# House Bill 3387

Sponsored by Representative PRUSAK

#### **SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.** 

Authorizes nurses to discuss medical use of marijuana with patients. Specifies licensed health care providers who may recommend medical use of marijuana to registry identification cardholder.

## 1 A BILL FOR AN ACT

- 2 Relating to medical marijuana; creating new provisions; and amending ORS 475B.791, 475B.797, 475B.913, 475B.916 and 475B.952.
- 4 Be It Enacted by the People of the State of Oregon:
- 5 SECTION 1. Section 2 of this 2021 Act is added to and made a part of ORS 475B.785 to 475B.949.
  - SECTION 2. A nurse licensed under ORS 678.040 to 678.101 may discuss the medical use of marijuana with a person with whom the nurse has a patient-provider relationship.
- 9 **SECTION 3.** ORS 475B.791 is amended to read:
- 10 475B.791. As used in ORS 475B.785 to 475B.949:
- 11 (1) "Attending [physician] provider" means [a physician licensed under ORS chapter 677] one 12 of the following health care providers who has primary responsibility for the care and treatment 13 of a person diagnosed with a debilitating medical condition[.]:
  - (a) A physician licensed under ORS chapter 677;
  - (b) A physician assistant licensed under ORS 677.505 to 677.525;
  - (c) A nurse practitioner licensed under ORS 678.375 to 678.390;
  - (d) A clinical nurse specialist licensed under ORS 678.370 and 678.372;
  - (e) A certified registered nurse anesthetist as defined in ORS 678.245; or
- 19 (f) A naturopathic physician licensed under ORS chapter 685.
- 20 (2) "Cannabinoid" means any of the chemical compounds that are the active constituents of 21 marijuana.
- 22 (3) "Cannabinoid concentrate" means a substance obtained by separating cannabinoids from 23 marijuana by:
  - (a) A mechanical extraction process;
  - (b) A chemical extraction process using a nonhydrocarbon-based solvent, such as vegetable glycerin, vegetable oils, animal fats, isopropyl alcohol or ethanol;
  - (c) A chemical extraction process using the hydrocarbon-based solvent carbon dioxide, provided that the process does not involve the use of high heat or pressure; or
  - (d) Any other process identified by the Oregon Health Authority, in consultation with the Oregon Liquor Control Commission, by rule.
    - (4) "Cannabinoid edible" means food or potable liquid into which a cannabinoid concentrate,

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

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- 1 cannabinoid extract or dried leaves or flowers of marijuana have been incorporated.
  - (5) "Cannabinoid extract" means a substance obtained by separating cannabinoids from marijuana by:
- 4 (a) A chemical extraction process using a hydrocarbon-based solvent, such as butane, hexane 5 or propane;
  - (b) A chemical extraction process using the hydrocarbon-based solvent carbon dioxide, if the process uses high heat or pressure; or
- 8 (c) Any other process identified by the Oregon Health Authority, in consultation with the Oregon Liquor Control Commission, by rule.
  - (6) "Debilitating medical condition" means:
  - (a) Cancer, glaucoma, a degenerative or pervasive neurological condition, positive status for human immunodeficiency virus or acquired immune deficiency syndrome, or a side effect related to the treatment of those medical conditions;
- 14 (b) A medical condition or treatment for a medical condition that produces, for a specific pa-15 tient, one or more of the following:
- 16 (A) Cachexia;

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- 17 (B) Severe pain;
- 18 (C) Severe nausea;
  - (D) Seizures, including seizures caused by epilepsy; or
- (E) Persistent muscle spasms, including spasms caused by multiple sclerosis;
- 21 (c) Post-traumatic stress disorder; or
- 22 (d) Any other medical condition or side effect related to the treatment of a medical condition 23 adopted by the Oregon Health Authority by rule or approved by the authority pursuant to a petition 24 filed under ORS 475B.946.
  - (7)(a) "Delivery" has the meaning given that term in ORS 475.005.
  - (b) "Delivery" does not include transfer of marijuana by a registry identification cardholder to another registry identification cardholder if no consideration is paid for the transfer.
    - (8)(a) "Designated primary caregiver" means an individual:
    - (A) Who is 18 years of age or older;
  - (B) Who has significant responsibility for managing the well-being of a person who has been diagnosed with a debilitating medical condition; and
  - (C) Who is designated as the person responsible for managing the well-being of a person who has been diagnosed with a debilitating medical condition on that person's application for a registry identification card or in other written notification submitted to the authority.
    - (b) "Designated primary caregiver" does not include a person's attending [physician] provider.
    - (9) "High heat" means a temperature exceeding 180 degrees.
    - (10) "Immature marijuana plant" means a marijuana plant that is not flowering.
- 38 (11)(a) "Marijuana" means the plant Cannabis family Cannabaceae, any part of the plant 39 Cannabis family Cannabaceae and the seeds of the plant Cannabis family Cannabaceae.
  - (b) "Marijuana" does not include:
  - (A) Industrial hemp, as defined in ORS 571.269; or
  - (B) Prescription drugs, as that term is defined in ORS 689.005, including those containing one or more cannabinoids, that are approved by the United States Food and Drug Administration and dispensed by a pharmacy, as defined in ORS 689.005.
  - (12) "Marijuana grow site" means a location registered under ORS 475B.810 where marijuana

- 1 is produced for use by a registry identification cardholder.
  - (13) "Marijuana processing site" means a marijuana processing site registered under ORS 475B.840 or a site for which an applicant has submitted an application for registration under ORS 475B.840.
  - (14) "Mature marijuana plant" means a marijuana plant that is not an immature marijuana plant.
    - (15)(a) "Medical cannabinoid product" means a cannabinoid edible and any other product intended for human consumption or use, including a product intended to be applied to a person's skin or hair, that contains cannabinoids or dried leaves or flowers of marijuana.
      - (b) "Medical cannabinoid product" does not include:
  - (A) Usable marijuana by itself;

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- (B) A cannabinoid concentrate by itself;
- (C) A cannabinoid extract by itself; or
- (D) Industrial hemp, as defined in ORS 571.269.
- (16) "Medical marijuana dispensary" means a medical marijuana dispensary registered under ORS 475B.858 or a site for which an applicant has submitted an application for registration under ORS 475B.858.
  - (17) "Medical use of marijuana" means the production, processing, possession, delivery or administration of marijuana, or use of paraphernalia used to administer marijuana, to mitigate the symptoms or effects of a debilitating medical condition.
  - (18) "Person designated to produce marijuana by a registry identification cardholder" means a person designated to produce marijuana by a registry identification cardholder under ORS 475B.810 who produces marijuana for a registry identification cardholder at an address other than the address where the registry identification cardholder resides or at an address where more than 12 mature marijuana plants are produced.
- (19) "Process" means the compounding or conversion of marijuana into medical cannabinoid products, cannabinoid concentrates or cannabinoid extracts.
  - (20) "Production" means:
  - (a) Planting, cultivating, growing, trimming or harvesting marijuana; or
  - (b) Drying marijuana leaves or flowers.
  - (21) "Registry identification card" means a document issued by the Oregon Health Authority under ORS 475B.797 that identifies a person authorized to engage in the medical use of marijuana and, if the person has a designated primary caregiver under ORS 475B.804, the person's designated primary caregiver.
- 35 (22) "Registry identification cardholder" means a person to whom a registry identification card 36 has been issued under ORS 475B.797.
  - (23)(a) "Usable marijuana" means the dried leaves and flowers of marijuana.
  - (b) "Usable marijuana" does not include:
    - (A) The seeds, stalks and roots of marijuana; or
  - (B) Waste material that is a by-product of producing marijuana.
- 41 (24) "Written documentation" means a statement signed by the attending [physician] provider 42 of a person diagnosed with a debilitating medical condition or copies of the person's relevant med-43 ical records.
- 44 **SECTION 4.** ORS 475B.797 is amended to read:
- 45 475B.797. (1) The Oregon Health Authority shall establish a program for the issuance of registry

1 identification cards to applicants who meet the requirements of this section.

- (2) The authority shall issue a registry identification card to an applicant who is 18 years of age or older if the applicant pays a fee in an amount established by the authority by rule and submits to the authority an application containing the following information:
- (a) Written documentation from the applicant's attending [physician] **provider** stating that the attending [physician] **provider** has diagnosed the applicant as having a debilitating medical condition and that the medical use of marijuana may mitigate the symptoms or effects of the applicant's debilitating medical condition;
  - (b) The name, address and date of birth of the applicant;
  - (c) The name, address and telephone number of the applicant's attending [physician] provider;
  - (d) Proof of residency, submitted in a form required by the authority by rule;
- (e) The name and address of the applicant's designated primary caregiver, if the applicant is designating a primary caregiver under ORS 475B.804; and
- (f) The information described in ORS 475B.810 (2), if the applicant is applying to produce marijuana or designate another person under ORS 475B.810 to produce marijuana.
- (3)(a) The authority shall issue a registry identification card to an applicant who is under 18 years of age if:
- (A) The applicant pays the fee and submits the application described in subsection (2) of this section; and
- (B) The custodial parent or legal guardian who is responsible for the health care decisions of the applicant signs and submits to the authority a written statement that:
- (i) The applicant's attending [physician] **provider** has explained to the applicant and to the custodial parent or legal guardian the possible risks and benefits of the medical use of marijuana;
- (ii) The custodial parent or legal guardian consents to the medical use of marijuana by the applicant;
- (iii) The custodial parent or legal guardian agrees to serve as the applicant's designated primary caregiver; and
- (iv) The custodial parent or legal guardian agrees to control the acquisition, dosage and frequency of the medical use of marijuana by the applicant.
- (b) An applicant who is under 18 years of age may not apply to produce marijuana under subsection (2)(f) of this section.
  - (4) The authority shall:

- (a) On the date on which the authority receives an application described in subsection (2) of this section, issue a receipt to the applicant verifying that the authority received an application under subsection (2) or (3) of this section; and
- (b) Approve or deny an application received under subsection (2) or (3) of this section within 30 days after receiving the application.
- (5)(a) If the authority approves an application, the authority shall issue a serially numbered registry identification card to the applicant within five days after approving the application. The registry identification card must include the following information:
  - (A) The registry identification cardholder's name, address and date of birth;
  - (B) The issuance date and expiration date of the registry identification card;
- (C) If the registry identification cardholder designated a primary caregiver under ORS 475B.804, the name and address of the registry identification cardholder's designated primary caregiver; and
  - (D) Any other information required by the authority by rule.

- (b) If the registry identification cardholder designated a primary caregiver under ORS 475B.804, the authority shall issue an identification card to the designated primary caregiver. The identification card must contain the information required by paragraph (a) of this subsection.
  - (6) A registry identification cardholder shall:

- (a) In a form and manner prescribed by the authority, notify the authority of any change concerning the registry identification cardholder's:
  - (A) Name, address or attending [physician] provider;
- (B) Designated primary caregiver, including the designation of a primary caregiver made at a time other than at the time of applying for or renewing a registry identification card; or
- (C) Person responsible for a marijuana grow site, including the designation of a person responsible for a marijuana grow site made at a time other than at the time of applying for or renewing a registry identification card.
- (b) Annually renew the registry identification card by paying a fee in an amount established by the authority by rule and submitting to the authority an application that contains the following information:
- (A) Updated written documentation from the registry identification cardholder's attending [physician] **provider** stating that the registry identification cardholder still has a debilitating medical condition and that the medical use of marijuana may mitigate the symptoms or effects of the registry identification cardholder's debilitating medical condition;
  - (B) The information described in subsection (2)(b) to (f) of this section; and
- (C) If the registry identification cardholder is under 18 years of age, a statement signed by the custodial parent or legal guardian of the registry identification cardholder that meets the requirements of subsection (3) of this section.
  - (7) The authority shall:
- (a) On the date on which the authority receives an application described in subsection (2) of this section, issue a receipt to the applicant verifying that the authority received an application under subsection (6)(b) of this section; and
- (b) Approve or deny an application received under subsection (6)(b) of this section within 30 days after receiving the application.
- (8)(a) If the registry identification cardholder's attending [physician] **provider** determines that the registry identification cardholder no longer has a debilitating medical condition, or determines that the medical use of marijuana is contraindicated for the registry identification cardholder's debilitating medical condition, the registry identification cardholder shall return the registry identification card to the authority within 30 calendar days after receiving notice of the determination.
- (b) If, because of circumstances beyond the control of the registry identification cardholder, a registry identification cardholder is unable to obtain a second medical opinion about the registry identification cardholder's continuing eligibility for the medical use of marijuana before having to return the registry identification card to the authority, the authority may grant the registry identification cardholder additional time to obtain a second medical opinion.
- (9)(a) The authority may deny an application for a registry identification card or an application to renew a registry identification card, or may suspend or revoke a registry identification card, if:
- (A) The applicant or registry identification cardholder does not provide the information required by this section;
- (B) The authority determines that the applicant or registry identification cardholder provided false information; or

- (C) The authority determines that the applicant or registry identification cardholder violated a provision of ORS 475B.785 to 475B.949 or a rule adopted under ORS 475B.785 to 475B.949.
- (b) If a registry identification card is revoked, any associated identification card issued under subsection (5)(b) of this section, or marijuana grow site registration card issued under ORS 475B.810 (6), shall also be revoked.
- (c) A person whose application is denied, or whose registry identification card is revoked, under this subsection may not reapply for a registry identification card for six months from the date of the denial or revocation unless otherwise authorized by the authority.
- (10)(a) The authority may deny a designation of a primary caregiver made under ORS 475B.804, or suspend or revoke an associated identification card issued under subsection (5)(b) of this section, if the authority determines that the designee or the registry identification cardholder violated a provision of ORS 475B.785 to 475B.949 or a rule adopted under ORS 475B.785 to 475B.949.
- (b) A person whose designation has been denied, or whose identification card has been revoked, under this subsection may not be designated as a primary caregiver under ORS 475B.804 for six months from the date of the denial or revocation unless otherwise authorized by the authority.
- (11)(a) Notwithstanding subsection (2) or (6)(b) of this section, if an applicant for a registry identification card, or a registry identification cardholder applying for renewal of a registry identification card, submits to the authority proof of having served in the Armed Forces of the United States, the authority may not impose a fee that is greater than \$20 for the issuance or renewal of the registry identification card.
- (b) Notwithstanding subsection (6)(b)(A) of this section, the requirement that a registry identification cardholder include in the application to renew a registry identification card updated written documentation from the cardholder's attending [physician] **provider** regarding the cardholder's continuing debilitating medical condition does not apply to a service-disabled veteran who:
- (A) Has been assigned a total and permanent disability rating for compensation that rates the veteran as unable to secure or follow a substantially gainful occupation as a result of service-connected disabilities as described in 38 C.F.R. 4.16; or
- (B) Has a United States Department of Veterans Affairs total disability rating of 100 percent as a result of an injury or illness that the veteran incurred, or that was aggravated, during active military service and who received a discharge or release under other than dishonorable conditions.
- (12) For any purpose described in ORS 475B.785 to 475B.949, including exemption from criminal liability under ORS 475B.907, a receipt issued by the authority verifying that an application has been submitted to the authority under subsection (2), (3) or (6)(b) of this section has the same legal effect as a registry identification card for 30 days following the date on which the receipt was issued to the applicant.

#### **SECTION 5.** ORS 475B.913 is amended to read:

- 475B.913. (1) Except as provided in ORS 475B.910, a person has an affirmative defense to a criminal charge of possession, delivery or manufacture of marijuana, or any other criminal offense in which possession, delivery or manufacture of marijuana is an element, if the person charged with the offense:
- (a) Was diagnosed with a debilitating medical condition within 12 months of the date on which the person was arrested and was advised by the person's attending [physician] provider that the medical use of marijuana may mitigate the symptoms or effects of that debilitating medical condition;
  - (b) Is engaged in the medical use of marijuana; and

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- (c) Possesses, delivers or manufactures marijuana only in quantities permitted under ORS 475B.831.
- (2) A person does not need to lawfully possess a registry identification card to assert the affirmative defense established in this section.
- (3) A person engaged in the medical use of marijuana who claims that marijuana provides medically necessary benefits and who is charged with a crime pertaining to the use of marijuana is not precluded from presenting a defense of choice of evils, as set forth in ORS 161.200, or from presenting evidence supporting the necessity of marijuana for treatment of a specific disease or medical condition, provided that:
- (a) The person possesses, delivers or manufactures marijuana only as permitted under ORS 475B.831 (1); and
- (b) The person has taken a substantial step toward complying with the provisions of ORS 475B.785 to 475B.949.
- (4) A defendant proposing to use the affirmative defense established in this section in a criminal action shall, not less than five days before the trial of the cause, file and serve upon the district attorney a written notice of the intention to assert the affirmative defense. The notice must specifically state the reasons why the defendant is entitled to assert the affirmative defense and the factual basis for the affirmative defense. If the defendant fails to file and serve the notice, the defendant is not permitted to assert the affirmative defense at the trial of the cause unless the court orders, for good cause, otherwise.

SECTION 6. ORS 475B.916 is amended to read:

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475B.916. The **Oregon Board of Naturopathic Medicine**, Oregon Medical Board **and Oregon State Board of Nursing** may not impose a civil penalty or take other disciplinary action against an attending [physician] **provider** for:

- (1) Advising a person diagnosed as having a debilitating medical condition by the attending [physician] provider or another physician licensed under ORS chapter 677, physician assistant licensed under ORS 677.505 to 677.525, nurse practitioner licensed under ORS 678.375 to 678.390, clinical nurse specialist licensed under ORS 678.370 and 678.372, certified registered nurse anesthetist as defined in ORS 678.245 or naturopathic physician licensed under ORS chapter 685 about the risks and benefits associated with the medical use of marijuana or that the medical use of marijuana may mitigate the symptoms or effects of the person's debilitating medical condition, provided that the advice is based on the attending [physician's] provider's personal assessment of the person's medical history and current medical condition; or
- (2) Providing the written documentation necessary for issuance or renewal of a registry identification card under ORS 475B.797, provided that the written documentation is based on the attending [physician's] provider's personal assessment of the person's medical history and current medical condition and the attending [physician] provider has discussed with the person the potential risks and benefits associated with the medical use of marijuana.

**SECTION 7.** ORS 475B.952 is amended to read:

475B.952. (1) The Oregon Cannabis Commission is established within the Oregon Health Authority. The commission consists of:

- (a) The Public Health Officer or the Public Health Officer's designee; and
- (b) Eight members appointed by the Governor as follows:
- (A) A registry identification cardholder, as defined in ORS 475B.791;
- (B) A person designated to produce marijuana by a registry identification cardholder, as defined

## 1 in ORS 475B.791;

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- 2 (C) An attending [physician] **provider**, as defined in ORS 475B.791;
- 3 (D) A person representing the Oregon Health Authority;
- 4 (E) A person representing the Oregon Liquor Control Commission;
- 5 (F) A local health officer, as described in ORS 431.418;
  - (G) A law enforcement officer; and
  - (H) A person knowledgeable about research proposal grant protocols.
  - (2) The term of office of each member of the commission is four years, but a member serves at the pleasure of the Governor. Before the expiration of the term of a member, the Governor shall appoint a successor whose term begins on January 1 of the following year. A member is eligible for reappointment. If there is a vacancy for any cause, the Governor shall make an appointment to become immediately effective for the unexpired term.
  - (3) The appointment of each member of the commission is subject to confirmation by the Senate in the manner prescribed in ORS 171.562 and 171.565.
  - (4) Members of the commission are not entitled to compensation, but may be reimbursed for actual and necessary travel and other expenses incurred by them in the performance of their official duties in the manner and amounts provided for in ORS 292.495.