

# Senate Bill 46

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## SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Requires insurer that issues or renews disability insurance policy in this state to establish, maintain and follow certain procedures with respect to claims, determinations of claims that are adverse to claimant, appeals of determinations, communications with claimant and related operations.

Becomes operative on January 1, 2022.

Takes effect on 91st day following adjournment sine die.

## A BILL FOR AN ACT

1  
2 Relating to an insurer's treatment of claims under a disability insurance policy; and prescribing an  
3 effective date.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1. Section 2 of this 2021 Act is added to and made a part of the Insurance Code.**

6 **SECTION 2. (1) As used in this section, "adverse benefit determination" means an**  
7 **insurer's action that:**

8 (a) **Denies, reduces or terminates:**

9 (A) **A person's eligibility to participate in a disability insurance policy; or**

10 (B) **A benefit that is available under a disability insurance policy;**

11 (b) **Denies a payment of a benefit available under a disability insurance policy, in whole**  
12 **or in part; or**

13 (c) **Rescinds, cancels or discontinues coverage under a disability insurance policy, with**  
14 **or without retroactive effect, unless the action is a response to a failure to timely pay a**  
15 **premium or other contribution to the cost of coverage under the policy.**

16 (2) **An insurer that issues or renews a disability insurance policy in this state may not:**

17 (a) **Unduly delay, inhibit or hamper a claimant's submission of a claim for benefits under**  
18 **the disability insurance policy or the insurer's processing, consideration or determination**  
19 **of the claim;**

20 (b) **Require a claimant to request more than two appeals of an adverse benefit determi-**  
21 **nation before seeking judicial review of the adverse benefit determination; or**

22 (c) **Require mandatory arbitration of an adverse benefit determination.**

23 (3) **An insurer that issues or renews a disability insurance policy in this state shall:**

24 (a) **Describe and provide to each person eligible for benefits under the policy a written**  
25 **summary of all procedures, timelines and deadlines that apply to claims under the policy.**

26 (b) **Permit an authorized representative of a claimant to act on the claimant's behalf in**  
27 **making a claim or appealing an adverse benefit determination, subject to the insurer's rea-**  
28 **sonable determination as to whether the claimant has in fact authorized the representative**

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1 to act on the claimant's behalf.

2 (c) Establish and administer processes and safeguards to ensure and verify that the  
3 insurer:

4 (A) Determines benefit claims in accordance with the provisions of the policy and all  
5 other applicable laws, regulations and procedures; and

6 (B) Applies policy provisions consistently among similarly situated claimants.

7 (d) Determine and adjudicate all claims and appeals in a manner that ensures the inde-  
8 pendence and impartiality of the individuals who make the determinations or adjudications.

9 (e) Notify each claimant of an adverse benefit determination not later than 45 days after  
10 receiving a claim, except that an insurer may extend the time within which the insurer may  
11 give the notification for a maximum of two additional 30-day periods if the insurer deter-  
12 mines that the insurer needs additional information from the claimant or the delay is the  
13 result of circumstances beyond the insurer's control and:

14 (A) The insurer notifies the claimant of each extension before the expiration of the initial  
15 45-day period or the first extension, as appropriate; and

16 (B) The insurer explains, describes or states, as appropriate, in each notification of an  
17 extension:

18 (i) The standards that apply to the determination;

19 (ii) Any unresolved issues that prevent a determination;

20 (iii) Any additional information the claimant must provide for the determination, giving  
21 a date not later than 45 days from the date of the notification for the claimant to provide  
22 the information; and

23 (iv) The date by which the insurer expects to make the determination.

24 (f) Notify the claimant in writing, by printed or electronic means, of the details of each  
25 adverse benefit determination, including any adverse benefit determination that follows an  
26 appeal of a previous adverse benefit determination, subject to rules of the Director of the  
27 Department of Consumer and Business Services that specify:

28 (A) The form and format of the notification; and

29 (B) Contents of the notification that include, at a minimum:

30 (i) The specific reason for the adverse benefit determination;

31 (ii) The specific policy provisions on which the insurer based the adverse benefit deter-  
32 mination;

33 (iii) A description of any additional information the claimant must provide to complete  
34 a claim or appeal and an explanation of why the information is necessary;

35 (iv) A description of the insurer's procedures and time limits within which a claimant  
36 must request an appeal, along with a statement that the claimant has a right to judicial re-  
37 view of the adverse benefit determination once the claimant exhausts the claimant's admin-  
38 istrative remedies under the policy;

39 (v) An explanation of the insurer's determination that includes, if applicable:

40 (I) Reasons why the insurer did not agree with or follow advice, opinions or recommen-  
41 dations from vocational consultants or health care providers who evaluated or treated the  
42 claimant and that the claimant included in the claim, or why the insurer disagreed with a  
43 determination by the United States Social Security Administration; and

44 (II) The advice, opinions and recommendations of the insurer's medical or vocational  
45 consultants, even if the insurer did not rely on the advice, opinions or recommendations in

1 making the adverse benefit determination;

2 (vi) Specific summaries or citations of the insurer's internal rules, guidelines, protocols,  
3 standards or other criteria on which the insurer relied in making the adverse benefit deter-  
4 mination, or a statement that the insurer does not have or did not use specific rules,  
5 guidelines, protocols, standards or other criteria; and

6 (vii) A statement that explains the claimant's right to obtain, and procedures for ob-  
7 taining upon request and free of charge, copies of all documents, records and other infor-  
8 mation that is related to the claim and the adverse benefit determination.

9 (g) Establish and maintain a procedure under which a claimant has a reasonable oppor-  
10 tunity to appeal an adverse benefit determination under conditions that ensure a full and fair  
11 consideration of the claim and the adverse benefit determination. The insurer in the proce-  
12 dure shall give the claimant:

13 (A) At least 180 days after the date of the adverse benefit determination within which to  
14 appeal;

15 (B) An opportunity to submit written comments, documents, records and other infor-  
16 mation related to the claim;

17 (C) Reasonable access to and copies of all of the insurer's documents, records and other  
18 information related to the claim;

19 (D) Due consideration of the comments, documents, records and other information the  
20 claimant submits during the appeal, without regard to whether the claimant submitted the  
21 comments, documents, records or other information for the initial determination;

22 (E) A proceeding in which the official that conducts the proceeding:

23 (i) Does not defer to the adverse benefit determination;

24 (ii) Is not the official who made the adverse benefit determination or a subordinate of the  
25 official; and

26 (iii) Consults with a health care provider who has appropriate training and experience to  
27 make an informed medical judgment concerning the claim, if a determination of the claim  
28 requires a medical judgment, but who is not a health care provider who participated in the  
29 adverse benefit determination, or a subordinate of the health care provider; and

30 (F) The identities of medical providers or vocational consultants from whom the insurer  
31 obtained advice, opinions or recommendations concerning the adverse benefit determination,  
32 even if the insurer did not rely on the advice, opinions or recommendations in making the  
33 adverse benefit determination.

34 (4)(a) If in an appeal of an adverse benefit determination an insurer intends to consider  
35 evidence or a rationale that the insurer did not previously consider in making the adverse  
36 benefit determination, the insurer shall, as soon as possible and before making a determi-  
37 nation in the appeal, notify the claimant of the evidence and the rationale and in the notifi-  
38 cation provide the claimant with copies of the evidence and an explanation of the rationale,  
39 free of any charge. The insurer's notification must allow the claimant a reasonable time  
40 within which to respond to the evidence or rationale.

41 (b) An insurer shall complete an appeal of an adverse benefit determination and notify  
42 the claimant of the insurer's determination of the appeal not later than 45 days after re-  
43 ceiving the claimant's request for the appeal, except that the insurer may extend for not  
44 more than an additional 45 days the time within which the insurer may complete the appeal  
45 if the insurer:

1 (A) Determines that special circumstances require the delay; and

2 (B) Gives the claimant:

3 (i) Notice of the extension before the expiration of the initial 45-day period;

4 (ii) An explanation of the special circumstances that caused the delay; and

5 (iii) A date by which the insurer expects to make and give the claimant notice of a de-  
6 termination of the appeal.

7 (5)(a) In all written notifications to a claimant under this section, an insurer, in addition  
8 to communicating all information in the English language, shall:

9 (A) Communicate all information in the language in which the claimant is most profi-  
10 cient, if the insurer has actual or constructive knowledge of the claimant's proficiency in the  
11 language. The insurer has actual knowledge of the claimant's proficiency in the language if  
12 the claimant submitted the claim or materials related to the claim to the insurer in the  
13 language or previously requested from the insurer translations or interpretations of com-  
14 munications from the insurer into the language. The insurer has constructive knowledge of  
15 the claimant's proficiency in the language if the claimant resides in a county of this state  
16 in which 10 percent or more of the residents of the county are proficient only in the lan-  
17 guage.

18 (B) In any materials the insurer provides to the claimant in the English language:

19 (i) State that language services in the language in which the claimant is most proficient  
20 are available from the insurer; and

21 (ii) Explain how the claimant can get access to the language services.

22 (b) An insurer shall provide services to a claimant in the language in which the claimant  
23 is most proficient, which must include answering the claimant's questions in the language  
24 and providing assistance in the language with submitting claims, requests for appeals and  
25 other materials related to a claim or appeal.

26 (c) An insurer at a claimant's request shall provide any notice to a claimant in the lan-  
27 guage in which the claimant is most proficient.

28 (6) The period of time within which an insurer must make a determination on a claim  
29 or an appeal begins when the insurer receives notice of the claim or appeal, even if the notice  
30 does not include all information necessary to make a determination with respect to the claim  
31 or appeal. If the insurer must extend the period within which the insurer must make a de-  
32 termination because the claimant failed to submit necessary information, the period is tolled  
33 from the date on which the insurer notifies the claimant of the need for additional informa-  
34 tion until the date on which the claimant responds to the notice.

35 (7)(a) Except as provided in paragraph (b) of this subsection, a claimant has exhausted  
36 the claimant's administrative remedies with respect to a claim or appeal and may seek judi-  
37 cial review of an adverse benefit determination if the insurer does not adhere strictly to the  
38 requirements of this section.

39 (b) An insurer's failure to adhere strictly to the requirements of this section that is de  
40 minimis and does not or is not likely to cause prejudice or harm to the claimant does not  
41 constitute a claimant's exhaustion of the claimant's administrative remedies with respect to  
42 a claim or appeal if the failure is not part of a pattern or practice of failures by the insurer  
43 and the insurer demonstrates that the failure:

44 (A) Was for good cause or was a result of circumstances beyond the insurer's control;  
45 and

1 (B) Occurred in the context of an ongoing, good-faith exchange of information between  
2 the insurer and the claimant.

3 (c) A claimant may request from the insurer a written explanation of the failure, which  
4 the insurer must provide within 10 days after receiving the request. In the explanation, the  
5 insurer must specify the basis for any assertion by the insurer that the failure does not  
6 constitute an exhaustion of the claimant's administrative remedies with respect to the claim  
7 or appeal.

8 SECTION 3. Section 2 of this 2021 Act applies to a policy of disability insurance that an  
9 insurer issues or renews on or after the operative date specified in section 4 of this 2021 Act.

10 SECTION 4. (1) Section 2 of this 2021 Act becomes operative on January 1, 2022.

11 (2) The Director of the Department of Consumer and Business Services may adopt rules  
12 and take any other action before the operative date specified in subsection (1) of this section  
13 that is necessary to enable the director, on and after the operative date specified in sub-  
14 section (1) of this section, to undertake and exercise all of the duties, functions and powers  
15 conferred on the director by section 2 of this 2021 Act.

16 SECTION 5. This 2021 Act takes effect on the 91st day after the date on which the 2021  
17 regular session of the Eighty-first Legislative Assembly adjourns sine die.

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