A-Bill for an Act

Relating to forest products harvest taxation; creating new provisions; amending ORS 321.015, 321.145, 321.152, 321.185, 477.281, 477.750, 477.755, 477.760, 526.650 and 526.675; repealing ORS 321.017; prescribing an effective date; and providing for revenue raising that requires approval by a three-fifths majority.

Be It Enacted by the People of the State of Oregon:

SECTION 1. ORS 321.015 is amended to read:

321.015. (1) For the calendar years beginning January 1, 2020, and January 1, 2021, there is levied a privilege tax of 90.00 cents per thousand feet, board measure, upon taxpayers for the privilege of harvesting all merchantable forest products harvested on forestlands.

(b) In addition to the tax levied under paragraph (a) of this subsection, except as provided in ORS 477.760, there is levied a privilege tax of 94 cents per thousand feet, board measure, upon taxpayers for the privilege of harvesting all merchantable forest products harvested on forestlands.

(B) Subject to ORS 477.760, the proceeds of the tax shall be dedicated to paying benefits related to fire suppression as provided in ORS 321.005 to 321.185, 321.560 to 321.600 and 477.440 to 477.460.

(C) Subject to ORS 321.145, the proceeds of the tax shall be transferred as provided in ORS 321.152.

NOTE: Matter in boldfaced type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in boldfaced type.

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(c)(A) In addition to the taxes levied under paragraphs (a) and (b) of this subsection, there is levied a privilege tax of 81 cents per thousand feet, board measure, upon taxpayers for the privilege of harvesting all merchantable forest products harvested on forestlands.

(B) The proceeds of the tax shall be used for the purposes for which moneys in the Oregon Forest Resources Institute Fund may be used.

(C) Subject to ORS 321.145, the proceeds of the tax shall be transferred as provided in ORS 321.152.

(2) Subject to ORS 321.145, the proceeds of the tax imposed under subsection (1)(a) of this section shall be dedicated in the following percentages to the following purposes and transferred as provided in ORS 321.152 [(2) to the Forest Research and Experiment Account for use]:

(a) 28.3 percent for the forest resource research, experimentation and studies described in ORS 526.215 and for the Forest Research Laboratory established under ORS 526.225.

(2) Except as provided in ORS 477.760, in addition to the tax levied by subsection (1) of this section, there is levied a forest products harvest tax upon taxpayers of 62.5 cents per thousand feet, board measure, for the privilege of harvesting all merchantable forest products harvested on forestlands for the payment of benefits related to fire suppression as provided in ORS 321.005 to 321.185, 321.560 to 321.600 and 477.440 to 477.460.

(3) For the calendar years beginning January 1, 2020, and January 1, 2021, in addition to the taxes levied under subsections (1) and (2) of this section, there is levied a privilege tax upon taxpayers for the privilege of harvesting all merchantable forest products harvested on forestlands in the amount of 138.72 cents per thousand feet, board measure, for the purpose of administering the Oregon Forest Practices Act in an amount not to exceed 40 percent of the total expenditures approved by the Legislative Assembly for this purpose, including salary adjustments approved by the Legislative Assembly for fiscal years 2020 and 2021.

(b) 65.1 percent to fund the budgeted amount for administration of the Oregon Forest Practices Act, and the forest practices monitoring program, in an amount not to exceed 40 percent of the total expenditures approved by the Legislative Assembly for this purpose, including salary adjustments approved by the Legislative Assembly for fiscal years 2022 and 2023.

(4)(c) For the calendar years beginning January 1, 2020, and January 1, 2021, in addition to the taxes levied by subsections (1) to (3) of this section, there is levied a privilege tax of 10 cents per thousand feet, board measure, upon taxpayers for the privilege of harvesting all merchantable forest products harvested on forestlands. Subject to ORS 321.145, the proceeds of the tax shall be transferred as provided in ORS 321.152 (5) to the subaccount established pursuant to ORS 350.520 6.6 percent for use by Oregon State University for the purpose of making investments in professional forestry education at the College of Forestry.

(3)(a) The first 25,000 feet, board measure, of forest products harvested annually by any taxpayer during each calendar year shall be excluded from the total quantity of harvested forest products that constitutes the measure of the taxes under ORS 321.005 to 321.185 and 321.560 to 321.600.

(5)(b) [Subject to subsection (6) of this section.] With respect to forest products in excess of the amount excluded under paragraph (a) of this subsection, the taxes shall be measured by and be applicable to each per thousand feet, board measure, on the total quantity of forest products harvested in this state measured by use of any log scale which is or may be in general use in the logging industry and which is designed to measure total volume of merchantable forest products in...
(c) Notwithstanding paragraph (b) of this subsection, if the Department of Revenue finds that the scale used by any taxpayer in computing the taxes due under ORS 321.005 to 321.185 and 321.560 to 321.600 does not accurately reflect the total quantity of merchantable forest products harvested by the taxpayer, it may require the taxpayer to adopt another log scale in general use in the industry which in the department's opinion will accurately reflect merchantable harvest in board feet.

(6) The first 25,000 feet, board measure, of forest products harvested annually by any taxpayer during each calendar year shall be excluded from the total quantity of harvested forest products that constitutes the measure of the taxes under ORS 321.005 to 321.185 and 321.560 to 321.600.

(4) Changes to the rates of the privilege taxes levied under subsection (1) of this section or the percentages of the tax dedicated under subsection (2) of this section, and review of the programs funded by the taxes, shall be based on the harvest forecast contained in the most recently released quarterly economic and revenue forecast as of the last day of February of an odd-numbered year.

SECTION 2. ORS 321.145 is amended to read:

321.145. (1) The revenue from the taxes levied under ORS 321.005 to 321.185 and 321.560 to 321.600 shall be remitted to the State Treasurer who shall deposit it in a suspense account established under the provisions of ORS 293.445.

(2)(a) Notwithstanding the provisions of ORS 291.238, the amount of moneys necessary to pay refunds of the taxes levied under ORS 321.015 (1) to (4) hereby is appropriated continuously to the Department of Revenue from the suspense account referred to in subsection (1) of this section, and shall be used by the department for the payment of all refunds of taxes levied under ORS 321.015 [(1) to (4)] that have been audited and approved by the department.

(b) Any penalties, interest and taxes then due from the taxpayer shall be applied in that order in computing any refund, and only the balance due the taxpayer, if any, shall be refunded.

(c) On its records the department shall charge each refund against the revenue from the tax with respect to which the refund is made.

SECTION 3. ORS 321.152 is amended to read:

321.152. (1) Subject to ORS 321.145 (2), moneys remaining in the Department of Revenue's suspense account referred to in ORS 321.145 on February 10, May 10, August 10 and November 10 of each year shall be transferred to the respective appropriation accounts described in subsections (2) to (5) (6) of this section.

(2)(a) That part of the moneys derived from taxes levied by ORS 321.015 [(I) (J)] (2)(a) shall be transferred to the Forest Research and Experiment Account described in ORS 321.185.

(3) That part of the moneys derived from taxes levied by ORS 321.015 [(3)] (2)(b) shall be transferred to the State Forestry Department Account referred to in ORS 526.060. Notwithstanding ORS 291.238, the moneys transferred to the State Forestry Department Account under this section are continuously appropriated [continuously for and shall be used by] to the State Forester to carry out, under the supervision and direction of the State Board of Forestry, [for the purposes of administering the Oregon Forest Practices Act and the forest practices monitoring program] the purposes set forth in ORS 321.015 (2)(b).

[(4) That part of the moneys derived from taxes levied by ORS 321.015 (2) shall be transferred to the Oregon Forest Land Protection Fund described in ORS 477.750.]
[(5)] (4) That part of the moneys derived from taxes [levied by] dedicated under ORS 321.015
[(4)] (2) (c) shall be transferred to the subaccount established pursuant to ORS 350.520.

(5) Moneys from the tax imposed under ORS 321.015 (1)(b) shall be transferred to the
Oregon Forest Land Protection Fund described in ORS 477.750.

(6) Moneys from the tax imposed under ORS 321.015 (1)(c) shall be transferred to the
Oregon Forest Resources Institute Fund created under ORS 526.675.

SECTION 4. ORS 321.185 is amended to read:
321.185. (1) There hereby is established in the State Treasury in the General Fund an account
to be known as the Forest Research and Experiment Account, which account hereby is appropriated
continuously to the Higher Education Coordinating Commission for distribution to Oregon State
University for the purposes of ORS 526.215 and 526.225.

(2) The Forest Research and Experiment Account shall consist of [allocations from harvest taxes
as provided in ORS 321.015 (1)] that part of the moneys derived from taxes dedicated under
ORS 321.015 (2)(a) and transferred under ORS 321.152 (2).

SECTION 5. ORS 477.281 is amended to read:
477.281. (1) The obligation of an owner of timberland or grazing land for payment of assessments
and taxes for fire protection of forestland is limited to:
(a) The payment of moneys pursuant to ORS 321.015 [(2)] (1)(b), 477.277, 477.295, 477.760 (4) and
477.880 to maintain the Oregon Forest Land Protection Fund; and
(b) The payment of forest protection district assessments pursuant to ORS 477.060 and 477.205
to 477.281.

(2) As used in this section, “obligation of an owner of timberland or grazing land for payment
of assessments and taxes for fire protection of forestland” does not include the duties or obligations
of the owner under ORS 477.066, 477.068 or 477.120 or the obligations of an owner of land included
in a rural fire protection district pursuant to ORS 478.010.

SECTION 6. ORS 477.750 is amended to read:
477.750. (1) The Oregon Forest Land Protection Fund is created, separate and distinct from the
General Fund. This fund shall be held by the State Treasurer as a trust fund for the uses and pur-
poses provided in ORS 477.750 to 477.775 and 477.880. The State Treasurer shall deposit and invest
moneys in the fund as provided by law, taking into account its uses and purposes. Interest earned
by the fund shall be credited to the fund.

(2) Notwithstanding any other law and as limited by ORS 477.750 to 477.775 and 477.880, that
part of the suspense account created by ORS 321.145 that is derived from the tax levied by ORS
321.015 [(2)] (1)(b) after refunds and other costs permitted by law, shall be credited to the Oregon
Forest Land Protection Fund.

SECTION 7. ORS 477.755 is amended to read:
477.755. (1) As used in this section, “annual expenditure” means the expenses of the Oregon
Forest Land Protection Fund obligated in any 12-month period designated by the Emergency Fire
Cost Committee by rule, corresponding to the policy period of any insurance for emergency fire
costs.

(2) Notwithstanding ORS 291.238, the moneys in the Oregon Forest Land Protection Fund are
continuously appropriated to the Emergency Fire Cost Committee for the purposes of:
(a) Equalizing emergency fire suppression costs for safeguarding forestland in any forest pro-
tection district;
(b) Paying necessary administrative expenses, not to exceed the limit authorized by the Legis-
lative Assembly each biennium;
(c) Contributing to the payment of emergency fire suppression costs insurance premiums, subject
to the payment limitation established in ORS 477.775 (4);
(d) Paying costs related to the availability and mobilization of emergency fire suppression re-
sources on a statewide basis; and
(e) Paying for nonroutine purchases of supplemental fire prevention, detection or suppression
resources that will enhance the ability of the forester to perform fire protection responsibilities
within a forest protection district.
(3) Notwithstanding any other provision of law, the annual expenditure from the Oregon Forest
Land Protection Fund from revenues received from ORS 321.015 [(2)] (1)(b), 477.277 (1), 477.295 (1)
and (2), 477.750 (1) and (2), 477.760 (4) and 477.880 may not exceed the lesser of:
(a) $13.5 million; or
(b) The sum of:
(A) The lesser of $10 million or 50 percent of the eligible annual fire suppression costs deter-
dined by the committee;
(B) Necessary administrative expenses as determined by the committee and authorized under the
limit described in subsection (2)(b) of this section;
(C) Contributions to the payment of emergency fire suppression costs insurance premiums, sub-
ject to the payment limitation established in ORS 477.775 (4);
(D) The lesser of $3 million or three-fifths of the actual cost of activities described in ORS
477.777 (1)(b) and (c); and
(E) Any amounts expended for nonroutine purchases described in subsection (2)(e) of this sec-

SECTION 8. ORS 477.760 is amended to read:
477.760. (1) The reserve base of the Oregon Forest Land Protection Fund is $22.5 million. On
or about the last day of February of each year the Emergency Fire Cost Committee shall meet and
determine the unencumbered balance of the fund as of the preceding February 16.
(2) In order to maintain the reserve base of the fund at $22.5 million, the Emergency Fire Cost
Committee may request and the State Treasurer may approve transfers to the fund in accordance
with ORS 293.205 to 293.225, if the moneys in this fund fall below the reserve base, whether or not
there are sufficient moneys in the fund to pay the obligations of the fund. Repayment of any such
transfers shall be made from moneys paid into the fund pursuant to ORS 321.015 [(2)] (1)(b), 477.277
and 477.880 and from such other moneys as may be credited to the fund therefor.
(3) If the committee determines that the moneys in the fund exceed:
(a) The reserve base, and that no repayment obligations are outstanding from transfers made
pursuant to subsection (2) of this section, then the Department of Revenue shall reduce the taxes
described in ORS 321.015 [(2)] (1)(b) by 50 percent for the following calendar year and the surcharge
for each improved lot or parcel described in ORS 477.277 and the assessments described in ORS
477.880 shall be reduced by 50 percent for the following fiscal year.
(b) $30 million, and that no repayment obligations are outstanding from transfers made pursuant
to subsection (2) of this section, then the Department of Revenue may not collect the taxes described
in ORS 321.015 [(2)] (1)(b) for the following calendar year and the surcharge for each improved lot
or parcel described in ORS 477.277 and the assessments described in ORS 477.880 may not be col-
lected until the calendar year or fiscal year following the determination of the committee that the
unencumbered balance in the fund is less than or equal to $22.5 million.
(4)(a) Notwithstanding any other provision of law, if the funds referred to in subsection (2) of this section are inadequate to cover repayment of transfers from the State Treasurer or from other sources, the State Forester shall increase the following taxes, assessments and charges in an amount adequate to ensure repayment of the transfers, and any interest accrued thereon, allowing for contingencies in valuation, assessment and collection:

(A) The harvest tax referred to in ORS 321.015 (1)(b).

(B) The surcharge on developed lots referred to in ORS 477.277.

(C) The minimum assessment referred to in ORS 477.295.

(D) The acreage assessments referred to in ORS 477.880 (2).

(b) The increases to taxes, assessments and charges shall be apportioned based upon the proportionate levels of revenues received from each source by the Oregon Forest Land Protection Fund. Any such increases shall be computed on or before January 1 of each year, and shall be based upon revenues received during the previous four quarters. Any such increases shall be made in the appropriate calendar or fiscal year following that in which the requested transfers from the State Treasurer or from other sources are made.

SECTION 9. ORS 321.017 is repealed.

SECTION 10. ORS 526.675 is amended to read:

526.675. (1) The Oregon Forest Resources Institute Fund is created in the State Treasury, separate and distinct from the General Fund. Except as otherwise provided by law, all moneys received by the Oregon Forest Resources Institute shall be paid into the State Treasury and credited to the fund. All moneys in the fund are appropriated continuously to the institute to carry out its duties, functions and powers. Interest earnings on all moneys in the fund shall be retained in the fund.

(2) The board of directors of the institute may repay moneys from the fund to persons who paid a privilege tax levied under ORS 321.017 (1)(c). The board may repay the amount of tax paid upon application by the person who paid the tax. The board shall adopt rules necessary for the implementation of this subsection. Rules adopted by the board shall include standards for the repayment of moneys and limits on the amount that may be requested.

SECTION 11. ORS 526.650 is amended to read:

526.650. (1) Notwithstanding ORS 526.645 (2), no funds shall be expended by the Oregon Forest Resources Institute for the purpose of supporting or opposing litigation or other legal action which is unrelated to the administration of the institute.

(2) No funds shall be expended by The institute may not expend funds for the purpose of influencing, or attempting to influence, any legislation or any rulemaking or other administrative activity of any state board, commission or agency.

(3) The institute may not expend moneys in the Oregon Forest Resources Institute Fund that are derived from the privilege tax imposed under ORS 321.015 (1)(c) for the purpose of designing, producing or purchasing general advertising, in any medium, on behalf of the institute or its members.

SECTION 12. Not later than February 1, 2022, the Legislative Revenue Officer shall submit, in the manner provided in ORS 192.245, a report to the interim committees of the Legislative Assembly related to revenue on the following subjects:

(1) The exclusion under ORS 321.015 (3)(a) of the first 25,000 feet, board measure, of forest products from the total quantity of harvested forest products that constitutes the measure of the taxes under ORS 321.005 to 321.185 and 321.560 to 321.600;

(2) The contribution of in-kind supplies and services described in ORS 477.317 (2);
(3) The provision of ORS 321.015 (2)(b) that the moneys from the privilege tax levied under ORS 321.015 (1)(a) and dedicated to the administration of the Oregon Forest Practices Act not exceed 40 percent of the total expenditures approved by the Legislative Assembly for the purpose;

(4) The $10 million limitation on the annual expenditure from the Oregon Forest Land Protection Fund under ORS 477.755 (3)(b)(A); and

(5) Any other related subject the Legislative Revenue Officer considers important for the purpose of preparing the report.

SECTION 13. This 2021 Act takes effect on the 91st day after the date on which the 2021 regular session of the Eighty-first Legislative Assembly adjourns sine die.