HB 2739-1 (LC 1966) 3/25/21 (MAM/ps)

Requested by Representative LEIF

PROPOSED AMENDMENTS TO HOUSE BILL 2739

In line 2 of the printed bill, after "assistance" insert "; creating new provisions; and amending ORS 456.587 and 757.612.".

3 Delete lines 4 through 27 and insert:

4 "SECTION 1. Sections 2 and 3 of this 2021 Act are added to and
5 made a part of ORS chapter 757.

"<u>SECTION 2.</u> (1) An electric company, as defined in ORS 757.600,
or Oregon Community Power shall collect funds for low-income electric bill payment and crisis assistance in an amount determined by the
Public Utility Commission. The commission shall:

"(a) Establish the amount to be collected and rates to be charged
by each electric company from its customers, including customers receiving electricity from other sources, such that the forecasted collection by all electric companies in a calendar year is at least \$20
million.

"(b) Adjust the rates if forecasted collections or actual collections
 are less than \$20 million in any calendar year but shall not otherwise
 adjust the rates once set.

"(c) Ensure that no customer pays more than \$500 per month per
 customer site for low-income electric bill payment and crisis assistance.

21 "(2) Funds collected by an electric company or Oregon Community

1 Power under this section shall be:

"(a) Paid into the Housing and Community Services Department
Low-Income Electric Bill Payment Assistance Fund established by
ORS 456.587 (2);

5 "(b) Used by the Housing and Community Services Department 6 solely for purposes related to low-income electric bill payment and 7 crisis assistance and for the Housing and Community Services 8 Department's cost of administering this section; and

9 "(c) Expended in the service area of the electric company or Oregon
10 Community Power from which the funds are collected.

"(3) The Housing and Community Services Department shall determine the manner in which funds collected under this subsection are allocated by the department to energy assistance program providers for the purpose of providing low-income electric bill payment and crisis assistance. However, the department shall:

"(a) In consultation with electric companies, investigate and may
 implement alternative delivery models to effectively reduce service
 disconnections and related costs to customers and electric companies;
 and

"(b) Direct priority assistance to low-income customers who are in
 danger of having their electricity service disconnected.

"(4) The department shall maintain records and provide those re-22cords upon request to an electric company, Oregon Community Power 23and the Citizens' Utility Board established under ORS chapter 774 on 24a quarterly basis. Records maintained must include the numbers of 25low-income customers served, the average amounts paid and the type 26of assistance provided. Electric companies and Oregon Community 27Power shall, if requested, provide the department with aggregate data 28relating to low-income customers served on a quarterly basis to sup-29 port program development. 30

"(5) Interest on moneys deposited in the Housing and Community
Services Department Low-Income Electric Bill Payment Assistance
Fund established by ORS 456.587 (2) may be used to provide bill payment and crisis assistance to customers whose primary source of heat
is not electricity.

6 "(6) Notwithstanding ORS 757.310, the commission may allow an 7 electric company or Oregon Community Power to provide reduced 8 rates or other bill payment or crisis assistance or low-income program 9 assistance to a low-income household eligible for assistance under the 10 federal Low Income Home Energy Assistance Act of 1981, as amended 11 and in effect on July 23, 1999.

"SECTION 3. (1) In addition to the funds collected pursuant to section 2 (1) of this 2021 Act, the Public Utility Commission shall provide for, through rates charged to all customers of electric companies, as that term is defined in ORS 757.600, collection of \$10 million per calendar year for low-income electric bill payment and crisis assistance.

"(2) Notwithstanding section 2 (1) of this 2021 Act, the rates established by the commission for low-income electric bill payment and crisis assistance may not be less than the rates in effect on the effective date of this 2021 Act.

"(3) Notwithstanding section 2 (3) of this 2021 Act, for purposes of
 the additional amounts collected pursuant to this section, the Housing
 and Community Services Department shall:

"(a) Ensure that the additional amounts collected respond to and
are delivered to customers of electric companies who have lost income
due to circumstances arising from the disease caused by the severe
acute respiratory syndrome coronavirus 2 (SARS-CoV-2);

"(b) Design delivery of the additional amounts in alignment with
 existing energy assistance programs but broaden income eligibility and

1 benefit levels such that:

"(A) Income eligibility is expanded to households at or below 80
percent of area median income;

"(B) Standard household benefit levels may be increased to account
for utility arrearages directly related to employment, income or health
effects of SARS-CoV-2; and

"(C) Persons already enrolled in or receiving state-administered, low-income assistance from programs determined by the department, including but not limited to through the federal Low Income Home Energy Assistance Act of 1981 (42 U.S.C. 8621 et seq.), are automatically eligible for low-income electric bill payment and crisis assistance.

"SECTION 4. Section 3 of this 2021 Act is repealed on January 2,
2024.

¹⁵ "<u>SECTION 5.</u> ORS 757.612 is amended to read:

¹⁶ "757.612. (1) There is established an annual public purpose expenditure ¹⁷ standard for electric companies and Oregon Community Power to fund new ¹⁸ cost-effective energy conservation, new market transformation efforts, the ¹⁹ above-market costs of new renewable energy resources and new low-income ²⁰ weatherization. The public purpose expenditure standard shall be funded by ²¹ the public purpose charge described in subsection (2) of this section.

"(2)(a) Beginning on the date an electric company or Oregon Community 22Power offers direct access to retail electricity consumers, except residential 23electricity consumers, the electric company or Oregon Community Power 24shall collect a public purpose charge from all of the retail electricity con-25sumers located within the electric company's or Oregon Community Power's 26service area until January 1, 2026. Except as provided in paragraph (b) of 27this subsection, the public purpose charge shall be equal to three percent of 28the total revenues collected by the electric company, Oregon Community 29 Power or the electricity service supplier from retail electricity consumers for 30

electricity services, distribution services, ancillary services, metering and
 billing, transition charges and other types of costs included in electric rates
 on July 23, 1999.

"(b) For an aluminum plant that averages more than 100 average megawatts of electricity use per year, the electric company or Oregon Community Power, whichever serves territory that abuts the greatest percentage of the site of the aluminum plant, shall collect from the aluminum company a public purpose charge equal to one percent of the total revenue from the sale of electricity services to the aluminum plant from any source.

"(3)(a) The Public Utility Commission shall establish rules implementing
 the provisions of this section relating to electric companies and Oregon
 Community Power.

"(b) Except as provided in paragraph (e) of this subsection, funds collected
through public purpose charges under subsection (2) of this section shall be
allocated as follows:

"(A) Sixty-three percent for new cost-effective energy conservation and
 new market transformation efforts.

"(B) Nineteen percent for the above-market costs of constructing and operating new renewable energy resources with a nominal electric generating
capacity, as defined in ORS 469.300, of 20 megawatts or less.

21 "(C) Thirteen percent for new low-income weatherization.

"(D) Five percent for deposit in the Housing and Community Services
Department Electricity Public Purpose Charge Fund established by ORS
456.587 (1) for the purpose of providing grants as described in ORS 458.625
(2).

"(c) The costs of administering subsections (1) to (6) of this section for an electric company or Oregon Community Power shall be paid out of the funds collected through public purpose charges. The commission may require an electric company or Oregon Community Power to direct funds collected through public purpose charges to state agencies responsible for implement-

ing subsections (1) to (6) of this section in order to pay the costs of administering subsections (1) to (6) of this section.

"(d) The commission shall direct the manner in which public purpose 3 charges are collected and spent by an electric company or Oregon Commu-4 nity Power and may require an electric company or Oregon Community $\mathbf{5}$ Power to expend funds through competitive bids or other means designed to 6 encourage competition, except that funds dedicated for new low-income 7 weatherization shall be directed to the Housing and Community Services 8 Department for purposes related to new low-income weatherization. The 9 commission may also require funds collected through public purpose charges 10 to be paid to a nongovernmental entity for investment in public purposes 11 described in subsection (1) of this section. Notwithstanding any other pro-12 vision of this subsection: 13

"(A) If an electric company collected the funds, at least 80 percent of the
 funds allocated for new cost-effective energy conservation shall be spent
 within the service area of the electric company; or

"(B) If Oregon Community Power collected the funds, at least 80 percent
of the funds allocated for new cost-effective energy conservation shall be
spent within the service area of Oregon Community Power.

"(e)(A) The first 10 percent of funds collected each year by an electric 20company or Oregon Community Power under subsection (2) of this section 21shall be distributed to school districts that are located in the service terri-22tory of the electric company or Oregon Community Power. The funds shall 23be distributed to individual school districts according to the weighted aver-24age daily membership (ADMw) of each school district for the prior fiscal 25year as calculated under ORS 327.013. The commission shall establish by rule 26a methodology for distributing a proportionate share of funds under this 27paragraph to school districts that are only partially located in the service 28territory of the electric company or Oregon Community Power. 29

30 "(B) A school district that receives funds under this paragraph shall use

the funds first to pay for energy audits for schools located within the school district or for a fleet audit for the school district. To the extent practicable, a school district shall coordinate with the State Department of Energy and incorporate federal funding in complying with this paragraph. Following completion of an audit, the school district may expend funds received under this paragraph to implement the audit.

"(C) Once an energy audit has been conducted and completely implemented for each school within the school district, the school district may
expend funds received under this paragraph for any of the following purposes:

"(i) Conducting additional energy audits. A school district shall conduct an energy audit prior to expending funds on any other purpose authorized under this paragraph unless the school district has performed an energy audit within the three years immediately prior to receiving the funds.

"(ii) Weatherizing school district facilities and upgrading the energy ef ficiency of school district facilities.

17 "(iii) Energy conservation education programs.

18 "(iv) Purchasing electricity from environmentally focused sources.

19 "(v) Investing in renewable energy resources.

"(D) Once a fleet audit has been conducted for the school district, the school district may expend funds received under this paragraph for any of the following purposes:

"(i) Purchasing or leasing zero-emission vehicles, as defined in ORS
283.398, including buses.

"(ii) Purchasing or installing electric vehicle charging stations to provide
 electricity to zero-emission vehicles.

"(f) The commission may not establish a different public purpose charge
than the public purpose charge described in subsection (2) of this section.

"(g) If the commission requires funds collected through public purpose
charges to be paid to a nongovernmental entity, the entity shall:

"(A) Include on the entity's board of directors an ex officio member designated by the commission, who shall also serve on the entity's nominating committee for filling board vacancies.

"(B) Require the entity's officers and directors to provide an annual disclosure of economic interest to be filed with the commission on or prior to
April 15 of each calendar year for public review in a form similar to the
statement of economic interest required for public officials under ORS
244.060.

9 "(C) Require the entity's officers and directors to declare actual and po-10 tential conflicts of interest at regular meetings of the entity's governing body 11 when such conflicts arise, and require an officer or director to abstain from 12 participating in any discussion or voting on any item where that officer or 13 director has an actual conflict of interest. For the purposes of this subpara-14 graph, 'actual conflict of interest' and 'potential conflict of interest' have the 15 meanings given those terms in ORS 244.020.

"(D) Annually, arrange for an independent auditor to audit the entity's
 financial statements, and direct the auditor to file an audit opinion with the
 commission for public review.

"(E) Annually file with the commission the entity's budget, action plan
 and quarterly and annual reports for public review.

"(F) At least once every five years, contract for an independent management evaluation to review the entity's operations, efficiency and effectiveness, and direct the independent reviewer to file a report with the commission for public review.

²⁵ "(h) The commission may remove from the board of directors of a non-²⁶ governmental entity an officer or director who fails to provide an annual ²⁷ disclosure of economic interest, or who fails to declare an actual or potential ²⁸ conflict of interest, as described in paragraph (g)(B) and (C) of this sub-²⁹ section, if the failure is connected to the allocation or expenditure of funds ³⁰ collected through public purpose charges and paid to the entity.

1 "(4)(a) An electric company that satisfies its obligations under this sec-2 tion:

"(A) Has no further obligation to invest in new cost-effective energy
conservation, new market transformation or new low-income weatherization,
or to provide a commercial energy conservation services program; and

6 "(B) Is not subject to ORS 469.631 to 469.645 and 469.860 to 469.900.

"(b) Oregon Community Power, for any period during which Oregon
Community Power collects a public purpose charge under subsection (2) of
this section:

"(A) Has no further obligation to invest in new cost-effective energy
 conservation, new market transformation or new low-income weatherization,
 or to provide a commercial energy conservation services program; and

¹³ "(B) Is not subject to ORS 469.631 to 469.645 and 469.860 to 469.900.

((5)(a) A retail electricity consumer that uses more than one average 14 megawatt of electricity at any site in the prior year shall receive a credit 15against public purpose charges billed by an electric company or Oregon 16 Community Power for that site. The amount of the credit shall be equal to 17 the total amount of qualifying expenditures for new cost-effective energy 18 conservation, not to exceed 68 percent of the annual public purpose charges, 19 and the above-market costs of new renewable energy resources incurred by 20the retail electricity consumer, not to exceed 19 percent of the annual public 21purpose charges, less administration costs incurred under this paragraph and 22paragraphs (b) and (c) of this subsection. The credit may not exceed, on an 23annual basis, the lesser of: 24

25 "(A) The amount of the retail electricity consumer's qualifying expendi-26 tures; or

"(B) The portion of the public purpose charge billed to the retail electricity consumer that is dedicated to new cost-effective energy conservation, new market transformation or the above-market costs of new renewable energy resources.

1 (b) To obtain a credit under paragraph (a) of this subsection, a retail electricity consumer shall file with the State Department of Energy a de- $\mathbf{2}$ scription of the proposed conservation project or new renewable energy re-3 source and a declaration that the retail electricity consumer plans to incur 4 the qualifying expenditure. The State Department of Energy shall issue a $\mathbf{5}$ notice of precertification within 30 days of receipt of the filing, if such filing 6 is consistent with paragraph (a) of this subsection. The credit may be taken 7 after a retail electricity consumer provides a letter from a certified public 8 accountant to the State Department of Energy verifying that the precertified 9 qualifying expenditure has been made. 10

"(c) Credits earned by a retail electricity consumer as a result of qualifying expenditures that are not used in one year may be carried forward for use in subsequent years.

"(d)(A) A retail electricity consumer that uses more than one average 14 megawatt of electricity at any site in the prior year may request that the 15State Department of Energy hire an independent auditor to assess the po-16 tential for conservation investments at the site. If the independent auditor 17 determines there is no available conservation measure at the site that would 18 have a simple payback of one to 10 years, the retail electricity consumer 19 shall be relieved of 54 percent of its payment obligation for public purpose 20charges related to the site. If the independent auditor determines that there 21are potential conservation measures available at the site, the retail elec-22tricity consumer shall be entitled to a credit against public purpose charges 23related to the site equal to 54 percent of the public purpose charges less the 24estimated cost of available conservation measures. 25

"(B) A retail electricity consumer shall be entitled each year to the credit described in this paragraph unless a subsequent independent audit determines that new conservation investment opportunities are available. The State Department of Energy may require that a new independent audit be performed on the site to determine whether new conservation measures are

available, provided that the independent audits occur no more than once
 every two years.

"(C) The retail electricity consumer shall pay the cost of the independent
audits described in this paragraph.

5 "(6) Electric utilities and retail electricity consumers shall receive a fair 6 and reasonable credit for the public purpose expenditures of their energy 7 suppliers. The State Department of Energy shall adopt rules to determine 8 eligible expenditures and the method by which such credits are accounted for 9 and used. The State Department of Energy also shall adopt methods to ac-10 count for eligible public purpose expenditures made through consortia or 11 collaborative projects.

"[(7)(a) In addition to the public purpose charge provided under subsection (2) of this section, an electric company or Oregon Community Power shall collect funds for low-income electric bill payment assistance in an amount determined under paragraph (b) of this subsection.]

"(b) The commission shall establish the amount to be collected by each 16 electric company from retail electricity consumers, and the rates to be charged 17 by each electric company to retail electricity consumers, so that the forecasted 18 collection by all electric companies in calendar year 2018 is \$20 million. In 19 subsequent calendar years, the commission may not decrease the rates below 20those established for calendar year 2018. The commission may temporarily ad-21just the rates if forecasted collections or actual collections are less than \$20 22million in any calendar year. A retail electricity consumer may not be required 23to pay more than \$500 per month per site for low-income electric bill payment 24assistance.] 25

²⁶ "[(c) Funds collected through the low-income electric bill payment assist-²⁷ ance charge shall be paid into the Housing and Community Services Depart-²⁸ ment Low-Income Electric Bill Payment Assistance Fund established by ORS ²⁹ 456.587 (2). Moneys deposited in the fund under this paragraph shall be used ³⁰ by the Housing and Community Services Department solely for purposes related to low-income electric bill payment assistance and for the Housing and
Community Services Department's cost of administering this subsection. Funds
collected by an electric company or Oregon Community Power under this subsection shall be expended in the service area of the electric company or Oregon
Community Power from which the funds are collected.]

6 "[(d)(A) The Housing and Community Services Department shall determine 7 the manner in which funds collected under this subsection will be allocated 8 by the Housing and Community Services Department to energy assistance 9 program providers for the purpose of providing low-income bill payment and 10 crisis assistance.]

"[(B) The Housing and Community Services Department, in consultation with electric companies, shall investigate and may implement alternative delivery models to effectively reduce service disconnections and related costs to retail electricity consumers and electric utilities.]

¹⁵ "[(C) Priority assistance shall be directed to low-income electricity con-¹⁶ sumers who are in danger of having their electricity service disconnected.]

"[(D) The Housing and Community Services Department shall maintain 17 records and provide those records upon request to an electric company, Oregon 18 Community Power and the Citizens' Utility Board established under ORS 19 chapter 774 on a quarterly basis. Records maintained must include the num-20bers of low-income electricity consumers served, the average amounts paid to 21low-income electricity consumers and the type of assistance provided to low-22income electricity consumers. Electric companies and Oregon Community 23Power shall, if requested, provide the Housing and Community Services De-24partment with aggregate data relating to low-income electricity consumers 25served on a quarterly basis to support program development.] 26

"[(e) Interest on moneys deposited in the Housing and Community Services
Department Low-Income Electric Bill Payment Assistance Fund established
by ORS 456.587 (2) may be used to provide bill payment and crisis assistance
to electricity consumers whose primary source of heat is not electricity.]

"[(f) Notwithstanding ORS 757.310, the commission may allow an electric
company or Oregon Community Power to provide reduced rates or other bill
payment or crisis assistance or low-income program assistance to a low-income
household eligible for assistance under the federal Low Income Home Energy
Assistance Act of 1981, as amended and in effect on July 23, 1999.]

6 "[(8)] (7) For purposes of this section, 'retail electricity consumers' in-7 cludes any direct service industrial consumer that purchases electricity 8 without purchasing distribution services from the electric utility.

9 "[(9)] (8) For purposes of this section, funds collected by Oregon Com-10 munity Power through public purpose charges are not considered moneys 11 received from electric utility operations.

¹² **"SECTION 6.** ORS 456.587 is amended to read:

¹³ "456.587. (1) The Housing and Community Services Department Electricity ¹⁴ Public Purpose Charge Fund is established in the State Treasury, separate ¹⁵ and distinct from the General Fund. Interest earned by the Housing and ¹⁶ Community Services Department Electricity Public Purpose Charge Fund ¹⁷ shall be credited to the fund. Moneys in the fund are continuously appro-¹⁸ priated to the Housing and Community Services Department to be used for ¹⁹ purposes specified in ORS 757.612 (3)(b)(D).

"(2) The Housing and Community Services Department Low-Income Electric Bill Payment Assistance Fund is established in the State Treasury, separate and distinct from the General Fund. Interest earned by the Housing and Community Services Department Low-Income Electric Bill Payment Assistance Fund shall be credited to the fund. Moneys in the fund are continuously appropriated to the Housing and Community Services Department for purposes described in [ORS 757.612 (7)] section 2 of this 2021 Act.".

27