

TO: Chair Prozanski and Members of the Committee:

FR: Amanda Dalton

OR District Attorneys Association amanda@daltonadvocacy.com

**RE:** Opposition to SB 191

April 4, 2021

Thank you for the opportunity to provide written testimony in opposition to SB 191 on behalf of the Oregon District Attorneys Association (ODAA). ODAA opposes the bill as currently drafted because we believe that the bill will unfairly increase sentencing uncertainty for the victims and survivors of egregious person to person felonies, in addition to reducing the minimum prison sentences for those convicted perpetrators of child abuse, sexual assault, armed robberies, and attempted murder.

## Sentence Reductions for Serious Person Crimes Create Uncertainty for Victims and Survivors (Trauma advisory: this section will reference the crimes of sexual assault, child abuse and attempted murder)

This bill, as drafted, would significantly increase the level of uncertainty experienced by the victims and survivors of serious person felonies. Currently, Measure 11 sentences provide significant certainty for crime victims and survivors both before and after sentencing. Measure 11 provides victims and survivors clear expectations about what sentence the perpetrator of the harm against them will receive. This bill proposes to replace that certainty with ambiguity because it would introduce the possibility that almost all Measure 11 crimes would now be eligible for sentence reductions.

**SB 191** would also retroactively apply to individuals already convicted, sentenced and serving their prison sentence for the harmful person felonies they have committed. Victims and survivors of sexual assault, sexual abuse, and attempted murder, who believed their abuser's sentence was determined years ago in court, could be told that sentences could be reduced and that their abuser could be released early from prison.

Finally, a Measure 11 sentence provides a crime victim or survivor the certainty that the sentence they heard the Judge in court impose will be the sentence actually served by the person who harmed them. This bill would allow the proportional sentences imposed in court to be reduced by as much as 20% and the decision about whether or not the perpetrator will receive these reductions will not be made by a Judge, or in open court where a victim or

survivor could object, but rather the decision will be made administratively by the Department of Corrections. This proposed change will result in the victims and survivors of child abuse, sexual abuse and other violent felonies losing transparency and faith in the sentence of their abuser.

## <u>Sentence Reductions for Serious Person Crimes (Trauma advisory: this section will reference the crimes of sexual assault, child abuse and attempted murder)</u>

Ballot Measure 11 was written to apply only to those individuals convicted of committing felonies where there was direct personal harm to the victim. That is why the minimum sentencing structure does not apply to other felonies such as drug possession, drug delivery, drug manufacturing, theft, or even home burglary. Instead, the measure is calibrated to ensure that people who commit crimes such as child abuse, sexual assault, armed robbery, and attempted murder face proportionate minimum prison sentences as a consequence for their actions and their harm to victims and survivors. As drafted SB 191 would allow sentences for these harmful felonies committed against other people to be reduced by up to 20%.<sup>1</sup>

Additionally, while we respect the right of any person to offer their story, experience and opinion on this important policy discussion, there have been several letters submitted into the record urging you to pass this bill, largely due to its retroactive feature from current AICs. We believe that as you consider this policy proposal and those letters you have all the facts before you and have accordingly enclosed a chart which provides additional information about the circumstances of the cases that are referenced in the written testimony on OLIS.

<sup>&</sup>lt;sup>1</sup>SB 191 would amend the presumptive sentence for the listed offenses by permitting eligibility for Earned Time ET can reduce an offender's sentence by up to 20%.

SB 191: OLIS Testimony

| NAME            | COUNTY     | CONVICTIONS   | YEAR<br>CONVICTED | PLEA / TRIAL | # DISMISSED |
|-----------------|------------|---|-------------------|--------------|-------------|
| NATHANIEL BELL  | CLACKAMAS  | ATT SOD I / SEX ABUSE I   | 2014              | PLEA         | 0           |
| ANGELA KIM      | MULTNOMAH  | MANSLAUGHTER I / CONSPIRACY TO COMMIT MURDER  | 2007              | PLEA         | 0           |
| JASON TAYLOR    | DOUGLAS    | SODOMYI   | 2016              | TRIAL        | 1           |
| JAMES ESCOBAR   | WASHINGTON | SEX ABUSE 1   | 2019              | PLEA         | 3           |
| CHELSEA LOVELL  | MULTNOMAH  | SEX ABUSE 1 X3 / ECSA 1 / ECSA 2 / USING CHILD SEX DISPLAY                          | 2017              | PLEA         | 112         |
| TRINIDAD RAMOS  | MARION     | ASSAULT II / FPF / UUW X2   | 2013              | TRIAL        | 0           |
| LEONEL ZAMORA   | WASHINGTON | ASSAULT II  | 2017              | PLEA         | 2           |
| JOHN MAY        | DESCHUTES  | SODOMY I X 3  | 2011              | PLEA         | 10          |
| DEAN KIENHOLZ   |            | MANSLAUGHTER I / ASSAULT II X3 /<br>DUII / ASSAULT III / RECKESS DRIVE X2<br>. REAP | 2000              | TRIAL        | 0           |
| JESSE LIEBLE    | WASHINGTON | ROBBERY II / BURG II  | 2019              | PLEA         | 15          |
| JEREMY LINGBECK | LINN       | SEX ABUSE I X2 / USING CHILD SEX<br>DISPLAY   | 2018              | PLEA         | 3           |

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| NAME                | COUNTY           | CONVICTIONS   | YEAR<br>CONVICTED | PLEA / TRIAL | # DISMISSED                   |
|---------------------|------------------|---|-------------------|--------------|-------------------------------|
| TRISTIN LITTS       | COLUMBIA         | KIDNAP I / ATT RAPE I / MENACING                        | 2019              | PLEA         | 6                             |
| COLLEEN MILLER      | JOSEPHINE        | SODOMY I / USE CHILD SEX DISPLAY<br>X2 / RAPE I / USP I | 2006              | PLEA         | 7                             |
| JACK NUTTING        | JOSEPHINE        | ATT MURDER / KIDNAP I / ASSAULT II<br>X2 / COERCION     | 2012              | PLEA         | 8                             |
| MARK SMITH          | LINCOLN          | ATT MURDER / FPF / MENACING X3                          | 2018              | PLEA         | 10                            |
| SEAN TESTER         | MULTNOMAH        | ASSAULT I / COERCION                                    | 2019              | PLEA         | 2                             |
| STEPHEN WEAVILL     | LANE AND MALHEUR | MURDER AND ASSAULT 2                                    | 2001 AND 2003     | PLEA         | 1 COUNT                       |
| TRAVIS EPPS         | MARION           | SODOMY I, SEX ABUSE I, USP II                           | 2008              | TRIAL        | 0                             |
| CHRIS VASEY         | DOUGLAS          | RAPE I, SODOMY I  | 2018              | PLEA         | TAKEN OUT OF<br>JESSICA'S LAW |
| GUSTAVO VEGA        | MARION           | ATT AGG MURDER  | 2015              | PLEA         | 4 COUNTS                      |
| JOHN WADE           | MULTNOMAH        | ATT MURDER, ROBBERY I                                   | 2002              | TRIAL        |                               |
| JACOB WATKINS       | MARION           | RAPE I X 2, SODOMY I                                    | 2011              | TRIAL        | 0                             |
| FRANKLIN WIDDIFIELD | coos             | KID I X 2, ROBBERY I X 2                                | 1998              | TRIAL        | 0                             |

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| NAME              | COUNTY           | CONVICTIONS   | YEAR<br>CONVICTED        | PLEA / TRIAL | # DISMISSED     |
|-------------------|------------------|---|--------------------------|--------------|-----------------|
| ROBERT WINGETT    | MARION           | SODOMY I X 5  | 2009                     | TRIAL        | 0               |
| ROBERT BOGLE      | MARION           | KID I X 3, ROBBERY 1 X 2, ASSAULT 2 X 2                       | 1993 (NON<br>MEASURE 11) | TRIAL        | 0               |
| JON AUSTIN        | CLACKAMAS        | RAPE I, USP II  | 2012                     | PLEA         | 7 COUNTS        |
| GUAGE LEE GRAY    | KLAMATH          | MANII X 2   | 2015                     | PLEA         | MAN I DISMISSED |
| JIM SCHIFFERER    | IMARION          | SODOMY I X 4, SEX ABUSE I X 2, USING X 2                      | 2012                     | PLEA         | 0               |
| AARON NEUBARTH    | MULTNOMAH        | MANSLAUGHTER I / ATT MURDER /<br>ASSAULT II                   | 2005                     | TRIAL        | 0               |
| JASON CIZEK       | MARION           | SODOMY I X3   | 2014                     | STIP FACTS   | 7               |
| BRANDON CARSON    | CURRY            | SEX ABUSE I / USP I / SODOMY I                                | 2005                     | PLEA         | 5               |
| BROOKE KEPPLER    | LANE             | SEX ABUSE I X2  | 2018                     | PLEA         | 3               |
| SAMUEL MASON      | MULTNOMAH        | ASSAULT II  | 2019                     | PLEA         | 5               |
| DANIEL NEPOMUCENO | MARION           | MURDER / FPF  | 2013                     | PLEA         | 2               |
| JEREMIAH RABER    | MARION - 2 CASES | SODOMY 1 / USP I / USE CHILD X2 /<br>ECSA X2 / SEX ABUSE I X4 | 2013                     | PLEA         | 5-Feb           |

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|------------------------|------------|---|-------------------|--------------|--------------------------|
| AUSTIN VANDERPOOL      | MARION     | ATT AGG MURDER X2   | 2011              | PLEA N/C     | 2                        |
| JASON DUNGAN           | UMATILLA   | ASSAULT II (DV); STRANGULATION(DV)<br>UUV   | 2019              | PLEA         | 2                        |
| MICHAEL EMMETT         | MULTNOMAH  | ASSAULT II  | 2017              | PLEA         | 1                        |
| ROBERT FOUNTAIN        | CLACKAMAS  | MANSLAUGHTERI   | 2018              | PLEA         | 4                        |
| CAYCE FRENCH           | MULTNOMAH  | MURDER  | 2007              | PLEA         | 3 (INC AGG<br>MURDER X2) |
| MICHAEL GREENE         | WASHINGTON | SEX PEN I (X2); SEX ABUSE I   | 2019              | PLEA         | 1                        |
| RUDOLFO HERNANDEZ-CRUZ | WASHINGTON | ATT. MURDER; ASSAULT I; UUW (X4)  | 2009              | TRIAL        |                          |
| WAYNE HOUFF            | MULTNOMAH  | USING A CHILD IN A DISPLAY OF<br>SEXUALLY EXPLICIT CONDUCT (X4); SEX<br>ABUSE I (X2); ENCOURAGING CHILD<br>SEX ABUSE II (4) | 1998              | TRIAL        |                          |
| TYLER JOHNSTON         | WASHINGTON | ROB1 (X2)   | 2015              | PLEA         | 2 COUNTS (UUW<br>(X2))   |
| LAWAUN KENT            | MULTNOMAH  | ATT. A1 W/ FIREARM (DV); BURG I<br>(DV); A1 W/ FIREARM (DV); UUW  | 2017              | TRIAL        | 0                        |
| MARK LAWSON            | WASHINGTON | ROBI; UUW   | 2018              | TRIAL        | 0                        |

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|---------------------|-------------------|--|-------------------|---------------|-----------------------------------|
| BRIAN MAURO         | WASHINGTON        | SEX ABUSE I (X2)   | 2013              | PLEA          | 5                                 |
| KEN LEE             | LANE              | ROB I (X5); BURG I; TAMPERING WITH EVIDENCE; FELON POSS. FIREARM | 2012              | PLEA          | 0                                 |
| NICHOLAS MCELMURRY  | DOUGLAS           | ASSAULT II   | 2019              | PLEA          | 2                                 |
| KRISTOPHER MOE      | WASHINGTON        | ASSAULT I  | 2015              | TRIAL         |                                   |
| BRANDON PAINE-SMITH | MARION            | MANSLAUGHTER I; ASSAULT II;<br>FTPD/D (X2)                       | 2013              | PLEA          | 1                                 |
| TRAVIS POWERS       | LINN              | MURDER; THEFT I; ROBII   | 2014              | PLEA          | 1 COUNT<br>(AGGRAVATED<br>MURDER) |
| BRADLEY QUILLEN     | JACKSON           | MANSALUGHTER I; UUW  | 2017              | TRIAL         | 0                                 |
| RICK RAYBORN        | MULTNOMAH         | SEX ABUSE I (X2)   | 2018              | PLEA          | 2                                 |
| WILLIAM RAY         | MULTNOMAH         | ROB I (X3)   | 2015              | PLEA          | 2                                 |
| GUY EHLER           | MULTNOMAH-4 CASES | ATT RAPE I / SOD I X 2 / RAPE I X2                               | 1979              | NOT IN ECOURT |                                   |
| PAUL REYES          | JOSEPHINE         | ASSAULT 3, CRIM MISTX 1 (X2),<br>ASSAULT 1                       | 2015              | PLEA          | 0                                 |

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|--|----------------------------|---|-------------------|--------------|-------------|
| BRIAN RUSSELL  | KLAMATH                    | SEX ABUSE 1 (X3)  | 2014              | PLEA         | 3           |
| ANTONIO SANDERS  | MULTNOMAH                  | MANSLAUGHTER 1  | 2015              | PLEA         | 1           |
| SHELLY BARRERA   | MARION                     | ROBBERY 1   | 2015              | PLEA         | 1           |
| DOUGLAS LUFT   | LANE                       | RAPE 1, SEX ABUSE 1, SEX PEN 1  | 2019              | PLEA         | 4           |
| BRANDON SKJEIE   | CLACKAMAS                  | SEX ABUSE 1 (4) (MENTIONS IN LETTER)  | 2015              | PLEA         | 8           |
| MARK SMITH   | MARION                     | USING A CHILD IN A DISPLAY OF SEXUALLY EXPLICIT CONDUCT, ONLINE SEXUAL CORRUPTION OF A CHILD 1, LURING A MINOR (X4) | 2019              | PLEA         | 9           |
| DAVID SPRADLEY   | JOSEPHINE/JACKSON          | ROB 1 (X2), ROB 1   | 2007/2009         | PLEA         | 18          |
| MALIKYE COX  | MARION                     | ASSAULT II  | 2017              | PLEA         | 4           |
| GALVIN LOMBOY  | MULTNOMAH AND<br>CLACKAMAS | ROB 2 X 7, SEX ABUSE 1 X 2  | 2004              | PLEA         | 68          |
| ARMADINA RODRIGUES ON BEHALF OF<br>MARCO VILLARREAL SID 14431659 | MARION                     | ROBBERY 1 X 3, KID 2  | 2007              | PLEA         | 10          |
| SETH BURNETT   | UMATILLA                   | ROBBERY 2   | 2018              | PLEA         | 6           |

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|---|------------|--------------------------------|-------------------|--------------|----------------------------------|
| BOBBY JO JACKSON                          | MARION     | ROBBERY 2 X 3                  | 2014              | PLEA         | 6                                |
| KEVIN LEE AGENBORD                        | DESCHUTES  | USPI                           | 2012              | PLEA         | 0 (PRIORS FOR SEX<br>ABUSE I X4) |
| RICKEY AND NORINE CABINE FOR SAMUEL MASON | MULTNOMAH  | ASSAULT 2                      | 2019              | PLEA         | 6 (CC TO FEDERAL<br>OFFENSE)     |
| CALVIN CHASE                              | CLACKAMAS  | SODOMY I X 4, SEX ABUSE I      | 2004              | PLEA         | 2                                |
| DUSTIN GOVER                              | LANE       | SEX ABUSE 1 X 2                | 2018              | PLEA         | 2                                |
| WALKER OWEN HENNEKE                       | DESCHUTES  | ASSAULT I X 2                  | 2017              | PLEA         | 15                               |
| TIMOTHY HOLYCROSS                         | WASHINGTON | ATT AGGRAVATED MURDER, ARSON I | 2017              | TRIAL        |                                  |
| SPENCER BLACKKETTER                       | DOUGLAS    | SODOMY I / SEX ABUSE I X2      | 2011              | TRIAL        | 5                                |
| RYAN THOMAS                               | YAMHILL    | RAPE I X2 / SEX ABUSE I        | 2019              | PLEA         | 12                               |
| TOBIN TERPENNING                          | MULTNOMAH  | ATT SOD I / SEX ABUSE I X3     | 2010              | PLEA N/C     | 3                                |
| ADAM HUNTER                               | WASHINGTON | ATT SOD I X2 / ATT RAPE I X2   | 2019              | PLEA         | 4                                |
| DONALD SKELTON                            | KLAMATH    | ASSAULT II                     | 2015              | TRIAL        | 3                                |

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|------------------------------|-----------------------|--|-------------------|--------------|----------------|
|                              |                       | SODOMY II / USE CHILD X2 - WASH RAPE     |                   |              | 3-WASHINGTON   |
|                              | WASHINGTON /          | II / USE CHID / SOD II - DESCH RAPE II - |                   |              | 21 - DESCHUTES |
| ZACHARY CRITCHETT            | DESCHUTES / CLACKAMAS | CLACK                                    | 2020              | PLEA         | 10 - CLACKAMAS |
|                              |                       |  |                   |              |                |
|                              |                       |  |                   |              |                |
| Niya Sosa-Martinez (Bennett) | Marion                | Manslaughter I                           | 2015              | Plea         |                |