HB 2021-5 (LC 3683) 4/6/21 (DJ/cpa/ps)

Requested by Representative MARSH

PROPOSED AMENDMENTS TO HOUSE BILL 2021

In line 2 of the printed bill, after the semicolon delete the rest of the line 1 and insert "creating new provisions; amending ORS 469A.005, 469A.180, 2 469A.205, 757.247, 757.603, 757.646 and 757.649; repealing ORS 469A.062 and 3 469A.100; and prescribing an effective date.". 4 Delete lines 4 through 11 and insert: 5 6 **"CLEAN ENERGY TARGETS** 7 8 "SECTION 1. Definitions. As used in sections 1 to 15 of this 2021 9 Act: 10 "(1) 'Baseline emissions level' means: 11 "(a) For an electric company, the average annual emissions of 12 greenhouse gas for the years 2010, 2011 and 2012 associated with the 13 electricity sold to retail electricity consumers as reported under ORS 14 468A.280, or rules adopted pursuant thereto. 15 "(b) Except as provided in paragraph (c) of this subsection, for an 16 electricity service supplier, 0.428 metric tons of carbon dioxide equiv-17 alent per megawatt-hour associated with the electricity sold by the 18 electricity service supplier to retail electricity consumers as reported 19 under ORS 468A.280, or rules adopted pursuant thereto. 20 "(c) For an electricity service supplier that is first certified under 21

ORS 757.649 on or after the effective date of sections 1 to 15 of this 2021 Act, the baseline emissions level defined in paragraph (b) of this subsection shall be adjusted downward in the certification of the electricity service supplier under ORS 757.649 to a level that:

"(A) Reflects the continual progress made by other electricity service suppliers toward meeting the clean energy targets set forth in
section 3 of this 2021 act, as determined under section 5 (3) of this 2021
Act; and

9 "(B) Prevents the creation of a competitive disadvantage among
 10 electricity service suppliers.

"(2) 'Community-based renewable energy' means one or more
 renewable energy systems and storage systems that:

"(a) Interconnect to utility distribution assets to assist in develop ment of microgrids, demand response measures, energy-related
 infrastructure that promotes climate resiliency, and other such
 measures;

"(b) Provide a direct benefit to a particular community through a
 community-benefits agreement or direct ownership by a local govern ment, nonprofit community organization or federally recognized In dian tribe; and

"(c) Result in increased resiliency or community stability, local
 jobs, economic development or direct energy cost savings to families
 and small businesses.

"(3) 'Electric company,' 'electricity service supplier' and 'electric
utility' have the meanings given those terms in ORS 757.600.

"(4) 'Environmental justice' means equal protection from environ mental and health hazards and meaningful public participation in de cisions that affect the environment in which people live, work, learn,
 practice spirituality and play.

30 "(5) 'Environmental justice communities' means communities of

color, communities experiencing lower incomes, tribal communities, rural communities, coastal communities, communities with limited infrastructure and other communities traditionally underrepresented in public processes and adversely harmed by environmental and health hazards, including but not limited to, seniors, youth and persons with disabilities.

7 "(6) 'Greenhouse gas' has the meaning given that term in ORS
8 468A.210.

9 "(7) 'Nonemitting electricity' means electricity, including 10 hydroelectricity, that is generated and may be stored in a manner that 11 does not emit greenhouse gas into the atmosphere.

"(8) 'Retail electricity consumer' means a retail electricity con sumer, as defined in ORS 757.600, that is serviced by a retail electricity
 provider and located in this state.

"(9) 'Retail electricity provider' means an electric company or
 electricity service supplier.

17 "<u>SECTION 2.</u> Policy. It is the policy of the State of Oregon:

"(1) That retail electricity providers rely on nonemitting electricity
 to meet the clean energy targets set forth in section 3 of this 2021 Act
 and eliminate greenhouse gas emissions associated with serving
 Oregon retail electricity consumers by 2040.

"(2) That electricity generated in a manner that produces zero greenhouse gas emissions also be generated, to the maximum extent practicable, in a manner that provides additional direct benefits to communities in this state in the forms of creating and sustaining meaningful living wage jobs, promoting workforce equity and increasing energy security and resiliency; and

"(3) That implementation of sections 1 to 15 of this 2021 Act be done
 in a manner that minimizes burdens for environmental justice com munities.

"SECTION 3. Clean energy targets. (1) A retail electricity provider shall reduce greenhouse gas emissions, measured for an electric company as greenhouse gas emissions reported under ORS 468A.280, and measured for an electric service supplier as greenhouse gas emissions per megawatt-hour as reported under ORS 468A.280, to the extent compliance is consistent with sections 1 to 15 of this 2021 Act, by the following targets:

8 "(a) By 2030, 80 percent below baseline emissions level.

9 "(b) By 2035, 90 percent below baseline emissions level.

10 "(c) By 2040, 100 percent below baseline emissions level.

"(2) Nothing in sections 1 to 15 of this 2021 Act may be construed
 as establishing a standard that requires a retail electricity provider to
 track electricity to end use retail customers.

14 "SECTION 4. Clean energy plans; electric companies. (1) An electric 15 company shall develop a clean energy plan for meeting the clean en-16 ergy targets set forth in section 3 of this 2021 Act concurrent with the 17 development of each integrated resource plan.

"(2) The electric company shall submit the clean energy plan to the
Public Utility Commission and the Department of Environmental
Quality.

"(3)(a) A clean energy plan must be based on or included in an integrated resource plan filing made no earlier than January 1, 2022 and filed no later than 180 days after the integrated resource plan is filed, or developed within an integrated resource planning process and incorporated into the integrated resource plan filed with the commission.

"(b) Notwithstanding paragraph (a) of this subsection, a clean energy plan developed by a multistate jurisdictional electric company must be based on or contained in other information developed consistent with a cost-allocation methodology approved by the commis1 **sion.**

2 "(4) A clean energy plan must:

"(a) Incorporate the clean energy targets set forth in section 3 of
this 2021 Act;

5 "(b) Include annual goals set by the electric company for actions 6 that make progress towards meeting the clean energy targets set forth 7 in section 3 of this 2021 Act, including but not limited to acquisition 8 of nonemitting generation resources, short and long duration energy 9 storage, energy efficiency measures and acquisition and use of demand 10 response resources;

11 "(c) Demonstrate the electric company is making continual 12 progress within the planning period towards meeting the clean energy 13 targets set forth in section 3 of this 2021 Act, including but not limited 14 to demonstrating a projected reduction of annual greenhouse gas 15 emissions; and

¹⁶ "(d) Result in an affordable, reliable and clean electric system.

"(5) Actions and investments proposed in a clean energy plan may include the development or acquisition of clean energy resources, acquisition of energy efficiency and demand response, including but not limited to an acquisition required by ORS 757.054, development of new transmission and other supporting infrastructure, retirement of existing generating facilities, short and long duration energy storage, changes in system operation and any other necessary action.

"(6) The commission shall ensure that an electric company demonstrates continual progress as described in subsection (4)(c) of this section and is taking actions as soon as practicable that facilitate rapid reduction of greenhouse gas emissions at reasonable costs to retail electricity consumers.

²⁹ "<u>SECTION 5.</u> <u>Emissions verification; compliance.</u> (1)(a) For the ³⁰ purposes of verifying emissions and determining compliance with the clean energy targets set forth in section 3 of this 2021 Act, the De partment of Environmental Quality shall determine:

"(A) For each electric company, the electric company's baseline
emissions level; and

"(B) For each retail electricity provider, the amount of emissions
reduction necessary for the retail electricity provider to meet the clean
energy targets set forth in section 3 of this 2021 Act.

6 "(b) The department shall verify the projected greenhouse gas
9 emissions reductions as a result of a clean energy plan by using the:

"(A) Method of measuring greenhouse gas emissions for an electric
 company set forth in ORS 468A.280; or

"(B) Information provided by an electricity service supplier under
 subsection (3) of this section.

"(c) The department shall report the department's findings to the
 Public Utility Commission and the electric company seeking acknowl edgement of a clean energy plan by the commission.

"(2) The Public Utility Commission shall acknowledge the clean
energy plan if the commission finds the plan to be in the public interest and consistent with the clean energy targets set forth in section
3 of this 2021 Act. In evaluating whether a plan is in the public interest, the commission shall consider:

"(a) Any reduction of greenhouse gas emissions that is expected
 through the plan, and any related environmental or health benefits;

24 "(b) The economic and technical feasibility of the plan;

"(c) The effect of the plan on the reliability and resiliency of the
 electric system;

27 "(d) Availability of federal incentives;

28 "(e) Costs and risks to the customers; and

29 "(f) Any other relevant factors as determined by the commission.

30 "(3) In addition to the emissions report required under subsection

HB 2021-5 4/6/21 Proposed Amendments to HB 2021 1 (4) of this section, an electricity service supplier shall report to the
2 commission:

"(a) An estimate of annual greenhouse gas emissions associated
with electricity sold by the electricity service supplier to retail electricity consumers for the current year and following three years;

6 "(b) Annual goals set by the electricity service supplier for actions 7 described under paragraph (c)(A) of this subsection, including but not 8 limited to a projected reduction of annual greenhouse gas emissions 9 associated with the electricity sold to retail electricity consumers by 10 the electricity service supplier;

"(c) Other information necessary, as determined by the commission, to demonstrate the electricity service supplier's anticipated ability to meet the clean energy targets set forth in section 3 of this 2021
Act, including:

"(A) Actions to make continual progress toward meeting the clean
 energy targets that are consistent with providing affordable, reliable,
 and clean electricity service; and

"(B) Anticipated actions to facilitate rapid reductions of greenhouse
 gas emissions at reasonable costs to retail electricity consumers served
 by the electricity service supplier.

"(d) The commission shall review the information supplied by an electricity service supplier under this subsection for the purposes of determining whether the electricity service supplier is making continual and reasonable progress toward compliance with the clean energy targets set forth in section 3 of this 2021 Act.

"(4)(a) A retail electricity provider shall report annual greenhouse gas emissions associated with the electricity sold to retail electricity consumers by the retail electricity provider to the Department of Environmental Quality in the manner set forth under ORS 468A.280, or rules adopted pursuant thereto. 1 "(b) The Public Utility Commission shall use the greenhouse gas 2 emissions reported to the department under paragraph (a) of this 3 subsection and provided to the commission to determine whether or 4 not the retail electricity provider has met the clean energy targets set 5 forth in section 3 of this 2021 Act.

"SECTION 6. Utility Community Benefits and Impacts Advisory 6 Group. (1) An electric company that files a clean energy plan under 7 section 4 of this 2021 Act shall convene a Community Benefits and 8 Impacts Advisory Group. The members of the electric company's 9 **Community Benefits and Impacts Advisory Group will be determined** 10 by the electric company with input from stakeholders that represent 11 the interests of customers or affected entities within the electric 12 company's service territory. Members must include representatives of 13 environmental justice communities and low-income ratepayers and 14 may include representatives from other affected entities within the 15electric company's service territory. 16

"(2)(a) The electric company shall develop, in consultation with the Community Benefits and Impacts Advisory Group, a biennial report that assesses the community benefits and impacts of the utility and shall file the biennial report with the Public Utility Commission. The biennial report must include a description of the following:

"(A) Energy burden and disconnections for residential customers
 and disconnections for small commercial customers;

24 "(B) Opportunities to increase contracting with businesses owned
25 by women, veterans or Black, Indigenous, or People of Color;

"(C) Actions within environmental justice communities within the
 electric company's service territory intended to improve resilience
 during adverse conditions or facilitate investments in the distribution
 system;

30 "(D) Distribution of infrastructure or grid investments and up-

grades in environmental justice communities in the electric company's
 service territory;

"(E) Social, economic or environmental justice cobenefits that result from the electric company's investments, contracts or internal
practices;

6 "(F) Customer experience, including a review of annual customer
7 satisfaction surveys;

8 "(G) Actions to encourage customer engagement; and

9 "(H) Other items as determined by the electric company and the
electric company's Community Benefits and Impacts Advisory Group.
11 "(b) The electric company may engage the Community Benefits and
12 Impacts Advisory Group to advise on other matters, including but not

13 limited to:

"(A) The development and equitable implementation of a clean en ergy plan as determined in section 4 of this 2021 Act;

"(B) The development and equitable implementation of a distrib ution system plan;

18 "(C) Equitable contracting practices; and

"(D) Best practices and strategies for reducing energy burden and
 disconnections in the electric company's service territory.

"(3) The commission shall establish a process for an electric company to contemporaneously recover the cost associated with the development of biennial reports and the costs associated with compensation or reimbursement for time and travel of members of a Community Benefits and Impacts Advisory Group.

<u>"SECTION 7. Treatment of generation resources; greenhouse gas</u>
 <u>emissions accounting.</u> For the purposes of determining compliance
 with sections 1 to 15 of this 2021 Act, electricity shall have the emission attributes of the underlying generating resource or resources.

30 "SECTION 8. Determining compliance with clean energy targets.

(1)(a) In determining whether a retail electricity provider has complied
with the clean energy targets set forth in section 3 of this 2021 Act,
the Public Utility Commission shall take into consideration unplanned
emissions in excess of the projection in the development of an electric
company's clean energy plan submitted under section 4 of this 2021
Act or the information provided by an electricity service supplier under section 5 (3) of this 2021 Act, to the extent:

8 "(A) The emissions are in excess of the clean energy targets set 9 forth in section 3 of this 2021 Act;

"(B) Generation of electricity from nonemitting resources fore casted to meet electricity demand is less than expected, including but
 not limited to, variability in the generation, transmission or other
 causes; and

"(C) The additional emissions are from the generation of electricity
 necessary to meet load.

"(b) A retail electricity provider that continues to be out of com-16 pliance with the clean energy targets set forth in section 3 of this 2021 17 Act for more than 12 months as a result of unplanned emissions as 18 described in paragraph (a)(A) to (C) of this subsection shall include a 19 detailed plan on how the retail electricity provider will return to 20compliance as soon as practicable, subject to approval by the com-21mission, for an electric company, in a subsequent clean energy plan 22or, for an electricity service supplier, in a subsequent submission to 23the commission under section 5 (3) of this 2021 Act. 24

"(2) Greenhouse gas emissions associated with electricity acquired from net metering of customer resources, a community solar project as defined in ORS 757.386 or a qualifying facility under the terms of the Public Utility Regulatory Policies Act shall be excluded from the determination of the retail electricity provider's total greenhouse gas emissions. "(3) For purposes of determining whether a retail electricity provider has complied with the clean energy targets set forth in section
3 of this 2021 Act, electricity acquired from power purchases from the
Bonneville Power Administration for delivery to Oregon retail electricity consumers shall be deemed nonemitting electricity.

"(4)(a) For a retail electricity provider that makes sales of elec-6 tricity to retail electricity consumers in an amount that equals three 7 percent or more of all electricity sold to retail electricity consumers, 8 the commission shall initiate a process to update the avoided costs 9 calculated pursuant to ORS 758.525 for a qualifying facility under ORS 10 758.505 to ensure avoided costs accurately reflect the characteristics 11 of generators that contribute to compliance with sections 1 to 15 of 12 this 2021 Act. 13

"(b) The process initiated by the commission under paragraph (a) 14 of this subsection may commence no sooner than two calendar years 15before the calendar year identified in the retail electricity provider's 16 acknowledged integrated resource plan that shows the retail electricity 17 provider will meet the requirements described in ORS 469A.052 (h) and 18 must conclude no later than the calendar year identified in the ac-19 knowledged integrated resource plan that shows the retail electricity 20provider will meet the requirements described in ORS 469A.052 (h). 21

"SECTION 9. Reliability pause. (1) Upon its own motion or at the request of an electric company, the Public Utility Commission may open an investigation pursuant to ORS 756.515 (1) to determine whether to grant a temporary exemption to an electric company's compliance with one or more of the requirements of ORS 469A.052 or a clean energy plan adopted pursuant to sections 1 to 15 of this 2021 Act.

"(2) The commission may grant a temporary exemption if compli ance:

"(a) Conflicts with or compromises an electric company's obligation
 to comply with mandatory reliability standards set by the North
 American Electric Reliability Corporation;

4 "(b) Violates or significantly impairs a resource adequacy require 5 ment or recommendation of a multistate, regional or national entity;

6 "(c) Violates or significantly impairs an electric company's ability 7 to comply with a Balancing Authority Area declaration of an energy 8 emergency alert under categories 1 through 3, as designated by the 9 North American Electric Reliability Corporation, or successor catego-10 ries adopted after the effective date of this 2021 Act.

"(d) Results, regardless of best efforts to secure cost-effective nonemitting energy resources or funding for energy efficiency and conservation, in the provision of service at other than fair and reasonable rates; or

"(e) Otherwise compromises the power quality or integrity of an
 electric company's system.

"(3) An electric company making a request under this section shall
 submit to the commission an application that includes:

"(a) An explanation of how compliance results in one or more of the
 issues described under subsection (2) of this section;

"(b) A description of how a temporary exemption from compliance 21with one or more of the requirements of ORS 469A.052 or a clean en-22ergy plan adopted pursuant to sections 1 to 15 of this 2021 Act will 23avoid the issues identified under paragraph (a) of this subsection; and 24"(c) A plan to achieve full compliance with the requirements of ORS 25469A.052 or a clean energy plan adopted pursuant to sections 1 to 15 26of this 2021 Act, including an estimate of the time needed to achieve 27full compliance. 28

"(4) In applying for a temporary exemption under this section, an
 electric company has the burden of demonstrating that the company's

compliance will likely result in one or more of the issues described
 under subsection (2) of this section.

"(5) If, after investigation, the commission determines that compliance with one or more of the requirements of ORS 469A.052 or a clean energy plan adopted pursuant to sections 1 to 15 of this 2021 Act will, more likely than not, result in one or more of the issues described under subsection (2) of this section, the commission shall:

6 "(a) Issue an order exempting the electric company from one or 9 more of the requirements of ORS 469A.052 or a clean energy plan 10 adopted pursuant to sections 1 to 15 of this 2021 Act for a length of 11 time sufficient to allow the electric company to achieve full compli-12 ance in a manner that does not result in one or more of the issues 13 described under subsection (2) of this section;

14 "(b) Direct the electric company to take specific actions to remedy
 15 the potential issue or issues identified in the order;

"(c) Direct the electric company to file within six months from the date the order is issued, or within a length of time determined by the commission to be reasonable, a report on the company's progress toward achieving full compliance with the requirements of ORS 469A.052 or a clean energy plan adopted pursuant to sections 1 to 15 of this 2021 Act.

"(6) An order issued under subsection (5) of this section may not impose a penalty but may require the use of alternative compliance rates or payments, if applicable, as provided in ORS 469A.180 during the period of time a temporary exemption is in effect.

"(7) An electric company may request an extension of a temporary exemption granted under this section. The electric company shall include in the company's request for an extension the same information required under subsection (3) of this section and shall have the burden of proof described under subsection (4) of this section.

"(8) The commission shall provide the same opportunity to an 1 electricity service supplier as provided an electric company under this $\mathbf{2}$ section to receive a temporary exemption from compliance with one 3 or more of the requirements of ORS 469A.052 or 469A.065 or sections 1 4 to 15 of this 2021 Act, or extension of such a temporary exemption, $\mathbf{5}$ based on comparable procedures and criteria, to the extent the proce-6 dures and criteria under this section apply to an electricity service 7 supplier as applied to an electric company under this section. 8

"(9) The commission may grant an electric company or electricity 9 service supplier a temporary exemption that is comparable to a tem-10 porary exemption previously granted to another electric company or 11 electricity service supplier without conducting an investigation under 12 subsection (1) of this section, if the commission determines that the 13 conditions that resulted in the previously granted temporary ex-14 emption holds for the electric company or electricity service supplier. 15"(10) Nothing in this section is intended to permanently relieve an 16 electric company or electricity service supplier of the obligation to 17 comply with the requirements of ORS 469A.052 or 469A.065 or sections 18 1 to 15 of this 2021 Act. 19

"SECTION 10. Cost cap for electric companies. (1) An electric com-20pany or an organization that represents broad customer interests and 21that has a written agreement with an electric company pursuant to 22ORS 757.072 may request that the Public Utility Commission open an 23investigation to provide accounting for investments made, costs in-24curred or forecasted costs estimated by the electric company for the 25purpose of compliance with sections 1 to 15 of this 2021 Act. In making 26a request under this section, the petitioner shall provide information 27regarding the investments or costs sufficient to determine whether the 28investments or costs contribute to compliance with sections 1 to 15 of 29 this 2021 Act. 30

HB 2021-5 4/6/21 Proposed Amendments to HB 2021 "(2)(a) The commission shall provide parties to the proceeding with the procedural rights described in ORS 756.500 to 756.610, including the opportunity to develop an evidentiary record, conduct discovery, introduce evidence, conduct cross-examination and submit written briefs and oral arguments.

6 "(b) The petitioner shall have the burden of showing, by a prepon-7 derance of the evidence, that the investment or cost contributes to 8 compliance with sections 1 to 15 of this 2021 Act.

9 "(c) The commission shall issue a written order with findings on the
 10 evidentiary record development in the proceeding.

"(d) Except as provided under ORS 756.610, a determination by the
 commission that an investment or cost contributes to compliance with
 sections 1 to 15 of this 2021 Act is final and may not be reexamined.

"(3) Upon determining that an investment or cost of an electric 14 company contributes to compliance with sections 1 to 15 of this 2021 15Act, the commission shall determine the actual or anticipated rate 16 impact for the investment or cost on the same basis and with the same 17 treatment for similarly situated investments or costs in the most re-18 cently approved general rate case or other relevant rate making pro-19 ceeding. The commission shall use the actual or anticipated rate 20impact of each investment or cost to calculate the cumulative rate 21impact and shall: 22

"(a) Cumulatively calculate the rate impact caused by all investments or costs that have been the subject of a proceeding pursuant to this section, and must be included in calculation for the time period that the investment or cost would affect rates, as adjusted by any change in net costs expected or foreseeable at the time of inclusion;

"(b) Make any adjustments to the cumulative rate impact if the
 initial rate treatment was calculated on the basis of forecasted rate
 impact;

"(c) Allow parties to the proceeding to propose alternative rate or
accounting treatment of the investment or cost to limit the potential
rate impact of the investment or cost; and

4 "(d) Utilize cost allocation methodologies for attributing rate im5 pacts of investments or costs for multistate electric companies.

6 "(4) Upon a determination that the actual or anticipated cumulative 7 rate impact calculated under subsection (3) of this section exceeds six 8 percent of the annual revenue requirement for a compliance year, the 9 commission shall provide an exemption from further compliance with 10 the requirements of sections 1 to 15 of this 2021 Act. An exemption 11 must be:

"(a) Narrowly tailored to otherwise give full force and effect to the
requirements of sections 1 to 15 of this 2021 Act that can be complied
with without regard to the cumulative rate impact; and

"(b) Limited in duration to only such time as is necessary to allow
 for additional investments and actual or forecasted costs to be made
 or incurred without exceeding the cumulative rate impact.

18 "(5) A determination by the commission made under this section 19 shall have no effect on and may not be used as collateral or 20 presumptive evidence in any other proceeding that determines rate 21 recovery of the investment or cost, including in a general rate case 22 or in a proceeding under ORS 469A.120.

"(6) The commission may, on its own motion pursuant to ORS
756.515, open a proceeding under this section and direct an electric
company to make a filing described under subsection (1) of this section.

27 "<u>SECTION 11. Cost cap for electricity service suppliers.</u> The Public 28 Utility Commission shall provide the same opportunity to an electric-29 ity service supplier as provided an electric company under section 10 30 of this 2021 Act to receive a comparable exemption from further compliance with the requirements of sections 1 to 15 of this 2021 Act. A comparable exemption shall be provided based on comparable procedures and criteria, to the extent the procedures and criteria apply to an electricity service supplier as applied to an electric company under section 10 of this 2021 Act and adjusted to reflect applicable differences between electricity service suppliers and electric companies.

"SECTION 12. Early compliance; incentive. In furtherance of the
clean energy targets set forth in section 3 of this 2021 Act, the Public
Utility Commission may apply a performance incentive for early compliance with one or more of the clean energy targets.

"SECTION 13. No modification to Renewable Portfolio Standards.
 The requirements of sections 1 to 15 of this 2021 Act do not replace or
 modify the requirements of ORS 469A.005 to 469A.210.

"SECTION 14. Rules. (1) The Public Utility Commission may adopt
 rules as necessary to implement sections 1 to 15 of this 2021 Act.

"(2) The commission shall review and identify costs incurred by 16 electric companies for obligations not similarly imposed on electricity 17 service suppliers to comply with sections 1 to 15 of this 2021 Act that 18 retail electric consumers served by electricity service suppliers may 19 avoid by obtaining electric power through direct access and ensure 20that the identified costs are recovered from all retail electricity con-21sumers, are calculated and recovered on the basis of electricity con-22sumption and bear a direct relationship to costs borne by retail 23electricity consumers served by electric companies. 24

²⁵ "<u>SECTION 15.</u> <u>Electricity market participation.</u> (1)(a) The Legisla-²⁶ tive Assembly finds that existing and future electricity markets will ²⁷ play a critical role in the transformation of the electric sector to ²⁸ nonemitting sources, as well as enabling load serving entities to re-²⁹ duce costs and serve load reliably by accessing resource and load di-³⁰ versity. 1 "(b) The Legislative Assembly further finds that accounting and 2 compliance frameworks designed to further the State of Oregon's pol-3 icy objectives should support and be consistent with efforts to enhance 4 the access to and scope of existing and potential future electricity 5 markets.

6 "(c) Acknowledging the inherently regional and multistate nature 7 of electricity markets, the State of Oregon should coordinate and col-8 laborate with other states to achieve the goal of aligning accounting 9 methodologies where possible while also ensuring market rules do not 10 undermine state policy objectives.

"(d) Over time, the evolution of regional wholesale electricity markets may necessitate the modification of existing accounting and compliance rules to ensure the benefit of market participation are preserved.

"(2) The Department of Environmental Quality may periodically 15review and update its calculation under ORS 468A.280 of the 16 greenhouse gas emissions rates assigned to unspecified power pur-17 chases and purchases of power dispatched by centralized market op-18 erators to reflect the current resource mix and associated emissions 19 of such purchases. The department shall ensure that the calculation 20of emissions rates under this section takes into account the potential 21for the energy imbalance market and other centralized market oper-22ations across a wide geographic area to increase the availability of 23nonemitting resources to serve load in the state. 24

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"(Conforming amendments)

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- ²⁸ "<u>SECTION 16.</u> ORS 469A.062 and 469A.100 are repealed.
- ²⁹ **"SECTION 17.** ORS 469A.180 is amended to read:
- ³⁰ "469A.180. (1) The Public Utility Commission shall establish an alterna-

HB 2021-5 4/6/21 Proposed Amendments to HB 2021 tive compliance rate for each compliance year for each electric company or
 electricity service supplier that is subject to a renewable portfolio standard.
 The rate shall be expressed in dollars per megawatt-hour.

"(2) The commission shall establish an alternative compliance rate based 4 on the cost of qualifying electricity, contracts that the electric company or $\mathbf{5}$ electricity service supplier has acquired for future delivery of qualifying 6 electricity and the number of unbundled renewable energy certificates that 7 the company or supplier anticipates using in the compliance year to meet the 8 renewable portfolio standard applicable to the company or supplier. The 9 commission shall also consider any determinations made under ORS 469A.170 10 in reviewing the compliance report made by the electric company or elec-11 tricity service supplier for the previous compliance year. In establishing an 12 alternative compliance rate, the commission shall set the rate to provide 13 adequate incentive for the electric company or electricity service supplier to 14 purchase or generate qualifying electricity in lieu of using alternative com-15pliance payments to meet the renewable portfolio standard applicable to the 16 company or supplier. 17

"(3) An electric company or electricity service supplier may elect to use, 18 or may be required by the commission to use, alternative compliance pay-19 ments to comply with the renewable portfolio standard applicable to the 20company or supplier. Any election by an electric company or electricity ser-21vice supplier to use alternative compliance payments is subject to review by 22the commission under ORS 469A.170. [An electric company or electricity ser-23vice supplier may not be required to make alternative compliance payments that 24would result in the company or supplier exceeding the cost limitation estab-2526 lished under ORS 469A.100.]

"(4) The commission shall determine for each electric company the extent to which alternative compliance payments may be recovered in the rates of the company. Each electric company shall deposit any amounts recovered in the rates of the company for alternative compliance payments in a holding account established by the company. Amounts in the holding account shall
 accrue interest at the rate of return authorized by the commission for the
 electric company.

(5) Amounts in holding accounts established under subsection (4) of this 4 section may be expended by an electric company only for costs of acquiring 5 new generating capacity from renewable energy sources, investments in effi-6 ciency upgrades to electricity generating facilities owned by the company 7 and energy conservation programs within the company's service area. The 8 commission must approve expenditures by an electric company from a hold-9 ing account established under subsection (4) of this section. Amounts that 10 are collected from customers and spent by an electric company under this 11 subsection may not be included in the company's rate base. 12

"(6) The commission shall require electricity service suppliers to establish holding accounts and make payments to those accounts on a substantially similar basis as provided for electric companies. The commission must approve expenditures by an electricity service supplier from a holding account established under this subsection. The commission may approve expenditures only for energy conservation programs for customers of the electricity service supplier.

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"STUDY ON SMALL SCALE RENEWABLE ENERGY PROJECTS

23 "SECTION 18. (1) The State Department of Energy shall convene a 24 work group to examine opportunities to encourage development of 25 small scale and community-based renewable energy projects in this 26 state that contribute to economic development and local energy 27 resiliency. The work group shall include:

28 "(a) One state representative appointed by the Speaker of the
29 House;

30 "(b) One senator appointed by the President of the Senate; and

- 1 "(c) Individuals who represent:
- 2 "(A) Renewable energy developers;
- 3 "(B) Investor-owned electric utilities in this state;
- 4 "(C) Consumer-owned utilities in this state;
- 5 "(D) Electricity service suppliers;
- 6 "(E) Residential, commercial and industrial rate payers;
- 7 "(F) Cities and counties;
- 8 "(G) Tribal governments;
- 9 "(H) Business Oregon;
- 10 "(I) The Department of Land Conservation and Development;
- 11 **"(J) The renewable energy workforce;**
- 12 "(K) Environmental justice communities; and
- 13 "(L) The Bonneville Power Administration.
- 14 "(2) The work group shall study and examine:

"(a) Potential barriers to project development in both investor owned and consumer-owned utility service territory, including land
 use, local and state utility regulations, transmission capacity, con tracts or obligations under the Public Utility Regulatory Policies Act
 of 1978 (16 U.S.C. 2601 et set.), implementation and costs or financing;
 "(b) Potential economic benefits of small-scale renewable energy
 projects;

22 "(c) Potential contributions of small-scale renewable energy 23 projects to local energy resiliency;

"(d) Access and ownership opportunities for low-income communi ties, Black, Indigenous and People of Color communities, tribal com munities and rural and coastal communities with limited
 infrastructure;

"(e) Opportunities for diverse models of ownership by local govern ments, nonprofit organizations and cooperatives of community mem bers;

1 "(f) Potential rate impacts; and

"(g) Potential legislation that could encourage development of small
 scale and community-based renewable energy projects in this state.

4 "(3) The State Department of Energy shall submit a report de-5 scribing the current status and trends for small scale and 6 community-based renewable energy development in this state based 7 on the findings made under subsection (2) of this section and may in-8 clude recommendations to an interim committee of the Legislative 9 Assembly related to energy no later than September 30, 2022.

"SECTION 19. Section 18 of this 2021 Act is repealed on December
15, 2022.

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"CUSTOMER SUPPORTED RENEWABLES

¹⁵ **"SECTION 20.** ORS 757.603 is amended to read:

16 "757.603. [(1)(a)] (1) Except as provided in this [subsection] section, an 17 electric company shall provide all retail electricity consumers that are con-18 nected to the electric company's distribution system with a regulated, cost-19 of-service rate option.

"[(b)] (2)(a) The Public Utility Commission by order may waive the requirement [of paragraph (a) of this subsection] in subsection (1) of this section for any retail electricity consumer other than residential electricity consumers and small commercial electricity consumers.

"(b) [Before] Prior to ordering a waiver under this [paragraph] subsection, the commission [shall] may conduct such studies as the commission deems necessary and shall provide notice and opportunity for public comment and hearings regarding the proposed waiver.

"(c) The commission may order a waiver under this [paragraph] subsection if the commission finds, based on [an] the evidentiary record developed through the conducted studies, public comment and hearings, that a 1 market exists in which retail electricity consumers subject to the waiver are2 able to:

"(A) Purchase supplies of electricity adequate to meet the needs of the
retail electricity consumers;

5 "(B) Obtain multiple offers for electricity supplies within a reasonable 6 period of time;

7 "(C) Obtain reliable supplies of electricity; and

8 "(D) Purchase electricity at prices that are not unduly volatile and that9 are just and reasonable.

"[(2)] (3) Each electric company shall provide each [*residential*] retail electricity consumer that is connected to its distribution system and whose electricity demand at any point of delivery is less than 30 kilowatts a portfolio of rate options. The portfolio of rate options shall include at least the following options:

¹⁵ "(a) A rate that reflects significant new renewable energy resources;

16 "(b) A market-based rate; and

"(c) If the commission finds, through public comment and hearing or through market research conducted by the electric company, that demand is sufficient to justify the rate, a rate option for electricity associated with a specific renewable energy resource, including solar photovoltaic energy.

"[(3)(a)] (4) The commission shall regulate the cost-of-service rate option under subsection (1) of this section and the portfolio of rate options under [subsection (2) of] this section. The commission:

"(a) Shall reasonably ensure that the costs, [and] risks and benefits of
serving each option are reflected in the rates for each option, and such
rates may include a monthly flat rate or charge in addition to usage.

"(b) [*The commission*] May prohibit or otherwise limit the use of a costof-service rate by retail electricity consumers who have been served through
direct access[, and].

30 "(c) May limit switching among the portfolio of rate options and the

HB 2021-5 4/6/21 Proposed Amendments to HB 2021 1 cost-of-service rate [by residential electricity consumers].

"(5)(a) As used in this subsection, 'government' means a city,
county, irrigation district, ditch improvement district, water control
district, or government of a federally recognized Indian tribe in
Oregon.

6 "(b) An electric company may file, as part of a portfolio of rate 7 options required under ORS 757.603 and if agreed to in coordination 8 with one or more governments to meet adopted renewable and none-9 mitting energy goals, a program of rates or charges that reflect the 10 cost of an electric company program to serve retail electricity con-11 sumers within the boundaries of those governments with electricity:

"(A) Derived from new or existing renewable energy resources or
 nonemitting energy resources, including supply and demand-side re sources; or

"(B) Paired with unbundled renewable energy certificates, as de fined in ORS 469A.005, from new or existing renewable energy re sources.

"(c) The commission may approve a rate or charge under this sub section if:

"(A) The government attests that the coordination required under 20paragraph (b) of this subsection occurred and the electric company 21includes the attestation in the filing for a program of rates or charges; 22"(B) The government enacts or adopts an ordinance, charter pro-23vision, resolution or other regulation requiring that retail electricity 24consumers within the boundaries of the government must, as deter-25mined during the coordination required by paragraph (a) of this sub-26section and conducted in accordance with this paragraph, be served 27with renewable energy resources or nonemitting energy resources, in-28cluding at the option of the government, resources such as: 29

30 "(i) Energy from community-based resources, including but not

limited to, solar photovoltaic, storage, microgrids, irrigation district owned projects, in-pipe hydroelectric, or micro-hydroelectric, that
 provide community cobenefits, such as:

4 "(I) Community stability;

5 "(II) Community reinvestment;

"(III) Ownership by a nonprofit organization or renewable energy
 cooperative that represents an environmental justice community;

8 "(IV) Ownership by the government;

9 "(V) Disaster resiliency;

10 "(VI) Water savings;

11 **"(VII) Species protection;**

12 "(VIII) Direct cost savings to customers; or

13 "(IX) Local economic development and jobs; and

"(ii) Renewable and nonemitting energy resources acquired through
 government specified procurement criteria which may include goals
 for local or diverse ownership;

"(C) The ordinance, charter provision, resolution or other regu lation specifies that:

"(i) All eligible retail electricity consumers served within the
boundaries of the government are placed on the rate schedule by the
electric company, upon commission approval, but have an opportunity
to decline to be served by the rate option; and

"(ii) Retail electricity consumers within the boundaries of the gov-23ernment that are connected to the distribution system and whose 24electricity demand at any point of delivery is greater than 30 kilowatts 25may choose to be placed on the rate schedule, if the electric company 26determines that electricity demand at the consumer's point of delivery 27is greater than 30 kilowatts because of additional demand resulting 28from electrification of transportation or other services, including 29 electric vehicle charging stations, after the effective date of this 2021 30

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"(D) The ordinance, charter provision, resolution or other regulation includes protections, such as subsidies or bill payment assistance, for low-income retail electricity consumers affected by the rates or charges and provides that these protections are paid for solely by retail electricity consumers within the boundaries of the government; (E) The electric company has included in the program provisions to minimize the shifting of costs from retail electricity consumers to

9 other customers who do not participate;

"(F) The ordinance, charter provision, resolution or other regu lation sets forth the duration of the program; and

"(G) The electric company utilizes commission-approved procurement processes, to the extent those processes apply, and the procurement criteria agreed to with the government in subparagraph (B)(ii) of this paragraph.

16 "(d) After the electric company receives approval to serve retail 17 electricity consumers within the boundaries of the government ac-18 cording to the program of rates or charges adopted pursuant to this 19 subsection, the electric company must:

"(A) Prior to commencing the program, receive acknowledgement
 from the government to proceed with the program as approved by the
 commission and, if the government declines to proceed, shall file to
 suspend the rates and charges under the program;

"(B) Include information on its monthly bills to participating retail
 electricity consumers identifying the program's cost;

"(C) Provide notice to participating retail electricity consumers of
 any change in rate for participation in the program; and

"(D) Provide an annual report to the commission and participating
 governments summarizing the program activities in the prior calendar
 year.

"(e) The commission shall allow the electric company, for purposes of the new or existing renewable energy resources or nonemitting energy resources that serve the program of rates or charges adopted pursuant to this subsection:

"(A) To own the facilities or use power purchase agreements.

6 "(B) To recover part or all of the costs associated with the re-7 sources that serve the program, including costs associated with re-8 sources described in subparagraph (A) of this paragraph, from all 9 retail electricity consumers not served by an electricity service sup-10 plier, if:

"(i) The electric company can demonstrate that above-market or
 incremental costs of those resources have been paid for by program
 participants;

"(ii) An integrated resource plan conducted by the electric company
shows an energy or capacity need and the company demonstrates that
such resources are capable of meeting that need, in whole or in part;
"(iii) The electric company will use the resources to meet a
renewable portfolio standard imposed by ORS 469A.052;

"(iv) The resources help the electric company comply with section
3 of this 2021 Act; or

"(v) All customers will otherwise benefit from inclusion of the costs
in rates collected from all customers.

"(C) To collect moneys from participating retail electricity consumers in excess of the cost of service and defer revenues or costs associated with the program for the purposes of making future investments in resources or renewable energy certificates to serve program participants and for the purposes of protecting nonparticipating retail electricity consumers should the government end its participation in the program.

30 "(D) To recover the costs associated with the resources that serve

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the program, including costs associated with resources described in subparagraph (A) of this paragraph, from retail electricity consumers within the boundaries of the government other than those served by electricity service suppliers, if the government ends its participation in the program and the costs are not otherwise recoverable under subparagraph (B) of this paragraph.

7 "(6) Nothing in subsection (3) of this section prohibits an electric 8 company from providing retail electricity consumers that are con-9 nected to its distribution system and whose electricity demand at any 10 point of delivery is greater than 30 kilowatts a portfolio of rate 11 options.

"(7) Notwithstanding the exemption to ORS 757.600 to 757.691 pro vided by ORS 757.601 (3), an electric company serving fewer than 25,000
 customers in this state may propose a program for approval by the
 commission if the program meets the criteria specified in this section.
 "SECTION 21. ORS 469A.205 is amended to read:

"469A.205. (1) Electric utilities shall allow retail electricity consumers to 17 elect a green power rate. A significant portion of the electricity purchased 18 or generated by a utility that is attributable to moneys paid by retail elec-19 tricity consumers who elect the green power rate must be qualifying elec-20tricity, and the utility must inform consumers of the sources of the 21electricity purchased or generated by the utility that is attributable to 22moneys paid by consumers who elect the green power rate. The green power 23rate shall reasonably reflect the costs of the electricity purchased or gener-24ated by the utility that is attributable to moneys paid by retail electricity 25consumers who elect the green power rate. All prudently incurred costs as-26sociated with the green power rate are recoverable in a green power rate 27offered by an electric company. 28

29 "(2) Any qualifying electricity procured by an electric utility to provide 30 electricity under a green power rate under subsection (1) of this section or 1 ORS 757.603 [(2)(a)] (3)(a) may not be used by the utility to comply with the 2 requirements of a renewable portfolio standard.

"(3) The provisions of subsection (1) of this section do not apply to electric companies that are subject to ORS 757.603 [(2)(a)] (3)(a).

"(4) An electric utility may comply with the requirements of subsection
(1) of this section by contracting with a third-party provider.

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"SECTION 22. ORS 757.247 is amended to read:

8 "757.247. (1) The Public Utility Commission may authorize a public util-9 ity, upon application of the utility, to file and place into effect a tariff 10 schedule establishing rates or charges for the cost of energy resource meas-11 ures provided to an individual property owner or customer pursuant to an 12 agreement entered into between the individual property owner or customer 13 and the public utility. Energy resource measures provided under this section 14 may include:

"(a) The installation of renewable energy generation facilities on the
 property of property owners or the premises of customers;

"(b) The implementation of energy conservation measures, including
measures that are not cost-effective;

"(c) The installation of equipment or devices or the implementation of measures that enable demand reduction, peak load reduction, improved integration of renewable energy generation or more effective utilization of energy resources;

"(d) Loans for the purposes described in paragraphs (a) to (c) of this
subsection; and

25 "(e) Direct payments to third parties for the purposes described in para-26 graphs (a) to (c) of this subsection.

"(2) Subject to the agreement entered into between the individual property owner or customer and the public utility, a tariff schedule placed into effect under this section may include provisions for:

30 "(a) The payment of the rates or charges over a period of time;

"(b) Except as provided in subsection (5) of this section, a reasonable rate
of return on any investment made by the public utility;

"(c) The application of any payment obligation to successive owners of
the property to which the energy resource measure is attached or to successive customers located at the premises to which the energy resource measure
is attached; and

"(d) The application of the payment obligation to the current property
owner or customer alone, secured by methods agreed to by the property
owner or customer and the public utility.

"(3) Application of a tariff schedule under this section is subject to ap proval by the commission.

"(4) If a payment obligation applies to successive property owners or customers as described in subsection (2)(c) of this section, a public utility shall record a notice of the payment obligation in the records maintained by the county clerk under ORS 205.130. The commission may prescribe by rule other methods by which the public utility shall notify property owners or customers of such payment obligations.

"(5) A public utility may use moneys obtained through a rate established under ORS 757.603 [(2)(a)] (3)(a) to provide a renewable energy generation facility to a property owner or customer under this section. A public utility may not charge interest to a property owner or customer for a renewable energy generation facility acquired with moneys obtained through a rate established under ORS 757.603 [(2)(a)] (3)(a).

"(6) Agreements entered into and tariff schedules placed into effect under
this section are not subject to ORS 470.500 to 470.710, 757.612 or 757.689.

²⁶ "<u>SECTION 23.</u> ORS 757.646 is amended to read:

27 "757.646. (1) The duties, functions and powers of the Public Utility Com-28 mission shall include developing policies to eliminate barriers to the devel-29 opment of a competitive retail market [*structure*] between electricity 30 service suppliers and electric companies. The policies shall be designed to mitigate the vertical and horizontal market power of incumbent electric companies[,] **and** prohibit preferential treatment, or the appearance of such treatment, [of] **by the incumbent electric companies toward** generation or market affiliates and determine the electricity services likely to be competitive. The commission may require an electric company acting as an electricity service supplier do so through an affiliate.

"(2) The commission shall establish by rule a code of conduct for electric
companies and their affiliates to protect against market abuses and anticompetitive practices. The code shall, at a minimum:

"(a) Require an electric company and any affiliate that shares the same name and logo to disclose to all consumers the relationship between the company and affiliate and to clarify that the affiliate is not the same as the electric company and that in order to receive service from the company a consumer does not have to purchase the services of the affiliate;

"(b) Prohibit preferential access by an electric company affiliate to con fidential consumer information;

"(c) [*Prohibit*] **Minimize** cross-subsidization between competitive operations and regulated operations, including the use of electric company personnel and other resources;

20 "(d) Prohibit joint marketing activities and exclusive referral arrange-21 ments between an electric company and its affiliates;

"(e) Provide the commission with all necessary access to books and re-cords;

"(f) Require electric companies to make regular compliance filings; and
"(g) Require fair treatment of all competitors by a distribution utility.

"(3) An electric company shall provide the commission access to all books and records necessary for the commission to monitor the electric company and its affiliate relationships. The commission shall require an electric company biannually to file a report detailing compliance with this subsection.

"(4) Notwithstanding subsection (1) of this section, the commission 1 shall ensure that policies developed to mitigate the vertical and hori- $\mathbf{2}$ zontal market power of incumbent electric companies do not limit or 3 delay electric companies from offering programs or services or making 4 prudent investments in furtherance of the clean energy targets estab- $\mathbf{5}$ lished by section 3 of this 2021 Act or a program established under 6 section 20 of this 2021 Act, or that otherwise aid in reducing statewide 7 emissions of greenhouse gases consistent with state policies, including 8 ORS 283.398 and 468A.205. 9

10 "SECTION 24. ORS 469A.005 is amended to read:

¹¹ "469A.005. As used in ORS 469A.005 to 469A.210:

"(1) 'Acquires service territory' does not include an acquisition by a city of a facility, plant, equipment or service territory within the boundaries of the city, pursuant to ORS 225.020 or city charter, if the city:

"(a) Already owns, controls or operates an electric light and power system
 for supplying electricity to the inhabitants of the city and for general mu nicipal purposes;

"(b) Provides fair, just and reasonable compensation to the electric com-pany whose service territory is acquired that:

20 "(A) Gives consideration for the service territory rights and the cost of 21 the facility, plant or equipment acquired and for depreciation, fair market 22 value, reproduction cost and any other relevant factor; and

"(B) Is based on the present value of the service territory rights and the facility, plant and equipment acquired, including the value of poles, wires, transformers and similar and related appliances necessarily required to provide electric service; and

"(c) Pays any stranded costs obligation established pursuant to ORS
757.483.

29 "(2) 'Banked renewable energy certificate' means a bundled or unbundled 30 renewable energy certificate that is not used by an electric utility or electricity service supplier to comply with a renewable portfolio standard in a
calendar year, and that is carried forward for the purpose of compliance with
a renewable portfolio standard in a subsequent year.

"(3) 'BPA electricity' means electricity provided by the Bonneville Power
Administration, including electricity generated by the Federal Columbia
River Power System hydroelectric projects and electricity acquired by the
Bonneville Power Administration by contract.

8 "(4) 'Bundled renewable energy certificate' means a renewable energy
9 certificate for qualifying electricity that is acquired:

"(a) By an electric utility or electricity service supplier by a trade, pur chase or other transfer of electricity that includes the renewable energy
 certificate that was issued for the electricity; [or]

"(b) By an electric utility by generation of the electricity for which the
 renewable energy certificate was issued; or

15 "(c) By an electricity service supplier by retirement by an electric 16 company where the renewable energy certificate satisfied paragraph 17 (a) or (b) of this subsection prior to such retirement and was retired 18 on behalf of the electricity service supplier on behalf of a retail elec-19 tricity consumer that pays transition adjustments to the electric 20 company.

"(5) 'Compliance year' means the calendar year for which the electric utility or electricity service supplier seeks to establish compliance with the renewable portfolio standard applicable to the electric utility or electricity service supplier in the compliance report submitted under ORS 469A.170.

"(6) 'Consumer-owned utility' means a municipal electric utility, a
people's utility district organized under ORS chapter 261 that sells electricity
or an electric cooperative organized under ORS chapter 62.

"(7) 'Distribution utility' has the meaning given that term in ORS 757.600.
"(8) 'Electric company' has the meaning given that term in ORS 757.600.
"(9) 'Electric utility' has the meaning given that term in ORS 757.600.

1 "(10) 'Electricity service supplier' has the meaning given that term in 2 ORS 757.600.

"(11) 'Qualifying electricity' means electricity described in ORS 469A.010.
"(12) 'Renewable energy source' means a source of electricity described
in ORS 469A.025.

"(13) 'Retail electricity consumer' means a retail electricity consumer, as
defined in ORS 757.600, that is located in Oregon.

8 "(14) 'Unbundled renewable energy certificate' means:

9 "(a) A renewable energy certificate for qualifying electricity that is ac-10 quired by an electric utility or electricity service supplier by trade, purchase 11 or other transfer without acquiring the electricity that is associated with the 12 renewable energy certificate; or

"(b) A renewable energy certificate that is sold to a retail electricity
 consumer without selling, on a non-cost-of-service basis, the electric ity associated with the renewable energy certificate to the retail elec tricity consumer.

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"PROVIDING INFORMATION ABOUT CLEAN ENERGY PROGRAMS TO CUSTOMERS AND THE PUBLIC

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²¹ "SECTION 25. ORS 757.649 is amended to read:

"757.649. (1)(a) A person or other entity shall not act as an electricity service supplier unless the person or entity is certified by the Public Utility Commission. The commission, by rule, shall establish standards for certification of persons or other entities as electricity service suppliers in this state. The rules shall, at a minimum, address:

"(A) The ability of the person or entity to meet the person's or entity's
obligation to provide electricity services pursuant to direct access; and
"(B) The ability of the person or entity to comply with applicable consumer protection laws.

HB 2021-5 4/6/21 Proposed Amendments to HB 2021 1 "(b) The commission may require an electricity service supplier to provide 2 a bond or other security.

"(c) The commission may establish a fee, not to exceed \$500, for initial
certification and annual recertification of electricity service suppliers.

5 "(d) The commission, at any time, may revoke an electricity service 6 supplier's certification for failure to comply with applicable statutes and 7 rules.

8 "(e) The commission may require an electricity service supplier to provide 9 information necessary to ensure compliance with ORS 757.612. The commis-10 sion shall ensure the privacy of all information and the protection of any 11 proprietary information provided.

"(f) The commission shall require an electricity service supplier to publicly disclose a summary of the aggregated energy supply mix and associated emissions of the power sources that serve the direct access retail electricity consumers of the electricity service supplier, or such other aggregated information comparable to information provided by electric companies to retail electricity consumers as the commission may require.

"(2) Every electric utility shall maintain the integrity of its transmission facilities and distribution system and provide safe, reliable service to all retail electricity consumers. Nothing in ORS 757.600 to 757.667 or 757.669 to 757.687 shall reduce or diminish the statutory or contractual obligations of electric utilities to maintain the safety and reliability of their transmission facilities and distribution system and other infrastructure and equipment used to deliver electricity.

"(3) The commission for electric companies, or the governing body for other electric utilities, shall adopt rules, ordinances, policies and service quality standards designed to maintain a reliable, safe and efficient distribution system. The commission shall regulate electrical safety regarding generation, transmission, substation and distribution facilities for electric

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ORS 757.035.

"(4) Every bill to a direct access retail electricity consumer from an
electricity service supplier shall contain at least:

"(a) The rate and amount due for each service or product that the retail
electricity consumer is purchasing and other price information necessary to
facilitate direct access, as determined by the commission;

8 "(b) The rates and amounts of state and local taxes or fees, if any, im9 posed on the retail electricity consumer;

10 "(c) The amount of any public purpose charge or credit;

"(d) The amount of any transition charge or transition credit; and

"(e) Power source and environmental impact information necessary to
 ensure that all consumers have useful, reliable and necessary information to
 exercise informed choice, as determined by the commission.

"(5)(a) A retail electricity consumer of an electric company shall receive, 15upon request, a separate bill from every individual electricity service sup-16 plier that provides products or services to the retail electricity consumer. If 17 a retail electricity consumer of an electric company does not request sepa-18 rate bills, or a consolidated bill from an electricity service supplier as pro-19 vided in paragraph (c) of this subsection, the electric company shall 20consolidate the bills for all electricity services into a single statement, and 21electricity service suppliers shall provide to the electric company the infor-22mation necessary to prepare a consolidated statement. 23

"(b) The requirement for bill consolidation by an electric company shall continue through December 31, 2001, after which time the commission may waive the requirement if the waiver results in effective billing procedures for retail electricity consumers.

"(c) Upon the request of a retail electricity consumer of an electric company, an electricity service supplier shall consolidate the bills for all electricity services into a single statement, and electric utilities and other electricity service suppliers shall provide to the billing electricity service
 supplier any information necessary to prepare a consolidated statement.

"(d) For retail electricity consumers of an electric company, the commission shall adopt by rule provisions relating to the failure of a consumer to make full payment on a consolidated bill. The rules shall address collection of payments, service disconnection and reconnection, and the allocation of costs associated with collection, disconnection and reconnection. A distribution utility shall be solely responsible for actual disconnection and reconnection.

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"RESPONSIBLE CONTRACTOR LABOR STANDARDS

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13 "<u>SECTION 26.</u> (1) As used in this section:

"(a) 'Apprentice' and 'apprenticeable occupation' have the
 meanings given those terms in ORS 660.010.

16 "(b) 'Apprenticeship training program' means the total system of 17 apprenticeship that a particular local joint committee, as defined in 18 ORS 660.010, operates, including the local joint committee's registered 19 standards and all other terms and conditions for qualifying, recruiting, 20 selecting, employing and training apprentices in an apprenticeable 21 occupation.

"(c) 'Construction' includes on-site and off-site construction and
 fabrication and covers 30 days after project completion.

24 "(d) 'Large-scale project' means:

"(A) A renewable energy generation, sequestration or storage fa cility with a capacity rating of two megawatts or greater; or

"(B) A community solar facility with a capacity rating of three
 megawatts or greater.

"(e) 'Minority individual' and 'woman' have the meanings given
 those terms in ORS 200.005.

"(f) 'Repower' means replacement of enough of the original generation equipment or components to make an original energy generation facility equivalent to a new facility, such that at least 80 percent of the fair market value of the facility derives from new generation equipment or components installed as part of the replacement project. "(g) 'Veteran' has the meaning given that term in ORS 408.225.

"(2) A person who constructs or repowers a large-scale project sited 7 in this state shall, at the time of contract finalization for development 8 of the project or execution of a contract for delivery of energy from 9 the project, provide a signed attestation or declaration stating to the 10 best of their knowledge and belief, subject to penalty of perjury as 11 described in ORS 162.065, that during all periods of construction all 12 contractors and subcontractors working on the construction or re-13 powering project will: 14

"(a) Participate in an apprenticeship program registered with the State Apprenticeship and Training Council and with graduation rates equal to or higher than the national average for each respective trade in a manner consistent with the respective apprenticeship training programs, such that 15 percent of the total work hours on a given large-scale project is performed by workers in apprenticeable occupations;

"(b) Establish and execute a plan for outreach, recruitment and retention of women, minority individuals, veterans and people with disabilities to perform work under the contract, with the aspirational target of having at least 15 percent of total work hours performed by individuals in one or more of those groups;

"(c) Have policies in place that are designed to limit or prevent workplace harassment and discrimination and that promote workplace diversity, equity and inclusion for communities who have been underrepresented in the clean energy sector, including but not limited to 1 women, veterans and Black, Indigenous and People of Color;

"(d) Demonstrate good faith with meeting the requirements described in paragraphs (a) to (c) of this subsection by providing documented and verifiable information including:

5 "(i) Internet addresses of employment advertisements or job an6 nouncements;

"(ii) Dates, times, Internet addresses and attendance lists of a prejob conference with apprenticeship, preapprenticeship and workforce
providers in construction;

"(iii) Contacts requesting workers with an apprenticeship program
 approved by the Bureau of Labor and Industries including the date,
 time, telephone contact, email contact and whether a response was
 provided within 48 hours of the request; and

"(iv) Contacts requesting workers from a union hall including the
 date, time, telephone contact, email contact and whether a response
 was provided within 48 hours of the request.

"(e) Maintain a license and good standing to perform the work and
remain eligible to receive a contract or subcontract for public works
under ORS 279C.860;

"(f) Materially demonstrate a history of material compliance in the previous seven years, or provide available history for new businesses, with the rules and other requirements of state agencies with oversight regarding workers' compensation, building codes and occupational safety and health;

"(g) Materially demonstrate a history of compliance, in the previous
 seven years, or provide available history for new businesses, with fed eral and state wage and hour laws; and

"(h) Provide quarterly reporting and recordkeeping to the project
 owner or electric utility and respond to records requests and verifica tion.

"(3) In addition to the requirements in subsection (2) of this section,
a person constructing or repowering a large-scale project with a capacity rating of 10 megawatts or greater shall require all contractors
and subcontractors working on the construction or repowering project
to:

6 "(a) Pay the area wage standard for an hour's work in the same 7 trade or occupation in the locality where the labor is performed. Area 8 wage standard includes the calculation of wages and fringe benefits 9 per trade and locality and will be treated as standards defined in ORS 10 **279C.800** et seq.

"(b) Offer health care and retirement benefits to the employees
 performing the labor on the project.

"(c) Provide quarterly reporting and recordkeeping to the project
 owner or electric utility and respond to records requests and verifica tion.

"(4) A person constructing or repowering a large-scale project shall 16 provide the attestation or declaration and good faith effort documen-17 tation described in subsection (2) of this section to the State Depart-18 ment of Energy within 30 days from the date construction begins and 19 provide notice of such delivery to the purchaser of the project or of 20the energy from the project. In addition to the requirements described 21in subsection (2) of this section, an attestation must include the fol-22lowing information: 23

"(a) The megawatt capacity and physical footprint in acres of the
 project;

26 **"(b) The geographic location of the project;**

27 "(c) The estimated workforce requirements of the project;

²⁸ "(d) A collated list of good faith effort documentation; and

"(e) A description of any policies in place for ensuring the person
 meets the requirements in this section.

HB 2021-5 4/6/21 Proposed Amendments to HB 2021 "(5)(a) In lieu of providing an attestation or declaration described in subsection (2) of this section, a person may provide a copy of a project labor agreement, if a project labor agreement is used on the large-scale project and shall be exempted from the requirements described in subsection (2) of this section.

"(b) As used in this subsection, 'project labor agreement' means a
prehire collective bargaining agreement as described in 29 U.S.C. 158
(f) that establishes the terms and conditions of employment for a
specific construction project or contract.

"(c) A project labor agreement may include additional provisions
 that:

"(A) Prohibit discrimination based on race, national origin, religion,
 gender, sexual orientation, political affiliation or membership in a la bor organization in hiring and dispatching workers for the project.

"(B) Permit qualified contractors and subcontractors to bid for and
 be awarded work on the project without regard to whether they are
 otherwise parties to a collective bargaining agreement.

18 "(C) Permit and promote qualified business enterprises owned by 19 women, minorities, veterans and disadvantaged individuals without 20 regard to whether the individuals are otherwise parties to a collective 21 bargaining agreement.

"(D) Guarantee against work stoppages, strikes, lockouts and simi lar disruptions of the project.

"(6)(a) The department shall retain an attestation or declaration
 filed with the department in a manner consistent with the
 department's record retention policies.

"(b) Notwithstanding any provisions of ORS 192.345 or 192.355, an
attestation or declaration provided to the department pursuant to this
subsection is subject to public records disclosure and the department
shall provide a copy of the attestation or declaration upon request.

"(c) An attestation or declaration filed under this section is for reporting purposes only and the department may not use an attestation or declaration to investigate, regulate or enforce matters addressed in the attestation or declaration.

"SECTION 27. The obligation to provide an attestation or declaration pursuant to section 26 of this 2021 Act applies to large-scale
project contracts finalized or executed on or after the effective date
of this 2021 Act.

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"NATURAL GAS PLANTS

"SECTION 28. Notwithstanding ORS 469.320 and 469.405, the Energy
 Facility Siting Council may not:

"(1) Issue a site certificate for a new generating facility that produces electric power from fossil fuels, including natural gas, petroleum, coal or any form of solid, liquid or gaseous fuel derived from such material, unless the council determines that a new generating facility will generate only nonemitting electricity as defined in section 1 of this 2021 Act; or

"(2) Approve the amendment of a site certificate for an energy facility described under subsection (1) of this section that was granted prior to the effective date of this 2021 Act in a manner that would significantly increase the gross carbon dioxide emissions that are reasonably likely to result from the operation of the energy facility.

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"MISCELLANEOUS

28 "<u>SECTION 29.</u> The unit and section captions used in this 2021 Act 29 are provided only for the convenience of the reader and do not become 30 part of the statutory law of this state or express any legislative intent 1 in the enactment of this 2021 Act.

2 "SECTION 30. This 2021 Act takes effect on the 91st day after the
3 date on which the 2021 regular session of the Eighty-first Legislative
4 Assembly adjourns sine die.".

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