SB 1526-1 (LC 166) 2/10/22 (DRG/ps)

Requested by SENATE COMMITTEE ON RULES

PROPOSED AMENDMENTS TO SENATE BILL 1526

- On page 1 of the printed bill, line 2, after "ORS" delete the rest of the line.
- In line 3, delete "305.754 and 305.796" and insert "162.005, 244.209, 244.211,
- 4 244.213, 244.215, 244.217, 244.219, 244.221, 251.026, 251.085 and 260.042".
- 5 After line 4 insert:
- 6 "Whereas all Oregonians should have a voice in Oregon's elections and
- 7 all Oregonians' voices should matter; and
- 8 "Whereas the democratic process has not functioned in large part due to
- 9 the lack of reasonable limits on political campaign contributions; and
- "Whereas all provisions of this Act, including its prohibitions, limits, re
 - porting and disclosure requirements and enforcement and bribery provisions,
- are reasonable and necessary to curb the reality and appearance of cor-
- 13 ruption, including quid pro quo corruption; and
- "Whereas the provisions of this Act also ensure the right of the people
- of Oregon to engage in democratic self-governance through full and effective
- participation in public debate and Oregon's electoral processes and ensure
- the right of the people of Oregon to have elected officials who are responsive
- to their constituents; and
- "Whereas Oregon's lack of any limits on campaign spending has resulted
- 20 in the state being graded 'F' overall in systems to avoid corruption by public
- officials; and

"Whereas the State Integrity Investigation of the Center for Public Integrity and Public Radio International in November 2015 graded Oregon an overall 'F' in systems to avoid corruption by public officials; and

"Whereas Oregon ranked second worst of the 50 states in control of Political Financing,' better than only Mississippi; and

"Whereas candidates for the Oregon Legislative Assembly raise and spend more in their campaigns, per capita, than in any other state except New Jersey, and also receive more money per capita from corporations than in any other state, as illustrated by the outstanding series in The Oregonian titled 'Polluted by Money: How Corporate Cash Corrupted One of the Greenest States in America (2019); and

"Whereas the average corporate contribution to winning candidates for the Oregon Legislative Assembly in 2018 was \$476,000 each; and

"Whereas the cost of political campaigns has increased significantly, with the 2018 candidates for Governor spending over \$40 million, more than doubling the previous record; and

"Whereas in the 2018 gubernatorial campaign, one individual gave \$3.45 million to the Republican party candidate, both major political parties raised 70 percent of their total campaign moneys from contributions of \$10,000 or more, only 10 percent of the total campaign moneys came from contributions of under \$500 and only 15 percent of the total campaign moneys came from contributions of under \$1,000; and

"Whereas Oregon candidates rely primarily on large contributions, as during the 2016 to 2019 period, Oregon candidates for Governor and the Legislative Assembly received only nine percent of their total campaign moneys from contributions from individuals of \$1,000 or less—a lower percentage than in every other state except for California and Illinois; and

"Whereas the reasonable contribution limits in this Act will not prevent candidates, political committees or political parties from gathering the resources necessary for effective advocacy or drive their voices below the level

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"Whereas candidates, political committees and political parties were able 2 to raise sufficient funds to campaign effectively during the 1996 election cy-3 cle under the lower contribution limits adopted by Oregon voters as Measure 4 9 (1994), during the 2018 and 2020 election cycles under the lower contribu-5 tion limits adopted by Multnomah County voters as Measure 26-184 (2014), 6 which was subsequently upheld by Oregon courts as meeting the require-7 ments of the Oregon Constitution and the United States Constitution, and 8 during the 2020 election under the lower contribution limits adopted by the 9 City of Portland voters as Measure 26-200 (2018), which was subsequently 10 upheld by Oregon courts as meeting the requirements of the Oregon Consti-11 tution and the United States Constitution; and 12

"Whereas the reasonable contribution limits in this Act will increase competition for public office, enhance opportunities for challengers to win public office and foster a greater robustness of political debate in Oregon; and

"Whereas small donor contributions and donations from grassroots membership organizations present a reduced risk of corruption or the appearance of corruption to the people of Oregon; and

"Whereas groups that contribute money raised from small donor contributions or that mobilize community members also present a reduced risk of corruption; and

"Whereas the public financing program established in this Act will combat the reality and appearance of corruption and will enhance political participation by amplifying small dollar contributions from ordinary Oregonians with public moneys; and

"Whereas by enlarging public discussion and participation in the political process and freeing candidates from the corrupting influence of large contributions from wealthy special interests, the public financing program will allow for more robust democratic self-governance, including by supporting

candidates for elected office who lack access to networks of wealthy donors; 1

and 2

"Whereas the public financing program established in this Act will en-3

courage candidates across the political spectrum and from different back-4

grounds to seek public office, resulting in a pool of candidates that is more 5

reflective of the diversity of all Oregonians; and 6

"Whereas the public financing program established in this Act, in concert 7 with the other provisions of this Act, will ensure that Oregon has a strong 8 and healthy democracy; and

"Whereas groups that organize people to increase participation in our democracy also play an important role in a strong and healthy democracy; and

"Whereas through a strong and healthy democracy, the government is accountable to all Oregonians; now, therefore,"

Delete lines 6 through 21 and delete pages 2 through 19 and insert:

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"DEFINITIONS FOR CONTRIBUTION LIMITS

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"SECTION 1. Sections 2 to 15 of this 2022 Act are added to and made a part of ORS chapter 260.

"SECTION 2. As used in sections 2 to 15 of this 2022 Act:

- "(1) 'Business entity' means any entity that is legally separate from an individual and operated for economic gain, including any corporation, partnership, limited liability company or proprietorship.
- "(2)(a) 'Campaign media spending,'except as provided in paragraph (b) of this subsection, means spending moneys to pay for:
 - "(A) One or more political advertisements; or
- "(B) Research, design, production, polling, data analytics, mailing or social media list acquisition or any other activity conducted in preparation for, or in conjunction with, one or more political adver-

1 tisements.

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- "(b) 'Campaign media spending' does not include spending moneys for any communication that a membership organization makes to its members if the membership organization is not organized primarily for the purpose of influencing one or more elections.
- "(3)(a) 'Candidate election political committee,' except as provided in paragraph (b) of this subsection, means a principal campaign committee, a multicandidate committee, a political party multicandidate committee, a legislative caucus committee or a small donor committee.
 - "(b) 'Candidate election political committee' does not mean an independent expenditure political committee, a measure committee, a petition committee or a recall committee.
 - "(4) 'Contribute,' 'contribution' and 'expenditure,' notwithstanding ORS 260.005 and 260.007, do not include independent expenditures or moneys provided to a principal campaign committee by a public body as defined in ORS 174.109 pursuant to a system of public funding of campaigns in which the candidate participates.
 - "(5)(a) 'Election cycle,' except as provided in paragraph (b) or (c) of this subsection, means the period of time starting on the day a candidate is elected to office and ending on the date of the next election date for that office, disregarding any intervening primary or nominating election, any recall election or any special election called to fill a vacancy for that office.
 - "(b) 'Election cycle,' for a recall election means the period of time beginning on the date that the recall election is called or declared and ending at midnight on the date of the recall election.
- "(c) 'Election cycle,' for a special election called or declared to fill a vacancy means the period of time beginning on the date that the special election is called or declared and ending at midnight on the

1 date of the special election.

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- "(6)(a) 'Election period,' except as provided in paragraph (b) or (c) of this subsection, means:
- "(A) The period between an election at which a candidate is elected to office and the next primary election for that same office, disregarding any intervening recall or special election for that office; and
- "(B) The period between a primary election for an office and the next general election for that same office, disregarding any intervening recall or special election for that office.
 - "(b) 'Election period,' for a recall election means the period beginning on the date that the recall election is called or declared and ending at midnight on the date of the recall election.
 - "(c) 'Election period,' for a special election called to fill a vacancy, means the period beginning on the date that the special election is called or declared and ending at midnight on the date of the special election.
 - "(7) 'Entity' means any corporation, partnership, limited liability company, principal campaign committee, political committee, labor organization, association, firm, partnership, joint stock company, club, proprietorship, firm, enterprise, franchise, association, organization or other combination of persons that has collective capacity and is legally separate from other persons.
 - "(8) 'Independent expenditure political committee' means a person who has solicited or received a contribution or contributions for the purpose of making an independent expenditure in support of or in opposition to a candidate or measure.
 - "(9) 'Individual' means a human being.
- 28 "(10) 'In-kind contribution' means a contribution of a good or ser-29 vice other than money that has monetary value.
 - "(11) 'In-kind personal services' means providing paid staff time to

perform:

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- 2 "(a) Canvassing, phone banking and text banking;
- "(b) Volunteer outreach, management and coordination activities;
- 4 "(c) Identifying voter models for campaign communications;
- 5 "(d) Interpretation and translation services;
- 6 "(e) Security at events;
- 7 "(f) Child care;
- 8 "(g) Campaign planning;
- 9 "(h) Care for persons who are elderly, disabled or ill; or
- "(i) Transportation of a candidate or campaign staff of a candidate.
- "(12) 'Labor organization' means an organization of any kind, or an agency or an employee representation committee or plan, in which employees participate and which exists for the purpose, in whole or in part, of dealing with employers concerning grievances, labor disputes, wages, rates of pay, hours of employment or conditions of work.
 - "(13) 'Legislative caucus committee' means a political committee established by a caucus of a political party in the Oregon Senate or the Oregon House of Representatives that is controlled by an elected leader of the caucus that establishes the committee.
- "(14)(a) 'Local public office,' except as provided in paragraph (b) of this subsection, means any county, district or city office or other government position that is filled by the electors.
- 23 "(b) 'Local public office' does not mean a state office, a national office, a federal office or a political party office.
- 25 "(15) 'Measure committee' means a political committee that sup-26 ports or opposes one or more ballot measures.
 - "(16) 'Membership organization' means an organization that:
- "(a) Is tax-exempt under section 501(c)(4) of the Internal Revenue Code as a social welfare organization or section 501(c)(5) of the Internal Revenue Code as a labor organization;

- "(b) Has been in existence for at least 18 months;
- "(c) Complied with federal tax law governing the organization's ability to engage in political activity; and
- "(d) For an organization that is tax-exempt under section 501(c)(5)

 of the Internal Revenue Code:
- 6 "(A) Has registered as a charity that is regulated by the Oregon
 7 Department of Justice; and
 - "(B) Is composed of members, each of whom:
 - "(i) Has taken action to join the organization; and
- "(ii) For each year of membership either pays monetary membership dues, makes a monetary donation or volunteers time or other thing of value to demonstrate ongoing engagement with the organization.
- 14 "(17) 'Member of the household' and 'relative' have the meanings 15 given those terms in ORS 244.020.
 - "(18) 'Multicandidate committee' means a political committee that exclusively supports or opposes one or more candidates for election to public office in this state.
 - "(19) 'Political party' means:

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- "(a)(A) A political party that has qualified as a major political party under ORS 248.006; or
- 22 "(B) A political party that has qualified as a minor political party under ORS 248.008; and
- "(b) For any political party described in paragraph (a) of this subsection, the state central committee, all county or local committees and any entity that is directly or indirectly established, financed, maintained or controlled by such an entity or its local subdivisions.
- 28 "(20) 'Political party multicandidate committee' means a political committee that:
- 30 "(a) Is established and maintained by a political party or a subdi-

- 1 vision of a political party; and
- 2 "(b) Exclusively supports or opposes one or more candidates for election to public office in Oregon.
- "(21)(a) 'Public office,' notwithstanding ORS 260.005 and except as provided in paragraph (b) of this subsection, means any state, county, district, city office or other government position that is filled by the
- 7 electors.

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- "(b) 'Public office' does not include:
- 9 "(A) Any national or federal office; or
 - "(B) Any political party office.
- "(22) 'Small donor committee' means a political committee that:
 - "(a) Has never accepted a contribution in excess of those allowed under section 5 (4) of this 2022 Act; or
 - "(b) Has returned every contribution in excess of those allowed under section 5 (4) of this 2022 Act no later than 30 calendar days after the contribution was received.
 - "(23) 'Statewide public office' means a state office that is voted on by electors in all counties of this state.

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"CONTRIBUTION LIMITS

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- "SECTION 3. (1)(a) A candidate or candidate election political committee may accept contributions only from the sources and in the amounts authorized by sections 2 to 15 of this 2022 Act.
- "(b) An individual or entity may not make a contribution to support or oppose a candidate for public office that is not expressly permitted to be received by a candidate or candidate election political committee under sections 2 to 15 of this 2022 Act.
- "(c) A political committee other than a candidate election political committee may not make a contribution to a candidate or to a candi-

1 date election political committee.

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- "(2) Notwithstanding any other provision in sections 2 to 15 of this 2022 Act, during a calendar year an individual who is younger than 16 years of age may not make aggregate contributions in excess of \$500 to any single candidate election political committee.
- "(3)(a) A political committee may not make a contribution to any other political committee if the contribution was in any way directed or instructed by an individual or entity that previously made a contribution to the political committee now making the contribution.
- "(b) A violation of paragraph (a) of this subsection shall result in the forfeiture of all amounts contributed, in addition to any other penalties that may be assessed by law.
 - "(4) Sections 2 to 15 of this 2022 Act do not apply to a candidate's personal contributions or expenditures made to assist the candidate's campaign.
 - "SECTION 4. (1) During an election period, a candidate for public office or the principal campaign committee of a candidate for public office may accept only the following contributions in the aggregate:
- 19 "(a) From an individual, not more than:
 - "(A) \$2,000, if the candidate is seeking statewide public office;
- 21 "(B) \$1,000, if the candidate is seeking a state office other than a 22 statewide public office; or
- "(C) \$500, if the candidate is seeking a local public office.
- 24 "(b) From any other principal campaign committee or multicandi-25 date committee, not more than:
- 26 "(A) \$2,000, if the candidate is seeking statewide public office;
- 27 "(B) \$1,000, if the candidate is seeking a state office other than a 28 statewide public office; or
- 29 "(C) \$500, if the candidate is seeking a local public office.
- 30 "(c) From all of the political party multicandidate committees of

- any single political party combined, not more than:
- "(A) \$5,000, if the candidate is seeking a state office; or
- 3 "(B) \$1,000, if the candidate is seeking a local public office.
- 4 "(d) From any legislative caucus committee, not more than:
- 5 "(A) \$50,000, if the candidate is seeking a statewide public office;
- 6 "(B) \$10,000, if the candidate is seeking a state office other than a 7 statewide public office; or
- 8 "(C) \$10,000, if the candidate is seeking a local public office.
 - "(e) From a small donor committee, the greater of:

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- "(A) All amounts up to \$50 contributed that are contributed to the small donor committee by individuals who reside in Oregon, are enrolled at an institution of education in Oregon or are employed to work in Oregon; or
- "(B)(i) \$20,000 if the candidate is seeking a statewide public office;
 or
 - "(ii) \$10,000 if the candidate is seeking a local public office or a state office other than a statewide public office.
 - "(2)(a) In addition to the amounts set forth in subsection (2) of this section, during an election period, a candidate for public office or the principal campaign committee of a candidate for public office may accept contributions from any membership organization:
 - "(A) In an aggregate amount that may not exceed \$20,000 in monetary contributions, which may consist of any combination of:
 - "(i) Up to \$20,000 that are contributed from actual membership dues or donations that may not exceed \$250 from any individual member and that are received by the membership organization from individuals who are members and who reside in Oregon, are enrolled at an institution of education in Oregon or are employed to work in Oregon; and
 - "(ii) Up to \$10,000 from any source.
 - "(B) In-kind contributions consisting of in-kind personal services

- that may not exceed a total of 12 full-time equivalent months worked
- 2 by all individuals employed by the membership organization, with six
- 3 or more of the 12 full-time equivalent months consisting of coordi-
- 4 nating the activities of unpaid volunteers.
- 5 "(b) A membership organization may substitute in-kind personal
- 6 services of equivalent value that consist exclusively of voter canvass-
- 7 ing coordination of volunteers in place of the monetary contribution
- 8 allowed under paragraph (a)(A) of this subsection.
- 9 "(3) On January 1 of each odd-numbered year, the Secretary of
- 10 State shall adjust the dollar amounts set forth in this section by the
- 11 cumulative change in the Consumer Price Index for All Urban Con-
- sumers, West Region (All Items), as published by the Bureau of Labor
- 13 Statistics of the United States Department of Labor, or its successor
- 14 index, since the previous adjustment. The adjustments performed un-
- der this subsection shall be rounded to the nearest \$20 increment.
- "SECTION 5. (1) During a calendar year, all of the political party
- 17 committees of any single political party may, in the aggregate, accept
- 18 only the following contributions:

- "(a) From an individual, not more than \$10,000;
- 20 "(b) From any principal campaign committee or multicandidate
- committee, not more than \$10,000; and
 - "(c) From any membership organization, not more than \$3,000.
- "(2) During a calendar year, a legislative caucus committee may,
- 24 in the aggregate, accept only the following contributions:
- 25 "(a) From an individual, not more than \$1,000;
- 26 "(b) From any principal campaign committee of a candidate seeking
- state office or multicandidate committee, not more than \$5,000; and
- 28 "(c) From any principal campaign committee of a candidate seeking
- 29 local public office, not more than \$1,000.
 - "(3) During a calendar year, a multicandidate committee may ac-

- cept only the following contributions in the aggregate:
 - "(a) From an individual, not more than \$1,000; and

- "(b) From any principal campaign committee or other multicandidate committee, not more than \$1,000.
- 5 "(4) A small donor committee may accept contributions only from 6 individuals and in an amount that may not exceed \$250 per calendar 7 year from any individual.
 - "(5) On January 1 of each odd-numbered year, the Secretary of State shall adjust the dollar amounts set forth in this section by the cumulative change in the Consumer Price Index for All Urban Consumers, West Region (All Items), as published by the Bureau of Labor Statistics of the United States Department of Labor, or its successor index, since the previous adjustment. The adjustments performed under this subsection shall be rounded to the nearest \$20 increment.
 - "SECTION 6. (1)(a) Except as otherwise provided in this section, two or more membership organizations are considered joint membership organizations if the membership organizations are established, financed, maintained or controlled, indirectly or directly, by the same person or coordinated group of persons.
 - "(b) As used in this subsection:
 - "(A) Two or more membership organizations are financed by the same person or the same coordinated group of persons if the organizations have received, directly or indirectly, more than 40 percent of their funding since the most recent general election from the same source or original moneys or from the same coordinated group of sources of original moneys. If a person or a coordinated group of persons provided original moneys, directly or indirectly, that constitute more than 50 percent of a membership organization's moneys as of the day after the most recent general election, those moneys shall be considered to have been provided since the most recent general

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- "(B) Any person or coordinated group of persons controls an entity if the person or coordinated group of persons holds, owns, controls or otherwise has directly or indirectly acquired beneficial ownership of equity or voting shares of 50 percent or more of the total equity or outstanding voting shares of any entity.
- "(2)(a) Notwithstanding subsection (1) of this section, two or more membership organizations that meet the requirements to be considered joint membership organizations under subsection (1) of this section are not joint membership organizations if every decision about each membership organization's candidate-related contributions and campaign media spending is made independently from:
 - "(A) The person or coordinated group of persons who have established, financed, maintained or controlled, directly or indirectly, the organization; and
 - "(B) Other persons whose contributions and candidate-related campaign media spending are not made independently from the person or group of persons who established, financed, maintained or controlled, directly or indirectly, each membership organization.
 - "(b) As used in this subsection, 'independently' means undertaken without, directly or indirectly, any consultation, coordination, consent, suggestion, control or express or implied agreement.
 - "(3) Notwithstanding subsections (1) and (2) of this section, a labor organization that is registered under section 501(c)(5) of the Internal Revenue Code is not considered to be a joint membership organization with any affiliates of the labor organization that are also registered under section 501(c)(5) of the Internal Revenue Code.
 - "(4) All contributions made to a candidate, the principal campaign committee of a candidate or an independent expenditure political committee that supports or opposes a candidate by membership or-

- ganizations that constitute joint membership organizations under subsections (1) to (3) of this section are considered to have been made by a single membership organization for purposes of the contribution limits set forth in sections 2 to 15 of this 2022 Act.
- "(5)(a) When a membership organization makes a contribution to any political committee other than a measure committee or petition committee, the membership organization must use best efforts to identify to the recipient political committee all other membership organizations that are considered under this section to be joint membership organizations with the membership organization making the contribution.
- "(b) A political committee that receives a contribution from a membership organization may rely on the information provided by the membership organization under paragraph (a) of this subsection, unless the recipient political committee has reason to know that the information provided under paragraph (a) of this subsection is false or unreliable.
- "SECTION 7. (1) A foreign national, foreign corporation or foreign entity may not make, directly or indirectly, or offer to make a contribution or disbursement for campaign media spending.
- 21 "(2) As used in this section:
- "(a)(A) 'Foreign national,' except as provided in subparagraph (B)
 of this paragraph, means a 'foreign principal' as defined by 22 U.S.C.
 611(b) as of the effective date of this 2022 Act.
- "(B) 'Foreign national' does not include an individual who is a citizen of the United States, is a national of the United States, is a lawfully admitted permanent resident in the United States or who resides in Oregon.
- 29 "(b) 'Foreign corporation or foreign entity' means:
- 30 "(A) A corporation or other combination of persons of which one

- or more foreign nationals owns more than 20 percent in aggregate of the equity or voting shares, disregarding any equity or voting shares held through a widely held diversified fund in the United States, such as a mutual fund that has more than 100 participants;
- "(B) A corporation or other combination of persons in which any foreign national participates in the decision-making process regarding the entity's contributions or campaign media spending disbursements; or
 - "(C) An organization that is organized under section 501(c)(4) of the Internal Revenue Code and whose aggregate contributions received from foreign nationals are 20 percent or more of the organization's gross receipts in the most recent tax year.
 - "SECTION 8. (1) An entity that makes coordinated expenditures with, or in-kind contributions to, a candidate or the principal campaign committee of a candidate, may make independent expenditures in support of that candidate, or in opposition to an individual competing against that candidate in an election, only if an effective firewall is established and maintained.
 - "(2) A firewall required under subsection (1) of this section must:
 - "(a) Separate the staff and agents of the entity who provide in-kind contributions or coordinated expenditures to the candidate or the principal campaign committee of the candidate from the staff and agents of the entity who make suggestions or decisions about independent expenditures that promote or support the candidate or attack or oppose an individual competing against the candidate in an election;
 - "(b) Forbid the owners, executives, managers or supervisors of the entity from simultaneously overseeing the strategy and decisions made by staff and agents who are separated under paragraph (a) of this subsection; and
 - "(c) Prohibit the flow of strategic, nonpublic information between

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- staff and agents who are separated under paragraph (a) of this subsection.
 - "(3) Notwithstanding subsection (2) of this section:
- "(a) A firewall established under this section is not required to separate the work of volunteers or nonsupervisory staff engaged in direct voter contact, provided that the volunteers or nonsupervisory staff follow the instructions of, and do not share strategic nonpublic information with, supervisors who are separated by a firewall.
 - "(b) Owners, executives, managers and supervisors may participate in any decisions necessary to set overall budget allocations for the entity.
 - "(4) The plan and policies that an entity adopts to establish a firewall under this section must be described in written form, with the written plan and policies distributed to all relevant staff and agents before any relevant work is performed.
 - "(5) An entity that adopts a firewall policy under this section must provide the written version of the policy described in subsection (4) of this section to the Secretary of State upon request.

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"CANDIDATE PERSONAL LOANS AND EXPENDITURES

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- "SECTION 9. (1) During an election cycle, the principal campaign committee of a candidate may repay an aggregate total in loans that are made to the committee by the candidate of:
 - "(a) \$50,000, if the candidate is seeking a statewide public office; or
- "(b) \$10,000, if the candidate is seeking local public office or a state office other than a statewide public office.
- "(2) Any loan made by a candidate to the principal campaign committee of a candidate that has not been repaid at the close of the election cycle shall be considered a contribution and may not be repaid

- to the candidate by the principal campaign committee of the candidate.
- "(3) Any expenditure made by a candidate in support of the candidate's election to public office constitutes a contribution to the candidate's principal campaign committee.
- "(4) On January 1 of each odd-numbered year, the Secretary of
 State shall adjust the dollar amounts set forth in this section by the
 cumulative change in the Consumer Price Index for All Urban Consumers, West Region (All Items), as published by the Bureau of Labor
 Statistics of the United States Department of Labor, or its successor
 index, since the previous adjustment. The adjustments performed under this subsection shall be rounded to the nearest \$20 increment.

"SEPARATE SEGREGATED POLITICAL COMMITTEE MONEYS

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- "SECTION 10. Notwithstanding any other provision of sections 2 to 15 of this 2022 Act, a business entity, labor organization or entity that is tax-exempt under section 501(c) of the Internal Revenue Code may establish or administer a separate, segregated fund that operates as a political committee, if:
- "(1) The fund files as a multicandidate committee in the manner set forth in ORS 260.042;
- "(2) The fund consists solely of voluntary contributions from the individual employees, officers, shareholders or members of the entity, or from membership dues from a labor organization organized under section 501(c)(5) of the Internal Revenue Code, with the aggregate amount contributed by each individual conforming to the limits set forth in section 5 of this 2022 Act; and
- 29 "(3) Any solicitation for contributions that is directed to an em-30 ployee of the entity states that there is no required contribution and

that the employee's decision to contribute or not contribute will not affect the employee's employment and will not be disclosed to the employee's supervisors or managers.

"PENALTIES FOR CONTRIBUTION LIMIT VIOLATIONS

"SECTION 11. (1) Except as provided in subsections (2) to (4) of this section, each violation of a contribution limit set forth in sections 2 to 15 of this 2022 Act shall be penalized by imposition of a civil fine that is not less than the amount of the unlawful contribution.

- "(2) The recipient of any contribution that violates the contribution limits set forth in sections 2 to 15 of this 2022 Act may remedy the violation by refunding to the contributor, within 14 calendar days of receiving the contribution, an amount that renders the contribution in compliance with sections 2 to 15 of this 2022 Act.
- "(3)(a) Each successive knowing, willful or reckless violation of the contribution limits set forth in sections 2 to 15 of this 2022 Act involving a contribution or expenditure of \$5,000 or more by any person during a calendar year shall be penalized by the imposition of a civil fine that is not less than the otherwise applicable minimum penalty for the violation set forth in subsection (1) of this section multiplied by the number of prior violations of the contribution limits that have occurred during the calendar year.
- "(b) The Secretary of State shall notify any person who is found to have violated the contribution limits set forth in sections 2 to 15 of this 2022 Act that subsequent knowing, willful or reckless violations during the calendar year will include the enhanced minimum penalty set forth in this subsection. Notice under this paragraph is considered to be delivered by the secretary following:
 - "(A) Confirmed receipt by electronic mail; or

- "(B) Three days after it is sent via mail, with the date of mailing confirmed by postmark or by records kept by the secretary.
- "(4) A knowing and willful violation of the contribution limits set 3 forth in sections 2 to 15 of this 2022 Act that involves a contribution or expenditure of \$20,000 or more shall be penalized by the imposition of a civil fine that is not less than two times the otherwise applicable 6 minimum penalty set forth in subsection (2) or (3) of this section.
 - "(5) When imposing penalties under this section, the Secretary of State shall, to the extent practicable, ensure that:
 - "(a) Small, infrequent and accidental violations receive penalties at or near the minimum amount allowed under this section; and
 - "(b) Large, frequent or willful violations receive enhanced penalties in order to deter future violations.

"ENFORCEMENT PROVISIONS

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"SECTION 12. (1) Sections 2 to 15 of this 2022 Act shall be administered and enforced by the Secretary of State, the Attorney General and Oregon's electors.

- "(2)(a) Any person may file a written complaint alleging a violation of any provision of sections 2 to 15 of this 2022 Act with the Secretary of State or, if the alleged violation was committed by the Secretary of State, with the Attorney General.
- "(b) The person who receives a written complaint under paragraph (a) of this subsection constitutes the filing officer for this subsection.
- "(c) Within two business days of receiving a complaint under this subsection, the filing officer shall provide to the subject or subjects of the complaint, via standard and electronic mail, a notice that the complaint has been filed and a copy of the complaint. Notice under this paragraph is considered to be delivered by the secretary following:

- "(A) Confirmed receipt by electronic mail; or
- "(B) Three days after it is sent via mail, with the date of mailing confirmed by postmark or by records kept by the secretary.
- 4 "(d) The notice mailed under paragraph (c) of this subsection shall:
- 5 "(A) Specify the alleged violation;

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- 6 "(B) Include a copy of the complaint;
- "(C) Describe any opportunity for the subject or subjects of the complaint to cure or mitigate the alleged violations under the provisions of sections 2 to 15 of this 2022 Act;
- "(D) State that any subject of the complaint may require a contested case hearing to be held before the Office of Administrative Hearings; and
 - "(E) Require that each subject of the complaint file an answer to the allegations specified in the complaint within 14 calendar days.
 - "(e)(A) The filing officer shall dismiss the complaint if the filing officer determines that:
 - "(i) The alleged violation has been promptly and fully cured; or
 - "(ii) The complaint is without basis in fact or law.
- "(B) If a complaint is dismissed under this paragraph, the complainant shall be notified of the dismissal and shall have the right to request reconsideration of the dismissal.
- "(f) If the filing officer determines that the complaint should not 22 be dismissed under paragraph (e) of this subsection, the filing officer 23 shall determine whether a violation occurred and issue a proposed or-24 der setting forth findings of fact, conclusions of law and civil penalty, 25 accompanied by a notice of a right for the subject or subjects of the 26 complaint to request a hearing as provided in ORS 183.415 and 183.745. 27 A copy of the proposed order shall be provided to the complainant and 28 become final unless the subject of the complaint requests a contested 29 case hearing within 14 calendar days of the issuance of the notice un-30

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- "(g) The Office of Administrative Hearings shall conduct any contested case proceeding requested under paragraph (f) of this subsection, unless the parties to the contested case otherwise agree to engage in alternative dispute resolution.
- "(h) The office shall hold a contested case hearing requested under this subsection no later than 45 calendar days after the filing of the complaint.
 - "(i) The complainant shall be notified when a contested case hearing has been requested under this subsection and shall have the right to attend the hearing and submit documentary evidence and memoranda.
 - "(j) The hearing officer shall have authority to regulate discovery at the contested case hearing and shall render a final order that sets forth findings of fact, conclusions of law and applicable civil penalty, if any, within 14 calendar days of the close of the hearing. A final order rendered under this paragraph may be appealed pursuant to ORS 183.482.
 - "(k) If the Office of Administrative Hearings does not render a final decision within the period required under this subsection, the subject of the complaint or the filing officer may file a petition for expedited review of the filing officer's proposed order in the Marion County Circuit Court. The Marion County Circuit Court shall hear the case expeditiously and base any decision upon the evidence presented to the Office of Administrative Hearings, applying the same legal standards applicable at the contested case hearing. If no hearing has been held, the Marion County Circuit Court may consider additional evidence from the parties. The Marion County Circuit Court's decision is subject to appellate review under ORS 183.500.
 - "(L) A final decision of the Office of Administrative Hearings that

- is entered under this subsection shall be enforced by the Secretary of State and the Attorney General. If the decision of the office is not enforced within 30 business days of the decision becoming final, or 30 calendar days after the completion of any judicial review of the decision, the complainant may bring a civil action in a representative capacity for the collection of the applicable civil penalty, to be paid into the State Treasury.
 - "SECTION 13. (1) Any person who is subject to a violation of section 14 (6) of this 2022 Act may file a civil action in the appropriate circuit court against the entity alleged to have violated section 14 (6) of this 2022 Act. Upon a finding that an entity has violated section 14 (6) of this 2022 Act, the complainant shall receive a civil award of not less than \$20,000 per incident of violation.
 - "(2) The amount awarded to a complainant under this section is separate from, and in addition to, any penalties imposed on an entity under section 11 of this 2022 Act.

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"MISCELLANEOUS CONTRIBUTION LIMIT PROVISIONS

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- "SECTION 14. (1) The Secretary of State may adopt rules necessary to implement sections 2 to 15 of this 2022 Act.
- "(2) Notwithstanding any filings made under ORS 260.042 or any other provision of law, and except as provided in subsection (3) of this section, for purposes of the contribution limits and other requirements established in sections 2 to 15 of this 2022 Act:
- "(a) All political committees established, financed, maintained or controlled by the same corporation, or substantially the same group of corporations, including all corporate affiliates and subsidiaries, are considered to be a single political committee;
 - "(b) All political committees established, financed, maintained or

- controlled by the same labor organization unit, at any level, if the organization unit has the authority to make an independent decision as to which candidates to support or oppose, are considered to be a single political committee; and
 - "(c) All political committees not described in paragraph (a) or (b) of this subsection that are established, financed, maintained or controlled by substantially the same group of individuals, entities or combinations thereof are considered to be a single political committee.
 - "(3) Notwithstanding subsection (2) of this section, any person, corporation, labor organization or entity, or substantially the same group thereof, may maintain both a small donor committee and a multicandidate committee.
 - "(4) Except for contribution limits applicable to small donor committees, any local government may adopt contribution limits that are lower than those required by sections 2 to 15 of this 2022 Act for elections for local public office.
 - "(5) An individual or entity may not make a contribution or expenditure either anonymously or in any name other than that of the individual or entity that provided the source funds for the contribution.
 - "(6) An individual or entity may not, directly or indirectly:
 - "(a) Require an employee or contractor to make a contribution or independent expenditure to support or oppose any candidate; or
 - "(b) Provide or promise any benefit or impose or threaten any detriment due to a decision by an employee or contractor on whether to make a contribution or independent expenditure to support or oppose a candidate.
- "(7) A person may not structure or attempt, or assist in an attempt, to structure any solicitation, contribution, donation, expenditure, disbursement or other transaction for the purpose of avoiding any re-

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- quirement set forth in sections 2 to 15 of this 2022 Act or rule adopted in order to implement sections 2 to 15 of this 2022 Act.
- "SECTION 15. (1) No later than 60 calendar days after the end of the applicable election cycle, the amount of unexpended moneys that remain in the principal campaign committee of a candidate may not exceed:
- 7 "(a) \$40,000 for a candidate for statewide public office;
- 8 "(b) \$20,000 for a candidate for state Senate;
- 9 "(c) \$10,000 for a candidate for state Representative; or
- "(d) \$5,000 for a candidate for any other public office.
- "(2) On the 61st calendar day after the end of the applicable election cycle, any unexpended moneys that remain in the principal campaign committee of a candidate in excess of the amounts specified in subsection (1) of this section shall be transferred to the Grassroots Donor Election Fund established in section 25 of this 2022 Act for the purpose of funding the public financing of campaigns.
 - "(3)(a) Except as provided in paragraph (b) of this subsection, unexpended moneys that remain in the principal campaign committee of a candidate in the amount permitted under subsection (1) of this section may be used in any manner consistent with ORS 260.407.
 - "(b) Unexpended moneys that remain in the principal campaign committee of a candidate in the amount permitted under subsection (1) of this section may not be used to:
- 24 "(A) Pay any form of compensation to the candidate or any relative 25 of the candidate;
- 26 "(B) Make purchases from a business or entity owned by the can-27 didate or a relative of the candidate;
- 28 "(C) Make a contribution to another candidate, political committee 29 or political party at any level of government;
 - "(D) Make an independent expenditure; or

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"(E) Make a donation to any entity or person, except:

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- "(i) A donation of no more than \$10,000 to a not-for-profit organization organized under section 501(c)(3) of the Internal Revenue Code; or
- 5 "(ii) A donation to cover the cost of attending an event sponsored 6 by a not-for-profit corporation that is exempt under section 501(c) of 7 the Internal Revenue Code, provided that the cost of attending the 8 event is no more than the reasonable advertised cost to sponsor one 9 table or the equivalent amount needed for the candidate, staff and 10 volunteers to attend the event.
 - "(4) Notwithstanding subsection (1) of this section, when a candidate files a declaration of candidacy for any public office, the amount of unexpended moneys that remain in the principal campaign committee of the candidate from a previous election cycle may not exceed \$500. Any unexpended moneys in excess of the amount set forth in this subsection shall be transferred to the Grassroots Donor Election Fund established in section 25 of this 2022 Act for the purpose of funding the public financing of campaigns.
 - "(5) If the term of office of an elected public official ends and the public official is not a candidate for public office, any unexpended moneys that remain in the principal campaign committee of the public official shall, at the time the public official's term of office expires, be transferred to the Grassroots Donor Election Fund established in section 25 of this 2022 Act for the purpose of funding the public financing of campaigns.
 - "(6) If a candidate for public office does not win election to the public office, one year after the end of the applicable election cycle, any unexpended moneys that remain in the principal campaign committee of the unsuccessful candidate shall be transferred to the Grassroots Donor Election Fund established in section 25 of this 2022

- 1 Act for the purpose of funding the public financing of campaigns.
- **"SECTION 16.** ORS 162.005 is amended to read:
- 3 "162.005. As used in ORS 162.005 to 162.425, unless the context requires
- 4 otherwise:
- 5 "(1)(a) 'Pecuniary benefit' means gain or advantage to the beneficiary or
- 6 to a third person pursuant to the desire or consent of the beneficiary, in the
- 7 form of money, property, commercial interests or economic gain, but does not
- 8 include a political campaign contribution reported in accordance with ORS
- 9 chapter 260.
- 10 "(b) Notwithstanding paragraph (a) of this subsection, a political
- 11 campaign contribution made in exchange for an explicit promise to
- 12 perform or not to perform an official act constitutes a 'pecuniary
- 13 benefit.'
- "(2) 'Public servant' means:
- 15 "(a) A public official as defined in ORS 244.020;
- 16 "(b) A person serving as an advisor, consultant or assistant at the request
- or direction of the state, any political subdivision thereof or of any govern-
- mental instrumentality within the state;
- "(c) A person nominated, elected or appointed to become a public servant,
- 20 although not yet occupying the position; and
- 21 "(d) Jurors.
- 22 **"SECTION 17.** ORS 260.042 is amended to read:
- 23 "260.042. (1) The treasurer of a political committee shall file a statement
- of organization with the filing officer. The statement must include:
- 25 "(a) The name, address and nature of the committee. The address must
- be the address of a residence, office, headquarters or similar location where
- 27 the political committee or a responsible officer of the political committee
- 28 may be conveniently located.
- 29 "(b) The name, address and occupation of the committee director or di-
- 30 rectors.

- "(c) The name and address of the committee treasurer.
- 2 "(d) The name and address of any other political committee of which two
- 3 or more committee directors are also directors of the committee filing the
- 4 statement.
- 5 "(e) Whether the political committee will operate as one of the fol-
- 6 lowing:
- 7 "(A) Legislative caucus committee.
- 8 "(B) Multicandidate committee.
- 9 "(C) Political party multicandidate committee.
- 10 "(D) Principal campaign committee.
- 11 "(E) Small donor committee.
- 12 "(F) Independent expenditure political committee.
- 13 "(G) Measure committee.
- 14 "(H) Recall committee.
- "[(e)] (f) The name, office sought, and party affiliation of each candidate
- 16 whom the committee is supporting or specifically opposing or intends to
- 17 support or specifically oppose, when known, or, if the committee is support-
- ing or specifically opposing all the candidates of a given party, the name of
- 19 that party.
- "[(f)] (g) A designation of any measure that the committee is opposing
- 21 or supporting, or intends to support or oppose.
- "[g] (h) A statement of whether the committee is a controlled commit-
- 23 tee.
- "(2) In addition to the information listed in subsection (1) of this section,
- 25 the statement of organization must include, or be amended within five busi-
- 26 ness days to include, the name of the financial institution in which the
- 27 campaign account required under ORS 260.054 is established, the name of the
- account, the name of the account holder and the names of all individuals
- 29 who have signature authority for the account. The Secretary of State may
- 30 not disclose information received by the secretary under this subsection ex-

- cept as necessary for purposes of enforcing the provisions of ORS chapters 2 46 to 260.
- "(3) A treasurer may designate an individual to receive any notice provided by a filing officer under ORS chapters 246 to 260. The treasurer shall include the name and address of the individual in a statement of organization filed under this section. A filing officer who provides any notice under ORS chapters 246 to 260 to the treasurer of the political committee shall also provide the notice to the individual designated by the treasurer under this subsection.
 - "(4) A treasurer may designate an elector of this state to be liable for any civil penalty imposed under ORS 260.232. The treasurer shall include the name and address of any elector designated under this subsection in a statement of organization filed under this section.
 - "(5) The statement of organization must be filed not later than the date specified in ORS 260.035.
 - "(6) Except as provided in subsection (2) of this section, any change in information submitted in a statement of organization under subsections (1) and (2) of this section must be indicated in an amended statement of organization filed not later than the 10th day after the change in information.
 - "(7) A major political party or minor political party may not establish more than one legislative caucus political committee in the Senate and one legislative caucus political committee in the House of Representatives.
 - "[(7)] (8) This section does not apply to a political committee that is a principal campaign committee or to a political committee exclusively supporting or opposing one or more candidates for federal or political party office.
 - "SECTION 18. (1) No later than 365 calendar days after the operative date set forth in section 48 of this 2022 Act, a political committee that is not organized as a small donor committee may reorganize as

- a small donor committee if, during the previous 24-month period, not less than 90 percent of the total amount of moneys contributed to the political committee was contributed by individuals in amounts not exceeding \$250 per individual donor per calendar year. Any moneys in the financial accounts of a political committee that reorganizes under this section shall transfer to the newly organized small donor com-mittee and may be used in the same manner as any other moneys contributed to the small donor committee.
 - "(2) No later than 365 calendar days after the operative date set forth in section 48 of this 2022 Act, a political committee that is organized as a miscellaneous political committee may reorganize as a measure committee. Any moneys held in the financial accounts of a political committee that reorganizes under this section shall transfer to the newly organized measure committee and may be used in the same manner as any other moneys contributed to the measure committee.
 - "(3) Three hundred sixty-six calendar days after the operative date set forth in section 48 of this 2022 Act, the Secretary of State shall reorganize as a multicandidate committee any political committee that remains organized as a miscellaneous political committee. Following the operative date set forth in section 48 of this 2022 Act and prior to being reorganized under this subsection, a political committee organized as a miscellaneous political committee is considered to be and must comply with the requirements for a multicandidate committee for the purposes of complying with the provisions of sections 2 to 15 of this 2022 Act.
- "(4) The Secretary of State shall by rule adopt a process to allow political committees to reorganize in the manner set forth in this section.
 - "(5) As used in this section, 'multicandidate committee,' 'political

committee' and 'small donor committee' have the meaning given those terms in section 2 of this 2022 Act.

"SECTION 19. Section 18 of this 2022 Act is repealed on July 2, 2025.

"PUBLIC FINANCING DEFINITIONS

"SECTION 20. Sections 21 to 26 and 30 to 34 of this 2022 Act are added to and made a part of ORS chapter 260.

"SECTION 21. As used in sections 21 to 26 and 27 of this 2022 Act:

- "(1) 'Contribute,' 'contribution,' 'election cycle,' 'election period,' 'entity,' 'expenditure,' 'individual,' 'in-kind contribution,' in-kind personal services,' 'legislative caucus committee,' 'membership organization,' 'member of the household,' 'multicandidate committee,' 'political party,' 'political party multicandidate committee,' 'public office,' 'relative' and 'small donor committee' have the meanings given those terms in section 2 of this 2022 Act.
 - "(2) 'In-state individual' means an individual who resides in Oregon.
- "(3) 'In-state qualifying contribution' means a qualified grassroots donor contribution of \$5 or more.
- "(4)(a) Except as provided in paragraph (b) of this subsection, 'maximum public match' means the receipt by a candidate for a state office from the Grassroots Donor Election Fund of an amount of moneys equal to the amount set forth in section 26 of this 2022 Act.
- "(b)(A) For a candidate for state office who is running unopposed in the primary election, 'maximum public match' means a candidate's receipt from the Grassroots Donor Election Fund of the larger of either \$2,500 or five percent of the amount set forth in paragraph (a) of this subsection during the period ending on the date of the primary election and:
 - "(i) If the candidate is running unopposed in the general election,

- the larger of either \$2,500 or five percent of the amount set forth in paragraph (a) of this subsection during the period beginning on the day after the date of the primary election and ending on the date of the general election; or
- "(ii) If the candidate is not running unopposed in the general election, the total amount of moneys remaining from the amount set forth in paragraph (a) of this subsection after the date of the primary election.
- "(B) For a candidate for state office who is running unopposed in the general election, 'maximum public match' means a candidate's receipt from the Grassroots Donor Election Fund of the larger of either \$2,500 or five percent of the amount set forth in paragraph (a) of this subsection during the period beginning on the day after the date of the primary election and ending on the date of the general election and:
 - "(i) If the candidate is running unopposed in the primary election, the larger of either \$2,500 or five percent of the amount set forth in paragraph (a) of this subsection during the period ending on the date of the primary election; or
 - "(ii) If the candidate is not running unopposed in the primary election, 50 percent of the amount set forth in paragraph (a) of this subsection during the period ending on the date of the primary election.
 - "(5) 'Minimum number of in-state qualifying contributions' means the following number of individuals who must make an in-state qualifying contribution to a candidate for state office in order for the candidate to participate in the Grassroots Donor Election Program:
 - "(a) 1,500 donors for a candidate for the office of Governor;
- 29 "(b) 200 donors for a candidate for the office of Secretary of State, 30 State Treasurer, Attorney General, Commissioner of the Bureau of

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- 1 Labor and Industries, state Senator or state Representative;
- "(c) 150 donors for a candidate for the office of judge of the Supreme Court;
- "(d) 50 donors for a candidate for the office of judge of the Court of Appeals or Oregon Tax Court; and
- 6 "(e) 25 donors for a candidate for the office of circuit court judge.
- "(6) 'Nonmatching grassroots donor contributions' means contributions in an aggregate amount of no more than \$250 per election from an individual who:
 - "(a) Does not reside in Oregon; or
 - "(b) Is under 16 years of age at the time the contribution is made.
 - "(7)(a) 'Participating candidate' means a candidate for state office who timely files a statement of intent to participate in the Grassroots Donor Election Program under section 22 (1)(a) of this 2022 Act.
 - "(b) 'Participating candidate' does not include any candidate who has withdrawn from the Grassroots Donor Election Program, is expelled from the program or fails to be certified to use the program before the deadline for certification has passed.
 - "(8) 'Qualified grassroots donor contributions' means monetary contributions in an aggregate amount of not more than \$250 per election cycle to a candidate for state office from an in-state individual who is 16 years of age or older.
 - "(9) 'Qualifying period' means the period that begins on the date a candidate for state office can first file for that office and ends on the last day of the period the candidate can file for the state office being sought.

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"PUBLIC FUNDING OF CANDIDATE CAMPAIGNS

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"SECTION 22. (1) In order to participate in the Grassroots Donor

- 1 Election Program, a candidate for state office:
- "(a) Must file a statement of intent with the Secretary of State at any time during the period that begins immediately after the date of a general election and ends on the last day of the filing period for election to the relevant state office;
- 6 "(b) Must collect at least the minimum number of in-state qualify-7 ing contributions during the qualifying period; and
- "(c) Must sign an affidavit, designed by the Secretary of State by rule, stating that the candidate will follow the requirements of the Grassroots Donor Election Program set forth in sections 21 to 26 of this 2022 Act.
 - "(2) Subject to the applicable maximum public match for the state office sought, a candidate who satisfies each requirement set forth in subsection (1) of this section shall receive from the Grassroots Donor Election Fund an amount equal to:
 - "(a) \$20 for every \$1 of the first \$25 in aggregate qualified grassroots donor contributions received per individual per election cycle; and
 - "(b) In addition to the amount set forth in paragraph (a) of this subsection, \$10 for every \$1 of the first \$50 in aggregate qualified grassroots donor contributions received per individual per election cycle.
 - "(3) In addition to qualified grassroots donor contributions and moneys received from the Grassroots Donor Election Fund under subsection (2) of this section and section 23 of this 2022 Act, candidates who participate in the Grassroots Donor Election Program may:
 - "(a) Receive during an election cycle:
- 27 "(A) Nonmatching grassroots donor contributions from an unlim-28 ited number of donors;
- "(B) Additional in-state qualifying contributions, to be matched under the formula established in subsection (2) of this section, up to

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- the maximum public match for the office sought;
- "(C) Not more than \$1,000 from any principal campaign committee other than the candidate's principal campaign committee;
- 4 "(D) From any small donor committee, the greater of:
- "(i) All amounts up to \$50 contributed to the small donor committee by any individual who resides in Oregon, is enrolled at an institution of education in Oregon or is employed to work in Oregon; or
- 8 "(ii)(I) \$20,000 if seeking statewide public office; or
- 9 "(II) \$10,000 if seeking a state office that is not a statewide public office;
 - "(E) No more than \$20,000 from any legislative caucus committee, provided that all contributions to the legislative caucus committee were from individuals in an amount that did not exceed \$250 per individual donor per calendar year;
 - "(F) No more than \$20,000 from all political party multicandidate committees of any one political party, provided that the contributions to the political party multicandidate committees under this subparagraph were from individuals in an amount that did not exceed \$250 per individual donor per calendar year;
 - "(G) From any membership organization:
 - "(i) Monetary contributions in an aggregate amount that may not exceed \$20,000, which may consist of any combination of:
 - "(I) Up to \$20,000 that are contributed from actual membership dues or donations that may not exceed \$250 from any individual member and that are received by the membership organization from individuals who are members and who reside in Oregon, are enrolled at an institution of education in Oregon or are employed to work in Oregon; and
 - "(II) Up to \$2,500 from any source.
- "(ii) In-kind contributions consisting of in-kind personal services that may not exceed a total of 12 full-time equivalent months worked

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- 1 by all individuals employed by the membership organization, with six
- 2 or more of the 12 full-time equivalent months consisting of coordi-
- 3 nating the activities of unpaid volunteers.
- 4 "(b) Use an aggregate total of up to \$6,000 of moneys not described
- 5 in paragraph (a) of this subsection per election cycle in order to es-
- 6 tablish the candidate's campaign. Moneys used or raised under this
- 7 paragraph may be composed of:
- 8 "(A) Personal moneys; or

- 9 "(B) Moneys raised from any legal source, up to \$500 per individual donor.
- 11 "(4) During an election cycle, moneys that a candidate receives 12 from the Grassroots Donor Election Fund:
- "(a) Except as provided in paragraph (b) of this subsection, may be used in any manner consistent with ORS 260.407; and
 - "(b) Notwithstanding ORS 260.407, may not be used to:
- 16 "(A) Pay salaries or any form of compensation to the candidate or 17 any relative of the candidate;
- 18 "(B) Make purchases from a business or entity owned by the can-19 didate or a relative of the candidate;
- 20 "(C) Pay for campaign expenditures at a rate greater than fair 21 market value;
- 22 "(D) Make a contribution to the campaign of another candidate;
- 23 "(E) Make a contribution to any political committee or political party;
- 25 "(F) Pay for fundraising expenses for any person or entity other 26 than the candidate;
- "(G) Pay for any legal expenses incurred by the candidate in any civil, criminal or other legal proceeding or investigation that relates to or arises from the course and scope of the duties of the person as a candidate or public official;

- "(H) Pay any expenses incurred in connection with the recipient's duties as a holder of public office;
- "(I) Make a donation to any person, other than a donation to cover the cost of attending an event sponsored by a not-for-profit corporation that is tax exempt under section 501(c) of the Internal Revenue Code, provided that the cost of attending the event is no more than the reasonable advertised cost to sponsor one table or the equivalent amount needed for the candidate, staff and volunteers to attend the event; or
 - "(J) Make an independent expenditure.

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- "(5) An candidate who participates in the Grassroots Donor Election Program may not coordinate election activities with any entity that makes independent expenditures related to the candidate, the office the candidate is seeking or the election in which the candidate is participating, unless the entity has established a firewall in the manner set forth in section 8 of this 2022 Act.
- "(6) A candidate who participates in the Grassroots Donor Election Program may not receive contributions that are not authorized by this section.
- "(7) If a candidate has received contributions from a single person 20 in an aggregate amount of more than the amounts permitted to be 21 received from the Grassroots Donor Election Fund under this section 22 or section 21 of this 2022 Act prior to filing a statement of intent under 23 subsection (1)(a) of this section, the candidate must return all excess 24 amounts received to the contributor within 30 calendar days of filing 25 the statement of intent. If the excess amounts cannot be returned to 26 the contributor, the excess amounts shall be transferred to the 27 Grassroots Donor Election Fund. A penalty may not be levied against 28 a candidate for excess contributions that are either returned or 29 transferred in compliance with this subsection. 30

- "(8) A candidate who participates in the Grassroots Donor Election Program and receives a contribution that exceeds the amount that would constitute a qualified grassroots donor contribution or a non-
- 4 matching grassroots donor contribution shall within 30 calendar days:
- 5 "(a) Return to the person making the contribution the amount 6 contributed that is in excess of the statutory limits;
 - "(b) Transfer the amount contributed that is in excess of the statutory limits to the Grassroots Donor Election Fund; or
 - "(c) Withdraw from the Grassroots Donor Election Program and return to the Secretary of State for deposit into the Grassroots Donor Election Fund the total amount of public moneys distributed to the candidate under subsection (2) of this section or section 23 of this 2022 Act.
 - "(9)(a) No later than 60 days after each general election, a candidate who participates in the Grassroots Donor Election Program shall return to the Secretary of State for deposit into the Grassroots Donor Election Fund any unspent public moneys that were provided to the candidate under subsection (2) of this section or section 23 of this 2022 Act.
 - "(b) In order to ensure the return of unspent public moneys that are required to be returned under this subsection, the candidate shall:
 - "(A) Keep detailed records establishing the total amount of moneys from the Grassroots Donor Election Fund and the total amount of moneys from other sources that compose the total amount of moneys deposited into the campaign bank account of the candidate; and
 - "(B) After campaign expenses are paid, return a percentage of the total amount of moneys remaining in the account that is equal to the percentage of the total amount of moneys deposited into the account that came from the Grassroots Donor Election Fund.
 - "(10) Except as otherwise provided in section 21 (4)(b) of this 2022

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Act, a candidate who participates in the Grassroots Donor Elections
Program may receive up to 50 percent of the maximum public match
during the primary election.

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"DISTRIBUTION OF PUBLIC FINANCING MONEYS

"SECTION 23. (1) The Secretary of State shall establish by rule a process for distributing moneys from the Grassroots Donor Election Fund to candidates who have met all of the requirements set forth in section 22 (1) of this 2022 Act for participation in the Grassroots Donor Elections Program. As part of this process:

- "(a) The Secretary of State shall certify that a candidate has completed each requirement set forth in section 22 (1) of this 2022 Act.
- "(b) The Secretary of State shall provide moneys up to the maximum public match in accordance with section 22 (2) of this 2022 Act.
- "(2) The Oregon Elections Commission established in section 27 of this 2022 Act shall establish by rule the information that candidates participating in the Grassroots Donor Election Program are required to include when filing statements of contribution in order for the Secretary of State to verify that the contributions are qualified grassroots donor contributions eligible for matching funds. The secretary may not distribute moneys from the Grassroots Donor Election Fund for any contributions for which a candidate has not submitted the information required under this subsection.
- "(3) Following an initial distribution made under subsection (1) of this section, the candidate may file with the Secretary of State additional contribution statements seeking moneys from the Grassroots Donor Election Fund in the manner and on the schedule established by the secretary by rule.
 - "(4) The Secretary of State shall establish by rule a schedule to

- make payments from the Grassroots Donor Election Fund to candidates participating in the Grassroots Donor Election Program. Any rules established under this subsection must ensure that for any amount owed to candidates in excess of \$1,500, payment is provided:
- 5 "(a) Except as provided in paragraph (b) of this subsection, on a 6 monthly or more frequent basis; and
 - "(b) On a weekly or more frequent basis during the 10 weeks prior to each primary or general election.

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"VIOLATIONS

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- "SECTION 24. (1) In addition to any civil penalty imposed by the Oregon Elections Commission under section 32 (2) of this 2022 Act, a candidate participating in the Grassroots Donor Election Program who knowingly falsifies campaign records or who knowingly violates any provision of sections 21 to 26 of this 2022 Act:
 - "(a) May no longer participate in the program;
- "(b) Shall be required to return to the Secretary of State for deposit into the Grassroots Donor Election Fund the total amount of public moneys distributed to the candidate under sections 22 (2) and 23 of this 2022 Act, plus interest;
- "(c) Is personally liable for the return of any public moneys that have already been expended; and
- "(d) Is subject to criminal liability under ORS 260.993 (2) and civil liability under ORS 260.995 (2)(c) for a violation of ORS 260.715 (1).
- "(2) The commission shall conduct reasonable audits of participants in the program to ensure the integrity of the program.
- "(3) A candidate may use the appeal mechanism established in ORS 246.910 to challenge any decision of the commission relating to the candidate's ability to participate in the program.

"(4) A candidate participating in the program may at any time voluntarily withdraw from the program by returning to the Secretary of State for deposit into the Grassroots Donor Election Fund 100 percent of the total amount of public moneys distributed to the candidate under sections 22 (2) and 23 of this 2022 Act.

"GRASSROOTS DONOR ELECTION FUND

"SECTION 25. (1) The Grassroots Donor Election Fund is established in the State Treasury, separate and distinct from the General Fund. Interest earned by the Grassroots Donor Election Fund shall be credited to the fund. All moneys in the fund are continuously appropriated to the Secretary of State for the purpose of administering sections 21 to 26 of this 2022 Act.

- "(2) Except as provided in subsection (3) of this section, immediately after the ending balance for a biennium is determined, an amount equal to one quarter of one percent of the amount of total appropriations made from the General Fund for that biennium shall be transferred from the General Fund to the Grassroots Donor Election Fund.
- "(3)(a) If at the time immediately prior to a transfer under subsection (2) of this section the moneys in the Grassroots Donor Election Fund are equal to at least two percent of the amount of moneys deposited into the General Fund during the prior biennium, there may not be a transfer of moneys from the General Fund to the Grassroots Donor Election Fund.
- "(b) If at the time immediately prior to a transfer under subsection
 (2) of this section the moneys in the Grassroots Donor Election Fund
 are not equal to at least two percent of the total amount of moneys
 deposited into the General Fund during the prior biennium, the

- transfer of moneys from the General Fund to the Grassroots Donor Election Fund must occur, even if the transfer of moneys will result in the Grassroots Donor Election Fund having moneys equal to or greater than two percent of the total amount of moneys deposited into the General Fund during the prior biennium.
 - "(4) The Legislative Assembly may transfer moneys out of the Grassroots Donor Election Fund only if the appropriation that takes moneys out of the fund is approved by at least a three-fifths vote in each house of the Legislative Assembly.
 - "(5) The Grassroots Donor Election Fund consists of moneys appropriated to the fund by the Legislative Assembly, moneys transferred from the General Fund and moneys transferred or returned to the Grassroots Donor Election Fund by candidates who participate in the Grassroots Donor Election Program in the manner set forth in sections 21 to 26 of this 2022 Act and moneys paid into the fund under sections 15 and 24 of this 2022 Act. The Secretary of State may accept grants, donations, contributions or gifts from any source for deposit into the fund.

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"MAXIMUM PUBLIC MATCH

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- "SECTION 26. (1) Except as provided in subsection (2) of this section, the maximum public match for the period beginning on the day after the 2024 general election and ending on the date of the 2026 general election shall be:
 - "(a) \$4 million for candidates for the office of Governor;
- "(b) \$300,000 for candidates for the office of Secretary of State, State Treasurer, Attorney General or Commissioner of the Bureau of Labor and Industries;
 - "(c) \$75,000 for candidates for the office of state Senator or state

1 Representative;

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- "(d) \$30,000 for candidates for the office of judge of the Supreme Court;
- "(e) \$10,000 for candidates for the office of judge of the Court of
 Appeals or Oregon Tax Court; and
- 6 "(f) \$5,000 for candidates for the office of circuit court judge or 7 district attorney.
- "(2)(a) Candidates for state office who participate in the Grassroots
 Donor Election Program may increase the maximum public match
 amount set forth in subsection (1) of this section by receiving additional in-state qualifying contributions in the manner set forth in this subsection:
- 13 "(A) The maximum public match for candidates for the office of 14 Governor is:
- 15 "(i) \$6 million for candidates who receive a total of at least 4,000 16 but not more than 7,999 in-state qualifying contributions; or
- "(ii) \$8 million for candidates who receive a total of 8,000 or more in-state qualifying contributions.
 - "(B) The maximum public match for candidates for the office of Secretary of State, State Treasurer, Attorney General or Commissioner of the Bureau of Labor and Industries is \$750,000 for candidates who receive a total of 1,000 or more in-state qualifying contributions.
- 23 "(C) The maximum public match for candidates for the office of 24 state Senator or state Representative is:
- 25 "(i) \$300,000 for candidates who receive a total of at least 300 but 26 not more than 449 in-state qualifying contributions; or
- "(ii) \$600,000 for candidates who receive a total of 450 or more instate qualifying contributions.
- "(D) The maximum public match for candidates for the office of judge of the Supreme Court is \$300,000 for candidates who receive a

- total of 450 or more in-state qualifying contributions. 1
- "(E) The maximum public match for candidates for the office of 2 judge of the Court of Appeals or Oregon Tax Court is \$150,000 for 3 candidates who receive a total of 150 or more in-state qualifying con-4 tributions. 5
- "(F) The maximum public match for candidates for the office of 6 circuit court judge or district attorney is the lesser of \$250,000 or \$1 7 per resident of the relevant district for candidates who receive a total 8 of 250 or more in-state qualifying contributions.
 - "(b) The maximum public match amounts set forth in paragraph (a) of this section include the amounts set forth in subsection (1) of this section.
 - "(c) A candidate who participates in the Grassroots Donor Election Program may continue to submit in-state qualifying contributions that count toward the number of contributions required under this subsection at any point during the election cycle.

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"OREGON ELECTIONS COMMISSION

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- "SECTION 27. (1) The Oregon Elections Commission is established, consisting of 11 members appointed by the Governor.
- "(2)(a) Each member of the commission appointed under this section must meet the eligibility requirements set forth in subsection (3) of this section.
- "(b) Before appointing commission members, the Oregon Government Ethics Commission shall provide the Governor with a list of individuals who have expressed a desire to serve on the Oregon Elections Commission and who are eligible to serve on the commission.
- "(c) In order to provide the list required under paragraph (b) of this subsection, the Oregon Government Ethics Commission shall by rule:

- "(A) Establish an application process by which any individual may express interest in being appointed to the Oregon Elections Commission;
- "(B) Establish a procedure to review all applications to determine which applicants meet the qualifications for membership in the commission set forth in subsection (3) of this section; and
- 7 "(C) Identify qualified applicants.

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- 8 "(3)(a) In order to be eligible to be appointed to the Oregon 9 Elections Commission under this section, an individual must:
 - "(A) Have a demonstrated commitment to ensuring that Oregon's democracy is equitable, accessible and inclusive and that the government of Oregon is accountable to all Oregonians;
 - "(B) Reflect the diversity of this state; and
- "(C) Meet any additional requirement for membership on the commission established by the commission by rule in the bylaws of the commission.
 - "(b) The following individuals are ineligible to be appointed to the Oregon Elections Commission under this section:
 - "(A) Current elected officials, relatives of current elected officials and members of the household of current elected officials;
 - "(B) Former elected officials, relatives of former elected officials and members of the household of former elected officials, for two years after the elected official has ceased to be an elected official;
 - "(C) Candidates for state office, relatives of candidates for state office, members of the household of candidates for state office, staff to candidates for state office and individuals employed by vendors hired by candidates for state office; and
 - "(D) Former candidates for state office, relatives of former candidates for state office, members of the household of former candidates for state office, staff to former candidates for state office and indi-

- viduals employed by vendors hired by former candidates for state of-
- 2 fice, for two years after the election for the state office sought.
- "(4)(a) In making appointments to the Oregon Elections Commission under this section, the Governor shall ensure that:
- 5 "(A) At least one member resides in each congressional district in 6 this state;
- "(B) At least three members have demonstrated expertise in in-8 creasing democratic engagement among historically underrepresented 9 communities including Black communities, Indigenous communities 10 and communities of other People of Color;
 - "(C) At least three members have demonstrated expertise in campaign finance and government accountability policy best practices;
 - "(D) At least three members of have experience in campaign strategy in competitive elections;
 - "(E) At least one member has demonstrated expertise in how policy decisions in public financing of elections programs affect the cost of such programs; and
 - "(F) At least one member has demonstrated expertise in financial or governmental budgets.
 - "(b) Individuals appointed to the commission may satisfy multiple requirements set forth in paragraph (a) of this subsection.
 - "(5)(a) The term of office of each member of the commission is four years. Before the expiration of the term of a member, the Governor shall appoint a successor under the process set forth in this section, whose term begins on May 1 of the next odd-numbered year. If no replacement has been appointed prior to the expiration of a member's term, a member may continue to serve on the commission for a maximum of six months after the expiration of the member's term or until the member's replacement is appointed.
 - "(b) No individual may serve more than two full terms as a member

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of the commission.

- "(c) Upon notice and opportunity for a hearing, a member may be removed by a two-thirds majority vote of the commission for due cause, as defined by the commission by rule in the commission's by-laws.
- "(d) If a position on the commission is vacated during a member's term, the position shall be filled for the unexpired term through the process set forth for appointment of members under this section.
- "(6) The appointment of each member of the commission is subject to confirmation by the Senate in the manner prescribed in ORS 171.562 and 171.565.
- "SECTION 28. Notwithstanding the term of office specified by section 27 (5) of this 2022 Act, of the members first appointed to the Oregon Elections Commission:
 - "(1) Five shall serve for a term ending April 30, 2025.
- 16 "(2) Six shall serve for a term ending April 30, 2027.
- "SECTION 29. Section 28 of this 2022 Act is repealed on January 2, 2028.
- "SECTION 30. (1) The Oregon Elections Commission shall select one of its members as chairperson.
- "(2)(a) A majority of the members of the commission constitutes a quorum for the transaction of business.
- 23 "(b) If a quorum exists, the commission may take official action 24 based on a majority vote of the members present.
- 26 "(3) The commission shall meet at least once every two months at 26 a time and place determined by the chairperson. The program director 27 of the commission, hired by the commission under section 33 of this 28 2022 Act, also may convene additional meetings of the commission.
- 29 "(4) In accordance with the provisions of ORS chapter 183, the 30 commission may adopt rules for the administration of the laws the

- 1 commission is charged with administering.
- 2 "SECTION 31. (1) The Oregon Elections Commission shall:
- "(a) Oversee the administration of the Grassroots Donor Election
- Program and the program director in the implementation of the program.
- 6 "(b) Adopt by rule bylaws for the commission and any other rules 7 necessary for the effective implementation of the program.
- 8 "(c) Regularly convene an advisory committee of elections 9 stakeholders to consult on the content of administrative rules.
- 10 "(d) No later than September 1 of each odd-numbered year, publish 11 a fiscal report that sets forth:
- "(A) The amount of moneys in the Grassroots Donor Election Fund established in section 25 of this 2022 Act;
- 14 "(B) The approximate amount expected to be transferred into the 15 fund under section 25 (2) and (3) of this 2022 Act;
- 16 "(C) The commission's analysis of the solvency of the fund through 17 the end of the current election cycle; and
- 18 **"(D)** Any options the commission may need to pursue to ensure 19 program solvency through the end of the current election cycle.
- 20 "(e) No later than February 1 of each even-numbered year, publish 21 a fiscal report that sets forth:
- "(A) The amount of moneys in the Grassroots Donor Election Fund following the transfer from the General Fund described in section 25 of this 2022 Act;
- "(B) The commission's analysis of the solvency of the Grassroots
 Donor Election Fund through the end of the current election cycle;
 and
- 28 "(C) Any options the commission may need to pursue to ensure 29 program solvency through the end of the current election cycle.
 - "(f) After each election cycle:

- "(A) Use qualitative and quantitative metrics to assess whether the program is decreasing actual and perceived corruption and enhancing political participation; and
- 4 "(B) Publish the assessment in a publicly available report.
- "(g) After each election cycle, administer a user experience survey to program participants and solicit specific recommendations for how to improve the program.
- "(h) After each election cycle, make recommendations to the Legislative Assembly on how to best improve the program. In making
 recommendations under this paragraph, the commission shall assess
 whether any statutory changes, including contribution limits for participating candidates, would be likely to improve program participation
 or improve the program's ability to meet the goals set forth in paragraph (f)(A) of this subsection.
 - "(2)(a) If the commission determines under subsection (1)(d) or (e) of this section that the Grassroots Donor Election Fund may not be solvent through the end of an election cycle, the commission must adopt a plan to ensure solvency of the program.
 - "(b) If there are insufficient moneys in the Oregon Grassroots Donor Fund to fund the program for all state offices, no later than February 1 of an even-numbered year, the commission must:
 - "(A) Adopt a plan that removes one or more state offices from participation in the program for the current election cycle; and
- "(B) Ensure that the program is fully funded for all state offices that continue to participate in the program during the current election cycle.
 - "(c)(A) If the commission determines it is likely that there will be insufficient moneys in the Grassroots Donor Election Fund to fully pay for the program, by July 15 of an even-numbered year, the commission may reduce the maximum public match available by the

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1 greater of:

- 2 "(i) Five percent from the previous election cycle; or
- "(ii) Five percent from the amount set forth in section 26 of this
 4 2022 Act.
- "(B) In adjusting the maximum public match under this paragraph, the commission may make different adjustments to different state offices or electoral races, provided that the adjustments are made for the purpose of limiting the disruption for candidates participating in the program.
- "(C) The commission may completely or partially reverse the reduction of a maximum public match made under this paragraph before
 July 15 of an even-numbered year, if a financial analysis made after
 the reduction was initially made shows that the Grassroots Donor
 Election Fund will be solvent in the current election cycle without the
 full reduction.
- "(3)(a) Except as provided in paragraph (b) of this subsection, during the six-month period immediately following each election cycle, the commission may by rule change:
- "(A) The match rate of public moneys provided to candidates for state office from the Grassroots Donor Election Fund under section 22 (2) of this 2022 Act;
- "(B) The amount of qualified grassroots donor contributions eligible for matching public moneys under section 22 (2) of this 2022 Act;
- 24 "(C) The maximum public match amounts under section 26 of this 25 2022 Act;
- "(D) The minimum number of in-state qualifying contributions required; or
- "(E) The number of in-state qualifying contributions required for an increased maximum public match under section 26 (2) of this 2022 Act.

- "(b) Any changes to the program made by the commission by rule 1 under this subsection: $\mathbf{2}$
- "(A) Must ensure that the amount of qualified grassroots donor 3 contributions eligible for matching public moneys results in a candi-4 date for state office who receives a \$250 qualified grassroots donor 5 contribution from one individual in an election period receiving \$1,000 6 of matching public moneys; 7
- "(B) May not increase or decrease the maximum public match 8 amounts by more than five percent each election cycle; and
 - "(C) May not increase or decrease the minimum number of in-state qualifying contributions by more than 10 percent each election cycle.
 - "SECTION 32. (1) The Oregon Elections Commission shall adopt rules to establish:
 - "(a) The method and timing for candidates for state office who participate in the Grassroots Donor Election Program to report all contributions and expenditures to the program;
 - "(b) The schedule by which the program distributes matching funds to candidates who have qualified to participate in the program;
 - "(c) The documents and information that candidates for state office who participate in the program must submit to the program to receive matching public moneys and remain in good standing in the program;
 - "(d) Any information in addition to the contents required under ORS 260.044, 260.057, 260.076, 260.078, 260.083 or 260.118 that candidates for state office who participate in the program are required to submit when filing statements of contribution in order for the Secretary of State to verify that the contributions received by the candidate are qualified grassroots donor contributions that are eligible for matching public moneys;
- "(e) Any protocols that are necessary to ensure the integrity of the 29 program; and 30

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- "(f) Any additional requirements that the commission determines are necessary to operate and implement the program effectively.
- 3 "(2)(a) The commission shall enforce the provisions of the program.
- 4 The commission by rule shall establish procedures for reviewing al-
- 5 leged violations of the program and for imposing penalties for vio-
- 6 lations of the program. Penalties imposed under this subsection must
- 7 be proportionate to the violation.
 - "(b) The process for enforcing the program adopted by rules under this subsection must be, to the extent practicable, identical to the process for enforcement of contribution limit violations set forth in section 12 of this 2022 Act, except that:
 - "(A) The commission shall serve as the filing officer; and
 - "(B) The civil fines imposed by the commission for violations of the program must be not less than one quarter of the amount of the unlawful receipt of public moneys, contribution or expenditure, and not more than five times the amount of the unlawful receipt of public moneys, contribution or expenditure.

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"ADMINISTRATIVE PROVISIONS

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- "SECTION 33. (1)(a) The Secretary of State shall hire all employees necessary to fully implement the Grassroots Donor Election Program effectively, including the program director for the commission and any employees necessary for:
 - "(A) Program management;
- "(B) Voter education, support and outreach regarding Oregon's campaign finance laws and the program;
 - "(C) Candidate outreach and technical assistance; and
- 29 "(D) Ensuring program integrity.
 - "(b) The salary of employees hired under this subsection shall be

- paid for out of the Grassroots Donor Election Fund.
- 2 "(2)(a) The Secretary of State, in consultation with the Oregon
- 3 Elections Commission, shall publish on the website of the secretary
- 4 data that show each contribution received by each candidate for state
- 5 office by:
- 6 "(A) Amount of contribution;
- "(B) Whether the person making the contribution was an individual or what type of entity made the contribution; and
- 9 "(C) The city and state in which the person who made the contri-10 bution is based.
- "(b) The information described in paragraph (a) of this subsection must:
 - "(A) Be published in a manner that can be easily understood by members of the public and may include the use of maps, pie charts or bar graphs; and
 - "(B) Include contributions from contributors who contribute an aggregate amount of \$100 or less, provided that the names and addresses of the contributors are not disclosed.
 - "SECTION 34. The Secretary of State shall establish and staff an Office of Candidate and Community Services to provide to any person assistance with complying with the requirements of ORS chapter 260.

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"MISCELLANEOUS PUBLIC FINANCING PROVISIONS

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- **"SECTION 35.** ORS 251.085 is amended to read:
- "251.085. (1) The candidate's statement shall begin with a summary of the following: Occupation, educational and occupational background, and prior governmental experience.
- "(2) If the candidate is a candidate for a state office as defined in ORS 260.005, the candidate's statement must disclose whether the

candidate is participating in the Grassroots Donor Election Program.

- **"SECTION 36.** ORS 251.026 is amended to read:
- 3 "251.026. (1) The Secretary of State shall prepare and have printed in the
- 4 voters' pamphlet for the state primary election, the general election and any
- 5 special election described in ORS 251.022 a statement containing, if applica-
- 6 ble:
- 7 "(a) Requirements for a citizen to qualify as an elector.
- 8 "(b) When an elector is required to register or update a registration.
- "(c) In the voters' pamphlet for the primary election, a statement of the duties and responsibilities of a precinct committeeperson to be elected at the primary election.
- "(d) An accurate, plain language description of the Grassroots Donor Election Program, in a form provided to the secretary by the Oregon Elections Commission.
- "[(d)] (e) Any other information the Secretary of State considers relevant to the conduct of the election.
- 17 "(2) The Secretary of State, in cooperation with the county clerks, shall include:
- 19 "(a) A statement on the cover of the voters' pamphlet that the pamphlet 20 may be used to assist electors in voting; and
- "(b)(A) Statements in the information section of the voters' pamphlet on the pages immediately following the page containing the Secretary of State letter, to the extent reasonably practicable, that, for residents of each county to which the voters' pamphlet is distributed:
- 25 "(i) Are written in English and the five additional common languages for 26 the county listed by the Secretary of State under ORS 251.167;
- "(ii) Explain that an electronic copy of portions of the voters' pamphlet is publicly available in that language; and
- "(iii) Provide the website address to the translated voters' pamphlet.
- 30 "(B) The statements required under subparagraph (A) of this paragraph

- 1 must be written so as to be clearly readable.
- 2 "(C) The Secretary of State may adopt rules necessary to implement this paragraph.
- "(3) The Secretary of State may include in the voters' pamphlet the following information:
- 6 "(a) Maps showing the boundaries of senatorial and representative dis-7 tricts.
- 8 "(b) Voter registration forms.
- "(c) Elector instructions, including the right of an elector to request a second ballot if the first ballot is spoiled and the right of an elector to seek assistance in marking the ballot.
 - "(4)(a) The name of the county clerk or other filing officer may not appear in the voters' pamphlet in the county clerk's or filing officer's official capacity if the county clerk or filing officer is a candidate in the election for which the voters' pamphlet is printed.
 - "(b) As used in this subsection, 'filing officer' has the meaning given that term in ORS 254.165.

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"CAMPAIGN FINANCE LEGAL EXPENSE TRUST FUND

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"SECTION 37. Sections 38 and 39 of this 2022 Act are added to and made a part of ORS 244.205 to 244.221.

"SECTION 38. (1) Subject to the authorization of the Oregon Government Ethics Commission as described in ORS 244.209, the subject of a complaint alleging a violation of ORS chapter 260 that is subject to the enforcement proceedings set forth in section 12 or 32 (2) of this 2022 Act may establish a campaign finance legal expense trust fund to be used for the sole purpose of defraying legal expenses incurred in a legal proceeding to determine the validity of the complaint.

"(2) The proceeds of a campaign finance legal expense trust fund

1 may be used to:

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- "(a) Defray legal expenses incurred or reasonably expected to be incurred in a contested case hearing or appeal arising out of an alleged violation of ORS chapter 260 that is subject to the enforcement proceedings set forth in section 12 or 32 (2) of this 2022 Act;
- "(b) Defray or discharge expenses, costs or liabilities incurred before the fund was established if the expenses, costs or liabilities are related to the legal proceeding for which the fund was established; and
- "(c) Defray costs reasonably incurred in administering the trust fund, including but not limited to costs incident to the solicitation of moneys and the discharge of any tax liabilities incurred as a result of the creation, operation or administration of the trust fund.
 - "(3) Except as provided in subsection (2) of this section, a person may not use proceeds from the campaign finance legal expense trust fund for any personal use.
- "(4) The subject of a campaign finance complaint may not establish
 or maintain more than one campaign finance legal expense trust fund
 at any one time.
- "(5) The provisions of ORS chapter 130 do not apply to a campaign finance legal expense trust fund established under ORS 244.205 to 244.221.
- "(6) Contributions to a campaign finance legal expense trust fund established under ORS 244.205 to 244.221 are not considered a campaign contribution made to the subject of the campaign finance complaint for purposes of:
- "(a) Determining compliance with the contribution limits set forth in sections 2 to 15 of this 2022 Act; or
- 28 "(b) Continued eligibility to receive public moneys as a candidate 29 participating in the Grassroots Donor Election Program established in 30 sections 21 to 26 of this 2022 Act.

- "SECTION 39. The Oregon Government Ethics Commission shall
- 2 publicly disclose all contributions received and expenditures made by
- a campaign finance legal expense trust fund established under ORS
- 4 244.205 to 244.221 at least one time during every three-month period.
- **"SECTION 40.** ORS 244.209 is amended to read:
- 6 "244.209. (1) A **person or** public official may apply to establish a legal
- 7 expense trust fund or a campaign finance legal expense trust fund by
- 8 filing an application with the Oregon Government Ethics Commission. The
- 9 application must contain:
- "(a) A copy of an executed trust agreement described in subsection (2) of this section;
- 12 "(b) A sworn affidavit described in subsection (3) of this section signed 13 by the **person or** public official; and
- 14 "(c) A sworn affidavit described in subsection (4) of this section signed 15 by the trustee.
- 16 "(2) The trust agreement must contain the following:
- "(a) A provision incorporating by reference the provisions of ORS 244.205 to 244.221; and
- "(b) A designation of a trustee under ORS 244.211.
- 20 "(3) The affidavit of the **person or** public official must state:
- 21 "(a) The nature of the legal proceeding that requires establishment of the 22 trust fund;
- 23 "(b) That the **person or** public official will comply with the provisions 24 of ORS 244.205 to 244.221; and
- "(c) That the **person or** public official is responsible for the proper administration of the trust fund.
- "(4) The affidavit of the trustee must state that the trustee:
- (a) Has read and understands ORS 244,205 to 244,221; and
- 29 "(b) Consents to administer the trust fund in compliance with ORS 244.205 to 244.221.

- "(5) Upon receiving an application under this section, the commission shall review the trust agreement, the affidavits and any supporting documents or instruments filed to determine whether the application meets the requirements of ORS 244.205 to 244.221. If the commission determines that the application meets the requirements of ORS 244.205 to 244.221, the commission shall grant written authorization to the **person or** public official to establish the trust fund.
- "(6) The commission shall review the quarterly statements required under ORS 244.217 and shall monitor the activities of each trust fund to ensure continued compliance with ORS 244.205 to 244.221.
 - "(7) Unless subject to the attorney-client privilege, all documents required to be filed relating to the creation and administration of a trust fund are public records subject to disclosure as provided in ORS 192.311 to 192.478.
 - "(8) A **person or** public official may not establish a legal expense trust fund **or a campaign finance legal expense trust fund** without receiving prior written authorization of the commission as described in this section.
 - "(9) A **person or** public official may file an amendment to a trust agreement approved as part of a trust fund under this section. The commission shall approve the amendment if the commission determines the amendment meets the requirements of ORS 244.205 to 244.221.
 - **"SECTION 41.** ORS 244.211 is amended to read:
- 22 "244.211. (1) The trustee of a legal expense trust fund or a campaign fi-23 nance legal expense trust fund is responsible for:
- 24 "(a) The receipt and deposit of contributions to the trust fund;
- 25 "(b) The authorization of expenditures and disbursements from the trust 26 fund;
 - "(c) The filing of quarterly statements required under ORS 244.217; and
- 28 "(d) The performance of other tasks incident to the administration of the 29 trust fund.
 - "(2) The **person or** public official who establishes the trust fund may ei-

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- ther serve as the **person or** public official's own trustee or may appoint and
- 2 certify to the Oregon Government Ethics Commission the name and address
- 3 of a trustee. Any default or violation by the trustee shall be conclusively
- 4 considered a default or violation by the **person or** public official.
- **"SECTION 42.** ORS 244.213 is amended to read:
- 6 "244.213. (1) Except as provided in subsection (3) of this section, any
- 7 person may contribute to a legal expense trust fund or to a campaign fi-
- 8 nance legal expense trust fund established under ORS 244.205 to 244.221.
- 9 "(2) A person may make contributions of moneys to a legal expense trust
- 10 fund or to a campaign finance legal expense trust fund in unlimited
- amounts. Pro bono legal assistance and other in-kind assistance may also be
- 12 provided without limit and is considered a contribution subject to the re-
- porting requirements of ORS 244.217.
- "(3)(a) A political committee as defined in ORS 260.005 that is a principal
- 15 campaign committee may not contribute to a legal expense trust fund.
- 16 "(b) The principal campaign committee of the candidate who is the
- subject of the complaint for which the campaign finance legal expense
- 18 trust fund is established may not contribute to the campaign finance
- 19 legal expense trust fund.
- "SECTION 43. ORS 244.215 is amended to read:
- 21 "244.215. (1) A trustee of a legal expense trust fund or a campaign fi-
- 22 nance legal expense trust fund shall establish a single exclusive account
- 23 in a financial institution, as defined in ORS 706.008. The financial institution
- 24 must be located in this state and must ordinarily conduct business with the
- 25 general public in this state.
- 26 "(2) The trustee shall maintain the account in the name of the trust fund.
- "(3) All expenditures made by the trustee shall be drawn from the account and:
- 29 "(a) Issued on a check signed by the trustee; or
- 30 "(b) Paid using a debit card or other form of electronic transaction.

- "(4) A contribution received by a trustee shall be deposited into the account not later than seven calendar days after the date the contribution is received. This subsection does not apply to in-kind contributions received.
- "(5) This section does not prohibit the transfer of any amount deposited in the account into a certificate of deposit, stock fund or other investment instrument.
- 7 "(6) The account may not include any public or private moneys or any 8 moneys of any other person, other than contributions received by the trustee.
- "(7) A trustee shall retain a copy of each financial institution account statement from the account described in this section for not less than two years after the date the statement is issued by the financial institution.

"SECTION 44. ORS 244.217 is amended to read:

- "244.217. (1) The trustee of a legal expense trust fund or a campaign finance legal expense trust fund shall, according to the schedule described in subsection (3) of this section, file with the Oregon Government Ethics Commission a statement for the applicable reporting period showing contributions received by the trustee and expenditures made from the trust fund account established under ORS 244.215.
- "(2) Each statement shall list:

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- "(a) The name and address of each person who contributed an aggregate amount of more than \$75, and the total amount contributed by that person;
- "(b) The total amount of contributions not listed under paragraph (a) of this subsection as a single item, but shall specify how those contributions were obtained;
- 25 "(c) The amount and purpose of each expenditure and the name and ad-26 dress of each payee; and
 - "(d) The name and address of any person contributing pro bono legal assistance and the fair market value of the assistance provided by the person.
- "(3) Statements required to be filed with the commission under this section shall be filed according to the schedule described in ORS 244.218.

- "(4) If no contributions are received and no expenditures made during the reporting period, the trustee shall file a statement indicating that no contributions were deposited and no expenditures were made.
- "(5) The trustee may amend a statement filed under this section without penalty if the amendment is filed with the commission not later than 30 days after the deadline for filing the statement.

"SECTION 45. ORS 244.219 is amended to read:

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- "244.219. (1) A legal expense trust fund or a campaign finance legal
 expense trust fund established under ORS 244.205 to 244.221 may be terminated by:
 - "(a) The **person or** public official who established the trust fund;
- 12 "(b) Subject to subsection (2) of this section, the terms of the trust 13 agreement; or
 - "(c) The Oregon Government Ethics Commission following a determination by the commission that a violation of any provision of this chapter has occurred in connection with the trust fund.
 - "(2) A trust agreement may provide that a legal expense trust fund or a campaign finance legal expense trust fund is terminated not later than six months following the completion of the legal proceeding for which the fund was established. Upon application of the person or public official who established the trust fund, the commission may extend the existence of the trust fund to a specified date if the commission determines that the person or public official has incurred legal expenses that exceed the balance remaining in the fund. If the commission extends the existence of the trust fund, the trust fund terminates on the date the extension expires.
 - "(3) Following termination of a legal expense trust fund or a campaign finance legal expense trust fund, the trustee may not accept contributions to or make expenditures from the fund.
- "(4) Not later than 30 days after a trust fund is terminated, the trustee of the fund shall file with the commission a final report listing the totals

- of all contributions made to the fund and all expenditures made from the fund.
- **"SECTION 46.** ORS 244.221 is amended to read:
- "244.221. (1) Not later than 30 days after a legal expense trust fund or a campaign finance legal expense trust fund is terminated, the trustee of the fund shall return any moneys remaining in the fund to contributors to the fund on a pro rata basis.
- "(2) If the legal proceeding for which the trust fund was established results in an award of attorney fees, costs or any other money judgment award to or in favor of the **person or** public official, amounts awarded shall be distributed in the following order:
- "(a) To pay outstanding legal expenses;
 - "(b) To contributors to the trust fund on a pro rata basis; and
 - "(c) To the **person or** public official or, if required by the trust agreement, to an organization exempt from taxation under section 501(c)(3) of the Internal Revenue Code.

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"REPEAL OF MEASURE 47 (2006)

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"SECTION 47. Chapter 3, Oregon Laws 2007, is repealed.

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"ACTIONS FOR IMPLEMENTATION AND OPERATIVE DATE

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"SECTION 48. Sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act and the amendments to ORS 162.005, 244.209, 244.211, 244.213, 244.215, 244.217, 244.219, 244.221, 251.026, 251.085 and 260.042 by sections 16, 17, 35, 36 and 40 to 46 of this 2022 Act become operative on November 6, 2024.

"SECTION 49. (1) The Secretary of State and the Oregon Elections Commission may take any action before the operative date specified

- in section 48 of this 2022 Act that is necessary for the Secretary of State and Oregon Elections Commission to exercise, on and after the
- 3 operative date specified in section 48 of this 2022 Act, all of the duties,
- 4 functions and powers conferred on the Secretary of State and the
- 5 Oregon Elections Commission by sections 2 to 15, 21 to 27, 30 to 33, 38
- 6 and 39 of this 2022 Act and the amendments to ORS 162.005, 244.209,
- 7 244.211, 244.213, 244.215, 244.217, 244.219, 244.221, 251.026, 251.085 and
- 8 260.042 by sections 16, 17, 35, 36 and 40 to 46 of this 2022 Act.
 - "(2) A political committee may take any action before the operative date set forth in section 48 of this 2022 Act that is necessary for the political committee to be in compliance with the requirements set forth in sections 2 to 15 of this 2022 Act no later than the operative date set forth in section 48 of this 2022 Act.
 - "(3) No later than September 15, 2023, the Secretary of State shall propose revisions to the manual on campaign finance that is adopted by administrative rule and made publicly available on the secretary's website to ensure that it incorporates and describes the contents of this 2022 Act in a clear and straightforward manner.
 - "(4) No later than April 30, 2023, the first 11 members of the Oregon Elections Commission shall be appointed.
 - "(5) No later than November 1, 2023, the Oregon Elections Commission shall report to the interim committees of the Legislative Assembly related to campaign finance on the actions taken by the Secretary of State to implement the provisions of this 2022 Act.

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"CONFLICTS AND SEVERABILITY

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"SECTION 50. (1) To the extent any conflict exists, the provisions of sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act shall supersede any other law.

- "(2) For purposes of determining the constitutionality of the pro-visions of sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act, every section, subsection and subdivision thereof shall be evaluated separately. If any section, subsection or subdivision thereof is held invalid, the remaining sections, subsections and subdivisions thereof shall remain in full force and effect. The courts shall sever any sections, subsections or subdivisions thereof necessary to render sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act consistent with the United States Constitution, the Oregon Constitution and federal law. Each section, subsection and subdivision thereof shall be considered severable, individually or in any combination.
 - "(3) If, in the absence of this subsection, a court would determine that any numeric limit or threshold, percentage limit or threshold, time period or age limits otherwise set forth in sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act are in conflict with the United States Constitution or the Oregon Constitution, then the Secretary of State shall adopt temporary rules to preserve the requirements of sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act to the maximum extent possible, while ensuring compliance with the United States Constitution and the Oregon Constitution.
 - "(4) If, in the absence of this subsection, a court would determine that any provision set forth in sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act may not be fully implemented due to a prohibition in the United States Constitution or the Oregon Constitution against applying a provision set forth in sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act exclusively to individuals who reside in Oregon, are enrolled at institutions of education in Oregon or are employed to work in Oregon, then the offending provisions shall apply to all individuals.
 - "(5) If, in the absence of this subsection, a court would determine

- that any provision set forth in sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act may not be fully implemented due to a prohi-bition in the United States Constitution or the Oregon Constitution against applying a provision set forth in sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act to any individual or entity, then the offending provision in this 2022 Act shall be given a narrowing inter-pretation so as to avoid invalidation of any provision in this 2022 Act and to preserve the effectiveness of this 2022 Act to the maximum de-gree permissible under the United States Constitution and the Oregon Constitution.
 - "(6) If, in the absence of this subsection, a court would determine that any provision set forth in sections 2 to 15, 21 to 27, 30 to 33, 38 and 39 of this 2022 Act may not be fully implemented due to a prohibition, limitation or disclosure not complying with the United States Constitution or the Oregon Constitution, then the offending provision shall be given a narrowing interpretation so as to avoid invalidation of any provision of this 2022 Act to the maximum degree permissible under the United States Constitution and the Oregon Constitution.
 - "(7) If a court makes a determination described in subsections (3) to (6) of this section and for any reason declines to adopt the adjustment described in the applicable subsection:
 - "(a) The Secretary of State shall immediately adopt temporary rules to preserve the requirements of this 2022 Act to the maximum extent possible; and
 - "(b) Notwithstanding any other provision of law, the temporary rules adopted under paragraph (a) of this subsection shall remain in place until the secretary adopts permanent rules that preserve the requirements of this 2022 Act to the maximum extent possible or the Legislative Assembly amends the offending provisions of this 2022 Act.

1	"CAPTIONS
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3	"SECTION 51. The unit captions used in this 2022 Act are provided
4	only for the convenience of the reader and do not become part of the
5	statutory law of this state or express any legislative intent in the
6	enactment of this 2022 Act.
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8	"LEGISLATIVE REFERRAL
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10	"SECTION 52. This 2022 Act shall be submitted to the people for
11	their approval or rejection at the next regular general election held

 $\begin{array}{cccc} \mathrm{SB} \ 1526\text{-}1 & 2/10/22 \\ \mathrm{Proposed} \ \mathrm{Amendments} \ \mathrm{to} \ \mathrm{SB} \ 1526 \end{array}$

throughout this state.".