





WAYS AND MEANS PUBLIC SAFETY SUBCOMMITTEE

Oregon Youth Authority February 15, 17 and 22, 2021

Presentation Schedule



Agency Overview

Our Approach – Equity, PHD, and YRS

Youth Served by OYA – Demographics

OYA Structure, Budget, and Performance Management

21-23 Budget Priorities

- Diversity, Equity, and Inclusion
- Positive Human Development
- Small and Safe Living Units
- System Stability
- Youth Reformation System
- JJIS Modernization

21-23 Budget Development

Key Performance Measures

Public Testimony

Themes



- Diversity, equity, and inclusion
- Small and safe living units
- Maintaining a stable, balanced system
- Modernizing the Juvenile Justice Information System (JJIS)

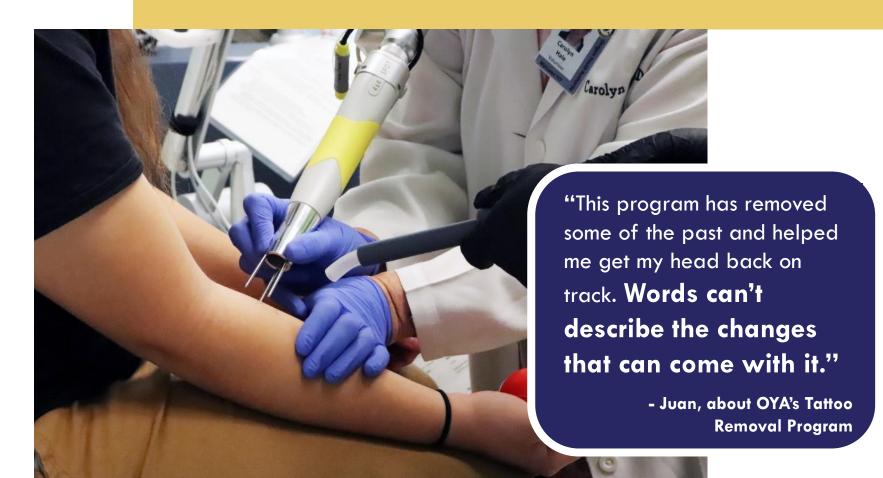


AGENCY OVERVIEW

Our Mission and Place in the System

AGENCY OVERVIEW

OYA's Mission and Vision



Agency OverviewOYA's Mission and Vision



Mission

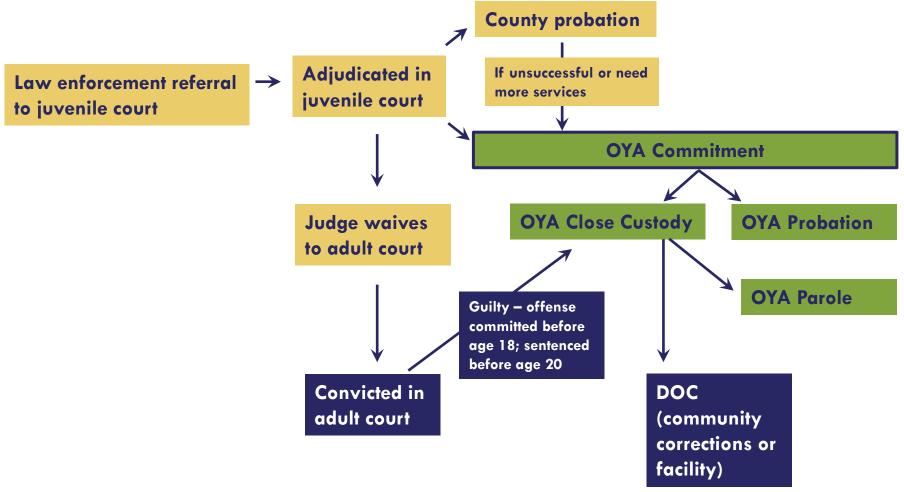
To protect the public and reduce crime by holding youth accountable and providing opportunities for reformation in safe environments.

Vision

That youth who leave OYA go on to lead productive, crime-free lives.

Oregon's Juvenile Justice System

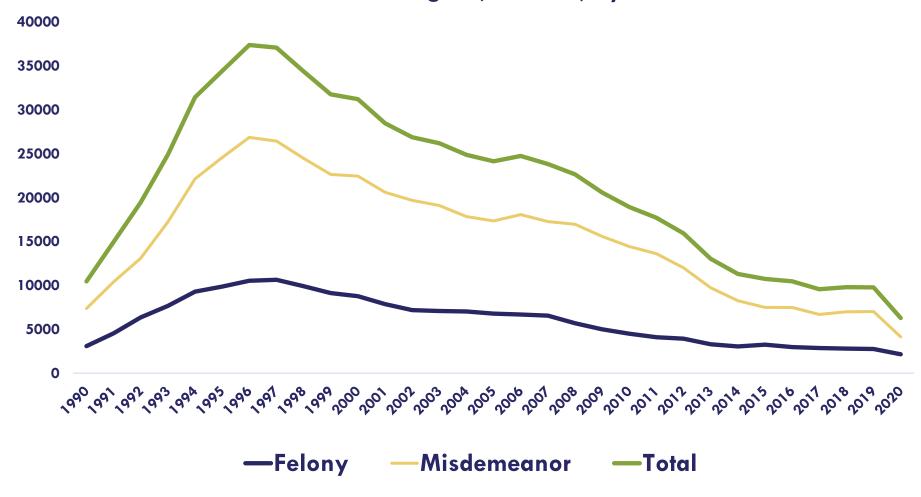




Oregon Juvenile Referrals (Criminal) - 1990-2017

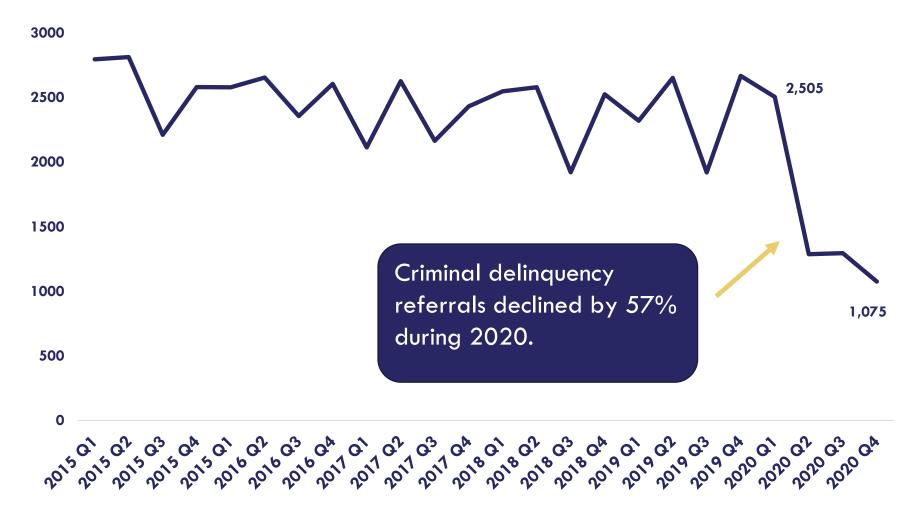






Juvenile Referrals in Oregon (Criminal) 2015-2020





Oregon's Juvenile Justice System – 2019 Snapshot

Youth in Oregon, 12-17	296,594
Oregon youth referred to justice system	6,830
Adjudicated and supervised by county juvenile departments	1,735
Committed to OYA facilities or probation	456
Convicted as adults and placed in OYA facilities	32

Sources: Oregon population from Puzzanchera, C., Sladky, A. & Kang, W. (2020). "Easy Access to Juvenile Populations: 1990-2019"; other data from Oregon's Juvenile Justice Information System (JJIS), 2019.

Commitment to OYA - Legal Requirements



- Ages 12 to 24
 - Thresholds: A misdemeanor for YCF;
 B misdemeanor for probation
- Committed crimes prior to their 18th birthday
- Youth have two main legal statuses:
 - Committed to OYA legal custody by juvenile courts.
 - Committed to Oregon Department of Corrections by adult courts. Placed in OYA facilities until age 25 because of their age.

OYA and Oregon's Juvenile Justice Continuum



- OYA is just a part of the juvenile justice system
- Preserve funds for local county juvenile department partners
- Support community-based providers
- Seek to maintain integrity of OYA service areas



OUR APPROACH

Equity Lens / Anti-Racism



- Juvenile justice system has historical roots in racist policies and can perpetuate inequity
- Applying an equity lens to agency as a whole
 - Youth outcomes
 - Hiring/supporting a diverse workforce
 - Policy and practice
- Recognize and address impacts on staff and youth
- Ownership of racial equity at every level of agency

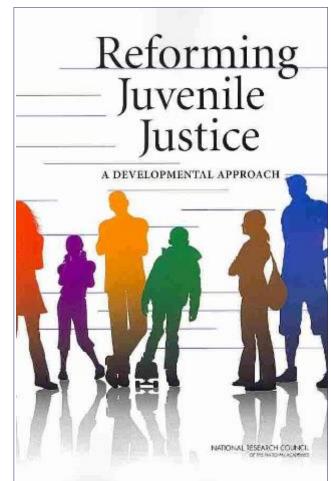
The Developmental Model



Recommended by the National Research Council

Focus on positive social development of youth

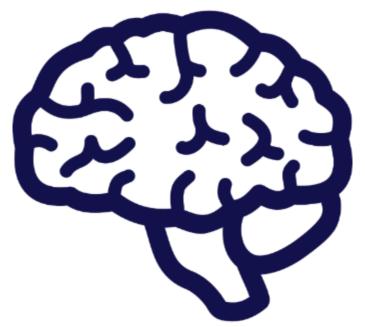
- Improves youth outcomes
- Creates safer communities
- Reduces future victimization



The Developmental Model



- The human brain gets built in an ongoing construction project that continues into our mid-20s.
- Brain development is rapid in adolescence — it affects youths' judgment, decisionmaking, and behavior.



Positive Human Development (PHD)



Key developmental tasks we all need to learn as we grow up:

- 1. Develop identity
- 2. Solve problems
- 3. Manage emotions and resolve conflict
- 4. Learn to make good decisions

Supporting staff development helps us support the youth.

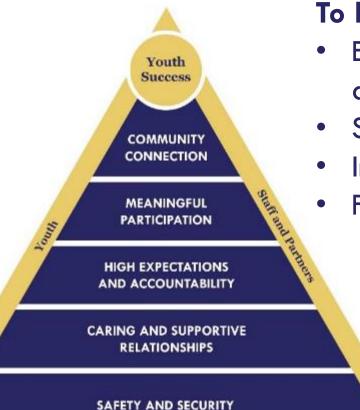
Positive youth development + staff development = "positive human development"

Positive Human Development (PHD)



PHD provides:

- Supportive relationships
- Meaningful participation
- Opportunities



Agency Infrastructure

To help:

- Encourage accountability
- Support growth
- Increase engagement
- Facilitate learning

OYA is Research- and Data-Driven



The Youth Reformation System (YRS)

Four key components of YRS

Population forecast Placement and treatment Program evaluation Community context

YRS uses:

- Data
- Research
- Predictive analytics

To:

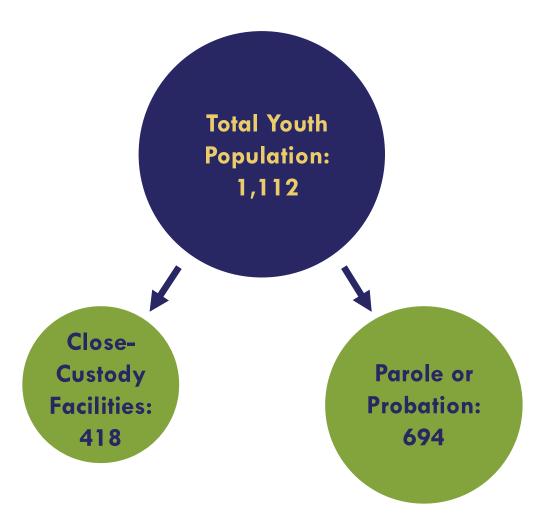
- Inform decision-making
- Support professional discretion
- Reduce future victimization
- Maximize use of resources



YOUTH SERVED BY OYA

Demographic statistics

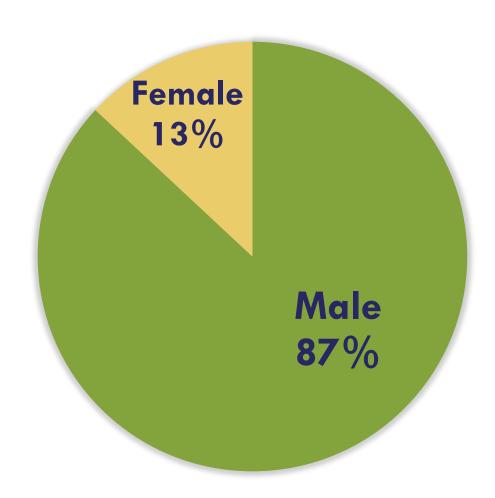




Source: OYA Quick Facts January 2021

Gender

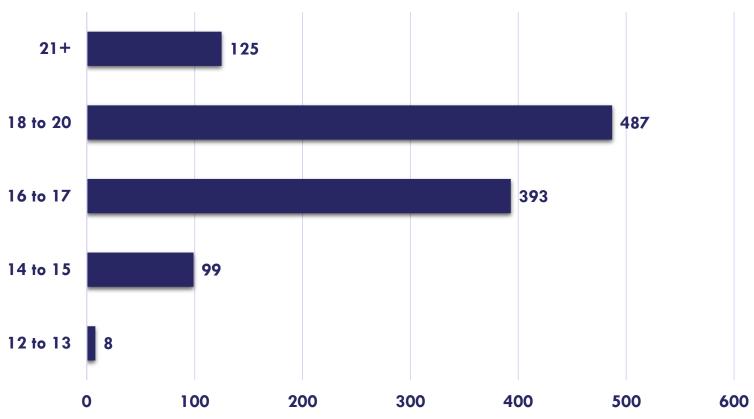




NOTE: Some youth identify as non-binary.

Age





Most Serious Commitment Crimes



Commitment Crimes	Number	Percentage
Sex Offense	358	32%
Property	275	25%
Person-to-Person	221	20%
Robbery	84	8%
Homicide-Related	43	4%
Weapon-Related	41	4%
Criminal Other	29	3%
Drugs/Alcohol-Related	28	3%
Public Order	23	2%
Arson	10	1%

Social Characteristics



	Males	Females
Substance Abuse or Dependence	61%	68%
Parents Used Alcohol or Drugs	66%	78%
Diagnosed Mental Health Disorders	78%	89%
Diagnosed Conduct Disorder	48%	39%
Sexually Abused	14%	39%
Special Education	37%	30%
Past Suicide Behavior	12%	30%
Youth is a Parent	13%	13%

Source: OYA Quick Facts January 2021

Race & Ethnicity



	All	OYA Y	fouth	Facilities (Detail)					
Race / Ethnicity	Oregon Youth	Community Supervision	Facilities	OYA Youth	DOC Youth				
African-American	4%	12%	15%	14%	17%				
Asian	6%	2%	2%	3%	1%				
Latino/a	22%	21%	24%	20%	30%				
Native American	1%	5%	5%	6%	3%				
White	67%	55%	52%	55%	48%				
Other/ Unreported		4%	2%	3%	1%				

Sources:

Oregon population projection from Puzzanchera, C., Sladky, A. & Kang, W. (2020). "Easy Access to Juvenile Populations: 1990-2019". OYA youth statistics derived from OYA Quick Facts, January 2021

Recidivism



Youth Committed by Juvenile Courts								
Probation	23.3%							
Parole	30.4%							
Youth Committed by Adult Courts								
Post-Prison Supervision from OYA	21.6%							
Supervision after release from DOC	44.1%							



OYA STRUCTURE, BUDGET, AND PERFORMANCE MANAGEMENT

Structure/Budget/Performance Overview

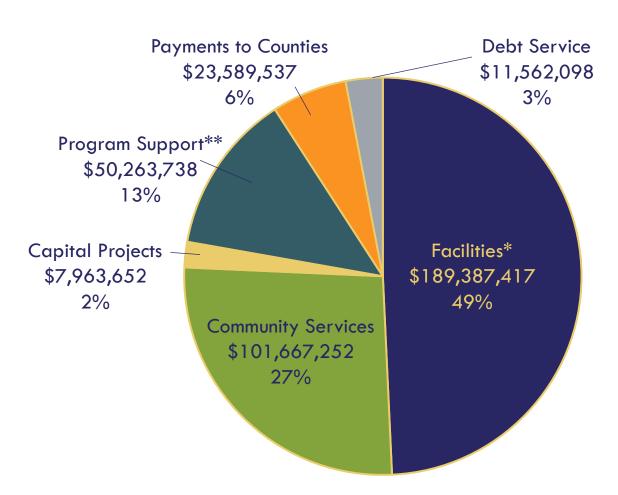


- 970 Employees
- **5** Youth Correctional Facilities
- 4 Youth Transitional Facilities
- **18** Parole and Probation Field Offices
- **33** Residential Programs
- **59** Foster and Proctor Homes
- \$329.7 million General Fund budget
- \$384.4 million Total Funds budget

Structure/Budget/Performance Budget by Category



2019-21 LAB



*Includes Health Services and Physical Plant Operations

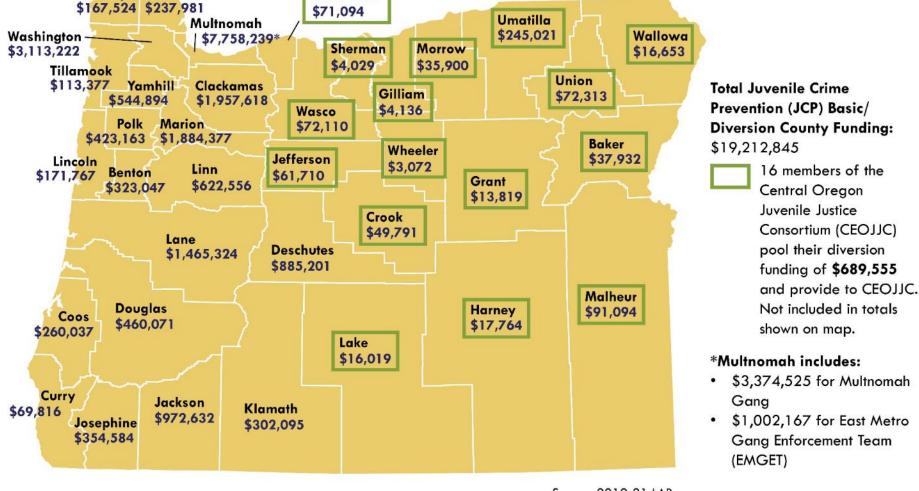
**Includes Director's Office, Agencywide, Development Services, and Business Services

Funding Assistance to Counties 2019-21

Hood River

Clatsop

Columbia



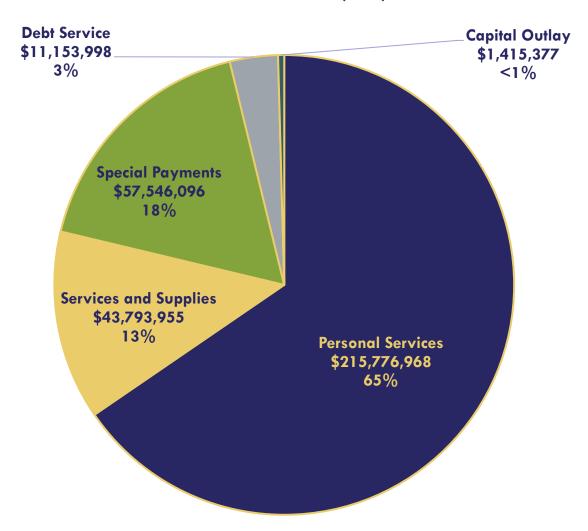
Source: 2019-21 LAB

Structure/Budget/Performance

Budget by Type of Expense



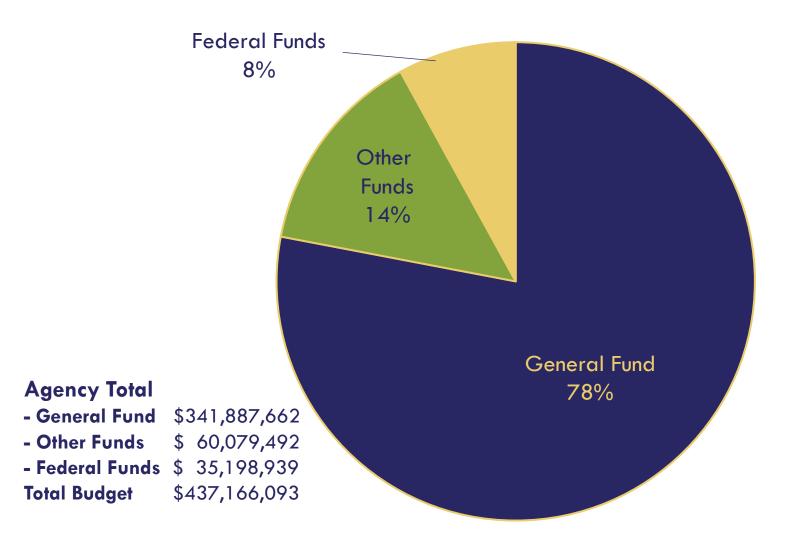
2019-21 LAB (GF)



Structure/Budget/Performance Revenue Summary



2021-23 Governor's Budget



Structure/Budget/Performance

OYA Performance Management System (OPMS)



are we in?

What accomplishments

define our success?

What business

youth offenders accountable

VISION go on to lead

What legacy does OYA want to leave?

ingaged, culturall competent and

VALUES.

OYA's core values are

What beliefs quide our actions?

SON YOUTH AUTHORITY MANAGEMENT SYSTEM FUNDAMENTALS MAP January 3, 2019

B. Ensuring physical plants are safe and secure Selecting and main

echnical systems D. Preventing self-harm

and assault of others E. Ensuring safe transportation of youth

F. Deploying appropriate staffing G. Managing systems

youth, staff and public

managing escapees and runaways Maintaining sanitation J. Meeting PREA

monitorina, respondina and following up on sexual abuse allegations

OP 1.3: Youth-on-youth OP 1.5: Use of isolation

OM 1: Youth

feel safe

B. Staffing cases with partner agencies C. Making referrals to treatment programs

E. Ensuring proper reco

F. Validating court orders and commitment dates

and dispositional hearings

. Ensuring youth comply with legal requirements Reporting progress to

J. Ensuring victims' rights

are met K. Submitting termination documents

Terminating cases M. Exiting youth offenders

B. Confirming first-day

C. Assessing crimino risks and needs mental and behavioral

E. Assessing special

Reviewing youth assessment period

Identifying appropriate ment resources Managing the youth offender population

via a validated youth classification system Making recommenda

fions to the Administra tive Review Board

Coordinating intake and supervision of ICJ incoming youth

What routine work must we do well?

B. Creating medical care plans C. Assessing and beating mental health conditions

D. Screening for infectious E. Educating youth and staff on health care

issues F. Responding to youth

(medigrems) G. Administering medications

H. Administering I. Developing and

policies and procedures Managing contracts

and products, and with contracted primary and specially health care

M. Managing youth behavior N. Providing access to courts and counse O. Identifying and securing resource entitlements P. Managing youth funds Q. Coordinating youth Coordinating youth travel out-of-state

C. Providing mail services D. Providing clothing, linens and laundry sys. E. Providing for good hygiene F. Providing for family communications an

D. Delivering case plan G. Providing recreation

E. Providing treatmen F. Managing restitution to victims H. Transferring and transporting youth

security and youth

G. Assessing and re-assessing youth progress on an ongoing pasis Overseeing community out-of-home placements J. Making culturally specific services available

H. Adjusting case plans based on assessments K. Facilitating access to Meeting case plan objec-

CM, PS, EF, RE

information to develop

B. Using assessment

faith services L. Ensuring a system for Engaging families in reformation grievances and appeals K. Providing educational and vocational services

M. Closing cases

N. Aligning physical reformation

BC, CM, BC, EF A. Developing and imple-B. Complying with new legal mandates

strategies B. Developing con ication materials C. Managing internal

D. Managing external E. Involving citizens as

future state of agency operations and program F. Monitoring outcomes

E. Identifying the gaps desired future states F. Identifying the financial and other

needed to close the gap G. Developing implemen tation plans H. Developing timelines

ND, PS, CM, RE, EF, MA

changing needs

program delivery

D. Defining the desired

C. Defining current state of

agency operations and

and measures I. Conducting target reviews and making adjustments as required J. Maintaining emerge

response plan K. Keeping agency rules

ND, PS, CM, EF, RE, MA RE, CM, PS, MA, EF, ND

Reporting financial

H. Ensuring compliance

rent state of strengths and weaknesses) C. Paying obligations (Expenditures) Identifying industry research-based best

practices Setting outcome and D. Identifying the gaps G. Managing employee

state and the desired E. Prioritizing initiatives

F. Implementing process G. Monitoring outcomes and adjusting actions as

evaluations

I. Conducting regular internal audits to reduce agency risk J. Responding to reports

of youth and staff

RE, CM, PS, MA, EF, ND

addressing human resource needs

. Recruiting, hiring, and D. Managing revenue E. Reconciling financial onboarding a diverse information

C. Providing training coaching, and opportunities

D. Managing employee safety and health

E. Reviewing, evaluating, and recognizing performance Bargaining and administering CBAs, HR C. Tracking, monitoring, and reporting assets acquiring applications Maintaining infrastructure and D. Disposal of assets

RE, CM, PS, EF

B. Operation and maintai

ing physical assets

applications D. Ensuring system security

and support

Developing and

RE, EF, ND

How does the routine work get done across OYA?

OP 1.1: Runaways OP 1.2: Youth-on-staf

OP 1.4: Facility staff safety OP 1.6: Physical plant

OP 2.1: Access to community services residential capacity

OP 2.2: Access to community services OP 2.3: Victims notified OP 24: Victims notified OP 3.2: Case plan

OP 3.1: Intake RNA

relevance to RNA (field) OP 3.3: Intake length-of-stay OP 3.4: Timely case plan OP 3.5: Initial payo

OM 4: Youth

OP 4.1: Suicidal esk

What shows how well we are accomplishing the routine work?

OP 4.2: Treatment service OP 4.3: Medical exa tion and care plan

OP 5.1: Access to family OP 5.2: Access to family

OP 5.3: Participation in cultural groups OP 54: Grievance system OP 55: IC.I towel nemits

programs - facility OP 6.10: ICJ progress

have appro-

OP 6.1: Residential program 6.2: Educational

SP 1.3: Message generation SP 1.5: Public engagemen

SP 1.2: Executive com-

SP 1.1: Executive notifica-

SP 3.1: Idea implementation SP 3.2: Staff involvement SP 2.2: Current agency SP 3.3: Measures showing SP 3.4: Measures meeting

SP 3.5: Outcome evaluation SP 3 6: Timely PSO cases : Investigation dispo Timely response

SP 4.1: SPOTS card usage SP 4.2: Payroll accuracy SP 4.3: Collection efforts SP 4.4: Travel claims SP 4.5: Programs within

SP 4.6: Budget forecast

SP 5.1: Time loss due to injury SP 5.2: Applicant diversity SP 5.3: iLearn training completion 5.4: Hiring and oversigh

SP 5.5: Perfo

SP 6.1: Purchasing SP 6.2: Contract process SP 6.3: Retroactive or

> SP 6.4: Retroactive SP 6.5: Physical plant work indx SP 6.7: Energy use

SP 7.1: JJIS/OTIS availability SP 7.2: Email availability SP 7.3: IS oustone

SP 7.4: Security events and SP 7.5: Critical security vul nerabilities for netwo

The public

are safe



OM 3: Youth

are healthy







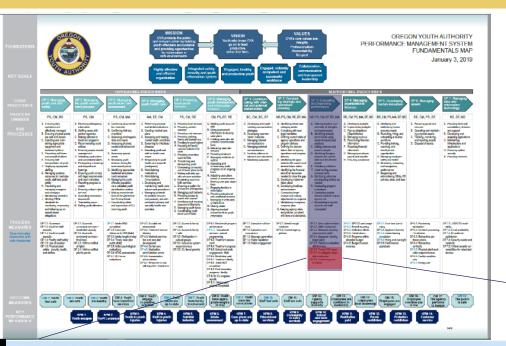


What will gauge the impact/effectiveness of our routine work?

have few

Structure/Budget/Performance

OPMS Scorecards





- Scorecards are produced at the end of the month following a quarter.
- Staff review the data and place it in the context to encourage robust discussions about what is being accomplished, impact, and next steps.

		79.90			-														
			Current Performance Criteria																
ID	Measure	Definition	Red	Yellow	Green		2017- Q4	2018- Q1	2018- Q2	2018- Q3	2018- Q4	2019- Q1	2019- Q2	2019- Q3	2019- Q4	2020- Q1	2020- Q2	2020- Q3	2020- Q4
SP 3.6	Timely PSO cases	Percent of P5O cases completed in timeframe. Average of a) percent of investigations completed within 60 days of opening the case and b) percent of incidents completed within 30 days of opening the case.	< 80	80 to 90	>= 90	A	92	96	89	81	86.5	92	54	89	72	91	76	67	74
	Byrd Not	 7 of 10 qualified investigations completed in 60 days, 99 of 127 qualified incidents completed within 30 days. 	Updated:	Q1 Q2 Q	3 Q4	Target:	90 +	90 +	90	90	90	90 +	90	90	90	90 +	90	90	90
SP 3.7	Investigation disposition outcome	Percent of closed investigative cases that have a determinable outcome either substantiating or unsubstantiating the case. (Cases unable to be determined will lower the measure.)	< 65	65 to 75	>= 75	A	74	83	77	88	75	87	100	100	67	100	67	88	100
	Byrd Not	e: 10 of 10 qualified investigative cases determined, 0 were unable to be determined.	Updated:	Q1 Q2 Q	3 Q4	Target:	75	75 ♦	75 ♦	75 ♦	75 ♦	75 ♦	75 ♦	75 ♦	75	75 ♦	75	75 ♦	75 ♦
SP 3.8	Timely response to hotline	Percent of hotline calls that are returned within 24 hours following retrieval of the message.	< 90	90 to 95	>= 95	A	98	98	94	96	93	86	99	92	96	98	98	93	95
	Bvrd Not	e: 69 of 73 Hotline calls returned within 24 hours.	Updated:	Q1 Q2 Q	3 04	Target:	95 ♦	95 ♦	95	95 ♦	95	95	95 ♦	95	95 ♦	95 ♦	95 ♦	95	95 ♦

Structure/Budget/Performance OPMS Scorecard – Professional Standards Office



SP 3.0 Evaluating and improving performance

				Currer	nt Perfor	mance C	riteria				
ID	Measure		Definition	Red	Yellow	Green		2020- Q1	2020- Q2	2020- Q3	2020- Q4
SP 3.6	Timely PSO cases		Percent of PSO cases completed in timeframe. Average of a) percent of investigations completed within 60 days of opening the case and b) percent of incidents completed within 30 days of opening the case.	< 80	80 to 90	>= 90	A	91	76	67	74
	Byrd	Note:	7 of 10 qualified investigations completed in 60 days, 99 of 127 qualified incidents completed within 30 days.	Updated:	Q1 Q2 Q3	3 Q4	Target:	90 +	90	90	90
SP 3.7	Investigation disposition outcome		Percent of closed investigative cases that have a determinable outcome either substantiating or unsubstantiating the case. (Cases unable to be determined will lower the measure.)	< 65	65 to 75	>= 75	A	100	67	88	100
	Byrd	Note:	10 of 10 qualified investigative cases determined, 0 were unable to be determined.	Updated:	Q1 Q2 Q2	3 Q4	Target:	75 ♦	75	75 ♦	75 ♦
SP 3.8	Timely response to hotline		Percent of hotline calls that are returned witihin 24 hours following retrieval of the message.	< 90	90 to 95	>= 95	A	98	98	93	95
	Byrd	Note:	69 of 73 Hotline calls returned within 24 hours.	Updated:	Q1 Q2 Q2	3 Q4	Target:	95 ♦	95 ♦	95	95 ♦

Structure/Budget/Performance OPMS



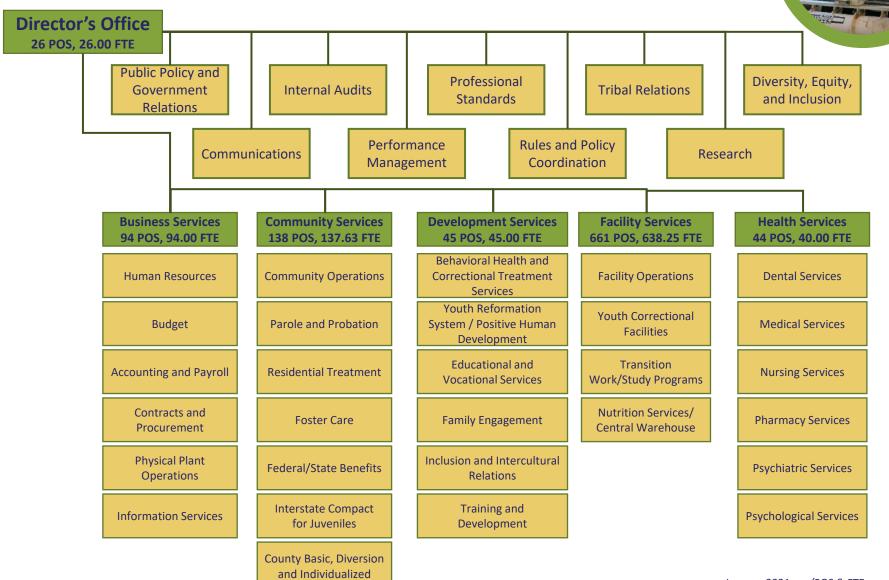
If we can reduce the time spent on the ROUTINE work of the business...



...we can spend more time on the work that delivers BETTER VALUE to Oregonians.

Structure/Budget/PerformanceOYA Organizational Structure

Services



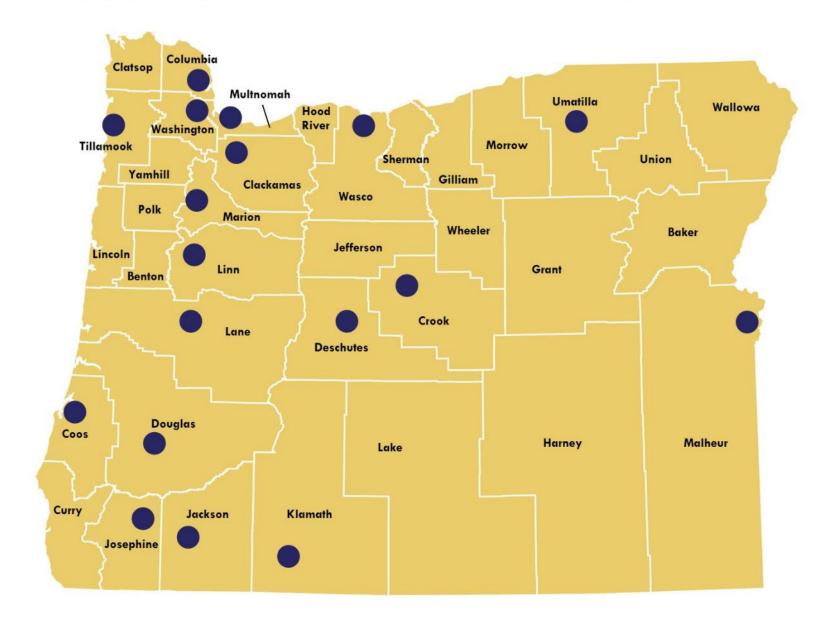
OYA Close-Custody Facilities



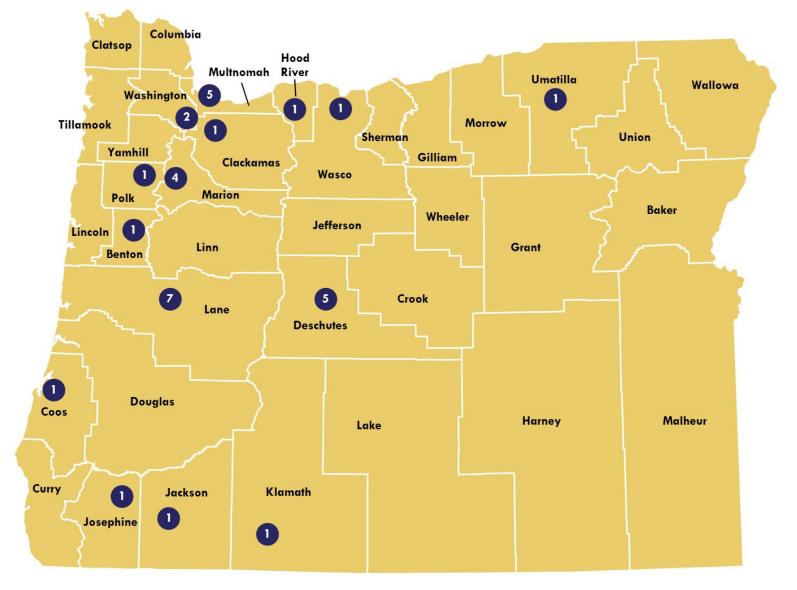




OYA Parole and Probation Offices

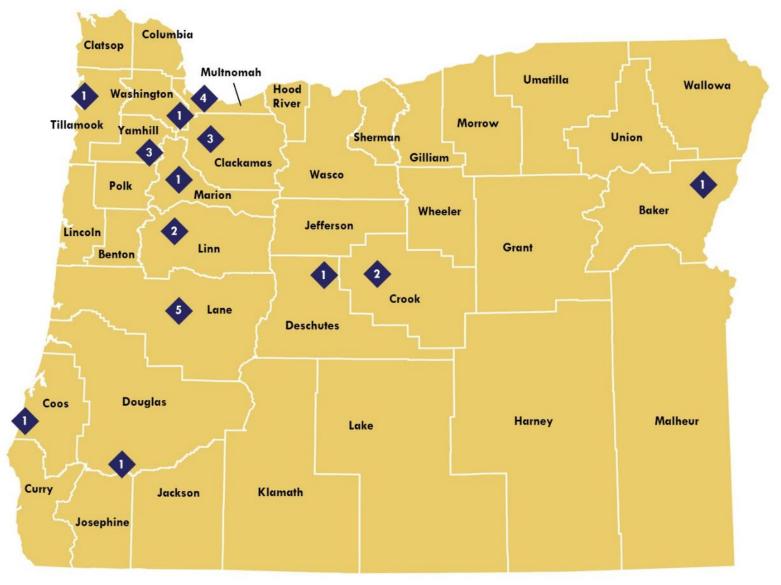


Residential Programs and Proctor Homes



^{*} Numbers indicate how many separate programs are at that location

OYA Foster Homes

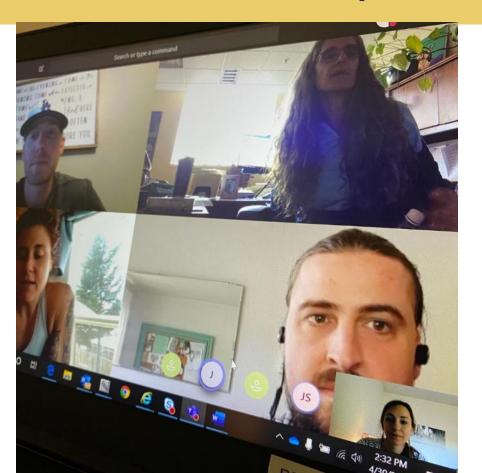


^{*} Numbers indicate how many homes are in that county



- COVID-19 Pandemic Response
- SB 1008 Adjusting to Sentencing Reform
- Stability of the System
- JJIS Modernization
- Budget Alignment

COVID-19 Pandemic Response



COVID-19 Pandemic Response



- Agencywide pandemic plan
- Work closely with OHA, county public health and ODE
- Protocols have kept infections to a minimum
- Now facilitating delivery of vaccines to staff and youth 16+

COVID-19 Pandemic Response



- Broad variety of settings safety primary focus
- School an ongoing issue
- Visitation, volunteers reduced
- Heavy emphasis on video visits with family
- Probation/Parole supervision more challenging
- Assisting providers with implementing safety protocols and address any outbreaks

Number of COVID Cases Since Start of Pandemic



Youth Cases			
Facilities	Community	Total	
35	45	80	

Staff Cases				
Facilities	Community	Central	Total	
45	8	4	57	

Areas of COVID-Related Risk

- Potential for widespread outbreak of COVID infection among youth and staff in facilities or residential programs
- Restricted education, volunteer, enrichment programming
- Fewer in-person visits
 - Emotional toll for youth lack of contact
 - Workforce strain
 - Oversight hampered



COVID-Related Budget Issues for 2020



- Cost to staffing in Facilities through Dec.
 2020 \$3.2 million
- Quarantine and medical isolation* units require additional staffing, likely into 21-23.
- CRF and FEMA funding

SB 1008 - Adjusting to Sentencing Reform



Sentencing Reform: Overview of SB 1008



- Repeals automatic waiver to adult court for serious crimes
- "Second Look" hearing halfway through the sentence of all youth waived to adult court
- Trauma-informed and culturally relevant victims' resources

Sentencing Reform: Impact of SB 1008



DOC and PSR Commitment Dispositions by Year



Sentencing Reform: Impact of SB 1008



- Long-term impact still unclear
 - Prosecutors adjusting practices
 - COVID-19 slowed down referrals and court proceedings
 - Years before we see impact on length of stay
- More rigorous case management and review for parole
- Additional approval process for parole decisions

Sentencing Reform: Enhanced Case Planning



Case plan now includes psychosocial maturity markers correlated with reduction in crime:

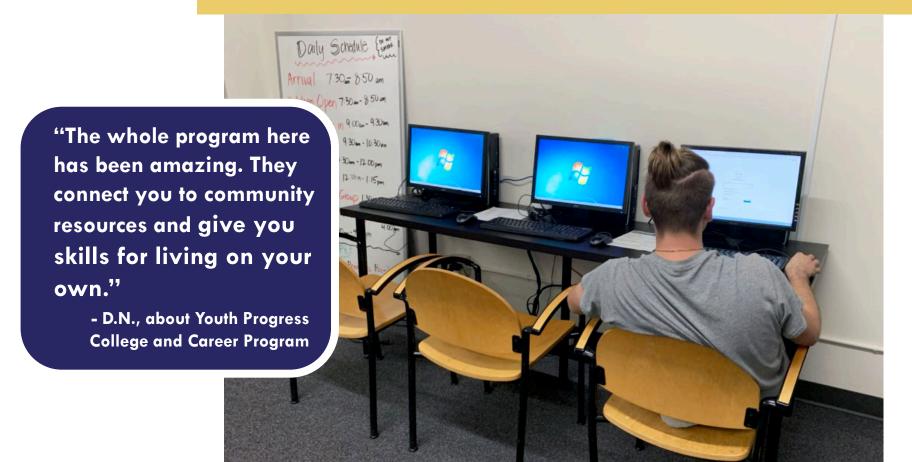
- Emotion management and impulse control
- Suppression of aggressive behavior
- Consideration of others
- Future orientation
- Ability to take personal responsibility
 - Commitment offense impact on community and victim
 - Current and future conduct
- Resisting peer influences

Sentencing Reform: Transition Services



- Paroled youth supervised by OYA
- Need more and different community services
 - Front-end programs and parole revocation diversion to keep youth out of YCF
 - Transition and independent living opportunities
 - Placements for youth ages 23-25
 - Community programs that meet diversity of youth

Stability of the System



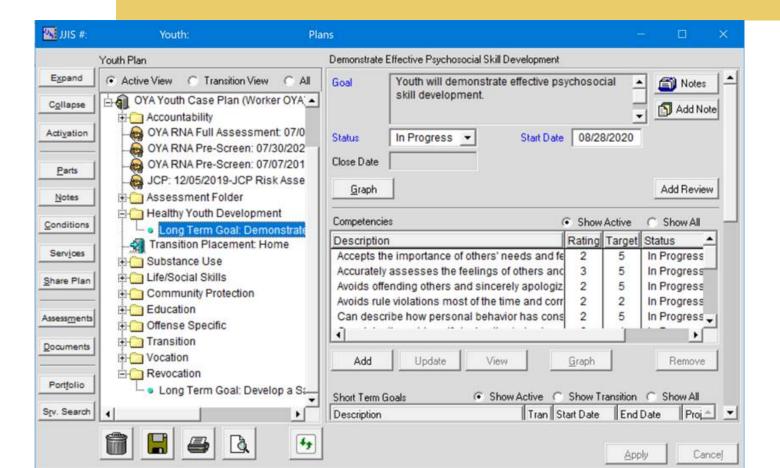
Stability of the System



Stability and Variety of Community Programs

- Intervention/prevention services at county level
- Variety of community-based services essential as we implement SB 1008 and for DEI
- Behavioral Rehabilitation Services (BRS)
 Funding Oregon Wage Index update
- Sex Offense Treatment certification requirement unfunded for providers

JJIS Modernization



JJIS Modernization



- Juvenile Justice Information System (JJIS)
- Core business application for 3,000 juvenile justice professionals in Oregon (not just OYA)
- Software over 20 years old and not supported for web/mobile needs
- Essential for DEI work, the Youth Reformation System, basic information about juvenile justice trends throughout Oregon at state and county levels

Budget Alignment



Photo by Kelly Sikkema on Unsplash

Budget Alignment



- Effort over multiple biennia to move funding to align with spending
- Partnership between OYA and Chief Fiscal Office, Legislative Fiscal Office, and Legislature
 - Created positions to eliminate doublefills
 - Instituted process (per budget note) to approve new unbudgeted permanent positions.
 - Still some unfunded positions and other costs to account for.

Budget Alignment



Unfunded Liabilities

- QMHPs at MacLaren (2.0 FTE) \$421,852
- Contracts with Qualified Therapists to Support Youth with Gender Dysphoria - \$150,000
- Legal Access Services for Youth \$200,000
- State Data Center \$548,839
- State Government Service Charges \$258,243
- Hazardous material removal (asbestos) \$488,288
- Substance abuse coordinator position and Project Pooch position – \$346,893
- Motor Pool & Travel \$1,182,493
- OSP contract for PSO investigative services -\$130,000



LEGISLATIVE PARTNERSHIP THROUGH BUDGET NOTES

A Walk Down Memory Lane

Legislative Partnership Through Budget Notes



2013

- 10-Year Plan for Facilities
- Youth Reformation System

2015

Prevent and Reduce Use of Isolation

2019

- Position Approval Process/Reduce Doublefills
- Diversity, Equity, and Inclusion

Legislative Partnership Through Budget Notes



Address Equity Issues. Over-representation of youth of color and sexual minority youth in the juvenile justice system is of concern both nationally and in Oregon. The Oregon Youth Authority's data shows both that overrepresentation worsens as youth become more involved in the juvenile justice system, and that rates of recidivism are higher for racial minority youth.

The Oregon Youth Authority is directed to report to the Joint Committee on Ways and Means during the 2019-21 biennium on its efforts to improve diversity, equity, and inclusion in the agency and in the services it provides. A progress report during the 2020 legislative session should include:

- An evaluation of the current state of OYA's efforts to improve diversity, equity, and inclusion in its workforce and services to youth
- Identification of agency efforts to improve culturally appropriate programs and services for youth of color and sexual minority youth, including transition services from OYA custody back to the community
- Strategies for identifying and correcting practices that worsen over-representation and exacerbate disparities in the juvenile justice system, and
- Recommendations for actions OYA can take to improve diversity, equity, and inclusion in its programs and services.



21-23 BUDGET PRIORITIES

21-23 BUDGET PRIORITIES

- Diversity, Equity, and Inclusion (DEI)
- Positive Human Development (PHD)
- Small and Safe Living Units
- System Stability
- Youth Reformation System (YRS)
- JJIS Modernization

21-23 BUDGET PRIORITIES

Diversity, Equity, and Inclusion (DEI)



21-23 Budget Priorities

DEI: Office of Inclusion and Intercultural Relations (OIIR)

- Support diversity, equity, and inclusion for youth and staff in close-custody and community programs
- Provide cultural and education groups and events
- Support marginalized youth in reaching their treatment goals
- Provide language services for youth, families, and staff; help navigate immigration issues for youth
- Lead trainings cross-cultural communication,
 LGBTQ+
- Run the tattoo removal program
- Lead culturally-specific advisory committees
- Support government-to-government relationships with consulates and tribes



By the Numbers

- 11 staff and one director
- 510 (46%) youth of color across the state in facilities and field
- ~100 LGBTQ+ youth
- 18 youth currently "out" in dealing with gender identity issues

21-23 Budget Priorities

DEI: OIIR's Culturally-Specific Services Staffing

Youth Diversity				
	Facilities	Community		
Asian/Pacific Islander	9	1 <i>7</i>		
African American	62	85		
Latino/a	99	146		
Native American	20	37		
Other/ Unreported	9	26		
Total Youth of Color	199	311		
LGBTQ+	30	69		

OIIR Staff		
Statewide		
Hispanic Svcs. Coordinator	1	
Tribal Liaison	1	
MacLaren		
Multi-cultural Services Coordinator	1	
Native American Coordinator	1	
Regional		
Youth Services Coordinators	5	

Other Programs	Youth Served	OYA Staff
Tattoo Removal Program	~400 youth/year	1*
Conflict Resolution	~400 youth statewide	1

^{*}Tattoo removal also depends on significant time from skilled medical volunteers.

21-23 Budget Priorities

DEI: POP Funded in Governor's Budget



Diversity, Equity, and Inclusion (DEI)

- Six staff positions to enhance culturally appropriate services for marginalized youth
 - Four additional coordinators to serve African American,
 Asian/Pacific-Islander, Latinx, and LGBTQ+ youth
 - Tattoo removal program
 - Conflict resolution coordinator
- Contracts with Therapists Who Specialize in Gender Identity Issues

DEI: OYA's Initiative



Goals:

- Improved outcomes for marginalized youth
- Diversify workforce
- Equity lens for policy and process

DEI: OYA's Initiative

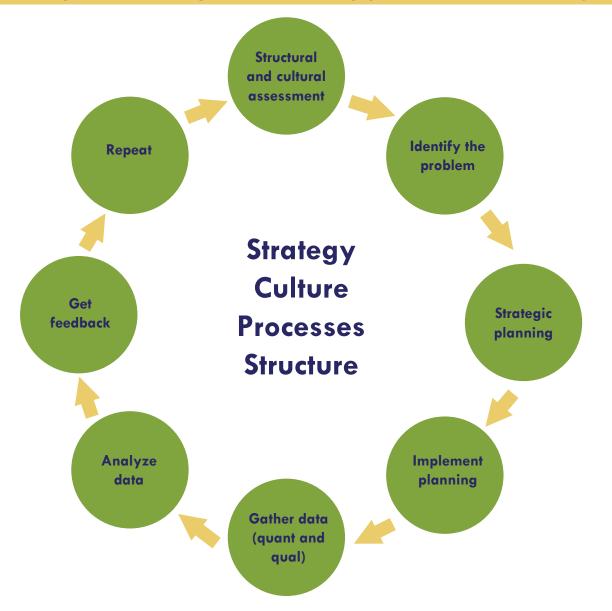


Approach

- Leading with race
- Build the "muscle" for talking about race
- A "level set" in terms of basic historical information about discriminatory policies that have been institutionalized – helps build common competency
- Helps people understand systemic racism and need to address

DEI: Process Cycle - A Systematic Approach to Change





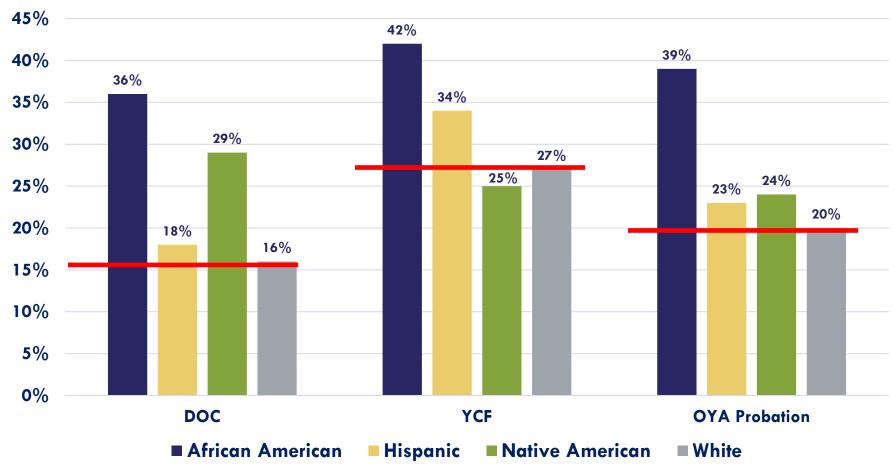
DEI: Structural and Cultural Assessment



- TsaiComms equity assessment
- JJIS data review
- Workday data review
- Listening forums for staff and youth
- Equity roadmap
- GARE racial equity assessment

DEI: Disparate Youth Outcomes

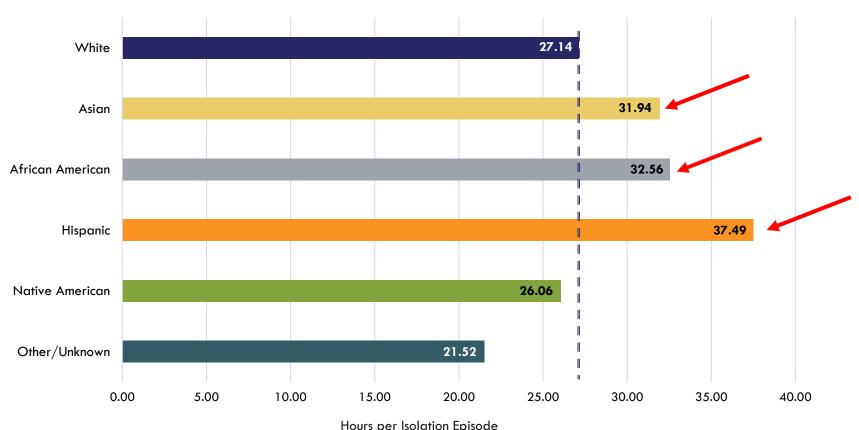
36-Month Recidivism Rates by Race/Ethnicity for All First-Time Releases (YCF &DOC) or Commitments (OYA Probation) 2015-17



DEI: Length of Isolation Longer for Most Youth of Color



2020 Average Hours Isolated per Incident by Race



Hours per Isolation Episode

DEI: OYA Workforce Diversity



	% Youth	% Staff	Difference
African American	13.2	5.8	-7.6
Asian	2.3	4.1	+1.8
Latino/a	22	12	-10
Native	5.1	2.7	-2.4
White	54.1	72.7	+18.6

DEI: Strategic Plan and Governance



Agencywide strategic plan

DEI steering committee

Subcommittees:

Youth Services

Data

Business Operations

Workforce

Employee Resource Groups

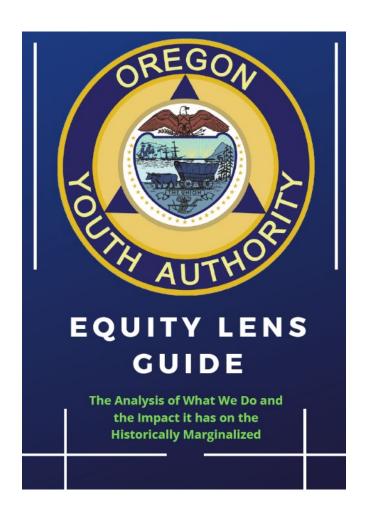


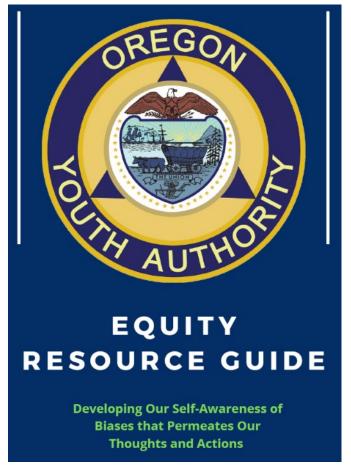
DEI STRATEGIC PLAN

2019-2024

DEI: Equity Guides







DEI: Walkthrough of Services With and Without DEI

- Fictional youth scenarios to show how DEIinfused services can change outcomes
- Focusing here on only a few key decision points
- Youth in scenarios is "Cameron", a 17-yearold youth of color

DEI: Walkthrough of Services With and Without DEI



Community Services Decision Points

- Youth Case
 Assignment to
 Juvenile
 Probation/Parole
 Officer (JPPO)
- Residential Placement

Facilities Services Decision Points

 Longer-term Unit Placement



Photo by Oliver Roos on Unsplash

DEI: OYA's Initiative



Highlights

- Reconfigured existing positions to hire a DEI initiative manager and diverse workforce recruiter and a recruiter specializing on diverse foster families
- Budget ask for additional OIIR staff
- Contracted with TsaiComms to conduct equity assessment of our policies and procedures
- Exec team weekly meetings focused on DEI work.
- Training for exec team and all agency managers on systemic issues and racial justice (ongoing)
- Listening sessions for staff and youth (ongoing)
- DEI steering committee
- In progress: equity lenses, strategic plan, equity scorecard, division-specific DEI goals, and integrating DEI into our performance management system.

21-23 BUDGET PRIORITIES

Positive Human Development



Positive Human Development (PHD)



PHD provides:

- Supportive relationships
- Meaningful participation
- Opportunities

COMMUNITY CONNECTION

MEANINGFUL

HIGH EXPECTATIONS
AND ACCOUNTABILITY

PARTICIPATION

CARING AND SUPPORTIVE RELATIONSHIPS

SAFETY AND SECURITY

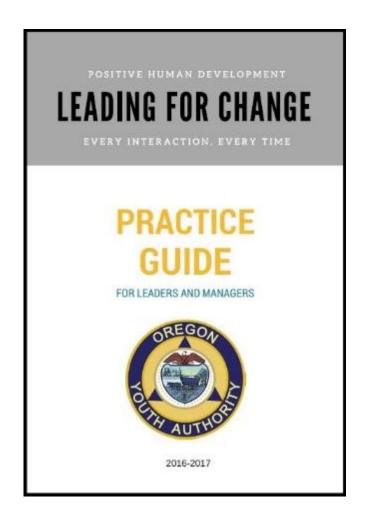
Agency Infrastructure

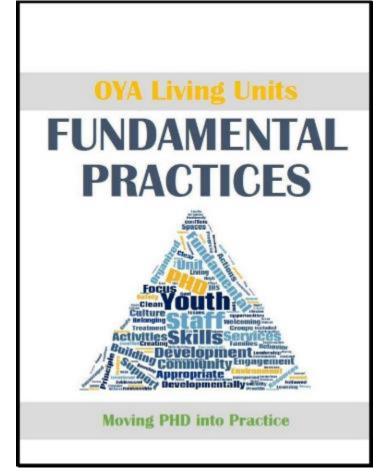
To help:

- Encourage accountability
- Support growth
- Increase engagement
 - Facilitate learning

Positive Human Development (PHD)







PHD in Close Custody: Fundamental Practices



Fundamental practices propel our vision of moving from a correctional to developmental approach:

- Clean, safe, and organized
- Interactive youth and staff engagement
- Developmentally-appropriate milieu and services
- Building community
- Safe community skill development
 - Emotion regulation
 - Problem-solving
 - Conflict resolution

Key Actions

- Trained all facility staff in practice 1-4
- Developed new curriculum for practice 5
- Manager coaching with staff every month
- Youth and staff community meetings weekly
- Youth input on level system, consequences and incentives.
- Family involvement in MDTs

Positive Human Development (PHD) in Close Custody



Fundamental Practices for Living Units



Developmentally Appropriate Milieu and Services

PHD Alignment

Level:

High Expectations and Accountability

Developmental Principle:

People as resources



Why?

This practice is where the rubber meets the road. It is skill-building. Everyone is different and we all come with a variety of skills. In order for us to develop, we need to have high expectations that are reasonable and rising for our skill level. Expectations and goals are tailored to allow successes and challenge growth. Consequences are effective if they relate to the issue, are immediate, and include a learning component.

Actions

Youth expectations are individualized, reasonable, and rising

Services, consequences and incentives are developmentally appropriate, individualized and focused on skill building and shaping behavior

Safe opportunities are provided for youth to practice making reasonable choices and decisions when appropriate

Youth have input on the level system, consequences, and incentives

Emphasis on positive reinforcement, including verbal, nonverbal, written, and environmental

Behavior is addressed appropriately and timely

Staff role modeling skills:

- Behavior
- Communication
- Interpersonal skills

Recognition and celebration of achievements and accomplishments

Youth individually assigned services and progress are visually available for youth and staff (White/magnetic board)

Positive signage is posted neatly and prominently to visually reinforce program principles

Moving PHD into Practice

Developmentally Appropriate Milieu and Services

What it looks like:



Youth move toward identified goals or achievement



Youth are developing and practicing new skills



Youth support each other



Youth and staff feel they are viewed as a resource



Youth progress through level system based upon their individual skill set and capabilities

Oregon Youth Authority

PHD: Creating a Culture of Development



We do We do things **WITH others NOTHING** for others Focus on Focus on development compliance **ACCOUNTABILITY AGENCY GOAL FOR LEADERS** We do We do things FOR **NOTHING** for others others Focus on No focus support **MEETING PEOPLE WHERE THEY** High Low

PHD: Creating a Culture of Development

ACCOUNTABILITY



Promotes

- Skill development
- Trust
- Positive morale
- Internal accountability

We do
NOTHING
for others

Focus on compliance

We do things
WITH others

Focus on development

AGENCY GOAL FOR LEADERS

We do NOTHING for others

No focus

We do things FOR others

Focus on support

Low MEET

MEETING PEOPLE WHERE THEY

High

21-23 BUDGET PRIORITIES

Small and Safe Living Units

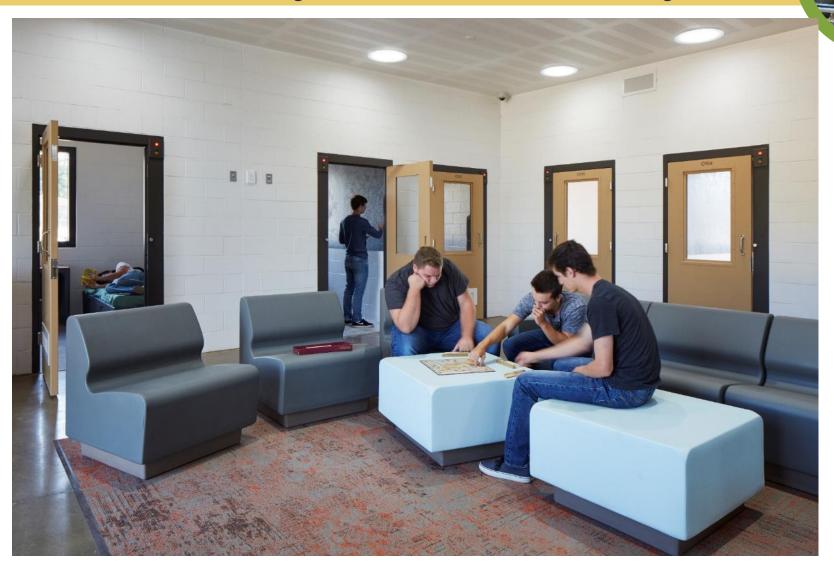


Small and Safe Living Units: Where We Are





Small and Safe Living Units: Where We're Going



Small and Safe Living Units: Where We're Going

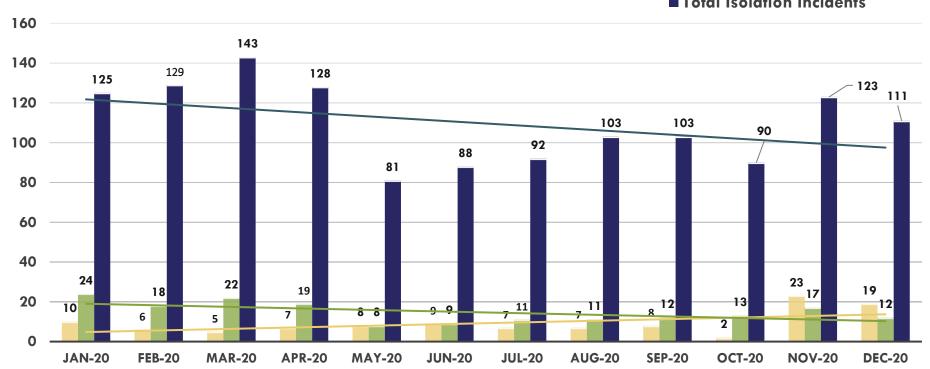




Youth on Staff Assaults

■ Youth Fights

■ Total Isolation Incidents



Small and Safe Living Units: Where We're Going



- Best practices 12 to 14 youth per unit
 - Oregon is an outlier with 25
- Prison Rape Elimination Act (PREA) requires one staff per 16 youth at night.
 - Oregon is not in compliance with PREA
- Research: incarcerated youth have better outcomes in small units with a high ratio of staff
- Better able to make developmental strides
- Relationships are key
- Higher staff/youth ratios correlated with safer conditions.
- Equity: more marginalized youth able to connect with staff.

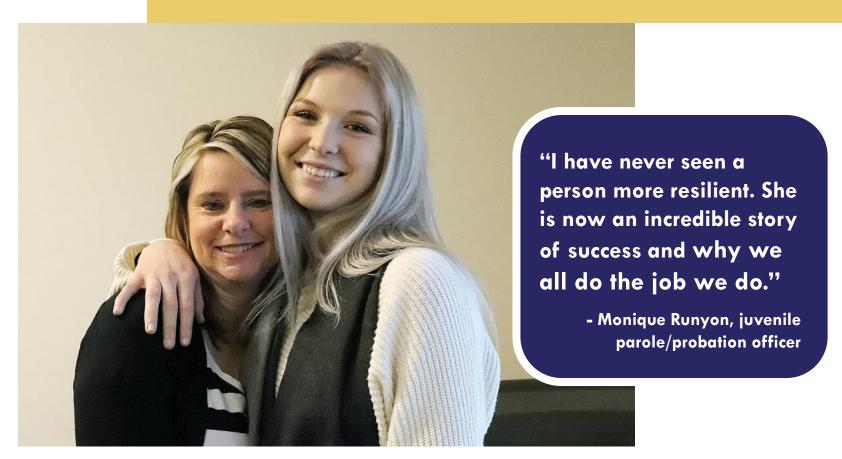
Small and Safe Living Units: Where We're Going



Facilities	Male	Female
Camp Florence	20	
Camp Riverbend	25	
Camp Tillamook	20	
Young Women's		14
Transition Program		
Eastern Oregon	40	
MacLaren	236	
Oak Creek		50
Rogue Valley	80	
Tillamook	40	
Total Female		64
Total Male	461	
Total Allowable Population	525	

21-23 BUDGET PRIORITIES

System Stability



System Stability



Community Services

State juvenile parole/probation supervision and reentry

~700 youth in community

~420 youth in close custody

Contract with 21 residential providers with 33 programs

Proctor homes, OYA foster care, and transitional housing
Currently serving 108 youth

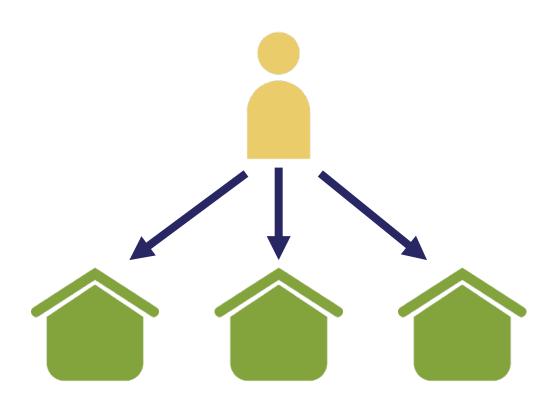
System Stability: Transition Services for New Population



- Paroled youth supervised by OYA
- Need more and different community services
 - Front-end programs and parole revocation diversion to keep youth out of YCF
 - Transition and independent living opportunities
 - Placements for youth 23-25 year-olds
 - Community programs that meet diversity of youth

21-23 BUDGET PRIORITIES

Youth Reformation System (YRS)



Data-Informed Decision Making at OYA



- Youth Reformation System (YRS) was developed in 2013, in partnership with the Oregon Legislature
- Over 20 years of case level data available through JJIS
- Partnered with county juvenile departments to determine how using data would be most impactful

Highlighted Accomplishments



- Implemented 5 tools to inform and enhance decision-making
- Revalidated the OYA Recidivism Risk Assessment
- Evaluated and updated OYA's Risk Needs Assessment
- Identified positive youth outcomes

Current State



- Understanding the impacts of SB 1008
- Evolution of the questions that we are asking
- Process for addressing bias in this work
- Strengthening our process for reviewing and rebalancing tools

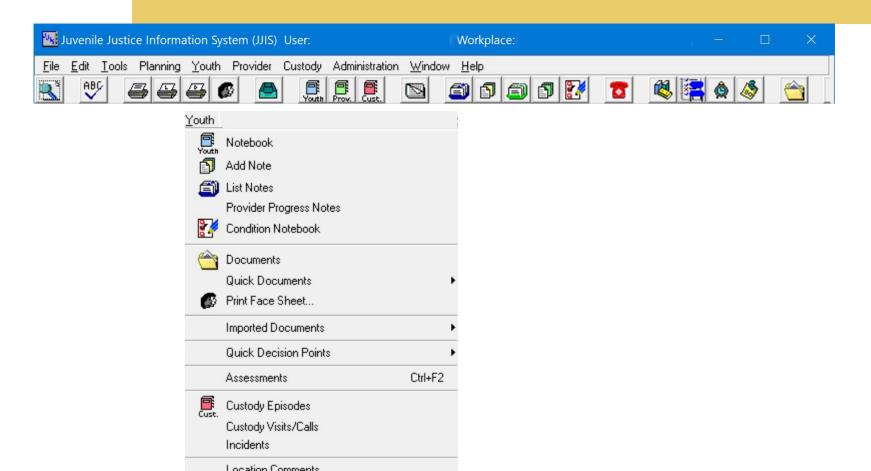
What's Next



- 3-Year National Institute of Justice (NIJ) Research Grant
- Expanding outcomes beyond recidivism
 - Developmental progress (e.g., psychosocial maturity)
 - Positive youth outcomes (e.g., education and workforce accomplishments)
 - Proximal outcomes (e.g., runaways)
- Addressing information saturation

21-23 BUDGET PRIORITIES

JJIS Modernization



JJIS Modernization: Why It Matters





Obsolete
Technology

Anytime,
Anywhere
Access
Juvenile
Justice
System
Effectiveness
Partnership

JJIS Modernization



- Core business application for 3,000 juvenile justice professionals in Oregon (not just OYA)
- Software over 20 years old and no longer supported.
- Essential for DEI work, the Youth Reformation System, basic information about juvenile justice trends throughout Oregon at state and county levels

21-23 Budget Priorities

JJIS Modernization



- E-Board approval for \$620,993 GF and \$20,065 OF to Stage Gate 2
- Governor's Budget recommends \$3.35 million GF and \$16.86 million in OF (total \$20.21 million)



21-23 BUDGET DEVELOPMENT

POPs Funded in Governor's Budget



Diversity, Equity, and Inclusion (DEI) - (\$1.6 million)

- Six staff positions to enhance culturally appropriate services for marginalized youth
 - Four additional coordinators to serve African American, Asian/Pacific-Islander, Latinx, and LGBTQ+ youth
 - Tattoo removal program
 - Conflict resolution coordinator
- Contracts with therapists who specialize in gender identity issues

POPs Funded in Governor's Budget



Small and Safe Living Units

- Two living units closed (but no facility closure) \$5 million
- Restored one living unit (restored "mandated caseload" reduction) - \$2.91 million
- 10-Year Plan capital construction budget \$1.57 million, plus \$36 million in bond funds.

POPs Funded in Governor's Budget



JJIS Modernization - \$20.2 million*

- Next step in modernizing the data system for the state's juvenile justice system
- The new platform will have improved capability to help OYA analyze disaggregated race and ethnicity data and support efforts to identify and address inequities.
- Funding would allow OYA to obtain Stage gate 3 endorsement. Once obtained, OYA has Capital IT bond for remaining modernization needs.
- Halting now would cost more in the long run

^{*}Includes \$16.86 million in bond funds

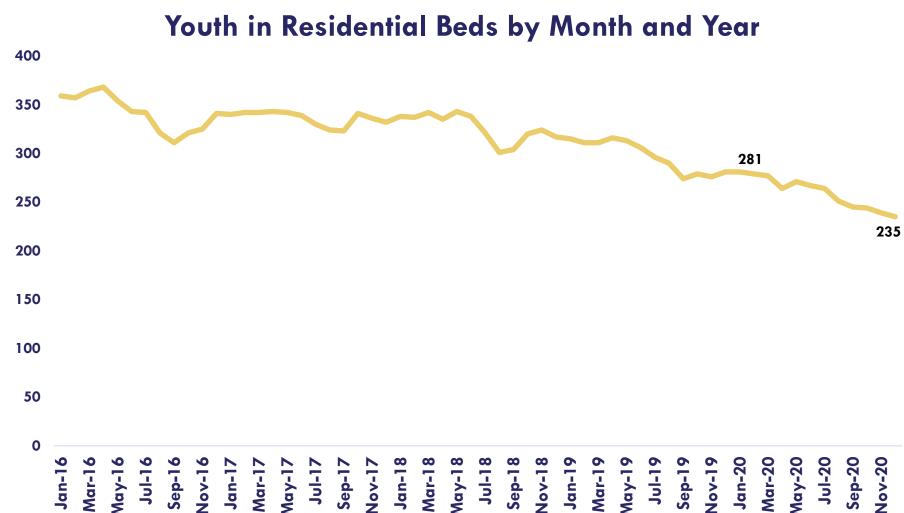
OYA's Budget Levers



- 1. Vacancy savings
- 2. Living units
- 3. Residential beds

Youth in OYA Residential Placement Declined in 2020





Governor's Budget Reductions



Total reductions: ∼\$38.35 million

- Permanently reducing funds to Multnomah County for the East Multnomah Gang Enforcement Team (\$2.1 million, cut during August 2020 special session)
- Close two facility living units; 30 positions lost (\$5 million)
- Cut three parole/probation positions (\$0.47 million)
- Eliminate 92 residential program and foster care beds (\$14.33 million)
- 10% reduction to funding passed to county juvenile departments (\$2 million)
- Reduce funding for Multnomah County Gang Fund (\$0.38 million)
- Eliminate six program support positions (\$1.33 million)
- Increase vacancy savings to 5% of salaries and wages (\$6.21 million)
- Adjustments for inflation, rates, and service charges (\$6.53 million)

10% Reduction Options



Total: \$41.5 million (\$34.9 million from General Fund)

- 1. Eliminate East County Multnomah Gang Enforcement Team (\$2.09 million)
- 2. Eliminate community residential and foster care beds (\$14.42 million)
- 3. Reduce crime prevention funds passed through to counties (\$1 million)
- 4. Reduce Multnomah Gang funds (\$0.19 million)
- 5. Close 2 living units at facilities; includes 30 positions (\$4.97 million)
- 6. Cut two program support positions (\$0.33 million)
- 7. Cut capital improvement budget (\$0.08 million)
- 8. Additional cuts to community residential and foster care beds; includes 11 positions (\$3.17 million)
- 9. More cuts to crime prevention funds past through to counties (\$1 million)
- 10. More cuts to Multnomah Gang funds (\$0.19 million)
- 11. Close one 50-bed close-custody facility; includes 51 positions (\$11.63 million)
- 12. Cut 10 program support positions (\$2.35 million)
- 13. More cuts to capital improvement budget (\$0.08 million)

Cost Containment – Actions That Could Be Taken



- Building maintenance, operations, renovations, and construction all include energy-saving initiatives
- Addressing deferred maintenance assures longer life of assets and buildings
- Pharmacy services for youth
 - Investigating benefits of switch to state price agreement vs. direct contract with pharmaceutical supplier.
- Continue to maximize switch to electronic health records
- Travel
 - Reduce on-site visits to facilities and residential programs statewide and replace with virtual visits. Saves travel, hotel and per diem costs.
- Training
 - Participate in virtual trainings vs. in person trainings whenever possible. Saves travel, hotel and per diem costs.
- For applicable staff, continue telecommuting a least 1-3 days per week
 - Long-term opportunity to reduce space needs at Central, share office workspace, etc.

Proposed Legislation Affecting OYA



Agency Bills

- Housecleaning, technical fixes and process improvement
- No fiscal to any bills.
- Many developed and involve partners –
 ODAA, OJDDA, DHS, DOC, OSP, YDD

Proposed Legislation Affecting OYA



Agency Bills

- SB83: Relating to Youth Diversion
- SB 132: Relating to juvenile records
- SB 133: Relating to victims in juvenile cases
- SB 134: Relating to limits on disclosure of youth records
- SB 135: Relating to child abuse investigation records

Proposed Legislation Affecting OYA



Other Bills with Fiscal Impact

- SB 422: Relating to fees arising out of juvenile delinquency matters
 - Eliminates fees, court costs and child support associated with juvenile delinquency matters. Projected revenue is \$1,020,080 for FY 21-23 for direct services. The actual fiscal impact would need to be adjusted to the implementation date.
- SB 575: Relating to juvenile records
 - Modifies procedure for expunction of certain juvenile records. This bill allows automatic expunction of cases referred to the juvenile department but not submitted to the court. Fiscal impact to juvenile departments to expunge records. Funds likely passed through OYA to counties.

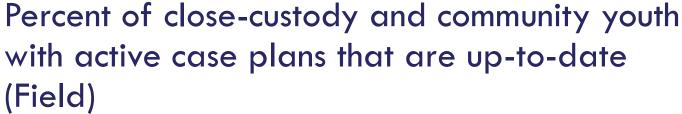


KEY PERFORMANCE MEASURES



- Fourteen measures
- Adjust targets as we reach them
- Met targets on escapes, runaways, youth-toyouth and staff-to-youth injuries
- Improvements in close custody youth perception of staff fairness; help them calm down when upset; and interested in what they have to say.
- Priorities for improvement
 - 7b Percent of close-custody and community youth with active case plans that are up-to-date (Field)
 - 11 Restitution paid

KPM 7b - Case Management (Field)





Report Year	'1 <i>7</i>	'18	'19	'20
Actual			71.4%	69.3%
Target			90%	90%

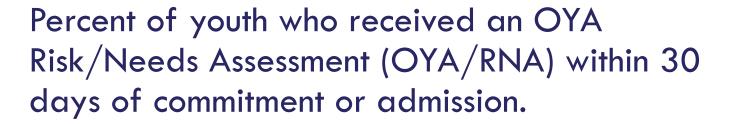
KPM 11 - Restitution Paid

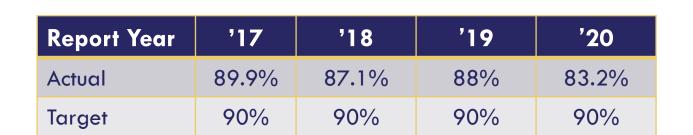




Report Year	'1 <i>7</i>	'18	'19	'20
Actual	35.9%	66.5%	41.9%	34.3%
Target	40%	40%	40%	50%

KPM 6 - Intake Assessments

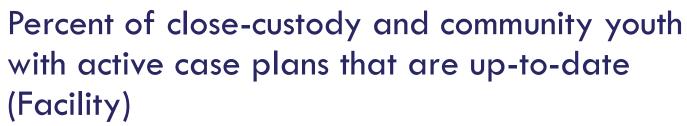






KPM 7a - Case Management (Facilities)

Target



Report Year	'17	'18	'19	'20
Actual			83.1%	81.7%

90%

90%



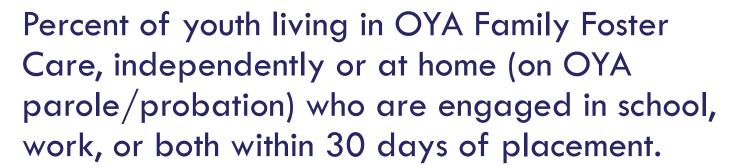
KPM 9 - Community Re-entry Services



Report Year	'1 <i>7</i>	'18	'19	'20
Actual	92.1%	91.4%	95.4	90.6
Target	90%	90%	92%	92%



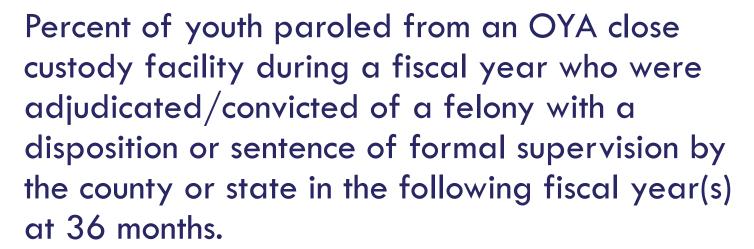
KPM 10 - School/Work Engagement



Report Year	'1 <i>7</i>	'18	'19	'20
Actual	70.8%	75.3%	71.5%	72.5%
Target	70%	70%	75%	75%



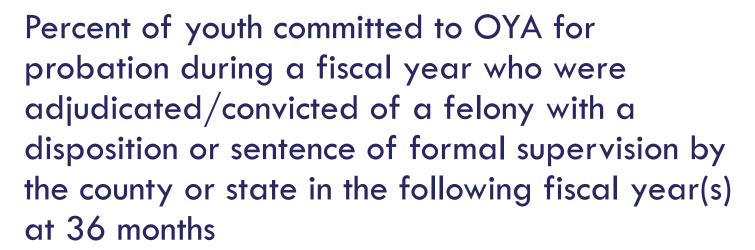
KPM 12 - Parole Recidivism



Report Year	'1 <i>7</i>	'18	'19	'20
Actual	31.7%	32.1%	29.6%	30.4%
Target	31%	30%	30%	30%



KPM 13 - Probation Recidivism



Report Year	'1 <i>7</i>	'18	'19	'20
Actual	23.4%	20.5%	25.2%	23.3%
Target	19.8%	19.5%	19.5%	19.5%



KPM 14 - Customer Service

14a- Percent of OYA's youth and families (customers) who report positive service experiences with OYA as assessed through the lens of Positive Human Development. (Community Youth - Independent or Living at Home)

Success Factor/ Key Driver	Question	'1 <i>7</i>	'18	'19	'20
Safety and Security: Physical	OYA helps keep me safe.			NR	88.5%
Safety and Security: Emotional	There's an adult I can talk to if I need to.			NR	74.7%
Caring and Supportive Relationships	Most OYA staff try to help me.			NR	79.3%
Target		80%	80%	80%	80%

KPM 14 - Customer Service

14a cont'd - Percent of OYA's youth and families (customers) who report positive service experiences with OYA as assessed through the lens of Positive Human Development. (Community Youth - Independent or Living at Home)

Success Factor/ Key Driver	Question	'1 <i>7</i>	'18	'19	'20
High Expectations and Accountability	OYA helps me understand how my actions impact others.			NR	80.5%
Meaningful Participation	OYA staff value my opinion.			NR	63.2%
Community Connection	OYA helps me stay connected to my family.			NR	85.1%
Target		80%	80%	80%	80%

KPM 14 - Customer Service

14b- Percent of OYA's youth and families (customers) who report positive service experiences with OYA as assessed through the lens of Positive Human Development. (Community Youth - Residential Placement)

Success Factor/ Key Driver	Question	'1 <i>7</i>	'18	'19	'20
Safety and Security: Physical	OYA helps keep me safe.			86%	84.5%
Safety and Security: Emotional	There's an adult I can talk to if I need to.			75.9%	77.3%
Caring and Supportive Relationships	Most OYA staff try to help me.			80.3%	79.1%
Target				80%	80%

KPM 14 - Customer Service

14b cont'd - Percent of OYA's youth and families (customers) who report positive service experiences with OYA as assessed through the lens of Positive Human Development. (Community Youth - Residential Placement)

Success Factor/ Key Driver	Question	'1 <i>7</i>	'18	'19	'20
High Expectations and Accountability	OYA helps me understand how my actions impact others.			83.7%	83.0%
Meaningful Participation	OYA staff value my opinion.			70.9%	68.1%
Community Connection	OYA helps me stay connected to my family.			81.4%	82.3%
Target				80%	80%

KPM 14 - Customer Service

14c - Percent of OYA's youth and families (customers) who report positive service experiences with OYA as assessed through the lens of Positive Human Development. (Close-Custody Youth)

Success Factor/ Key Driver	Question	'1 <i>7</i>	'18	'19	'20
Safety and Security: Physical	Within the last six months at this facility, have you feared for your safety?			84.5%	86.7%
Safety and Security: Emotional	Do staff seem to genuinely care about residents?			54.5%	60.3%
Caring and Supportive Relationships	Do staff help you calm down before you get really upset?			50.5%	55.6%
High Expectations and Accountability	Are staff fair about discipline issues?			52.0%	57.7%
Meaningful Participation	Are staff members interested in what you have to say?			50.9%	54.9%
Community Connection	My family feels welcome at this facility.			71.6%	76.8%
Target				80%	80%

KPM 14 - Customer Service

14d - Percent of OYA's youth and families (customers) who report positive service experiences with OYA as assessed through the lens of Positive Human Development. (Families)

Success Factor/ Key Driver	Question	'1 <i>7</i>	'18	'19	'20
Direct	4.000 11011	- 1	. •		
Safety and Security: Physical	OYA helps keep my child safe.			84.5%	86.7%
Safety and Security: Emotional	I feel safe talking to staff about my child.			84.5%	81.0%
Caring and Supportive Relationships	OYA staff communicate with me.			85.3%	80.4%
High Expectations and Accountability	What is expected of my child is reasonable.			69.4%	64.3%
Meaningful Participation	OYA staff value my opinion.			85.9%	79.2%
Community Connection	OYA supports our family's connections to each other.			73.4%	67.0%
Target				80%	80%



CONCLUSION

Conclusion





Agency Requests

- DEI staff POP \$1.6M
- JJIS Modernization \$3.36M
- Small and Safe Living Units
 - Close two living units \$5M
 - Restore one living unit \$2.91M
 - Capital construction \$1.57M
- PHD/YRS No cuts to program support
- System Stability Leave flexibility