HB 3298-3 (LC 3566) 6/2/21 (JLM/ps)

Requested by Representative REYNOLDS

## PROPOSED AMENDMENTS TO HOUSE BILL 3298

On page 1 of the printed bill, line 3, after "144.126;" delete the rest of the 1 line and delete line 4 and insert "and prescribing an effective date.".  $\mathbf{2}$ Delete lines 6 through 27 and delete pages 2 through 6 and insert: 3 **"SECTION 1.** ORS 144.122 is amended to read: 4 "144.122. (1) After the initial parole release date has been set under ORS 5 144.120 and after a minimum period of time established by the State Board 6 of Parole and Post-Prison Supervision under subsection (2)(a) of this section, 7 [the prisoner] an adult in custody may request that the parole release date 8 be reset to an earlier date. The board may grant the request upon a deter-9 mination by the board that continued incarceration is cruel and inhumane 10 and that resetting the release date to an earlier date is not incompatible with 11 the best interests of the [prisoner] adult in custody and society and that the 12 [prisoner:] adult in custody has demonstrated an extended course of 13 conduct indicating outstanding reformation. 14

"[(a) Has demonstrated an extended course of conduct indicating outstand ing reformation;]

"[(b) Suffers from a severe medical condition including terminal illness;
 or]

"[(c) Is elderly and is permanently incapacitated in such a manner that the prisoner is unable to move from place to place without the assistance of another person.] "(2) The Advisory Commission on Prison Terms and Parole Standards may
propose to the board and the board shall adopt rules:

"(a) Establishing minimum periods of time to be served by [prisoners]
adults in custody before application may be made for a reset of release date
under subsection (1) of this section;

6 "(b) Detailing the criteria set forth under subsection (1) of this section 7 for the resetting of a parole release date; and

"(c) Establishing criteria for parole release plans for [*prisoners*] adults
in custody released under this section that, at a minimum, must ensure appropriate supervision and services for the person released.

11 "[(3) The provisions of subsection (1)(b) of this section apply to prisoners 12 sentenced in accordance with ORS 161.610.]

"[(4)] (3) The provisions of this section do not apply to prisoners sen tenced to life imprisonment without the possibility of release or parole under
 ORS 138.052 or 163.150.

"[(5)] (4) If the victim has requested notification of the release of the [prisoner] adult in custody, the board shall notify the victim as described in ORS 144.750 (3) prior to any hearing or administrative decision under this section.

## 20 "SECTION 1a. ORS 144.126 is added to and made a part of sections 21 3 to 7 of this 2021 Act.

<sup>22</sup> "SECTION 2. ORS 144.126 is amended to read:

"144.126. (1) The State Board of Parole and Post-Prison Supervision may 23advance the release date of a prisoner who was sentenced in accordance with 24rules of the Oregon Criminal Justice Commission or ORS 161.610] an adult 25in custody who meets one or more of the criteria described in section 265 (5) of this 2021 Act. The release date may be advanced [if the board de-27termines that continued incarceration is cruel and inhumane and that ad-28vancing the release date of the prisoner is not incompatible with the best 29 interests of the prisoner and society and that the prisoner is:] 30

"[(a) Suffering from a severe medical condition including terminal illness;
 or]

"[(b) Elderly and permanently incapacitated in such a manner that the
prisoner is unable to move from place to place without the assistance of another
person] as described in subsection (2) of this section.

"(2)(a) An adult in custody may apply for release under this section
by completing an application for release and submitting the application to the Medical Release Advisory Committee established under
section 4 of this 2021 Act.

"(b) If the advisory committee provides the board with a recommendation for release under this section, the board shall hold a hearing within 45 days of receiving the recommendation, unless the board finds good cause to postpone the hearing or the board proceeds under paragraph (c) of this subsection.

"(c) The board may affirm the committee's recommendation, ad vance the release date and release the adult in custody without holding
 a hearing.

"(d) The board shall affirm the committee's recommendation, advance the release date and release the adult in custody unless the board finds, by clear and convincing evidence, that the adult in custody poses a danger to the safety of another person or the public and the danger outweighs any compassionate reasons for the release.

"[(2)] (3) The board shall adopt rules establishing criteria for release plans for [*prisoners*] **adults in custody** released under this section that, at a minimum, must [*insure*] **ensure** appropriate supervision [*and services*] for the person released.

"[(3)] (4) The provisions of this section do not apply to [prisoners] adults
in custody serving a sentence required by ORS 137.635, 137.690, 137.700,
164.061, 475.907, 475.925, 475.930 or 813.011 or sentenced to life
imprisonment without the possibility of release or parole under ORS 138.052

1 or 163.150.

"[(4)] (5) If the victim has requested notification of the release of the
[prisoner] adult in custody, the board shall notify the victim as described
in ORS 144.750 (3) prior to any hearing or administrative decision under this
section.

6 "(6) An adult in custody whose application for release under this
7 section is denied by the board may reapply for release if:

"(a) There has been a substantial change in the medical condition
or other circumstances, as defined in rules adopted by the Medical
Release Advisory Committee, since the previous application; or

"(b) New information has been obtained regarding the medical
 condition or other circumstance since the previous application.

"SECTION 3. (1) The Department of Corrections shall ensure that
 the process for obtaining release under sections 3 to 7 of this 2021 Act
 is explained on the website of the department and in any handbook
 provided to adults in custody.

"(2) The department shall ensure that application forms for obtaining release under sections 3 to 7 of this 2021 Act are made available
for all adults in custody in department facilities.

"<u>SECTION 4.</u> (1) There is established, within the State Board of
 Parole and Post-Prison Supervision, the Medical Release Advisory
 Committee.

"(2)(a) The Governor shall appoint at least seven and up to 13 members of the committee. Committee members serve four-year terms but serve at the pleasure of the Governor. If the number of committee members falls below seven for any cause, the Governor shall make an appointment to become immediately effective for the unexpired term. A person who has served as a committee member is eligible for reappointment.

30 "(b) The committee members shall consist of licensed physicians,

physician assistants, nurse practitioners and nurses. At least one 1 committee member must be a licensed and board-certified physician,  $\mathbf{2}$ and at least four committee members must be involved in direct pa-3 tient care. The committee members may not be employees of the De-4 partment of Corrections, must reflect the communities of which the  $\mathbf{5}$ population of adults in custody are members, and must include repre-6 sentatives from historically marginalized or underrepresented com-7 munities. 8

9 "(3) The board shall provide staff support to the committee and 10 shall compensate committee members for the performance of com-11 mittee work, but may not participate in or exert any influence over 12 the business or decisions of the committee.

"(4) The committee shall elect one of its members to serve as
 chairperson. A majority of members of the committee constitutes a
 quorum for the transaction of business other than consideration of
 medical release applications.

17 "(5) The committee shall form at least two panels of at least three 18 members each. At least one panel shall receive and consider regular 19 applications for medical release under sections 3 to 7 of this 2021 Act 20 and at least one panel shall receive and consider expedited applications 21 for medical release under sections 3 to 7 of this 2021 Act.

"(6) Upon request by the committee, the board shall authorize funds
for a consultation with an expert or specialist that is necessary for the
committee to carry out the duties described in section 5 of this 2021
Act.

"(7) The committee shall hire a social worker to assist persons ap plying for medical release as described in section 5 of this 2021 Act.

"(8) The committee shall develop an application form for medical
 release under sections 3 to 7 of this 2021 Act that is simple and easy
 to understand. The form must allow the applicant to request expedited

review of the application and be made available in multiple languages.
"(9)(a) The committee shall adopt rules necessary to carry out the
duties of the committee, including but not limited to:

4 "(A) Rules further defining the criteria for medical release de-5 scribed in section 5 (5) of this 2021 Act.

6 "(B) Rules further defining eligibility for reapplying for medical 7 release after denial at any stage, including what constitutes a sub-8 stantial change in a medical condition or other circumstances.

9 "(C) Rules establishing which applicants qualify for expedited ap-10 plications for medical release under sections 3 to 7 of this 2021 Act.

"(D) Rules adopted in consultation with the Oregon Health Au thority and the Governor concerning applicants who are described in
 section 5 (5)(c) of this 2021 Act.

"(b) The committee shall regularly review the rules adopted under
 this subsection to ensure that the rules are based on current medical
 understanding.

"SECTION 5. (1)(a) Upon receipt of an application for medical release under sections 3 to 7 of this 2021 Act, a panel of the Medical Release Advisory Committee shall determine whether the application is complete and provides sufficient information to make a recommendation under subsection (3) of this section. If the application is incomplete, the panel shall notify the applicant and allow the applicant an opportunity to complete the application.

"(b) If the application is complete, but does not contain sufficient information to make a recommendation under subsection (3) of this section, the panel may require the applicant to provide additional information, including medical records, or may require that the applicant provide authorization to obtain additional medical records, in order to move forward on considering the application.

30 "(c) Each month, the committee shall consider five applications for

release under sections 3 to 7 of this 2021 Act. The committee shall prioritize the consideration of applications based on the applicant having a terminal illness with a prognosis of 12 months or less to live, but shall otherwise consider the first five completed applications with sufficient information for the committee to make a recommendation under subsection (3) of this section.

"(d) The limit on applications considered by the committee de-7 scribed in paragraph (c) of this subsection does not apply during any 8 month that a state of emergency has been declared under ORS 401.165 9 or is ongoing, a public health emergency has been declared under ORS 10 433.441 or is ongoing, or a pandemic is occurring, but the committee 11 shall continue to prioritize the consideration of applications based on 12 the applicant having a terminal illness with a prognosis of 12 months 13 or less to live. 14

"(e) Upon receipt of the five applications to be considered by the
 committee, the social worker employed by the committee shall assist
 each applicant with reentry planning and ensuring continuity of care
 in the community.

"(2)(a) Except as provided in paragraphs (b) and (c) of this subsection, a panel considering applications in the normal course shall make a decision on an application within 45 calendar days of receiving a completed application. A panel considering expedited applications shall make a decision on an application within 14 calendar days of receiving a completed application.

"(b) A panel may, for good cause, make a decision on an application
after the time requirements described in paragraph (a) of this subsection.

"(c) Upon the request of an applicant, the time requirements de scribed in paragraph (a) of this subsection are tolled until the appli cant subsequently requests that the panel proceed with considering the

1 application.

"(3)(a) The panel shall review each application to determine  $\mathbf{2}$ whether the applicant meets one or more of the criteria described in 3 subsection (5) of this section. The committee will evaluate the appli-4 cation and the criteria by assessing considerations including, but not  $\mathbf{5}$ limited to, the balance between time the applicant has left to serve, 6 the quality of life living with the medical condition, and whether 7 continued care in a custodial setting is no longer appropriate. If the 8 panel determines, by a vote of the majority of the panel, that the ap-9 plicant meets one or more of the criteria, the panel shall recommend 10 that the applicant be released based on medical need and compassion. 11 "(b) Any member of a panel may consult with a committee member 12 on another panel, or with an outside expert or specialist, concerning 13 an application under consideration before the panel. 14

"(c) A panel may refer an application for a vote by the full committee. If the full committee determines, by a vote of the majority of the committee, that the applicant meets one or more of the criteria described in subsection (5) of this section, the committee shall recommend that the applicant be released based on medical need and compassion.

"(d) The committee shall make written findings when recommend ing or declining to recommend release under this section.

"(4) If the panel or committee recommends release under subsection
(3) of this section:

"(a) Pursuant to ORS 151.216 and 151.219, the Public Defense Services Commission shall provide for the representation of financially
eligible applicants at all subsequent proceedings, including hearings
before the State Board of Parole and Post-Prison Supervision under
ORS 144.126 and hearings before the court on motions for release under
section 6 of this 2021 Act. If the commission determines that the ap-

plicant is not financially eligible for appointed counsel at state expense, the applicant may request review of the determination as
provided in ORS 144.337.

"(b) The social worker employed by the committee may coordinate
with the Department of Corrections or any other outside agency or
organization in order to continue to assist the applicant with reentry
planning and ensuring continuity of care in the community.

"(c) The applicant's attorney shall advise the applicant, and inform 8 9 the committee, concerning whether the applicant is eligible for release by the board under ORS 144.126 or eligible for resentencing under sec-10 tion 6 of this 2021 Act. If the applicant is eligible for release by the 11 board under ORS 144.126, the committee shall submit the application 12 and recommendation to the board. If the applicant is not eligible for 13 release by the board but is eligible for resentencing under section 6 14 of this 2021 Act, the attorney may file a motion for release with the 15sentencing court and proceed under section 6 of this 2021 Act. If the 16 applicant is not eligible for either release by the board or resentencing, 17 the attorney shall assist the applicant with any other release process 18 for which the applicant is eligible, including executive clemency. 19

"(5) An applicant is eligible for release under sections 3 to 7 of this
 2021 Act if the applicant meets one or more of the following criteria,
 as further defined in the rules of the committee:

"(a) The applicant has a terminal illness with a prognosis of 12
 months or less to live.

"(b) The applicant is unable to independently complete the activities
of eating, toileting, grooming, dressing, bathing or physical transfers
or is unable to independently move from place to place, even with the
use of a mobility device.

"(c) The applicant has an underlying condition that places the ap plicant at increased risk of illness, medical complications or death if

the applicant is exposed to disease, and a state of emergency has been
declared under ORS 401.165, a public health emergency has been declared under ORS 433.441, or a pandemic is occurring.

"(6) An applicant whose application for release under sections 3 to
7 of this 2021 Act is denied by the committee may reapply for release
provided that:

"(a) There has been a substantial change in the medical condition
or other circumstances, as defined in rules adopted by the committee,
since the previous application; or

"(b) New information has been obtained regarding the medical
 condition or other circumstance since the previous application.

"SECTION 6. (1) An applicant for release under sections 3 to 7 of
this 2021 Act is eligible for resentencing under this section if the applicant is not serving a sentence required by ORS 137.635, 137.690,
137.700, 164.061, 475.907, 475.925, 475.930 or 813.011.

"(2) If the attorney of an applicant recommended for release by the Medical Release Advisory Committee files a motion for release with the sentencing court under section 5 (4) of this 2021 Act, the attorney shall file a copy of the motion with the district attorney of the county in which the sentencing court is located. The district attorney shall make reasonable efforts to notify the victim of the hearing.

"(3) Upon receipt of a motion under section 5 (4) of this 2021 Act, 22the court shall schedule a resentencing hearing. The hearing shall 23occur within 30 calendar days of the receipt of the motion unless the 24court finds good cause or either party requests a delay. At the hearing, 25the district attorney and the victim shall have an opportunity to be 26heard. The court shall give substantial weight to the committee's 27recommendation when making a decision under this section, and shall 28act in accordance with the recommendation unless the court finds by 29 clear and convincing evidence, based on evidence provided by the dis-30

trict attorney, that resentencing the applicant would create a threat
 to public safety.

"(4) If at the hearing the court determines that, due to the applicant meeting one or more of the criteria described in section 5 (5) of this 2021 Act, the interests of justice require release, the court has the authority to modify the original judgment of conviction to resentence the applicant to a term of incarceration equal to the amount of the time the applicant has already served in custody.

9 "(5) An applicant whose resentencing is denied under this section
10 may reapply for medical release provided that the applicant can show
11 that:

"(a) There has been a substantial change in the medical condition
 or other circumstances, as defined in rules adopted by the committee,
 since the previous application; or

15 "(b) New information has been obtained regarding the medical
 16 condition or other circumstance since the previous application.

"SECTION 7. (1) The Medical Release Advisory Committee, in col laboration with the State Board of Parole and Post-Prison Supervision,
 shall track the following data on early release under sections 3 to 7
 of this 2021 Act:

"(a) The number of applications each year for release under
 sections 3 to 7 of this 2021 Act.

"(b) The number of applications that resulted in a recommendation
by the committee for release, the number that did not result in a
recommendation for release and the reasons for each decision.

"(c) The number of applicants recommended by the committee for release that were released by the board, not released by the board, resentenced by the court and not resentenced by the court, and the reasons for each disposition.

30 "(d) The number of applicants who reapplied for relief.

"(e) Demographic data for each of the applicants, organized by disposition.

"(2) No later than December 31 each year, the board shall prepare a report containing the data described in subsection (1) of this section from the preceding year and provide a copy of the report to the committees of the Legislative Assembly related to the judiciary in the manner provided in ORS 192.245.

8 "SECTION 8. Section 5 of this 2021 Act is amended to read:

"Sec. 5. (1)(a) Upon receipt of an application for medical release under sections 3 to 7 of this 2021 Act, a panel of the Medical Release Advisory Committee shall determine whether the application is complete and provides sufficient information to make a recommendation under subsection (3) of this section. If the application is incomplete, the panel shall notify the applicant and allow the applicant an opportunity to complete the application.

"(b) If the application is complete, but does not contain sufficient information to make a recommendation under subsection (3) of this section, the panel may require the applicant to provide additional information, including medical records, or may require that the applicant provide authorization to obtain additional medical records, in order to move forward on considering the application.

"[(c) Each month, the committee shall consider five applications for release under sections 3 to 7 of this 2021 Act. The committee shall prioritize the consideration of applications based on the applicant having a terminal illness with a prognosis of 12 months or less to live, but shall otherwise consider the first five completed applications with sufficient information for the committee to make a recommendation under subsection (3) of this section.]

<sup>27</sup> "[(d) The limit on applications considered by the committee described in <sup>28</sup> paragraph (c) of this subsection does not apply during any month that a state <sup>29</sup> of emergency has been declared under ORS 401.165 or is ongoing, a public <sup>30</sup> health emergency has been declared under ORS 433.441 or is ongoing, or a

pandemic is occurring, but the committee shall continue to prioritize the consideration of applications based on the applicant having a terminal illness
with a prognosis of 12 months or less to live.]

"[(e)] (c) Upon receipt of the [*five*] applications to be considered by the committee, the social worker employed by the committee shall assist each applicant with reentry planning and ensuring continuity of care in the community.

8 "(2)(a) Except as provided in paragraphs (b) and (c) of this subsection, a 9 panel considering applications in the normal course shall make a decision 10 on an application within 45 calendar days of receiving a completed applica-11 tion. A panel considering expedited applications shall make a decision on an 12 application within 14 calendar days of receiving a completed application.

"(b) A panel may, for good cause, make a decision on an application after
the time requirements limits described in paragraph (a) of this subsection.

"(c) Upon the request of an applicant, the time requirements described in paragraph (a) of this subsection are tolled until the applicant subsequently requests that the panel proceed with considering the application.

"(3)(a) The panel shall review each application to determine whether the 18 applicant meets one or more of the criteria described in subsection (5) of this 19 section. The committee will evaluate the application and the criteria by as-20sessing considerations including, but not limited to, the balance between 21time the applicant has left to serve, the quality of life living with the med-22ical condition, and whether continued care in a custodial setting is no longer 23appropriate. If the panel determines, by a vote of the majority of the panel, 24that the applicant meets one or more of the criteria, the panel shall recom-25mend that the applicant be released based on medical need and compassion. 26

"(b) Any member of a panel may consult with a committee member on
another panel, or with an outside expert or specialist, concerning an application under consideration before the panel.

<sup>30</sup> "(c) A panel may refer an application for a vote by the full committee.

1 If the full committee determines, by a vote of the majority of the committee, 2 that the applicant meets one or more of the criteria described in subsection 3 (5) of this section, the committee shall recommend that the applicant be re-4 leased based on medical need and compassion.

5 "(d) The committee shall make written findings when recommending or 6 declining to recommend release under this section.

"(4) If the panel or committee recommends release under subsection (3)
of this section:

"(a) Pursuant to ORS 151.216 and 151.219, the Public Defense Services 9 Commission shall provide for the representation of financially eligible ap-10 plicants at all subsequent proceedings, including hearings before the State 11 Board of Parole and Post-Prison Supervision under ORS 144.126 and hearings 12 before the court on motions for release under section 6 of this 2021 Act. If 13 the commission determines that the applicant is not financially eligible for 14 appointed counsel at state expense, the applicant may request review of the 15determination as provided in ORS 144.337. 16

"(b) The social worker employed by the committee may coordinate with the Department of Corrections or any other outside agency or organization in order to continue to assist the applicant with reentry planning and ensuring continuity of care in the community.

"(c) The applicant's attorney shall advise the applicant, and inform the 21committee, concerning whether the applicant is eligible for release by the 22board under ORS 144.126 or eligible for resentencing under section 6 of this 232021 Act. If the applicant is eligible for release by the board under ORS 24144.126, the committee shall submit the application and recommendation to 25the board. If the applicant is not eligible for release by the board but is el-26igible for resentencing under section 6 of this 2021 Act, the attorney may file 27a motion for release with the sentencing court and proceed under section 6 28of this 2021 Act. If the applicant is not eligible for either release by the 29 board or resentencing, the attorney shall assist the applicant with any other 30

release process for which the applicant is eligible, including executive clem-ency.

"(5) An applicant is eligible for release under sections 3 to 7 of this 2021
Act if the applicant meets one or more of the following criteria, as further
defined in the rules of the committee:

6 "(a) The applicant has a terminal illness with a prognosis of 12 months 7 or less to live.

8 "(b) The applicant is unable to independently complete the activities of 9 eating, toileting, grooming, dressing, bathing or physical transfers or is un-10 able to independently move from place to place, even with the use of a mo-11 bility device.

"(c) The applicant has a debilitating or progressively debilitating
 medical condition, including but not limited to an injury, illness, dis ease, physiological or psychological condition or disorder that:

15 "(A) Poses an immediate risk to the person's health or life;

"(B) Requires complex medical intervention or intensive, high needs
 or specialized care; or

<sup>18</sup> "(C) Is otherwise described in the rules of the committee.

"[(c)] (d) The applicant has an underlying condition that places the applicant at increased risk of illness, medical complications or death if the applicant is exposed to disease, and a state of emergency has been declared under ORS 401.165, a public health emergency has been declared under ORS 433.441, or a pandemic is occurring.

"(6) An applicant whose application for release under sections 3 to 7 of
this 2021 Act is denied by the committee may reapply for release provided
that:

"(a) There has been a substantial change in the medical condition or
other circumstances, as defined in rules adopted by the committee, since the
previous application; or

30 "(b) New information has been obtained regarding the medical condition

1 or other circumstance since the previous application.

7

<u>SECTION 9.</u> The amendments to section 5 of this 2021 Act by section 8 of this 2021 Act become operative on January 1, 2025.

4 "SECTION 10. This 2021 Act takes effect on the 91st day after the
5 date on which the 2021 regular session of the Eighty-first Legislative
6 Assembly adjourns sine die.".