



**DLCD**

# Oregon Department of Land Conservation and Development

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Jim Rue, Director

Kirstin Greene, Deputy Director





***"Heroes are not giant statues framed against a red sky. They are people who say: 'This is my community, and it's my responsibility to make it better'."***

***– Governor Tom McCall***





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# Oregon Department of Land Conservation and Development



## Our Agency

- Mission
- Values
- Structure
- Commission

## Our Work

- Land use planning
- How plans are made
- Serving local governments
- Shared programs

## Budget Proposal

- Budget drivers, priorities, and risks
- Policy Option Packages
- Revenues
- Cost savings
- Pending legislation
- Reductions

# Agency Mission

To help communities plan for, protect and improve the built and natural systems that provide a high quality of life. In partnership local governments, we foster sustainable and vibrant communities and protect our natural resources legacy.

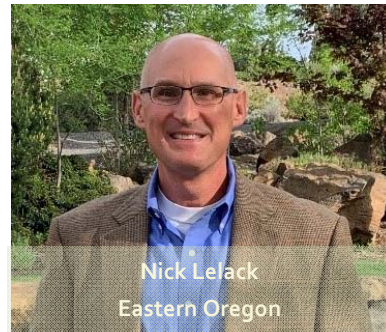
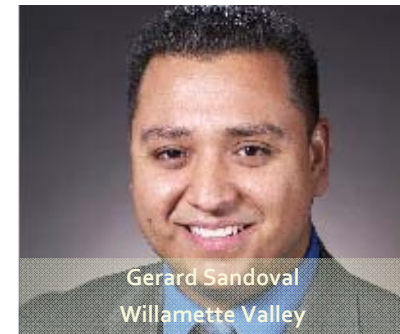
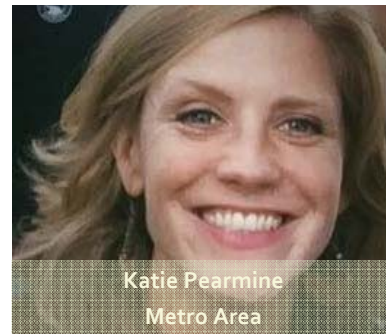


# DLCD Values

*Planning for thriving communities and protecting our natural resources legacy.*



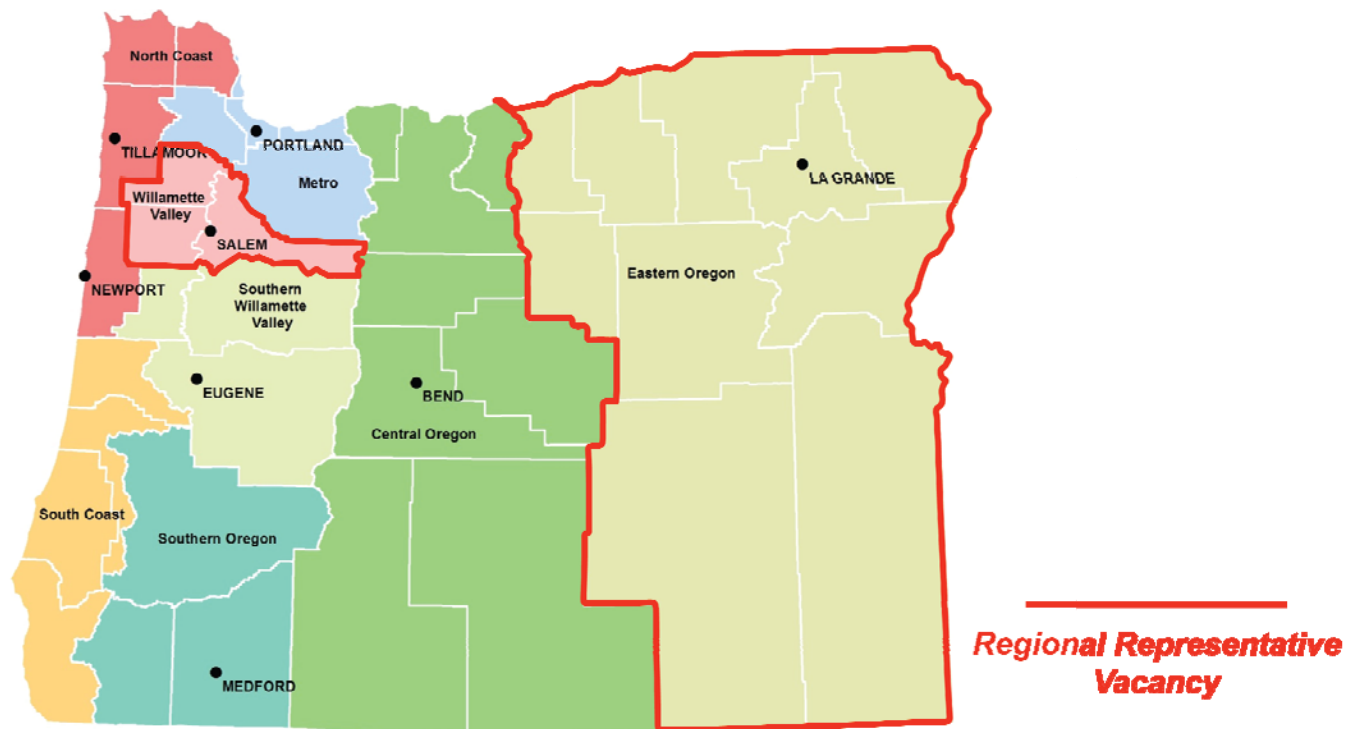
# Land Conservation and Development Commission



*The LCDC meets six times a year and holds meetings around the state*

# Connecting to Communities & Maintaining a Regional Presence

Eight Field Offices and Regional Solutions Centers





# Testimonial: County Planning Assistance

**Hui Rodomsky – DLCD South Coast Regional Representative for Curry County**

*Available, dependable, responsive, resourceful, knowledgeable, respectful and empathetic!*

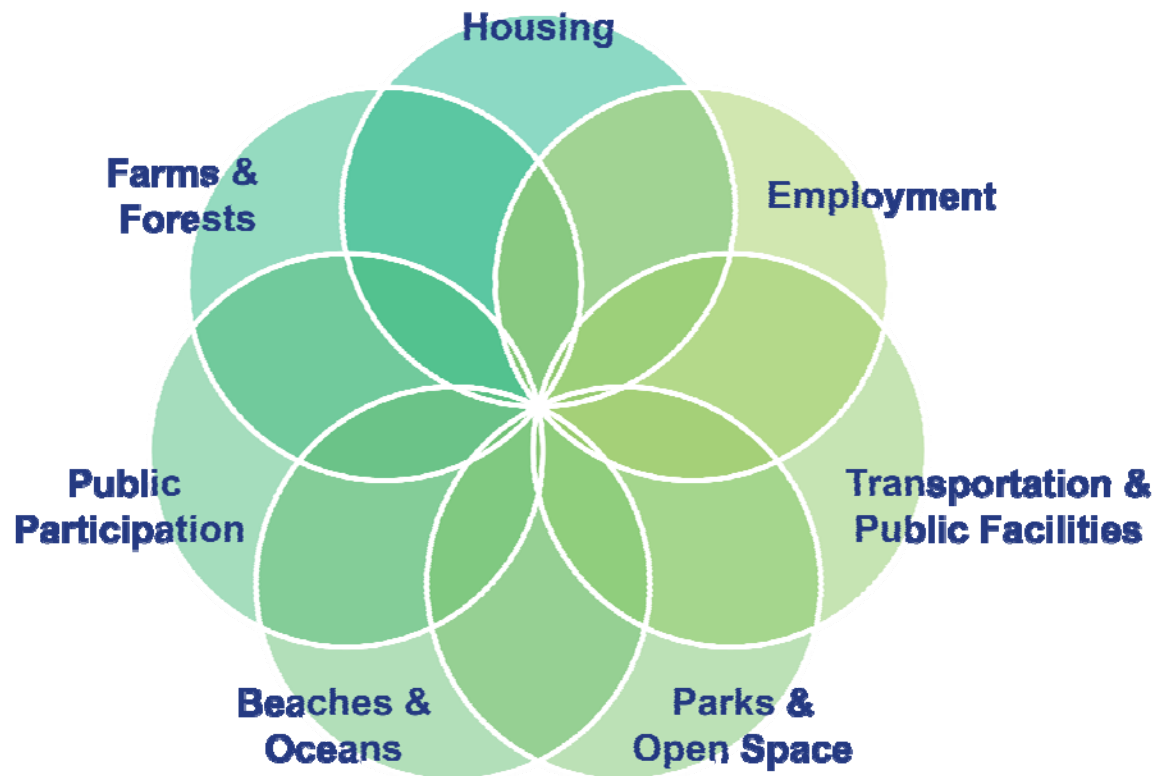
Hui has been instrumental to Curry County in providing advice, research, technical assistance, guidance, education and direction on multiple land use issues to assist the County in navigating through these sometimes difficult situations



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Becky Crockett  
Planning Director

# Comprehensive Land Use Planning



*Comprehensive land use planning is an inclusive approach addressing each community's future*

# How Plans Are Made

When it was created, Oregon's land use planning system presumed local governments would undertake the process of reviewing their comprehensive plan every 10 years.

Legislature limited to cities with population > 10,000; limited local capacity.

The grant money DLCD used to receive to assist with Periodic Review has largely disappeared.



# Oregon's 19 Land Use Planning Goals

## Process



*Goals 1 & 2*

*Applies to all land use planning*

**Public Participation**  
**Fact-Based Decisions**  
**Evaluating Alternatives**  
**Creating Implementation Measures**

## Resource



*Goals 3, 4, 5, 6, 7, 8, 13, & 15*

*Applies to cities and counties*

**Farm and Forest Lands**  
**Natural Hazards**  
**Recreation**  
**Natural Resources**  
**Willamette River Greenway**

## Urban



*Goals 9, 10, 11, 12, & 14*

*Applies to cities*

**Economic Development**  
**Housing**  
**Public Facilities**  
**Transportation**  
**Urban Growth Boundaries**

## Coastal



*Goals 16, 17, 18, & 19*

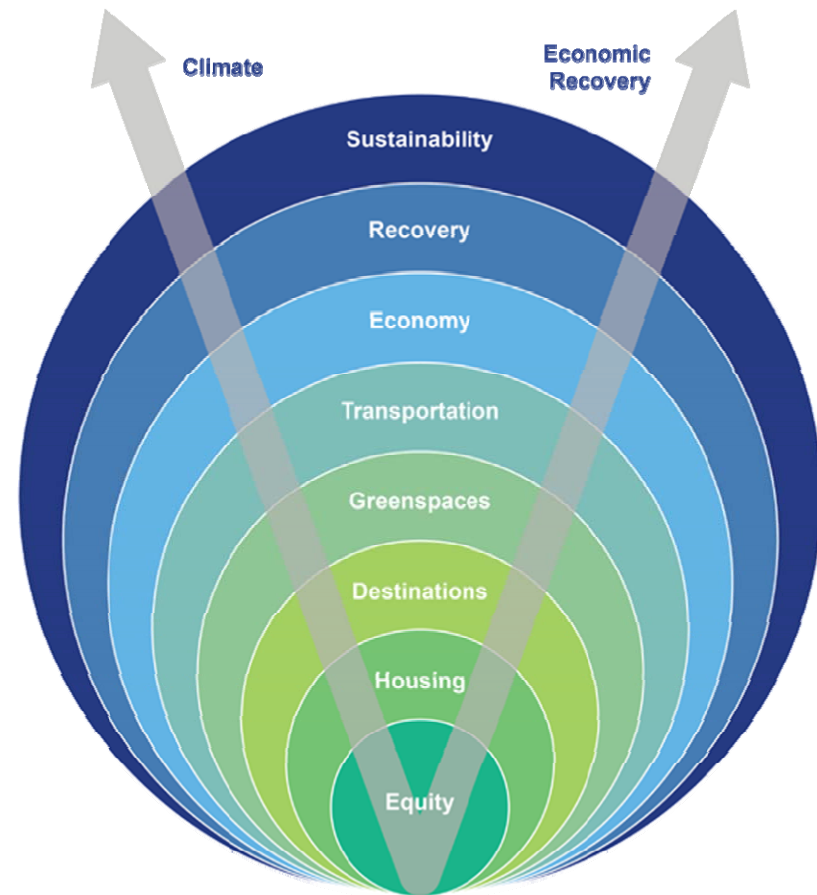
*A networked partnership of federal & local gov'ts and tribes*

**Estuaries**  
**Beaches and Dunes**  
**Ocean Resources**  
**Beach Access**  
**Tsunami Resilience**



# Building an Equitable Future

*As Governor Brown has committed to diversity, equity and inclusion, DLCD in its entirety is committed to identifying disparities based on race, ethnicity and disability; and addressing them through policy, program and technical assistance. **Everything in our budget request reflects that commitment.***



# Learning from Our Past

- Correcting disparities
- Overcoming historic patterns of marginalization
- Anti-displacement methodology (PSU)
- Informs climate and housing implementation

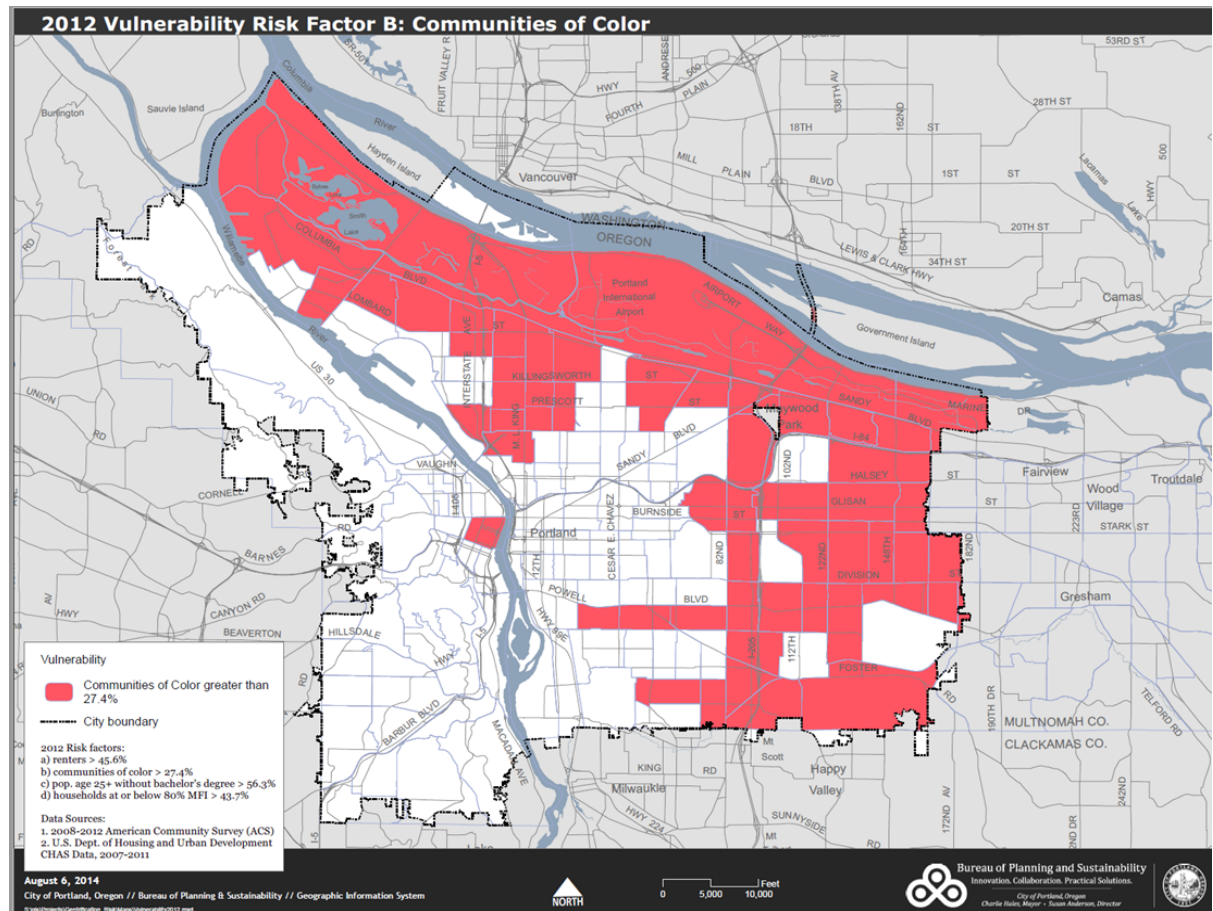
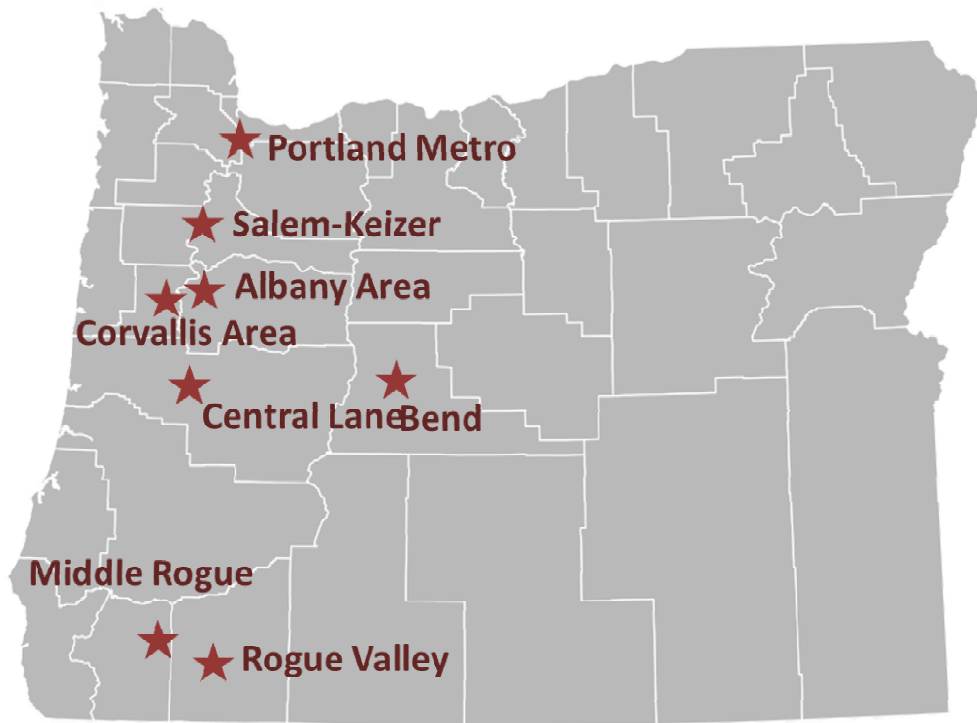


Image Credit: City of Portland, Dr. Lisa Bates, PSU Vulnerability Analysis

# DLCD and Climate



## DLCD response to Governor Brown's Climate Executive Order 20-04

- ❖ Reduce transportation-related climate pollution
- ❖ Update the 2010 Climate Change Adaptation Framework
- ❖ Envision Climate-Friendly and Equitable Communities

## DLCD Agency-wide Equity Focus

-  Frontline communities, particularly BIPOC
-  People with lower incomes
-  Renters and people facing homelessness
-  People with disabilities
-  Single parents
-  Undocumented community members
-  LGBTQIA+ community members

# Housing Choice and Supply (2019)

“Eugene was able to partner with Healthy Democracy to **expand outreach on our middle housing project**, which is important to reach residents across the community and those who are affected but typically excluded from public processes. We could not have done it without DLCD’s resources, funds, and guidance. We have learned valuable lessons from this partnership that we hope can be adapted to future projects as well.”



*Terri Harding, AICP  
Principal Planner  
Eugene Planning Division*

## Example: City of Eugene





# State Recovery Function #1

## Community planning and capacity building

Oregon communities recovering from destructive wildfires have the capacity to envision a more **healthy, equitable, resilient, and prosperous future**, and the capacity to create a strategic rebuilding plan that achieves their vision



## Testimonial: **Help with Fire Recovery**

*"Josh LeBombard and the DLCD has literally been the conduit in Jackson County for planning and setting emergency policy for the recovery of the long term housing within Talent city limits.*

*But perhaps more importantly, for interim housing plans very specifically designed to bring our families back home, so we recover together. **Talent owes our future to this great work.**"*

*- Talent Mayor Darby Ayers-Flood*

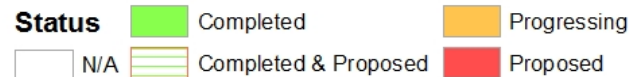
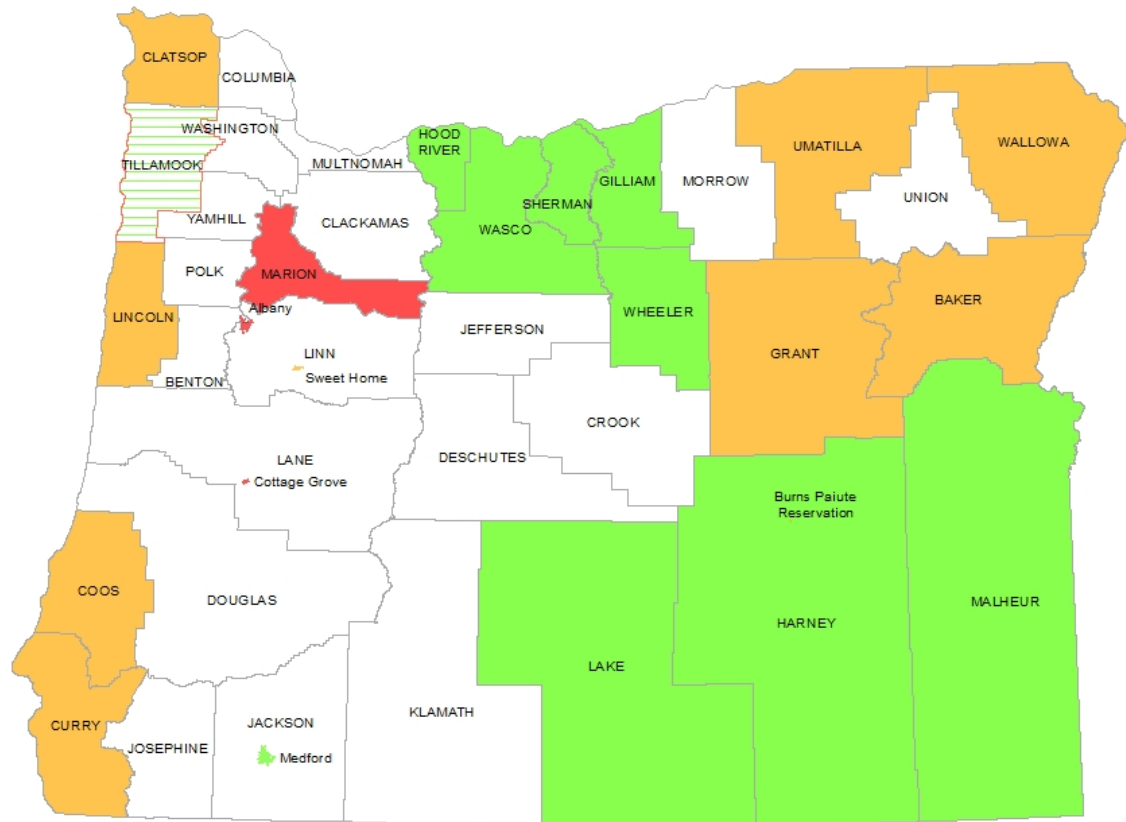


## DLCD-Assisted Natural Hazard Mitigation Plans

### Preparing Communities for Disaster

### Natural Hazard Mitigation Plan

- Risk Assessment
- Mitigation Strategy

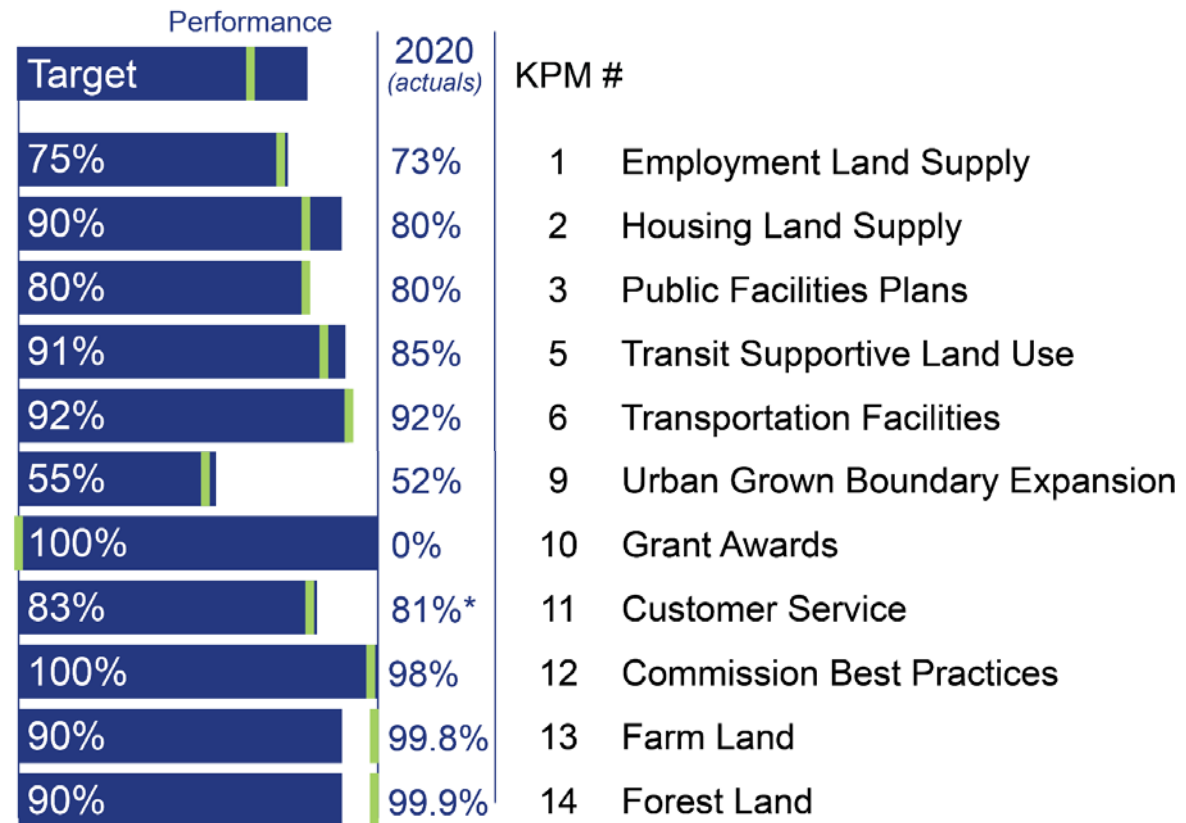


August 11th, 2020



# 2020 Annual Performance Progress Report

## Key Performance Metrics



\*Represents an average of all categories of Customer Service

# How does DLCDD serve local governments?

## Technical Assistance



- 15 staff experts  
e.g. economic development,  
tsunami resilience,  
transportation,  
housing
- Nine regional staff

## Model Code



- Allowing ADUs
- Model Code for Small Cities
- Tsunami Planning
- Flood Damage Prevention

Credit: Accessory Dwelling Unit, Radcliffe Dacanay,  
<https://creativecommons.org/licenses/by/2.0/>

## Guidance Documents



- Housing Choices Guide Book
- Space efficient infill development
- Planning for Schools and Livable Communities
- Natural Hazards

## Data Availability



- Online Mapping / GIS Applications
- Population forecasts
- Online reporting for cities and counties
- Simplified UGB Calculator

## Grants/Direct Assistance



- Cities and counties
- General grants
- Housing
- Economic Development
- Transportation and Growth Management
- Coastal Grants
- FEMA Grants

## Sample Work: Forest Grove

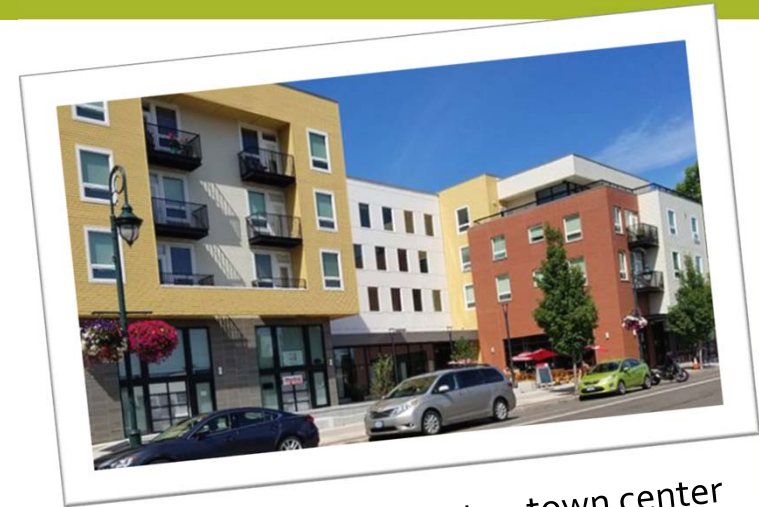
### ***Transportation and Growth Management Code Assistance***

In 2015, the City of Forest Grove adopted zoning code amendments developed through a Code Assistance project led by DLCDC staff, funded through TGM.

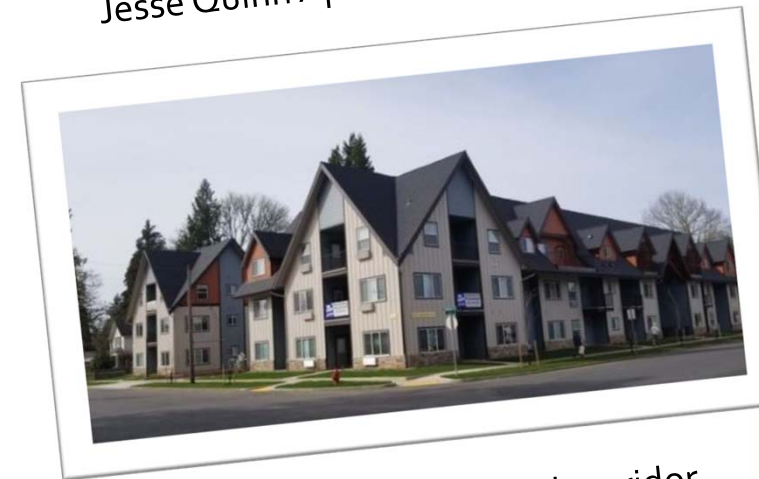
The project **identified regulatory barriers** to achieving the development the City desired and resulted in:

- a new mixed-use zone
- increased housing choice in Forest Grove's Town Center and along commercial corridors
- a density bonus program

**By addressing regulatory barriers, housing became feasible.** Since the development code amendments, Forest Grove has approved several housing and mixed-use projects



Jesse Quinn Apartments – town center



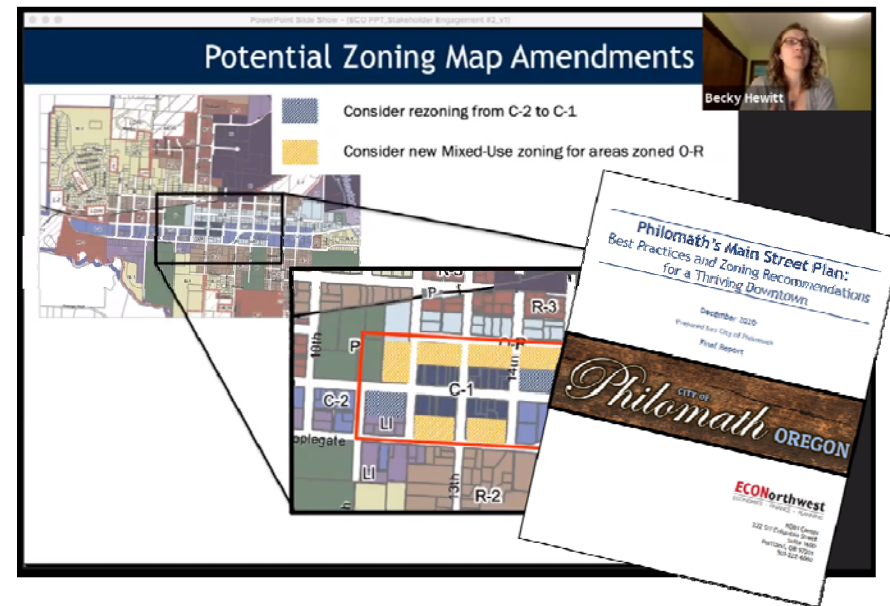
Cedar Manor – commercial corridor

# Sample Work: Philomath Main Street Plan and Urbanization Study

In 2019, Philomath received a grant to complete several **long-range planning studies** and a **downtown master plan**.

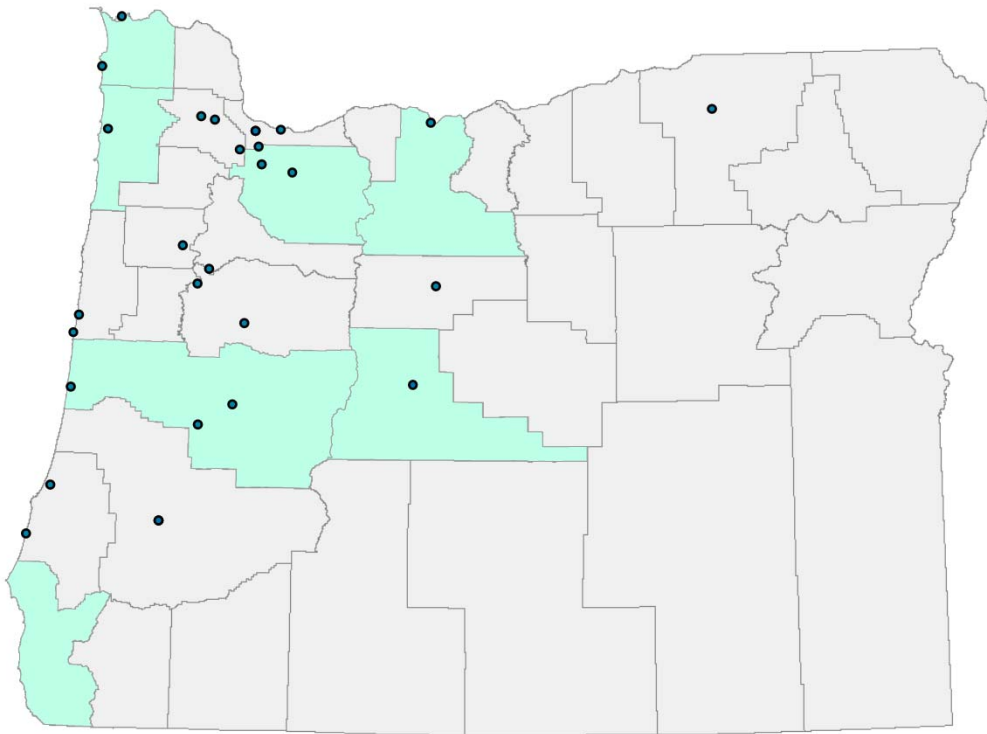
“The **Technical Assistance Grant from DLCD** was **critical**... We are coming away from this program with a Main Street Plan that lays out a clear path forward in **establishing the downtown our residents and businesses desire**.”

- Philomath City Manager Chris Workman

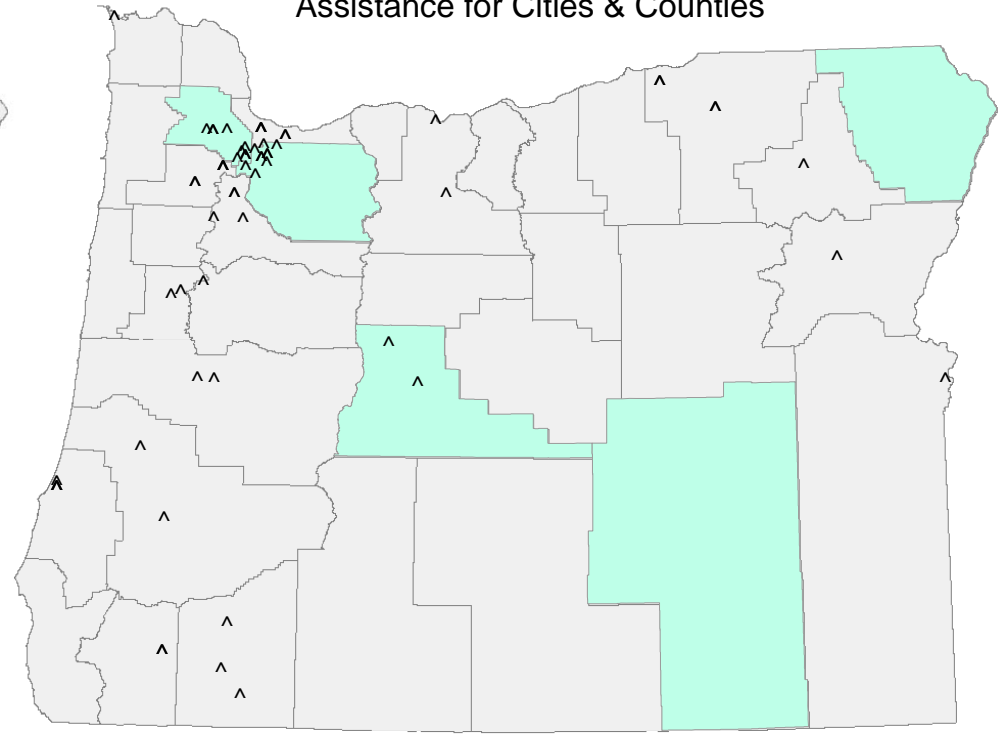


# Direct Assistance and Grant Funding

DLCD Direct & Specialized Grant Assistance

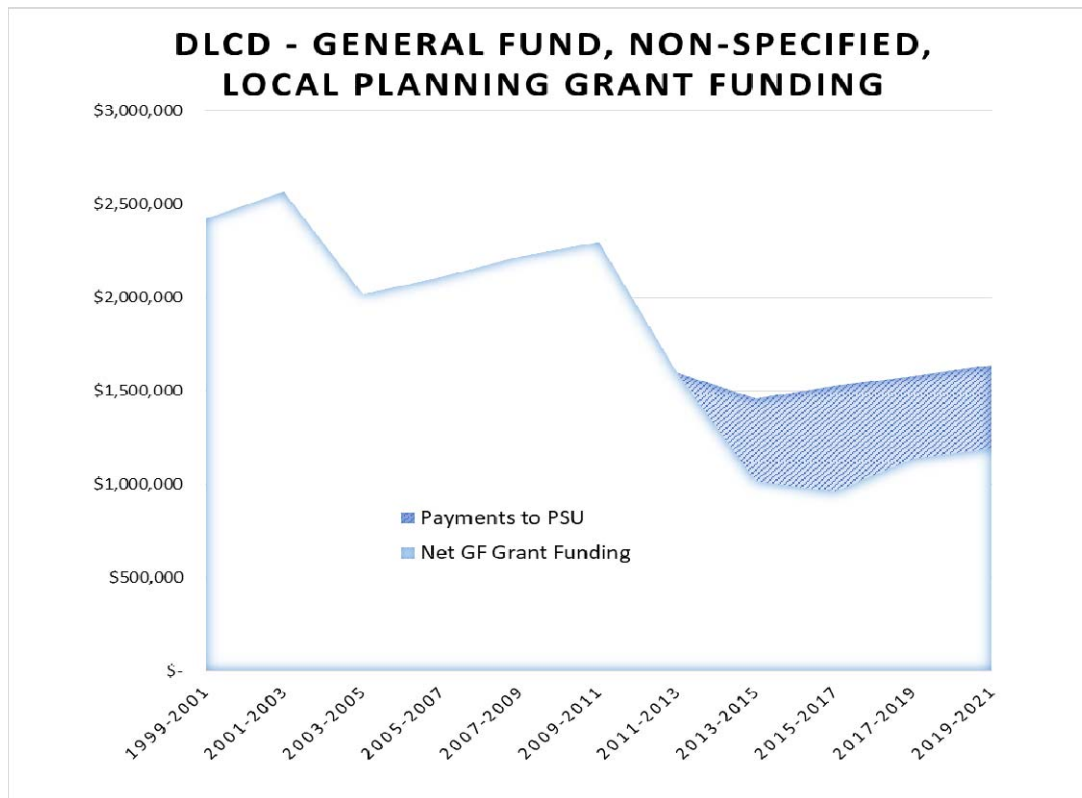


DLCD Technical Assistance Grants & Planning Assistance for Cities & Counties





# Grant Funding for Local Governments



- Non-specified grant funds support the maintenance of comprehensive plans by local governments.
- 2019-21 mid-cycle budget reductions further reduced non-specified grant funding by \$289,000.
- Overall since 2001, DLCD's GF grant funds have been reduced by **over 50%**.

## Sample Work: Milwaukie

In 2019, the City of Milwaukie received a DLCDC grant to help fund their **Equitable Housing Policy Implementation Plan**.

- Implement the city's new **comprehensive plan**;
- Expand **housing options and housing choice** in the city;
- Preserve and enhance the city's **tree canopy**; and
- Address **neighborhood parking**.



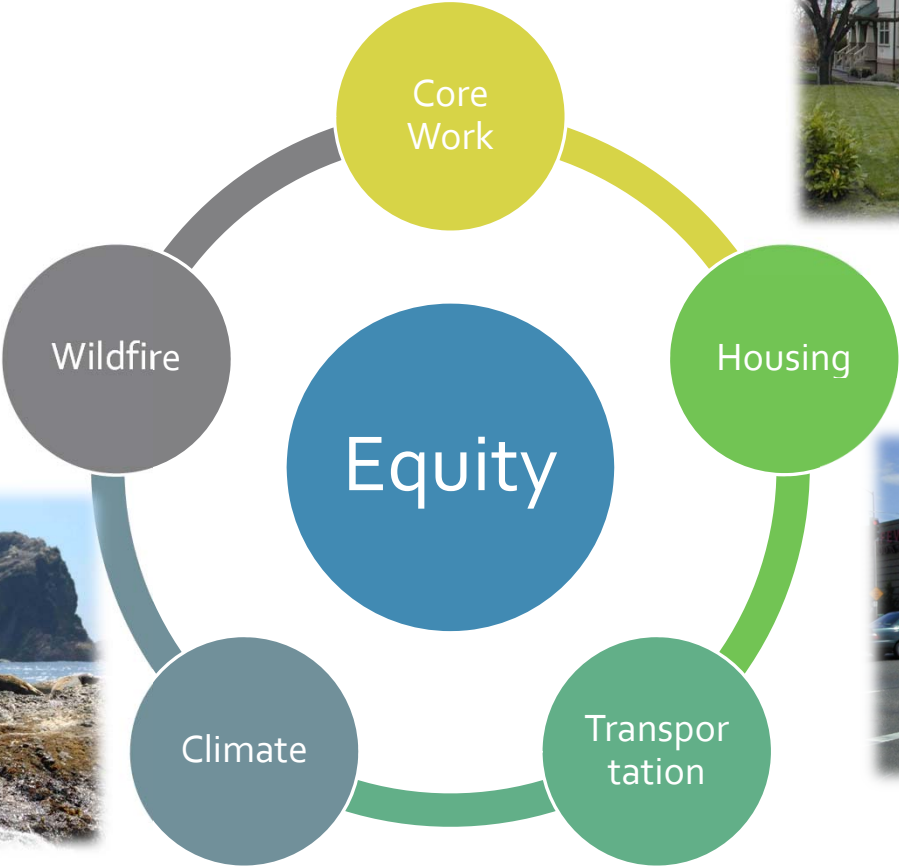
## Sample Work: Oregon Coast

DLCD staff assisted local governments acquiring Federal grant funding for planning and resilience projects:

- Oregon's Estuary Management Plans
- National Fish and Wildlife Foundation's Coastal Resilience Fund
- Tsunami Resilience Planning



# Agency Budget Priorities



# Agency Budget by Division

2021-23 Governor's Budget

**Kate Brown, Governor**

**Land Conservation and Development Commission**  
*(Seven Member Board, No Budgeted Positions)*

**Jim Rue, DLCD Director**

**Kirstin Greene, Deputy Director**

**General Fund Grants**  
 \$4,378,874

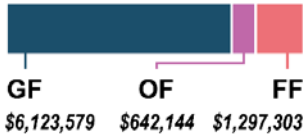
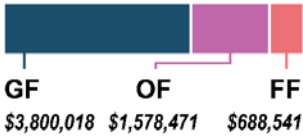
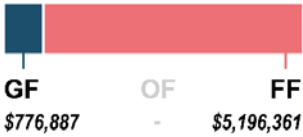
2021-23 Positions Agencywide at GB  
 Positions: 67  
 FTE: 62.47

**Community Services Division**  
 Positions: 19  
 FTE: 18.50

**Ocean and Coastal Services Division**  
 Positions: 12  
 FTE: 12.00

**Planning Services Divisions**  
 Positions: 14  
 FTE: 13.58

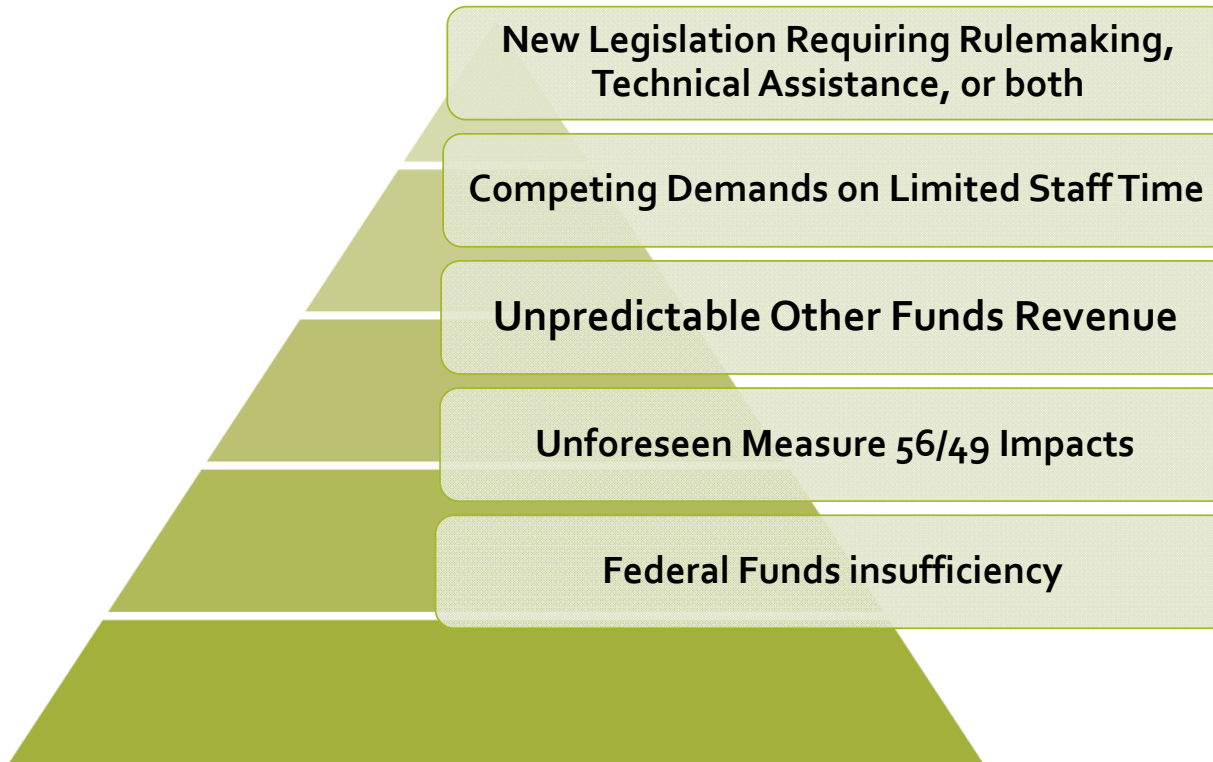
**Administrative Services Division**  
 Positions: 22  
 FTE: 18.39



# 2021-23 Budget Drivers

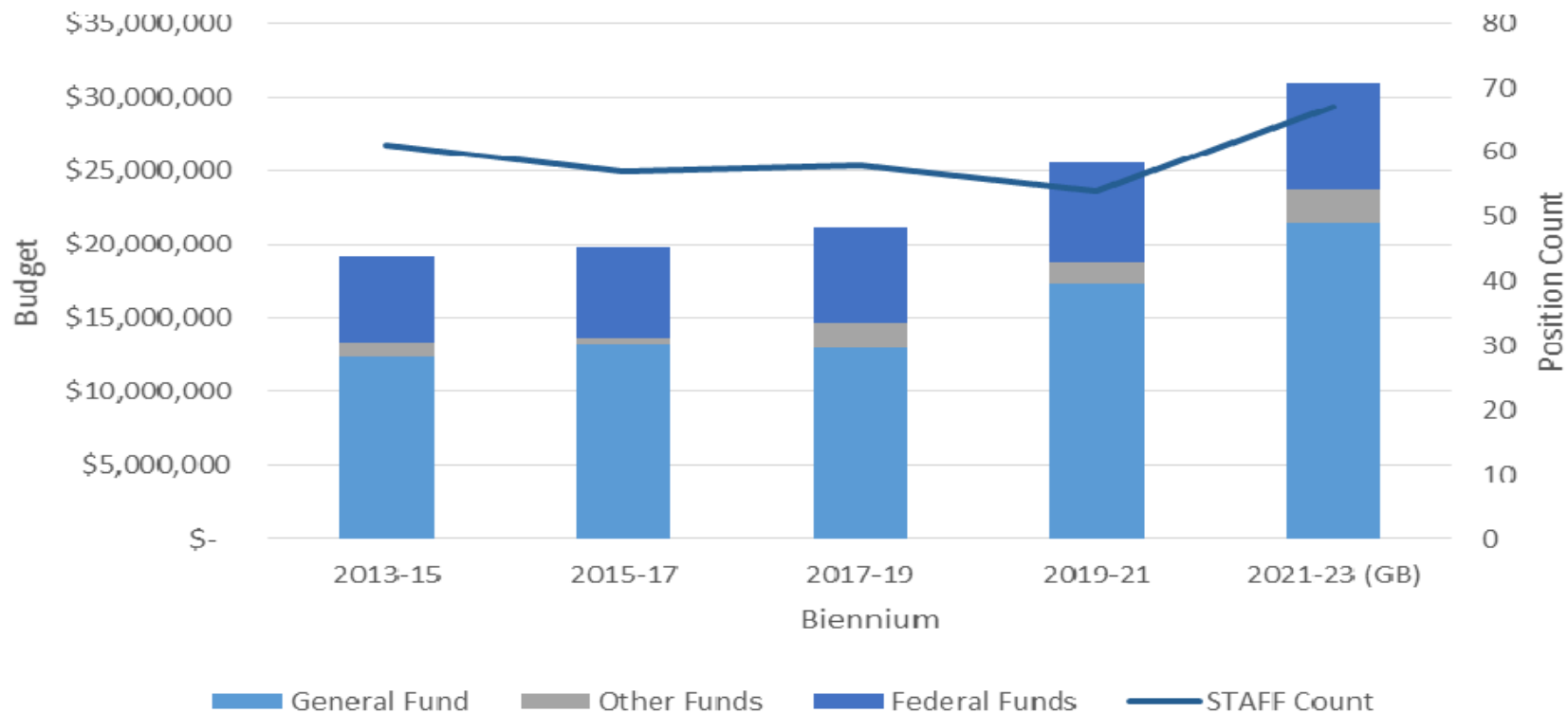


# DLCDD 2021-23 Budget Risks



# Budget Over Time

Department of Land Conservation and Development - 10 year budget history





# Agency Changes in the Last Six Years

Population Forecasting	Regular <b>population forecasts for every city and county</b> Supported by a permanent allocation of grant funding from DLCDCD
Technical Assistance	DLCDCD has <b>increased our focus on technical assistance</b> to local governments <b>Lack of state resources</b> to support periodic review and comprehensive plan updates
CZARA Penalty	DLCDCD <b>lost \$1.3m in federal funding</b> as a result of the CZARA penalty Lost 2 planners & <u>all</u> grant funds for coastal communities (over \$650,000 per biennium)
Staff and Retirements	Retirements of multiple long-term employees; new Deputy Director Succession planning
Equity, Diversity & Inclusion	Establishment of the Department's first <b>Diversity, Equity &amp; Inclusion Committee</b> Renewed commitment to <b>equity through core work and rulemaking</b>

# Cost Savings and Efficiencies

## Cost Savings

- Eliminated four of the agency's seven dedicated motorpool vehicles/parking. **Estimated savings: \$13,700**
- Eliminated the majority of desk phones; and transitioned to cell phones. **Estimated savings: \$11,000**
- Audited users and eliminated unneeded software licenses.

## Efficiencies

- Video conferencing software to connect remote staff or commissioners in meetings
- Reduced web pages and online documents **by 50%**
- Created a **PAPA online tool** for local governments & public
- Created an **online public records request tool**

# Summary of Revenues

## Federal Funds Revenue Sources

- NOAA funding for Ocean and Coastal Management Program
- FEMA funding for National Flood Insurance Program (NFIP) related planning work

## Other Funds Revenue Sources

- ❑ FEMA Funding for hazards related work from the Office of Emergency Management (OEM).
- ❑ Funding for Transportation received through ODOT.
- ❑ Soils assessment fee income, COVID cost reimbursements and various interagency collaborations are limited sources of Other Funds.

<b>Dept of Land Conservation and Development</b>	
<b>2021-23 Anticipated Revenue</b>	
<b>At Governor's Budget</b>	
Other Funds	\$ 2,220,615
Federal Funds	\$ 7,182,205

# 2021-23 Policy Option Packages



## POP 110

### Housing

- Advances implementation of measures to increase housing choice and supply



## POP 111

### Climate Adaptation

- Continues work on the Climate Change Adaptation Framework



## POP 112

### Climate Mitigation

- Funds the update of regional and local plans to meet climate pollution reduction targets; and supports Climate rulemaking.



## POP 113

### Wildfire

- Funds a multi-agency effort to update wildfire risk maps statewide.

Not Approved  
in Governor's  
Budget

# POP 110: Housing Choice and Supply

- ❖ Supports over 50 local governments in enabling **traditional housing choices**.
- ❖ Supports local governments in planning to **accommodate needed housing** and adopting strategies to **produce needed housing**.
- ❖ Funds **local grants and technical assistance** of \$2.5 M for the biennium.



# POP 111: Climate Adaptation



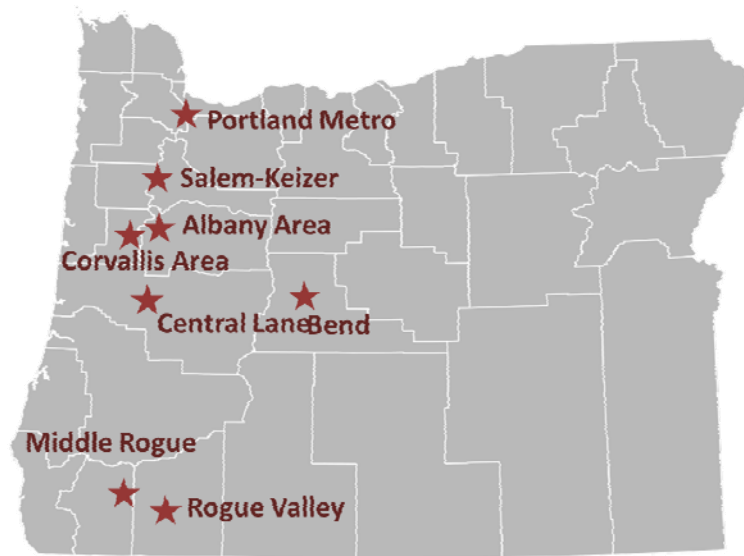
- ❖ DLCDC will continue to coordinate the 25 multi-agency **Climate Change Adaptation Workgroup**
- ❖ General Funds will supplant the one-time Federal Funds for the agency's full time **Climate Adaptation Coordinator** position
- ❖ Supports the completion of a **science-based vulnerability assessment**; necessary for the implementation of the *Climate Change Adaptation Framework*

# POP 112: Climate Change Mitigation

Governor Brown's executive order 20-04 directed state agencies to take action to reduce and regulate climate pollution. This POP provides critical funding for the implementation of Section 9 of the Executive Order.

In keeping with this directive, DLCD is requesting **\$1,000,000** to support the critical work that we began in 2020.

Included in the request is funding for an ongoing position to assist local communities with transportation planning.



Assistance to Local Governments

Scenario Planning

Climate Friendly and Equitable Communities

# Shared Programs and Collaborations



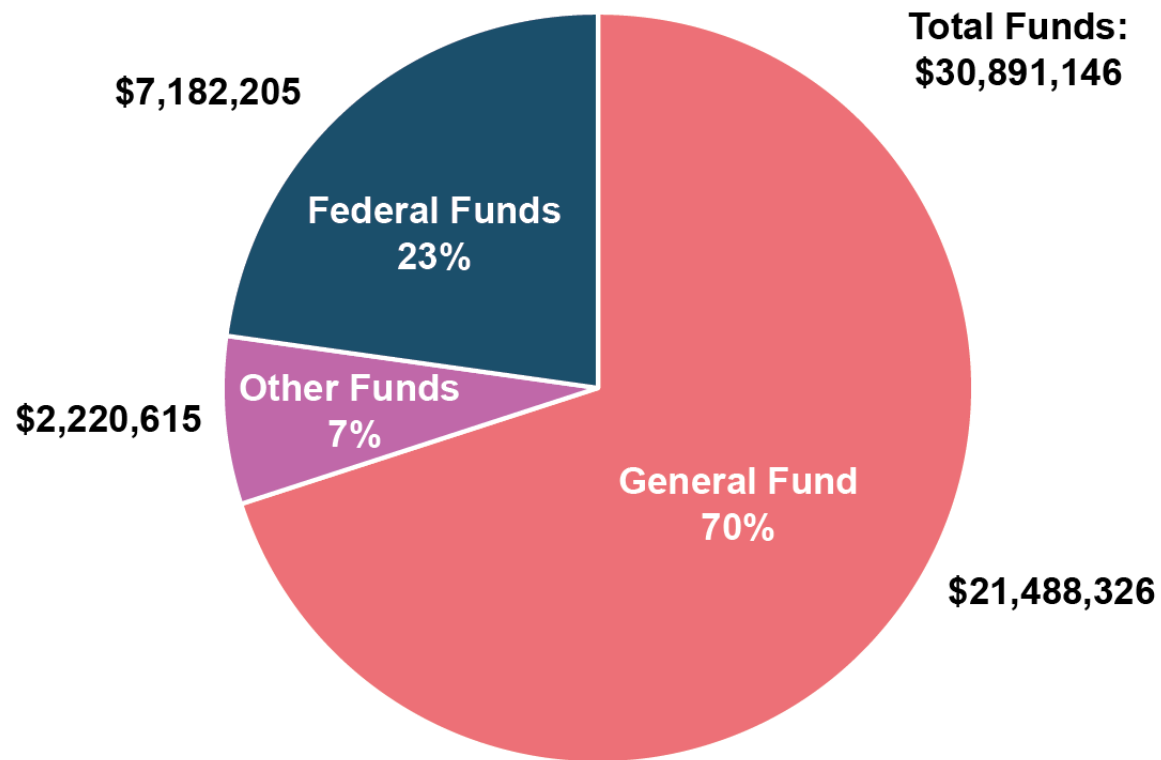
Programs	Partnerships
Climate Change Adaptation	DLCD partners with <b>25 other agencies</b> to build a climate knowledge network.
Transportation and GHG Reduction	Alliances with <b>DEQ, ODOE, and ODOT</b>
Housing	Partner with <b>OHCS, County and City Governments and Housing Providers</b>
Natural Hazard Mitigation Planning	DLCD works with the <b>Office Of Emergency Management</b> to manage funding for hazards planning, with assistance from <b>Oregon Climate Change Research Institute.</b>
Landslide Hazard Mapping	This represents a coordinated effort with <b>DOGAMI.</b>
Oregon Emergency Response System	DLCD serves with <b>30 other state agency partners</b>
Sage Grouse Conservation	In partnership with <b>ODFW, Governor's Office, and Federal BLM</b>
Oregon Coastal Zone Management Program	Funded by <b>NOAA</b> in collaboration with 10 State agencies
Population Forecasting	Funding provided to <b>Portland State University</b> for the population forecast used by local governments statewide.



# Summary of Proposed Agency Legislation

- **HB 2109** - Relating to county land use permits to establish renewable energy facilities
- This bill proposed by DLCD to correct an error in 2019 legislation (HB 2329) that established an alternative siting process for certain solar, wind and geothermal facilities.
- Because of this error, counties are required to mail notices to affected property owners under Measure 56. DLCD must reimburse counties for these mailings.
- This error wasn't identified until 2020 so no funding was provided for this purpose.
- Both key legislators and stakeholders support the intent of HB 2109

# 2021-23 Governor's Budget – By Fund Type



# Governor's Budget Reductions

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## Governor's Budget -

Elimination of inflation for Services and Supplies

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Elimination of two vacant positions, and FTE reduction in another

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Increase in required vacancy savings, and GF Grants reduced by \$599,325

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## 5% -

Elimination of two positions, -Plan Amendment specialist and Measure 49 Specialist

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\$254,848 in reductions to travel, rent and professional services

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Reduction of Database Administrator position to ½ time

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## 10% -

Reduction of \$42,296 in the budget for Attorney General's services

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Reduction to General Fund Grants by \$417,140

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Elimination of the Willamette Valley regional representative position

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# Budget Additions

- Rural Transportation Equity-  
\$1,000,000

*This appropriation would fund DLCD's work toward helping to increase resilience in the rural transportation system from an equity perspective. This work will be done in coordination with ODOT and the Oregon Department of Energy (ODOE)*

- Environmental Justice in Land Use Scoping -  
\$800,000

*DLCD and the Land Conservation and Development Commission will lead a review of Oregon's land use planning goals and will work toward the development of new rules in support of environmental justice, equity and climate.*

# 2019-21 Interim Agency Reductions

During the August 2020 Special Session, the DLCD 19-21 General Fund budget was reduced by 34% (time adjusted).

These cuts required significant reductions to available grant funding, a layoff of four staff, and continued vacancies in two key regional representative positions.

Reductions
General Fund Operations (\$965,643)
General Fund Grants (\$289,301)
Housing Operations (\$170,473)
HB 2001/2003 Grants (\$1,455,895)
Mariculture Project (\$17,000)

# Appendices

- A. Other Funds Balance Report
- B. Detailed Reductions List
- C. Biennial Report
- D. 2020 Annual Performance Progress Report
- E. 2019 Annual Government-to-Government Report

*"May we continue to find accord and high purpose.  
May we forever prove (by our action) that people can join together for  
mutual benefit and greater good. May we continue to work together."*

*Governor Tom McCall, legislative farewell address 1975*

# THANK YOU

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Jim Rue, Director

Kirstin Greene, Deputy Director



## DLCD