

Legislative Branch Totals

	2017-19 Actual	2019-21 Legislatively Adopted	2019-21 Legislatively Approved *	2021-23 Current Service Level	2021-23 Governor's Budget
General Fund	113,045,207	142,327,537	163,131,708	180,390,822	186,804,894
Other Funds	30,473,798	18,296,815	83,275,468	8,853,942	77,813,942
Other Funds (NL)	1,035,844	1,527,131	20,362,133	1,240,880	1,240,880
Total Funds	144,554,849	162,151,483	266,769,309	190,485,644	265,859,716
Positions	665	573	573	572	572
FTE	452.33	459.00	459.00	460.85	460.85

* Includes Emergency Board and administrative actions through January 2021.

Program Description

The Legislative Branch agencies include members of the Legislative Assembly and their employees, six statutory committees or offices, and the Commission on Indian Services. The statutory committees, which provide either administrative and operations support or specialized analysis, include: the Legislative Administration Committee; the Legislative Counsel Committee; the Legislative Fiscal Office; the Legislative Revenue Office; the Legislative Policy and Research Committee; and the Legislative Equity Office.

CSL Summary and Issues

The 2021-23 current service level (CSL) total funds budget of \$190.5 million is \$76.3 million (or 28.6%) less than the 2019-21 legislatively approved budget of \$266.8 million. The decrease is primarily attributable to the phase-out of \$74.2 Other Funds limitation approved for capital projects financed through the issuance of general obligation bonds. Current service level General Fund of \$180.4 million represents a \$17.3 million (or 10.6%) increase above the legislatively approved budget for standard personal services growth, inflation for services and supplies expenditures, and debt service requirements.

Policy Issues

During the 2019-21 biennium, the Legislature engaged Segal Waters Group to conduct a classification, pay equity, and compensation study for legislative agency employees. Based on the analysis of position duties and completion of a market assessment, a new classification and compensation structure, as well as updated and revised position descriptions, were recommended. Pay equity evaluations were also completed for all employees. This new structure was implemented in January 2021, with employees being placed in updated classification and salary ranges, including adjustments for pay equity. However, the 2021-23 CSL budget for legislative agencies' personal services costs was developed prior to adoption of the new compensation structure. Therefore, budget adjustments in each legislative agency will be necessary to align the budget with updated personal services costs.

The Capitol Accessibility, Maintenance, and Safety (CAMS) project was initially approved in 2016 as a scaled down version of the Oregon State Capitol Renovation (OSCR) project, involving some components of the renovation project with the major exception of the seismic retrofitting of the Capitol building. Capital improvements included improving handicap accessibility to the building, improving security by relocating the Oregon State Police Capitol Office from the basement to the first floor, and making other necessary safety, mechanical, and maintenance improvements. Funding for the second phase the CAMS project was approved during the 2020 second special session to further capital improvements, including seismic upgrades to the House and Senate wings, seismic and other upgrades to the parking garage connectors, and accessibility improvements to the south entrance. Construction activity on the second phase of the project will continue in the 2021-23 biennium.

Each decade, the Legislature is responsible for using U.S. Census data to redistrict the 60 House and 30 Senate Districts, as well as the state's congressional districts. LPRO (formerly Committee Services) is responsible for conducting the staff work associated with the redistricting plan according to statutory requirements, which then is put in a bill to be acted on by the Legislature and the Governor. Under constitutional deadlines, if such a plan is not enacted by July 1 of the following year or the plan is successfully challenged in court, the responsibility for redistricting falls to the Secretary of State. The Secretary of State has ended up being responsible for the plan or for adjustments to the plan because of successful court challenges in 1961, 1971, 1981, 1991, and 2001. In 2011, the legislative plan was approved by the Governor and the Secretary of State was not involved in redistricting. Due to the pandemic, U.S. Census data that has typically been released by April 1 is significantly delayed and not expected to be available until September 30, 2021. From a budget perspective, there are software and other costs associated with redistricting.

Other Significant Issues and Background

As the Governor has no authority over the budget for the Legislative Branch, it has been the practice of the executive branch that the Governor's budget includes a proportional reduction or increase for the Legislative Branch based on the average effect on executive branch agencies. The 2021-23 Governor's Budget proposal includes an unspecified General Fund reduction of \$3.6 million from the legislative branch CSL, as well as statewide reductions in state government service charges for the upcoming biennium.

Since the expenditures of the legislative branch agencies are primarily driven by personal services costs, any reduction below CSL would necessarily mean the elimination of positions in some or all the legislative staff offices, especially the smaller agencies, including Legislative Counsel, Legislative Policy and Research, Legislative Revenue, Legislative Fiscal and the Commission on Indian Services.

Legislative Assembly

	2017-19 Actual	2019-21 Legislatively Adopted	2019-21 Legislatively Approved *	2021-23 Current Service Level	2021-23 Governor's Budget
General Fund	43,411,502	54,495,347	58,623,567	65,946,868	65,532,335
Other Funds	4,176	27,580	27,580	147,199	147,199
Other Funds (NL)	115,094	135,000	135,000	150,000	150,000
Total Funds	43,530,772	54,657,927	58,786,147	66,244,067	65,829,534
Positions	423	335	335	335	335
FTE	251.52	253.44	253.44	253.02	253.02

* Includes Emergency Board and administrative actions through January 2021.

Program Description

The Legislative Assembly budget includes salaries and per diem for legislative members and their staffs, the leadership and caucus offices, the Secretary of the Senate, the Chief Clerk of the House, session staff, and Senate Executive Appointments. The Legislative Assembly Budget also includes funding for the Legislative Equity Office.

General Fund supports over 99% of the Legislative Assembly's activities. Other Funds revenue subject to expenditure limitation comes from reimbursements for duplicating services. The Other Funds Nonlimited are from the Lounge Revolving Account, established in ORS 171.117, which receives payments from legislative members for food services, to be used to pay for the costs of food served in members' lounges.

CSL Summary and Issues

The 2021-23 CSL General Fund budget of \$65.9 million is \$7.3 million (or 12.5%) more than the 2019-21 legislatively approved budget of \$58.6 million. The increase is attributable to standard personal services growth and inflation for services and supplies expenditures. Other Funds limitation is also increased to align with available resources.

Policy Issues

The Legislative Equity Office (LEO) was created as an independent nonpartisan office of the Legislative Assembly in the 2019 session through the passage of HB 3377. The bill also established the Joint Committee on Conduct as a standing legislative committee responsible for recommending the appointment of the Legislative Equity Officer. The LEO 2021-23 CSL budget totals \$1.7 million General Fund and two positions (2.00 FTE).

Legislative Administration Committee

	2017-19 Actual	2019-21 Legislatively Adopted	2019-21 Legislatively Approved *	2021-23 Current Service Level	2021-23 Governor's Budget
General Fund	41,388,918	50,784,229	62,685,550	70,054,269	77,134,181
Other Funds	25,792,528	11,826,630	76,585,190	1,840,725	70,800,725
Other Funds (NL)	450,144	765,561	19,600,563	458,476	458,476
Total Funds	67,631,590	63,376,420	158,871,303	72,353,470	148,393,382
Positions	91	79	79	78	78
FTE	76.68	74.42	74.42	75.46	75.46

* Includes Emergency Board and administrative actions through January 2021.

Program Description

The Legislative Administration Committee (LAC) appoints an administrator to direct and manage the service and support systems for the Legislative Assembly and legislative branch agencies. LAC services include: support services for legislators and their staff; information systems and technology support; building operations and facilities maintenance for the State Capitol; accounting, payroll, and personnel functions; and public information.

General Fund supports the majority of LAC's ongoing expenditures, though Other Funds revenue is generated from Capitol Building office space and hearing room rent, parking fees, donations for Holidays at the Capitol, equipment rentals, sales of publications and audio tapes, and copy/vending machine usage. LAC adopts the same rental rate for non-branch occupants of the Capitol as the rate imposed by the Department of Administrative Services for occupants of other state buildings. Parking fees and revenue from rentals, pay phones, and vending machines go into the State Capitol Operating Account which is used to partially cover expenses incurred in operating, maintaining, protecting, and insuring the Capitol. A Nonlimited Stores Revolving Account accommodates revenue from retail sales in the Capitol Gift Shop and a Nonlimited Property and Supply Stores Account accommodates revenue from the sale of supplies to legislative agencies.

CSL Summary and Issues

The 2021-23 CSL General Fund budget of \$70.1 million is \$7.4 million (or 11.8%) more than the 2019-21 legislatively approved budget of \$62.7 million. The increase is attributable to standard personal services growth, inflation for services and supplies expenditures, and debt service requirements. Other Funds limitation decreased \$74.7 million due to the phase-out of one-time bond proceeds approved for the second phase of the CAMS project (\$69 million) and the Document Management and Publishing System (DPMS) (\$5.2 million). Due to the timing of CSL development, \$10.9 million of estimated General Fund debt service on the \$69 million authorized in the 2020 Second Special Session for CAMS is not reflected in CSL but will need to be included in the 2021-23 adopted budget.

Policy Issues

LAC will continue to administer the CAMS and DPMS projects in the upcoming biennium. A total of \$68.1 million of six-year Other Funds capital construction limitation was approved for CAMS in the 2019-21 biennium that will be available for 2021-23 project expenditures. However, Other Funds limitation will need to be increased for DPMS bond proceeds issued in the current biennium but anticipated to be expended in 2021-23 as the project is implemented to support Legislative Counsel bill drafting services.

Key Performance Measures

A copy of the LAC Annual Performance Progress Report can be found on the LFO website:

https://www.oregonlegislature.gov/lfo/APPR/APPR_LEG%20ADMIN_2020-10-01.pdf

Legislative Counsel Committee

	2017-19 Actual	2019-21 Legislatively Adopted	2019-21 Legislatively Approved *	2021-23 Current Service Level	2021-23 Governor's Budget
General Fund	11,712,733	14,657,440	16,766,693	18,510,968	18,356,791
Other Funds	985,146	2,000,148	2,066,532	2,007,900	2,007,900
Other Funds (NL)	470,606	626,570	626,570	632,404	632,404
Total Funds	13,168,485	17,284,158	19,459,795	21,151,272	20,997,095
Positions	58	62	62	62	62
FTE	50.84	55.08	55.08	55.08	55.08

* Includes Emergency Board and administrative actions through January 2021.

Program Description

The Office of the Legislative Counsel (LC) drafts legislation for legislators, legislative committees, and state agencies. LC also provides research services and legal advice to legislators and legislative committees. LC prepares indexes and tables for all measures introduced during a legislative session and, every two years following each session creates, annotates, indexes, publishes, and sells the only official codification of the Oregon Revised Statutes (ORS) and session laws (Oregon Laws). LC also conducts a review of all new administrative rules adopted by state agencies to determine if they are consistent with the agencies' statutory authority. Legislative Counsel is charged by statute (ORS 173.335) with providing necessary drafting services "as legislative priorities permit" to the Oregon Law Commission. The Commission was established in 1997 to identify defects or anachronisms in the law and recommend needed reforms to the Legislative Assembly.

General Fund supports 87.5% of LC's expenditures. Other Funds are derived from sales of the Oregon Revised Statutes, Oregon Laws, bill drafting services, and other LC publications. A small portion of the publication sales income is expended as limited Other Funds and used to defray that part of the agency's expenses that are related to ORS publication editing. The balance of the publication sales income is expended as Nonlimited within the ORS Publications Program. LC has statutory authority to charge state agencies and other entities for drafting legislation and has been doing so since 2001-03.

CSL Summary and Issues

The 2021-23 CSL General Fund budget of \$18.5 million is \$1.7 million (or 10.4%) more than the 2019-21 legislatively approved budget of \$16.8 million. The increase is attributable to standard personal services growth and inflation for services and supplies expenditures.

Key Performance Measures

A copy of the LC Annual Performance Progress Report can be found on the LFO website:

https://www.oregonlegislature.gov/lfo/APPR/APPR_LEG%20COUNSL_2020-10-01.pdf

Legislative Fiscal Office

	2017-19 Actual	2019-21 Legislatively Adopted	2019-21 Legislatively Approved *	2021-23 Current Service Level	2021-23 Governor's Budget
General Fund	4,633,272	7,807,489	8,395,274	8,694,928	8,677,007
Other Funds	3,691,219	4,435,155	4,588,864	4,850,514	4,850,514
Total Funds	8,324,491	12,242,644	12,984,138	13,545,442	13,527,521
Positions	22	27	27	27	27
FTE	22.00	25.77	25.77	27.00	27.00

* Includes Emergency Board and administrative actions through January 2021.

Program Description

The Legislative Fiscal Office (LFO) is a nonpartisan, legislative service agency created by statute in 1959. The Office researches, analyzes, and makes recommendations concerning state expenditures, financial affairs, program administration, and agency organization. The Office reports to the Joint Committee on Ways and Means during legislative sessions and to the Emergency Board and the Interim Joint Committee on Ways and Means during the interim. LFO determines the fiscal impact of all legislative measures and, when applicable, publishes fiscal impact statements that accompany bills through the legislative process. The Office also provides budget analysis and policy recommendations concerning state agency information systems projects and supports committees related to information technology and audits. LFO produces various publications to guide the Joint Committee on Ways and Means processes; addresses specific budgetary topics; provides legislative members, agencies, and the public with detailed and summary information as each budget is presented and after it is adopted; and annually reports on the status of all liquidated and delinquent accounts, as well as agency efforts to collect on such accounts.

The Legislative Fiscal Office had been traditionally supported completely by General Fund. The 2013 Legislative Assembly approved Other Funds for the operations of the agency. The source of the revenue is a portion of the Central Government Service Charge (CGSC) assessment. In the past, all CGSC revenues were transferred to the General Fund. A portion of the CGSC formula is driven by costs associated with the Legislative Fiscal Office, so the Legislature decided to target the funds directly to the Office.

CSL Summary and Issues

The 2021-23 CSL General Fund budget of \$8.7 million is \$299,654 (or 3.6%) more than the 2019-21 legislatively approved budget of \$8.4 million. The increase is attributable to standard personal services growth and inflation for services and supplies expenditures.

Key Performance Measures

A copy of the LFO Annual Performance Progress Report can be found on the LFO website:

https://www.oregonlegislature.gov/lfo/APPR/APPR_LFO_2020-10-05.pdf

Legislative Revenue Office

	2017-19 Actual	2019-21 Legislatively Adopted	2019-21 Legislatively Approved *	2021-23 Current Service Level	2021-23 Governor's Budget
General Fund	2,729,089	2,833,427	3,239,360	3,404,838	3,397,055
Total Funds	2,729,089	2,833,427	3,239,360	3,404,838	3,397,055
Positions	8	7	7	7	7
FTE	8.00	7.00	7.00	7.00	7.00

* Includes Emergency Board and administrative actions through January 2021.

Program Description

The Legislative Revenue Office (LRO) provides staff assistance to the House and Senate Revenue Committees during legislative sessions and to interim revenue committees, task forces, and work groups between sessions. The Office was established in 1975 to provide nonpartisan analysis of tax and school-finance issues. The Office prepares research reports and writes revenue impact statements on initiatives, proposed legislation affecting state or local public finance, personal and corporate income taxes, property taxes, consumption taxes, school finance, and distribution of the State School Fund.

LRO is completely supported by General Fund.

CSL Summary and Issues

The 2021-23 CSL budget of \$3.4 million is \$165,478 (or 5.1%) more than the 2019-21 legislatively approved budget of \$3.2 million. The increase is attributable to standard personal services growth and inflation for services and supplies expenditures.

Key Performance Measures

A copy of the LRO Annual Performance Progress Report can be found on the LFO website:

https://www.oregonlegislature.gov/lfo/APPR/APPR_LRO_2020-10-05.pdf

Legislative Policy and Research Committee

	2017-19 Actual	2019-21 Legislatively Adopted	2019-21 Legislatively Approved *	2021-23 Current Service Level	2021-23 Governor's Budget
General Fund	8,650,956	11,018,643	12,558,369	12,930,532	12,872,239
Total Funds	8,650,956	11,018,643	12,558,369	12,930,532	12,872,239
Positions	61	61	61	61	61
FTE	41.29	41.29	41.29	41.29	41.29

* Includes Emergency Board and administrative actions through January 2021.

Program Description

The Legislative Policy and Research Committee was established as a joint committee of the Legislative Assembly in 2016. The Committee appoints the Director of the Legislative Policy and Research Office (LPRO), which provides centralized, professional, and nonpartisan research; issue analysis; and committee management services for the Legislature. The Office supports the Legislative Assembly by providing professional services to legislative committees, legislators, legislative offices, other government agencies, organizations, and the public. Staff responsibilities include administration of supporting session and interim committees, task forces, commissions and work groups, measure analysis, measure summaries, committee records, session staff coordination and training, research projects, and producing educational materials.

LPRO is completely supported by General Fund.

CSL Summary and Issues

The 2021-23 CSL budget of \$12.9 million is \$372,163 (or 3%) more than the 2019-21 legislatively approved budget of \$12.6 million. The increase is attributable to standard personal services growth and inflation for services and supplies expenditures.

Policy Issues

Redistricting costs, including software tools and a GIS analyst position (1.00 FTE) will need to be considered in LPRO's 2021-23 adopted budget. Continuation of two Language Access positions (2.00 FTE) added during the 2021 session will also impact costs in the upcoming biennium.

Key Performance Measures

A copy of the LPRO Annual Performance Progress Report can be found on the LFO website:

https://www.oregonlegislature.gov/lfo/APPR/APPR_LPRO_2020-10-05.pdf

Commission on Indian Services

	2017-19 Actual	2019-21 Legislatively Adopted	2019-21 Legislatively Approved *	2021-23 Current Service Level	2021-23 Governor's Budget
General Fund	518,737	730,962	862,895	848,419	835,286
Other Funds	729	7,302	7,302	7,604	7,604
Total Funds	519,466	738,264	870,197	856,023	842,890
Positions	2	2	2	2	2
FTE	2.00	2.00	2.00	2.00	2.00

* Includes Emergency Board and administrative actions through January 2021.

Program Description

The Commission on Indian Services compiles information on services available to Indians, assesses state programs and services, serves as a forum for considering Indian problems, and advises on matters relating to the preservation and protection of Indian historic and archaeological resources. The Commission, created in 1975, has 13 members appointed by the President of the Senate and Speaker of the House of Representatives for two-year terms. In addition to two senators and two state representatives, each of Oregon's nine federally recognized tribal groups is entitled to one member. An additional non-voting member from Indian population of the Portland Urban Area may also be appointed by the Commission. Various statutes require that the Commission be consulted on matters related to the preservation and protection of Indian fish, wildlife, historic, and archaeological resources. State agencies are required to consider Oregon's nine federally recognized tribal governments when developing policies and implementing programs that may affect tribal interests. The law also requires the Governor to annually convene a meeting of agency representatives and the tribes; the Department of Administrative Services to provide annual training to agency managers and employees that have regular contact with tribes; and state agencies to submit annual reports to the Governor and the Commission on their activities with tribes.

The Commission is primarily supported with General Fund. Other Funds revenues from registration and fees are generated from sponsorship of special meetings and used to cover the costs associated with events.

CSL Summary and Issues

The 2021-23 CSL General Fund budget of \$848,419 is \$14,476 (or 1.7%) less than the 2019-21 legislatively approved budget of \$862,895. The decrease is attributable to a personal services reconciliation adjustment.

Key Performance Measures

A copy of the Commission Annual Performance Progress Report can be found on the LFO website:

https://www.oregonlegislature.gov/lfo/APPR/APPR_LCIS_2020-09-30.pdf