## **DCBS:**

#### OREGON'S LARGEST BUSINESS REGULATORY AND CONSUMER PROTECTION AGENCY

Ways and Means Subcommittee on Transportation and Economic Development – Subcommittee Presentation

April 7 and 10 2001



## Agency presentation schedule

#### April 7, 2021

**Department of Administrative Services Presentation** 

#### **Agency Overview**

#### **Consumer Protection and Safety**

- Division of Financial Regulation
- Health Insurance Marketplace
- Building Codes Division

#### April 12, 2021

#### **Worker Protection System**

- Workers' Compensation Division
- Oregon OSHA
- Workers' Compensation Board

#### **Public Testimony**

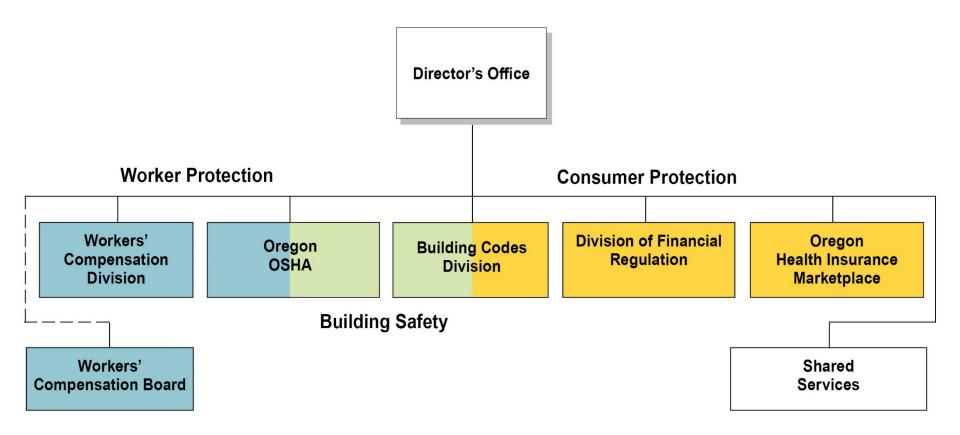
Patrick Heath, DAS

Andrew Stolfi, Director

TK Keen, Administrator Chiqui Flowers, Administrator Alana Cox, Administrator

Sally Coen, Administrator Michael Wood, Administrator Connie Wold, Chairperson

## **DCBS organizational chart**



## Budget drivers, risks, environmental factors

- The economy
  - Revenues directly tied to changes in economy
  - Effect of certain industries on workload, such as construction industry
- COVID-19, natural disasters, including wildfires and floods
- COVID-19 Temporary Paid Leave Program (July 14, 2020, Emergency Board)

## 2021 department-sponsored bills with budget impact

 HB 2041 – Transfers Oregon Health Insurance Marketplace to Oregon Health Authority on June 30, 2021

## **Policy option packages**

#### Workers' safety system

- Workers' Compensation Modernization Program: 1.88 FTE, POP 101, \$481,565 Other Fund
- OSHA Funding Alignment: 2.50 FTE, POP 102, \$599,118 Other Fund

#### **Consumer protection**

- Marketplace transfer to OHA: -18.00 FTE, POP 103, HB 2041, SB 65, -\$14.9 million Other Fund
- Insurance stabilization: 1.00 FTE, POP 105, \$210 million Other Fund/Federal Fund

## Administrative efficiencies

- Shared hearings facilities for use by other agencies, and lease agreements with public entities and community partners
- Collaboration with other agencies to share workload
- Redeploy staff to help with increased workload

## **10% reduction**

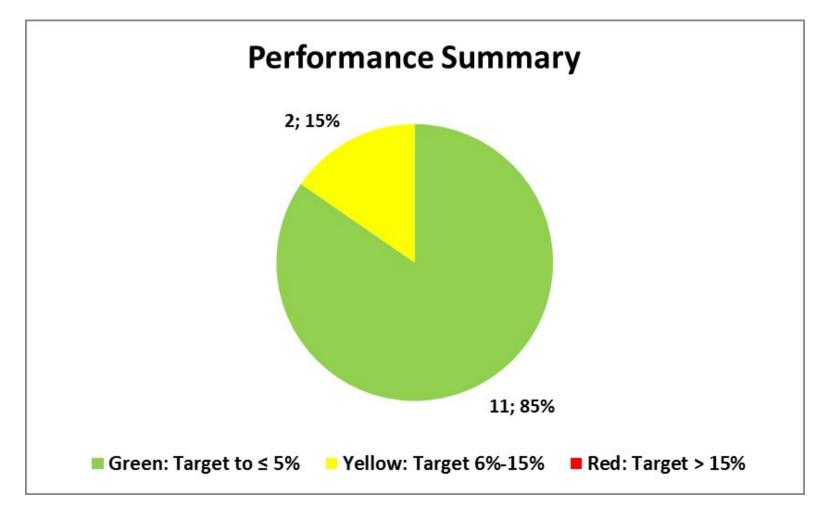
DCBS approach:

- Prioritize DCBS programs by program impact
- Estimate cost of programs
- Set 5 percent and 10 percent cut levels

## **Governor's budget reduction**

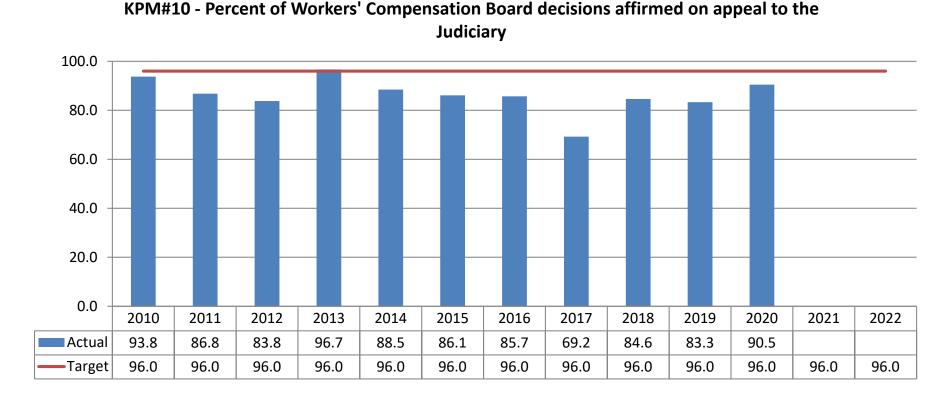
- DAS analyst adjustments
  - State government service charge
  - DAS charges for services related to State Data Center, enterprise goods and services, and enterprise administrative services
- Revenue base adjustments
- Expenditure base adjustments

## Key performance measures



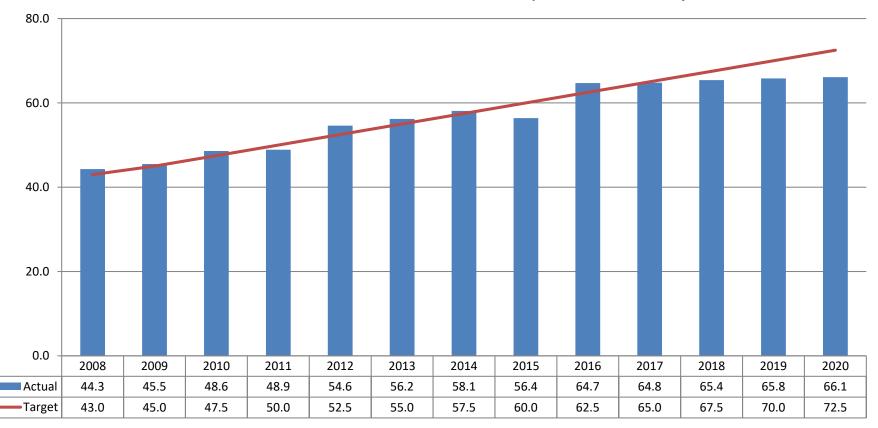
#### KPM #10 – Upheld Workers' Compensation Decisions

#### Board provides consistent, sound legal decisions



#### **KPM #13 – E-Transactions for Customers** Electronic Transactions

KPM#13 - Percent of customer transactions completed electronically



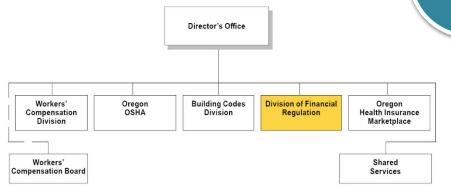
#### Consumer protection and safety



## **Financial Regulation**

Protecting Oregonians' access to fair products and services through education, regulation, and consumer assistance

#### Phone calls and emails from consumers in 2020: 13,684



#### The division ensures that:

- Insurance companies, banks, and credit unions are financially sound
- Oregonians are treated fairly as policyholders and beneficiaries
- All financial, insurance, and mortgage professionals are held to high standards
- Rates are reasonable in relation to the benefits provided by an insurance policy
  - Recoveries to consumers: More than \$3.6 million
  - Anticipated transfers to General Fund (2021-23): \$146 million

Accomplishing the mission

- COVID-19 response
- Emergency order to entire insurance market to provide relief
- Telehealth agreement
- Regulatory guidance issued to protect consumers and inform licensees
- Fielding of consumer questions

Accomplishing the mission

#### Wildfires response

- Outreach staff in the field within days to answer consumer questions
- Emergency order regarding insurance to provide relief to those impacted
- Ongoing support to consumer questions and complaints

Accomplishing the mission

- Protect consumers by monitoring the financial soundness of institutions and insurance companies
- Statewide consumer education and assistance
  - Financial literacy
  - Home ownership
  - Disaster preparedness
  - Scam prevention

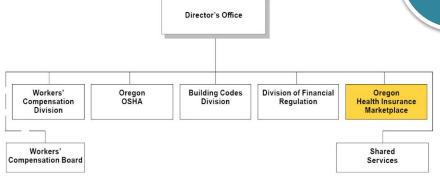
Insurance Stabilization Policy Option Package No. 105 \$209,994,168 total fund, 1.00 FTE

- Oregon Reinsurance Program was established in 2017 to stabilize rates and premiums for individual health benefit plans and provide greater financial certainty to health insurance consumers in Oregon
  - For plan years 2018-2021, program kept rates from increasing by 6% each year

#### Consumer protection and safety

# **Health Insurance** Marketplace

Help Oregonians enroll in health insurance that best fits their needs



- Ensures health insurance plans comply with current federal and state consumer protections
- Supports a network of free and local community partners and agents to help Oregonians enroll
- Raises awareness among Oregonians on their health insurance options
- Provides seamless enrollment support to Oregonians in the commercial market and on Medicare

#### Enrollment

More than 141,000 for 2021 coverage via HealthCare.gov

(2020: More than 145,000)

Accomplishing the mission

- Drive enrollment in individual market by retaining enrollees and targeting uninsured and those eligible for financial assistance
- Train local community partners and Senior Health Insurance Benefits Assistance (SHIBA) volunteers
- Educate Oregonians and connect them with local help for enrolling in private health insurance and Medicare

Accomplishing the mission

- Ensure marketplace remains financially self-sufficient
- Work closely with consumer advocacy organizations and other stakeholders on policy and operations
- Monitor federal activity to anticipate customers' needs

Senior Health Insurance Benefits Assistance (SHIBA)

- Provides specialized Medicare counseling and advocacy by certified counselors
- Works with community partners to establish and maintain local county counseling sites that deploy more than 200 volunteer counselors
- Provides assistance to more than 22,000 Oregonians per year on Medicare-related issues



#### Health Insurance Marketplace COFA Premium Assistance Program

- Until December 2020, citizens of the Republic of Palau, Republic of the Marshall Islands, and the Federated States of Micronesia living in U.S. under the Compact of Free Association (COFA) were not eligible for Medicaid
- Legislature established the COFA Premium Assistance Program in 2015 to increase health equity
- Program ensures low-income COFA islanders in Oregon can buy and use a Marketplace-qualified health plan with the help of financial assistance (payments for premiums and

approved in-network out-of-pocket costs)

Marketplace transfer to Oregon Health Authority Policy Option Package 103, HB 2041, SB 65 -\$14,870,281 Other Fund, -18.00 FTE

- Marketplace resources transfer to OHA
  - -18.00 FTE, -\$14.9 million budget
  - No gap in services to Marketplace stakeholders

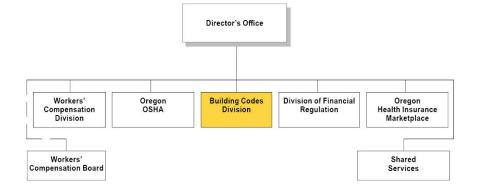
#### Consumer protection and safety



## **Building Codes Division**

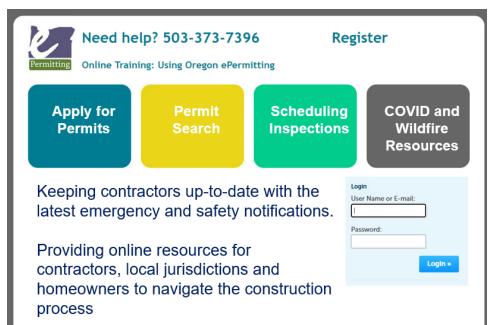
Working with Oregonians to ensure safe building construction while supporting a positive business climate

- Adopt and enforce uniform building code for Oregon
- Resolve code disputes
- Local government assistance
- License trades workers and train and certify inspectors
- Provide building department services where local entities do not



## **Building Codes Division**

#### Accomplishing the mission



#### Jurisdiction Resources

End of Day Report ePermitting Advertising Business Cards Register for ePermitting Brochure How to Upload Documents on ePermitting Inspection Codes Brochure Modelo Estandar de Oregon Codigos de inspeccion SelecTXT Brochure IVR Call Flow Brochure Insert

#### **Contractor Resources**

Building Codes Division Construction Contractors Board DEQ Onsite/Septic Contact List Elevator Permits Landscape Contractors Board Lead Renovation, Repair and Painting Rule Minor Labels Online Training: Using Oregon ePermitting

- Continue implementing ePermitting program
- Piloting virtual inspections and other flexible tools to expand options for contractors and building

departments



## **Building Codes Division**

Accomplishing the mission

- Responsive to emergencies and rapidly changing construction landscape
- Collaborate with partners to develop diverse talent pipeline of inspectors and building officials
- Expand training opportunities for building officials, inspectors, and plans examiners

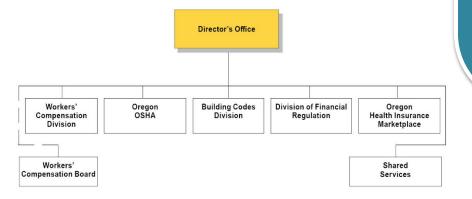


#### Worker protection system



## Ombudsmen

Helping workers and small business owners through the workers' compensation system



Small Business Ombudsman (SBO) Answers questions about:

- Shopping for workers' compensation insurance
- Premiums/audits

Ombudsman for Injured Workers (OIW Answers questions about:

- Worker rights and responsibilities
- Benefits
- Returning to work

July 2019 through June 2020 - 798 total SBO contacts

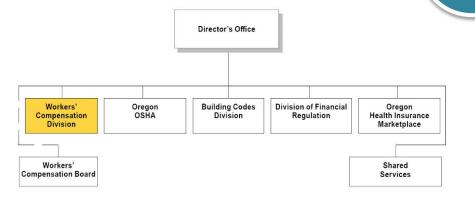
- 8,151 total OIW inquiries

#### Worker protection system

#### Workers' Compensation Division

## **Workers' Compensation**

To advance a leading workers' compensation system that represents integrity and fairness for



System is designed to provide:

- Prompt and complete medical treatment
- Adequate and reasonable income benefits
- A fair and just administrative system
- Self-sufficiency for workers
- A sole and exclusive remedy

Two primary customers:

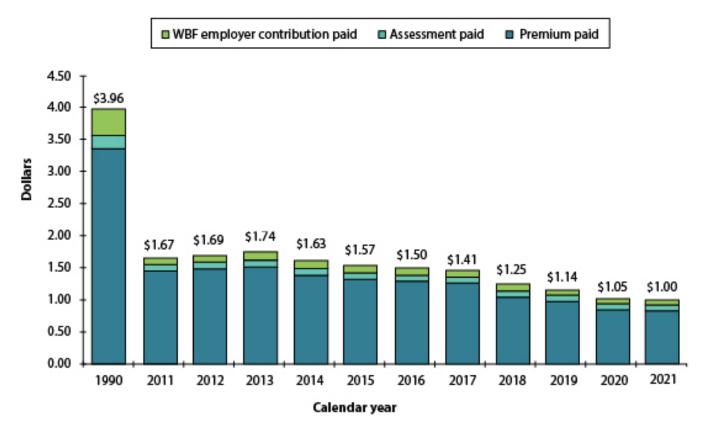
- Subject employers (2019): 126,100
- Subject workers (2019): 1,972,500

Also, insurers, self-insured employers, service companies, medical providers, vocational providers, attorneys

# Successful system ✓ Affordable for employers ✓ Good benefits and outcomes for workers

#### Workers' compensation system employer costs

Total loaded pure premium, premium assessment, and WBF assessment paid per \$100 of payroll



Total employer costs per \$100 payroll for loaded pure premium, premium assessment, and Workers' Benefit Fund cents-per-hour assessment. Loaded pure premium includes insurer costs, known as expense loading factors. Historic figures are adjusted to reflect the 2020 mix of employment and payroll.

## **Worker benefits**

- Worker benefits are strong
- Most worker benefits adjust with changes in Oregon's wages
- Benefits have been improved for:
  - Fatality claims
  - Permanent totally disabled workers
  - Permanent partially disabled workers
- Return-to-work programs help workers get back to work quickly and safely

## **Return-to-work programs**

- Workers who use them have a higher post-injury employment rate and better wage recovery than those who don't.
- In 2019, return-to-work programs helped more than 8,600 workers
- Employers benefit by retaining a valuable workforce and reducing claim costs



The Preferred Worker Program helped Josh Allison start a new career at an Astoria brewery following an on-the-job injury.

# Workers' Compensation Division

Accomplishing the mission

- Make progress toward modernizing information systems
- Expand outreach to preferred workers and collaborate with employers on return-to-work programs
- Continue implementing electronic records management and allow more electronic transmission of information where possible
- Adjust stakeholder outreach to adapt to COVID-19 situation

## **Workers' Compensation Division**

Modernization Program Policy Option Package No. 101 \$481,565 Other Fund, 1.88 FTE, 2 positions

- Enhance information technology support for existing programs
- Implement process improvement projects recommended by modernization consultant
- Prepare processes and systems for large technology projects when fiscal conditions improve

#### Worker protection system





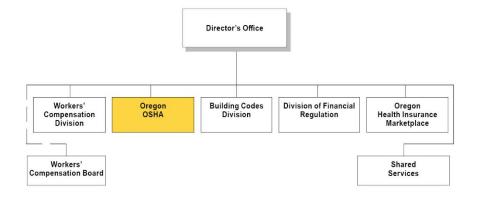


#### Oregon Occupational Safety and Health Division

## **Oregon OSHA**

Improving workplace safety and health for all Oregon workers

- Inspect workplaces
- Help employers identify and eliminate hazards
- Investigate workplace fatalities/injuries



Who we serve:

- Workers (2020): 1.97 million
- Business and government establishments (2020): 161,000

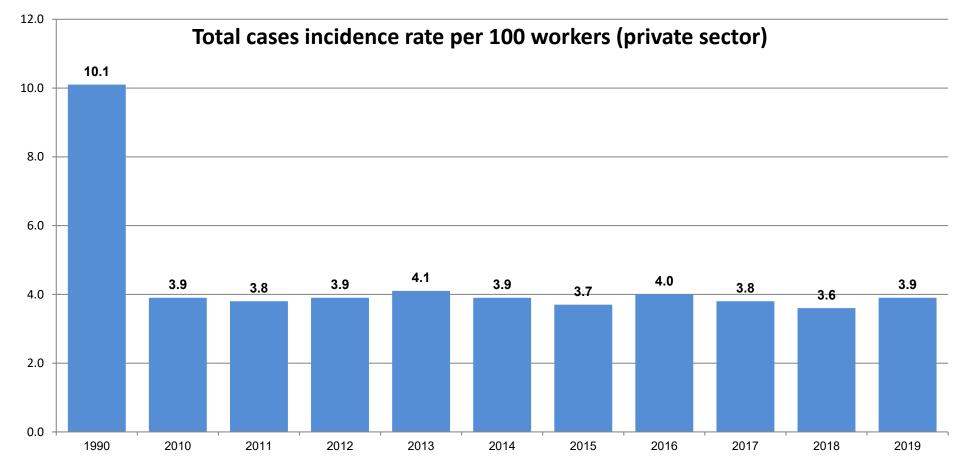
#### **Oregon OSHA** Accomplishing the mission

- Enforcement focus: COVID-19 complaints; high-hazard industries and occupations; balance regular scheduled activities with several emphasis programs to address key risks and pandemic response
- Education focus: Small employers
- Outreach focus: Vulnerable and hard-to-reach workers
- Achieve the highest employer inspection presence in the country
- Use a variety of communication channels to highlight and address significant workplace hazards and lessons learned

#### **Oregon OSHA** Accomplishing the mission

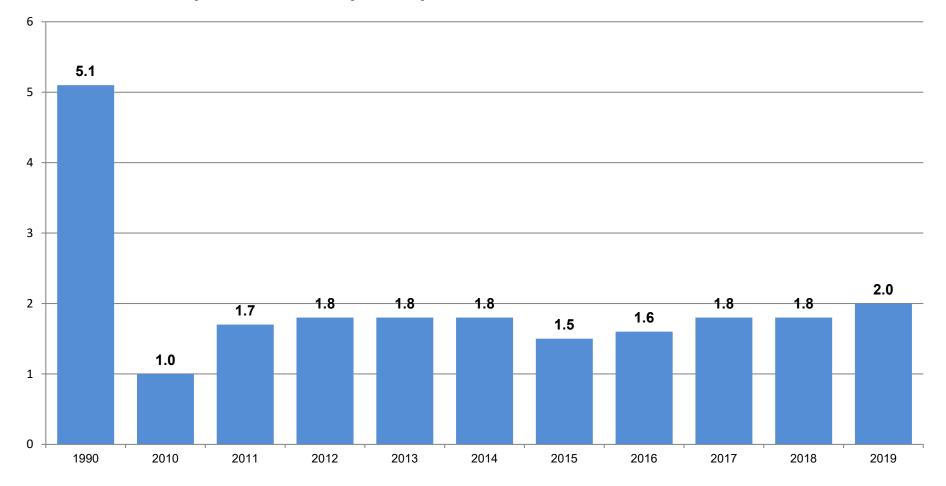
- Continue to move more safety and health training online to allow better employer/worker access, including adding Spanish-language versions
- Make safety and health standards easier to understand by providing technical assistance, publications, and outreach materials
- Maintain stakeholder relationships through involvement in rulemaking, policy development, and ongoing advisory groups

# Occupational injury and illness incidence rates



#### **Fatality rates**

Compensable fatality rates per 100,000 workers, 1990, 2010-2019



## **Complaints – COVID-19**

30,000						D 🔳 No	n-COVID						
	As of March 1, 2021												25,732
25,000	<b>NOTE:</b> In a typical year, Oregon OSHA receives approximately 2,000 total complaints											4,088	
20,000													
15,000													
10,000													2 <mark>1,64</mark> 4
5,000	2,760 294 <mark>2,466</mark>	1,465 172 <mark>1,293</mark>	1,165 183 982	1,676 355 <mark>1,321</mark>	3,491 432 3,059	2,529 398 <mark>2,131</mark>	1,814 780 1,034	1,754 310 <mark>1,444</mark>	3,452 493 2,959	2,273 243 <mark>2,030</mark>	2,008 240 <mark>1,768</mark>	1,345 188 1,157	
	Mar-20	Apr-20	May-20	Jun-20	Jul-20	Aug-20	Sep-20	Oct-20	Nov-20	Dec-20	Jan-21	Feb-21	Totals

## **Oregon OSHA**

Workplace Safety and Health Policy Option Package No. 102 \$599,118 Other Fund, 2.50 FTE

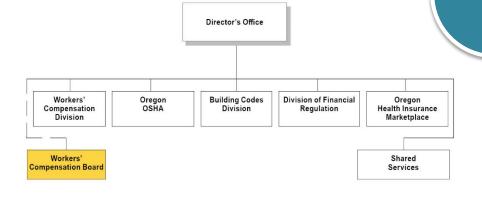
- Federal Funds versus Other Funds (Premium Assessment Operating Account) limitation
- Limitation adjustments for "Salary Pot" changes (cost-of-living adjustment and personal services)
- Federal grant awards do not increase comparable to Legislature-approved changes to compensation and benefits

#### Worker protection system

#### Workers' Compensation Board

## **Workers' Compensation Board**

Producing sound legal decisions for Oregon's workers' compensation system



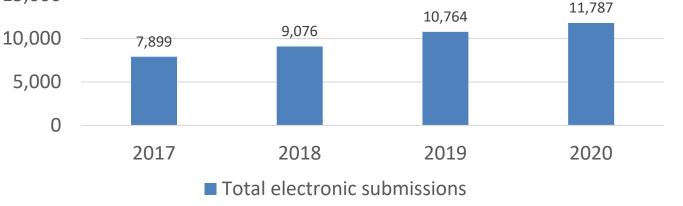
Administrative law judges (ALJs):

- Hold due process hearings of workers' compensation and Oregon OSHA disputes
- Provide mediation services
- Board members:
  - Provide appellate review of ALJ decisions
  - Approve claim disposition agreements
  - Exercise own motion jurisdiction

In 2020: 98% of ALJ orders timely issue 99% of mediations settled

#### **Workers' Compensation Board** Access to justice for all Oregonians

- Interpreters provided at no cost for hearings and mediations
- We come to you In-person hearings and mediations set in the location of the injured worker
- During COVID-19, pivoted to telephonic and videoconference hearings and mediations
- Increase electronic access to WCB through a web portal



### **Hearing locations**



