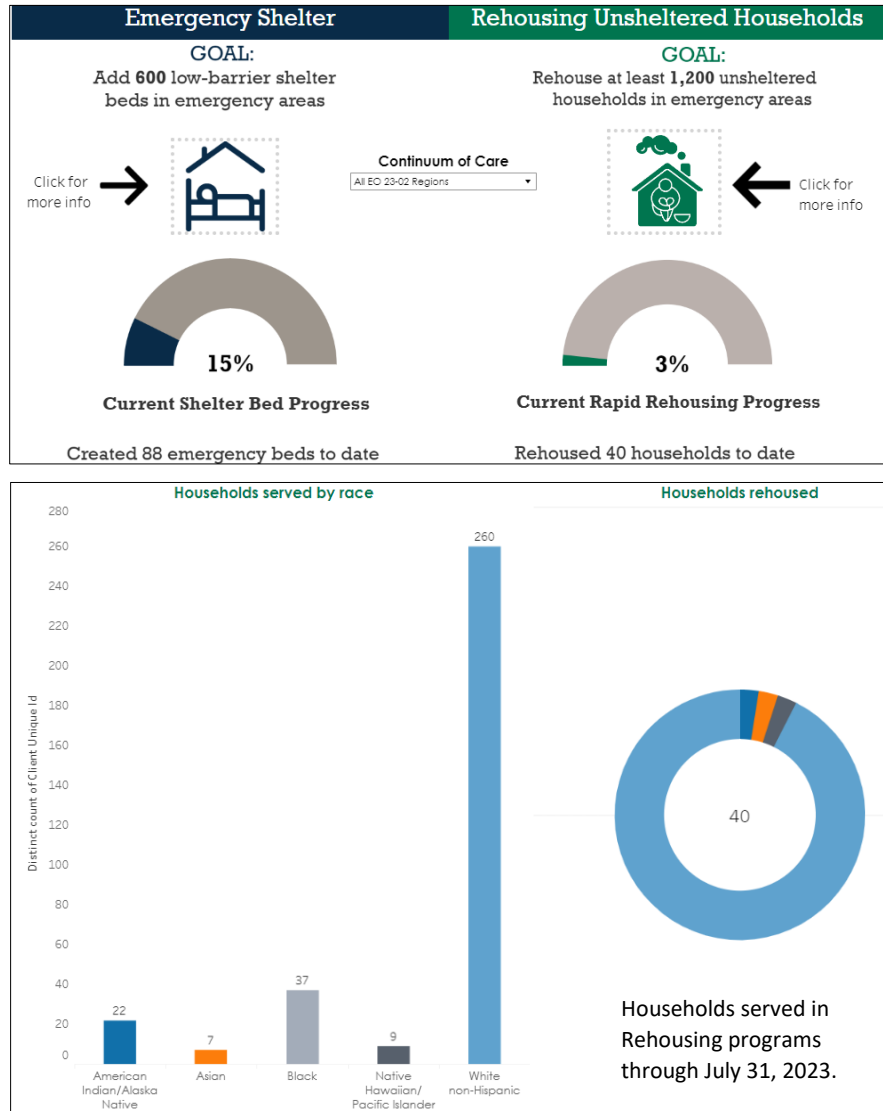
Local regions share the prior month's data with OHCS on the 20th of each month. Upon receipt, the Homeless Management Information System (HMIS) and Research Division staff review the data to ensure accuracy. OHCS will aim to update the public dashboard on the 15th of each month after allowing ample time for all reports to be reviewed for completeness and accuracy

by OHCS staff, merged into one statewide file, entered into the dashboard software as a draft, and giving MAC groups, Community Action Agencies (CAAs), and the Governor's office time to review before the dashboard is made public.

The Emergency Homelessness Response dashboard will display data for specific goals that different organizations track, including:

- Data collected from Continuums of Care related to shelter bed creation and rehousing goals for EO 23-02 regions; and
- Data collected by CAAs and PPL and provided to OHCS data related to the statewide homelessness prevention goal areas.

OHCS is working with Local Planning Groups in the Balance of State to create plans with measurable goals and will create a separate dashboard to show their progress at a future date.



## Technical Assistance

OHCS has contracted with a dedicated team of experts at [ICF International, Inc.](#), a global consulting and technology services company that provides various services, including strategic planning, management, marketing, and analytics. This partnership aims to expand state capacity and ensure partners throughout the state receive the support and guidance needed to meet their goals around unsheltered homelessness. This strategic partnership brings expertise to local communities, equipping statewide partners with specialized knowledge and insight. The collaboration demonstrates a firm commitment to finding innovative solutions that support communities' local challenges.

ICF has deployed direct technical assistance (TA) experts to each of the nine MAC groups, including the five regions named in EO 23-02 and three counties that declared local states of emergency and have established MAC Groups, ensuring they have rapid access to a wealth of knowledge about the Emergency Homelessness Response as well as innovative practices related to homelessness response. ICF's technical assistance experts are available as each local community needs to tailor their responses to the diversity of Oregon. They have provided on-the-ground training and support, webinars, trainings, consultations, and strategic development for all MAC groups to ensure the best operational support possible.

OHCS staff, in partnership with ICF, also conduct monthly MAC Group Lead Office Hours to ensure the leaders across Oregon have peer support, input on policy direction, engagements in critical conversations with OHCS staff, as well as technical assistance. This space is intended to ensure each MAC Group leader has the support they need to succeed.

In August, OHCS launched an ICF-led technical assistance webinar series that is open to every community involved in the emergency homelessness response. They will conduct monthly webinars on various critical topics, ranging from shelter best practices to landlord recruitment and engagement.

OHCS also partners with the global non-profit [RE!nstitute](#), which offers TA support through their Oregon 100-Day Challenge on Homelessness. Through the 100-Day Challenge, RE!nstitute works with communities to examine local barriers and system challenges that can impact homelessness in their region. RE!nstitute is currently working to identify communities across Oregon that may be interested and prepared for the 100-Day Challenge on Homelessness.

In total, including non-emergency response work, OHCS' contract with ICF can support up to \$1 million in technical assistance to Oregon service providers and homelessness response leaders. RE!nstitute provides their services with a total not-to-exceed contract amount of \$500,000. These agreements both span across the 2021-2023 Biennium into the 2023-2025 Biennium and are therefore being paid out of funds available from the Biennium in which the services occurred.

Rural needs are a critical aspect of this project, and OHCS is working to identify solutions for delivering technical assistance in Balance of State regions to recognize the uniqueness of providing these services in communities across Oregon. We are partnering directly with the Rural Oregon Continuum of Care to help build their internal ability to provide critical technical assistance to their members and organizations across the region. This contract is forthcoming and should be completed in September. OHCS is also exploring other approaches to build up local systems and improve the delivery of services across the Balance of State, all through the prism of local expertise.

## Executive Order 23-02 regions

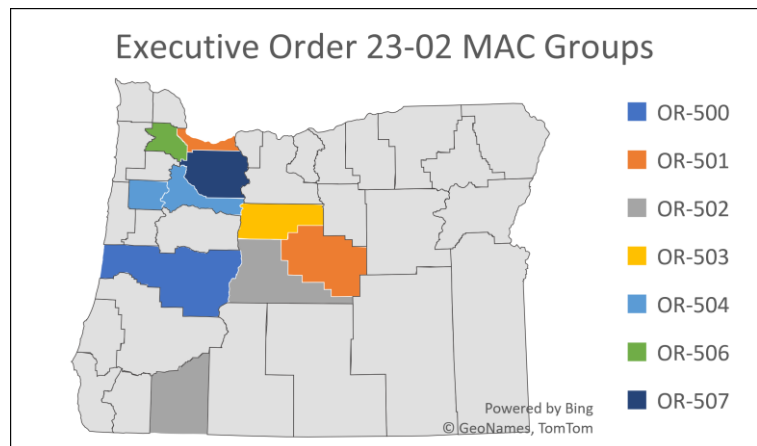
Executive Order No. 23-02 declares a state of emergency due to homelessness in regions of the state that have experienced an increase in unsheltered homelessness of 50% or more from 2017 to 2022:

- Metro region Continuums of Care <sup>1</sup> (50.4%)
- Central Oregon (86%)
- Eugene, Springfield/Lane County (110%)
- Medford, Ashland/Jackson County (132%) and
- Salem/Marion, Polk Counties (150%)

<sup>1</sup>Portland, Gresham/Multnomah, Hillsboro, Beaverton/Washington County, and Clackamas County Continuums of Care.

## Emergency response structure

Following the emergency declaration, ODEM and OHCS worked with each Continuum of Care (CoC) region to establish Multi-Agency Coordination (MAC) groups. Throughout emergency response efforts, MAC groups serve as bodies tasked with interagency coordination and planning. The development of MAC groups was critical to ensure standardized strategies and processes in each



region while still supporting local coordination and decision-making, rather than a response effort with scattered structures and processes. Employing MAC groups has allowed Oregon to respond to this emergency with a data-driven approach, prioritize supports to higher acuity community members, and track outcomes across regions.

The counties within the Portland Metro region have individual MAC groups, and representatives from those groups meet regularly to ensure coordination throughout the Metro area.

Members of MAC groups include, but are not limited to:

- Local jurisdictions (homelessness and emergency management staff)
- Public housing authorities
- Local homelessness agencies
- Rapid rehousing service providers
- Shelter developer/operators
- Landlord associations
- Behavioral Health providers

Each MAC group created a community plan that outlines their goals for rehousing and creating new shelter beds and their strategies to meet them. The MAC groups will work continuously with OHCS and ODEM throughout the year to gather and review data and amend plans as needed to ensure goals are met by Jan. 10, 2024.

### Funding awarded

Thanks to the commitment of the Oregon Legislature and Governor Kotek, House Bill 5019 appropriated \$85.2 million for shelter and rehousing efforts with input from stakeholders on both sides of the aisle.

House Bill 5019 requires OHCS to set aside \$3 million for the [Housing Choice Landlord Guarantee Program](#) to ensure that landlords and prospective tenants participating in the rehousing efforts can benefit from the program’s expansion, pending the passage of [House Bill 3417](#). OHCS also set aside an additional \$3 million for a flexible funding pool to ensure the Emergency Homelessness Response goals are met. The agency is assessing the highest needs to determine the best use for these funds to ensure they are utilized effectively.

The final funding amounts distributed to the regions named in the executive order were based on many factors, including the available appropriation, funding requests, details laid out in the community plans, an assessment of readiness to achieve the goals, and a detailed funding formula that took unsheltered homelessness, poverty, and severe rent burden of low-income households into account. OHCS has allocated all funds to MAC Groups, which have identified providers and subgrantees to support the work. Most groups have completed contracting, with Multnomah County reporting that they are finalizing this critical step in the coming weeks. Please see the Appendix for a list of subgrantee information for each MAC Group.

The table below summarizes funding allocated to each Continuum of Care to support shelter and rehousing efforts in their region:

Region	Final Allocation
OR-500 - Eugene/Springfield/Lane County CoC	\$15,514,697
OR-501 - Portland/Gresham/Multnomah County CoC	\$18,168,728
OR-502 - Medford, Ashland/Jackson County CoC	\$8,802,686
OR-503 - Central Oregon CoC	\$13,874,565
OR-504 - Salem/Marion, Polk Counties CoC	\$10,410,019
OR-506 - Hillsboro/Beaverton/Washington County CoC	\$7,994,011
OR-507 - Clackamas County CoC	\$4,435,294
<b>Total</b>	<b>\$79,200,000</b>

## Increasing shelter capacity

According to national data, Oregon has had a historically high rate of unsheltered homelessness. The [2022 Annual Homelessness Assessment Report](#) to Congress states that Oregon has the fourth highest rate of unsheltered homelessness, behind only California, Mississippi, and Hawai'i. There are an estimated 18,000 people experiencing homelessness in Oregon and just under 5,200 year-round shelter beds to serve them, according to 2022 federal data. This is an increase in year-round shelter beds from the data that informed the 2019 Statewide Shelter Study, which found 4,174 emergency shelter beds across the state. Unfortunately, Oregon has seen a greater increase in homelessness in the same period. To address this problem, Oregon's Emergency Homelessness Response invests in shelter capacity by aiming to increase the number of shelter beds across the regions named in EO 23-02 by 600 before Jan. 10, 2024.

## Shelter goals and reporting

The table below shows each Continuum of Care region's shelter bed creation goal and their current progress toward meeting that goal:

Region	Shelter bed creation goal	Shelter beds created by July 31, 2023
OR-500 - Eugene/Springfield/Lane County CoC	230	0
OR-501 - Portland/Gresham/Multnomah County CoC	138	0**
OR-502 - Medford, Ashland/Jackson County CoC	67	13
OR-503 - Central Oregon CoC	111	60
OR-504 - Salem/Marion, Polk Counties CoC	79	15
OR-506 - Hillsboro/Beaverton/Washington County CoC	61	0
OR-507 - Clackamas County CoC*	0	0
<b>Total</b>	<b>686</b>	<b>88</b>

\*The state did not award shelter funds to Clackamas County.

\*\*A new shelter opened in [Portland in July 2023](#), which will host 138 safe rest pods, due to reporting lags it was not captured in this dataset.

Shelter bed creation goals are tracked using a reporting process known as the Housing Inventory County (HIC) report. This report is tracked on a monthly basis and compared to the MAC groups original plan for where they planned to be along the way. We recognize that siting shelters requires careful engagement, outreach, and planning. Communities that have created zero shelter beds at this point in the process are all working with OHCS to provide additional information about shelters they have under development as well as the specific steps they have taken to stand up the new shelters.



OHCS recognizes that achieving the shelter goals defined above requires significant effort from local areas, so CoCs are offered technical assistance and expert support. CoCs will continue to have access to workshops, office hours, and individualized support throughout the entirety of the process, ensuring that the state remains on track to reach each specified goal. OHCS also continuously monitors data reported by each region to ensure progress toward their goals and offers support as needed.

## Rehousing

Homelessness is, at its root, a housing problem. An effective and compassionate response to homelessness at the systems level must devote significant attention and resources to securing housing placements for those living outside and supporting those households to maintain their housing through several types of assistance. With this in mind, Oregon's Emergency Homelessness Response aims to rehouse 1,200 households within the regions designated in EO 23-02.

Rapid Rehousing services provide a range of critical supports for people experiencing homelessness, helping them quickly secure and maintain stable housing. These services address immediate housing needs and then the underlying factors contributing to homelessness. Here are some of the key services provided in a Rapid Rehousing program:

1. **Housing search assistance:** Case managers or housing specialists work closely with individuals to identify suitable housing options, navigate the rental market, and secure safe and affordable housing. They may provide resources, guidance, and advocacy to help individuals find and secure housing quickly. OHCS also allows services to be utilized for Block Leasing strategies to secure multiple units from a single housing provider.
2. **Financial assistance:** Rapid Rehousing programs offer short-term financial aid to cover move-in costs, rental deposits, and ongoing rental assistance. This financial support aims to bridge the gap between homelessness and housing stability, ensuring that those who have been rehoused can afford their new housing in the future and avoid eviction.
3. **Case management:** Case managers provide personalized support and assistance tailored to a person's individual needs. They help clients develop and implement a personalized housing stability plan, connect them with necessary resources and services, and address any barriers hindering housing stability.
4. **Mediation and landlord liaison:** Case managers may serve as mediators between tenants and landlords, helping to resolve conflicts, negotiate lease agreements, and advocate for the rights of people experiencing homelessness. They may also maintain relationships with landlords and property owners to secure housing opportunities for program participants.
5. **Supportive services:** Rapid Rehousing programs often offer access to a range of supportive services, including mental health counseling, substance abuse treatment, employment assistance, life skills training, and budgeting support. These services aim to address underlying challenges and promote long-term stability.



6. **Follow-up support:** Rapid Rehousing programs typically provide ongoing support and follow-up to ensure housing stability even after someone secures housing. Support may include periodic check-ins, assistance with maintaining rent payments, and access to additional resources if needed.

By combining housing assistance, financial aid, case management, supportive services, and ongoing follow-up, rapid rehousing programs provide comprehensive support, empowering people experiencing homelessness to transition into stable housing and rebuild their lives.

### Unit access and landlord engagement

Landlord engagement and ensuring unit access are pivotal in effectively addressing and ending homelessness. By actively involving landlords in the process, communities can expand the availability of affordable housing options for individuals and families experiencing homelessness. Landlords participating in housing programs and initiatives designed to combat homelessness create stable and supportive environments by providing access to units that meet the specific needs of individuals and families seeking housing. Their involvement is vital to increasing the overall housing supply and helps break down barriers and stigmas associated with homelessness. Through landlord engagement, communities can build stronger partnerships, foster understanding, and develop innovative solutions that empower individuals to transition out of homelessness and into safe, permanent housing. Collaboration between landlords, local Continuums of Care, and social service organizations is crucial in establishing a comprehensive approach that addresses the root causes of homelessness, ensures access to suitable housing units, and provides sustainable solutions for all those affected.

[House Bill 3417](#), passed in the 2023 Legislative Session, expands the [Housing Choice Landlord Guarantee Program](#) (HCLGP) to extend eligibility to landlords who have rehoused individuals as part of the emergency response effort after Jan. 10, 2023. This expansion has officially launched, and landlords can access program funds. The Landlord Guarantee Program will pay up to \$5,000 to cover unpaid rent and property damage caused as a result of, or during a tenant's occupancy. Temporary Rules for this program are currently filed and OHCS has begun engagement with MAC group leads and shared this information at the August MAC group office hours. OHCS staff will continue to engage with regions to operationalize this program further.

## Rehousing goals and reporting

OHCS is seeing increases in rehousing numbers, with regions striving to meet established goals, as outlined in the table below:

Region	Rehousing goal	Households rehoused by July 31, 2023
OR-500 - Eugene/Springfield/Lane County CoC	247	18
OR-501 - Portland/Gresham/Multnomah County CoC	275	0
OR-502 - Medford, Ashland/Jackson County CoC	133	2
OR-503 - Central Oregon CoC	161	4
OR-504 - Salem/Marion, Polk Counties CoC	158	11
OR-506 - Hillsboro/Beaverton/Washington County CoC	121	5
OR-507 - Clackamas County CoC	130	0
<b>Total</b>	<b>1225</b>	<b>40</b>

OHCS closely monitors and converses with all MAC groups about their progress, including barriers to completing services. Providers continue to report that one of the main challenges remains the availability of units to place people experiencing homelessness into. OHCS is working to ensure best practices related to unit access are available through technical assistance partners at ICF.

OHCS in active weekly conversations with Multnomah County leadership to understand the barriers to reaching their rehousing goals and what strategies are available to help overcome those. OHCS will continue to monitor their progress, provide direction on required modifications, and is prepared to take action as needed. Multnomah County is working to secure contractual agreements with service providers and is committed to getting households into units at the rate required to accomplish their goal by January 2024. They have also submitted an updated plan for how they plan to achieve their rapid rehousing goal in the remaining months of the year.

## Rural Oregon Continuum of Care

With the passage of House Bill 5019 and House Bill 2001, OHCS received direction to address homelessness in the [Rural Oregon Continuum of Care](#) (ROCC) with \$26.135 million in funding during the 2023-2025 biennium. This funding must be used to accomplish specific outcomes,

including creating 100 shelter beds and rehousing 450 households by June 30, 2025.

## Local Planning Groups

When allocating similar homeless services, OHCS has historically funded Community Action Agencies (CAAs) throughout the Rural Oregon Continuum of Care (ROCC). Seeing an opportunity to engage additional providers and increase coordination at the local level, OHCS opted to require Local Planning Groups to be established throughout all geographic regions of the ROCC.

Local communities divided themselves into 16 Local

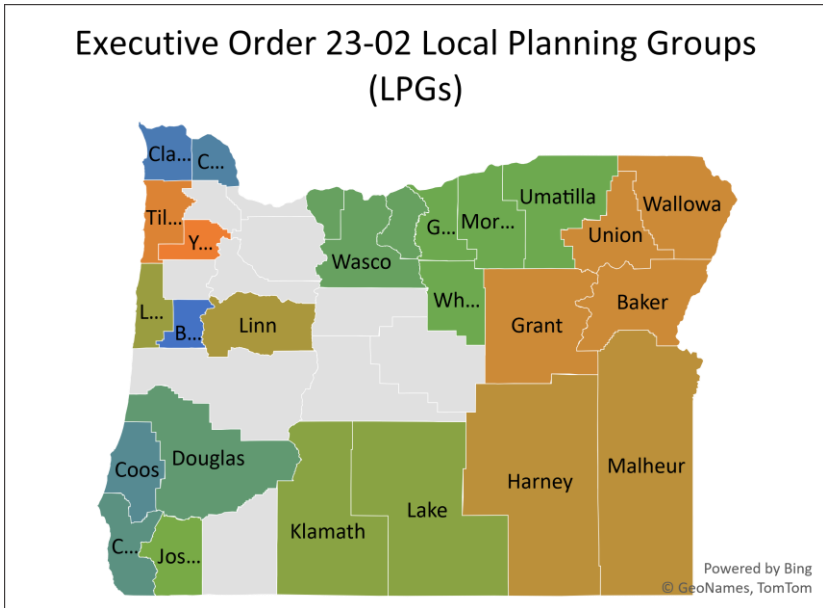
Planning Groups (LPGs) with designated leads to build consensus and approach planning equitably and efficiently. The Local Planning Groups also include [House Bill 4123](#) (2022) Pilot Communities and MAC Groups formed by communities that declared a homelessness state of emergency locally (Malheur, Linn, and Clatsop Counties).

To support this effort, OHCS will also contract with Community Action Partnership of Oregon (CAPO), the fiscal agent for the ROCC, to expand its ability to provide robust data tracking and outcomes for the new providers and programs that this investment will create.

## Funding awarded

To begin designing the funding process for communities within the Rural Oregon Continuum of Care, OHCS performed outreach in May and June of 2023 with local governments, service providers, Community Action Agencies, culturally responsive organizations, and others. To ensure consistency between regions named in Executive Order 23-02 and areas in the Balance of State, OHCS aligned the allowable costs, process, and structure with the Emergency Homelessness Response efforts.

By July 21, 2023, Local Planning Groups were required to submit a single community plan with an identified lead entity that OHCS would fund for the region. They had the potential to identify several entities if there was limited capacity to manage subgrants within the area. OHCS was heartened to see 29 shelter projects requesting over \$37 million from rural communities across the state, though available legislative resources can support less than half of these sites.



OHCS, in collaboration with the Association of Oregon Counties (AOC), League of Oregon Cities (LOC), and the Rural Oregon Continuum of Care (ROCC), reviewed and discussed the shelter projects. OHCS staff assessed regional plans and will support the groups throughout their planning and implementation process. OHCS has identified Local Planning Groups who would benefit from additional technical assistance to support capacity in the region.

OHCS utilized the House Bill 5019 budget report, provider feedback, and lessons learned from previous funding structures to divide the funding process into two main parts. This approach will ensure that each community across the Balance of State will receive funding, have expectations for outcomes, and begin to contract with OHCS in this new way. It also helps OHCS select the most viable and strongest projects for shelter funding to ensure that the goals for increasing the number of shelter beds in the ROCC are met. This funding approach includes:

1. **Formula Funding** that would require each LPG to rehouse a specific number of households based on a proportional amount of funding. This funding can be used for capacity building, administrative costs, street outreach, emergency shelter creation, sanitation, and rehousing costs. Formula factors for this funding included:
  - a. The percentage of the population living below the federal poverty level during the past 12 months;
  - b. Percentage of households whose annual incomes are less than \$35,000 and pay 50 percent or more of their incomes in gross rent;
  - c. The overall percentage of people experiencing homelessness;
  - d. The ratio of people experiencing homelessness who are without shelter; and
  - e. The Department of Education McKinney-Vento estimates of homeless students.
  
2. **Competitive Funding** that would require each LPG to submit a Shelter Addendum that describes the proposed shelter expansion, its costs, and how many beds it would yield.

OHCS received more shelter addenda than were able to be funded, with a total funding request amount of \$37,185,598. Furthermore, upon completing our community engagement process, we found that Balance of State partners strongly indicated the need for additional costs to go toward shelter expenses to address emergency homeless response needs in rural Oregon. Nearly every community identified this as a major concern and indicated a preference for far more shelter investments out of this resource. This is also supported by recent data regarding the rate of unsheltered homelessness in Oregon. According to the [2022 Annual Homelessness Assessment Report](#) (AHAR), 62% of people experiencing homelessness in Oregon are unsheltered.

To be responsive to community feedback and critical data about the pressing need for more shelters, OHCS consulted with Governor Kotek and the decision was made to increase the proportion of House Bill 5019 funding allocated towards shelter projects. To compensate for this additional need for shelter, there was a reduction in funding for rapid rehousing.

After careful consideration, OHCS identified eleven high-impact shelter plans across ten communities for funding. Factors that were included in that decision-making process included geographic diversity, shelter readiness, and the reduction of disparities and/or alignment with serving with local community-identified subpopulations.

Every community across the Balance of State will receive funding that can be utilized to rehouse a specific number of households, provide support for street outreach costs and other critical homeless services response funds such as sanitation services. Moreover, OHCS is providing flexibility to local communities to utilize the formula funds for shelter creation if the community still commits to rehousing the number of households assigned by the formula. Local flexibility, outcomes-oriented accountability metrics and data-driven prioritization are all critical aspects of this program.

On Tuesday, Sept. 12, 2023, OHCS released the funding allocations and associated goals for Local Planning Groups, outlined in the table below:

Region	Shelter bed creation goal	Shelter Allocation	Rehousing goal	Rehousing Allocation
Benton County	50	\$1,175,224	31	\$1,266,459
Clatsop County	22	\$1,250,000	33	\$1,336,732
Clatsop County	58	\$1,250,000	---	---
Columbia County (CAT)	0	---	20	\$867,453
Coos County	8	\$642,020	32	\$1,285,799
Curry County	0	---	14	\$594,904
Douglas County (UCAN)	0	---	34	\$1,423,672
Hood River, Wasco, and Sherman Counties	34	\$664,278	29	\$1,250,734
Josephine County (UCAN)	16	\$799,029	31	\$1,239,691
Klamath, Lake Counties (KLCAS)	0	---	38	\$1,458,458
Lincoln County	70	\$193,954	16	\$662,225
Linn County	30	\$667,268	32	\$1,311,666
Malheur-Harney County	0	---	34	\$1,270,412
Tillamook County	20	\$266,183	12	\$503,222
Umatilla, Morrow, Wheeler, and Gilliam Counties (CAPECO)	25	\$627,200	40	\$1,493,276
Wallowa, Union, Baker, and Grant Counties (CCNO)	0	---	33	\$1,210,754
Yamhill County (YCAP)	14	\$378,000	21	\$946,386
<b>Total</b>	<b>347</b>	<b>\$7,913,156</b>	<b>450</b>	<b>\$18,121,844</b>

OHCS is providing Local Planning Groups that were not awarded shelter funds with the opportunity to utilize formula funds for shelter projects on the condition that they meet their

rehousing goal. OHCS staff are arranging planning meetings with the groups that are interested in this option.

Moving forward, OHCS is moving quickly to get resources into community by drafting contracts and getting the work started in earnest. OHCS plans to complete the process of getting agreements completed by the first week of October to ensure services are quickly ramped up during this emergency response. Funding can also be utilized dating back to July 1, 2023, for eligible expenses to ensure communities who have already begun work on these projects can be reimbursed.

## Statewide Homelessness Prevention

Preventing an individual or family from losing their home is the most cost-effective approach to addressing and reducing homelessness. House Bill 5019 allocated a total of \$33.6 million to support homelessness prevention efforts, to be deployed through two pre-existing programs: the Oregon Eviction Diversion and Prevention (ORE-DAP) program and the Eviction Prevention Rapid Response (EPRR) program, with 80% of funding to be delivered through ORE-DAP and 20% through EPRR.

These resources are being deployed statewide, regardless of whether a household resides within a declared emergency area, to prevent 8,750 households from becoming homeless by funding rent assistance and other eviction prevention services.

### Oregon Eviction Diversion and Prevention Program (ORE-DAP)

ORE-DAP assists Oregonians with low incomes at risk of eviction or homelessness. This program was launched in 2021 and is administered statewide by Community Action Agencies (CAAs). Through ORE-DAP, CAAs and/or their subgrantees provide local rental assistance while partnering with providers of other critical eviction and housing-related resources, such as legal services and other wraparound interventions, to support households facing eviction.

With 80% of Homelessness Prevention funding being dedicated to ORE-DAP, grantees are expected to support people in maintaining housing stability by preventing evictions for 7,000 Oregonians, or 80% of Oregon's Emergency Homelessness Response total prevention goal.

OHCS closely monitors performance measures and household services and is prepared to provide technical assistance and support to ensure accountability for the resources. The agency is also preparing for the potential for costs or per household average to be higher than anticipated.

### ORE-DAP goals and reporting

The table below outlines the funding allocated to each CAA, their corresponding homelessness prevention goal, and the number of evictions prevented through July 31, 2023:

<b>Community Action Agency (CAA)</b>	<b>Service area</b>	<b>ORE-DAP total funding allocation</b>	<b>Homelessness prevention goal</b>	<b>Households served by July 31, 2023</b>
<a href="#"><u>ACCESS</u></a>	Jackson County	\$1,479,412	385	34
<a href="#"><u>Community Action Organization (CAO)</u></a>	Washington County	\$2,584,964	673	76
<a href="#"><u>Community Action Partnership of East Central Oregon (CAPECO)</u></a>	Umatilla, Gilliam, Morrow, and Wheeler Counties	\$459,476	120	39
<a href="#"><u>Community Action Team (CAT)</u></a>	Clatsop, Columbia, and Tillamook Counties	\$742,181	193	88
<a href="#"><u>Community Connection of NE Oregon (CCNO)</u></a>	Baker, Grant, Union, and Wallowa Counties	\$359,479	94	33
<a href="#"><u>Clackamas County Social Services (CCSD)</u></a>	Clackamas County	\$1,883,236	490	65
<a href="#"><u>Community in Action (CINA)</u></a>	Malheur and Harney Counties	\$270,028	70	30
<a href="#"><u>Community Services Consortium (CSC)</u></a>	Lincoln, Linn, Benton Counties	\$1,772,158	461	136
<a href="#"><u>Klamath and Lake Community Action Services (KLCAS)</u></a>	Klamath, Lake, and Curry Counties	\$766,727	200	0
<a href="#"><u>Lane County Human Services (LCHHS)</u></a>	Lane County	\$2,843,772	741	22
<a href="#"><u>Mid-Columbia Community Action Council (MCCAC)</u></a>	Hood River, Sherman, and Wasco Counties	\$284,838	74	0
<a href="#"><u>Mid-Willamette Valley Community Action Agency (MWVCAA)</u></a>	Marion and Polk Counties	\$ 2,560,310	667	107
<a href="#"><u>Multnomah County Dept. of Human Services, Youth &amp; Family Services Division</u></a>	Multnomah County	\$ 5,474,036	1,426	295
<a href="#"><u>Neighbor Impact</u></a>	Crook, Deschutes, and Jefferson Counties	\$1,358,798	354	78

<a href="#">Oregon Human Development Corporation (OHDC)</a>	Serves underserved communities, including the Hispanic/Latinx community and Agricultural workers	\$1,607,860	419	0
<a href="#">United Community Action Network (UCAN)</a>	Douglas, Josephine, and Coos Counties	\$1,898,806	494	193
<a href="#">Yamhill Community Action Partnership (YCAP)</a>	Yamhill County	\$ 533,920	139	20
<b>Total</b>		<b>\$26,880,001</b>	<b>7000</b>	<b>1334</b>

## Eviction Prevention Rapid Response (EPRR) Program

The EPRR Program was created in the 2021-2023 biennium in anticipation of increased eviction activity due to the expiration of safe harbor protections during the height of the COVID-19 pandemic. In partnership with the Oregon Law Center’s [Eviction Defense Project](#), the program provides rapid resources in response to a pending eviction in conjunction with other housing stability supports, like legal services and case management.

As part of this innovative and successful program, Oregon Law Center and other pre-approved legal aid services and specific direct service providers can access a rapid response hotline, portal, and funds to intervene to prevent evictions by providing rapid financial support. OHCS’ contracted processing vendor has the requisite financial capacity and intake expertise to receive “in the moment” applications for emergency rental assistance to Oregonians with eviction court summons.

Unlike ORE-DAP, which is operated in local communities, EPRR is operated in a more centralized manner through a single administrator, which provides one “front door” for assistance across Oregon. OHCS has found it to be a promising practice to provide both locally and centrally available programs alongside each other to ensure we are reaching as many Oregonians as possible. Public Partnerships LLC (PPL) serves as the administrator of the program; thus, all program funds have been distributed to PPL to make rapid payments to Oregonians

Since the program’s re-launch, OHCS and its partners have seen higher than estimated costs per household to prevent an eviction. Because EPRR serves households that are in an active eviction, it is a “last stop” before they face eviction. Households typically must either pay their entire rental arrears or face housing instability; this discrepancy creates specific challenges for the program. While originally anticipating a soft cap of approximately \$3000 per household to



achieve the goals set out in House Bill 5019, OHCS is finding that additional funding is often needed to prevent homelessness due to higher rental arrears. OHCS is closely monitoring these challenges to maintain housing stability for as many Oregonians as possible.

OHCS is also aware of the importance of supporting partners around landlord engagement and education and is closely monitoring the impact of [House Bill 2001](#) (2023) which requires landlords to “reasonably cooperate with rental assistance programs”, and [Senate Bill 611](#) (2023), which makes key changes to how the maximum allowable annual rent increases percentage is calculated for residential tenancies.

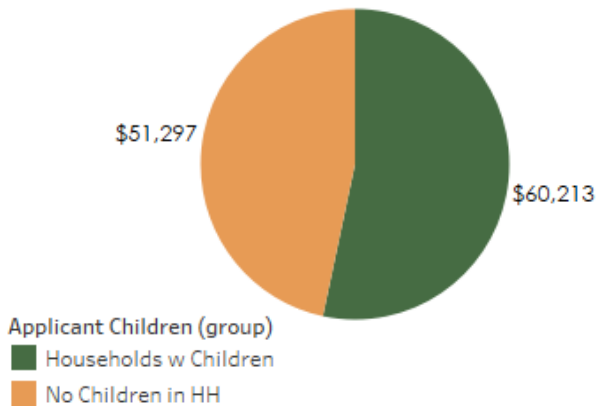
### EPRR goals and reporting

With 20% of Homelessness Prevention funding being dedicated to EPRR, OHCS will be working to prevent evictions for 1,750 Oregonians statewide, or 20% of the total homelessness prevention goal articulated in Executive Order 23-02. Specifically, OHCS has allocated \$6.72M to the EPRR project in total out of HB5019 resources.

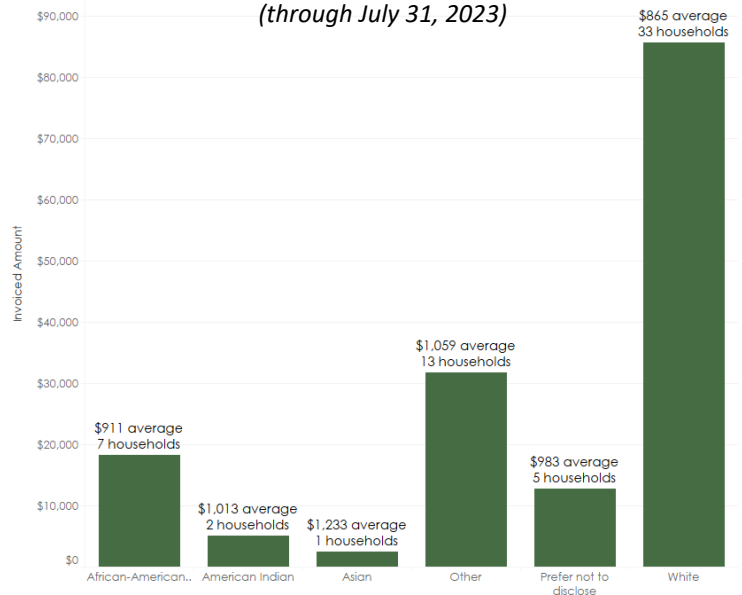
Through July 31, 2023, the EPRR program has paid out over \$111,000 in rapid response support to 45 households. See the charts to the right for additional details on EPRR payments to Oregon households.

OHCS is working with the provider of this program as well as the [Oregon Law Center’s Eviction Defense Project](#) who supports with referrals into the program to understand the capacity of the program to serve additional households each month and ensure access is available across the state.

**EPRR Payments by Households with or without Children**  
(through July 31, 2023)



**Average Household EPRR Payments by Race**  
(through July 31, 2023)



## Appendix

Please see below for a list of MAC group subgrantees:

### LANE

#### **ANN'S HEART**

**Emergency Shelter** | Creates new emergency shelter beds for unhoused women in Springfield, OR.

*\$102,000*

#### **ARC OF LANE COUNTY**

**Prevention Assistance** | Provides short-term financial rental assistance for households who are struggling to pay rent and are at risk of eviction.

*\$300,000*

#### **CARRY IT FORWARD**

**Emergency Shelter** | Creates new low barrier emergency shelter beds for rural communities in South Lane County.

*\$119,000*

**Re-Housing Assistance** | Assists people who are unhoused with housing navigation and case management to obtain permanent housing in rural areas of Lane County.

*\$400,000*

**Street Outreach** | Provides housing focused street outreach coupled with a mobile kitchen.

*\$250,000*

#### **CATHOLIC COMMUNITY SERVICES OF LANE COUNTY**

**Prevention Assistance** | Provides women aged 62 and up with housing problem solving support and flexible funding to stabilize in housing.

*\$75,000*

**Emergency Shelter** | Improves 6 family shelter beds and creates 10 new family shelter beds.

*\$272,000*

**Re-Housing Assistance** | Permanently houses unsheltered families by providing housing navigation services.

*\$860,000*

#### **CENTRO LATINO AMERICANO**

**Prevention Assistance** | Assists families with rent and utility assistance, case management, and connection with resources for stabilization and diversion.

*\$375,000*

#### **CITY OF EUGENE SHELTER CONSORTIUM**

**(EVERYONE VILLAGE, ST. VINCENT DE PAUL, CARRY IT FORWARD & SQUARE ONE VILLAGES)**

**Emergency Shelter** | Upgrades 166 beds to meet emergency shelter designation and creates 62 new emergency shelter beds at various sites.

*\$2,431,000*

#### **CONNECTED LANE COUNTY**

**Prevention Assistance** | Supports youth who are at-risk of homelessness by providing financial assistance and stabilization support activities.

*\$125,000*

#### **EQUITABLE SOCIAL SOLUTIONS**

**Prevention Assistance** | Implements prevention diversion and rent subsidy programs that focus on stabilizing those most likely to experience homelessness in housing.

*\$454,000*

**Re-Housing Assistance** | Provides re-housing diversion and rapid rehousing assistance to support people who are unhoused with transitioning into permanent housing.

*\$2,470,000*

**Re-Housing Assistance** | Provides housing navigation and flexible funding to families, youth, and people with disabilities in rural areas who are homeless.

*\$1,000,000*

#### **FLORENCE EMERGENCY COLD WEATHER SHELTER COMMITTEE (FECWSC) AND NANCY DEVEREUX CENTER**

**Emergency Shelter** | Upgrades 30 structures to create new emergency shelter beds in a rural area.

*\$510,000*

#### **HIV ALLIANCE**

**Prevention Assistance** | Launches a homelessness prevention program including low-barrier access to rent and other housing assistance to LGBTQIA+ community as well as other marginalized groups.

*\$125,000*

**Re-Housing Assistance** | Launches a new housing navigation and case management program to address homelessness by rehousing people residing in rural areas of Lane County from unsheltered situations to permanent housing.

*\$750,000*

**Street Outreach** | Creates a culturally responsive mobile diversion and outreach program to connect people to housing and housing programs. One team will focus intensely on people in one encampment at a time.

*\$900,000*

### **LAUREL HILL CENTER**

**Prevention Assistance** | Assists households who are at risk of homelessness or unstably housed from becoming homeless through housing problem solving and flexible funds.

*\$30,000*

### **LOOKING GLASS COMMUNITY SERVICES**

**Emergency Shelter** | Creates 10 new emergency shelter beds for youth under age 25.

*\$170,000*

### **SIUSLAW OUTREACH SERVICES**

**Prevention Assistance** | Implements prevention and diversion assistance aimed at prevention of homelessness within Lane County's rural coastal communities.

*\$216,500*

**Re-Housing Assistance** | Implements a rapid-rehousing program to support people who are unsheltered with obtaining permanent housing within Lane County's rural coastal communities.

*\$400,000*

### **SHELTERCARE**

**Prevention Assistance** | Creates a prevention program designed to provide financial assistance and resources for those at-risk of homelessness.

*\$100,000*

**Emergency Shelter** | Rehabilitates structures in disrepair to improve emergency shelter beds.

*\$119,000*

### **ST. VINCENT DE PAUL LANE COUNTY**

**Emergency Shelter** | Creates new emergency shelter beds to serve as medical respite for people who are homeless and needing care.

*\$255,000*

### **MARION-POLK**

#### **CATHOLIC COMMUNITY SERVICES**

**Emergency Shelter** | Renovates 32 family shelter beds in Salem.

*\$663,164*

#### **CENTER FOR HOPE & SAFETY**

**Emergency Shelter** | Renovates 10 family shelter beds in Salem.

*\$825,000*

#### **CHURCH AT THE PARK**

**Emergency Shelter** | Creates 40 new shelter beds for adults in Polk County.

*\$1,572,464*

**Emergency Shelter** | Creates 38 new shelter beds for young adults in Salem.  
*\$820,105*

**MID-WILLAMETTE VALLEY COMMUNITY ACTION AGENCY (MWVCAA)**

**Re-Housing Assistance** | Funds rapid-rehousing assistance for 50 households in Marion County.  
*\$1,378,798*

**Re-Housing Assistance** | Funds rapid-rehousing assistance for 50 households in Polk County.  
*\$1,537,317*

**Emergency Shelter** | Renovates 36 shelter beds and funds operations in Salem.  
*\$865,093*

**SABLE HOUSE**

**Re-Housing Assistance** | Funds rapid-rehousing assistance for 20 households for domestic violence survivors in Polk County.  
*\$410,850*

**SALEM HOUSING AUTHORITY**

**Re-Housing Assistance** | Funds rapid-rehousing assistance for 65 households in Marion and Polk Counties.  
*\$454,586*

**SHELTERING SILVERTON**

**Emergency Shelter** | Creates 20 new shelter beds and funds operation in Silverton.  
*\$564,683*

**UNITED WAY**

**Emergency Shelter** | Expands SafeSleep program by 31 shelter beds.  
*\$619,960*

**CENTRAL OREGON**

**CENTRAL OREGON FUSE**

**Re-Housing Assistance** | Funds rapid-rehousing assistance support services.  
*\$48,400*

**CITY OF BEND**

**Emergency Shelter** | Funds shelter bed project in Bend.  
*\$932,582*

**CITY OF MADRAS**

**Emergency Shelter** | Funds shelter bed project in Madras.  
*\$1,060,536*

**CITY OF REDMOND AND OASIS VILLAGE**

**Emergency Shelter** | Funds shelter bed project in Redmond.

*\$975,000*

**CV THE OLD MILL**

**Re-Housing Assistance** | Funds rapid-rehousing assistance renovation and master lease.

*\$4,642,300*

**DESCHUTES COUNTY ADULT PROBATION AND PAROLE**

**Emergency Shelter** | Funds shelter bed project.

*\$1,078,518*

**J BAR J YOUTH SERVICES**

**Emergency Shelter** | Funds shelter bed project.

*\$340,000*

**MOUNTAIN VIEW COMMUNITY DEVELOPMENT**

**Street Outreach** | Funds outreach services.

*\$184,000*

**REDEMPTION HOUSE MINISTRIES**

**Street Outreach** | Funds outreach services.

*\$181,445*

**SHEPHERD’S HOUSE MINISTRIES**

**Emergency Shelter** | Funds shelter bed project.

*\$145,000*

**MULTNOMAH COUNTY**

**CITY OF PORTLAND**

**Emergency Shelter** | Creates 138 shelter beds at the Temporary Alternative Shelter Site (TASS).

*\$6,621,827*

**Do Good Multnomah**

**Cultivate Initiatives**

**Transition Projects**

**Urban League**

**Native American Recovery Association**

**All Good Northwest**

**Self Enhancement Inc**

**JOIN**

**Central City Concern**

*Future versions of this report will be updated to include the funding amounts that the providers above receive for the rehousing initiative.*

## JACKSON COUNTY

### ACCESS

Emergency Shelter | \$2,836,042

Street Outreach | \$177,813

### CITY OF ASHLAND

Emergency Shelter | \$1,158,100

### CITY OF MEDFORD

Emergency Shelter (Crossings) | \$2,248,285

Emergency Shelter (Rogue Retreat/Crossings) | \$380,538

Emergency Shelter (Rogue Retreat/Kelly Shelter) | \$259,311

Emergency Shelter (Rogue Retreat/On Deck) | \$141,706

Street Outreach (Rogue Retreat/On Deck) | \$122,187

### COMMUNITY WORKS

Emergency Shelter | \$245,223

### OPTIONS FOR HELPING RESIDENTS OF ASHLAND

Emergency Shelter | \$1,167,839

## CLACKAMAS COUNTY

### CLACKAMAS WOMEN'S SERVICES

**Re-Housing Assistance** | Provides rapid-rehousing funding and the creation of a network of providers with the goal of rehousing 130 households experiencing unsheltered homelessness, prioritizing households in rural parts of Clackamas County.

\$2,800,000

## WASHINGTON COUNTY

### CENTRO CULTURAL

Emergency Shelter | \$407,000

### FOREST GROVE FOUNDATION

Street Outreach | \$85,714

### GREATER GOOD NW

Street Outreach | \$85,714

### IMMIGRANT & REFUGEE COMMUNITY ORGANIZATION (IRCO)

Street Outreach | \$85,714

### JUST COMPASSION

Emergency Shelter | \$814,000

Street Outreach | \$85,714

**NEW NARRATIVE**

**Street Outreach | \$85,714**

**OPEN DOOR HOUSING WORKS**

**Emergency Shelter | \$1,017,500**

**Street Outreach | \$85,714**

**PROJECT HOMELESS CONNECT**

**Emergency Shelter | \$915,750**

**Street Outreach | \$85,714**