SENATE AMENDMENTS TO SENATE BILL 48

By COMMITTEE ON JUDICIARY AND BALLOT MEASURE 110 IMPLEMENTATION

April 23

In line 2 of the printed bill, after "release;" delete the rest of the line and insert "creating new 1 provisions; amending ORS 135.240, 135.245, 135.265, 135.270, 135.280 and 137.050; and repealing ORS $\mathbf{2}$ 3 135.242.". 4 Delete lines 4 through 11 and insert: 5 "SECTION 1. Section 2 of this 2021 Act is added to and made a part of ORS 135.230 to 6 135.290. 7 "SECTION 2. (1) The presiding judge of a judicial district shall enter a standing pretrial release order specifying to the sheriff of the county, or to the entity supervising the local 8 9 correctional facility responsible for pretrial incarceration within the judicial district, those 10 persons and offenses: 11 "(a) Subject to release on recognizance; 12"(b) Subject to release with special conditions as specified in the order; and 13 "(c) That are not eligible for release until arraignment. 14 "(2) The Chief Justice of the Supreme Court, with input from a criminal justice advisory 15committee appointed by the Chief Justice, shall establish release guidelines for the pretrial 16 release orders described in this section. 17 "SECTION 3. ORS 135.240 is amended to read: 18 "135.240. (1) Except as provided in subsections (2)[,] and (4) [and (5)] of this section, a defendant shall be released in accordance with ORS 135.230 to 135.290. 19 20 "(2)(a) When the defendant is charged with murder, aggravated murder or treason, release shall 21be denied when the proof is evident or the presumption strong that the person is guilty. 22(b) When the defendant is charged with murder or aggravated murder and the proof is not ev-23ident nor the presumption strong that the defendant is guilty, the court shall determine the issue 24of release as provided in subsection (4) of this section. In determining the issue of release under 25subsection (4) of this section, the court may consider any evidence used in making the determination 26 required by this subsection. 27"(3) The magistrate may conduct such hearing as the magistrate considers necessary to deter-28mine whether, under subsection (2) of this section, the proof is evident or the presumption strong 29 that the person is guilty. 30 "(4)(a) [Except as otherwise provided in subsection (5) of this section,] When the defendant is 31 charged with a violent felony, release shall be denied if the court finds: 32"(A) Except when the defendant is charged by indictment, that there is probable cause to believe 33 that the defendant committed the crime; and 34 "(B) By clear and convincing evidence, that there is a danger of physical injury or sexual 35victimization to the victim or members of the public by the defendant while on release.

1 "(b) If the defendant wants to have a hearing on the issue of release, the defendant must request 2 the hearing at the time of arraignment in circuit court. If the defendant requests a release hearing, 3 the court must hold the hearing within five days of the request.

4 "(c) At the release hearing, unless the state stipulates to the setting of security or release, the 5 court shall make the inquiry set forth in paragraph (a) of this subsection. The state has the burden 6 of producing evidence at the release hearing subject to ORS 40.015 (4).

"(d) The defendant may be represented by counsel and may present evidence on any relevant
issue. However, the hearing may not be used for purposes of discovery.

9 "(e) If the court determines that the defendant is eligible for release in accordance with this 10 subsection, the court shall set security or other appropriate conditions of release.

"(f) When a defendant who has been released violates a condition of release and the violation:

12 "(A) Constitutes a new criminal offense, the court shall cause the defendant to be taken back 13 into custody and shall order the defendant held pending trial without release.

"(B) Does not constitute a new criminal offense, the court may order the defendant to be taken
back into custody[,] and may order the defendant held pending trial [and may set a security amount
of not less than \$250,000].

17 "[(5)(a) Notwithstanding any other provision of law, the court shall set a security amount of not 18 less than \$50,000 for a defendant charged with an offense listed in ORS 137.700 or 137.707 unless the 19 court determines that amount to be unconstitutionally excessive, and may not release the defendant on 20 any form of release other than a security release if:]

21 "[(A) The United States Constitution or the Oregon Constitution prohibits the denial of release 22 under subsection (4) of this section;]

23 "[(B) The court determines that the defendant is eligible for release under subsection (4) of this 24 section; or]

25 "[(C) The court finds that the offense is not a violent felony.]

26 "[(b) In addition to the security amount described in paragraph (a) of this subsection, the court 27 may impose any supervisory conditions deemed necessary for the protection of the victim and the com-28 munity. When a defendant who has been released violates a condition of release and the violation:]

29 "[(A) Constitutes a new criminal offense, the court shall cause the defendant to be taken back into 30 custody, shall order the defendant held pending trial and shall set a security amount of not less than 31 \$250,000.]

32 "[(B) Does not constitute a new criminal offense, the court may order the defendant to be taken 33 back into custody, may order the defendant held pending trial and may set a security amount of not 34 less than \$250,000.]

"[(6)] (5) For purposes of this section, 'violent felony' means a felony offense in which there was
 an actual or threatened serious physical injury to the victim, or a felony sexual offense.

37

11

"<u>SECTION 4.</u> ORS 135.245 is amended to read:

38 "135.245. (1) Except as provided in ORS 135.240, a person in custody has the right to [immediate 39 security release or to] be taken before a magistrate without undue delay. [If the person is not released 40 under ORS 135.270, or otherwise released before arraignment, the magistrate shall advise the person 41 of the right of the person to a security release as provided in ORS 135.265.]

42 "[(2) If a person in custody does not request a security release at the time of arraignment, the
43 magistrate shall make a release decision regarding the person within 48 hours after the arraignment.]
44 "(2) A magistrate shall make a release decision at the time of arraignment or first ap45 pearance, whichever occurs first, unless good cause to postpone the release decision is

1 shown, in which case a release hearing shall be held pursuant to subsection (7) of this sec-2 tion.

3 "(3) If the magistrate, having given priority to the primary release criteria, decides to release 4 a defendant or to set security, the magistrate shall impose the least onerous condition reasonably likely to ensure the safety of the public and the victim and the person's later appearance and, if the 5 person is charged with an offense involving domestic violence, ensure that the person does not en-6 7 gage in domestic violence while on release. A person in custody, otherwise having a right to re-8 lease, shall be released upon the personal recognizance unless:

"(a) Release criteria show to the satisfaction of the magistrate that such a release is unwar-9 ranted; or 10

11

"(b) Subsection (6) of this section applies to the person.

12"(4) Upon a finding that release of the person on personal recognizance is unwarranted, the 13magistrate shall [impose either] proceed to consider conditional release [or security release.] under ORS 135.260. Only after determining that conditional release is unwarranted, or if otherwise 14 required by ORS 135.230 to 135.290, may the magistrate proceed to consider security release 15under ORS 135.265. 16

"(5) At the release hearing: 17

18 "(a) The district attorney has a right to be heard in relation to issues relevant to the release 19 decision; and

"(b) The victim has the right: 20

21"(A) Upon request made within the time period prescribed in the notice required by ORS 22147.417, to be notified by the district attorney of the release hearing;

23"(B) To appear personally at the hearing; and

"(C) If present, to reasonably express any views relevant to the issues before the magistrate. 24

25(6) If a person refuses to provide a true name under the circumstances described in ORS 26135.060 and 135.065, the magistrate may not release the person on personal recognizance or on 27conditional release. The magistrate may release the person on security release under ORS 135.265 28 except that the magistrate shall require the person to deposit the full security amount set by the 29magistrate.

(7) After the postponement of a release decision under subsection (2) of this section, 30 upon the request of either party, or upon the magistrate's own motion, the magistrate shall 3132make a release decision or reconsider the release decision, as applicable, at a release hearing. 33 The release hearing must be held within 48 hours of arraignment unless both parties agree, 34or the court finds good cause, to hold the hearing at a later time. Under no circumstances 35 may the release hearing be held more than five days after arraignment unless the defendant 36 consents to holding the hearing at a later time.

37 "[(7)] (8) This section shall be liberally construed to carry out the purpose of relying upon 38 criminal sanctions instead of financial loss to assure the appearance of the defendant.

39

"SECTION 5. ORS 135.265 is amended to read:

40 "135.265. (1)(a) If the defendant is not released on personal recognizance under ORS 135.255, or 41 granted conditional release under ORS 135.260, or fails to agree to the provisions of the conditional 42release, the magistrate shall set a security amount [that will reasonably assure the defendant's appearance]. In determining the security amount, the magistrate shall consider the defendant's 43 44 financial circumstances and ability to pay. The magistrate shall set as the security amount 45 the lowest amount necessary to reasonably ensure the defendant's appearance. [The defendant

1 shall execute the security release in the amount set by the magistrate.]

2 "(b) After setting the security amount under paragraph (a) of this subsection, the 3 magistrate shall further order that the defendant be required to deposit a sum of money 4 equal to 10 percent of the security amount if the magistrate determines, by clear and con-5 vincing evidence, that the defendant, if released without such security deposit, will present 6 a risk of:

"(A) Failing to appear in court as required with the intent to avoid apprehension or delay
adjudication;

"(B) Physical injury to or sexual victimization of the victim or a member of the public;

- 9
- 10 **or**
- 11

"(C) Substantial harm to the property of another.

12"(2) The defendant shall execute a release agreement and either execute a promissory note, 13due on demand, to the clerk of the court in the amount of the security set by the magistrate, or deposit with the clerk [of the court before which the proceeding is pending] a sum of money equal 14 15to 10 percent of the security amount, if such security deposit is required under subsection (1)(b) 16 of this section or under ORS 135.270. [but] In no event shall [such] a required deposit be less than 17\$25. If applicable, the clerk shall issue a receipt for the sum deposited. Upon executing the 18 promissory note or depositing [this] the sum, the defendant shall be released from custody subject 19 to the condition that the defendant appear to answer the charge in the court having jurisdiction on 20a day certain and thereafter as ordered by the court until discharged or final order of the court. 21Once [security has been given and] a charge is pending or is thereafter filed in or transferred to a 22court of competent jurisdiction the latter court shall continue the [original] security release in that 23court subject to ORS 135.280 and 135.285. When conditions of the release agreement have been performed and the defendant has been discharged from all obligations in the cause, the clerk of the 2425court shall destroy the promissory note or, if applicable, return to the person shown by the re-26ceipt to have made the deposit, unless the court orders otherwise, 85 percent of the sum which has 27been deposited and shall retain as security release costs 15 percent, but not less than \$5 nor more than \$750, of the amount deposited. The interest that has accrued on the full amount deposited shall 28 29also be retained by the clerk. The amount retained by the clerk of a circuit court shall be paid over 30 as directed by the State Court Administrator for deposit in the General Fund. The amount retained by a justice of the peace shall be deposited in the county treasury. The amount retained by the clerk 3132of a municipal court shall be deposited in the municipal corporation treasury. At the request of the 33 defendant the court may order whatever amount is repayable to defendant from such security 34amount to be paid to defendant's attorney of record.

35 "(3) If a security deposit is required under subsection (1)(b) of this section or under ORS 135.270, instead of the [security deposit provided for in subsection (2) of this section] sum of money 36 37 equal to 10 percent of the security amount, the defendant may deposit with the clerk of the court 38 an amount equal to the security amount in cash, stocks, bonds, or real or personal property situated 39 in this state with equity not exempt owned by the defendant or sureties worth double the amount 40 of security set by the magistrate. The stocks, bonds, real or personal property shall in all cases be 41 justified by affidavit. The magistrate may further examine the sufficiency of the security as the 42magistrate considers necessary.

43 "SECTION 6. ORS 135.270 is amended to read:

44 "135.270. (1) When a security amount has been set by a magistrate for a particular offense [or] 45 for a defendant's release **prior to the release decision**, **the defendant must deposit a sum of** **money equal to 10 percent of the security amount as described in ORS 135.265.** Any person designated by the magistrate may take the security and release the defendant to appear in accordance with the conditions of the release agreement. The person designated by the magistrate shall give a receipt to the defendant for the security so taken and within a reasonable time deposit the security with the clerk of the court having jurisdiction of the offense.

6 "(2) If a magistrate has designated a person to take security and release defendants under sub-7 section (1) of this section, the clerk of the court shall continue to accept the security release de-8 posits described in ORS 135.265 during the normal business hours of the court.

9

"SECTION 7. ORS 135.280 is amended to read:

"135.280. (1) Upon failure of a person to comply with any condition of a release agreement or personal recognizance, the court having jurisdiction may, in addition to any other action provided by law, issue a warrant for the arrest of the person at liberty upon a personal recognizance, conditional or security release.

"(2) A warrant issued under subsection (1) of this section by a municipal judge may be executed by any peace officer authorized to execute arrest warrants.

16 "(3) If the defendant does not comply with the conditions of the release agreement, the court 17 having jurisdiction [shall] may enter an order declaring that the promissory note is due for the 18 entire security amount [to be forfeited] or any other amount that the court deems appropriate, 19 or, if a security deposit was required under ORS 135.265 or 135.270, that the entire security 20amount or any other amount that the court deems appropriate is forfeited. Notice of the order 21[of forfeiture] shall be given forthwith by personal service, by mail or by such other means as are 22reasonably calculated to bring to the attention of the defendant and, if applicable, of the sureties 23the order [of forfeiture]. If, within 30 days after the court [declares the forfeiture] enters the order, the defendant does not appear or satisfy the court having jurisdiction that appearance and surrender 2425by the defendant was, or still is, impossible and without fault of the defendant, the court shall enter 26judgment for the state, or appropriate political subdivision thereof, against the defendant and, if 27applicable, the sureties for the entire security amount set under ORS 135.265 or described in ORS 135.270 and the costs of the proceedings. At any time before or after entry of the judgment, the 2829defendant or the sureties may apply to the court for a remission of the [forfeiture] order or to modify 30 or set aside the judgment. The court, upon good cause shown, may remit the [forfeiture] order or 31any part thereof or may modify or set aside the judgment as in other criminal cases, except the 32portion of the security deposit that the court ordered to be applied to child support under subsection 33 (4) of this section, as the court considers reasonable under the circumstances of the case. The court 34shall adopt procedures to ensure that the amount deposited under ORS 135.265 is available for a 35 reasonable period of time for disposition under subsection (4) of this section.

"(4) After entry of a judgment for the state, the court, upon a motion filed under ORS 25.715, may order that a portion of [*the*] **any** security deposit be applied to any unsatisfied child support award owed by the defendant and to provide security for child support payments in accordance with ORS 25.230. The portion of the security deposit that may be applied to the child support award:

40

"(b) May not exceed 66 percent of the entire security amount set under ORS 135.265 or described in ORS 135.270 if the deposit has been made under ORS 135.265 (3); and

"(a) Is limited to the amount deposited under ORS 135.265 (2);

43 "(c) Does not reduce the money award in the judgment entered under subsection (3) of this44 section that is owed to the state.

45 "(5) When judgment is entered in favor of the state, or any political subdivision of the state, on

1 any security [given] for a release, the judgment may be enforced as a judgment in a civil action. If $\mathbf{2}$ entered in circuit court, the judgment shall be entered in the register, and the clerk of the court shall note in the register that the judgment creates a judgment lien. The district attorney, county 3 4 counsel or city attorney may have execution issued on the judgment and deliver same to the sheriff to be executed by levy on the deposit or security amount made in accordance with ORS 135.265, or 5 may collect the judgment as otherwise provided by law. The proceeds of any execution or collection 6 7 shall be used to satisfy the judgment and costs and paid into the treasury of the municipal corpo-8 ration wherein the security was taken if the offense was defined by an ordinance of a political 9 subdivision of this state, or paid into the treasury of the county wherein the security was taken if 10 the offense was defined by a statute of this state and the judgment was entered by a justice court, 11 or paid over as directed by the State Court Administrator for deposit in the Criminal Fine Account, 12if the offense was defined by a statute of this state and the judgment was entered by a circuit court. 13The provisions of this section shall not apply to amounts deposited upon appearance under ORS 153.061. 14

"(6) [When the] **If a** judgment of forfeiture is entered, [the] **any** security deposit or deposit with the clerk is, by virtue of the judgment alone and without requiring further execution, forfeited to and may be kept by the state or its appropriate political subdivision. Except as provided in subsection (4) of this section, the clerk shall reduce, by the value of the deposit so forfeited, the debt remaining on the judgment and shall cause the amount on deposit to be transferred to the revenue account of the state or political subdivision thereof entitled to receive the proceeds of execution under this section.

22"(7) The stocks, bonds, personal property and real property shall be sold in the same manner 23as in execution sales in civil actions and the proceeds of such sale shall be used to satisfy all court costs, prior encumbrances, if any, and from the balance a sufficient amount to satisfy the judgment 2425shall be paid into the treasury of the municipal corporation wherein the security was taken if the 26offense was defined by an ordinance of a political subdivision of this state, or paid into the treasury 27of the county wherein the security was taken if the offense was defined by a statute of this state and the judgment was entered by a justice court, or deposited in the General Fund available for 2829general governmental expenses if the offense was defined by a statute of this state and the judgment 30 was entered by a circuit court. The balance shall be returned to the owner. The real property sold may be redeemed in the same manner as real estate may be redeemed after judicial or execution 3132sales in civil actions.

33

"SECTION 8. ORS 137.050 is amended to read:

"137.050. (1) If the defendant has been released on a release agreement or security [deposit] release and does not appear for judgment when personal attendance is required by the court, the court may order that the promissory note is due or that the [a forfeiture of the] security deposit is forfeited, as provided in ORS 135.280. In addition, if the defendant fails to appear as required by the release agreement or security deposit, the court may direct the clerk to issue a bench warrant for the defendant's arrest.

"(2) At any time after the making of the order for the bench warrant, the clerk, on the application of the district attorney, shall issue such warrant, as by the order directed, whether the court
is sitting or not.

43 "SECTION 9. ORS 135.242 is repealed.".

44