SB 408-1 (LC 2949) 2/17/21 (SCT/ps)

Requested by Senator PROZANSKI

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# **PROPOSED AMENDMENTS TO SENATE BILL 408**

On page 1 of the printed bill, line 2, after "marijuana" insert "; creating 1 new provisions; and amending ORS 475B.070, 475B.206, 475B.256, 475B.337, 2 475B.341, 475B.346, 475B.615 and 475B.625". 3 Delete lines 4 through 30 and delete page 2 and insert: 4  $\mathbf{5}$ **"ENFORCEMENT REFORM** 6 7 "SECTION 1. Sections 2 and 3 of this 2021 Act are added to and 8 made a part of ORS 475B.010 to 475B.545. 9 "SECTION 2. (1) The Oregon Liquor Control Commission may not 10 pause the processing or issuance of a new license, a change to an ex-11 isting license or a license renewal under ORS 475B.010 to 475B.545 12 solely for the reason that an investigation into a potential violation 13 of ORS 475B.010 to 475B.545 or a rule adopted under ORS 475B.010 to 14 475B.545 is pending against the licensee. 15"(2) If the commission makes a finding that the licensee committed 16 the violation for which the investigation described in subsection (1) 17 of this section was pending, the commission may revoke, suspend or 18 restrict a license issued to the licensee.

"(3) This section applies to licensees that apply for additional li-20 censes, changed licenses or renewed licenses. This section does not 21

1 apply to a person that is not a licensee.

"(4) The commission may adopt rules to carry out this section, including rules to specify potential violations that pose a threat to public safety, in such a manner that the commission may pause the processing or issuance of a license described in subsection (1) of this section until the commission makes a finding that the licensee did not commit the violation.

8 "<u>SECTION 3.</u> (1) As used in this section, 'appropriate,' 'deprive,'
9 'obtain' and 'property' have the meanings given those terms in ORS
10 164.005.

"(2) The Oregon Liquor Control Commission may not impose discipline on a licensee or licensee representative for a violation of ORS 475B.010 to 475B.545 or a rule adopted under ORS 475B.010 to 475B.545 if the violation occurs because a person, with intent to deprive the licensee or licensee representative of property, takes, appropriates, obtains or withholds the property from the licensee or licensee representative.

"SECTION 4. Sections 2 and 3 of this 2021 Act apply to violations
 that occur on and after the effective date of this 2021 Act.

<sup>20</sup> "SECTION 5. ORS 475B.256 is amended to read:

"475B.256. (1) The Oregon Liquor Control Commission may revoke, suspend or restrict a license issued under ORS 475B.010 to 475B.545 or require a licensee or licensee representative to undergo training if the commission finds or has reasonable ground to believe [any of the following to be true:]

25 "[(a)] that the licensee or licensee representative, under the direction
26 and with the knowledge of the licensee:

<sup>27</sup> "[(A) Has violated a provision of ORS 475B.010 to 475B.545 or a rule <sup>28</sup> adopted under ORS 475B.010 to 475B.545.]

"(a) Has intentionally diverted marijuana to the interstate market
 or an illicit market or has intentionally diverted resources to a crim-

#### 1 inal enterprise.

"[(B)] (b) Has knowingly made any false representation or statement to  $\mathbf{2}$ the commission regarding compliance with a provision of ORS 475B.010 3 to 475B.545 or a rule adopted under ORS 475B.010 to 475B.545 in order 4 to induce or prevent action by the commission, and notwithstanding any  $\mathbf{5}$ other provision of this section, the commission is able to demonstrate 6 of the licensee's or licensee clear and convincing evidence 7 representative's intent to deceive. 8

9 "[(C) Is insolvent or incompetent or physically unable to carry on the 10 management of the establishment of the licensee.]

"[(D)] (c) Is in the habit of using alcoholic liquor, habit-forming drugs,
 marijuana or controlled substances to excess.

"[(E)] (d) Has intentionally misrepresented to a customer or the public
 any marijuana items sold by the licensee or licensee representative.

"[(F)] (e) Since the issuance of the license, has been convicted of a felony, of violating any of the marijuana laws of this state, general or local, or of any misdemeanor or violation of any municipal ordinance committed on the premises for which the license has been issued.

"(f) Has intentionally sold a marijuana item to a person under 21
 years of age.

"[(b) That there is any other reason that, in the opinion of the commission, based on public convenience or necessity, warrants revoking, suspending or restricting the license.]

"(2) The commission may suspend or restrict a license issued under ORS 475B.010 to 475B.545 or require a licensee or licensee representative to undergo training if the commission finds or has reasonable grounds to believe that the licensee or licensee representative has violated a provision of ORS 475B.010 to 475B.545 to a rule adopted under ORS 475B.010 to 475B.545.

(12)(a) (3)(a) The commission shall revoke a marijuana retailer license

1 issued under ORS 475B.105 if the licensee fails to:

"(A) Pay the tax as required under ORS 475B.710 twice in any four consecutive quarters and the Department of Revenue has issued to the licensee
a distraint warrant under ORS 475B.715 for the nonpayment of tax; or

5 "(B) File a return as required under ORS 475B.710 twice in any four 6 consecutive quarters and the department has issued to the licensee a notice 7 of determination and assessment under ORS 475B.715 for failure to file a 8 return.

9 "(b) The department's written notice to the commission that a licensee 10 described under this subsection has failed to pay a tax or file a return twice 11 in any four consecutive quarters, and that the department has issued a 12 distraint warrant or notice of determination and assessment, shall constitute 13 prima facie evidence of the licensee's failure to pay the tax or file a return. 14

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#### **"TRANSFER OF MARIJUANA**

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"SECTION 6. Sections 7 and 8 of this 2021 Act are added to and
 made a part of ORS 475B.010 to 475B.545.

"<u>SECTION 7.</u> (1) A marijuana producer that holds a license issued
 under ORS 475B.070 may deliver to or receive from a marijuana
 processor that holds a license issued under ORS 475B.090:

"(a) Cannabinoid products, cannabinoid extracts and cannabinoid
 concentrates processed by the marijuana processor from marijuana
 produced by the marijuana producer that does not contain marijuana
 produced by any other marijuana producer; and

"(b) Marijuana produced by the marijuana producer that the
 marijuana processor received from the marijuana producer but that
 the marijuana processor did not process.

"(2) Two or more marijuana producers that hold licenses issued
 under ORS 475B.070 and are commonly owned by the same person may

1	deliver to and receive from one another marijuana and usable
2	marijuana.
3	"SECTION 8. (1) In order to transport marijuana or marijuana
4	items, a licensee must create a manifest that contains the following
5	information:
6	"(a) The name of the driver of the transport vehicle;
7	"(b) Identifying information for the driver's permit issued under
8	ORS 475B.266;
9	"(c) The name of the licensee from which the marijuana or
10	marijuana items are being transported; and
11	"(d) A detailed inventory of the marijuana and marijuana items
12	being transported.
13	"(2) A manifest created under this section is not required to include
14	transport route information.
15	"(3) The transport driver shall carry in the transport vehicle a copy
16	of the manifest.
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18	<b>"MARIJUANA PLANT DIVERSITY</b>
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19 20	"SECTION 9. ORS 475B.070 is amended to read:
	<b>"<u>SECTION 9.</u></b> ORS 475B.070 is amended to read: "475B.070. (1) The production of marijuana is subject to regulation by the
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20 21	"475B.070. (1) The production of marijuana is subject to regulation by the
20 21 22	"475B.070. (1) The production of marijuana is subject to regulation by the Oregon Liquor Control Commission.
20 21 22 23	"475B.070. (1) The production of marijuana is subject to regulation by the Oregon Liquor Control Commission. "(2) A marijuana producer must have a production license issued by the
20 21 22 23 24	"475B.070. (1) The production of marijuana is subject to regulation by the Oregon Liquor Control Commission. "(2) A marijuana producer must have a production license issued by the commission for the premises at which the marijuana is produced. To hold a
20 21 22 23 24 25	"475B.070. (1) The production of marijuana is subject to regulation by the Oregon Liquor Control Commission. "(2) A marijuana producer must have a production license issued by the commission for the premises at which the marijuana is produced. To hold a production license issued under this section, a marijuana producer:
20 21 22 23 24 25 26	<ul> <li>"475B.070. (1) The production of marijuana is subject to regulation by the Oregon Liquor Control Commission.</li> <li>"(2) A marijuana producer must have a production license issued by the commission for the premises at which the marijuana is produced. To hold a production license issued under this section, a marijuana producer:</li> <li>"(a) Must apply for a license in the manner described in ORS 475B.040;</li> </ul>
20 21 22 23 24 25 26 27	<ul> <li>"475B.070. (1) The production of marijuana is subject to regulation by the Oregon Liquor Control Commission.</li> <li>"(2) A marijuana producer must have a production license issued by the commission for the premises at which the marijuana is produced. To hold a production license issued under this section, a marijuana producer:</li> <li>"(a) Must apply for a license in the manner described in ORS 475B.040;</li> <li>"(b) Must provide proof that the applicant is 21 years of age or older; and</li> </ul>
20 21 22 23 24 25 26 27 28	<ul> <li>"475B.070. (1) The production of marijuana is subject to regulation by the Oregon Liquor Control Commission.</li> <li>"(2) A marijuana producer must have a production license issued by the commission for the premises at which the marijuana is produced. To hold a production license issued under this section, a marijuana producer:</li> <li>"(a) Must apply for a license in the manner described in ORS 475B.040;</li> <li>"(b) Must provide proof that the applicant is 21 years of age or older; and "(c) Must meet the requirements of any rule adopted by the commission</li> </ul>

marijuana is to be produced, the applicant shall submit to the commission
signed informed consent from the owner of the premises to produce
marijuana at the premises.

"(b) The commission may adopt rules regarding the informed consent described in this subsection.

6 "(4) The commission shall adopt rules that:

"(a) Require a marijuana producer to annually renew a license issued
under this section;

9 "(b) Establish application, licensure and renewal of licensure fees for 10 marijuana producers;

"(c) Require marijuana produced by marijuana producers to be tested in
 accordance with ORS 475B.555;

"(d) Assist the viability of marijuana producers that are independently owned and operated and that are limited in size and revenue with respect to other marijuana producers, by minimizing barriers to entry into the regulated system and by expanding, to the extent practicable, transportation options that will support their access to the retail market;

"(e) Allow a marijuana producer registered under ORS 475B.136 to produce marijuana for medical purposes in the same manner that rules adopted under ORS 475B.010 to 475B.545 allow a marijuana producer to produce marijuana for nonmedical purposes, excepting those circumstances where differentiating between the production of marijuana for medical purposes and the production of marijuana for nonmedical purposes is necessary to protect the public health and safety;

"(f) Require marijuana producers to submit, at the time of applying for
or renewing a license under ORS 475B.040, a report describing the applicant's
or licensee's electrical or water usage; [and]

(g) Require a marijuana producer to meet any public health and safety standards and industry best practices established by the commission by rule related to the production of marijuana or the propagation of immature 1 marijuana plants and marijuana seeds; and

"(h) Support marijuana plant diversity by allowing a qualified
marijuana producer to receive marijuana seeds from any source in this
state.

5 "(5) Fees adopted under subsection (4)(b) of this section:

6 "(a) May not exceed, together with other fees collected under ORS 7 475B.010 to 475B.545, the cost of administering ORS 475B.010 to 475B.545;

8 "(b) Shall be in the form of a schedule that imposes a greater fee for 9 premises with more square footage or on which more marijuana plants are 10 grown; and

"(c) Shall be deposited in the Marijuana Control and Regulation Fund
 established under ORS 475B.296.

## <sup>13</sup> "SECTION 10. ORS 475B.206 is amended to read:

"475B.206. (1) Except as provided in ORS 475B.136 and 475B.873 and rules 14 adopted pursuant to ORS 475B.070, a marijuana producer that holds a li-15cense issued under ORS 475B.070, marijuana processor that holds a license 16 issued under ORS 475B.090 or marijuana wholesaler that holds a license is-17 sued under ORS 475B.100 may deliver marijuana items only to or on a 18 premises for which a license has been issued under ORS 475B.070, 475B.090, 19 475B.100 or 475B.105, or to a registry identification cardholder or designated 20primary caregiver as allowed under ORS 475B.010 to 475B.545. 21

"(2) A licensee to which marijuana items may be delivered under sub section (1) of this section may receive marijuana items only from:

"(a) A marijuana producer that holds a license issued under ORS
475B.070, marijuana processor that holds a license issued under ORS
475B.090, marijuana wholesaler that holds a license issued under ORS
475B.100, marijuana retailer that holds a license issued under ORS 475B.105
or a laboratory licensed under ORS 475B.560;

"(b) A researcher of cannabis that holds a certificate issued under ORS
 475B.286 and that transfers limited amounts of marijuana, usable marijuana,

cannabinoid products, cannabinoid concentrates and cannabinoid extracts in
 accordance with procedures adopted under ORS 475B.286 (3)(d) and (e);

"(c) A marijuana grow site registered under ORS 475B.810, marijuana
processing site registered under ORS 475B.840, or a medical marijuana
dispensary registered under ORS 475B.858, acting in accordance with procedures adopted by the Oregon Liquor Control Commission under ORS
475B.167; or

8 "(d) A marijuana grow site registered under ORS 475B.810, acting in ac-9 cordance with ORS 475B.825 and any procedures adopted by rule by the 10 commission.

"(3) The sale of marijuana items by a marijuana retailer that holds a license issued under ORS 475B.105 must be restricted to the premises for which the license has been issued, but deliveries may be made by a marijuana retailer to consumers pursuant to a bona fide order received at the premises prior to delivery.

"(4) The commission may by order waive the requirements of subsections
(1) and (2) of this section to ensure compliance with ORS 475B.010 to
475B.545 or a rule adopted under ORS 475B.010 to 475B.545. An order issued
under this subsection does not constitute a waiver of any other requirement
of ORS 475B.010 to 475B.545 or any other rule adopted under ORS 475B.010
to 475B.545.

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# **"POSSESSION AND CONCENTRATION LIMITS**

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"SECTION 11. ORS 475B.337 is amended to read:

"475B.337. (1) Except for licensees and licensee representatives acting in
accordance with ORS 475B.010 to 475B.545 and any rule adopted under ORS
475B.010 to 475B.545, it is unlawful for any person 21 years of age or older
to possess, knowingly or intentionally:

30 "(a) An amount of plants in the genus Cannabis within the plant family

1 Cannabaceae in excess of the amount allowed under ORS 475B.301 (1).

2 "(b) More than [*one ounce*] **two ounces** of usable marijuana in a public 3 place.

4 "(c) More than eight ounces of usable marijuana.

5 "(d) More than 16 ounces of cannabinoid products in solid form or 6 cannabinoid concentrates.

7 "(e) More than 72 ounces of cannabinoid products in liquid form.

8 "(f) More than one ounce of cannabinoid extracts.

9 "(g) A cannabinoid extract that was not purchased from a marijuana 10 retailer that holds a license issued under ORS 475B.105.

11 "(2) Except as provided in subsection (3) of this section, unlawful pos-12 session of a marijuana item is a Class A misdemeanor.

13 "(3) Unlawful possession of a marijuana item is:

"(a) A Class B violation, if the amount possessed is not more than two times the applicable maximum amount specified in subsection (1)(a) to (f) of this section.

"(b) A Class B misdemeanor, if the amount possessed is more than two times, but not more than four times, the applicable maximum amount specified in subsection (1)(a) to (f) of this section.

20 "(c) A Class C felony, if the amount possessed is:

21 "(A) More than 16 times the applicable maximum amount specified in 22 subsection (1)(a), (c), (d), (e) or (f) of this subsection;

"(B) More than [*eight*] 16 pounds of usable marijuana in a public place;
or

"(C) More than one-quarter ounce of cannabinoid extract that was not
purchased from a marijuana retailer that holds a license issued under ORS
475B.105.

<sup>28</sup> "SECTION 12. ORS 475B.341 is amended to read:

29 "475B.341. (1) Except for licensees and licensee representatives acting in 30 accordance with ORS 475B.010 to 475B.545 and any rule adopted under ORS

475B.010 to 475B.545, it is unlawful for any person under 21 years of age to
possess, knowingly or intentionally:

"(a) An amount of plants in the genus Cannabis within the plant family
Cannabaceae in excess of the amount allowed under ORS 475B.301 (1).

5 "(b) More than [*one ounce*] **two ounces** of usable marijuana in a public 6 place.

7 "(c) More than eight ounces of usable marijuana.

8 "(d) More than 16 ounces of cannabinoid products in solid form or
9 cannabinoid concentrates.

10 "(e) More than 72 ounces of cannabinoid products in liquid form.

11 "(f) More than one ounce of cannabinoid extracts.

"(g) A cannabinoid extract that was not purchased from a marijuana
 retailer that holds a license under ORS 475B.105.

"(2) Except as provided in subsection (3) of this section, unlawful pos session of a marijuana item by a person under 21 years of age is a Class A
 misdemeanor.

"(3) Unlawful possession of a marijuana item by a person under 21 years
of age is a Class C felony, if the amount possessed is:

"(a) More than 16 times the applicable maximum amount specified in subsection (1)(a), (c), (d), (e) or (f) of this subsection;

"(b) More than [*eight*] **16** pounds of usable marijuana in a public place; or

"(c) More than one-quarter ounce of cannabinoid extract that was not
purchased from a marijuana retailer that holds a license issued under ORS
475B.105.

<sup>26</sup> "SECTION 13. ORS 475B.346 is amended to read:

"475B.346. (1) Except for licensees and licensee representatives acting in
accordance with ORS 475B.010 to 475B.545 and any rule adopted under ORS
475B.010 to 475B.545, and except for a person acting within the scope of and
in compliance with ORS 475B.301, it is unlawful for any person to deliver a

1 marijuana item.

"(2) Except as provided in subsection (3) of this section, unlawful delivery
of a marijuana item is a Class A misdemeanor.

4 "(3) Unlawful delivery of a marijuana item is:

"(a) A Class B misdemeanor, if a person 21 years of age or older unlawfully delivers usable marijuana, for no consideration, to a person 21 years
of age or older, and the total amount of usable marijuana delivered is not
more than twice the amount described in ORS 475B.301 (7).

9 "(b) A Class C felony, if:

10 "(A) The delivery involves:

"(i) More than 16 times the applicable maximum amount specified in ORS
475B.337 (1)(a), (c), (d), (e) or (f);

"(ii) More than [*eight*] 16 pounds of usable marijuana in a public place;
or

"(iii) More than one-quarter ounce of cannabinoid extract that was not
 purchased from a marijuana retailer that holds a license issued under ORS
 475B.105.

(B) The marijuana item is delivered to a person under 21 years of age, unless the person delivering the marijuana item is under 24 years of age at the time of the delivery and delivers not more than one ounce of usable marijuana, for no consideration, to a person who is 16 years of age or older. **SECTION 14.** ORS 475B.625 is amended to read:

"475B.625. (1) The Oregon Health Authority shall adopt rules establishing:
"(a) The maximum concentration of tetrahydrocannabinol that is permitted in a single serving of a cannabinoid product or cannabinoid concentrate or extract; and

27 "(b) The number of servings that are permitted in a **package of** 28 cannabinoid product or cannabinoid concentrate or extract [*package*].

29 "(2)(a) In adopting rules under subsection (1)(a) of this section, the au-30 thority shall prescribe the different levels of concentration of tetrahydrocannabinol that is permitted in a single serving of a cannabinoid
product or cannabinoid concentrate or extract for:

"(A) Consumers who hold a valid registry identification card issued under
ORS 475B.797; and

"(B) Consumers who do not hold a valid registry identification card issued
under ORS 475B.797.

"(b) In prescribing the levels of concentration of tetrahydrocannabinol that is permitted in a single serving of a cannabinoid product or cannabinoid concentrate or extract for consumers who hold a valid registry identification card issued under ORS 475B.797, the authority shall consider the appropriate level of concentration necessary to mitigate the symptoms or effects of a debilitating medical condition, as defined in ORS 475B.791.

"(3) In adopting rules under ORS 475B.785 to 475B.949, the authority shall require all usable marijuana, cannabinoid products and cannabinoid concentrates and extracts transferred by a medical marijuana dispensary registered under ORS 475B.858 to meet the concentration standards and [*packaging*] **servings per package** standards adopted by rule pursuant to this section.

"(4)(a) In adopting rules under ORS 475B.010 to 475B.545, the Oregon Liquor Control Commission shall require all usable marijuana, cannabinoid products and cannabinoid concentrates and extracts sold or transferred by a marijuana retailer that holds a license under ORS 475B.105 to meet the concentration standards and [*packaging*] **servings per package** standards adopted by rule pursuant to this section.

"(b) The rules adopted by the commission under this subsection
 must allow for a concentration of up to 100 milligrams of
 tetrahydrocannabinol per serving in cannabinoid edibles.

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## **"PACKAGING REQUIREMENTS**

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<sup>30</sup> "SECTION 15. ORS 475B.615 is amended to read:

"475B.615. (1) As is necessary to protect the public health and safety, and in consultation with the Oregon Health Authority and the State Department of Agriculture, the Oregon Liquor Control Commission shall adopt rules establishing standards for the packaging of marijuana items, including but not limited to:

6 "(a) Ensuring that [*usable marijuana*,] cannabinoid concentrates and ex-7 tracts, cannabinoid edibles and other cannabinoid products are:

8 "(A) Packaged in child-resistant safety packaging; and

9 "(B) Not marketed in a manner that:

10 "(i) Is untruthful or misleading;

11 "(ii) Is attractive to minors; or

"(iii) Otherwise creates a significant risk of harm to public health and
 safety; [and]

"(b) Ensuring that usable marijuana, including usable marijuana
 that is prerolled, is not marketed in a manner that:

16 "(A) Is truthful or misleading;

17 "(B) Is attractive to minors; or

"(C) Otherwise creates a significant risk of harm to public health
 and safety; and

"[(b)] (c) Ensuring that cannabinoid edibles and other cannabinoid products are not packaged in a manner that is attractive to minors.

"(2) In adopting rules under ORS 475B.785 to 475B.949, the authority shall require all usable marijuana, cannabinoid products and cannabinoid concentrates and extracts transferred by a medical marijuana dispensary registered under ORS 475B.858 to be packaged in accordance with subsection (1) of this section and rules adopted under subsection (1) of this section.

"(3) In adopting rules under ORS 475B.010 to 475B.545, the commission shall require all usable marijuana, cannabinoid products and cannabinoid concentrates and extracts sold or transferred by a marijuana retailer that holds a license under ORS 475B.105 to be packaged in accordance with subsection (1) of this section and rules adopted under subsection (1) of this
 section.

"(4) In adopting rules under subsection (1) of this section the commission:
"(a) May establish different packaging standards for different varieties
of usable marijuana and for different types of cannabinoid products and
cannabinoid concentrates and extracts;

"(b) May establish different minimum packaging standards for persons
registered under ORS 475B.785 to 475B.949 and persons licensed under ORS
475B.010 to 475B.545;

"(c) May consider the effect on the environment of requiring certainpackaging;

"(d) Shall consider the cost of a potential requirement and how that cost
 will affect the cost to the ultimate consumer of the marijuana item; [and]

"(e) May not require that usable marijuana, including prerolled us able marijuana, be packaged in a continually child-resistant and re sealable exit package; and

"[(e)] (f) May not adopt rules that are more restrictive than is reasonably
 necessary to protect the public health and safety.

"SECTION 16. The Oregon Liquor Control Commission shall study 19 the laws of this state and the commission rules related to recreational 20marijuana and identify any changes to laws or rules that would fur-21ther reduce the use of plastics by the recreational marijuana industry. 22Not later than December 31, 2022, the commission shall report its 23findings and recommendations for legislation and rules changes to an 24interim committee of the Legislative Assembly related to the envi-25ronment. 26

27 "SECTION 17. Section 16 of this 2021 Act is repealed on January 2,
28 2023.

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### **"CAPTIONS**

"SECTION 18. The unit captions used in this 2021 Act are provided
only for the convenience of the reader and do not become part of the
statutory law of this state or express any legislative intent in the
enactment of this 2021 Act.".

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