

House Bill 4104

Sponsored by Representative REARDON (Pre-session filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Establishes Prosperity 10,000 Program to provide career coaching, occupational training and job placement services for at least 10,000 low-income job seekers most impacted by COVID-19 pandemic.

Appropriates moneys to Department of Human Services for purpose of funding Prosperity 10,000 program.

Sunsets program on January 2, 2026.

Appropriates moneys to Bureau of Labor and Industries for purpose of funding grant programs to increase diverse participation in registered apprenticeship and preapprenticeship programs in construction, education, health care and manufacturing, and to award grants to community-based organizations for development and implementation of apprenticeship or preapprenticeship programs in those industry sectors.

Sunsets grant programs on January 2, 2026.

Appropriates moneys to Higher Education Coordinating Commission for purpose of administering grants to local workforce development boards that partner with culturally specific organizations, and administering grants awarded directly to culturally specific organizations to develop new apprenticeship and preapprenticeship programs in construction, education, health care and manufacturing, and to promote equitable participation in programs.

Sunsets grant programs on January 2, 2026.

Declares emergency, effective on passage.

A BILL FOR AN ACT

Relating to workforce development; and declaring an emergency.

Be It Enacted by the People of the State of Oregon:

PROSPERITY 10,000 PROGRAM

SECTION 1. Section 2 of this 2022 Act is added to and made a part of ORS 660.300 to 660.364.

SECTION 2. (1) The Prosperity 10,000 Program is established to provide career coaching, occupational training and job placement services for at least 10,000 low-income job seekers who have been the most impacted by the COVID-19 pandemic.

(2) The goals of the Prosperity 10,000 program are to:

(a) Include at least 10,000 total participants;

(b) Ensure that 100 percent of the participants are individuals who receive:

(A) Supplemental nutrition assistance under ORS 411.806 to 411.845; or

(B) Temporary assistance for needy families under ORS 412.001 to 412.069;

(c) Ensure that individuals who are historically underserved are included, including communities of color and rural communities;

(d) Ensure that at least 50 percent of the participants are women;

(e) Ensure that individuals who are in offender reentry programs are included;

(f) Ensure that at least 80 percent of the participants successfully complete the program;

(g) Ensure that at least 75 percent of the participants successfully obtain employment;

NOTE: Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1 and

2 (h) Ensure that at least 75 percent of the participants who successfully obtain employ-
3 ment earn at least \$15 per hour.

4 (3) The Prosperity 10,000 Program shall be administered by local workforce development
5 boards. The local workforce development boards shall:

6 (a) Coordinate with nonprofit community-based organizations and educational insti-
7 tutions to provide career coaching, occupational training and job placement services to pro-
8 gram participants;

9 (b) Distribute available funds to nonprofit community-based organizations and educa-
10 tional institutions that provide services to program participants;

11 (c) Coordinate with state workforce agencies and local workforce development boards to
12 provide career coaching, occupational training and job placement services to program par-
13 ticipants; and

14 (d) Identify and conduct outreach to targeted sector businesses and industry organiza-
15 tions regarding participation in the program.

16 (4)(a) As used in this subsection, the “SNAP Employment and Training Program” means
17 the employment and training component of the federal Supplemental Nutrition Assistance
18 Program under 7 U.S.C. 2015(d)(4).

19 (b) The Department of Human Services shall:

20 (A) Incorporate the Prosperity 10,000 Program into the statewide plan for the SNAP
21 Employment and Training Program;

22 (B) Seek federal reimbursement of 50 percent of the Prosperity 10,000 Program’s costs;
23 and

24 (C) Refer individuals who receive supplemental nutrition assistance under ORS 411.806
25 to 411.845 to participate in the Prosperity 10,000 Program.

26 (5)(a) The State Workforce and Talent Development Board and the Department of Human
27 Services shall establish a joint steering committee to:

28 (A) Oversee the progress of the Prosperity 10,000 Program;

29 (B) Ensure that program goals are met;

30 (C) Identify areas for program improvement; and

31 (D) Coordinate necessary support services, including child care, rental assistance and
32 transportation for program participants.

33 (b) The board shall provide staff support for the steering committee.

34 (6) Not later than 60 days following the effective date of this 2022 Act, the department
35 shall distribute the funds specifically appropriated to the department under section 4 of this
36 2022 Act to local workforce development boards to administer the Prosperity 10,000 Program.

37 **SECTION 3.** The Department of Human Services shall compile data from each local
38 workforce development board on the progress each board is making in carrying out the
39 Prosperity 10,000 Program established under section 2 of this 2022 Act and shall submit an
40 annual report that includes the data, disaggregated by race, gender and geographical area,
41 to the interim committees of the Legislative Assembly related to workforce development no
42 later than December 31 of each calendar year, in the manner provided in ORS 192.245.

43 **SECTION 4.** In addition to and not in lieu of any other appropriation, there is appropri-
44 ated to the Department of Human Services, to be distributed in consultation with the State
45 Workforce and Talent Development Board, for the biennium ending June 30, 2023, out of the

1 General Fund, the amount of \$50,000,000, for distribution to local workforce development
2 boards for the purpose of implementing the Prosperity 10,000 Program established under
3 section 2 of this 2022 Act.

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5 **EXPANSION OF REGISTERED APPRENTICESHIPS**
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7 **SECTION 5.** Sections 6, 8, 10 and 12 of this 2022 Act are added to and made a part of ORS
8 660.002 to 660.210.

9 **SECTION 6.** (1) As used in this section and section 10 of this 2022 Act:

10 (a) “Federal Workforce Innovation and Opportunity Act” has the meaning given that
11 term in ORS 660.300.

12 (b) “Local workforce development board” has the meaning given that term in ORS
13 660.300.

14 (2)(a) There is created in the Apprenticeship and Training Division of the Bureau of La-
15 bor and Industries a program to make grants for the purpose of increasing diverse partic-
16 ipation in apprenticeship-related training programs.

17 (b) The Bureau of Labor and Industries, in consultation with the Higher Education Co-
18 ordinating Commission, shall award grants to local workforce development boards, local joint
19 committees or trade committees that prioritize the recruitment and registration of diverse
20 participants in apprenticeship and preapprenticeship programs that provide training in con-
21 struction, health care, education and manufacturing.

22 (3) A recipient of grant moneys under this section may use the funds for the following
23 purposes:

24 (a) To support recruitment and outreach activities;

25 (b) To provide tuition and fee assistance for apprenticeship and preapprenticeship pro-
26 gram participants;

27 (c) To cover the costs of tools, supplies and other equipment necessary to provide train-
28 ing;

29 (d) Technology supports, including broadband service;

30 (e) Culturally and linguistically relevant wraparound services; and

31 (f) To provide paid work experiences, including stipends and wages, for participants in
32 preapprenticeship programs.

33 (4) The bureau shall disburse grant moneys to an entity under this section:

34 (a) Using the same formula required under the federal Workforce Innovation and Op-
35 portunity Act for the allocation of funds to local workforce development boards.

36 (b) Not later than 60 days following the effective date of this 2022 Act.

37 (5) The bureau shall compile data on the use of grant funds by each recipient that has
38 been awarded a grant under this section and submit a report to the interim committees of
39 the Legislative Assembly related to workforce development no less than semiannually, in the
40 manner provided in ORS 192.245. The report must include:

41 (a) A detailed description of each grant recipient’s use of grant funds.

42 (b) The outcomes of recruitment efforts, including the number of diverse participants
43 who have registered in or completed an apprenticeship or preapprenticeship training program
44 in construction, education, health care or manufacturing.

45 (c) Aggregated data concerning income and the amount of taxes paid to the state by ap-

1 prenticeship and preapprenticeship program participants.

2 (d) Information necessary to determine the return on investment, if any, of the grant
3 program created under this section.

4 **SECTION 7.** In addition to and not in lieu of any other appropriation, there is appropri-
5 ated to the Bureau of Labor and Industries, to be distributed in consultation with the Higher
6 Education Coordinating Commission, for the biennium ending June 30, 2023, out of the Gen-
7 eral Fund, the amount of \$2,500,000, for the purpose of providing grants as described in sec-
8 tion 6 of this 2022 Act.

9 **SECTION 8.** (1) There is created in the Apprenticeship and Training Division of the Bu-
10 reau of Labor and Industries a program to make grants to community-based organizations
11 to develop and implement new registered apprenticeship or preapprenticeship programs in
12 construction, health care, education and manufacturing.

13 (2) Grants awarded under this section may be used by recipients for the following pur-
14 poses:

15 (a) To pay for costs of convening employers in the construction, health care, education
16 and manufacturing industry sectors;

17 (b) Development of uniform standards for any newly established apprenticeship and pre-
18 apprenticeship programs;

19 (c) Development of curriculum and standard courses of study for the instruction of ap-
20 prenticeship and preapprenticeship program participants; and

21 (d) Any other cost that a grant recipient identifies, in an application submitted to the
22 Bureau of Labor and Industries, as necessary for the administration or implementation of
23 an apprenticeship or preapprenticeship program established under this section.

24 (3) The bureau, in consultation with the Higher Education Coordinating Commission,
25 shall determine the process for applying for grants under this section, the standards and
26 criteria for awarding grants and the general terms and conditions of the grants. The stan-
27 dards must be informed by and consistent with recommendations from industry and business
28 consortia in construction, health care, education and manufacturing.

29 (4) Grant moneys awarded under this section shall be disbursed to eligible community-
30 based organizations not later than 60 days following the effective date of this 2022 Act.

31 (5) The bureau shall compile data from each recipient that has been awarded a grant
32 under this section regarding the status and use of grant funds to ensure funding is expended
33 on the permissible purposes. The bureau shall submit a report summarizing the data to the
34 interim committees of the Legislative Assembly related to workforce development no less
35 than semiannually, in the manner provided in ORS 192.245.

36 **SECTION 9.** In addition to and not in lieu of any other appropriation, there is appropri-
37 ated to the Bureau of Labor and Industries, to be distributed in consultation with the Higher
38 Education Coordinating Commission, for the biennium ending June 30, 2023, out of the Gen-
39 eral Fund, the amount of \$2,500,000, for the purpose of providing grants under section 8 of
40 this 2022 Act.

41 **SECTION 10.** (1) As used in this section, “culturally specific organization” means an or-
42 ganization that serves a particular cultural community, that is primarily staffed and led by
43 members of that community and that demonstrates intimate knowledge of the lived experi-
44 ence of that community, including, but not limited to:

45 (a) The impact of racism or discrimination in the community;

1 (b) Specific disparities in access to services and resources experienced by the community;
2 and

3 (c) Community strengths, cultural practices, beliefs and traditions.

4 (2) The Higher Education Coordinating Commission shall administer a grant program to
5 award grants to local workforce development boards that partner with culturally specific
6 organizations to develop new apprenticeship and preapprenticeship programs in construction,
7 education, health care and manufacturing and to promote equitable participation in the
8 programs.

9 (3) Not later than 30 days following the effective date of this 2022 Act, the commission
10 shall distribute the funds specifically appropriated to the commission under section 11 of this
11 2022 Act as grants to local workforce development boards to carry out the purposes de-
12 scribed in subsection (2) of this section. The commission shall disburse moneys to local
13 workforce development board grant recipients using the same formula as required under the
14 federal Workforce Innovation and Opportunity Act for the allocation of funds to local
15 workforce development boards.

16 (4) Each local workforce development board that receives a grant under this section
17 shall, not more than 90 days after the moneys are disbursed, fully expend the moneys on
18 facilitating partnerships with one or more culturally specific organizations to begin develop-
19 ment of new apprenticeship and preapprenticeship programs described in subsection (2) of
20 this section.

21 (5) The commission shall compile data from each recipient that has been awarded a grant
22 under this section on the status and use of grant funds to ensure funding is expended on the
23 permissible purposes. The commission shall submit a report to the interim committees of the
24 Legislative Assembly related to workforce development no less than semiannually, in the
25 manner provided in ORS 192.245. The report shall:

26 (a) Include a summary of the data received from the grant recipients; and

27 (b) Identify each culturally specific organization that has partnered with a local
28 workforce development board to develop a new apprenticeship or preapprenticeship program
29 described in subsection (2) of this section.

30 SECTION 11. In addition to and not in lieu of any other appropriation, there is appro-
31 priated to the Higher Education Coordinating Commission, for the biennium ending June 30,
32 2023, out of the General Fund, the amount of \$12,500,000, for the purpose of providing grants
33 as described in section 10 of this 2022 Act.

34 SECTION 12. (1) As used in this section, “culturally specific organization” has the
35 meaning given that term in section 10 of this 2022 Act.

36 (2) The Higher Education Coordinating Commission shall administer a grant program to
37 directly award grants to culturally specific organizations for the development and adminis-
38 tration of new apprenticeship and preapprenticeship programs developed by such organiza-
39 tions.

40 (b) The commission shall establish a competitive process for any request for proposals
41 by which a culturally specific organization may apply to receive grants under this section.
42 The process must include eligibility requirements for applicants and the terms and conditions
43 of grants.

44 (2) The commission shall compile information from each culturally specific organization
45 that has been awarded a grant under this section about program outcomes and the use of

1 grant funds by each apprenticeship and preapprenticeship program established by a cul-
2 turally specific organization. The commission shall submit a report that summarizes the
3 performance and expenditure information to the interim committees of the Legislative As-
4 sembly related to workforce development no less than semiannually, in the manner provided
5 in ORS 192.245.

6 **SECTION 13.** In addition to and not in lieu of any other appropriation, there is appro-
7 priated to the Higher Education Coordinating Commission, for the biennium ending June 30,
8 2023, out of the General Fund, the amount of \$12,500,000, for the purpose of providing grants
9 under section 12 of this 2022 Act.

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11 **SUNSET**

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13 **SECTION 14.** Sections 2, 3, 6, 8, 10 and 12 of this 2022 Act are repealed on January 2, 2026.

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15 **CAPTIONS**

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17 **SECTION 15.** The unit captions used in this 2022 Act are provided only for the conven-
18 ience of the reader and do not become part of the statutory law of this state or express any
19 legislative intent in the enactment of this 2022 Act.

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21 **EMERGENCY CLAUSE**

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23 **SECTION 16.** This 2022 Act being necessary for the immediate preservation of the public
24 peace, health and safety, an emergency is declared to exist, and this 2022 Act takes effect
25 on its passage.
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