

House Bill 2171

Introduced and printed pursuant to House Rule 12.00. Pre-session filed (at the request of Governor Kate Brown for Office of the Governor)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Directs Oregon Conservation and Recreation Advisory Committee to consult with Office of Outdoor Recreation when making recommendations regarding use of Oregon Conservation and Recreation Fund moneys. Appropriates matching moneys. Repeals sunset.

Directs State Parks and Recreation Department to establish statewide standards for design of recreation projects. Directs department to ensure existing recreation facilities comply with statewide standards no later than January 2, 2025.

Establishes Outdoor Recreation Advisory Committee within Office of Outdoor Recreation.

Directs Office of Outdoor Recreation to maintain website with links to agency websites with information regarding how to purchase outdoor recreation passes, permits or licenses. Directs office to study and make recommendations for legislation necessary to create single online storefront for outdoor recreation passes. Requires office to submit recommendations to Legislative Assembly by September 15, 2021.

Directs Office of Outdoor Recreation to submit annual inventory and gap analysis of outdoor recreation infrastructure to Legislative Assembly.

Directs Office of Outdoor Recreation to study and make recommendations for legislation to increase access to outdoor recreation in Oregon. Directs office to study and make recommendations for legislation necessary to ensure membership of committees advising agencies regarding outdoor recreation reflects geographic, racial, ethnic and gender diversity. Requires office to submit report on findings to Legislative Assembly by September 15, 2022.

Directs Office of Outdoor Recreation, in collaboration with Oregon Business Development Department, to design and propose legislation to implement grant program to support outdoor recreation products organizations and accelerators. Requires office to submit proposed legislation to Legislative Assembly by September 15, 2022.

Declares emergency, effective on passage.

A BILL FOR AN ACT

1
2 Relating to outdoor recreation; creating new provisions; amending ORS 390.233 and section 2,
3 chapter 531, Oregon Laws 2019; repealing sections 4, 5 and 6, chapter 531, Oregon Laws 2019;
4 and declaring an emergency.

5 **Be It Enacted by the People of the State of Oregon:**

OREGON CONSERVATION AND RECREATION FUND

6
7
8
9 **SECTION 1.** Section 2, chapter 531, Oregon Laws 2019, is amended to read:

10 **Sec. 2.** (1) The Oregon Conservation and Recreation Advisory Committee is established as an
11 advisory committee to the State Fish and Wildlife Commission and the State Department of Fish and
12 Wildlife for the purpose of carrying out the duties described in subsection (2) of this section. The
13 commission shall determine the number of members of the committee and the geographical repre-
14 sentation by the members. The Governor shall appoint the members of the committee.

15 (2) The committee shall review department policies regarding the use of Oregon Conservation
16 and Recreation Fund moneys and, **in consultation with the Office of Outdoor Recreation**, make
17 recommendations to the commission and the department regarding the use of fund moneys for im-
18 plementing and administering department activities.

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

1 (3) Members of the committee may not receive compensation for service as members. However,
 2 subject to any applicable law regulating travel and other expenses of state officers and employees,
 3 a member may be reimbursed for actual and necessary travel and other expenses incurred in the
 4 performance of official duties from moneys available to the department for the purpose of re-
 5 imbursement of committee members.

6 (4) The department and the committee jointly shall submit a biennial report to the Legislative
 7 Assembly as provided in ORS 293.640 regarding the expenditure of moneys deposited in the Oregon
 8 Conservation and Recreation Fund established under section 1 [of this 2019 Act], **chapter 531,**
 9 **Oregon Laws 2019,** and on the status of various activities funded by the moneys.

10 **SECTION 2. In addition to and not in lieu of any other appropriation, there is appropri-**
 11 **ated to the Emergency Board, for the biennium beginning July 1, 2021, out of the General**
 12 **Fund, the amount of \$1,000,000, to be allocated to the State Department of Fish and Wildlife**
 13 **for the purposes of the Oregon Conservation and Recreation Fund. However, the board may**
 14 **not release the appropriation unless the department has deposited into the Oregon Conser-**
 15 **vation and Recreation Fund at least \$1,000,000 received from sources other than state gov-**
 16 **ernment, as defined in ORS 174.111, or the federal government.**

17 **SECTION 3. Sections 4, 5 and 6, chapter 531, Oregon Laws 2019, are repealed.**

18
 19 **STATEWIDE DESIGN STANDARDS**

20
 21 **SECTION 4. (1) The State Parks and Recreation Department shall establish statewide**
 22 **standards for the design of recreation projects, including trails, docks and public recreation**
 23 **access points, to ensure that state recreation areas are accessible to members of the public**
 24 **of all mobility levels.**

25 **(2) The department shall apply the statewide standards to all future department recre-**
 26 **ation projects.**

27 **SECTION 5. (1) The State Parks and Recreation Department shall develop the standards**
 28 **described in section 4 of this 2021 Act no later than September 15, 2022.**

29 **(2) No later than January 2, 2025, the State Parks and Recreation Department shall en-**
 30 **sure that all existing recreation facilities are in compliance with the statewide standards for**
 31 **the design of recreation projects developed under section 4 of this 2021 Act.**

32 **SECTION 6. Section 5 of this 2021 Act is repealed on July 31, 2025.**

33
 34 **OUTDOOR RECREATION ADVISORY COMMITTEE**

35
 36 **SECTION 7. (1) The Outdoor Recreation Advisory Committee is established as an advi-**
 37 **sory committee to the Office of Outdoor Recreation for the purpose of carrying out the du-**
 38 **ties described in subsection (2) of this section. The State Parks and Recreation Director,**
 39 **upon consultation with the State Parks and Recreation Commission, shall determine the**
 40 **number of members of the committee. The Governor shall appoint the members of the**
 41 **committee, taking into consideration the geographic, racial, ethnic and gender diversity of**
 42 **this state and ensuring that a majority of the committee members represent historically**
 43 **underserved communities.**

44 **(2) The committee shall assist the Associate Director of Outdoor Recreation with coor-**
 45 **dination with stakeholders on statewide outdoor recreation policy under ORS 390.233 by:**

1 (a) Reviewing statewide capacity for civic engagement in outdoor recreation planning and
2 making recommendations to the office regarding options for increasing civic engagement;

3 (b) Evaluating and making recommendations for improvements to current equity, diver-
4 sity and inclusion efforts regarding outdoor recreation planning;

5 (c) Facilitating input from Indian tribes and tribal organizations;

6 (d) Facilitating collaboration with other agency advisory committees; and

7 (e) Providing recommendations and facilitating public input regarding any other issues
8 regarding increasing public access to outdoor recreation.

9 (3) Members of the advisory committee are not entitled to compensation, but in the dis-
10 cretion of the State Parks and Recreation Director may be reimbursed from funds available
11 to the State Parks and Recreation Department for actual and necessary travel and other
12 expenses incurred by them in the performance of their official duties in the manner and
13 amount provided in ORS 292.495.

14
15 **OUTDOOR RECREATION PASSES**

16
17 **SECTION 8.** The Office of Outdoor Recreation shall work with each state agency that
18 issues outdoor recreation passes, permits or licenses, including the State Parks and Recre-
19 ation Department, State Department of Fish and Wildlife, Department of Transportation and
20 State Marine Board, to add links from the Office of Outdoor Recreation website to the
21 agency websites that provide information about how to purchase the outdoor recreation
22 passes, permits or licenses.

23 **SECTION 9.** (1) The Office of Outdoor Recreation, in consultation with the Outdoor Re-
24 creation Advisory Committee, shall study and make recommendations for legislation neces-
25 sary to create a single online storefront for outdoor recreation passes.

26 (2) The office shall submit the legislation recommended under this section to the appro-
27 priate committee or committees of the Legislative Assembly no later than September 15,
28 2021.

29 **SECTION 10.** Sections 8 and 9 of this 2021 Act are repealed on January 2, 2023.

30
31 **INVENTORY AND GAP ANALYSIS**

32
33 **SECTION 11.** ORS 390.233 is amended to read:

34 390.233. (1) The Office of Outdoor Recreation is established as an administrative section within
35 the State Parks and Recreation Department, subject to the supervision of the Associate Director of
36 Outdoor Recreation and the policies and procedures established by, and recommendations of, the
37 State Parks and Recreation Director and the State Parks and Recreation Commission.

38 (2) The office shall consist of the associate director and all personnel employed in the office.

39 (3) Subject to subsection (1) of this section, the office shall, in furtherance of the state policy
40 declared in ORS 390.010:

41 (a) Coordinate outdoor recreation policy:

42 (A) Within the administrative divisions of the department; and

43 (B) Between the department and federal, state, regional and local government entities and non-
44 governmental entities.

45 (b) Assist in developing or updating the outdoor recreation management strategies of the de-

1 partment.

2 (c) Collaborate with the Oregon Tourism Commission and the Travel Information Council to
3 create effective forums for communicating recreation-based initiatives and for sharing best practices.

4 (d) Serve as a clearinghouse and information center for outdoor recreation stakeholders.

5 (e) Develop data, independently or through contracts with appropriate public or private agen-
6 cies, on the social, economic and resource impacts of outdoor recreation in this state.

7 (f) Promote the health and social benefits of outdoor recreation in coordination with other re-
8 lated state programs and initiatives.

9 (g) Report on the office’s activities to the State Parks and Recreation Commission four times
10 per year or as otherwise directed by the commission.

11 (4) The office shall coordinate and collaborate with the **Outdoor Recreation Advisory Com-**
12 **mittee established under section 7 of this 2021 Act, the** Oregon Business Development Depart-
13 ment, representatives of regional and local governments, the outdoor recreation industry and other
14 outdoor recreation stakeholders to promote economic development in this state. In furtherance of
15 promoting economic development, the office may recommend, adopt or assist in the implementation
16 of policies and initiatives that:

17 (a) Encourage development of the outdoor recreation industry in a manner that improves rec-
18 reational opportunities in this state.

19 (b) Maximize public and private investment in the outdoor recreation industry and in outdoor
20 recreation activities in this state.

21 (c) Enhance quality of life and economic vibrancy in communities across the state.

22 (d) Strike a sensitive balance between development and preservation of the unique natural ex-
23 perience provided by Oregon’s outdoor recreation resources, and between motorized and nonmotor-
24 ized outdoor recreation activities.

25 (e) Take a proactive approach to enhancing regional and local outdoor recreation infrastructure.

26 (5) The office shall annually submit a report to the Legislative Assembly [on] **that includes an**
27 **inventory and gap analysis of outdoor recreation infrastructure in this state and a de-**
28 **scription of** the impacts of outdoor recreation in this state. The report required under this section
29 may include:

30 (a) Other information about the office’s activities; or

31 (b) Recommendations, which may include recommendations for legislation, on policies and initi-
32 atives that may be adopted by the legislature, the State Parks and Recreation Department or other
33 state agencies to enhance the experiences of persons engaging in outdoor recreation in this state.

34
35 **INCREASING ACCESS TO OUTDOOR RECREATION AND PRODUCTS**

36
37 **SECTION 12.** (1) **The Office of Outdoor Recreation shall study and make recommen-**
38 **dations for legislation regarding options for increasing public access to outdoor recreation,**
39 **including by:**

40 (a) **Addressing disincentives in Oregon’s recreational immunity law.**

41 (b) **Increasing public and private funding to support outdoor recreation access in Oregon.**

42 (c) **Expanding access and habitat programs.**

43 (d) **Collaborating with state institutions of higher education to expand educational offer-**
44 **ings related to the outdoor recreation economy.**

45 (e) **Increasing the availability of prize moneys for state-permitted recreation events.**

1 **(2) The Office of Outdoor Recreation shall study and make recommendations for legis-**
2 **lation that is necessary to ensure that all agency advisory committees relating to outdoor**
3 **recreation make appointments of committee members with consideration of geographic, ra-**
4 **cial, ethnic and gender diversity and that ensures a majority of committee members repre-**
5 **sent historically underserved communities.**

6 **(3) The office shall submit reports on its findings and any proposed legislation under this**
7 **section to the appropriate committee or committees of the Legislative Assembly no later**
8 **than September 15, 2022.**

9 **SECTION 13. (1) The Office of Outdoor Recreation shall, in collaboration with the Oregon**
10 **Business Development Department, design and propose legislation to implement a grant**
11 **program to support outdoor recreation products organizations and accelerators.**

12 **(2) The office shall submit the proposed legislation under this section to the appropriate**
13 **committee or committees of the Legislative Assembly no later than September 15, 2022.**

14 **SECTION 14. Sections 12 and 13 of this 2021 Act are repealed on July 31, 2023.**
15

16 **CAPTIONS**
17

18 **SECTION 15. The unit captions used in this 2021 Act are provided only for the conven-**
19 **ience of the reader and do not become part of the statutory law of this state or express any**
20 **legislative intent in the enactment of this 2021 Act.**

21 **EFFECTIVE DATE**
22

23
24 **SECTION 16. This 2021 Act being necessary for the immediate preservation of the public**
25 **peace, health and safety, an emergency is declared to exist, and this 2021 Act takes effect**
26 **on passage.**
27
