HB 2510 STAFF MEASURE SUMMARY

House Committee On Health Care

Action Date: 03/30/21

Action: Do Pass. Vote: 6-4-0-0

Yeas: 6 - Alonso Leon, Campos, Dexter, Prusak, Salinas, Schouten

Nays: 4 - Drazan, Hayden, Moore-Green, Noble

Fiscal: Fiscal impact issued

Revenue: Has minimal revenue impact **Prepared By:** Oliver Droppers, LPRO Analyst

Meeting Dates: 3/11, 3/30

WHAT THE MEASURE DOES:

Requires owner or possessor of firearm to secure firearm with trigger or cable lock or in locked container except in specified circumstances. Provides that violation of this requirement is a Class C violation for each firearm found in violation. Provides that it is a Class A violation if a minor obtains an unsecured firearm stored in violation of this Act and the owner of the firearm knew or should have known that a minor could gain unauthorized access to the firearm. Applies strict liability for injury caused by a firearm stored unsecured in violation of this Act within two years of the violation. Requires a person who owns, possesses, or controls a firearm to report a loss or theft of the firearm to law enforcement as soon as practicable, but not later than 72 hours from the time the person knew or reasonably should have known of the loss or theft. Allows for exception to 72 hours if no means of reporting is reasonably available. Makes a Class B violation for each firearm an individual fails to report lost or stolen. Exempts law enforcement officers from requirements if law enforcement agency policy applies to storage of certain firearms possessed by officers. Requires person transferring firearm to minor to directly supervise minor's use of firearm unless minor is owner of firearm. Specifies requirements for transfer of a firearm. Requires Oregon Health Authority (OHA) to adopt rules in consultation with Department of State Police specifying standards for trigger locks, cable locks, and containers. Requires gun dealers to post signage summarizing safe storage requirements. Declares emergency, effective on passage.

ISSUES DISCUSSED:

- Children, youth, young adults, and mental health
- Suicide by firearm; unsecured firearms
- Unintentional discharge of firearms
- Lost or stolen firearms, reporting timelines, and applicable circumstances
- Outreach and education on firearm safety
- Types of firearm locks and gun safes
- Compliance and enforceability of proposed law and personal responsibility
- Criminal trespassing, felons, and self-defense

EFFECT OF AMENDMENT:

No amendment.

BACKGROUND:

Firearm injury is a leading cause of premature death in the United States. According to the National Center for Health Statistics and the Centers for Disease Control and Prevention, in 2017, 486 people in the United States died of unintentional gun injuries; 23,854 people committed suicide with a gun; and 14,542 people were intentionally killed by gun injuries. About 10 percent of these deaths were children.

Carrier: Rep. Prusak

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Among U.S. adolescents and young adults 10-24 years old, gun homicides are the third leading cause of death; gun suicides are the second. In 2010, 15,576 children were treated for gun injuries in U.S. emergency departments, and 1,970 of them died. Studies have found that adolescents' risk for suicide increases as their access to firearms increases. Suicide attempts by children are more likely to be successful when they have access to lethal weapons; 90 percent of suicide attempts with guns are successful, compared to less than five percent of suicide attempts using less lethal means, like medications or sharp objects. Research indicates risk for unintentional injury and suicide in children is reduced when guns are kept locked.

Public health experts work to conduct surveillance to track gun-related deaths and injuries, identify causes of firearm injuries and death, identify risk factors associated with gun violence (e.g., poverty and depression), and seek to develop, implement, and evaluate interventions to reduce risk factors and promote prevention strategies (American Public Health Association). The Oregon Health Authority's Public Health Division reports firearm fatalities occur due to suicide, homicide, unintentional shootings, and undetermined intent shootings. Most firearm deaths in Oregon are due to suicide. Males are nearly six times more likely than females to die from a firearm injury. Older males (age ≥65 years) have the highest risk of death by firearm suicide. Young adults 18 to 24 years old are at the highest risk of being victims of homicide by firearm (2016). A 2017 Oregon Health and Science University report stated, in Oregon, an average of 456 people die annually from gun-related injuries, a rate of 11.7 per 100,000. The majority of these gun injury deaths are a result of suicide, followed by homicide.

House Bill 2510 establishes standards for the storage, transfer, and reporting the loss or theft of firearms.